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HOUSE BILL NO. 2414

House Amendments in [] — February 2, 1997

A *BILL to amend and reenact §§ 9-6.14:4.1 and 28.2-1307 of the Code of Virginia, relating to establishing an expedited wetlands permit process.*

Patron—Murphy

Referred to Committee on Chesapeake and Its Tributaries

Be it enacted by the General Assembly of Virginia:**1. That §§ 9-6.14:4.1 and 28.2-1307 of the Code of Virginia are amended and reenacted as follows:**

§ 9-6.14:4.1. Exemptions and exclusions.

A. Although required to comply with § 9-6.18 of the Virginia Register Act (§ 9-6.15 et seq.), the following agencies are exempted from the provisions of this chapter, except to the extent that they are specifically made subject to §§ 9-6.14:14.1, 9-6.14:21 and 9-6.14:22:

1. The General Assembly.

2. Courts, any agency of the Supreme Court, and any agency which by the Constitution is expressly granted any of the powers of a court of record.

3. The Department of Game and Inland Fisheries in promulgating regulations regarding the management of wildlife and for all case decisions rendered pursuant to any provisions of Chapters 2 (§ 29.1-200 et seq.), 3 (§ 29.1-300 et seq.), 4 (§ 29.1-400 et seq.), 5 (§ 29.1-500 et seq.), and 7 (§ 29.1-700 et seq.) of Title 29.1.

4. The Virginia Housing Development Authority.

5. Municipal corporations, counties, and all local, regional or multijurisdictional authorities created under this Code, including those with federal authorities.

6. Educational institutions operated by the Commonwealth provided that, with respect to § 9-6.14:22, such educational institutions shall be exempt from the publication requirements only with respect to regulations which pertain to (i) their academic affairs; (ii) the selection, tenure, promotion and disciplining of faculty and employees; (iii) the selection of students; and (iv) rules of conduct and disciplining of students.

7. The Milk Commission in promulgating regulations regarding (i) producers' license and base, (ii) classification and allocation of milk, computation of sales and shrinkage, and (iii) class prices for producers' milk, time and method of payment, butterfat testing and differential.

8. The Virginia Resources Authority.

9. Agencies expressly exempted by any other provision of this Code.

10. The Virginia Voluntary Formulary Board in formulating recommendations regarding amendments to the Formulary pursuant to § 32.1-81.

11. The Council on Information Management.

12. The Department of General Services in promulgating standards for the inspection of buildings for asbestos pursuant to § 2.1-526.14.

13, 14. [Repealed.]

15. The State Council of Higher Education for Virginia, in developing, issuing, and revising guidelines pursuant to § 23-9.6:2.

16. The Commissioner of Agriculture and Consumer Services in adopting regulations pursuant to subsection B of § 3.1-726.

17. The Commissioner of Agriculture and Consumer Services and the Board of Agriculture and Consumer Services in promulgating regulations pursuant to subsections B and C of § 3.1-106.4, subsection B of § 3.1-126.12:1, § 3.1-271.1, § 3.1-398, subsections B and C of § 3.1-828.4, and subsection A of § 3.1-884.21:1.

18. The Board of Optometry when specifying therapeutic pharmaceutical agents, treatment guidelines, and diseases and abnormal conditions of the human eye and its adnexa for TPA-certification of optometrists pursuant to Article 5 (§ 54.1-3222 et seq.) of Chapter 32 of Title 54.1.

19. The Board of Medicine, in consultation with the Board of Pharmacy, when promulgating amendments to the Physician's Assistant Formulary established pursuant to § 54.1-2952.1.

20. The Boards of Medicine and Nursing in promulgating amendments to the Nurse Practitioner Formulary established pursuant to § 54.1-2957.01.

21. The Virginia War Memorial Foundation.

22. The Virginia Medicaid Prior Authorization Advisory Committee in making recommendations to the Board of Medical Assistance Services regarding prior authorization for prescription drug coverage

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60 pursuant to Article 4 (§ 32.1-331.12 et seq.) of Chapter 10 of Title 32.1.

61 23. The State Board of Education, in developing, issuing, and revising guidelines pursuant to
62 § 22.1-280.3.

63 24. The Virginia Student Assistance Authorities.

64 25. The Virginia Racing Commission, when acting by and through its duly appointed stewards or in
65 matters related to any specific race meeting.

66 26. The Virginia Small Business Financing Authority.

67 27. The Virginia Economic Development Partnership Authority.

68 28. The Board of Agriculture and Consumer Services in adopting, amending or repealing regulations
69 pursuant to clause A (ii) of § 59.1-156.

70 B. Agency action relating to the following subjects is exempted from the provisions of this chapter:

71 1. Money or damage claims against the Commonwealth or agencies thereof.

72 2. The award or denial of state contracts, as well as decisions regarding compliance therewith.

73 3. The location, design, specifications or construction of public buildings or other facilities.

74 4. Grants of state or federal funds or property.

75 5. The chartering of corporations.

76 6. Customary military, naval or police functions.

77 7. The selection, tenure, dismissal, direction or control of any officer or employee of an agency of
78 the Commonwealth.

79 8. The conduct of elections or eligibility to vote.

80 9. Inmates of prisons or other such facilities or parolees therefrom.

81 10. The custody of persons in, or sought to be placed in, mental, penal or other state institutions as
82 well as the treatment, supervision, or discharge of such persons.

83 11. Traffic signs, markers or control devices.

84 12. Instructions for application or renewal of a license, certificate, or registration required by law.

85 13. Content of, or rules for the conduct of, any examination required by law.

86 14. The administration of a pool or pools authorized by Article 7.1 (§ 2.1-234.9:1 et seq.) of Chapter
87 14 of Title 2.1.

88 15. Any rules for the conduct of specific lottery games, so long as such rules are not inconsistent
89 with duly adopted regulations of the State Lottery Board, and provided that such regulations are
90 published and posted.

91 16. Orders condemning or closing any shellfish, finfish, or crustacea growing area and the shellfish,
92 finfish or crustacea located thereon pursuant to Article 2 (§ 28.2-803 et seq.) of Chapter 8 of Title 28.2.

93 17. Any operating procedures for review of child deaths developed by the State Child Fatality
94 Review Team pursuant to § 32.1-283.1.

95 C. The following agency actions otherwise subject to this chapter and § 9-6.18 of the Virginia
96 Register Act are excluded from the operation of Article 2 (§ 9-6.14:7.1 et seq.) of this chapter:

97 1. Agency orders or regulations fixing rates or prices.

98 2. Regulations which establish or prescribe agency organization, internal practice or procedures,
99 including delegations of authority.

100 3. Regulations which consist only of changes in style or form or corrections of technical errors. Each
101 promulgating agency shall review all references to sections of the Code of Virginia within their
102 regulations each time a new supplement or replacement volume to the Code of Virginia is published to
103 ensure the accuracy of each section or section subdivision identification listed.

104 4. Regulations which:

105 (a) Are necessary to conform to changes in Virginia statutory law or the appropriation act where no
106 agency discretion is involved;

107 (b) Are required by order of any state or federal court of competent jurisdiction where no agency
108 discretion is involved; or

109 (c) Are necessary to meet the requirements of federal law or regulations, provided such regulations
110 do not differ materially from those required by federal law or regulation, and the Registrar has so
111 determined in writing; notice of the proposed adoption of these regulations and the Registrar's above
112 determination shall be published in the Virginia Register not less than thirty days prior to the effective
113 date thereof.

114 5. Regulations which an agency finds are necessitated by an emergency situation. For the purposes of
115 this subdivision, "emergency situation" means (i) a situation involving an imminent threat to public
116 health or safety or (ii) a situation in which Virginia statutory law or the appropriation act or federal law
117 or federal regulation requires that a regulation shall be effective in 280 days or less from enactment of
118 the law or the appropriation act or the effective date of the federal regulation, and the regulation is not
119 exempt under the provisions of subdivision C 4 of this section. In such cases, the agency shall state in
120 writing the nature of the emergency and of the necessity for such action and may adopt such
121 regulations. Pursuant to § 9-6.14:9, such regulations shall become effective upon approval by the

Governor and filing with the Registrar of Regulations. Such regulations shall be limited to no more than twelve months in duration. During the twelve-month period, an agency may issue additional emergency regulations as needed addressing the subject matter of the initial emergency regulation, but any such additional emergency regulations shall not be effective beyond the twelve-month period from the effective date of the initial emergency regulation. If the agency wishes to continue regulating the subject matter governed by the emergency regulation beyond the twelve-month limitation, a regulation to replace the emergency regulation shall be promulgated in accordance with Article 2 (§ 9-6.14:7.1 et seq.) of this chapter. The Notice of Intended Regulatory Action to promulgate a replacement regulation shall be published within sixty days of the effective date of the emergency regulation, and the proposed replacement regulation shall be published within 180 days after the effective date of the emergency regulation.

6. [Repealed.]

7. Preliminary program permit fees of the Department of Environmental Quality assessed pursuant to subsection C of § 10.1-1322.2.

8. Regulations of the Pesticide Control Board adopted pursuant to subsection B of § 3.1-249.51 or clause (v) or (vi) of subsection C of § 3.1-249.53 after having been considered at two or more Board meetings and one public hearing.

9. Regulations of the regulatory boards served by the Department of Professional and Occupational Regulation pursuant to Title 54.1 which are limited to reducing fees charged to regulants and applicants.

10. The development and issuance of procedural policy relating to risk-based mine inspections by the Department of Mines, Minerals and Energy authorized pursuant to § 45.1-161.82.

11. General permits issued by the State Air Pollution Control Board pursuant to Chapter 13 (§ 10.1-1300 et seq.), of Title 10.1 if the Board: (i) provides a Notice of Intended Regulatory Action in conformance with the provisions of subsection B of § 9-6.14:7.1, (ii) following the passage of thirty days from the publication of the Notice of Intended Regulatory Action forms a technical advisory committee composed of relevant stakeholders, including potentially affected citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral and written comment as provided in subsection F of § 9-6.14:7.1, and (iv) conducts at least one public hearing on the proposed general permit.

12. General permits issued by the State Water Control Board pursuant to the State Water Control Law (§ 62.1-44.2 et seq.), Chapter 24 (§ 62.1-242 et seq.) of Title 62.1 and Chapter 25 (§ 62.1-254 et seq.) of Title 62.1 if the Board: (i) provides a Notice of Intended Regulatory Action in conformance with the provisions of subsection B of § 9-6.14:7.1, (ii) following the passage of thirty days from the publication of the Notice of Intended Regulatory Action forms a technical advisory committee composed of relevant stakeholders, including potentially affected citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral and written comment as provided in subsection F of § 9-6.14:7.1, and (iv) conducts at least one public hearing on the proposed general permit.

13. *The development and issuance of general wetlands permits by the Marine Resources Commission pursuant to subsection B of § 28.2-1307 [if the Commission: (i) provides a Notice of Intended Regulatory Action in conformance with the provisions of subsection B of § 9-6.14:7.1, (ii) following the passage of thirty days from publication of the Notice of Intended Regulatory Action forms a technical advisory committee composed of relevant stake holders, including potentially affected citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral and written comment as provided in subsection F of § 9-6.14:7.1, and (iv) conducts at least one public hearing on the proposed general permit] .*

Whenever regulations are adopted under this subsection C, the agency shall state as part thereof that it will receive, consider and respond to petitions by any interested person at any time with respect to reconsideration or revision. The effective date of regulations adopted under this subsection shall be in accordance with the provisions of § 9-6.14:9.3, except in the case of emergency regulations, which shall become effective as provided in subsection A of § 9-6.14:9.

D. The following agency actions otherwise subject to this chapter are excluded from the operation of Article 3 (§ 9-6.14:11 et seq.) of this chapter:

1. The assessment of taxes or penalties and other rulings in individual cases in connection with the administration of the tax laws.

2. The award or denial of claims for workers' compensation.

3. The grant or denial of public assistance.

4. Temporary injunctive or summary orders authorized by law.

5. The determination of claims for unemployment compensation or special unemployment.

6. The suspension of any license, certificate, registration or authority granted any person by the Department of Health Professions or the Department of Professional and Occupational Regulation for the dishonor, by a bank or financial institution named, of any check, money draft or similar instrument used

183 in payment of a fee required by statute or regulation.

184 E. Appeals from decisions of the Governor's Employment and Training Department otherwise subject
185 to this chapter are excluded from the operation of Article 4 (§ 9-6.14:15 et seq.) of this chapter.

186 F. The Marine Resources Commission, otherwise subject to this chapter and § 9-6.18 of the Virginia
187 Register Act, is excluded from the operation of subsection C of this section and of Article 2
188 (§ 9-6.14:7.1 et seq.) of this chapter [; however, the authorization for any general permit or guidelines
189 for activity undertaken pursuant to Title 28.2 by the Marine Resources Commission shall be in
190 accordance with the provisions of this chapter] .

191 G. A regulation for which an exemption is claimed under this section and which is placed before a
192 board or commission for consideration shall be provided at least two days in advance of the board or
193 commission meeting to members of the public that request a copy of that regulation. A copy of that
194 regulation shall be made available to the public attending such meeting.

195 H. The Joint Legislative Audit and Review Commission shall conduct a review periodically of
196 exemptions and exclusions authorized by this section. The purpose of this review shall be to assess
197 whether there are any exemptions or exclusions which should be discontinued or modified.

198 I. Minor changes to regulations being published in the Virginia Administrative Code under the
199 Virginia Register Act, Chapter 1.2 (§ 9-6.15 et seq.) of this title, made by the Virginia Code
200 Commission pursuant to § 9-77.10:1 shall be exempt from the provisions of this chapter.

201 § 28.2-1307. Expedited permits; administrative procedures.

202 A. The Commission may, in conjunction with local wetlands boards and other affected state and
203 federal agencies, develop administrative procedures to expedite the processing of applications for permits
204 required under this chapter. Whenever an application is received by the Commission for a permit over
205 which a local board has jurisdiction under a wetlands zoning ordinance, the Commission shall forward a
206 copy of the application to that board within seven days.

207 B. *The Commission shall, in conjunction with local wetlands boards and other affected state and*
208 *federal agencies, develop an expedited process for issuing general wetlands permits to be used by*
209 *applicants during emergency situations in which a determination has been made that there is a threat to*
210 *public or private property, or to the health and safety of the public. [The development of the general*
211 *permit shall be exempt from Article 2 (§ 9-6.14:7.1 et seq.) of the Administrative Process Act.]*