1996 SESSION

961429260 1 **HOUSE BILL NO. 1515** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the Joint Conference Committee 4 5 6 7 on March 9, 1996) (Patron Prior to Substitute—Delegate Hall) A BILL to amend the Code of Virginia by adding in Title 15.1 a chapter numbered 26.3, consisting of sections numbered 15.1-1227.1 through 15.1-1227.5, relating to the Regional Competitiveness Act. Be it enacted by the General Assembly of Virginia: 8 9 1. That the Code of Virginia is amended by adding in Title 15.1 a chapter numbered 26.3, consisting of sections numbered 15.1-1227.1 through 15.1-1227.5, as follows: 10 11 CHAPTER 26.3. 12 REGIONAL COMPETITIVENESS ACT. 13 § 15.1-1227.1. Policy of General Assembly 14 It shall be the policy of the General Assembly to encourage Virginia's counties, cities and towns to 15 exercise the options provided by law to work together for their mutual benefit and the benefit of the 16 Commonwealth. 17 § 15.1-1227.2. Definitions. 18 As used in this chapter, unless a different meaning clearly appears from the context: 19 "Joint activity" means a governmental function which is carried out by, performed on behalf of, or 20 contracted for two or more localities within a region and includes present and future activities. "Locality" means all counties, cities and towns within a regional partnership. 21 "Region" means a planning district; however, by agreement of the localities of the planning district, 22 localities which are not part of a planning district may be added to the region if the locality's governing 23 24 body by vote agrees to become part of the region. In addition, localities may establish, with the 25 approval of the Department of Housing and Community Development, a different regional configuration, 26 provided that at least one of the localities is a city, if a city exists within the planning district, unless 27 the city voluntarily agrees not to participate. 28 "Regional partnership" means an organization composed of government, business, education and 29 civic leaders approved by the local governing bodies of the region to carry out the provisions of this chapter. The organization may be an existing or newly established regional planning or economic 30 31 development organization serving the region. 32 § 15.1-1227.3. Incentives for certain joint activities by local governments. 33 A. The General Assembly may establish a fund to be used to encourage regional strategic planning and cooperation. Specifically, the incentive fund shall be used to encourage and reward regional strategic economic development planning and joint activities as described in § 15.1-1227.4. 34 35 36 B. The fund shall be administered by the Department of Housing and Community Development and 37 distributed to the qualifying counties, cities and towns in installments under the terms and conditions of 38 applicable statutes and by procedures adopted by the Department. The Department shall establish a 39 state-wide advisory committee to develop recommendations for the distribution of funds to localities 40 pursuant to §§ 15.1-1227.4 and 15.1-1227.5. The advisory committee shall have at least twelve members 41 appointed by the Governor and shall have equal representation from local government and the business 42 community. The advisory committee shall be representative of each region of the Commonwealth. C. All departments, agencies, institutions, and local governments of the Commonwealth shall make available such information and assistance as the Department may request in the performance of its responsibilities set forth in this section. 47 15.1-1227.4. Eligibility criteria for incentive payments. **48** The Department of Housing and Community Development, in setting the criteria for eligibility for 49 incentive payments under § 15.1-1227.3, shall require that: 50 1. A regional partnership shall exist and effectively function in the applicant region, and membership 51 shall include as broad a representation as is practical of local government, elementary and secondary education, higher education, the business community, and civic groups. The partnership should include 52 53 as many of the following as is practical: the mayor or chair and the chief administrative officer of each 54 member locality, president of each institution of higher education, corporate leaders of the region, and 55 leaders of local civic associations. The Department shall issue guidelines on the structure and 56 organization of the regional partnership. 2. Each regional partnership shall develop a regional strategic economic development plan which 57

identifies critical issues of economic competitiveness for the region. The plan shall contain, at a 58 59 minimum, a comparison of the following criteria for the region, and the primary competitor regions in

60 the southeast United States:

a. Median family income;

62 b. Job creation; and

63 c. Differences in median family income levels among the localities in the region.

64 3. Each regional partnership shall issue an annual report, including, at a minimum, the region's
65 progress towards improvement according to the criteria identified in subdivision 2 and its progress in
66 addressing the critical issues of economic competitiveness identified in the regional strategic economic
67 development plan.

68 4. Each regional partnership shall identify the existing and proposed joint activities within the
69 region, and the joint activities shall have a combined point total of at least twenty points, based on the
70 values established in § 15.1-1227.5, in order for the region to qualify for any incentive payments.

5. Subject to the provisions of § 15.1-1227.3 A, once a region becomes eligible for the annual incentive payments, it shall receive such payments for at least five years, so long as regional partnerships continue to exist and effectively function. The region may reapply before or at the end of the five-year period for requalification to continue to receive annual incentive payments.

6. Joint activities existing prior to the enactment of this section or prior to requalification may be considered by the Department of Housing and Community Development for an award up to the full value established in § 15.1-1227.5. Existing joint activities which are expanded in scope or number of localities may be considered a new joint activity but shall not receive the full value of points as established in § 15.1-1227.5. Points for existing activities (prior to July 1, 1996, or prior to requalification) may not constitute more than fifty percent of the total points assigned.

7. The year for incentive payments shall be the Commonwealth's fiscal year following the calendar
year in which the region qualifies, with payments made annually by the Comptroller upon certification
by the Department of Housing and Community Development. Eligible regions shall receive incentive
funds in an amount equal to the percentage of the funds appropriated for incentive payments for such
fiscal year that represents the region's percentage of the total population of all eligible regions. Within
eligible regions, the incentive funds shall be distributed to the localities on the basis of a formula
mutually agreed to by all of the localities of the region.

88 § 15.1-1227.5. Assignment of weights for functional activities.

89 In determining the eligibility of the region, the Department of Housing and Community Development
 90 may assign weights for each joint activity up to the number in parentheses below:

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92 1. Job Creation or Economic Development (10) 2. Regional Revenue Sharing or Growth Sharing 93 Agreements (10) 3. Education (10) 4. Human Services (8) 5. Local Land Use (8) 6. Housing (8) 7. 94 Transportation (5) 8. Law Enforcement (5) 9. Solid Waste (4) 10. Water and Sewer Services (4) 11. 95 Corrections (3) 12. Fire Services and Emergency Medical Services (3) 13. Libraries (2) 14. Parks and 96 Recreation (2) The assignment of values by the Department to any joint activity may be based upon the 97 significance of the joint activity as measured by the fiscal resources committed to it, the number of 98 regional localities participating, the significance of the activity as measured by the regional effort 99 involved in developing joint activities, the complexity of the activity, the general impact on relations 100 between the affected jurisdictions, or other factors deemed to be appropriate by the Department. A 101 region may petition the Department to adjust the weights of the above criteria to reflect the relative importance of that criteria on the economic competitiveness of the region. Upon receipt of such petition, 102 103 the Department may adjust the weight of any criteria; however, the weight of any one criteria shall not exceed ten. In addition to the weights listed in § 15.1-1227.5, the Department of Housing and Community Development may add up to a total of five points for regions that have taken successful 104 105 106 actions to make governmental services or functions more efficient or successful actions in reducing the 107 local property tax burden throughout the region.