# **1999 SESSION**

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### VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact §§ 2.1-20.1, 32.1-137.6, 32.1-137.15, 38.2-3407.10, 38.2-4209, 38.2-4214, 38.2-4312, 38.2-4319, 38.2-4509 and 38.2-5804 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 38.2-3407.9:01 and 38.2-3407.11:1; by adding in Article 1 of Chapter 34 of Title 38.2 sections numbered 38.2-3407.13, 38.2-3407.14 and 38.2-3407.15; by adding sections numbered 38.2-3418.9; and by adding in Title 38.2 a chapter numbered 59, consisting of sections numbered 38.2-5900 through 38.2-5905, relating to the state employees' health

8 insurance plan and to managed care health insurance plans generally.

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# Approved

11 Be it enacted by the General Assembly of Virginia:

12 1. That  $\S$  2.1-20.1, 32.1-137.6, 32.1-137.15, 38.2-3407.10, 38.2-4209, 38.2-4214, 38.2-4312, 38.2-4319, 38.2-4509 and 38.2-5804 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections numbered 38.2-3407.9:01 and 38.2-3407.11:1; by adding in 15 Article 1 of Chapter 34 of Title 38.2 sections numbered 38.2-3407.13, 38.2-3407.14 and 16 38.2-3407.15; by adding sections numbered 38.2-3418.8 and 38.2-3418.9; and by adding in Title 38.2 a chapter numbered 59, consisting of sections numbered 38.2-5900 through 38.2-5905, as 18 follows:

**19** § 2.1-20.1. Health and related insurance for state employees.

20 A. 1. The Governor shall establish a plan for providing health insurance coverage, including 21 chiropractic treatment, hospitalization, medical, surgical and major medical coverage, for state employees and retired state employees with the Commonwealth paying the cost thereof to the extent of the 22 23 coverage included in such plan. The Department of Personnel and Training shall administer this section. 24 The plan chosen shall provide means whereby coverage for the families or dependents of state 25 employees may be purchased. The Commonwealth may pay all or a portion of the cost thereof, and for 26 such portion as the Commonwealth does not pay, the employee may purchase the coverage by paying 27 the additional cost over the cost of coverage for an employee.

2. Such contribution shall be financed through appropriations provided by law.

B. The plan shall:

30 1. a. Include coverage for low-dose screening mammograms for determining the presence of occult 31 breast cancer. Such coverage shall make available one screening mammogram to persons age thirty-five through thirty-nine, one such mammogram biennially to persons age forty through forty-nine, and one 32 33 such mammogram annually to persons age fifty and over and may be limited to a benefit of fifty dollars 34 per mammogram subject to such dollar limits, deductibles, and coinsurance factors as are no less favorable than for physical illness generally. The term "mammogram" shall mean an X-ray examination 35 of the breast using equipment dedicated specifically for mammography, including but not limited to the 36 37 X-ray tube, filter, compression device, screens, film, and cassettes, with an average radiation exposure of 38 less than one rad mid-breast, two views of each breast.

b. In order to be considered a screening mammogram for which coverage shall be made availableunder this section:

(1) The mammogram must be (i) ordered by a health care practitioner acting within the scope of his
licensure and, in the case of an enrollee of a health maintenance organization, by the health maintenance organization physician, (ii) performed by a registered technologist, (iii) interpreted by a qualified
radiologist, and (iv) performed under the direction of a person licensed to practice medicine and surgery
and certified by the American Board of Radiology or an equivalent examining body. A copy of the mammogram report must be sent or delivered to the health care practitioner who ordered it;

47 (2) The equipment used to perform the mammogram shall meet the standards set forth by the48 Virginia Department of Health in its radiation protection regulations; and

49 (3) The mammography film shall be retained by the radiologic facility performing the examination in accordance with the American College of Radiology guidelines or state law.

2. Include coverage for the treatment of breast cancer by dose-intensive chemotherapy with
autologous bone marrow transplants or stem cell support when performed at a clinical program
authorized to provide such therapies as a part of clinical trials sponsored by the National Cancer
Institute. For persons previously covered under the plan, there shall be no denial of coverage due to the
existence of a preexisting condition.

56 3. Include coverage for postpartum services providing inpatient care and a home visit or visits which

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57 shall be in accordance with the medical criteria, outlined in the most current version of or an official update to the "Guidelines for Perinatal Care" prepared by the American Academy of Pediatrics and the American College of Obstetricians and Gynecologists or the "Standards for Obstetric-Gynecologic 60 Services" prepared by the American College of Obstetricians and Gynecologists. Such coverage shall be 61 provided incorporating any changes in such Guidelines or Standards within six months of the publication 62 of such Guidelines or Standards or any official amendment thereto.

63 4. a. Include an appeals process for resolution of written complaints concerning denials or partial 64 denials of claims that shall provide reasonable procedures for resolution of such written complaints and shall be published and disseminated to all covered state employees. Such appeals process shall include a 65 66 separate expedited emergency appeals procedure which shall provide resolution within one business day of receipt of a complaint concerning situations requiring immediate medical care. For appeals involving 67 adverse decisions as defined in § 32.1-137.7, the Department shall contract with one or more impartial 68 health entities to review such decisions. Impartial health entities may include medical peer review 69 70 organizations and independent utilization review companies. The Department shall adopt regulations to 71 assure that the impartial health entity conducting the reviews have adequate standards, credentials and 72 experience for such review. The impartial health entity shall examine the final denial of claims to 73 determine whether the decision is objective, clinically valid, and compatible with established principles 74 of health care. The decision of the impartial health entity shall (i) be in writing, (ii) contain findings of 75 fact as to the material issues in the case and the basis for those findings, and (iii) be final and binding 76 if consistent with law and policy.

77 b. Prior to assigning an appeal to an impartial health entity, the Department shall verify that the 78 impartial health entity conducting the review of a denial of claims has no relationship or association 79 with (i) the covered employee, (ii) the treating health care provider, or any of its employees or affiliates, 80 (iii) the medical care facility at which the covered service would be provided, or any of its employees or affiliates, or (iv) the development or manufacture of the drug, device, procedure or other therapy which 81 82 is the subject of the final denial of a claim. The impartial health entity shall not be a subsidiary of, nor 83 owned or controlled by, a health plan, a trade association of health plans, or a professional association 84 of health care providers. There shall be no liability on the part of and no cause of action shall arise 85 against any officer or employee of an impartial health entity for any actions taken or not taken or 86 statements made by such officer or employee in good faith in the performance of his powers and duties.

5. Include coverage for early intervention services. For purposes of this section, "early intervention 87 88 services" means medically necessary speech and language therapy, occupational therapy, physical therapy 89 and assistive technology services and devices for dependents from birth to age three who are certified by 90 the Department of Mental Health, Mental Retardation and Substance Abuse Services as eligible for 91 services under Part H of the Individuals with Disabilities Education Act (20 U.S.C. § 1471 et seq.). 92 Medically necessary early intervention services for the population certified by the Department of Mental 93 Health, Mental Retardation and Substance Abuse Services shall mean those services designed to help an 94 individual attain or retain the capability to function age-appropriately within his environment, and shall 95 include services which enhance functional ability without effecting a cure.

96 For persons previously covered under the plan, there shall be no denial of coverage due to the
97 existence of a preexisting condition. The cost of early intervention services shall not be applied to any
98 contractual provision limiting the total amount of coverage paid by the insurer to or on behalf of the
99 insured during the insured's lifetime.

100 6. Include coverage for prescription drugs and devices approved by the United States Food and Drug101 Administration for use as contraceptives.

102 7. Not deny coverage for any drug approved by the United States Food and Drug Administration for
103 use in the treatment of cancer on the basis that the drug has not been approved by the United States
104 Food and Drug Administration for the treatment of the specific type of cancer for which the drug has
105 been prescribed, if the drug has been recognized as safe and effective for treatment of that specific type
106 of cancer in one of the standard reference compendia.

8. Not deny coverage for any drug prescribed to treat a covered indication so long as the drug has
been approved by the United States Food and Drug Administration for at least one indication and the
drug is recognized for treatment of the covered indication in one of the standard reference compendia or
in substantially accepted peer-reviewed medical literature.

9. Include coverage for equipment, supplies and outpatient self-management training and education,
including medical nutrition therapy, for the treatment of insulin-dependent diabetes, insulin-using
diabetes, gestational diabetes and noninsulin-using diabetes if prescribed by a healthcare professional
legally authorized to prescribe such items under law. To qualify for coverage under this subdivision,
diabetes outpatient self-management training and education shall be provided by a certified, registered or
licensed health care professional.

117 10. Include coverage for reconstructive breast surgery. For purposes of this section, "reconstructive

breast surgery" means surgery performed on and after July 1, 1998, (i) coincident with a mastectomy performed for breast cancer or (ii) following a mastectomy performed for breast cancer to reestablish
symmetry between the two breasts. For persons previously covered under the plan, there may be no denial of coverage due to preexisting conditions.

122 11. Include coverage for annual pap smears.

123 12. Include coverage providing a minimum stay in the hospital of not less than forty-eight hours for 124 a patient following a radical or modified radical mastectomy and twenty-four hours of inpatient care 125 following a total mastectomy or a partial mastectomy with lymph node dissection for treatment of breast 126 cancer. Nothing in this subdivision shall be construed as requiring the provision of inpatient coverage 127 where the attending physician in consultation with the patient determines that a shorter period of 128 hospital stay is appropriate.

129 13. Include coverage (i) to persons age fifty and over and (ii) to persons age forty and over who are
130 at high risk for prostate cancer, according to the most recent published guidelines of the American
131 Cancer Society, for one PSA test in a twelve-month period and digital rectal examinations, all in
132 accordance with American Cancer Society guidelines. For the purpose of this subdivision, "PSA testing"
133 means the analysis of a blood sample to determine the level of prostate specific antigen.

134 14. Permit any individual covered under the plan direct access to the health care services of a 135 participating specialist (i) authorized to provide services under the plan and (ii) selected by the covered 136 individual. The plan shall have a procedure by which an individual who has an ongoing special 137 condition may, after consultation with the primary care physician, receive a referral to a specialist for 138 such condition who shall be responsible for and capable of providing and coordinating the individual's 139 primary and specialty care related to the initial specialty care referral. If such an individual's care 140 would most appropriately be coordinated by such a specialist, the plan shall refer the individual to a 141 specialist. For the purposes of this subdivision, "special condition" means a condition or disease that (i) 142 is life-threatening, degenerative, or disabling and (ii) requires specialized medical care over a prolonged 143 period of time. Within the treatment period authorized by the referral, such specialist shall be permitted 144 to treat the individual without a further referral from the individual's primary care provider and may 145 authorize such referrals, procedures, tests, and other medical services related to the initial referral as 146 the individual's primary care provider would otherwise be permitted to provide or authorize. The plan 147 shall have a procedure by which an individual who has an ongoing special condition that requires 148 ongoing care from a specialist may receive a standing referral to such specialist for the treatment of the 149 special condition. If the primary care provider, in consultation with the plan and the specialist (if any), 150 determines that such a standing referral is appropriate, the plan or issuer shall make such a referral to 151 a specialist. Nothing contained herein shall prohibit the plan from requiring a participating specialist to 152 provide written notification to the covered individual's primary care physician of any visit to such 153 specialist. Such notification may include a description of the health care services rendered at the time of 154 the visit.

155 15. a. Include provisions allowing employees to continue receiving health care services for a period 156 of up to ninety days from the date of the primary care physician's notice of termination from any of the 157 plan's provider panels.

**158** b. The plan shall notify any provider at least ninety days prior to the date of termination of the **159** provider, except when the provider is terminated for cause.

c. For a period of at least ninety days from the date of the notice of a provider's termination from
any of the plan's provider panels, except when a provider is terminated for cause, a provider shall be
permitted by the plan to render health care services to any of the covered employees who (i) were in an
active course of treatment from the provider prior to the notice of termination, and (ii) request to
c. For a period of at least ninety days from the provider.

d. Notwithstanding the provisions of clause a, any provider shall be permitted by the plan to
continue rendering health services to any covered employee who has entered the second trimester of
pregnancy at the time of the provider's termination of participation, except when a provider is
terminated for cause. Such treatment shall, at the covered employee's option, continue through the
provision of postpartum care directly related to the delivery.

e. Notwithstanding the provisions of clause a, any provider shall be permitted by the plan to
continue rendering health services to any covered employee who is determined to be terminally ill (as
defined under § 1861 (dd) (3) (A) of the Social Security Act) at the time of a provider's termination of
participation, except when a provider is terminated for cause. Such treatment shall, at the covered
employee's option, continue for the remainder of the employee's life for care directly related to the
treatment of the terminal illness.

f. A provider who continues to render health care services pursuant to this subdivision shall be
 reimbursed in accordance with the carrier's agreement with such provider existing immediately before
 the provider's termination of participation.

179 16. a. Include coverage for patient costs incurred during participation in clinical trials for treatment 180 studies on cancer, including ovarian cancer trials.

181 b. The reimbursement for patient costs incurred during participation in clinical trials for treatment 182 studies on cancer shall be determined in the same manner as reimbursement is determined for other 183 medical and surgical procedures. Such coverage shall have durational limits, dollar limits, deductibles,

184 copayments and coinsurance factors that are no less favorable than for physical illness generally.

c. For purposes of this subdivision: 185

"Cooperative group" means a formal network of facilities that collaborate on research projects and 186 187 have an established NIH-approved peer review program operating within the group. "Cooperative group" includes (i) the National Cancer Institute Clinical Cooperative Group and (ii) the National 188 189 Cancer Institute Community Clinical Oncology Program.

190 "FDA" means the Federal Food and Drug Administration.

"Multiple project assurance contract" means a contract between an institution and the Federal 191 192 Department of Health and Human Services that defines the relationship of the institution to the Federal 193 Department of Health and Human Services and sets out the responsibilities of the institution and the 194 procedures that will be used by the institution to protect human subjects.

195 "NCI" means the National Cancer Institute.

196 "NIH" means the National Institutes of Health.

197 "Patient" means a person covered under the plan established pursuant to this section.

198 "Patient cost" means the cost of a medically necessary health care service that is incurred as a 199 result of the treatment being provided to a patient for purposes of a clinical trial. "Patient cost" does 200 not include (i) the cost of nonhealth care services that a patient may be required to receive as a result 201 of the treatment being provided for purposes of a clinical trial, (ii) costs associated with managing the research associated with the clinical trial, or (iii) the cost of the investigational drug or device. 202

203 d. Coverage for patient costs incurred during clinical trials for treatment studies on cancer shall be provided if the treatment is being conducted in a Phase II, Phase III, or Phase IV clinical trial. Such 204 205 treatment may, however, be provided on a case-by-case basis if the treatment is being provided in a 206 Phase I clinical trial.

207 e. The treatment described in clause d shall be provided by a clinical trial approved by:

208 (1) The National Cancer Institute;

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209 (2) An NCI cooperative group or an NCI center;

210 (3) The FDA in the form of an investigational new drug application;

(4) The Federal Department of Veterans Affairs; or

212 (5) An institutional review board of an institution in the Commonwealth that has a multiple project 213 assurance contract approved by the Office of Protection from Research Risks of the NCI.

214 f. The facility and personnel providing the treatment shall be capable of doing so by virtue of their 215 experience, training, and expertise. 216

g. Coverage under this section shall apply only if:

(1) There is no clearly superior, noninvestigational treatment alternative;

218 (2) The available clinical or preclinical data provides a reasonable expectation that the treatment 219 will be at least as effective as the noninvestigatonal alternative; and

220 (3) The patient and the physician or health care provider who provides services to the patient under 221 the plan conclude that the patient's participation in the clinical trial would be appropriate, pursuant to 222 procedures established by the plan.

223 17. Include coverage providing a minimum stay in the hospital of not less than twenty-three hours 224 following a laparoscopy-assisted vaginal hysterectomy and forty-eight hours following a vaginal 225 hysterectomy, as outlined in Milliman and Robertson's nationally recognized guidelines. Nothing in this 226 subdivision shall be construed as requiring the provision of the total hours referenced when the 227 attending physician, in consultation with the patient, determines that a shorter hospital stay is 228 appropriate.

229 C. Claims incurred during a fiscal year but not reported during that fiscal year shall be paid from such funds as shall be appropriated by law. Appropriations, premiums and other payments shall be 230 deposited in the employee health insurance fund, from which payments for claims, premiums, cost 231 containment programs and administrative expenses shall be withdrawn from time to time. The funds of 232 233 the health insurance fund shall be deemed separate and independent trust funds, shall be segregated from all other funds of the Commonwealth, and shall be invested and administered solely in the interests of 234 235 the employees and beneficiaries thereof. Neither the General Assembly nor any public officer, employee, 236 or agency shall use or authorize the use of such trust funds for any purpose other than as provided in 237 law for benefits, refunds, and administrative expenses, including but not limited to legislative oversight 238 of the health insurance fund.

239 D. For the purposes of this section: 240 "Peer-reviewed medical literature" means a scientific study published only after having been critically 241 reviewed for scientific accuracy, validity, and reliability by unbiased independent experts in a journal 242 that has been determined by the International Committee of Medical Journal Editors to have met the 243 Uniform Requirements for Manuscripts submitted to biomedical journals. Peer-reviewed medical 244 literature does not include publications or supplements to publications that are sponsored to a significant 245 extent by a pharmaceutical manufacturing company or health carrier.

246 "Standard reference compendia" means the American Medical Association Drug Evaluations, the 247 American Hospital Formulary Service Drug Information, or the United States Pharmacopoeia Dispensing 248 Information.

249 "State employee" means state employee as defined in § 51.1-124.3, employee as defined in 250 § 51.1-201, the Governor, Lieutenant Governor and Attorney General, judge as defined in § 51.1-301 and judges, clerks and deputy clerks of regional juvenile and domestic relations, county juvenile and 251 252 domestic relations, and district courts of the Commonwealth, interns and residents employed by the 253 School of Medicine and Hospital of the University of Virginia, and interns, residents, and employees of 254 the Medical College of Virginia Hospitals Authority as provided in § 23-50.16:24.

E. Provisions shall be made for retired employees to obtain coverage under the above plan. The 255 256 Commonwealth may, but shall not be obligated to, pay all or any portion of the cost thereof.

257 F. Any self-insured group health insurance plan established by the Department of Personnel and 258 Training which utilizes a network of preferred providers shall not exclude any physician solely on the 259 basis of a reprimand or censure from the Board of Medicine, so long as the physician otherwise meets 260 the plan criteria established by the Department.

261  $\hat{G}$ . The plan established by the Department shall include, in each planning district, at least two health 262 coverage options, each sponsored by unrelated entities. In each planning district that does not have an available health coverage alternative, the Department shall voluntarily enter into negotiations at any time 263 264 with any health coverage provider who seeks to provide coverage under the plan. This section shall not 265 apply to any state agency authorized by the Department to establish and administer its own health 266 insurance coverage plan separate from the plan established by the Department.

267 H. 1. Any self-insured group health insurance plan established by the Department of Personnel that 268 includes coverage for prescription drugs on an outpatient basis may apply a formulary to the 269 prescription drug benefits provided by the plan if the formulary is developed, reviewed at least annually, 270 and updated as necessary in consultation with and with the approval of a pharmacy and therapeutics 271 committee, a majority of whose members are actively practicing licensed (i) pharmacists, (ii) physicians, and (iii) other health care providers. 272

273 2. If the plan maintains one or more closed drug formularies, the plan shall establish a process to 274 allow a person to obtain, without additional cost-sharing beyond that provided for formulary 275 prescription drugs in the plan, a specific, medically necessary nonformulary prescription drug if the 276 formulary drug is determined by the plan, after reasonable investigation and consultation with the 277 prescribing physician, to be an inappropriate therapy for the medical condition of the person. The plan 278 shall act on such requests within one business day of receipt of the request.

279 I. Any plan established by the Department of Personnel and Training requiring preauthorization 280 prior to rendering medical treatment shall have personnel available to provide authorization at all times 281 when such preauthorization is required.

282 J. Any plan established by the Department of Personnel and Training shall provide to all covered 283 employees written notice of any benefit reductions during the contract period at least thirty days before 284 such reductions become effective.

285 K. No contract between a provider and any plan established by the Department of Personnel and 286 Training shall include provisions which require a health care provider or health care provider group to 287 deny covered services that such provider or group knows to be medically necessary and appropriate that 288 are provided with respect to covered employees with similar medical conditions.

289 L. 1. The Department of Personnel and Training shall appoint an Ombudsman to promote and 290 protect the interests of covered employees under any state employee's health plan. 291

2. The Ombudsman shall:

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292 a. Assist covered employees in understanding their rights and the processes available to them 293 according to their state health plan. 294

b. Answer inquiries from covered employees by telephone and electronic mail.

c. Provide to covered employees information concerning the state health plans.

296 d. Develop information on the types of health plans available, including benefits and complaint 297 procedures and appeals.

298 e. Make available, either separately or through an existing Internet website utilized by the 299 Department of Personnel and Training, information as set forth in clause d and such additional 300 information as he deems appropriate.

301 f. Maintain data on inquiries received, the types of assistance requested, any actions taken and the 302 disposition of each such matter.

303 g. Upon request, assist covered employees in using the procedures and processes available to them 304 from their health plan, including all appeal procedures. Such assistance may require the review of 305 health care records of a covered employee, which shall be done only with that employee's express 306 written consent. The confidentiality of any such medical records shall be maintained in accordance with 307 the confidentiality and disclosure laws of the Commonwealth.

308 h. Ensure that covered employees have access to the services provided by the Ombudsman and that 309 the covered employees receive timely responses from the Ombudsman or his representatives to the 310 inquiries.

311 i. Report annually on his activities to the standing committees of the General Assembly having 312 jurisdiction over insurance and over health and the Joint Commission on Health Care by December 1 of 313 each year.

314 M. 1. The plan established by the Department of Personnel and Training shall not refuse to accept 315 or make reimbursement pursuant to an assignment of benefits made to a dentist or oral surgeon by a 316 covered employee.

317 2. For purposes of this subsection, "assignment of benefits" means the transfer of dental care 318 coverage reimbursement benefits or other rights under the plan. The assignment of benefits shall not be 319 effective until the covered employee notifies the plan in writing of the assignment. 320

§ 32.1-137.6. Complaint system.

321 A. Each managed care health insurance plan licensee subject to § 32.1-137.2 shall establish and 322 maintain for each of its managed care health insurance plans a complaint system approved by the 323 Commissioner and the Bureau of Insurance to provide reasonable procedures for the resolution of 324 written complaints in accordance with the requirements established under this article and Title 38.2, and 325 shall include the following:

326 1. A record of the complaints shall be maintained for the period set forth in § 32.1-137.16 for review 327 by the Commissioner.

328 2. Each managed care health insurance plan licensee shall provide complaint forms and/or written 329 procedures to be given to covered persons who wish to register written complaints. Such forms or 330 procedures shall include the address and telephone number of the managed care licensee to which complaints shall be directed and the mailing address, telephone number, and the electronic mail address 331 of the Managed Care Ombudsman established pursuant to § 38.2-5904 and shall also specify any 332 333 required limits imposed by or on behalf of the managed care health insurance plan. Such forms and 334 written procedures shall include a clear and understandable description of the covered person's right to 335 appeal adverse decisions pursuant to § 32.1-137.15.

336 B. The Commissioner, in cooperation with the Bureau of Insurance, shall examine the complaint 337 system. The effectiveness of the complaint system of the managed care health insurance plan licensee in allowing covered persons, or their duly authorized representatives, to have issues regarding quality of 338 339 care appropriately resolved under this article shall be assessed by the State Health Commissioner under 340 this article. Compliance by the health carrier and its managed care health insurance plans with the terms 341 and procedures of the complaint system, as well as the provisions of Title 38.2, shall be assessed by the 342 Bureau of Insurance.

343 C. As part of the renewal of a certificate, each managed care health insurance plan licensee shall 344 submit to the Commissioner and to the Managed Care Ombudsman an annual complaint report in a 345 form agreed and prescribed by the Board and the Bureau of Insurance. The complaint report shall 346 include, but shall not be limited to (i) a description of the procedures of the complaint system, (ii) the 347 total number of complaints handled through the complaint system, (iii) the disposition of the complaints, 348 (iv) a compilation of the nature and causes underlying the complaints filed, (v) the time it took to 349 process and resolve each complaint, and (vi) the number, amount, and disposition of malpractice claims 350 adjudicated during the year with respect to any of the managed care health insurance plan's health care 351 providers.

352 The Department of Personnel and Training and the Department of Medical Assistance Services shall 353 file similar periodic reports with the Commissioner, in a form prescribed by the Board, providing 354 appropriate information on all complaints received concerning quality of care and utilization review under their respective health benefits program and managed care health insurance plan licensee 355 356 contractors.

357 D. The Commissioner shall examine the complaint system under subsection B for compliance of the 358 complaint system with respect to quality of care and shall require corrections or modifications as 359 deemed necessary.

360 E. The Commissioner shall have no jurisdiction to adjudicate individual controversies arising under 361 this article.

F. The Commissioner of Health or the nonprofit organization pursuant to § 32.1-276.4 may prepare a
summary of the information submitted pursuant to this provision and § 32.1-122.10:01 to be included in
the patient level data base.

**365** § 32.1-137.15. Final adverse decision; appeal.

366 A. Each entity shall establish an appeals process, including a process for expedited appeals, to 367 consider any final adverse decision that is appealed by a covered person, his representative, or his 368 provider. Except as provided in subsection E, notification of the results of the appeal process shall be 369 provided to the appellant no later than sixty working days after receiving the required documentation. 370 The decision shall be in writing and shall state the criteria used and the clinical reason for the decision. 371 If the appeal is denied, such notification shall include a clear and understandable description of the 372 covered person's right to appeal final adverse decisions to the Bureau of Insurance in accordance with 373 Chapter 59 (§ 38.2-5900 et seq.) of Title 38.2, the procedures for making such an appeal, and the 374 binding nature and effect of such an appeal, including all forms prescribed by the Bureau of Insurance 375 pursuant to § 38.2-5901. Such notification shall also include the mailing address, telephone number, and 376 electronic mail address of the Managed Care Ombudsman. Further, such notification shall advise any 377 such covered person that, except in the instance of fraud, any such appeal herein may preclude such 378 person's exercise of any other right or remedy relating to such adverse decision.

B. Any case under appeal shall be reviewed by a peer of the treating health care provider who
proposes the care under review or who was primarily responsible for the care under review. With the
exception of expedited appeals, a physician advisor who reviews cases under appeal shall be a peer of
the treating health care provider, shall be board certified or board eligible, and shall be specialized in a
discipline pertinent to the issue under review.

A physician advisor or peer of the treating health care provider who renders a decision on appeal
shall: (i) not have participated in the adverse decision or any prior reconsideration thereof; (ii) not be
employed by or a director of the utilization review entity; and (iii) be licensed to practice in Virginia, or
under a comparable licensing law of a state of the United States, as a peer of the treating health care
provider.

389 C. The utilization review entity shall provide an opportunity for the appellant to present additional
and evidence for consideration on appeal. Before rendering an adverse appeal decision, the utilization review
and entity shall review the pertinent medical records of the covered person's provider and the pertinent
and the pertinent records of any facility in which health care is provided to the covered person which have been furnished
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D. In the appeals process, due consideration shall be given to the availability or nonavailability of
 alternative health care services proposed by the entity. No provision herein shall prevent an entity from
 considering any hardship imposed by the alternative health care on the patient and his immediate family.

E. When an adverse decision or adverse reconsideration is made and the treating health care provider
believes that the decision warrants an immediate appeal, the treating health care provider shall have the
opportunity to appeal the adverse decision or adverse reconsideration by telephone on an expedited
basis.

401 The decision on an expedited appeal shall be made by a physician advisor, peer of the treating health
 402 care provider, or a panel of other appropriate health care providers with at least one physician advisor
 403 on the panel.

404 The utilization review entity shall decide the expedited appeal no later than one business day after 405 receipt by the entity of all necessary information.

406 An expedited appeal may be requested only when the regular reconsideration and appeals process
407 will delay the rendering of health care in a manner that would be detrimental to the health of the patient. Both providers and utilization review entities shall attempt to share the maximum information by telephone, facsimile machine, or otherwise to resolve the expedited appeal in a satisfactory manner.

410 An expedited appeal decision may be further appealed through the standard appeal process 411 established by the entity unless all material information and documentation were reasonably available to 412 the provider and to the entity at the time of the expedited appeal, and the physician advisor reviewing 413 the case under expedited appeal was a peer of the treating health care provider, was board certified or 414 board eligible, and specialized in a discipline pertinent to the issue under review.

F. The appeals process required by this section does not apply to any adverse decision,
reconsideration, or final adverse decision rendered solely on the basis that a health benefit plan does not
provide benefits for the health care rendered or requested to be rendered.

G. No entity performing utilization review pursuant to this article or Chapter 53 (§ 38.2-5300 et seq.)
of Title 38.2 Article 2.1 (§ 32.1-138.6 et seq.) of Chapter 5, shall terminate the employment or other
contractual relationship or otherwise penalize a health care provider for advocating the interest of his
patient or patients in the appeals process or invoking the appeals process, unless the provider engages in
a pattern of filing appeals that are without merit.

423 § 38.2-3407.9:01. Prescription drug formularies.

424 A. Each (i) insurer proposing to issue individual or group accident and sickness insurance policies 425 providing hospital, medical and surgical or major medical coverage on an expense-incurred basis, (ii) 426 corporation providing individual or group accident and sickness subscription contracts, and (iii) health 427 maintenance organization providing a health care plan for health care services, whose policy, contract 428 or plan, including any certificate or evidence of coverage issued in connection with such policy, contract 429 or plan, includes coverage for prescription drugs on an outpatient basis may apply a formulary to the prescription drug benefits provided by the insurer, corporation, or health maintenance organization if 430 431 the formulary is developed, reviewed at least annually, and updated as necessary in consultation with 432 and with the approval of a pharmacy and therapeutics committee, a majority of whose members are 433 actively practicing licensed pharmacists, physicians and other licensed health care providers.

434 B. If an insurer, corporation, or health maintenance organization maintains one or more closed drug 435 formularies, each insurer, corporation or health maintenance organization shall:

1. Make available to participating providers and pharmacists and to any nonpreferred or nonparticipating pharmacists as described in §§ 38.2-3407.7 and 38.2-4312.1, the complete, current 436 437 438 drug formulary or formularies, or any updates thereto, maintained by the insurer, corporation, or health 439 maintenance organization, including a list of the prescription drugs on the formulary by major 440 therapeutic category that specifies whether a particular prescription drug is preferred over other drugs; 441 and

442 2. Establish a process to allow an enrollee to obtain, without additional cost-sharing beyond that 443 provided for formulary prescription drugs in the enrollee's covered benefits, a specific, medically 444 necessary nonformulary prescription drug if the formulary drug is determined by the insurer, 445 corporation, or health maintenance organization, after reasonable investigation and consultation with 446 the prescribing physician, to be an inappropriate therapy for the medical condition of the enrollee. The 447 insurer, corporation or health maintenance organization shall act on such requests within one business **448** day of receipt of the request. 449

§ 38.2-3407.10. Health care provider panels.

450 A. As used in this section:

451 "Carrier" means:

452 1. Any insurer proposing to issue individual or group accident and sickness insurance policies 453 providing hospital, medical and surgical or major medical coverage on an expense incurred basis;

454 2. Any corporation providing individual or group accident and sickness subscription contracts; 455

3. Any health maintenance organization providing health care plans for health care services;

456 4. Any corporation offering prepaid dental or optometric services plans; or

457 5. Any other person or organization that provides health benefit plans subject to state regulation, and 458 includes an entity that arranges a provider panel for compensation. 459

"Enrollee" means any person entitled to health care services from a carrier.

"Provider" means a hospital, physician or any type of provider licensed, certified or authorized by 460 statute to provide a covered service under the health benefit plan. 461

"Provider panel" means those providers with which a carrier contracts to provide health care services 462 463 to the carrier's enrollees under the carrier's health benefit plan. However, such term does not include an 464 arrangement between a carrier and providers in which any provider may participate solely on the basis of the provider's contracting with the carrier to provide services at a discounted fee-for-service rate. 465

B. Any such carrier which offers a provider panel shall establish and use it in accordance with the 466 467 following requirements:

468 1. Notice of the development of a provider panel in the Commonwealth or local service area shall be 469 filed with the Department of Health Professions.

470 2. Carriers shall provide a provider application and the relevant terms and conditions to a provider 471 upon request.

472 C. A carrier that uses a provider panel shall establish procedures for: 473

1. Notifying an enrollee of:

474 a. The termination from the carrier's provider panel of the enrollee's primary care provider who was 475 furnishing health care services to the enrollee; and

476 b. The right of an enrollee upon request to continue to receive health care services for a period of up to sixty ninety days from the date of the primary care provider's notice of termination from a carrier's 477 478 provider panel, except when a provider is terminated for cause.

479 2. Notifying a provider at least sixty ninety days prior to the date of the termination of the provider. 480 except when a provider is terminated for cause.

481 3. Providing reasonable notice to primary care providers in the carrier's provider panel of the 482 termination of a specialty referral services provider.

4. Notifying the purchaser of the health benefit plan, whether such purchaser is an individual or an 483

**48**4 employer providing a health benefit plan, in whole or in part, to its employees and enrollees of the **485** health benefit plan of:

486 a. A description of all types of payment arrangements that the carrier uses to compensate providers 487 for health care services rendered to enrollees, including, but not limited to, withholds, bonus payments, 488 capitation and fee-for-service discounts; and

489 b. The terms of the plan in clear and understandable language which reasonably informs the 490 purchaser of the practical application of such terms in the operation of the plan.

491 D. Whenever a provider voluntarily terminates his contract with a carrier to provide health care 492 services to the carrier's enrollees under a health benefit plan, he shall furnish reasonable notice of such 493 termination to his patients who are enrollees under such plan.

494 E. A carrier may not deny an application for participation or terminate participation on its provider 495 panel on the basis of gender, race, age, religion or national origin.

496 F. 1. For a period of at least sixty ninety days from the date of the notice of a provider's termination 497 from the carrier's provider panel, except when a provider is terminated for cause, the provider shall be 498 permitted by the carrier to render health care services to any of the carrier's enrollees who: 499

a. Were in an active course of treatment from the provider prior to the notice of termination; and

b. Request to continue receiving health care services from the provider.

500

501 2. Notwithstanding the provisions of subdivision 1, any provider shall be permitted by the carrier to 502 continue rendering health services to any enrollee who has entered the second trimester of pregnancy at 503 the time of a provider's termination of participation, except when a provider is terminated for cause. 504 Such treatment shall, at the enrollee's option, continue through the provision of postpartum care directly 505 related to the delivery.

- 506 3. Notwithstanding the provisions of subdivision 1, any provider shall be permitted by the carrier to 507 continue rendering health services to any enrollee who is determined to be terminally ill (as defined under § 1861 (dd) (3) (A) of the Social Security Act) at the time of a provider's termination of 508 participation, except when a provider is terminated for cause. Such treatment shall, at the enrollee's 509 510 option, continue for the remainder of the enrollee's life for care directly related to the treatment of the 511 terminal illness.
- 512 2. 4. A carrier shall reimburse a provider under this subsection in accordance with the carrier's 513 agreement with the providers such provider existing immediately before the provider's termination of 514 participation.
- 515 G. 1. A carrier shall provide to a purchaser prior to enrollment and to existing enrollees at least once 516 a year a list of members in its provider panel, which list shall also indicate those providers who are not 517 currently accepting new patients. 518
  - 2. The information provided under subdivision 1 shall be updated at least once a year.

519 H. No contract between a carrier and a provider may require that the provider indemnify the carrier 520 for the carrier's negligence, willful misconduct, or breach of contract, if any.

521 I. No contract between a carrier and a provider shall require a provider, as a condition of 522 participation on the panel, to waive any right to seek legal redress against the carrier.

523 J. No contract between a carrier and a provider shall prohibit, impede or interfere in the discussion 524 of medical treatment options between a patient and a provider.

525 K. A contract between a carrier and a provider shall permit and require the provider to discuss 526 medical treatment options with the patient.

527 L. Any carrier requiring preauthorization prior to rendering medical treatment shall have personnel 528 available to provide such authorization at all times when such preauthorization is required.

M. Carriers shall provide to their group policyholders written notice of any benefit reductions during 529 530 the contract period at least sixty days before such benefit reductions become effective. Group 531 policyholders shall, in turn, provide to their enrollees written notice of any benefit reductions during the 532 contract period at least thirty days before such benefit reductions become effective.

533 N. No contract between a provider and a carrier shall include provisions which require a health 534 care provider or health care provider group to deny covered services that such provider or group knows 535 to be medically necessary and appropriate that are provided with respect to a specific enrollee or group 536 of enrollees with similar medical conditions.

537  $L_{\tau}$  O. The Commission shall have no jurisdiction to adjudicate controversies arising out of this 538 section.

539 M. P. The requirements of this section shall apply to all insurance policies, contracts, and plans 540 delivered, issued for delivery, reissued, or extended on or after July 1, 1996, or at any time after the 541 effective date hereof when any term of any such policy, contract, or plan is changed or any premium 542 adjustment is made. In addition, the requirements of this section shall apply to contracts between carriers 543 and providers that are entered into or renewed on or after July 1, 1996. However, the ninety-day period 544

545 F 2 and F 3 and the requirements set forth in subsections L, M, and N shall apply to contracts between 546 carriers and providers that are entered into or renewed on or after July 1, 1999.

547 § 38.2-3407.11:1. Access to specialists: standing referrals.

548 A. Each (i) insurer proposing to issue individual or group accident and sickness insurance policies 549 providing hospital, medical and surgical or major medical coverage on an expense-incurred basis, (ii) 550 corporation providing individual or group accident and sickness subscription contracts, and (iii) health 551 maintenance organization providing a health care plan for health care services shall permit any 552 individual covered thereunder direct access, as provided in subsection B, to the health care services of a 553 participating specialist (i) authorized to provide services under such policy, contract or plan and (ii) 554 selected by such individual.

555 B. An insurer, corporation, or health maintenance organization, in connection with the provision of 556 health insurance coverage, shall have a procedure by which an individual who is a participant, 557 beneficiary, or enrollee and who has an ongoing special condition may, after consultation with the 558 primary care physician, receive a referral to a specialist for such condition who shall be responsible for 559 and capable of providing and coordinating the individual's primary and specialty care related to the 560 initial specialty care referral. If such an individual's care would most appropriately be coordinated by such a specialist, such plan or issuer shall refer the individual to a specialist. For the purposes of this 561 562 section, "special condition" means a condition or disease that is (i) life-threatening, degenerative, or 563 disabling and (ii) requires specialized medical care over a prolonged period of time.

564 C. Within the treatment period authorized by the referral, such specialist shall be permitted to treat 565 the individual without a further referral from the individual's primary care provider and may authorize 566 such referrals, procedures, tests, and other medical services related to the initial referral as the 567 individual's primary care provider would otherwise be permitted to provide or authorize.

568 D. An insurer, corporation, or health maintenance organization, in connection with the provision of health insurance coverage, shall have a procedure by which an individual who is a participant, 569 beneficiary, or enrollee and who has an ongoing special condition that requires ongoing care from a 570 specialist may receive a standing referral to such specialist for the treatment of the special condition. If 571 572 the plan or issuer, or if the primary care provider in consultation with the plan or issuer and the 573 specialist (if any), determines that such a standing referral is appropriate, the plan or issuer shall make 574 such a referral to a specialist.

575 E. Nothing contained herein shall prohibit an insurer, corporation, or health maintenance 576 organization from requiring a participating specialist to provide written notification to the covered 577 individual's primary care physician of any visit to such specialist. Such notification may include a 578 description of the health care services rendered at the time of the visit.

579 F. Each insurer, corporation or health maintenance organization subject to the provisions of this 580 section shall inform subscribers of the provisions of this section. Such notice shall be provided in 581 writing, and included in the policy or evidence of coverage.

G. The requirements of this section shall apply to all insurance policies, contracts, and plans 582 583 delivered, issued for delivery, reissued, renewed, or extended or at any time when any term of any such 584 policy, contract, or plan is changed or any premium adjustment is made. The provisions of this section 585 shall not apply to short-term travel or accident-only policies, to short-term nonrenewable policies of not 586 more than six months' duration, or policies or contracts issued to persons eligible under Title XVIII of 587 the Social Security Act, known as Medicare, or any other similar coverage under state or federal 588 governmental plans. 589

§ 38.2-3407.13. Refusal to accept assignments prohibited; dentists and oral surgeons.

590 A. No insurer proposing to issue individual or group accident and sickness insurance policies 591 providing hospital, medical and surgical or major medical coverage on an expense incurred basis, no 592 corporation providing individual or group accident and sickness subscription contracts, and no dental services plan offering or administering prepaid dental services shall refuse to accept or make 593 594 reimbursement pursuant to an assignment of benefits made to a dentist or oral surgeon by an insured, 595 subscriber or plan enrollee.

596 B. For the purpose of this section "assignment of benefits" means the transfer of dental care 597 coverage reimbursement benefits or other rights under an insurance policy, subscription contract or **598** dental services plan by an insured, subscriber or plan enrollee to a dentist or oral surgeon. The 599 assignment of benefits shall not be effective until the insured, subscriber or enrollee notifies the insurer, 600 corporation or plan in writing of the assignment. 601

§ 38.2-3407.14. Notice of premium increases.

602 A. Each (i) insurer issuing individual or group accident and sickness insurance policies providing 603 hospital, medical and surgical or major medical coverage on an expense-incurred basis, (ii) corporation 604 providing individual or group accident and sickness subscription contracts, and (iii) health maintenance 605 organization providing a health care plan for health care services, shall provide in conjunction with the

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606 proposed renewal of coverage under any such policies, contracts or plans, prior written notice of intent607 to increase by more than thirty-five percent the annual premium charged for coverage thereunder.

608 B. Notice required by this section shall be provided in writing at least sixty days prior to the
609 proposed renewal of coverage under any such policy, contract, or plan to the policyholder, contract
610 holder or subscriber, as appropriate.

611 § 38.2-3407.15. Refusal to accept assignments prohibited.

612 A. No insurer proposing to issue individual or group accident and sickness insurance policies 613 providing hospital, medical and surgical or major medical coverage on an expense incurred basis, no 614 corporation providing individual or group accident and sickness subscription contracts and no health maintenance organization providing a health care plan for health care services shall refuse to accept or 615 616 make reimbursement pursuant to an assignment of benefits made to a health care provider or hospital by an insured, subscriber or plan enrollee, provided that if the health care provider or hospital obtains 617 such assignment of benefits, then the health care provider or hospital shall accept the reimbursement 618 619 under such assignment as payment in full for the services covered by such assignment and shall not 620 charge or bill the insured, subscriber or plan enrollee any further amount except for the amount of any 621 applicable deductible, copayment or coinsurance.

622 B. For the purpose of this section "assignment of benefits" means the transfer of health care 623 coverage reimbursement benefits or other rights under an insurance policy, subscription contract or 624 health care plan by an insured, subscriber or plan enrollee to a health care provider or hospital.

625 C. This section shall not apply to an assignment of benefits made to a dentist or oral surgeon.

626 § 38.2-3418.8. Coverage for clinical trials for treatment studies on cancer.

627 A. Notwithstanding the provisions of § 38.2-3419, each insurer proposing to issue individual or group accident and sickness insurance policies providing hospital, medical and surgical, or major 628 629 medical coverage on an expense-incurred basis; each corporation providing individual or group accident and sickness subscription contracts; and each health maintenance organization providing a 630 health care plan for health care services shall provide coverage for patient costs incurred during 631 632 participation in clinical trials for treatment studies on cancer, including ovarian cancer trials, under any 633 such policy, contract or plan delivered, issued for delivery, or renewed in this Commonwealth on and 634 after July 1, 1999.

B. The reimbursement for patient costs incurred during participation in clinical trials for treatment
studies on cancer shall be determined in the same manner as reimbursement is determined for other
medical and surgical procedures. Such coverage shall have durational limits, dollar limits, deductibles,
copayments and coinsurance factors that are no less favorable than for physical illness generally.

639 C. For purposes of this section:

640 "Cooperative group" means a formal network of facilities that collaborate on research projects and
641 have an established NIH-approved peer review program operating within the group. "Cooperative
642 group" includes (i) the National Cancer Institute Clinical Cooperative Group and (ii) the National
643 Cancer Institute Community Clinical Oncology Program.

644 "FDA" means the Federal Food and Drug Administration.

645 "Member" means a policyholder, subscriber, insured, or certificate holder or a covered dependent of 646 a policyholder, subscriber, insured or certificate holder.

647 "Multiple project assurance contract" means a contract between an institution and the Federal
648 Department of Health and Human Services that defines the relationship of the institution to the Federal
649 Department of Health and Human Services and sets out the responsibilities of the institution and the
650 procedures that will be used by the institution to protect human subjects.

651 "NCI" means the National Cancer Institute.

652 "NIH" means the National Institutes of Health.

"Patient cost" means the cost of a medically necessary health care service that is incurred as a
result of the treatment being provided to the member for purposes of a clinical trial. "Patient cost" does
not include (i) the cost of nonhealth care services that a patient may be required to receive as a result
of the treatment being provided for purposes of a clinical trial, (ii) costs associated with managing the
research associated with the clinical trial, or (iii) the cost of the investigational drug or device.

**658** D. Coverage for patient costs incurred during clinical trials for treatment studies on cancer shall be **659** provided if the treatment is being conducted in a Phase II, Phase III, or Phase IV clinical trial. Such **660** treatment may, however, be provided on a case-by-case basis if the treatment is being provided in a **661** Phase I clinical trial.

*E. The treatment described in subsection D shall be provided by a clinical trial approved by:* 

663 1. The National Cancer Institute;

- 664 2. An NCI cooperative group or an NCI center;
- 665 *3. The FDA in the form of an investigational new drug application;*
- 666 4. The Federal Department of Veterans Affairs; or

667 5. An institutional review board of an institution in the Commonwealth that has a multiple project assurance contract approved by the Office of Protection from Research Risks of the NCI. 668

669 F. The facility and personnel providing the treatment shall be capable of doing so by virtue of their 670 experience, training, and expertise.

671 G. Coverage under this section shall apply only if: 672

1. There is no clearly superior, noninvestigational treatment alternative;

673 2. The available clinical or preclinical data provides a reasonable expectation that the treatment will be at least as effective as the noninvestigatonal alternative; and 674

3. The member and the physician or health care provider who provides services to the member under 675 676 the insurance policy, subscription contract or health care plan conclude that the member's participation 677 in the clinical trial would be appropriate, pursuant to procedures established by the insurer, corporation 678 or health maintenance organization and as disclosed in the policy and evidence of coverage.

679 H. The provisions of this section shall not apply to short-term travel, accident-only or contracts designed for issuance to persons eligible for coverage under Title XVIII of the Social Security Act, 680 known as Medicare, or any other similar coverage under state or governmental plans or to short-term 681 682 nonrenewable policies of not more than six months' duration.

§ 38.2-3418.9. Minimum hospital stay for hysterectomy. 683

684 A. Notwithstanding the provisions of § 38.2-3419, each insurer proposing to issue an individual or 685 group hospital policy or major medical policy in this Commonwealth; each corporation proposing to 686 issue an individual or group hospital, medical or major medical subscription contract; and each health **687** maintenance organization providing a health care plan for health care shall provide coverage for 688 laparoscopy-assisted vaginal hysterectomy and vaginal hysterectomy as provided in this section.

689 B. Such coverage shall include benefits for a minimum stay in the hospital of not less than twenty-three hours for a laparoscopy-assisted vaginal hysterectomy and forty-eight hours for a vaginal 690 hysterectomy as outlined in Milliman & Robertson's nationally recognized guidelines. Nothing in this 691 692 section shall be construed as requiring the provision of the total hours referenced when the attending physician, in consultation with the patient, determines that a shorter period of hospital stay is 693 694 appropriate.

695 C. The requirements of this section shall apply to all insurance policies, contracts and plans 696 delivered, issued for delivery, reissued or extended on and after July 1, 1999, or at any time thereafter 697 when any term of the policy, contract or plan is changed or any premium adjustment is made.

**698** D. This section shall not apply to short-term travel, accident-only or to contracts designed for 699 issuance to persons eligible for coverage under Title XVIII of the Social Security Act, known as 700 Medicare, or any other similar coverage under state or federal governmental plans. 701

§ 38.2-4209. Preferred provider subscription contracts.

A. As used in this section, a "preferred provider subscription contract" is a contract that specifies how services are to be covered when rendered by providers participating in a plan, by nonparticipating 702 703 704 providers, and by preferred providers.

705 B. Notwithstanding the provisions of §§ 38.2-4218 and 38.2-4221, any nonstock corporation may, as 706 a feature of its plan, offer preferred provider subscription contracts pursuant to the requirements of this 707 section that limit the numbers and types of providers of health care services eligible for payment as 708 preferred providers.

709 C. Any such nonstock corporation shall establish terms and conditions that shall be met by a 710 hospital, physician or other type of provider listed in § 38.2-4221 in order to qualify for payment as a preferred provider under the subscription contracts. These terms and conditions shall not discriminate 711 712 unreasonably against or among health care providers. No hospital, physician or type of provider listed in 713 § 38.2-4221 willing to meet the terms and conditions offered to it or him shall be excluded. Differences 714 in prices among hospitals or other institutional providers produced by a process of individual negotiations with the providers or based on market conditions, or price differences among providers in 715 716 different geographical areas shall not be deemed unreasonable discrimination. The Commission shall 717 have no jurisdiction to adjudicate controversies growing out of this subsection.

D. Mandated types of providers listed in § 38.2-4221 and types of providers whose services are 718 719 required to be made available and which have been specifically contracted for by the holder of any subscription contract shall, to the extent required by § 38.2-4221, have the same opportunity as do 720 721 doctors of medicine to qualify for payment as preferred providers.

722 E. Preferred provider subscription contracts shall provide for payment for services rendered by 723 nonpreferred providers, but the payments need not be the same as for preferred providers.

724 F. No contract between a nonstock corporation and a provider shall include provisions which 725 require a health care provider or health care provider group to deny covered services that such 726 provider or group knows to be medically necessary and appropriate that are provided with respect to a specific enrollee or group of enrollees with similar medical conditions. 727

**728** § 38.2-4214. Application of certain provisions of law.

729 No provision of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-200, 38.2-203, 38.2-210 through 38.2-213, 38.2-218 through 38.2-225, 38.2-230, 38.2-325, 38.2-305, 38.2-316, 38.2-322, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 730 731 732 38.2-515, 38.2-600 through 38.2-620, 38.2-700 through 38.2-705, 38.2-900 through 38.2-904, 38.2-1017, 733 38.2-1018, 38.2-1038, 38.2-1040 through 38.2-1044, Articles 1 (§ 38.2-1300 et seq.) and 2 734 (§ 38.2-1306.2 et seq.) of Chapter 13, §§ 38.2-1312, 38.2-1314, 38.2-1317 through 38.2-1328, 38.2-1334, 735 38.2-1340, 38.2-1400 through 38.2-1444, 38.2-1800 through 38.2-1836, 38.2-3400, 38.2-3401, 736 38.2-3404, 38.2-3405, 38.2-3405.1, 38.2-3407.1 through 38.2-3407.6, 38.2-3407.9, 38.2-3407.9:1, 737 38.2-3407.10, 38.2-3407.11, 38.2-3407.11:1, 38.2-3407.12, 38.2-3407.13, 38.2-3407.14, 38.2-3407.15, 738 38.2-3409, 38.2-3411 through 38.2-3419.1, 38.2-3430.1 through 38.2-3437, 38.2-3501, 38.2-3502, 739 38.2-3514.1, 38.2-3514.2, 38.2-3516 through 38.2-3520 as they apply to Medicare supplement policies, §§38.2-3522.1 through 38.2-3523.4, §§ 38.2-3525, 38.2-3540.1, 38.2-3541, 38.2-3542, 38.2-3543.2, 38.2-3600 through 38.2-3607, Chapter 53 (§ 38.2-5300 et seq.), and Chapter 58 (§ 38.2-5800 et seq.) 740 741 742 and Chapter 59 (§ 38.2-5900 et seq.) of this title shall apply to the operation of a plan.

**743** § 38.2-4312. Prohibited practices.

A. No health maintenance organization or its representative may cause or knowingly permit the use
of (i) advertising that is untrue or misleading, (ii) solicitation that is untrue or misleading, or (iii) any
form of evidence of coverage that is deceptive. For the purposes of this chapter:

747 1. A statement or item of information shall be deemed to be untrue if it does not conform to fact in any respect that is or may be significant to an enrollee or person considering enrollment in a health care plan;

- 750 2. A statement or item of information shall be deemed to be misleading, whether or not it may be
  751 literally untrue, if the statement or item of information may be understood by a reasonable person who
  752 has no special knowledge of health care coverage as indicating (i) a benefit or advantage if that benefit
  753 or advantage does not in fact exist or (ii) the absence of any exclusion, limitation or disadvantage of
  754 possible significance to an enrollee or person considering enrollment in a health care plan if the absence
  755 of that exclusion, limitation, or disadvantage does not in fact exist; consideration shall be given to the
  756 total context in which the statement is made or the item of information is communicated; and
- 757 3. An evidence of coverage shall be deemed to be deceptive if it causes a reasonable person who has 758 no special knowledge of health care plans to expect benefits, services, charges, or other advantages that 759 the evidence of coverage does not provide or that the health care plan issuing the evidence of coverage 760 does not regularly make available for enrollees covered under the evidence of coverage; consideration 761 shall be given to the evidence of coverage taken as a whole and to the typography, format, and 762 language.
- 763 B. The provisions of Chapter 5 (§ 38.2-500 et seq.) of this title shall apply to health maintenance
  764 organizations, health care plans, and evidences of coverage except to the extent that the Commission
  765 determines that the nature of health maintenance organizations, health care plans, and evidences of
  766 coverage render any of the provisions clearly inappropriate.
- 767 C. No health maintenance organization, unless licensed as an insurer, may use in its name, contracts,
  768 or literature (i) any of the words "insurance," "casualty," "surety," "mutual," or (ii) any other words
  769 descriptive of the insurance, casualty, or surety business or deceptively similar to the name or
  770 description of any insurance or fidelity and surety insurer doing business in this Commonwealth.
- D. No health maintenance organization shall discriminate on the basis of race, creed, color, sex or religion in the selection of health care providers for participation in the organization.
- 773 E. No health maintenance organization shall unreasonably discriminate against physicians as a class 774 or any class of providers listed in § 38.2-4221 or pharmacists when contracting for specialty or referral 775 practitioners or providers, provided the plan covers services which the members of such classes are 776 licensed to render. Nothing contained in this section shall prevent a health maintenance organization 777 from selecting, in the judgment of the health maintenance organization, the numbers of providers 778 necessary to render the services offered by the health maintenance organization.
- 779 F. No contract between a health maintenance organization and a provider shall include provisions
  780 which require a health care provider or health care provider group to deny covered services that such
  781 provider or group knows to be medically necessary and appropriate that are provided with respect to a
  782 specific enrollee or group of enrollees with similar medical conditions.

**783** § 38.2-4319. Statutory construction and relationship to other laws.

A. No provisions of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-100, 38.2-200, 38.2-203, 38.2-210 through 38.2-213, 38.2-218 through 38.2-225, 38.2-229, 38.2-305, 38.2-316, 38.2-322, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 38.2-515, 38.2-600 through 38.2-620, Chapter 9 (§ 38.2-900 et seq.) of this title, §§ 38.2-1057, 38.2-1306.2 through 38.2-1309, Articles 4 (§ 38.2-1317 et seq.) and 5 (§ 38.2-1322 et seq.) of Chapter

789 13, Articles 1 (§ 38.2-1400 et seq.) and 2 (§ 38.2-1412 et seq.) of Chapter 14, §§ 38.2-1800 through 790 38.2-1836, 38.2-3401, 38.2-3405, 38.2-3405.1, 38.2-3407.2 through 38.2-3407.6, 38.2-3407.9, *38.2-3407.9:1*, *38.2-3407.10*, *38.2-3407.11*, *38.2-3407.11:1*, *38.2-3407.12*, *38.2-3407.14*, *38.2-3407.15*, *38.2-3411.2*, *38.2-3414.1*, *38.2-3418.1* through *38.2-3418.7 38.2-3418.9*, *38.2-3419.1*, *38.2-3430.1* 791 792 793 through 38.2-3437, 38.2-3500, 38.2-3514.1, 38.2-3514.2, 38.2-3522.1 through 38.2-3523.4, 38.2-3525, 794 38.2-3542, 38.2-3543.2, Chapter 53 (§ 38.2-5300 et seq.), and Chapter 58 (§ 38.2-5800 et seq.) and 795 Chapter 59 (§ 38.2-5900 et seq.) of this title shall be applicable to any health maintenance organization granted a license under this chapter. This chapter shall not apply to an insurer or health services plan 796 797 licensed and regulated in conformance with the insurance laws or Chapter 42 (§ 38.2-4200 et seq.) of 798 this title except with respect to the activities of its health maintenance organization.

799 B. Solicitation of enrollees by a licensed health maintenance organization or by its representatives 800 shall not be construed to violate any provisions of law relating to solicitation or advertising by health 801 professionals.

C. A licensed health maintenance organization shall not be deemed to be engaged in the unlawful 802 803 practice of medicine. All health care providers associated with a health maintenance organization shall 804 be subject to all provisions of law.

805 D. Notwithstanding the definition of an eligible employee as set forth in § 38.2-3431, a health 806 maintenance organization providing health care plans pursuant to § 38.2-3431 shall not be required to 807 offer coverage to or accept applications from an employee who does not reside within the health 808 maintenance organization's service area.

§ 38.2-4509. Application of certain laws.

809

810 A. No provision of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-200, 38.2-203, 38.2-210 through 38.2-213, 38.2-218 through 38.2-225, 38.2-229, 811 812 38.2-316, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 38.2-515, 38.2-600 through 38.2-620, 38.2-900 through 38.2-904, 38.2-1038, 38.2-1040 through 38.2-1044, Articles 1 (§ 38.2-1300 et seq.) 813 and 2 (§ 38.2-1306.2 et seq.) of Chapter 13, §§ 38.2-1312, 38.2-1314, Article 4 (§ 38.2-1317 et seq.) of 814 Chapter 13, §§ 38.2-1400 through 38.2-1444, 38.2-1800 through 38.2-1836, 38.2-3401, 38.2-3404, 38.2-3405, 38.2-3407.10, 38.2-3407.13, 38.2-3407.14, 38.2-3407.15, 38.2-3415, 38.2-3541, 38.2-3600 815 816 through 38.2-3603, and Chapter 58 (§ 38.2-5800 et seq.) and Chapter 59 (§ 38.2-5900 et seq.) of this 817 818 title shall apply to the operation of a plan.

B. The provisions of subsection A of § 38.2-322 shall apply to an optometric services plan. The 819 820 provisions of subsection C of § 38.2-322 shall apply to a dental services plan.

821 C. The provisions of Article 1.2 (§ 32.1-137.7 et seq.) of Chapter 5 of Title 32.1 shall not apply to 822 either an optometric or dental services plan. 823

§ 38.2-5804. Complaint system.

824 A. A health carrier subject to subsection B of § 38.2-5801 shall establish and maintain for each of its 825 MCHIPs a complaint system approved by the Commission and the State Health Commissioner to 826 provide reasonable procedures for the resolution of written complaints in accordance with requirements 827 in or established pursuant to provisions in this title and Title 32.1 and shall include the following: 828

1. A record of the complaints shall be maintained for no less than five years.

829 2. Such health carrier shall provide complaint forms and/or written procedures to be given to covered 830 persons who wish to register written complaints. Such forms or procedures shall include the address and 831 telephone number of the managed care licensee to which complaints shall be directed and the mailing 832 address, telephone number, and electronic mail address of the Managed Care Ombudsman, and shall 833 also specify any required limits imposed by or on behalf of the MCHIP. Such forms and written 834 procedures shall include a clear and understandable description of the covered person's right to appeal 835 adverse decisions pursuant to § 32.1-137.15.

836 B. The Commission, in cooperation with the State Health Commissioner, shall examine the complaint 837 system. The effectiveness of the complaint system of the managed care health insurance plan licensee in 838 allowing covered persons, or their duly authorized representatives, to have issues regarding quality of 839 care appropriately resolved under this chapter shall be assessed by the State Health Commissioner 840 pursuant to provisions in Title 32.1 and the regulations promulgated thereunder. Compliance by the 841 health carrier and its managed care health insurance plans with the terms and procedures of the 842 complaint system, as well as the provisions of this title, shall be assessed by the Commission.

843 C. The health carrier for each MCHIP shall submit to the Commission and the State Health 844 Commissioner an annual complaint report in a form prescribed by the Commission and the Board of 845 Health. The complaint report shall include (i) a description of the procedures of the complaint system, 846 (ii) the total number of complaints handled through the grievance or complaint system, (iii) the 847 disposition of the complaints, (iv) a compilation of the nature and causes underlying the complaints filed, (v) the time it took to process and resolve each complaint, and (vi) the number, amount, and 848 849 disposition of malpractice claims adjudicated during the year with respect to any of the MCHIP's

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**850** affiliated providers.

**B51** D. The provisions of Chapter 5 (§ 38.2-500 et seq.) of this title shall apply to the health carrier, its **B52** MCHIPs, and evidence of coverage and representations thereto, except to the extent that the Commission **B53** determines that the nature of the health carrier, its MCHIP, and evidences of coverage and **B54** representations thereto render any of the provisions clearly inappropriate.

855 856 CHAPTER 59. INDEPENDENT EXTERNAL REVIEW OF ADVERSE UTILIZATION REVIEW DECISIONS.

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858 This chapter shall apply to all utilization review entities established pursuant to Article 1.2
859 (§ 32.1-137.7 et seq.) of Chapter 5 of Title 32.1. The definitions in § 32.1-137.7 shall have the same meanings ascribed to them in § 32.1-137.7 when used in this chapter.

**861** § 38.2-5901. Review by the Bureau of Insurance.

§ 38.2-5900. Application of chapter; definitions.

862 A. A covered person or a treating health care provider, with the consent of the covered person, may 863 in accordance with this section appeal to the Bureau of Insurance for review of any final adverse decision concerning a health service costing more than \$500, determined in accordance with regulations 864 865 adopted by the Commission. The appeal shall be filed within thirty days of the final adverse decision, shall be in writing on forms prescribed by the Bureau of Insurance, shall include a general release 866 executed by the covered person for all medical records pertinent to the appeal, and shall be 867 868 accompanied by a fifty-dollar nonrefundable filing fee. The fee shall be collected by the Commission and 869 paid directly into the state treasury and credited to the fund for the maintenance of the Bureau of 870 Insurance as provided in subsection B of § 38.2-400. The Commission may, for good cause shown, 871 waive the filing fee upon a finding that payment of the filing fee will cause undue financial hardship for the covered person. The Bureau of Insurance shall provide a copy of the written appeal to the 872 873 utilization review entity which made the final adverse decision.

874 B. The Bureau of Insurance or its designee shall conduct a preliminary review of the appeal to 875 determine (i) whether the applicant is a covered person or a treating health care provider with the 876 consent of the covered person, (ii) whether the benefit or service that is the subject of the application 877 reasonably appears to be a covered service costing more than \$500, (iii) whether all complaint and 878 appeal procedures available under Article 1.2 (§ 32.1-137.7 et seq.) of Chapter 5 of Title 32.1 have 879 been exhausted, and (iv) whether the application is otherwise complete and filed in compliance with this 880 section. Such preliminary review shall be conducted within five working days of receipt of all 881 information and documentation necessary to conduct a preliminary review. The Bureau of Insurance 882 shall not accept for review any application which fails to meet the criteria set forth in this subsection. 883 Within three working days of completion of the preliminary review, the Bureau of Insurance or its 884 designee shall notify the applicant and the utilization review entity in writing whether the appeal has 885 been accepted for review, and if not accepted, the reasons therefor.

886 C. The covered person, the treating health care provider, and the utilization review entity shall 887 provide copies of the medical records relevant to the final adverse decision to the Bureau of Insurance 888 within ten working days after the Bureau of Insurance has mailed written notice of its acceptance of the 889 appeal. The confidentiality of such medical records shall be maintained in accordance with the 890 confidentiality and disclosure laws of the Commonwealth. The Bureau of Insurance or its designee may, 891 if deemed necessary, request additional medical records from the covered person, any treating health 892 care provider or the utilization review entity. Failure to comply with such request within ten working 893 days from the date of such request may result in dismissal of the appeal or reversal of the final adverse 894 decision in the discretion of the Commissioner of Insurance.

**895** D. The Commissioner of Insurance, upon good cause shown, may provide an extension of time for **896** the covered person, the treating health care provider, the utilization review entity and the Commission **897** to meet the established time requirements set forth in § 38.2-5901.

**898** § 38.2-5902. Appeals; impartial health entity.

899 A. The Bureau of Insurance shall contract with one or more impartial health entities for the purpose 900 of performing the review of final adverse decisions. The Commission shall adopt regulations to assure 901 that the impartial health entity conducting the review has adequate standards, credentials and 902 experience for such review. The impartial health entity shall examine the final adverse decision to 903 determine whether the decision is objective, clinically valid, compatible with established principles of 904 health care, and appropriate under the terms of the contractual obligations to the covered person. The 905 impartial health entity shall review the written appeal; the response of the utilization review entity; any 906 affidavits which either the covered person, the treating health care provider, or the utilization review 907 entity may file with the Bureau of Insurance; and such medical records as the impartial health entity 908 shall deem appropriate. The impartial health entity shall issue its written recommendation affirming, 909 modifying or reversing the final adverse decision within thirty working days of the acceptance of the appeal by the Bureau of Insurance. The Commissioner of Insurance, based upon such recommendation, 910

911 shall issue a written ruling affirming, modifying or reversing the final adverse decision. Such written 912 ruling shall not be construed as a final finding, order or judgment of the Commission, and shall be 913 exempt from the application of the Administrative Process Act (§ 9-6.14:1 et seq.). The Commissioner's 914 written ruling shall carry out the recommendations of the impartial health entity unless the impartial 915 health entity exceeded its authority or acted arbitrarily or capriciously. The written ruling of the 916 Commissioner shall bind the covered person and the issuer of the covered person's policy or contract 917 for health benefits to the extent to which each would have been obligated by a judgment entered in an 918 action at law or in equity with respect to the issues which the impartial review entity may examine when 919 reviewing a final adverse decision under this section. The impartial health entity shall not be affiliated 920 or a subsidiary of, nor owned or controlled by a health plan, a trade association of health plans, or a 921 professional association of health care providers.

922 B. The Bureau of Insurance shall contract with one or more impartial health entities such as medical 923 peer review organizations and independent utilization review. Prior to assigning an appeal to an 924 impartial health entity, the Bureau of Insurance shall verify that the impartial health entity conducting 925 the review of a final adverse decision has no relationship or association with (i) the utilization review 926 entity, or any officer, director or manager of such utilization review entity, (ii) the covered person, (iii) 927 the treating health care provider, or any of its employees or affiliates, (iv) the medical care facility at 928 which the covered service would be provided, or any of its employees or affiliates, or (v) the 929 development or manufacture of the drug, device, procedure or other therapy which is the subject of the 930 final adverse decision. The impartial health entity shall not be a subsidiary of, nor owned or controlled 931 by, a health plan, a trade association of health plans, or a professional association of health care 932 providers.

933 C. There shall be no liability on the part of and no cause of action shall arise against any officer or 934 employee of an impartial health entity for any actions taken or not taken or statements made by such 935 officer or employee in good faith in the performance of his powers and duties.

936 D. Any managed care health insurance plan licensee that is required to provide previously denied 937 services as a result of the review by the impartial health entity shall be subject to payment of such fees 938 as the Commission shall deem appropriate to cover the costs of the review. 939

§ 38.2-5903. Assessment to fund appeals.

940 A. Each licensed insurer writing insurance as defined in § 38.2-109, each health maintenance 941 organization organized in accordance with the provisions in Chapter 43 (§ 38.2-4300 et seq.), and each 942 nonstock corporation organized in accordance with the provisions in Chapter 42 (§ 38.2-4200 et seq.) 943 or Chapter 45 (§ 38.2-4500 et seq.) shall pay, in addition to any other assessments provided in this title, 944 an assessment in an amount not to exceed 0.015 percent of the direct gross premium income during the 945 preceding calendar year. The assessment shall be apportioned and assessed and paid as prescribed by § 38.2-4Ŏ3. 946

947 B. The assessments made by the Commission under subsection A and paid into the state treasury shall be deposited to a special fund designated "Bureau of Insurance Special Fund-State Corporation 948 949 Commission," and out of such special fund and the unexpended balance thereof shall be appropriated 950 the sums necessary for the regulation, supervision and examination of all entities subject to regulation 951 under this title. 952

§ 38.2-5904. Office of the Managed Care Ombudsman established; responsibilities.

953 A. The Office of the Managed Care Ombudsman is hereby created within the Bureau of Insurance. 954 The Managed Care Ombudsman shall promote and protect the interests of covered persons under 955 managed health insurance plans in the Commonwealth. All state agencies shall assist and cooperate 956 with the Managed Care Ombudsman in the performance of his duties under this chapter. 957

B. The Managed Care Ombudsman shall:

958 1. Assist covered persons in understanding their rights and the processes available to them according 959 to their managed health insurance plan.

960 2. Answer inquiries from covered persons and other citizens by telephone, mail, electronic mail and 961 in person.

962 3. Provide to covered persons and other citizens information concerning managed care health 963 insurance plans and other utilization review entities upon request.

964 4. Develop information on the types of managed health insurance plans available in the 965 Commonwealth, including mandated benefits and utilization review procedures and appeals.

966 5. Make available, either separately or through an existing Internet website utilized by the Bureau of 967 Insurance, information as set forth in subdivision 4 and such additional information as he deems 968 appropriate.

969 6. In conjunction with complaint and inquiry data maintained by the Bureau of Insurance, maintain 970 data on inquiries received, the types of assistance requested, any actions taken and the disposition of 971 each such matter.

972 7. Upon request, assist covered persons in using the procedures and processes available to them 973 from their managed health insurance plan, including all utilization review appeals. Such assistance may 974 require the review of insurance and health care records of a covered person, which shall be done only 975 with that person's express written consent. The confidentiality of any such medical records shall be 976 maintained in accordance with the confidentiality and disclosure laws of the Commonwealth.

977 8. Ensure that covered persons have access to the services provided through the Office and that the 978 covered persons receive timely responses from the representatives of the Office to the inquiries.

979 9. Provide assessments of proposed and existing managed care health insurance laws and other **980** studies of managed care health insurance plan issues upon request by any of the standing committees of the General Assembly having jurisdiction over insurance or health or the Joint Commission on Health 981 982 Care. 983

10. Monitor changes in federal and state laws relating to health insurance.

984 11. Report annually on his activities to the standing committees of the General Assembly having 985 jurisdiction over insurance and over health and the Joint Commission on Health Care by December 1 of 986 each year, which report shall include a summary of significant new developments in federal and state 987 laws relating to health insurance each year.

988 12. Carry out activities as the Commission determines to be appropriate.

989 § 38.2-5905. Rules and regulations.

990 The Commission shall promulgate regulations effectuating the purpose of this chapter. Such 991 regulations shall include (i) provisions for expedited consideration of appeals in cases involving 992 emergency health care and (ii) standards, credentials and qualifications for impartial health entities.

993 2. That the State Corporation Commission shall promulgate the first set of regulations to 994 implement the provisions of Chapter 59 of Title 38.2 of this act to be effective within 280 days of 995 the enactment of this provision.

996 3. That this act shall take effect on July 1, 1999; however, the appeal processes set forth in 997 Chapter 59 of Title 38.2 of this act shall not take effect until the earlier of (i) ninety days **998** following the promulgation of regulations by the State Corporation Commission as set forth in 999 § 38.2-5905 or (ii) July 1, 2000.

4. That § 38.2-3407.15, the amendment to §§ 38.2-4214, 38.2-4319 and 38.2-4509 citing 1000 1001 § 38.2-3407.15 shall not become effective unless reenacted by the 2000 Session of the General Assembly. Prior to the 2000 Session of the General Assembly, the Joint Commission on Health 1002 1003 Care and the Bureau of Insurance shall review the financial impact that the enactment of these 1004 provisions will have on health care costs, health insurance premiums, and the availability of health 1005 care in the Commonwealth.