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SENATE BILL NO. 427

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee for Courts of Justice
on February 5, 2024)

(Patron Prior to Substitute—Senator Deeds)

A BILL to amend the Code of Virginia by adding a section numbered 19.2-303.03, relating to petition for modification of a sentence; eligibility; procedures.

Be it enacted by the General Assembly of Virginia:

1. That the Code of Virginia is amended by adding a section numbered 19.2-303.03 as follows:

§ 19.2-303.03. *Petition for modification of a sentence; eligibility; procedures.*

A. Notwithstanding any other provision of law or rule of court, upon petition of a person who remains incarcerated in a state or local correctional facility or secure facility, as defined in § 16.1-228, serving the sentence for any conviction or for a combination of any convictions of (i) a Class 1 felony; (ii) aggravated murder in violation of § 18.2-31 or first degree murder or a second or subsequent conviction of second degree murder in violation of Article 1 (§ 18.2-30 et seq.) of Chapter 4 of Title 18.2; (iii) where the victim is a minor, (a) rape in violation of § 18.2-61; (b) forcible sodomy in violation of § 18.2-67.1; (c) object sexual penetration in violation of § 18.2-67.2; (d) aggravated sexual battery in violation of § 18.2-67.3; (e) an attempt to commit a violation of clause (a), (b), (c), or (d); or (f) carnal knowledge in violation of § 18.2-63, 18.2-64.1, or 18.2-64.2; (iv) human trafficking in violation of § 18.2-355; (v) an act of terrorism as described in § 18.2-46.4; (vi) possession, manufacture, distribution, etc., of a weapon of terrorism or hoax device in violation of § 18.2-46.6, except for a violation of subsection B of § 18.2-46.6; (vii) producing or filming child pornography in violation of § 18.2-374.1; (viii) lynching in violation of § 18.2-40; (ix) death by mob in violation of § 18.2-45; (x) committing, conspiring, aiding, or abetting acts of terrorism in violation of § 18.2-46.5; or (xi) treason in violation of § 18.2-481, the circuit court that entered the original judgment or order shall grant a hearing to determine whether to modify such person's sentence if such person:

1. Has served at least 25 years of his sentence; and

2. Has not (i) filed a petition for modification of a sentence pursuant to this section within the preceding three years, (ii) had a sentence modified pursuant to this section within the preceding five years, or (iii) filed more than two petitions for modification of a sentence pursuant to this section.

B. Notwithstanding any other provision of law or rule of court, upon petition of a person who remains incarcerated in a state or local correctional facility or secure facility, as defined in § 16.1-228, serving the sentence for any conviction or for a combination of any convictions of (i) a first and single offense of second degree murder as described in § 18.2-32; (ii) where the victim was an adult, a felony offense of (a) rape in violation of § 18.2-61, (b) forcible sodomy in violation of § 18.2-67.1, (c) object sexual penetration in violation of § 18.2-67.2, or (d) aggravated sexual battery in violation of § 18.2-67.3; (iii) malicious wounding in violation of § 18.2-51; (iv) entering a dwelling with the intent to commit rape, murder, or arson in violation of § 18.2-77, 18.2-79, or 18.2-80; (v) shooting, stabbing, or maiming by mob in violation of § 18.2-41; (vi) shooting, stabbing, etc., with intent to maim or kill in violation of § 18.2-51; (vii) malicious bodily injury to law-enforcement officers, firefighters, search and rescue personnel, or emergency medical services personnel in violation of § 18.2-51.1; (viii) burning or destroying a meeting house, etc., in violation of § 18.2-79; or (ix) reproduction, distribution, solicitation, and facilitation of child pornography in violation of subsection C or D of § 18.2-374.1:1, the circuit court that entered the original judgment or order shall grant a hearing to determine whether to modify such person's sentence if such person:

1. Has served at least 20 years of his sentence; and

2. Has not (i) filed a petition for modification of a sentence pursuant to this section within the preceding three years, (ii) had a sentence modified pursuant to this section within the preceding five years, or (iii) filed more than two petitions for modification of a sentence pursuant to this section.

C. Notwithstanding any other provision of law or rule of court, upon petition of a person who remains incarcerated in a state or local correctional facility or secure facility, as defined in § 16.1-228, serving the sentence for any conviction or for a combination of any convictions not enumerated in subsection A or B, the circuit court that entered the original judgment or order may grant a hearing to determine whether to modify such person's sentence if such person:

1. Has served at least 15 years of his sentence; and

2. Has not (i) filed a petition for modification of a sentence pursuant to this section within the preceding three years, (ii) had a sentence modified pursuant to this section within the preceding five years, or (iii) filed more than two petitions for modification of a sentence pursuant to this section.

D. The circuit court shall have authority to conduct hearings on and dismiss without prejudice

60 petitions for the modification of a sentence pursuant to this section. No petition dismissed without
61 prejudice shall be counted as a petition filed for the purposes of clause (iii) of subdivisions A 2, B 2,
62 and C 2. The judge may make an initial determination on the merits and dismiss the petition in
63 chambers without prejudice within 60 days of receipt of the petition. If the judge determines that the
64 petition lacks merit, no hearing shall be conducted and no notification shall be sent to the local attorney
65 for the Commonwealth or victim, as defined in § 19.2-11.01. The judge shall file a written explanation
66 of the reason for the dismissal as prescribed in subsection L.

67 E. Any person eligible for modification of a sentence under subsection A, B, or C may file a petition
68 for the assistance of counsel and a statement of indigency with the court on a form provided by the
69 Supreme Court of Virginia. The court may summarily dismiss the petition if the person is not eligible for
70 modification of a sentence based on the criteria set forth in subsection A, B, or C. If the petition is not
71 summarily dismissed and the court finds that the person is entitled to representation by counsel subject
72 to the provisions of Article 3 (§ 19.2-157 et seq.) of Chapter 10, the court shall appoint counsel to
73 represent the petitioner. An attorney appointed to represent a petitioner pursuant to this subsection shall
74 be compensated at the same rate as an attorney providing representation on a felony case pursuant to
75 § 19.2-163.

76 F. The petition for modification of a sentence shall be filed with the circuit court that entered the
77 original judgment or order on a form provided by the Supreme Court of Virginia by the petitioner or by
78 counsel for the petitioner. Such petition shall allege with specificity all of the following: (i) the
79 petitioner's full name and date of birth; (ii) the offense for which the petitioner was convicted; (iii) the
80 date on which such offense was alleged to have been committed; (iv) the date on which the petitioner
81 was sentenced for such offense; (v) whether the petitioner remains incarcerated in a state or local
82 correctional facility or secure facility serving the sentence he seeks to modify and, if so, which facility;
83 (vi) whether the petitioner has previously filed any other petition in accordance with this section; and
84 (vii) the reason the petitioner is requesting a sentence modification and any information in support
85 thereof. If the petitioner fails to submit a completed form, the circuit court may allow the petitioner to
86 amend the petition to correct any deficiency. Failure to include all information pursuant to this
87 subsection shall not be grounds for dismissal of the petition.

88 G. The Commonwealth shall be made party to the proceeding. The petitioner shall provide a copy of
89 the petition by delivery or by first-class mail, postage prepaid, to the attorney for the Commonwealth of
90 the city or county in which the petition is filed. The attorney for the Commonwealth may file an
91 objection or answer to the petition indicating his position within 60 days after it is received from the
92 petitioner, a copy of which shall be provided to the petitioner or counsel for the petitioner by delivery
93 or by first-class mail, postage prepaid. The petitioner may reply to any objection or answer filed by the
94 attorney for the Commonwealth within 30 days after receipt of such objection or answer.

95 H. The court shall conduct a hearing on the petition within 90 days of the filing of the petition. The
96 court may continue the hearing to a date more than 90 days after the filing of the petition with the
97 agreement of the petitioner and the attorney for the Commonwealth or upon motion of the court for
98 good cause. The attorney for the Commonwealth shall make reasonable efforts to notify any victim, as
99 defined in § 19.2-11.01, of such hearing and of the victim's right to testify, subject to the provisions of
100 § 19.2-295.3, at the hearing and to submit a Victim Impact Statement, subject to the provisions of
101 § 19.2-299.1, which may include information of any changes related to the factors outlined in
102 § 19.2-299.1 since the original sentencing. If the attorney for the Commonwealth is unable to contact
103 the victim, he shall file a written pleading outlining the efforts made to notify the victim. Prior to the
104 hearing on the petition, the court shall determine whether such efforts are reasonable. Failure of the
105 attorney for the Commonwealth to make reasonable efforts to notify any victim shall not preclude the
106 court from considering the petition.

107 I. The hearing on the petition shall be conducted by the judge who entered the original judgment or
108 order unless such judge is no longer available, in which case the chief judge of the circuit court shall
109 assign the petition to another judge of that circuit court. The petitioner may appear by use of two-way
110 electronic video and audio communication that meets the standards set forth in subsection B of
111 § 19.2-3.1.

112 J. At such hearing, the petitioner and the attorney for the Commonwealth may submit additional
113 evidence, including witness testimony and documentary evidence. Subject to the provisions of
114 § 19.2-295.3, the court shall permit any victim to testify at the hearing, and subject to the provisions of
115 § 19.2-299.1, any victim may submit a Victim Impact Statement to be considered by the court at the
116 hearing.

117 K. At such hearing, the court may dismiss the petition or, upon good cause shown by the petitioner,
118 at any time before the petitioner's sentence has been completely served, (i) suspend the unserved portion
119 of any such sentence or run the unserved portion of any sentence concurrently with another sentence,
120 (ii) place the person on probation for such time as the court shall determine, or (iii) otherwise modify
121 the sentence imposed, except that no modification of any term of confinement shall exceed the original

term of confinement imposed by the court. The court may modify a sentence pursuant to this section regardless of whether any mandatory minimum term of confinement or other minimum term of incarceration is otherwise required by law. When determining whether there is good cause to modify the petitioner's sentence, the court shall consider the following factors:

1. The age of the petitioner at the time of the offense and any relevant research presented at the hearing regarding development of the youth brain, the amount of time that has passed since the date of the offense, and evidence of the maturity of the petitioner since the date of the offense;

2. The age of the petitioner at the time the petition was filed and relevant research presented at the hearing regarding the decline in criminal behavior as individuals grow older;

3. The history and characteristics of the petitioner at the time of the hearing, including rehabilitation demonstrated by the petitioner, the petitioner's disciplinary record while incarcerated, and the petitioner's efforts to participate in any educational or therapeutic programs;

4. Whether the petitioner was the victim of domestic or sexual abuse at the time of the offense and whether such abuse was related to the petitioner's commission of the offense and any treatment or therapy received since the time of sentencing;

5. Any report from a physical, mental, or psychiatric examination of the petitioner conducted by a licensed health care professional that has occurred after the initial sentencing hearing and any treatment received by the petitioner while incarcerated;

6. Any testimony or Victim Impact Statement presented by any victim of the offense or by a family member of the victim if the victim is deceased;

7. Any evidence concerning whether the petitioner's sentence was enhanced because the petitioner exercised his constitutional right to a trial or evidence that the petitioner was sentenced above the recommendation of the original discretionary sentencing guidelines;

8. Compliance with the petitioner's case plan, as described by the Department of Corrections operating procedures, during the five years preceding the filing of the petition;

9. Any evidence of the petitioner's acts of service, leadership, or mentorship engaged in or developed independently by the petitioner;

10. Any information regarding the petitioner's home and employment plans;

11. Any information related to support from community leaders, faith leaders, or other stakeholders as deemed appropriate by the court; and

12. Any other information the court determines to be relevant to whether the petitioner has changed since the time of the original sentencing or relevant to whether there is good cause for modification of the petitioner's sentence.

L. Within 30 days of the hearing or dismissal, or as soon as practicable, the court shall file with the record of the case a written explanation for the grant or denial of the petition and shall provide a copy of such written explanation to the petitioner and to the attorney for the Commonwealth. The written explanation shall address each of the factors in subsection K and indicate the weight given to each factor.

M. Following the entry of an order to modify a sentence pursuant to this section, within five days the clerk of the circuit court shall cause a copy of such order to be forwarded to the Virginia Criminal Sentencing Commission, the Department of State Police, and the state or local correctional facility or secure facility, as defined in § 16.1-228, where the petitioner is incarcerated. When calculating a sentence modified pursuant to this section, the petitioner shall receive credit for any time served in any local or state correctional facility or secure facility.

N. The decision of a circuit court to dismiss a petition or to modify a sentence pursuant to this section shall not form the basis for relief in any habeas corpus or appellate proceeding, unless such decision was contrary to law. Filing a petition under this section shall not be construed to abridge, toll, or modify any existing remedy, including filing a writ of habeas corpus, a writ of actual innocence, or any other form of relief.

O. The attorney for the Commonwealth shall not require that a person waive his right to petition for modification of a sentence pursuant to this section as a condition of a plea agreement. Notwithstanding the terms of any plea agreement that attempts to limit the filing of a petition for modification of a sentence pursuant to this section, a court may modify such sentence, provided that the other requirements of this section are met.

P. Whenever a person becomes eligible to petition for modification of a sentence pursuant to this section, the Department of Corrections shall notify, within 30 days of such person becoming eligible, such person of his eligibility along with a copy of this section, the form for the fillable petition provided by the Supreme Court of Virginia, and all information necessary to complete such form. The notification shall be provided to each eligible individual in his primary language. Upon request of the petitioner or counsel for the petitioner, the Department of Corrections shall provide any records, electronic and paper, associated with the petitioner, without cost, including sentencing orders, program enrollment and

183 completion, security status, case plan documentation, risk assessment data and evaluation, medical
184 records, and any other relevant records. A copy of any such records requested and provided shall also
185 be provided to the court and the attorney for the Commonwealth.

186 *Q. The Department of Corrections shall ensure that any counsel appointed to represent a petitioner*
187 *confined in a state correctional facility has an opportunity to have reasonable contact with his client,*
188 *whether in person, by telephone, or by mail. At the request of the petitioner or counsel for the*
189 *petitioner, the circuit court shall enter an order of transportation to transfer the petitioner to the local*
190 *or regional correctional facility serving the circuit court in which the petition was filed so that the*
191 *petitioner is reasonably able to assist his attorney in the preparation of the petition.*

192 *R. No fee shall be charged for filing a petition under subsection E or F.*

193 *S. A person convicted of a crime that is subsequently repealed or for which the penalty or sentencing*
194 *range is subsequently reduced may petition the circuit court that entered the original judgment or order*
195 *for modification of his sentence pursuant to this section at any time, and such person shall*
196 *automatically qualify for modification of his sentence, regardless of whether good cause is shown. The*
197 *court shall modify the sentence to be in compliance with the penalties for the offense in effect on the*
198 *date of the hearing on the petition for modification of a sentence.*