1994 SESSION

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend the Code of Virginia by adding a section numbered 2.1-51.39:2 and by adding in 3 Title 2.1 a chapter numbered 48, consisting of sections numbered 2.1-769 through 2.1-778, relating 4 to the Virginia Biotechnology Research Act; penalties.

[H 725]

Approved

7 Be it enacted by the General Assembly of Virginia:

8 1. That the Code of Virginia is amended by adding a section numbered 2.1-51.39:2 and by adding 9 in Title 2.1 a chapter numbered 48, consisting of sections numbered 2.1-769 through 2.1-778, as 10 follows:

§ 2.1-51.39:2. Virginia Biotechnology Research Act; responsibilities of the Secretary.

12 The Secretary of Commerce and Trade shall implement the provisions of the Virginia Biotechnology 13 Research Act (§ 2.1-769 et seq.).

CHAPTER 48.

VIRGINIA BIOTECHNOLOGY RESEARCH ACT.

§ 2.1-769. Purpose.

17 The purposes of this chapter are to establish a state regulatory scheme to ensure state participation in the federal Coordinated Framework for the Regulation of Biotechnology to protect human health and 18 the environment and to stimulate the growth of the biotechnology industry within the Commonwealth. To 19 20 do this, the Secretary of Commerce and Trade shall cooperate with federal authorities pursuant to the federal Coordinated Framework to assess the potential risks and effects of proposed regulated 21 22 introductions of genetically engineered organisms into the environment without undue governmental 23 interference with the progress and commercial development of biotechnology within the Commonwealth. 24 The General Assembly does not intend to create a regulatory scheme that duplicates federal regulatory 25 efforts regarding biotechnology, or one that overly burdens biotechnology efforts within the 26 Commonwealth. This chapter is intended to institute a process in which the Commonwealth can monitor 27 the federal regulatory process and protect its interests in agriculture, public health, and the natural 28 environment, as needed, by participation in the federal regulatory process. 29

§ 2.1-770. Definitions.

As used in this chapter:

31 "Affected localities" means the locality in which a regulated introduction is proposed to be made and 32 any locality within a three-mile radius of the location where the regulated introduction is proposed to 33 be made.

34 "Confidential business information" means information entitled to confidential treatment under 35 subdivision A 1 or A 2 of § 2.1-775.

"Coordinated Framework" means the federal Coordinated Framework for the Regulation of Biotechnology set forth in 51 Fed. Reg. 23,302 through 23,350 (June 26, 1986), as amended. 36 37

"Department" means the department designated by the Secretary of Commerce and Trade to 38 39 implement the requirements of this chapter for certain types or classes of regulated introductions. Where 40 possible, the Secretary shall designate the department whose purpose most closely resembles the purpose 41 of the federal regulator that will be responsible under the Coordinated Framework for reviewing and 42 authorizing the regulated introduction.

43 "Federal regulator" means a federal department, agency, or other instrumentality of the federal 44 government, or a designee of such federal instrumentality, which is responsible for regulating an 45 introduction of a genetically engineered organism into the environment under the Coordinated 46 Framework.

"Genetically engineered organism" means an organism (any organism such as animal, plant, 47 **48** bacterium, cyanobacterium, fungus, protist, or virus), altered or produced through genetic modification from a donor, vector, or recipient organism using modern molecular techniques such as recombinant 49 50 deoxyribonucleic acid (DNA) methodology, and any living organisms derived therefrom.

"Locality" means any county or municipality located within the Commonwealth. 51

52 "Planned introduction into the environment" means the intentional introduction or use in the Commonwealth beyond the de minimis level of a genetically engineered organism anywhere except 53 54 within an indoor facility which is designed to physically contain the genetically engineered organism, 55 including a laboratory, greenhouse, building, structure, growth chamber, or fermenter.

56 "Regulated introduction" means a planned introduction into the environment for which the 57 Coordinated Framework requires that the person proposing to commence the introduction into the

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58 environment do one or more of the following: 59

1. Notify a federal regulator of the proposed introduction into the environment;

60 2. Secure the approval of or a permit or license from a federal regulator before commencing the 61 introduction into the environment; or

62 3. Secure a determination by a federal regulator of the need for notification, approval, licensing or issuance of a permit by the federal regulator if the determination is part of a procedure specified in the 63

Coordinated Framework. 64 65

§ 2.1-771. Exemptions.

66 A. The Department may waive part or all of the requirements under this chapter for a specified 67 regulated introduction if the Department determines that the satisfaction of that requirement is not 68 necessary to protect the public health or the environment.

B. The Department may exempt a class of regulated introductions from part or all of any requirement under this chapter if the Department determines that the satisfaction of those requirements 69 70 71 or part thereof is not necessary to protect the public health or the environment.

C. Planned regulated introductions approved by a federal regulator pursuant to the federal 72 73 Coordinated Framework prior to enactment of this chapter shall be exempt from the provisions of this 74 chapter. 75

§ 2.1-772. Notification.

76 Except as provided under § 2.1-771, no person may commence a regulated introduction unless the 77 person:

78 1. Provides to the Department all of the following information within seven days after the person 79 submits or should have submitted the information specified in subdivisions 1 a and 1 b of this section to 80 a federal regulator, whichever is sooner:

81 a. A copy of all information which the person is required to submit to the federal regulator and 82 which is not confidential information; and

b. A summary of any confidential information which the person submits or is required to submit to a 83 federal regulator. The summary shall provide sufficient information to enable the Department to exercise 84 its notice and comment functions under §§ 2.1-773 and 2.1-774, to provide public notice pursuant to 85 § 2.1-773, and to prepare comments pursuant to § 2.1-774, and shall have minimal extraneous and 86 87 irrelevant information. Likewise, the summary shall provide sufficient information to enable the locality 88 in which the introduction is proposed to be made to exercise its comment function under § 2.1-774.

89 2. Provides such additional information, if any, as is necessary to enable the Department to fulfill 90 any functions it undertakes, on a case-by-case basis, under § 2.1-774. 91

§ 2.1-773. Public notice.

92 Within fifteen days after receiving the information required under § 2.1-772, the Department shall 93 publish notice and a brief description of the proposed regulated introduction. Notice shall also be 94 provided to any affected locality and to any person who has filed a written request to be notified of 95 such regulated introductions. Notice shall be given by publication one time in a newspaper having general circulation in each locality where the regulated introduction is proposed to be made. In 96 addition, subject to the provisions of this article regarding confidential business information, any documents submitted to the Department as required under § 2.1-772 shall be available for public 97 98 99 inspection or copying at or near the site of the proposed regulated introduction and at the offices of the 100 Department. 101

§ 2.1-774. Comment.

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102 A. The Department and any affected locality may prepare formal comments on the regulated 103 introduction for submission to the federal regulator for that regulated introduction. Such comments shall 104 be submitted within the time established by the federal regulator for that regulated introduction, as 105 determined by the applicable federal requirements or the Coordinated Framework. The comments shall 106 address issues raised by application of the criteria for the granting of approval of a permit or a license 107 under the applicable requirement in the Coordinated Framework and for the protection of the public 108 health and the environment. 109

B. To assist in the preparation of comments, the Department may do any or all of the following:

110 1. Hold an informational meeting on the proposed regulated introduction;

2. Provide an opportunity for the public to comment on the proposed regulated introduction;

3. Request any additional information necessary on the proposed regulated introduction from the 112 113 person providing information under § 2.1-772; 114

4. Conduct a technical review of the proposed regulated introduction; and

115 5. Seek the assistance of the faculty and academic staff of any Virginia public college or university, the Department of Health, the Department of Agriculture and Consumer Services, the Department of 116 Environmental Quality, or any other appropriate state agency or organization, including but not limited 117 to an institutional biosafety committee, in reviewing the proposed regulated introduction. 118

119 *C.* To assist in the preparation of comments, affected localities may do either or both of the **120** following:

121 1. Hold an informational meeting on the proposed regulated introduction. When possible, that 122 meeting shall be held in conjunction with an informational meeting held by the Department; and

123 2. Provide an opportunity for the public to comment on the proposed regulated introduction.

124 § 2.1-775. Confidential business information.

A. Except as provided in subsections B and C, the Department and any affected locality shall keep
 confidential any information received under this chapter if the person submitting the information notifies
 them that:

128 1. The federal regulator to whom the information has been submitted has determined that the
129 information is entitled to confidential treatment and is not subject to public disclosure under the federal
130 Freedom of Information Act, 5 U.S.C. § 552, as now or hereafter amended, or under the Coordinated
131 Framework; or

132 2. The person submitting the information to the Department and any locality has submitted a claim
133 to the federal regulator that the information is entitled to confidential treatment under the federal
134 Freedom of Information Act or under the Coordinated Framework, and the federal regulator has not
135 made a determination on that claim.

B. Subsection A shall not prevent the Department from using the information for the purposes of
 subdivision B 4 or B 5 of § 2.1-774, subject to the requirements of subsection D of this section.

138 *C.* The Department shall allow public access to any information which has been granted **139** confidentiality under subsection A if either of the following occurs:

140 1. The person providing the information expressly agrees in writing to the public access of the 141 information; or

142 2. After information has been granted confidentiality under subdivision A 2, the federal regulator
143 makes a determination that the information is not entitled to confidential treatment under the federal
144 Freedom of Information Act or under the Coordinated Framework.

D. 1. The Department shall establish procedures to protect information required to be kept
confidential under subsection A of this section. Under the procedures, the Department may not submit
any information under subdivision B 4 or B 5 of § 2.1-774 to any person who is not an employee of the
Department unless that person has signed an agreement which satisfies the requirements of subdivision
2 of this subsection.

150 2. Any agreement under subdivision 1 of this subsection shall provide that information which is the 151 subject of the agreement is subject to confidential treatment; shall prohibit the release or sharing of the 152 information with any other person except at the direction of the Department and in compliance with this chapter; shall acknowledge the penalties in § 59.1-338 of the Virginia Uniform Trade Secrets Act 153 (§ 59.1-336, et seq.), as now and hereafter amended, and any other applicable law of the 154 155 Commonwealth identified by the Department for the unauthorized disclosure of the information; and 156 shall contain a statement that the person receiving the information, any member of his or her immediate 157 family or any organization with which he or she is associated has no substantial financial interest in the 158 regulated introduction which is the subject of the information. Any person submitting the information 159 under § 2.1-772 may waive any of the requirements under this section.

160 § 2.1-776. Enforcement.

161 The Department shall enforce §§ 2.1-772 and 2.1-775. Actions to enforce this chapter by injunctive 162 and any other relief appropriate for enforcement may be filed in the circuit court of the City of 163 Richmond or in any county or municipality where a violation occurred in whole or in part. In an 164 enforcement action under this chapter, if it is determined that a person commenced a regulated 165 introduction and did not comply with § 2.1-772, the court may enter an injunction directing the person 166 to cease the regulated introduction and may order any additional action necessary to protect human 167 health and the environment.

168 § 2.1-777. Penalties.

A civil penalty of not more than \$500 may be assessed by the Department against any person who
violates any provision of this chapter. In determining the amount of the penalty, the Department shall
consider the degree and extent of harm caused by the violation. No civil penalty may be assessed under
this section unless the person has been given the opportunity for a hearing pursuant to the Virginia
Administrative Process Act, (§ 9-6.14:1 et seq.). Any continuing failure to notify under § 2.1-772 shall
constitute the same offense for purposes of imposing the above penalty.

175 § 2.1-778. Local regulation.

176 No locality shall enact any regulation or ordinance regulating or prohibiting the planned
177 introduction of genetically engineered organisms into the environment. No locality shall enact any
178 regulation or ordinance regulating or prohibiting biotechnology research activities, provided, however,
179 that the siting of biotechnology research activities shall be subject to the zoning and land-use laws and

regulations of the political subdivisions in which such activities are conducted and the Uniform
Statewide Building Code (§ 36-97 et seq.), the Statewide Fire Prevention Code (§ 27-94 et seq.), local
public utility and public works ordinances and regulations of general application, and local tax
ordinances of general application.