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SENATE BILL NO. 258

Offered January 10, 2024

Prefiled January 9, 2024

A *BILL to amend and reenact §§ 19.2-152.13 and 19.2-152.14 of the Code of Virginia, relating to substantial risk orders; substantial risk factors and considerations.*

Patrons—Surovell and Subramanyam

Referred to Committee for Courts of Justice

Be it enacted by the General Assembly of Virginia:

1. That §§ 19.2-152.13 and 19.2-152.14 of the Code of Virginia are amended and reenacted as follows:

§ 19.2-152.13. Emergency substantial risk order.

A. Upon the petition of an attorney for the Commonwealth or a law-enforcement officer, a judge of a circuit court, general district court, or juvenile and domestic relations district court or a magistrate, upon a finding that there is probable cause to believe that a person poses a substantial risk of personal injury to himself or others in the near future by such person's possession, *actual or potential to readily access*, or acquisition of a firearm, shall issue an ex parte emergency substantial risk order.

Such order shall prohibit the person who is subject to the order from purchasing, possessing, or transporting a firearm for the duration of the order. In determining whether probable cause for the issuance of an order exists, the judge or magistrate shall consider any relevant evidence, including any recent act of violence, force, or threat as defined in § 19.2-152.7:1 by such person directed toward another person or toward himself. *A judge or a magistrate shall also consider if the person who is the subject of the petition (i) committed any acts of violence or criminal offenses resulting in injury to himself or another person within the six months prior to the filing of the petition; (ii) made any threats or used any physical force against another person that resulted in injury within the six months prior to the filing of the petition; (iii) violated any provision of a protective order issued pursuant to § 16.1-253, 16.1-253.1, 16.1-253.4, 16.1-278.14, 16.1-279.1, 19.2-152.8, 19.2-152.9, or 19.2-152.10 or was arrested for a violation of § 18.2-60.3 within the six months prior to the filing of the petition; (iv) was convicted of any offense that would prohibit such person from possessing a firearm; (v) engaged in any conduct within the year prior to the filing of the petition that demonstrated a pattern of violent acts or threats to another person, including any acts or threats made against family members, neighbors, coworkers, or toward schools or students or government buildings or employees; (vi) committed any acts of violence or criminal offenses against an animal within the six months prior to the filing of the petition; (vii) made any attempt or threat of suicide or any act, attempted act, or threat of self-harm that caused or may have caused serious bodily injury or whether evidence of recent acquisition of a firearm or ammunition by the person who is subject to the order is provided by the respondent. Additionally, a judge or a magistrate may consider (a) any reports of any unlawful or reckless use of a firearm; (b) any threats made or any physical force used against another person, including any acts or threats made against family members, neighbors, coworkers, or toward schools or students or government buildings or employees; (c) any prior arrests for any acts of violence or criminal offenses resulting in injury to himself or another person, or against any animals; (d) any arrests or convictions for a criminal offense involving the use of alcohol or a controlled substance within the six months prior to the filing of the petition; (e) any petitions filed or orders entered pursuant to Chapter 8 (§ 37.2-800 et seq.) of Title 37.2; or (f) evidence of recent acquisition of any deadly weapon other than a firearm. Such information may be alleged by the petitioner in his petition or may be offered through testimony at an ore tenus hearing.*

No petition shall be filed unless an independent investigation has been conducted by law enforcement that determines that grounds for the petition exist. *Such independent investigation shall also include any information available to law enforcement as it pertains to such factors in clauses (i) through (vii) and clauses (a) through (f).*

The order shall contain a statement ~~(i)~~ (1) informing the person who is subject to the order of the requirements and penalties under § 18.2-308.1:6, including that it is unlawful for such person to purchase, possess, or transport a firearm for the duration of the order and that such person is required to surrender his concealed handgun permit if he possesses such permit, and ~~(ii)~~ (2) advising such person to voluntarily relinquish any firearm within his custody to the law-enforcement agency that serves the order.

B. The petition for an emergency substantial risk order shall be made under oath and shall be

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59 supported by an affidavit.

60 C. Upon service of an emergency substantial risk order, the person who is subject to the order shall
61 be given the opportunity to voluntarily relinquish any firearm in his possession *or any firearm that he*
62 *has the potential to readily access*. The law-enforcement agency that executed the emergency substantial
63 risk order shall take custody of all firearms that are voluntarily relinquished by such person. The
64 law-enforcement agency that takes into custody a firearm pursuant to the order shall prepare a written
65 receipt containing the name of the person who is subject to the order and the manufacturer, model,
66 condition, and serial number of the firearm and shall provide a copy thereof to such person. Nothing in
67 this subsection precludes a law-enforcement officer from later obtaining a search warrant for any
68 firearms if the law-enforcement officer has reason to believe that the person who is subject to an
69 emergency substantial risk order has not relinquished all firearms in his possession *or any firearm that*
70 *he has the potential to readily access*.

71 D. An emergency substantial risk order issued pursuant to this section shall expire at 11:59 p.m. on
72 the fourteenth day following issuance of the order. If the expiration occurs on a day that the circuit
73 court for the jurisdiction where the order was issued is not in session, the order shall be extended until
74 11:59 p.m. on the next day that the circuit court is in session. The person who is subject to the order
75 may at any time file with the circuit court a motion to dissolve the order.

76 E. An emergency substantial risk order issued pursuant to this section is effective upon personal
77 service on the person who is subject to the order. The order shall be served forthwith after issuance. A
78 copy of the order, petition, and supporting affidavit shall be given to the person who is subject to the
79 order together with a notice informing the person that he has a right to a hearing under § 19.2-152.14
80 and may be represented by counsel at the hearing.

81 F. The court or magistrate shall forthwith, but in all cases no later than the end of the business day
82 on which the emergency substantial risk order was issued, enter and transfer electronically to the
83 Virginia Criminal Information Network (VCIN) established and maintained by the Department of State
84 Police (Department) pursuant to Chapter 2 (§ 52-12 et seq.) of Title 52 the identifying information of
85 the person who is subject to the order provided to the court or magistrate. A copy of an order issued
86 pursuant to this section containing any such identifying information shall be forwarded forthwith to the
87 primary law-enforcement agency responsible for service and entry of the order. Upon receipt of the
88 order by the primary law-enforcement agency, the agency shall forthwith verify and enter any
89 modification as necessary to the identifying information and other appropriate information required by
90 the Department into the VCIN, and the order shall be served forthwith upon the person who is subject
91 to the order. However, if the order is issued by the circuit court, the clerk of the circuit court shall
92 forthwith forward an attested copy of the order containing the identifying information of the person who
93 is subject to the order provided to the court to the primary law-enforcement agency providing service
94 and entry of the order. Upon receipt of the order by the primary law-enforcement agency, the agency
95 shall enter the name of the person subject to the order and other appropriate information required by the
96 Department into the VCIN and the order shall be served forthwith upon the person who is subject to the
97 order. Upon service, the agency making service shall enter the date and time of service and other
98 appropriate information required into the VCIN and make due return to the court. If the order is later
99 dissolved or modified, a copy of the dissolution or modification order shall also be attested and
100 forwarded forthwith to the primary law-enforcement agency responsible for service and entry of the
101 order. Upon receipt of the dissolution or modification order by the primary law-enforcement agency, the
102 agency shall forthwith verify and enter any modification as necessary to the identifying information and
103 other appropriate information required by the Department into the VCIN and the order shall be served
104 forthwith.

105 G. The law-enforcement agency that serves the emergency substantial risk order shall make due
106 return to the circuit court, which shall be accompanied by a written inventory of all firearms
107 relinquished.

108 H. Proceedings in which an emergency substantial risk order is sought pursuant to this section shall
109 be commenced where the person who is subject to the order (i) has his principal residence or (ii) has
110 engaged in any conduct upon which the petition for the emergency substantial risk order is based.

111 I. A proceeding for a substantial risk order shall be a separate civil legal proceeding subject to the
112 same rules as civil proceedings.

113 J. *For purposes of this chapter, a firearm that a person has the potential to readily access includes*
114 *any firearm that is located or stored at the residence of such person who is subject to an order issued*
115 *pursuant to this chapter regardless if such firearm is owned by another person.*

116 **§ 19.2-152.14. Substantial risk order.**

117 A. Not later than 14 days after the issuance of an emergency substantial risk order pursuant to
118 § 19.2-152.13, the circuit court for the jurisdiction where the order was issued shall hold a hearing to
119 determine whether a substantial risk order should be entered. The attorney for the Commonwealth for
120 the jurisdiction that issued the emergency substantial risk order shall represent the interests of the

Commonwealth. Notice of the hearing shall be given to the person subject to the emergency substantial risk order and the attorney for the Commonwealth. Upon motion of the respondent and for good cause shown, the court may continue the hearing, provided that the order shall remain in effect until the hearing. The Commonwealth shall have the burden of proving all material facts by clear and convincing evidence. If the court finds by clear and convincing evidence that the person poses a substantial risk of personal injury to himself or to other individuals in the near future by such person's possession, *actual or potential to readily access*, or acquisition of a firearm, the court shall issue a substantial risk order.

Such order shall prohibit the person who is subject to the order from purchasing, possessing, or transporting a firearm for the duration of the order. In determining whether clear and convincing evidence for the issuance of an order exists, the judge shall consider any relevant evidence including any recent act of violence, force, or threat as defined in § 19.2-152.7:1 by such person directed toward another person or toward himself *and shall consider such factors in clauses (i) through (vii) of subsection A of § 19.2-152.13 and may consider such factors in clauses (a) through (f) of subsection A of § 19.2-152.13. Such relevant evidence may be alleged by pleading or by testimony during the hearing.*

The order shall contain a statement (i) informing the person who is subject to the order of the requirements and penalties under § 18.2-308.1:6, including that it is unlawful for such person to purchase, possess, or transport a firearm for the duration of the order and that such person is required to surrender his concealed handgun permit if he possesses such permit, and (ii) advising such person to voluntarily relinquish any firearm that has not been taken into custody to the law-enforcement agency that served the emergency substantial risk order.

B. If the court issues a substantial risk order pursuant to subsection A, the court shall (i) order that any firearm that was previously relinquished pursuant to § 19.2-152.13 from the person who is subject to the substantial risk order continue to be held by the agency that has custody of the firearm for the duration of the order and (ii) advise such person that a law-enforcement officer may obtain a search warrant to search for any firearms from such person if such law-enforcement officer has reason to believe that such person has not relinquished all firearms in his possession *or any firearm that he has the potential to readily access.*

If the court finds that the person does not pose a substantial risk of personal injury to himself or to other individuals in the near future, the court shall order that any firearm that was previously relinquished be returned to such person in accordance with the provisions of § 19.2-152.15.

C. The substantial risk order may be issued for a specified period of time up to a maximum of 180 days. The order shall expire at 11:59 p.m. on the last day specified or at 11:59 p.m. on the last day of the 180-day period if no date is specified. Prior to the expiration of the order, an attorney for the Commonwealth or a law-enforcement officer may file a written motion requesting a hearing to extend the order. Proceedings to extend an order shall be given precedence on the docket of the court. The court may extend the order for a period not longer than 180 days if the court finds by clear and convincing evidence that the person continues to pose a substantial risk of personal injury to himself or to other individuals in the near future by such person's possession, *actual or potential to readily access*, or acquisition of a firearm at the time the request for an extension is made. The extension of the order shall expire at 11:59 p.m. on the last day specified or at 11:59 p.m. on the last day of the 180-day period if no date is specified. Nothing herein shall limit the number of extensions that may be requested or issued. The person who is subject to the order may file a motion to dissolve the order one time during the duration of the order; however, such motion may not be filed earlier than 30 days from the date the order was issued.

D. Any person whose firearm has been voluntarily relinquished pursuant to § 19.2-152.13 or this section, or such person's legal representative, may transfer the firearm to another individual 21 years of age or older who is not otherwise prohibited by law from possessing such firearm, provided that:

1. The person subject to the order and the transferee appear at the hearing;
2. At the hearing, the attorney for the Commonwealth advises the court that a law-enforcement agency has determined that the transferee is not prohibited from possessing or transporting a firearm;
3. The transferee does not reside with the person subject to the order;
4. The court informs the transferee of the requirements and penalties under § 18.2-308.2:1; and
5. The court, after considering all relevant factors and any evidence or testimony from the person subject to the order, approves the transfer of the firearm subject to such restrictions as the court deems necessary.

The law-enforcement agency holding the firearm shall deliver the firearm to the transferee within five days of receiving a copy of the court's approval of the transfer.

E. The court shall forthwith, but in all cases no later than the end of the business day on which the substantial risk order was issued, enter and transfer electronically to the Virginia Criminal Information Network (VCIN) established and maintained by the Department of State Police (Department) pursuant to Chapter 2 (§ 52-12 et seq.) of Title 52 the identifying information of the person who is subject to the

182 order provided to the court and shall forthwith forward the attested copy of the order containing any
183 such identifying information to the primary law-enforcement agency responsible for service and entry of
184 the order. Upon receipt of the order by the primary law-enforcement agency, the agency shall forthwith
185 verify and enter any modification as necessary to the identifying information and other appropriate
186 information required by the Department into the VCIN and the order shall be served forthwith upon the
187 person who is subject to the order and due return made to the court. Upon service, the agency making
188 service shall enter the date and time of service and other appropriate information required by the
189 Department into the VCIN and make due return to the court. If the person who is subject to an
190 emergency substantial risk order fails to appear at the hearing conducted pursuant to this section because
191 such person was not personally served with notice of the hearing pursuant to subsection A, or if
192 personally served was incarcerated and not transported to the hearing, the court may extend the
193 emergency substantial risk order for a period not to exceed 14 days. The extended emergency substantial
194 risk order shall specify a date for a hearing to be conducted pursuant to this section and shall be served
195 forthwith on such person and due return made to the court. If the order is later dissolved or modified, a
196 copy of the dissolution or modification order shall also be attested and forwarded forthwith to the
197 primary law-enforcement agency responsible for service and entry of the order. Upon receipt of the
198 dissolution or modification order by the primary law-enforcement agency, the agency shall forthwith
199 verify and enter any modification as necessary to the identifying information and other appropriate
200 information required by the Department of State Police into the Virginia Criminal Information Network,
201 and the order shall be served forthwith and due return made to the court.