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HOUSE BILL NO. 470

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee for Courts of Justice
on February 2, 2024)

(Patron Prior to Substitute—Delegate Martinez)

*A BILL to amend and reenact § 16.1-260 of the Code of Virginia, relating to petition for child in need of services or in need of supervision.***Be it enacted by the General Assembly of Virginia:****1. That § 16.1-260 of the Code of Virginia is amended and reenacted as follows:****§ 16.1-260. Intake; petition; investigation.**

A. All matters alleged to be within the jurisdiction of the court shall be commenced by the filing of a petition, except as provided in subsection H and in § 16.1-259. The form and content of the petition shall be as provided in § 16.1-262. No individual shall be required to obtain support services from the Department of Social Services prior to filing a petition seeking support for a child. Complaints, requests, and the processing of petitions to initiate a case shall be the responsibility of the intake officer. However, (i) the attorney for the Commonwealth of the city or county may file a petition on his own motion with the clerk; (ii) designated nonattorney employees of the Department of Social Services may complete, sign, and file petitions and motions relating to the establishment, modification, or enforcement of support on forms approved by the Supreme Court of Virginia with the clerk; (iii) designated nonattorney employees of a local department of social services may complete, sign, and file with the clerk, on forms approved by the Supreme Court of Virginia, petitions for foster care review, petitions for permanency planning hearings, petitions to establish paternity, motions to establish or modify support, motions to amend or review an order, and motions for a rule to show cause; ~~and~~ (iv) any attorney may file petitions on behalf of his client with the clerk except petitions alleging that the subject of the petition is a child alleged to be ~~in need of services, in need of supervision, or delinquent; and~~ (v) *any guardian ad litem appointed to represent a child may file a petition for such child alleging he is in need of services or in need of supervision.* Complaints alleging abuse or neglect of a child shall be referred initially to the local department of social services in accordance with the provisions of Chapter 15 (§ 63.2-1500 et seq.) of Title 63.2. Motions and other subsequent pleadings in a case shall be filed directly with the clerk. The intake officer or clerk with whom the petition or motion is filed shall inquire whether the petitioner is receiving child support services or public assistance. No individual who is receiving support services or public assistance shall be denied the right to file a petition or motion to establish, modify, or enforce an order for support of a child. If the petitioner is seeking or receiving child support services or public assistance, the clerk, upon issuance of process, shall forward a copy of the petition or motion, together with notice of the court date, to the Division of Child Support Enforcement. If a petitioner is seeking to establish child support, the intake officer shall provide the petitioner information on the possible availability of medical assistance through the Family Access to Medical Insurance Security (FAMIS) plan or other government-sponsored coverage through the Department of Medical Assistance Services.

B. The appearance of a child before an intake officer may be by (i) personal appearance before the intake officer or (ii) use of two-way electronic video and audio communication. If two-way electronic video and audio communication is used, an intake officer may exercise all powers conferred by law. All communications and proceedings shall be conducted in the same manner as if the appearance were in person, and any documents filed may be transmitted by facsimile process. The facsimile may be served or executed by the officer or person to whom sent, and returned in the same manner, and with the same force, effect, authority, and liability as an original document. All signatures thereon shall be treated as original signatures. Any two-way electronic video and audio communication system used for an appearance shall meet the standards as set forth in subsection B of § 19.2-3.1.

When the court service unit of any court receives a complaint alleging facts which may be sufficient to invoke the jurisdiction of the court pursuant to § 16.1-241, the unit, through an intake officer, may proceed informally to make such adjustment as is practicable without the filing of a petition or may authorize a petition to be filed by any complainant having sufficient knowledge of the matter to establish probable cause for the issuance of the petition.

An intake officer may proceed informally on a complaint alleging a child is in need of services, in need of supervision, or delinquent only if the juvenile (a) is not alleged to have committed a violent juvenile felony or (b) has not previously been proceeded against informally or adjudicated delinquent for an offense that would be a felony if committed by an adult. A petition alleging that a juvenile committed a violent juvenile felony shall be filed with the court. A petition alleging that a juvenile is delinquent for an offense that would be a felony if committed by an adult shall be filed with the court if

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60 the juvenile had previously been proceeded against informally by intake or had been adjudicated
61 delinquent for an offense that would be a felony if committed by an adult.

62 If a juvenile is alleged to be a truant pursuant to a complaint filed in accordance with § 22.1-258 and
63 the attendance officer has provided documentation to the intake officer that the relevant school division
64 has complied with the provisions of § 22.1-258, then the intake officer shall file a petition with the
65 court. The intake officer may defer filing the petition and proceed informally by developing a truancy
66 plan, provided that (1) the juvenile has not previously been proceeded against informally or adjudicated
67 in need of supervision on more than two occasions for failure to comply with compulsory school
68 attendance as provided in § 22.1-254 and (2) the immediately previous informal action or adjudication
69 occurred at least three calendar years prior to the current complaint. The juvenile and his parent or
70 parents, guardian, or other person standing in loco parentis must agree, in writing, for the development
71 of a truancy plan. The truancy plan may include requirements that the juvenile and his parent or parents,
72 guardian, or other person standing in loco parentis participate in such programs, cooperate in such
73 treatment, or be subject to such conditions and limitations as necessary to ensure the juvenile's
74 compliance with compulsory school attendance as provided in § 22.1-254. The intake officer may refer
75 the juvenile to the appropriate public agency for the purpose of developing a truancy plan using an
76 interagency interdisciplinary team approach. The team may include qualified personnel who are
77 reasonably available from the appropriate department of social services, community services board, local
78 school division, court service unit, and other appropriate and available public and private agencies and
79 may be the family assessment and planning team established pursuant to § 2.2-5207. If at the end of the
80 deferral period the juvenile has not successfully completed the truancy plan or the truancy program, then
81 the intake officer shall file the petition.

82 Whenever informal action is taken as provided in this subsection on a complaint alleging that a child
83 is in need of services, in need of supervision, or delinquent, the intake officer shall (A) develop a plan
84 for the juvenile, which may include restitution, the performance of community service, or on a
85 complaint alleging that a child has committed a delinquent act other than an act that would be a felony
86 or a Class 1 misdemeanor if committed by an adult and with the consent of the juvenile's parent or legal
87 guardian, referral to a youth justice diversion program established pursuant to § 16.1-309.11, based upon
88 community resources and the circumstances which resulted in the complaint, (B) create an official record
89 of the action taken by the intake officer and file such record in the juvenile's case file, and (C) advise
90 the juvenile and the juvenile's parent, guardian, or other person standing in loco parentis and the
91 complainant that any subsequent complaint alleging that the child is in need of supervision or delinquent
92 based upon facts which may be sufficient to invoke the jurisdiction of the court pursuant to § 16.1-241,
93 or in the case of a referral to a youth justice diversion program established pursuant to § 16.1-309.11,
94 that any subsequent report from the youth justice diversion program alleging that the juvenile failed to
95 comply with the youth justice diversion program's sentence within 180 days of the sentencing date, may
96 result in the filing of a petition with the court.

97 C. The intake officer shall accept and file a petition in which it is alleged that (i) the custody,
98 visitation, or support of a child is the subject of controversy or requires determination, (ii) a person has
99 deserted, abandoned, or failed to provide support for any person in violation of law, (iii) a child or such
100 child's parent, guardian, legal custodian, or other person standing in loco parentis is entitled to treatment,
101 rehabilitation, or other services which are required by law, (iv) family abuse has occurred and a
102 protective order is being sought pursuant to § 16.1-253.1, 16.1-253.4, or 16.1-279.1, or (v) an act of
103 violence, force, or threat has occurred, a protective order is being sought pursuant to § 19.2-152.8,
104 19.2-152.9, or 19.2-152.10, and either the alleged victim or the respondent is a juvenile. If any such
105 complainant does not file a petition, the intake officer may file it. In cases in which a child is alleged to
106 be abused, neglected, in need of services, in need of supervision, or delinquent, if the intake officer
107 believes that probable cause does not exist, or that the authorization of a petition will not be in the best
108 interest of the family or juvenile or that the matter may be effectively dealt with by some agency other
109 than the court, he may refuse to authorize the filing of a petition. *If the intake officer refuses to file a*
110 *petition alleging that a child is in need of services or in need of supervision when such petition is*
111 *sought by the parent or legal guardian of such child, he shall provide a written explanation that details*
112 *the reasons for such refusal and shall provide information to such parent or legal guardian regarding*
113 *any agency other than the court that can provide services for such child.* The intake officer shall
114 provide to a person seeking a protective order pursuant to § 16.1-253.1, 16.1-253.4, or 16.1-279.1 a
115 written explanation of the conditions, procedures and time limits applicable to the issuance of protective
116 orders pursuant to § 16.1-253.1, 16.1-253.4, or 16.1-279.1. If the person is seeking a protective order
117 pursuant to § 19.2-152.8, 19.2-152.9, or 19.2-152.10, the intake officer shall provide a written
118 explanation of the conditions, procedures, and time limits applicable to the issuance of protective orders
119 pursuant to § 19.2-152.8, 19.2-152.9, or 19.2-152.10.

120 D. Prior to the filing of any petition alleging that a child is in need of supervision, the matter shall
121 be reviewed by an intake officer who shall determine whether the petitioner and the child alleged to be

in need of supervision have utilized or attempted to utilize treatment and services available in the community and have exhausted all appropriate nonjudicial remedies which are available to them. When the intake officer determines that the parties have not attempted to utilize available treatment or services or have not exhausted all appropriate nonjudicial remedies which are available, he shall refer the petitioner and the child alleged to be in need of supervision to the appropriate agency, treatment facility, or individual to receive treatment or services, and a petition shall not be filed. Only after the intake officer determines that the parties have made a reasonable effort to utilize available community treatment or services may he permit the petition to be filed.

E. If the intake officer refuses to authorize a petition relating to an offense that if committed by an adult would be punishable as a Class 1 misdemeanor or as a felony, when such refusal is based solely upon a finding that no probable cause exists, the complainant shall be notified in writing at that time of the complainant's right to apply to a magistrate for a warrant. The application for a warrant to the magistrate shall be filed within 10 days of the issuance of the written notification. The written notification shall indicate that the intake officer made a finding that no probable cause exists and shall provide notice that the complainant has 10 days to apply for a warrant to the magistrate. The complainant shall provide the magistrate with a copy of the written notification upon application to the magistrate. If a magistrate determines that probable cause exists, he shall issue a warrant returnable to the juvenile and domestic relations district court. The warrant shall be delivered forthwith to the juvenile court, and the intake officer shall accept and file a petition founded upon the warrant. If the court is closed and the magistrate finds that the criteria for detention or shelter care set forth in § 16.1-248.1 have been satisfied, the juvenile may be detained pursuant to the warrant issued in accordance with this subsection. If the intake officer refuses to authorize a petition relating to a child in need of services or in need of supervision, a status offense, or a misdemeanor other than Class 1, his decision is final. If the intake officer refuses to authorize a petition relating to an offense that if committed by an adult would be punishable as a Class 1 misdemeanor or as a felony when such refusal is based upon a finding that (i) probable cause exists, but that (ii) the matter is appropriate for diversion, his decision is final and the complainant shall not have a right to apply to a magistrate for a warrant.

Upon delivery to the juvenile court of a warrant issued pursuant to subdivision 2 of § 16.1-256, the intake officer shall accept and file a petition founded upon the warrant.

F. The intake officer shall notify the attorney for the Commonwealth of the filing of any petition which alleges facts of an offense which would be a felony if committed by an adult.

G. Notwithstanding the provisions of Article 12 (§ 16.1-299 et seq.), the intake officer shall file a report with the division superintendent of the school division in which any student who is the subject of a petition alleging that such student who is a juvenile has committed an act, wherever committed, which would be a crime if committed by an adult, or that such student who is an adult has committed a crime and is alleged to be within the jurisdiction of the court. The report shall notify the division superintendent of the filing of the petition and the nature of the offense, if the violation involves:

1. A firearm offense pursuant to Article 4 (§ 18.2-279 et seq.), 5 (§ 18.2-288 et seq.), 6 (§ 18.2-299 et seq.), 6.1 (§ 18.2-307.1 et seq.), or 7 (§ 18.2-308.1 et seq.) of Chapter 7 of Title 18.2;
2. Homicide, pursuant to Article 1 (§ 18.2-30 et seq.) of Chapter 4 of Title 18.2;
3. Felonious assault and bodily wounding, pursuant to Article 4 (§ 18.2-51 et seq.) of Chapter 4 of Title 18.2;
4. Criminal sexual assault, pursuant to Article 7 (§ 18.2-61 et seq.) of Chapter 4 of Title 18.2;
5. Manufacture, sale, gift, distribution or possession of Schedule I or II controlled substances, pursuant to Article 1 (§ 18.2-247 et seq.) of Chapter 7 of Title 18.2;
6. Manufacture, sale or distribution of marijuana pursuant to Article 1 (§ 18.2-247 et seq.) of Chapter 7 of Title 18.2;
7. Arson and related crimes, pursuant to Article 1 (§ 18.2-77 et seq.) of Chapter 5 of Title 18.2;
8. Burglary and related offenses, pursuant to §§ 18.2-89 through 18.2-93;
9. Robbery pursuant to § 18.2-58;
10. Prohibited criminal street gang activity pursuant to § 18.2-46.2;
11. Recruitment of other juveniles for a criminal street gang activity pursuant to § 18.2-46.3;
12. An act of violence by a mob pursuant to § 18.2-42.1;
13. Abduction of any person pursuant to § 18.2-47 or 18.2-48; or
14. A threat pursuant to § 18.2-60.

The failure to provide information regarding the school in which the student who is the subject of the petition may be enrolled shall not be grounds for refusing to file a petition.

The information provided to a division superintendent pursuant to this section may be disclosed only as provided in § 16.1-305.2.

H. The filing of a petition shall not be necessary:

1. In the case of violations of the traffic laws, including offenses involving bicycles, hitchhiking and

183 other pedestrian offenses, game and fish laws, or a violation of the ordinance of any city regulating
184 surfing or any ordinance establishing curfew violations, animal control violations, or littering violations.
185 In such cases the court may proceed on a summons issued by the officer investigating the violation in
186 the same manner as provided by law for adults. Additionally, an officer investigating a motor vehicle
187 accident may, at the scene of the accident or at any other location where a juvenile who is involved in
188 such an accident may be located, proceed on a summons in lieu of filing a petition.

189 2. In the case of seeking consent to apply for the issuance of a work permit pursuant to subsection H
190 of § 16.1-241.

191 3. In the case of a misdemeanor violation of § 18.2-266, 18.2-266.1, or 29.1-738 or the commission
192 of any other alcohol-related offense, provided that the juvenile is released to the custody of a parent or
193 legal guardian pending the initial court date. The officer releasing a juvenile to the custody of a parent
194 or legal guardian shall issue a summons to the juvenile and shall also issue a summons requiring the
195 parent or legal guardian to appear before the court with the juvenile. Disposition of the charge shall be
196 in the manner provided in § 16.1-278.8, 16.1-278.8:01, or 16.1-278.9. If the juvenile so charged with a
197 violation of § 18.2-51.4, 18.2-266, 18.2-266.1, 18.2-272, or 29.1-738 refuses to provide a sample of
198 blood or breath or samples of both blood and breath for chemical analysis pursuant to §§ 18.2-268.1
199 through 18.2-268.12 or 29.1-738.2, the provisions of these sections shall be followed except that the
200 magistrate shall authorize execution of the warrant as a summons. The summons shall be served on a
201 parent or legal guardian and the juvenile, and a copy of the summons shall be forwarded to the court in
202 which the violation is to be tried. When a violation of § 4.1-305 is charged by summons, the juvenile
203 shall be entitled to have the charge referred to intake for consideration of informal proceedings pursuant
204 to subsection B, provided that such right is exercised by written notification to the clerk not later than
205 10 days prior to trial. At the time such summons alleging a violation of § 4.1-305 is served, the officer
206 shall also serve upon the juvenile written notice of the right to have the charge referred to intake on a
207 form approved by the Supreme Court and make return of such service to the court. If the officer fails to
208 make such service or return, the court shall dismiss the summons without prejudice.

209 4. In the case of offenses which, if committed by an adult, would be punishable as a Class 3 or
210 Class 4 misdemeanor. In such cases the court may direct that an intake officer proceed as provided in
211 § 16.1-237 on a summons issued by the officer investigating the violation in the same manner as
212 provided by law for adults provided that notice of the summons to appear is mailed by the investigating
213 officer within five days of the issuance of the summons to a parent or legal guardian of the juvenile.

214 I. Failure to comply with the procedures set forth in this section shall not divest the juvenile court of
215 the jurisdiction granted it in § 16.1-241.