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HOUSE BILL NO. 2155

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee for Courts of Justice
on February 2, 1995)

(Patron Prior to Substitute—Delegate Almand)

A BILL to amend and reenact §§ 11-46 and 11-70 of the Code of Virginia, relating to public procurement; prequalification of contractors.

Be it enacted by the General Assembly of Virginia:

1. That §§ 11-46 and 11-70 of the Code of Virginia are amended and reenacted as follows:

§ 11-46. (Effective July 1, 1995) Prequalification generally; prequalification for construction.

A. Prospective contractors may be prequalified for particular types of supplies, services, insurance or construction, and consideration of bids or proposals limited to prequalified contractors. Any prequalification procedure shall be established in writing and sufficiently in advance of its implementation to allow potential contractors a fair opportunity to complete the process.

B. Any prequalification of prospective contractors for construction by a public body subsequent to July 1, 1995, shall be pursuant to a prequalification process for construction projects adopted by the public body. Such process shall be consistent with the provisions of this subsection.

The application form used in such process shall set forth the criteria upon which the qualifications of prospective contractors will be evaluated. The application form shall request of prospective contractors only such information as is appropriate for an objective evaluation of all prospective contractors pursuant to such criteria. Such form shall allow the prospective contractor seeking prequalification to request, by checking the appropriate box, that all information voluntarily submitted by the contractor pursuant to this subsection shall be ~~deemed~~ *considered* a trade secret or proprietary information pursuant to subdivision B 55 of § 2-1-342 subject to the provisions of subsection D of § 11-52.

In all instances in which the public body requires prequalification of potential contractors for construction projects, advance notice shall be given of the deadline for the submission of prequalification applications. The deadline for submission shall be sufficiently in advance of the date set for the submission of bids for such construction so as to allow the procedures set forth in this subsection to be accomplished.

At least thirty days prior to the date established for submission of bids or proposals under the procurement of the contract for which the prequalification applies, the public body shall advise in writing each contractor which submitted an application whether that contractor has been prequalified. In the event that a contractor is denied prequalification, the written notification to such contractor shall state the reasons for such denial of prequalification and the factual basis of such reasons.

A decision by a public body denying prequalification under the provisions of this subsection shall be final and conclusive unless the contractor appeals the decision as provided in § 11-63.

A public body may deny prequalification to any contractor only if the public body finds one of the following:

1. The contractor does not have sufficient financial ability to perform the contract that would result from such procurement. If a bond is required to ensure performance of a contract, evidence that the contractor can acquire a surety bond from a corporation included on the United States Treasury list of acceptable surety corporations in the amount and type required by the public body shall be sufficient to establish the financial ability of such contractor to perform the contract resulting from such procurement;

2. The contractor does not have appropriate experience to perform the construction project in question;

3. The contractor or any officer, director or owner thereof has had judgments entered against him within the past ten years for the breach of contracts for governmental or nongovernmental construction, including, but not limited to, design-build or construction management;

4. The contractor has been in substantial noncompliance with the terms and conditions of prior construction contracts with ~~that~~ a public body without good cause. If the public body has not contracted with a contractor in any prior construction contracts, the public body may deny prequalification if the contractor has been in substantial noncompliance with the terms and conditions of comparable construction contracts with another public body without good cause. ~~In all instances, any such substantial noncompliance shall be documented;~~ A public body may not utilize this provision to deny prequalification unless the facts underlying such substantial noncompliance were documented in writing in the prior construction project file and such information relating thereto given to the contractor at that time, with the opportunity to respond.

5. The contractor or any officer, director, owner, project manager, procurement manager or chief financial official thereof has been convicted within the past five years of a felony involving moral

60 turpitude regarding any procurement of or performance of a construction contract; and of a crime related
61 to governmental or nongovernmental construction or contracting, including, but not limited to, a
62 violation of (i) Article 4 (§ 11-72 et seq.), (ii) the Virginia Governmental Frauds Act (§ 18.2-498.1 et
63 seq.), (iii) Chapter 4.2 (§ 59.1-68.6 et seq.) of Title 59.1, or (iv) any substantially similar law of the
64 United States or another state;

65 6. The contractor or any officer, director or owner thereof is currently debarred pursuant to an
66 established debarment procedure from bidding or contracting by any public body, agency of another
67 state or agency of the federal government; and

68 7. The contractor failed to provide to the public body in a timely manner any information requested
69 by the public body relevant to subdivisions 1 through 5 6 of this subsection.

70 If a public body has a prequalification ordinance which provides for minority participation in
71 municipal construction contracts, that public body may also deny prequalification based on minority
72 participation criteria; provided, however, that nothing herein shall authorize the adoption or enforcement
73 of minority participation criteria except to the extent that such criteria, and the adoption and enforcement
74 thereof, are in accordance with the Constitution and laws of the United States and the Commonwealth.

75 The provisions of this subsection do not apply to prequalification for contracts let by the
76 Commonwealth Transportation Board under § 33.1-12.

77 § 11-70. (Effective July 1, 1995) Legal actions.

78 A. A bidder or offeror, actual or prospective, who is refused permission or disqualified from
79 participation in bidding or competitive negotiation, or who is determined not to be a responsible bidder
80 or offeror for a particular contract, may bring an action in the appropriate circuit court challenging that
81 decision, which shall be reversed only if the petitioner establishes that the decision was arbitrary or
82 capricious, or, *in the case of denial of prequalification*, that ~~such~~ *the decision to deny prequalification*
83 was not based upon the criteria for denial of prequalification set forth in subsection B of § 11-46.

84 B. A bidder denied withdrawal of a bid under § 11-64 may bring an action in the appropriate circuit
85 court challenging that decision, which shall be reversed only if the bidder establishes that the decision of
86 the public body was clearly erroneous.

87 C. A bidder, offeror or contractor, or a potential bidder or offeror on a contract negotiated on a sole
88 source or emergency basis in the manner provided in § 11-41, whose protest of an award or decision to
89 award under § 11-66 is denied, may bring an action in the appropriate circuit court challenging a
90 proposed award or the award of a contract, which shall be reversed only if the petitioner establishes that
91 the proposed award or the award is not an honest exercise of discretion, but rather is arbitrary or
92 capricious or not in accordance with the Constitution of Virginia, statutes, regulations or the terms and
93 conditions of the Invitation to Bid or Request for Proposal.

94 D. If injunctive relief is granted, the court, upon request of the public body, shall require the posting
95 of reasonable security to protect the public body.

96 E. A contractor may bring an action involving a contract dispute with a public body in the
97 appropriate circuit court.

98 F. A bidder, offeror or contractor need not utilize administrative procedures meeting the standards of
99 § 11-71, if available, but if those procedures are invoked by the bidder, offeror or contractor, the
100 procedures shall be exhausted prior to instituting legal action concerning the same procurement
101 transaction unless the public body agrees otherwise.

102 G. Nothing herein shall be construed to prevent a public body from instituting legal action against a
103 contractor.