# **1996 SESSION**

**ENROLLED** 

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## VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact § 11-37 of the Code of Virginia, relating to the Public Procurement Act; 3 definitions.

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### Approved

#### 6 Be it enacted by the General Assembly of Virginia:

### 7 1. That § 11-37 of the Code of Virginia is amended and reenacted as follows: 8

§ 11-37. Definitions.

9 The words defined in this section shall have the meanings set forth below throughout this chapter. 10 "Competitive sealed bidding" is a method of contractor selection which includes the following 11 elements:

12 1. Issuance of a written Invitation to Bid containing or incorporating by reference the specifications 13 and contractual terms and conditions applicable to the procurement. Unless the public body has provided for prequalification of bidders, the Invitation to Bid shall include a statement of any requisite 14 15 qualifications of potential contractors. When it is impractical to prepare initially a purchase description to support an award based on prices, an Invitation to Bid may be issued requesting the submission of 16 unpriced offers to be followed by an Invitation to Bid limited to those bidders whose offers have been 17 qualified under the criteria set forth in the first solicitation. 18

19 2. Public notice of the Invitation to Bid at least ten days prior to the date set for receipt of bids by 20 posting in a designated public area, or publication in a newspaper of general circulation, or both. In 21 addition, bids may be solicited directly from potential contractors. Any additional solicitations shall 22 include businesses selected from a list made available by the Department of Minority Business 23 Enterprise. 24

3. Public opening and announcement of all bids received.

25 4. Evaluation of bids based upon the requirements set forth in the invitation, which may include 26 special qualifications of potential contractors, life-cycle costing, value analysis, and any other criteria 27 such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose, which 28 are helpful in determining acceptability.

29 5. Award to the lowest responsive and responsible bidder. When the terms and conditions of multiple 30 bids are so provided in the Invitation to Bid, awards may be made to more than one bidder. 31

6. Competitive sealed bidding shall not be required for procurement of professional services.

"Competitive negotiation" is a method of contractor selection which includes the following elements:

33 1. Issuance of a written Request for Proposal indicating in general terms that which is sought to be procured, specifying the factors which will be used in evaluating the proposal and containing or 34 incorporating by reference the other applicable contractual terms and conditions, including any unique 35 capabilities or qualifications which will be required of the contractor. 36

37 2. Public notice of the Request for Proposal at least ten days prior to the date set for receipt of 38 proposals by posting in a public area normally used for posting of public notices and by publication in a 39 newspaper or newspapers of general circulation in the area in which the contract is to be performed so 40 as to provide reasonable notice to the maximum number of offerors that can be reasonably anticipated to 41 submit proposals in response to the particular request. In addition, proposals may be solicited directly 42 from potential contractors.

43 3. a. Procurement of professional services. - The public body shall engage in individual discussions 44 with two or more offerors deemed fully qualified, responsible and suitable on the basis of initial 45 responses and with emphasis on professional competence, to provide the required services. Repetitive informal interviews shall be permissible. The offerors shall be encouraged to elaborate on their 46 qualifications and performance data or staff expertise pertinent to the proposed project, as well as 47 alternative concepts. The Request for Proposal shall not, however, request that offerors furnish estimates 48 49 of man-hours or cost for services. At the discussion stage, the public body may discuss nonbinding 50 estimates of total project costs, including, but not limited to, life-cycle costing, and where appropriate, nonbinding estimates of price for services. Proprietary information from competing offerors shall not be 51 disclosed to the public or to competitors. At the conclusion of discussion, outlined in this subdivision, 52 53 on the basis of evaluation factors published in the Request for Proposal and all information developed in 54 the selection process to this point, the public body shall select in the order of preference two or more 55 offerors whose professional qualifications and proposed services are deemed most meritorious. 56 Negotiations shall then be conducted, beginning with the offeror ranked first. If a contract satisfactory

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and advantageous to the public body can be negotiated at a price considered fair and reasonable, the award shall be made to that offeror. Otherwise, negotiations with the offeror ranked first shall be formally terminated and negotiations conducted with the offeror ranked second, and so on until such a contract can be negotiated at a fair and reasonable price. Should the public body determine in writing and in its sole discretion that only one offeror is fully qualified, or that one offeror is clearly more highly qualified and suitable than the others under consideration, a contract may be negotiated and awarded to that offeror.

Multiphase professional services contracts satisfactory and advantageous to the Department of
Transportation for environmental, location, design and inspection work regarding highways and bridges
may be negotiated and awarded based on a fair and reasonable price for the first phase only, when
completion of the earlier phases is necessary to provide information critical to the negotiation of a fair
and reasonable price for succeeding phases.

69 b. Procurement of other than professional services. - Selection shall be made of two or more offerors deemed to be fully qualified and best suited among those submitting proposals, on the basis of the 70 factors involved in the Request for Proposal, including price if so stated in the Request for Proposal. 71 Negotiations shall then be conducted with each of the offerors so selected. Price shall be considered, but 72 73 need not be the sole determining factor. After negotiations have been conducted with each offeror so 74 selected, the public body shall select the offeror which, in its opinion, has made the best proposal, and 75 shall award the contract to that offeror. Should the public body determine in writing and in its sole discretion that only one offeror is fully qualified, or that one offeror is clearly more highly qualified 76 77 than the others under consideration, a contract may be negotiated and awarded to that offeror.

78 "Construction" means building, altering, repairing, improving or demolishing any structure, building79 or highway, and any draining, dredging, excavation, grading or similar work upon real property.

80 "Construction management contract" means a contract in which a party is retained by the owner to coordinate and administer contracts for construction services for the benefit of the owner, and may also include, if provided in the contract, the furnishing of construction services to the owner.

83 "Design-build contract" means a contract between a public body and another party in which the party
 84 contracting with the public body agrees to both design and build the structure, roadway or other item
 85 specified in the contract.

86 "Goods" means all material, equipment, supplies, printing, and automated data processing hardware87 and software.

88 "Informality" means a minor defect or variation of a bid or proposal from the exact requirements of
89 the Invitation to Bid, or the Request for Proposal, which does not affect the price, quality, quantity or
90 delivery schedule for the goods, services or construction being procured.

"Multiphase professional services contract" means a contract for the providing of professional services where the total scope of work of the second or subsequent phase of the contract cannot be specified without the results of the first or prior phase of the contract.

94 "Nonprofessional services" means any services not specifically identified as professional services in95 the definition of professional services.

"Potential bidder or offeror" for the purposes of §§ 11-66 and 11-70 means a person who, at the time
a public body negotiates and awards or proposes to award a contract, is engaged in the sale or lease of
goods, or the sale of services, insurance or construction, of the type to be procured under such contract,
and who at such time is eligible and qualified in all respects to perform that contract, and who would
have been eligible and qualified to submit a bid or proposal had the contract been procured through
competitive sealed bidding or competitive negotiation.

"Professional services" means work performed by an independent contractor within the scope of the
 practice of accounting, actuarial services, architecture, land surveying, landscape architecture, law,
 *dentistry*, medicine, optometry, pharmacy or professional engineering. "Professional services" shall also
 include the services of an economist procured by the State Corporation Commission.

"Public body" means any legislative, executive or judicial body, agency, office, department, authority,
post, commission, committee, institution, board or political subdivision created by law to exercise some
sovereign power or to perform some governmental duty, and empowered by law to undertake the
activities described in this chapter.

110 "Responsible bidder" or "offeror" means a person who has the capability, in all respects, to perform 111 fully the contract requirements and the moral and business integrity and reliability which will assure 112 good faith performance, and who has been prequalified, if required.

"Responsive bidder" means a person who has submitted a bid which conforms in all material respectsto the Invitation to Bid.

"Services" means any work performed by an independent contractor wherein the service rendered
 does not consist primarily of acquisition of equipment or materials, or the rental of equipment, materials
 and supplies.

118 "Sheltered workshop" means a work-oriented rehabilitative facility with a controlled working
119 environment and individual goals which utilizes work experience and related services for assisting the
120 handicapped person to progress toward normal living and a productive vocational status.