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HOUSE BILL NO. 708

2 Offered January 25, 1994 3 A BILL to amend and reenact §§ 58.1-3340, 58.1-3341, 58.1-3921, 58.1-3924, 58.1-3928, 58.1-3930, 4 58.1-3940, 58.1-3958, 58.1-3965 and 58.1-3974 of the Code of Virginia and to amend the Code of 5 6 Virginia by adding in Chapter 39 of Title 58.1 an article numbered 3.1, consisting of sections numbered 58.1-3964.1 through 58.1-3964.6, relating to the sale of tax certificates on delinquent tax 7 lands and the sale of delinquent tax lands.

Patrons-Hall and Rhodes

Referred to Committee on Finance

Be it enacted by the General Assembly of Virginia:

14 1. That §§ 58.1-3340, 58.1-3341, 58.1-3921, 58.1-3924, 58.1-3928, 58.1-3930, 58.1-3940, 58.1-3958, 58.1-3965 and 58.1-3974 of the Code of Virginia are amended and reenacted and that the Code of 15 Virginia is amended by adding in Chapter 39 of Title 58.1 an article numbered 3.1, consisting of 16 sections numbered 58.1-3964.1 through 58.1-3964.6, as follows: 17

18 § 58.1-3340. Lien on real estate for taxes and levies assessed thereon; transferability of lien to 19 purchaser of tax certificate; responsibility of purchaser at sale; lien on rents.

20 There shall be a lien on real estate for the payment of taxes and levies assessed thereon prior to any other lien or encumbrance. The lien may be transferred by a governing body to the purchaser of a tax 21 certificate sold in accordance with the provisions of Article 4 (§ 58.1-3965 et seq.) of Chapter 39. The 22 lien shall continue to be such prior lien until actual payment shall have been made to the proper officer 23 24 of the taxing authority or to the holder of a tax certificate sold in accordance with the provisions of 25 Article 4 (§ 58.1-3965 et seq.) of Chapter 39. The purchaser of real estate at a sale shall see that the 26 proceeds are applied to the payment of all taxes and levies assessed on real estate, the provisions of § 55-59.4 notwithstanding. The seller's liability for taxes and levies shall be effectively prorated 27 contractually. The words "taxes" and "levies" as used in this section include the penalties and interest 28 29 accruing on such taxes and levies in pursuance of law. The lien imposed hereby shall, in addition to 30 existing remedies for the collection of taxes and levies, be enforceable by a governing body by suit in 31 equity under the provisions of Article 4 of Chapter 39 (§ 58.1-3965 et seq.) of Chapter 39.

32 There shall be a further, *prior* lien upon the rents of such real estate whether the same be in money 33 or in kind, for taxes of the current year.

34 § 58.1-3341. Liens for taxes held by a governing body delinquent twenty years or more released; 35 liens for taxes held by the holder of a tax certificate delinquent for seven years or more released; lands 36 purchased by Commonwealth; pending suits.

37 No lien upon real estate for taxes and levies due and payable to the Commonwealth or any political 38 subdivision thereof, held by the governing body to which the taxes are due, which has been, or shall 39 hereafter become, delinquent for twenty or more years shall be enforced in any proceeding at law or in 40 equity and such lien shall be deemed to have expired and to be barred and cancelled after such time.

41 No lien upon real estate for taxes and levies due and payable to the Commonwealth or any political 42 subdivision thereof, held by the holder of a tax certificate which has been sold in accordance with the provisions of Article 3.1 (§ 58.1-3964.1 et seq.) of Chapter 39, which has been, or shall hereafter 43 become, delinquent for seven or more years after the date on which the tax certificate was initially sold 44 by the governing body, shall be enforced in any proceeding at law or in equity, and such lien shall be 45 deemed to have expired and to be barred and cancelled after such time. 46

47 The right, title and interest of the Commonwealth in and to all real estate sold for taxes and levies **48** which have been, or hereafter become, delinquent for twenty or more years, when such real estate has been purchased by the Commonwealth and not resold, is hereby unconditionally released unto and 49 50 vested by operation of law in the person or persons who owned the real estate at the time the 51 Commonwealth so acquired title or persons claiming, or to claim, by, through or under them.

52 No clerk shall make a tax deed conveying to any person any real estate sold for delinquent taxes or 53 levies which have been, or hereafter become, delinquent for twenty or more years. 54

§ 58.1-3921. Treasurer to make out lists of uncollectible taxes and delinquents.

55 The treasurer, after ascertaining which of the taxes and levies assessed in his county or city cannot be collected, shall, not later than August 1 in each year, make out lists as follows: 56

1. A list of real estate on the commissioner's land book improperly placed thereon or not ascertainable, with the amount of taxes charged thereon. 59

2. A list of other real estate which is delinquent for the nonpayment of the taxes thereon.

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60 3. A list of such of the taxes assessed on tangible personal property, machinery and tools and 61 merchants' capital, and other subjects of local taxation, other than real estate, as he is unable to collect.

4. A list of the uncollected taxes amounting to less than five dollars each for which no bills were 62 63 sent under § 58.1-3912.

64 5. A list of all the certificates sold for taxes in accordance with the provisions of Article 4 65 (§ 58.1-3965 et seq.) of this chapter, showing the date of sale, the number of each certificate, the name 66 of the purchaser and the last holder known to the treasurer, the interest rate bid, and the amount for which the sale was made. This list shall be known as the "list of tax certificates sold." The treasurer 67 shall append to the list a certificate setting forth the fact that each sale was made in accordance with 68 69 the requirements of this chapter.

70 The governing body of any town may, by ordinance, adopt the procedures set forth in this section and § 58.1-3924. If such ordinance is adopted, the town treasurer shall submit such lists to the governing 71 72 body as provided in § 58.1-3924.

73 § 58.1-3924. Delinquent lists involving local taxes submitted to local governing bodies; publication of 74 lists.

75 A copy of each of the four lists mentioned in § 58.1-3921 shall be submitted by the treasurer to the governing body of his county, city or town. Such lists shall be submitted at the first meeting of the 76 77 governing body held after the treasurer has completed the lists.

The treasurer may, or shall at the direction of the governing body, certify to the commissioner of the 78 79 revenue a copy of the list of real estate on the commissioner's land book improperly placed thereon or 80 not ascertainable. The commissioner of the revenue shall correct his land book accordingly. The 81 treasurer shall be given credit for the entire amount of the taxes included in the list and may destroy the tax tickets made out by him for such taxes. The treasurer shall be given credit for all taxes shown on 82 83 the list mentioned in subdivision 4 of § 58.1-3921.

84 The governing body shall cause the lists mentioned in subdivisions 2 and , 3 and 5 of § 58.1-3921, 85 or such parts thereof as deemed advisable, to be published once in a newspaper in the county, city or town, but if there be no newspaper published in the county, city or town then in some newspaper having 86 general circulation therein or in handbills to be posted generally throughout the county, city or town, 87 88 and at the front door of the courthouse thereof for a period of thirty days.

89 The publication costs shall be charged to the delinquent taxpayers listed. The sum payable by each 90 delinquent taxpayer shall be determined by dividing the total publication costs incurred per thirty-day 91 period, by the number of delinquent taxpayers listed per thirty-day period. In those instances in which 92 tax certificates have been issued, the delinquent taxpayer's share of publication costs shall be added to 93 the cost of redemption of the tax certificate.

94 § 58.1-3928. Second publication of lists; subsequent collection of delinquent real estate taxes by 95 treasurer.

96 At the expiration of one year after the initial submission to the governing body, the treasurer shall again submit a copy of each of the lists mentioned in paragraphs subdivisions 2 and , 3 and 5 of § 97

98 58.1-3921 to the governing body of his county or , city or town , such submission to be made at the first 99 meeting of such governing body held after June 30. Such lists so resubmitted shall show the changes which have occurred since June 30 of the preceding year and the treasurer shall continue his efforts to 100 collect the then unpaid local real estate taxes until the taxes are paid, a tax certificate is issued, or the 101 102 land is sold as provided in Article 4 (§ 58.1-3965 et seq.) of this chapter. 103

§ 58.1-3930. How liens to be recorded; release of liens.

Liens of delinquent real estate taxes shall be recorded in the office of the treasurer in a book or an 104 approved visible card system to be kept for the purpose and indexed in the names of the persons against 105 whom the taxes on real estate are assessed and the names of the holders of tax certificates, or in a computer system approved by the Auditor of Public Accounts. Any officer collecting any such 106 107 108 delinquent taxes on property for which a tax certificate has not been issued, unless otherwise specifically provided by law, shall forthwith transmit such payment to the treasurer, who shall give his 109 110 receipt therefor and record the payment, thereby releasing the lien. Where such list is kept in a visible card index file, the treasurer may, at the time of entry of the records of payment or redemption, remove 111 112 from the file the cards on which such payments or redemptions have been noted; and such cards may, on certification by the Auditor of Public Accounts that the same are no longer needed for audit, be 113 114 destroyed.

§ 58.1-3940. Limitation on collection of local taxes.

116 A. Except as otherwise specifically provided, collection of local taxes shall only be enforceable for five years following December 31 of the year for which such taxes were assessed. The treasurer may 117 118 only sell tax certificates for delinquent taxes within five years following December 31 of the year in 119 which the delinquent taxes were assessed.

120 B. Real property taxes shall be enforceable by sale under Article 4 (§ 58.1-3965 et seq.) of the 121 property on which such taxes were assessed for twenty years after December 31 of the year for which

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122 such taxes were assessed.

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123 C. Nothing in this section shall affect a judgment lien resulting from a suit to collect taxes.

124 § 58.1-3958. Payment of administrative costs.

The governing body of any county, city or town may impose on delinquent taxpayers a fee to cover the administrative costs associated with the collection of delinquent taxes *including the issuance of and foreclosure on tax certificates*. Such fee shall be in addition to all penalties and interest, and shall not exceed *twenty dollars for the issuance of a tax certificate*, twenty dollars for taxes collected subsequent to the filing of a warrant or other appropriate legal document but prior to judgment, and twenty-five dollars for taxes collected subsequent to judgment.

Article 3.1.

Tax Certificates.

133 § 58.1-3964.1. Tax certificates authorized.

On the sixtieth day after the date that taxes owed on real estate become delinquent, the treasurer may proceed, in accordance with this article, to sell a tax certificate for the amount of the delinquent real estate taxes, plus the penalty and interest owed to the governing body, the administrative cost described in § 58.1-3958, and the cost of advertising and sale of the certificate, to any person who makes the qualifying bid described in this article. Upon the payment of the amount bid and the issuance of a tax certificate to the person who makes the qualifying bid, the tax lien held by the governing body shall pass to the holder of the tax certificate.

141 § 58.1-3964.2. Sale of tax certificates for unpaid taxes.

142 A. When the treasurer determines that the sale of a tax certificate on delinquent real estate is 143 appropriate, the treasurer shall advertise notice of his intent to sell a tax certificate on the real estate 144 involved. A notice of the time and place of sale, which contains the name of the owner of the property, 145 a description of the property, and the amount of the delinquent real estate taxes, plus penalty, interest, 146 and costs due to the governing body, shall be published once a week for four successive weeks in a 147 newspaper published in the county, city or town wherein the real estate is located. If there is no 148 newspaper published in the county, city or town, then this notice shall be published in a newspaper 149 having general circulation in the county, city or town. Notice of the sale of a tax certificate shall be 150 posted at the front door of the courthouse for thirty days and shall be mailed by certified mail, return 151 receipt requested, to the owner of the property at the mailing address indicated in the treasurer's 152 records no later than fourteen calendar days before the date of sale. The failure of the owner to receive 153 this notice shall not invalidate an otherwise valid sale of a tax certificate.

B. The tax certificate shall be sold to the bidder who agrees to pay the full amount of the delinquent
taxes, penalties and interest owing to the governing body on those taxes, and the costs of the sale of the
certificate and who bids the lowest rate of interest, not to exceed the maximum rate of eighteen percent,
which will be due on this amount upon redemption, if any, of the tax certificate. This bid shall be known
as the qualifying bid.

159 *C.* The tax lien transferred by the sale of a tax certificate may not be enforced in any manner except **160** as prescribed in this chapter.

161 D. Delinquent real property taxes of all governmental units due on a parcel of land in any one year 162 may be combined into one certificate.

E. A tax certificate on delinquent real estate representing less than \$1,000 in delinquent taxes on
such property shall not be enforced or collected pursuant to Article 4 (§ 58.1-3965 et seq.) of this
chapter. However, when all such tax certificates and accrued penalty and interest on such property
represent an amount of \$1,000, then the holder of any tax certificate on that property may foreclose on
it as provided in this chapter.

168 F. The treasurer shall require immediate payment of a deposit in the amount of twenty-five percent 169 of the amount of the delinquent tax, penalty and interest and all costs owed to the governing body on 170 the property at that time, from the person making the qualifying bid, and the failure to pay such deposit 171 shall cause the bid to be cancelled. When tax certificates are ready for issuance, the treasurer shall 172 notify each person to whom a certificate was sold that the certificate is ready for issuance and that payment of the balance due to the governing body must be made within forty-eight hours from the 173 174 mailing of such notice, or the deposit shall be forfeited as a penalty and the bid cancelled. In any event, 175 payment of all amounts owing to the governing body shall be made before delivery of the certificate by 176 the treasurer.

G. The form of the certificate shall be as prescribed by the Department of Taxation. Upon the cancellation of any bid for failure to pay the balance due within five days, the treasurer shall attempt to resell such certificate as soon as possible by contacting the next highest bidder who was present at the sale and so on until the certificate is sold, provided that the certificate is sold within ten days after cancellation of such bid. Thereafter, no tax certificate may be sold on the property without a new publication and notice to the landowner as provided in subsection A of this section.

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183 H. No certificate shall be sold on, nor any lien created in, property owned by any governmental unit 184 if the property has become subject to taxation due to its lease to a nongovernmental lessee.

185 I. Any tax certificates issued pursuant to the provisions of this article after July 1, 1994, which are 186 void due to an error of the commissioner of revenue, the treasurer, or any other local government 187 official, and which are subsequently cancelled pursuant to the provisions of this article, shall earn 188 simple interest at the rate of six percent per year, calculated from the date the certificate was 189 purchased.

190 J. Delinquent taxes on real property may be paid after the date of delinquency but prior to the sale 191 of a tax certificate by paying the delinquent taxes plus penalty and interest, the administrative fee and 192 the costs of any advertising and notice of a sale of a tax certificate for such property has been made. 193 § 58.1-3964.3. Duplicate certificates.

A. The holder of a tax certificate may apply to the treasurer for a duplicate certificate if the original 194 195 has been lost or destroyed. The tax certificate holder shall give an affidavit to the treasurer stating that the affiant is the owner of the tax certificate and that the tax certificate was lost or destroyed. The tax 196 197 certificate holder shall pay a five dollar fee for the issuance of the duplicate certificate. The treasurer 198 may require that a bond be executed, with such security as is approved by him, payable to the locality, 199 and conditioned to save harmless the locality from any loss occasioned by the issuance of a duplicate 200 certificate.

201 B. The treasurer shall issue a duplicate certificate, plainly mark or stamp such certificate as a 202 duplicate, and enter the fact that a duplicate exists in the tax certificate sale record opposite the entry 203 of the sale for which the lost or destroyed certificate was issued. He shall enter in the same place a 204 notation of the alleged loss or destruction, whether a duplicate certificate is issued or not. 205

§ 58.1-3964.4. Transfer of tax certificates held by individuals.

206 A. All tax certificates issued to an individual may be transferred by endorsement at any time before 207 they are redeemed or foreclosed upon.

208 B. The official endorsement on a tax certificate by the treasurer with the date and the name of the 209 new holder shall be sufficient evidence of the assignment of it. 210

C. The treasurer shall record the transfer on the list of tax certificates sold.

D. The treasurer shall receive one dollar as a service charge for each endorsement.

§ 58.1-3964.5. Redemption of tax certificates.

213 A. Any taxpayer may redeem a tax certificate on his property at any time after the certificate is 214 issued and before foreclosure on it. The person redeeming a tax certificate shall pay to the treasurer who issued the tax certificate the face amount of the certificate together with the interest that has 215 216 accrued on the certificate and all lawful costs and charges. 217

B. The treasurer shall receive a fee of five dollars for each tax certificate purchased or redeemed.

218 C. When a tax certificate is redeemed, the treasurer shall give to the redeemer a receipt and 219 certificate showing the amount paid for the redemption, a description of the land, and the date, number and amount of the certificate, which shall be in the form prescribed by the Department of Taxation. The 220 redemption shall be entered by the treasurer on the list of tax certificates sold. 221

222 D. The treasurer shall notify the last known holder in writing, by certified mail return receipt 223 requested, that the tax certificate has been redeemed and that the holder shall produce the tax 224 certificate in order to claim the redemption moneys. 225

§ 58.1-3964.6. Disposition of unclaimed redemption moneys.

226 A. After money paid to the treasurer by a landowner for the redemption of a tax certificate has been 227 held by the treasurer for ninety days, which money is payable to the holder of a redeemed tax certificate 228 but for which no claim has been made, on the first day of the following quarter the treasurer shall remit 229 such unclaimed moneys to the local governing body.

230 B. Two years after the date the unclaimed redemption moneys were remitted to the local governing 231 body, all claims to such moneys are forever barred, and such moneys become the property of the 232 locality.

233 § 58.1-3965. When land may be sold for delinquent taxes or foreclosure on tax certificates; notice of 234 sale; owner's right of redemption.

235 When any taxes on any real estate in a county, city or town are delinquent on December 31 236 following the third anniversary of the date on which such taxes have become due, or when the treasurer 237 receives written notification from the holder of any tax certificate lawfully issued on delinquent real 238 estate taxes, and which certificate is at least three years old and not more than seven years old, that the 239 certificate has not been redeemed and that the holder desires foreclosure, such real estate may be sold 240 for the purpose of collecting all delinquent taxes on such property. The treasurer shall institute a bill in equity in the name of the governing body for the sale of lands subject to a tax certificate within sixty 241 days of receiving the tax certificate holder's written request for foreclosure, and the tax certificate 242 243 holder shall make his written request no later than sixty days before the expiration of his tax lien as established by § 58.1-3341. The procedure for foreclosure on a tax certificate and the sale of real 244

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245 property for delinquent taxes shall be the same, and where the provisions of this article state that they 246 apply to the sale of land for delinquent taxes, they shall apply equally to foreclosure on a tax certificate. The officer charged with the duty of collecting taxes for the locality wherein the real 247 248 property lies shall, at least thirty days prior to instituting any action pursuant to this section, send a 249 notice to the last known address of the property owner, and to the property address if the property 250 address is different from the owner's address and if the real estate is listed with the post office by a 251 numbered and named street address, advising the property owner of the delinquency and the officer's 252 intention to take action. Such officer shall also cause to be published at least once a list of real estate 253 which will be offered for sale under the provisions of this article in a newspaper of general circulation 254 in the locality, at least thirty but not more than sixty days prior to the date on which proceedings under 255 the provisions of this article are to be commenced. The pro rata cost of such publication shall become a 256 part of the tax and together with all other costs, including reasonable attorneys' fees set by the court, 257 shall be collected if payment is made by the owner in redemption of the tax certificate or the real 258 property described therein whether or not court proceedings have been initiated. A notice substantially in 259 the following form shall be sufficient:

Notice

Judicial Sale of Real Property

262 On (date) proceedings will be commenced under the authority of § 58.1-3965 et seq.
 263 of the Code of Virginia to sell the following parcels for payment of delinquent taxes (or redemption of tax certificates issued for delinquent taxes) :

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(description of properties)

The owner of any property listed may redeem it (*or the tax certificates*) at any time before the date
of the sale by paying all accumulated taxes, penalties, interest (*and interest accruing to the holder of the tax certificate*) and costs thereon, including the pro rata cost of publication hereunder.

269 § 58.1-3974. Redemption of land by owner.

Any owner of the real estate described in any notice published pursuant to § 58.1-3965 or any bill in equity filed pursuant to this article, or his or their heirs, successors and assigns, shall have the right to redeem such real estate prior to the date set for a judicial sale thereof by paying into court all taxes, penalties and interest due with respect to such real estate *and any interest due to the holder of any tax certificate on the property*, together with all costs including costs of publication and a reasonable attorney's fee set by the court. Any person who has paid any taxes on such real estate shall have a lien thereon for any taxes paid, plus interest at the rate of six percent per year.