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SENATE BILL NO. 394 Offered January 23, 1998

A BILL to amend and reenact §§ 2.1-1.6, 9-6.25:1, 37.1-134.6 and 37.1-134.19 of the Code of Virginia and to amend the Code of Virginia by adding in Chapter 24 of Title 2.1 a designation for article 1 and an article numbered 2, consisting of sections numbered 2.1-373.10 through 2.1-373.14, and by adding a section numbered 37.1-134.14:1, relating to creation of a public guardian and conservator program.

Patrons—Gartlan, Barry, Howell, Martin, Mims, Saslaw, Stolle, Ticer, Whipple and Woods; Delegates: Almand, Brink, Callahan, Darner, Devolites, Dillard, Hull, Keating, Moran, Morgan, Puller, Rust, Scott, Thomas, Watts and Woodrum

Referred to the Committee for Courts of Justice

Be it enacted by the General Assembly of Virginia:

1. That §§ 2.1-1.6, 9-6.25:1, 37.1-134.6 and 37.1-134.19 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding in Chapter 24 of Title 2.1 a designation for article 1 and an article numbered 2, consisting of sections numbered 2.1-373.10 through 2.1-373.14, and by adding a section numbered 37.1-134.14:1 as follows:

§ 2.1-1.6. State boards.

A. There shall be, in addition to such others as may be established by law, the following permanent collegial bodies affiliated with a state agency within the executive branch:

Accountancy, Board for

Aging, Advisory Board on the

Agriculture and Consumer Services, Board of

Air Pollution, State Advisory Board on

Alcoholic Beverage Control Board, Virginia

Apple Board, Virginia State 28

29 Appomattox State Scenic River Advisory Board

30 Aquaculture Advisory Board

31 Architects, Professional Engineers, Land Surveyors and Landscape Architects, State Board for

32 Art and Architectural Review Board

Athletic Board, Virginia

Auctioneers Board

Audiology and Speech-Language Pathology, Board of Aviation Board, Virginia

37 Barbers, Board for

Branch Pilots, Board for

39 Bright Flue-Cured Tobacco Board, Virginia

Building Code Technical Review Board, State

41 Catoctin Creek State Scenic River Advisory Board

Cattle Industry Board, Virginia

43 Cave Board

44 Certified Seed Board, State

Chesapeake Bay Local Assistance Board 45

Chickahominy State Scenic River Advisory Board 46

Child Abuse and Neglect, Advisory Board on 47

Chippokes Plantation Farm Foundation, Board of Trustees 48

49 Clinch Scenic River Advisory Board 50

Coal Mining Examiners, Board of

51 Coal Research and Development Advisory Board, Virginia

52 Coal Surface Mining Reclamation Fund Advisory Board

Conservation and Development of Public Beaches, Board on

54 Conservation and Recreation, Board of

55 Contractors, Board for

Corn Board, Virginia **56**

Correctional Education, Board of 57

Corrections, State Board of 58

Cosmetology, Board for 59

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- 60 Criminal Justice Services Board
- 61 Dark-Fired Tobacco Board, Virginia
- Deaf and Hard-of-Hearing, Advisory Board for the Department for the
- 63 Dentistry, Board of
- 64 Design-Build/Construction Management Review Board
- 65 Education, State Board of
- 66 Egg Board, Virginia
- 67 Emergency Medical Services Advisory Board, State
- Farmers Market Board, Virginia
- 69 Fire Services Board, Virginia
- Forestry, Board of
- 71 Funeral Directors and Embalmers, Board of
- Game and Inland Fisheries, Board of
- **73** Geology, Board for
- 74 Goose Creek Scenic River Advisory Board
- Health Planning Board, Virginia
- 76 Health Professions, Board of
- 77 Health, State Board of
- 78 Hearing Aid Specialists, Board for
- 79 Hemophilia Advisory Board
- 80 Historic Resources, Board of
- 81 Housing and Community Development, Board of
- 82 Irish Potato Board, Virginia
- **83** Juvenile Justice, State Board of
- 84 Litter Control and Recycling Fund Advisory Board
- 85 Marine Products Board, Virginia
- 86 Medical Advisory Board, Department of Motor Vehicles
- 87 Medicare and Medicaid, Advisory Board on
- **88** Medicine, Board of
- 89 Mental Health, Mental Retardation and Substance Abuse Services Board, State
- 90 Migrant and Seasonal Farmworkers Board
- 91 Military Affairs, Board of
- 92 Mineral Mining Examiners, Board of
- 93 Minority Business Enterprise, Interdepartmental Board of the Department of
- 94 Networking Users Advisory Board, State
- 95 Neurotrauma Initiative Advisory Board, Commonwealth
- 96 North Meherrin State Scenic River Advisory Board
- 97 Nottoway State Scenic River Advisory Board
- 98 Nursing, Board of
- 99 Nursing Home Administrators, Board of
- 100 Occupational Therapy, Advisory Board on
- 101 Oil and Gas Conservation Board, Virginia
- 102 Opticians, Board for
- 103 Optometry, Board of
- 104 Peanut Board, Virginia
- 105 Personnel Advisory Board
- 106 Pesticide Control Board
- 107 Pharmacy, Board of
- 108 Physical Therapy to the Board of Medicine, Advisory Board on
- 109 Plant Pollination Advisory Board
- 110 Polygraph Examiners Advisory Board
- 111 Pork Industry Board, Virginia
- 112 Poultry Products Board, Virginia
- 113 Private College Advisory Board
- 114 Private Security Services Advisory Board
- Professional and Occupational Regulation, Board for
- 116 Professional Counselors, Board of
- 117 Professional Soil Scientists, Board for
- 118 Psychiatric Advisory Board
- Psychology, Board of
- 120 Public Buildings Board, Virginia
- 121 Public Broadcasting Board, Virginia

122	Public Guardian and Conservator Advisory Board
123	Radiation Advisory Board
124 125	Real Estate Appraiser Board Real Estate Board
126	Reciprocity Board, Department of Motor Vehicles
127	Recreational Fishing Advisory Board, Virginia
128	Recreation Specialists, Board of
129	Reforestation Board
130	Rehabilitation Providers, Advisory Board on
131	Rehabilitative Services, Board of
132	Respiratory Therapy, Advisory Board on
133	Rockfish State Scenic River Advisory Board
134 135	Safety and Health Codes Board Seed Potato Board
136	Sewage Handling and Disposal Appeal Review Board, State Health Department
137	Shenandoah State Scenic River Advisory Board
138	Small Business Advisory Board
139	Small Business Environmental Compliance Advisory Board
140	Small Grains Board, Virginia
141	Social Services, Board of
142	Social Work, Board of
143	Soil and Water Conservation Board, Virginia
144 145	Soybean Board, Virginia State Air Pollution Control Board
146	Substance Abuse Certification Board
147	Surface Mining Review, Board of
148	Sweet Potato Board, Virginia
149	T & M Vehicle Dealers' Advisory Board
150	Teacher Education and Licensure, Advisory Board on
151	Transportation Board, Commonwealth
152	Transportation Safety, Board of
153	Treasury Board, The, Department of the Treasury
154 155	Veterans' Affairs, Board on Veterinary Medicine, Board of
156	Virginia Board for Asbestos and Lead
157	Virginia Coal Mine Safety Board
158	Virginia Correctional Enterprises Advisory Board
159	Virginia Cotton Board
160	Virginia Employment Commission, State Advisory Board for the
161	Virginia Geographic Information Network Advisory Board
162	Virginia Horse Industry Board
163 164	Virginia Manufactured Housing Board Virginia Retirement System, Board of Trustees
165	Virginia Schools for the Deaf and the Blind, Advisory Commission on the
166	Virginia Sheep Industry Board
167	Virginia Veterans Cemetery Board
168	Virginia Waste Management Board
169	Visually Handicapped, Virginia Board for the
170	Voluntary Formulary Board, Virginia
171	War Memorial Foundation, Virginia, Board of Trustees
172 173	Waste Management Facility Operators, Board for Water Resources Research Center Statewide Advisory Board, Virginia
173 174	Water Resources Research Center Statewide Advisory Board, Virginia Waterworks and Wastewater Works Operators, Board for
175	Well Review Board, Virginia.
176	B. Notwithstanding the definition for "board" as provided in § 2.1-1.2, the following entities shall be
177	referred to as boards:
178	Compensation Board
179	State Board of Elections
180	State Water Control Board
181 182	Virginia Parole Board Virginia Veterans Care Center Board of Trustees.
102	, ingline , election out Control Dourd of Trustees.

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CHAPTER 24.
DEPARTMENT FOR THE AGING.

Article 1.

General; Long-Term Care Ombudsman.

Article 2.

Virginia Public Guardian and Conservator Program.

§ 2.1-373.10. Policy statement; Virginia Public Guardian and Conservator Program established.

The General Assembly declares that it is the policy of the Commonwealth to ensure that persons who cannot adequately care for themselves because of incapacity (in this article, also referred to as "clients") are able to meet essential requirements for physical and emotional health and management of financial resources with the assistance of a guardian or conservator, as appropriate, in circumstances where (i) the incapacitated person's financial resources are insufficient to fully compensate a private guardian or conservator and pay court costs and fees associated with the appointment proceeding and (ii) there is no other proper and suitable person willing and able to serve in such capacity. In order to ensure that the protection and assistance of a guardian or conservator are available to all incapacitated persons in the Commonwealth, there is hereby established the statewide Virginia Public Guardian and Conservator Program (hereinafter, "the Program") within the Department for the Aging to (i) facilitate the creation of local or regional programs to provide services as public guardians or conservators and (ii) fund, coordinate, administer and manage such programs.

§ 2.1-373.11. Definitions.

The definitions found in § 37.1-134.6 shall apply to this article.

§ 2.1-373.12. Powers and duties of the Department.

A. The Department shall fund from appropriations received for such purpose a statewide system of local or regional public guardian and conservator programs.

B. The Department shall:

1. Make and enter into all contracts necessary or incidental to the performance of its duties and in furtherance of the purposes as specified in this article in conformance with the Public Procurement Act (§ 11-35 et seg.).

2. Contract with local or regional public or private entities to provide services as guardians and conservators operating as local or regional Virginia Public Guardian or Conservator Programs in those cases in which a court pursuant to § 37.1-134.14:1, determines that a person is eligible to have a public

guardian or conservator appointed.

- 3. Promulgate reasonable regulations in accordance with the Administrative Process Act (§ 9-6.14:1 et seq.) as appropriate to implement, administer and manage the state and local or regional programs authorized by this article, including, but not limited to: adoption of minimum training and experience requirements for volunteers and professional staff of the local and regional programs; adoption of a maximum staff to client ratio for the programs; adoption of procedures to be followed whenever a local or regional program approaches the maximum staff to client ratio, which shall include, but not be limited to, procedures to ensure that services shall continue to be available to those in need and that appropriate notice is given to the courts, sheriffs, where appropriate, and the Department; and adoption of procedures governing disqualification of any program exceeding the maximum staff to client ratio, which shall include a process for evaluating any program which has exceeded the ratio to assess the effects exceeding the ratio has had or is having upon the program and upon the incapacitated persons served by the program. The regulations shall require that such evaluations occur no less frequently than every six months and shall continue until the staff to client ratio returns to within the maximum limits.
- 4. Establish procedures and administrative guidelines to ensure the separation of local or regional Virginia Public Guardian or Conservator Programs from any other guardian or conservator program operated by the entity with whom the Department contracts, specifically addressing the need for such separation in programs that may be fee-generating.
- 5. Establish record-keeping and accounting procedures to ensure that each local or regional program (i) maintains confidential, accurate and up-to-date records of the personal and property matters over which it has control for each incapacitated person for whom it is appointed guardian or conservator and (ii) files with the Department an account of all public and private funds received.
- 6. Establish criteria for the conduct of and filing with the Department and as otherwise required by law: values history surveys, annual decisional accounting and assessment reports, the care plan designed for the incapacitated person and such other information as the Department may by regulation require.
- 7. Establish criteria to be used by the local and regional programs in setting priorities with regard to services to be provided.
- 8. Take such other actions as are necessary to ensure coordinated services and a reasonable review of all local and regional programs.
 - 9. Maintain statistical data on the programs and report to the General Assembly on or before

January 1 of each year as provided in the procedures of the Division of Legislative Automated Systems for the processing of legislative documents regarding the status of the Virginia Public Guardian and Conservator Program and the developing trends with regard to the need for guardians, conservators and other types of surrogate decision-making services.

10. Recommend appropriate legislative or executive actions.

C. Nothing in this article shall prohibit the Department from contracting pursuant to subdivision B2 of this section with an entity which may also provide privately funded surrogate decision-making services, including guardian and conservator services funded with fees generated by the estates of incapacitated persons, provided such private programs are administered by the contracting entity entirely separately from the local or regional Virginia Public Guardian or Conservator Programs, in conformity with regulations established by the Department in that respect.

D. In accordance with the Public Procurement Act (§ 11-35 et seq.) and recommendations of the Board, the Department may contract with a not-for-profit private entity which does not provide services to incapacitated persons as guardian or conservator to administer the program, and, if it does, the term "Department" when used in this article shall refer to the contract administrator.

§ 2.1-373.13. Public Guardian and Conservator Advisory Board created; duties; membership; terms.

There is hereby created the Public Guardian and Conservator Advisory Board (the "Board") which shall report to and advise the Commissioner on the means for effectuating the purposes of this article and shall assist in the coordination and management of the local and regional programs appointed to act as public guardians and conservators pursuant to Chapter 4 (§ 37.1-128.01 et seq.) of Title 37.1. The Board shall provide advice and counsel on the provision of high quality guardianship service and avoidance of conflicts of interest, promote the mobilization of activities and resources of public and private sector entities to effectuate the purposes of this article, and make recommendations regarding appropriate legislative and executive actions, including, but not limited to, recommendations governing alternatives for local programs to follow upon repeal of the authority granted to the courts pursuant to § 37.1-134.19 to appoint the sheriff as guardian or conservator when the maximum staff to client ratio of the local program is met or exceeded.

The Board shall consist of no more than fifteen members who shall be appointed by the Governor as follows: one representative of the Virginia Guardianship Association; one representative of the Virginia Area Agencies on Aging, one representative of the Virginia State Bar, one active or retired circuit court judge upon recommendation of the Chief Justice of the Supreme Court, one representative of the Association of Retarded Citizens, one representative of the Virginia Alliance for the Mentally Ill, one representative of the Virginia League of Social Service Executives, one representative of the Association of Community Service Boards, the Commissioner of the Department of Social Services or his designee, the Commissioner of the Department of Mental Health, Mental Retardation and Substance Abuse Services or his designee, the Director of the Virginia Department for the Rights of Virginians with Disabilities or his designee, and one person who is a member of the Governor's Advisory Board for the Department for the Aging and such other individuals who may be qualified to assist in the duties of the Board.

The Commissioners of the Departments of Social Services and Mental Health, Mental Retardation and Substance Abuse Services or their designees, the Director of the Virginia Department for the Rights of Virginians with Disabilities or his designee, and the representative of the Board for the Department for the Aging, shall serve terms coincident with their terms of office or in the case of designees, the term of the Commissioner or Director. Of the other members of the Board, five of the appointees shall serve for four-year terms and the remainder shall serve for three-year terms. No member shall serve more than two successive terms. A vacancy occurring other than by expiration of term shall be filled for the unexpired term. Each year, the Board shall elect a chairman and a vice-chairman from among its members. Five members of the board shall constitute a quorum. Members shall receive no compensation for their services but shall be reimbursed for all reasonable and necessary expenses incurred in the discharge of their duties as members of the Board.

§ 2.1-373.14. Minimum requirements for local programs; authority.

Every local or regional program with which the Department contracts to provide services as a public guardian or conservator shall (i) furnish bond with corporate surety in an amount deemed sufficient by the Department to afford adequate financial protection to the maximum number of incapacitated persons to be served by the program; (ii) have in place a multi-disciplinary panel to (a) screen cases for the purpose of ensuring that appointment of a guardian or conservator is appropriate under the circumstances and is the least restrictive alternative available to assist the incapacitated person and (b) continually review cases being handled by the program as required by the Department; (iii) accept only appointments as guardian or conservator which generate no fee or would generate a minimal fee as defined by regulation payable from a public source of funds and not from the estate of the incapacitated person; (iv) have a direct service staff to client ratio which is consistent with that specified by

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regulation of the Department; and (v) develop a plan, in consultation with the local circuit court and sheriffs where appropriate, to provide advance notice to the court when the program approaches its maximum staff to client ratio in order to assure continuity of services. Volunteers shall not be counted for purposes of ascertaining compliance with the staff to client ratio specified by the Department.

A local or regional program which exceeds the specified staff to client ratio is not disqualified from serving as a guardian or conservator except as provided by regulation or if the court or the Department finds that there is an immediate threat to the person or property of any incapacitated person or that exceeding the specified ratio is having or will have a material and adverse effect on the ability of the

program to properly serve all of the incapacitated persons it has been designated to serve.

A local or regional program appointed as a guardian or conservator shall have all the powers and duties specified in Chapter 4 (§ 37.1-128.01 et seq.) of Title 37.1, except as otherwise specifically limited by the court. In addition, a public guardian or conservator shall have a continuing duty to seek a proper and suitable person who is willing and able to serve as guardian or conservator for the incapacitated person. A public guardian shall not have authority to admit an incapacitated person to a psychiatric hospital or mental health facility without a civil commitment proceeding, or to approve or authorize a sterilization procedure except when specific authority has been given pursuant to a proceeding in the circuit court. A public guardian may authorize mental health treatment, including the administration of psychotropic medication, unless the appointing court specifically provides otherwise.

A local or regional program appointed as a guardian or conservator may delegate the powers, duties and responsibilities to individual volunteers or professional staff as authorized in the contract with the Department.

In addition to funds received from the Department, a local or regional program may accept private funds solely for the purposes of providing public education, supplemental services for incapacitated persons and support services for private guardians and conservators, consistent with the purposes of this article.

§ 9-6.25:1. Advisory boards, commissions and councils.

There shall be, in addition to such others as may be designated in accordance with § 9-6.25, the following advisory boards, commissions and councils within the executive branch:

Advisory Board for the Department for the Deaf and Hard-of-Hearing

Advisory Board for the Department for the Aging

336 Advisory Board on Child Abuse and Neglect

337 Advisory Board on Medicare and Medicaid

338 Advisory Board on Occupational Therapy

Advisory Board on Physical Therapy to the Board of Medicine

340 Advisory Board on Rehabilitation Providers

341 Advisory Board on Respiratory Therapy to the Board of Medicine

342 Advisory Board on Teacher Education and Licensure

343 Advisory Commission on the Virginia Schools for the Deaf and the Blind

344 Advisory Council on Revenue Estimates

345 Advisory Council on the Virginia Business-Education Partnership Program

346 Appomattox State Scenic River Advisory Board

347 Aquaculture Advisory Board

348 Art and Architectural Review Board

Board for the Visually Handicapped

350 Board of Directors, Virginia Truck and Ornamentals Research Station

351 Board of Forestry

352 Board of Military Affairs

353 Board of Rehabilitative Services

354 Board of Transportation Safety

355 Board of Trustees of the Family and Children's Trust Fund

356 Board of Visitors, Gunston Hall Plantation

357 Board on Veterans' Affairs

358 Catoctin Creek State Scenic River Advisory Board

359 Cave Board

360 Chickahominy State Scenic River Advisory Board

361 Clinch Scenic River Advisory Board

362 Coal Surface Mining Reclamation Fund Advisory Board 363 Coastal Land Management Advisory Council, Virginia

364 Commonwealth Competition Council

365 Council on Indians

366 Council on the Status of Women

367 Debt Capacity Advisory Committee

368 Emergency Medical Services Advisory Board 369 Falls of the James Committee 370 Goose Creek Scenic River Advisory Board 371 Governor's Council on Alcohol and Drug Abuse Problems 372 Governor's Mined Land Reclamation Advisory Committee 373 Hemophilia Advisory Board 374 Human Services Information and Referral Advisory Council 375 Interagency Coordinating Council on Housing for the Disabled 376 Interdepartmental Board of the State Department of Minority Business Enterprise 377 Litter Control and Recycling Fund Advisory Board 378 Local Advisory Board to the Blue Ridge Community College 379 Local Advisory Board to the Central Virginia Community College 380 Local Advisory Board to the Dabney S. Lancaster Community College 381 Local Advisory Board to the Danville Community College 382 Local Advisory Board to the Eastern Shore Community College 383 Local Advisory Board to the Germanna Community College 384 Local Advisory Board to the J. Sargeant Reynolds Community College 385 Local Advisory Board to the John Tyler Community College 386 Local Advisory Board to the Lord Fairfax Community College 387 Local Advisory Board to the Mountain Empire Community College 388 Local Advisory Board to the New River Community College 389 Local Advisory Board to the Northern Virginia Community College 390 Local Advisory Board to the Patrick Henry Community College 391 Local Advisory Board to the Paul D. Camp Community College 392 Local Advisory Board to the Piedmont Virginia Community College 393 Local Advisory Board to the Rappahannock Community College 394 Local Advisory Board to the Southside Virginia Community College 395 Local Advisory Board to the Southwest Virginia Community College 396 Local Advisory Board to the Thomas Nelson Community College 397 Local Advisory Board to the Tidewater Community College 398 Local Advisory Board to the Virginia Highlands Community College 399 Local Advisory Board to the Virginia Western Community College 400 Local Advisory Board to the Wytheville Community College 401 Maternal and Child Health Council 402 Medical Advisory Board, Department of Motor Vehicles 403 Migrant and Seasonal Farmworkers Board 404 Motor Vehicle Dealer's Advisory Board 405 North Meherrin State Scenic River Advisory Board 406 Nottoway State Scenic River Advisory Board 407 Personnel Advisory Board 408 Plant Pollination Advisory Board 409 Private College Advisory Board 410 Private Enterprise Commission 411 Private Security Services Advisory Board 412 Psychiatric Advisory Board 413 Public Guardian and Conservator Advisory Board 414 Radiation Advisory Board 415 Rappahannock Scenic River Advisory Board 416 Recreational Fishing Advisory Board, Virginia 417 Reforestation Board 418 Rockfish State Scenic River Advisory Board 419 Shenandoah State Scenic River Advisory Board 420 Small Business Advisory Board 421 Small Business Environmental Compliance Advisory Board 422 St. Mary's Scenic River Advisory Committee 423 State Advisory Board on Air Pollution 424 State Advisory Board for the Virginia Employment Commission 425 State Building Code Technical Review Board 426 State Health Benefits Advisory Council

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State Land Evaluation Advisory Council

State Networking Users Advisory Board

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- 429 State Public Records Advisory Council
- 430 Statewide Independent Living Council
- 431 Statewide Rehabilitation Advisory Council
- 432 Statewide Rehabilitation Advisory Council for the Blind
- 433 Staunton Scenic River Advisory Committee
- 434 Telecommunications Relay Service Advisory Board
- 435 Virginia-Israel Advisory Board
- 436 Virginia Advisory Commission on Intergovernmental Relations
- Virginia Advisory Council for Adult Education and Literacy 437
- 438 Virginia Coal Mine Safety Board
- 439 Virginia Coal Research and Development Advisory Board
- 440 Virginia Commission for the Arts
- 441 Virginia Commission on the Bicentennial of the United States Constitution
- Virginia Correctional Enterprises Advisory Board 442
- 443 Virginia Council on Coordinating Prevention
- 444 Virginia Equal Employment Opportunity Council
- 445 Virginia Geographic Information Network Advisory Board
- Virginia Interagency Coordinating Council 446
- 447 Virginia Military Advisory Council
- 448 Virginia Public Buildings Board
- 449 Virginia Recycling Markets Development Council
- 450 Virginia Technology Council
- 451 Virginia Transplant Council
- 452 Virginia Veterans Cemetery Board
- 453 Virginia Water Resources Research Center, Statewide Advisory Board
- 454 Virginia Winegrowers Advisory Board.
- 455 § 37.1-134.6. Definitions.

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- As used in this chapter, unless a different meaning is clearly required by the context:
- "Advance directive" shall have the same meaning as provided in the Health Care Decisions Act (§ 54.1-2981 et seq.).

"Conservator" means a person appointed by the court who is responsible for managing the estate and financial affairs of an incapacitated person, and, where the context plainly indicates, includes a "limited conservator" or a "temporary conservator." The term includes a local or regional program designated by the Department for the Aging as a public conservator pursuant to Article 2 (§ 2.1-373.10 et seq.) of Chapter 24 of Title 2.1.

'Estate" includes both real and personal property.

"Guardian" means a person appointed by the court who is responsible for the personal affairs of an incapacitated person, including responsibility for making decisions regarding the person's support, care, health, safety, habilitation, education, therapeutic treatment, and, if not inconsistent with an order of commitment, regarding the person's residence. Where the context plainly indicates, the term includes a "limited guardian" or a "temporary guardian." The term includes a local or regional program designated by the Department for the Aging as a public guardian pursuant to Article 2 (§ 2.1-373.10 et seq.) of Chapter 24 of Title 2.1.

"Incapacitated person" means an adult who has been found by a court to be incapable of receiving and evaluating information effectively or responding to people, events, or environments to such an extent that the individual lacks the capacity to (i) meet the essential requirements for his health, care, safety, or therapeutic needs without the assistance or protection of a guardian or (ii) manage property or financial affairs or to provide for his or her support or for the support of his legal dependents without the assistance or protection of a conservator. A finding that the individual displays poor judgment, alone, shall not be considered sufficient evidence that the individual is an incapacitated person within the meaning of this subsection definition.

"Limited conservator" means a person appointed by the court who has only those responsibilities for managing the estate and financial affairs of an incapacitated person as specified in the order of appointment.

"Limited guardian" means a person appointed by the court who has only those responsibilities for the personal affairs of an incapacitated person as specified in the order of appointment.

"Property" includes both real and personal property.

"Respondent" means an allegedly incapacitated person for whom a petition for guardianship or conservatorship has been filed.

§ 37.1-134.14:1. Eligibility for public guardian or conservator.

The circuit court may appoint a local or regional program authorized by the Department for the Aging pursuant to Article 2 (§ 2.1-373.10 et seq.) of Chapter 24 of Title 2.1 as the guardian or conservator for any resident of the Commonwealth who is found to be incapacitated if the court finds that (i) the incapacitated person's resources are insufficient to fully compensate a private guardian and pay court costs and fees associated with the appointment proceeding and (ii) there is no other proper and suitable person willing and able to serve in such capacity. The guidelines for determining indigency set forth in § 19.2-159 shall be used by the court in determining the sufficiency of the respondent's estate. If the respondent would be eligible for the appointment of counsel pursuant to § 19.2-159, he shall be eligible for the appointment of a public guardian or conservator pursuant to this section.

§ 37.1-134.19. When no guardian or conservator appointed within one month of adjudication.

If a person is not appointed guardian or conservator within one month from the adjudication, the court on motion of any interested person, may appoint a guardian or conservator or, until January 1, 19992000, may commit the person and/or the estate of the incapacitated person to the sheriff of the county or city in which the respondent resides. If the estate is committed to the sheriff, he shall be *the* conservator, and he and the sureties on his official bond shall be bound for the faithful performance of the trust.