# 2023 SESSION

#### **ENROLLED**

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### VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 56-585.1 and 56-585.1:10 of the Code of Virginia and to repeal the fourth enactment of Chapter 535 of the Acts of Assembly of 2019, relating to business park electric infrastructure program.

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## Approved

[S 1420]

#### Be it enacted by the General Assembly of Virginia:

# 8 1. That §§ 56-585.1 and 56-585.1:10 of the Code of Virginia are amended and reenacted as follows: 9 § 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or 10 expire.

A. During the first six months of 2009, the Commission shall, after notice and opportunity for 11 12 hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, 13 distribution and transmission services of each investor-owned incumbent electric utility. Such proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), except as modified 14 15 herein. In such proceedings the Commission shall determine fair rates of return on common equity applicable to the generation and distribution services of the utility. In so doing, the Commission may use 16 17 any methodology to determine such return it finds consistent with the public interest, but such return 18 shall not be set lower than the average of the returns on common equity reported to the Securities and 19 Exchange Commission for the three most recent annual periods for which such data are available by not 20 less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return 21 more than 300 basis points higher than such average. The peer group of the utility shall be determined 22 23 in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined 24 rate of return by up to 100 basis points based on the generating plant performance, customer service, 25 and operating efficiency of a utility, as compared to nationally recognized standards determined by the 26 Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine 27 the rates that the utility may charge until such rates are adjusted. If the Commission finds that the 28 utility's combined rate of return on common equity is more than 50 basis points below the combined 29 rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to 30 provide the opportunity to fully recover the costs of providing the utility's services and to earn not less 31 than such combined rate of return. If the Commission finds that the utility's combined rate of return on 32 common equity is more than 50 basis points above the combined rate of return as so determined, it shall 33 be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the 34 Commission may not order such rate reduction unless it finds that the resulting rates will provide the 35 utility with the opportunity to fully recover its costs of providing its services and to earn not less than 36 the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to 37 direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above 38 the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event 39 such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the 40 Commission, following the effective date of the Commission's order and be allocated among customer 41 classes such that the relationship between the specific customer class rates of return to the overall target 42 rate of return will have the same relationship as the last approved allocation of revenues used to design 43 base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall conduct reviews of the rates, terms and conditions for the provision of generation, distribution and 44 45 transmission services by each investor-owned incumbent electric utility, subject to the following 46 provisions:

47 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, 48 and such reviews shall be conducted in a single, combined proceeding. Pursuant to subsection A of 49 § 56-585.1:1, the Commission shall conduct a review for a Phase I Utility in 2020, utilizing the three successive 12-month test periods beginning January 1, 2017, and ending December 31, 2019. Thereafter, 50 reviews for a Phase I Utility will be on a triennial basis with subsequent proceedings utilizing the three 51 successive 12-month test periods ending December 31 immediately preceding the year in which such 52 53 review proceeding is conducted. Pursuant to subsection A of § 56-585.1:1, the Commission shall conduct 54 a review for a Phase II Utility in 2021, utilizing the four successive 12-month test periods beginning 55 January 1, 2017, and ending December 31, 2020, with subsequent reviews on a triennial basis utilizing 56 the three successive 12-month test periods ending December 31 immediately preceding the year in which

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such review proceeding is conducted. All such reviews occurring after December 31, 2017, shall be
referred to as triennial reviews. For purposes of this section, a Phase I Utility is an investor-owned
incumbent electric utility that was, as of July 1, 1999, not bound by a rate case settlement adopted by
the Commission that extended in its application beyond January 1, 2002, and a Phase II Utility is an
investor-owned incumbent electric utility that was bound by such a settlement.

62 2. Subject to the provisions of subdivision 6, the fair rate of return on common equity applicable
63 separately to the generation and distribution services of such utility, and for the two such services
64 combined, and for any rate adjustment clauses approved under subdivision 5 or 6, shall be determined
65 by the Commission during each such triennial review, as follows:

66 a. The Commission may use any methodology to determine such return it finds consistent with the public interest, but for applications received by the Commission on or after January 1, 2020, such return 67 68 shall not be set lower than the average of either (i) the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are 69 70 available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such triennial review or 71 72 (ii) the authorized returns on common equity that are set by the applicable regulatory commissions for 73 the same selected peer group, nor shall the Commission set such return more than 150 basis points 74 higher than such average.

75 b. In selecting such majority of peer group investor-owned electric utilities for applications received 76 by the Commission on or after January 1, 2020, the Commission shall first remove from such group the 77 two utilities within such group that have the lowest reported or authorized, as applicable, returns of the 78 group, as well as the two utilities within such group that have the highest reported or authorized, as 79 applicable, returns of the group, and the Commission shall then select a majority of the utilities 80 remaining in such peer group. In its final order regarding such triennial review, the Commission shall identify the utilities in such peer group it selected for the calculation of such limitation. For purposes of 81 this subdivision, an investor-owned electric utility shall be deemed part of such peer group if (i) its 82 principal operations are conducted in the southeastern United States east of the Mississippi River in 83 84 either the states of West Virginia or Kentucky or in those states south of Virginia, excluding the state of 85 Tennessee, (ii) it is a vertically-integrated electric utility providing generation, transmission and distribution services whose facilities and operations are subject to state public utility regulation in the 86 87 state where its principal operations are conducted, (iii) it had a long-term bond rating assigned by 88 Moody's Investors Service of at least Baa at the end of the most recent test period subject to such 89 triennial review, and (iv) it is not an affiliate of the utility subject to such triennial review.

c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the
enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's
combined rate of return based on the Commission's consideration of the utility's performance.

93 d. In any Current Proceeding, the Commission shall determine whether the Current Return has increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a 94 95 percentage, in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since 96 97 the date on which the Commission determined the Initial Return. If so, the Commission may conduct an 98 additional analysis of whether it is in the public interest to utilize such Current Return for the Current 99 Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall 100 be made without regard to any enhanced rate of return on common equity awarded pursuant to the provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration 101 102 of overall economic conditions, the level of interest rates and cost of capital with respect to business and industry, in general, as well as electric utilities, the current level of inflation and the utility's cost of 103 104 goods and services, the effect on the utility's ability to provide adequate service and to attract capital if 105 less than the Current Return were utilized for the Current Proceeding then pending, and such other factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that 106 107 use of the Current Return for the Current Proceeding then pending would not be in the public interest, 108 then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for 109 such utility shall be calculated, for that Current Proceeding only, by increasing the Initial Return by a 110 percentage at least equal to the increase, expressed as a percentage, in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor 111 112 Statistics of the United States Department of Labor, since the date on which the Commission determined 113 the Initial Return. For purposes of this subdivision:

"Current Proceeding" means any proceeding conducted under any provisions of this subsection that require or authorize the Commission to determine a fair combined rate of return on common equity for a utility and that will be concluded after the date on which the Commission determined the Initial Return for such utility.

"Current Return" means the minimum fair combined rate of return on common equity required forany Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

"Initial Return" means the fair combined rate of return on common equity determined for such utility
by the Commission on the first occasion after July 1, 2009, under any provision of this subsection
pursuant to the provisions of subdivision 2 a.

e. In addition to other considerations, in setting the return on equity within the range allowed by this
section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive
with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

f. The determination of such returns shall be made by the Commission on a stand-alone basis, and
 specifically without regard to any return on common equity or other matters determined with regard to
 facilities described in subdivision 6.

129 g. If the combined rate of return on common equity earned by the generation and distribution 130 services is no more than 50 basis points above or below the return as so determined or, for any test 131 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a 132 Phase I Utility, such return is no more than 70 basis points above or below the return as so determined, 133 such combined return shall not be considered either excessive or insufficient, respectively. However, for any test period commencing after December 31, 2012, for a Phase II Utility, and after December 31, 134 135 2013, for a Phase I Utility, if the utility has, during the test period or periods under review, earned 136 below the return as so determined, whether or not such combined return is within 70 basis points of the 137 return as so determined, the utility may petition the Commission for approval of an increase in rates in 138 accordance with the provisions of subdivision 8 a as if it had earned more than 70 basis points below a fair combined rate of return, and such proceeding shall otherwise be conducted in accordance with the 139 140 provisions of this section. The provisions of this subdivision are subject to the provisions of subdivision 141 8.

h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills
pursuant to this section shall not be considered for the purpose of determining the utility's earnings in
any subsequent triennial review.

145 3. Each such utility shall make a triennial filing by March 31 of every third year, with such filings 146 commencing for a Phase I Utility in 2020, and such filings commencing for a Phase II Utility in 2021, 147 consisting of the schedules contained in the Commission's rules governing utility rate increase 148 applications. Such filing shall encompass the three successive 12-month test periods ending December 149 31 immediately preceding the year in which such proceeding is conducted, except that the filing for a 150 Phase II Utility in 2021 shall encompass the four successive 12-month test periods ending December 31, 151 2020, and in every such case the filing for each year shall be identified separately and shall be 152 segregated from any other year encompassed by the filing. If the Commission determines that rates 153 should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any rate 154 adjustment clauses previously implemented related to facilities utilizing simple-cycle combustion turbines 155 described in subdivision 6, shall be combined with the utility's costs, revenues and investments until the 156 amounts that are the subject of such rate adjustment clauses are fully recovered. The Commission shall 157 combine such clauses with the utility's costs, revenues and investments only after it makes its initial 158 determination with regard to necessary rate revisions or credits to customers' bills, and the amounts 159 thereof, but after such clauses are combined as herein specified, they shall thereafter be considered part 160 of the utility's costs, revenues, and investments for the purposes of future triennial review proceedings. 161 In a triennial filing under this subdivision that does not result in an overall rate change a utility may propose an adjustment to one or more tariffs that are revenue neutral to the utility. 162

4. (Expires December 31, 2023) The following costs incurred by the utility shall be deemed 163 164 reasonable and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity of which the utility is a member, as determined under applicable rates, terms and 165 conditions approved by the Federal Energy Regulatory Commission; (ii) costs charged to the utility that 166 167 are associated with demand response programs approved by the Federal Energy Regulatory Commission 168 and administered by the regional transmission entity of which the utility is a member; and (iii) costs 169 incurred by the utility to construct, operate, and maintain transmission lines and substations installed in 170 order to provide service to a business park. Upon petition of a utility at any time after the expiration or 171 termination of capped rates, but not more than once in any 12-month period, the Commission shall 172 approve a rate adjustment clause under which such costs, including, without limitation, costs for 173 transmission service; charges for new and existing transmission facilities, including costs incurred by the 174 utility to construct, operate, and maintain transmission lines and substations installed in order to provide 175 service to a business park; administrative charges; and ancillary service charges designed to recover 176 transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to 177 recover these costs shall be designed using the appropriate billing determinants in the retail rate 178 schedules.

179 4. (Effective January 1, 2024) The following costs incurred by the utility shall be deemed reasonable 180 and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity 181 of which the utility is a member, as determined under applicable rates, terms and conditions approved 182 by the Federal Energy Regulatory Commission, and; (ii) costs charged to the utility that are associated 183 with demand response programs approved by the Federal Energy Regulatory Commission and 184 administered by the regional transmission entity of which the utility is a member; and (iii) costs 185 incurred by the utility to construct, operate, and maintain transmission lines and substations installed in 186 order to provide service to a business park. Upon petition of a utility at any time after the expiration or 187 termination of capped rates, but not more than once in any 12-month period, the Commission shall 188 approve a rate adjustment clause under which such costs, including, without limitation, costs for 189 transmission service, charges for new and existing transmission facilities, administrative charges, and ancillary service charges designed to recover transmission costs, shall be recovered on a timely and 190 191 current basis from customers. Retail rates to recover these costs shall be designed using the appropriate 192 billing determinants in the retail rate schedules.

5. A utility may at any time, after the expiration or termination of capped rates, but not more than
once in any 12-month period, petition the Commission for approval of one or more rate adjustment
clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1, 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring such costs consistent with an order of the Commission entered under clause (vi) of subsection B of § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that comply with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving
programs or pilot programs. The Commission shall approve such a petition if it finds that the program is
in the public interest, provided that the Commission shall allow the recovery of such costs as it finds are
reasonable;

205 c. Projected and actual costs for the utility to design, implement, and operate energy efficiency 206 programs or pilot programs. Any such petition shall include a proposed budget for the design, 207 implementation, and operation of the energy efficiency program, including anticipated savings from and 208 spending on each program, and the Commission shall grant a final order on such petitions within eight 209 months of initial filing. The Commission shall only approve such a petition if it finds that the program 210 is in the public interest. If the Commission determines that an energy efficiency program or portfolio of 211 programs is not in the public interest, its final order shall include all work product and analysis 212 conducted by the Commission's staff in relation to that program that has bearing upon the Commission's 213 determination. Such order shall adhere to existing protocols for extraordinarily sensitive information.

Energy efficiency pilot programs are in the public interest provided that the pilot program is (i) of
limited scope, cost, and duration and (ii) intended to determine whether a new or substantially revised
program would be cost-effective.

217 Prior to January 1, 2022, the Commission shall award a margin for recovery on operating expenses 218 for energy efficiency programs and pilot programs, which margin shall be equal to the general rate of 219 return on common equity determined as described in subdivision 2. Beginning January 1, 2022, and 220 thereafter, if the Commission determines that the utility meets in any year the annual energy efficiency 221 standards set forth in § 56-596.2, in the following year, the Commission shall award a margin on energy 222 efficiency program operating expenses in that year, to be recovered through a rate adjustment clause, 223 which margin shall be equal to the general rate of return on common equity determined as described in 224 subdivision 2. If the Commission does not approve energy efficiency programs that, in the aggregate, 225 can achieve the annual energy efficiency standards, the Commission shall award a margin on energy 226 efficiency operating expenses in that year for any programs the Commission has approved, to be 227 recovered through a rate adjustment clause under this subdivision, which margin shall equal the general 228 rate of return on common equity determined as described in subdivision 2. Any margin awarded 229 pursuant to this subdivision shall be applied as part of the utility's next rate adjustment clause true-up 230 proceeding. The Commission shall also award an additional 20 basis points for each additional 231 incremental 0.1 percent in annual savings in any year achieved by the utility's energy efficiency 232 programs approved by the Commission pursuant to this subdivision, beyond the annual requirements set 233 forth in § 56-596.2, provided that the total performance incentive awarded in any year shall not exceed 234 10 percent of that utility's total energy efficiency program spending in that same year.

The Commission shall annually monitor and report to the General Assembly the performance of all programs approved pursuant to this subdivision, including each utility's compliance with the total annual savings required by § 56-596.2, as well as the annual and lifecycle net and gross energy and capacity savings, related emissions reductions, and other quantifiable benefits of each program; total customer bill savings that the programs produce; utility spending on each program, including any associated 240 administrative costs; and each utility's avoided costs and cost-effectiveness results.

Notwithstanding any other provision of law, unless the Commission finds in its discretion and after consideration of all in-state and regional transmission entity resources that there is a threat to the reliability or security of electric service to the utility's customers, the Commission shall not approve construction of any new utility-owned generating facilities that emit carbon dioxide as a by-product of combusting fuel to generate electricity unless the utility has already met the energy savings goals identified in § 56-596.2 and the Commission finds that supply-side resources are more cost-effective than demand-side or energy storage resources.

As used in this subdivision, "large general service customer" means a customer that has a verifiablehistory of having used more than one megawatt of demand from a single site.

250 Large general service customers shall be exempt from requirements that they participate in energy 251 efficiency programs if the Commission finds that the large general service customer has, at the 252 customer's own expense, implemented energy efficiency programs that have produced or will produce 253 measured and verified results consistent with industry standards and other regulatory criteria stated in this section. The Commission shall, no later than June 30, 2021, adopt rules or regulations (a) 254 255 establishing the process for large general service customers to apply for such an exemption, (b) 256 establishing the administrative procedures by which eligible customers will notify the utility, and (c) 257 defining the standard criteria that shall be satisfied by an applicant in order to notify the utility, 258 including means of evaluation measurement and verification and confidentiality requirements. At a 259 minimum, such rules and regulations shall require that each exempted large general service customer 260 certify to the utility and Commission that its implemented energy efficiency programs have delivered 261 measured and verified savings within the prior five years. In adopting such rules or regulations, the 262 Commission shall also specify the timing as to when a utility shall accept and act on such notice, taking 263 into consideration the utility's integrated resource planning process, as well as its administration of 264 energy efficiency programs that are approved for cost recovery by the Commission. Savings from large 265 general service customers shall be accounted for in utility reporting in the standards in § 56-596.2.

The notice of nonparticipation by a large general service customer shall be for the duration of the service life of the customer's energy efficiency measures. The Commission may on its own motion initiate steps necessary to verify such nonparticipant's achievement of energy efficiency if the Commission has a body of evidence that the nonparticipant has knowingly misrepresented its energy efficiency achievement.

A utility shall not charge such large general service customer for the costs of installing energy efficiency equipment beyond what is required to provide electric service and meter such service on the customer's premises if the customer provides, at the customer's expense, equivalent energy efficiency equipment. In all relevant proceedings pursuant to this section, the Commission shall take into consideration the goals of economic development, energy efficiency and environmental protection in the Commonwealth;

d. Projected and actual costs of compliance with renewable energy portfolio standard requirements
pursuant to § 56-585.5 that are not recoverable under subdivision 6. The Commission shall approve such
a petition allowing the recovery of such costs incurred as required by § 56-585.5, provided that the
Commission does not otherwise find such costs were unreasonably or imprudently incurred;

e. Projected and actual costs of projects that the Commission finds to be necessary to mitigate
impacts to marine life caused by construction of offshore wind generating facilities, as described in
§ 56-585.1:11, or to comply with state or federal environmental laws or regulations applicable to
generation facilities used to serve the utility's native load obligations, including the costs of allowances
purchased through a market-based trading program for carbon dioxide emissions. The Commission shall
approve such a petition if it finds that such costs are necessary to comply with such environmental laws

f. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate programs approved by the Commission that accelerate the vegetation management of distribution rights-of-way. No costs shall be allocated to or recovered from customers that are served within the large general service rate classes for a Phase II Utility or that are served at subtransmission or transmission voltage, or take delivery at a substation served from subtransmission or transmission voltage, for a Phase I Utility; and

g. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate
programs approved by the Commission to provide incentives to (i) low-income, elderly, and disabled
individuals or (ii) organizations providing residential services to low-income, elderly, and disabled
individuals for the installation of, or access to, equipment to generate electric energy derived from
sunlight, provided the low-income, elderly, and disabled individuals, or organizations providing
residential services to low-income, elderly, and disabled individuals, first participate in incentive
programs for the installation of measures that reduce heating or cooling costs.

Any rate adjustment clause approved under subdivision 5 c by the Commission shall remain in effect
 until the utility exhausts the approved budget for the energy efficiency program. The Commission shall
 have the authority to determine the duration or amortization period for any other rate adjustment clause
 approved under this subdivision.

305 6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet the 306 utility's projected native load obligations and to promote economic development, a utility may at any 307 time, after the expiration or termination of capped rates, petition the Commission for approval of a rate 308 adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a 309 coal-fueled generation facility that utilizes Virginia coal and is located in the coalfield region of the 310 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or 311 without the utility's service territory, (ii) one or more other generation facilities, (iii) one or more major 312 unit modifications of generation facilities, including the costs of any system or equipment upgrade, 313 system or equipment replacement, or other cost reasonably appropriate to extend the combined operating 314 license for or the operating life of one or more generation facilities utilizing nuclear power, (iv) one or 315 more new underground facilities to replace one or more existing overhead distribution facilities of 69 316 kilovolts or less located within the Commonwealth, (v) one or more pumped hydroelectricity generation 317 and storage facilities that utilize on-site or off-site renewable energy resources as all or a portion of their 318 power source and such facilities and associated resources are located in the coalfield region of the 319 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or 320 without the utility's service territory, or (vi) one or more electric distribution grid transformation 321 projects; however, subject to the provisions of the following sentence, the utility shall not file a petition 322 under clause (iv) more often than annually and, in such petition, shall not seek any annual incremental 323 increase in the level of investments associated with such a petition that exceeds five percent of such 324 utility's distribution rate base, as such rate base was determined for the most recently ended 12-month 325 test period in the utility's latest review proceeding conducted pursuant to subdivision 3 and concluded by 326 final order of the Commission prior to the date of filing of such petition under clause (iv). In all proceedings regarding petitions filed under clause (iv) or (vi), the level of investments approved for 327 328 recovery in such proceedings shall be in addition to, and not in lieu of, levels of investments previously 329 approved for recovery in prior proceedings under clause (iv) or (vi), as applicable. As of December 1, 330 2028, any costs recovered by a utility pursuant to clause (iv) shall be limited to any remaining costs associated with conversions of overhead distribution facilities to underground facilities that have been 331 332 previously approved or are pending approval by the Commission through a petition by the utility under 333 this subdivision. Such a petition concerning facilities described in clause (ii) that utilize nuclear power, 334 facilities described in clause (ii) that are coal-fueled and will be built by a Phase I Utility, or facilities 335 described in clause (i) may also be filed before the expiration or termination of capped rates. A utility 336 that constructs or makes modifications to any such facility, or purchases any facility consisting of at 337 least one megawatt of generating capacity using energy derived from sunlight and located in the 338 Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more 339 Virginia businesses, shall have the right to recover the costs of the facility, as accrued against income, 340 through its rates, including projected construction work in progress, and any associated allowance for 341 funds used during construction, planning, development and construction or acquisition costs, life-cycle 342 costs, costs related to assessing the feasibility of potential sites for new underground facilities, and costs 343 of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate 344 of return on common equity calculated as specified below; however, in determining the amounts 345 recoverable under a rate adjustment clause for new underground facilities, the Commission shall not 346 consider, or increase or reduce such amounts recoverable because of (a) the operation and maintenance 347 costs attributable to either the overhead distribution facilities being replaced or the new underground 348 facilities or (b) any other costs attributable to the overhead distribution facilities being replaced. 349 Notwithstanding the preceding sentence, the costs described in clauses (a) and (b) thereof shall remain 350 eligible for recovery from customers through the utility's base rates for distribution service. A utility 351 filing a petition for approval to construct or purchase a facility consisting of at least one megawatt of 352 generating capacity using energy derived from sunlight and located in the Commonwealth and that 353 utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses may 354 propose a rate adjustment clause based on a market index in lieu of a cost of service model for such 355 facility. A utility seeking approval to construct or purchase a generating facility that emits carbon dioxide shall demonstrate that it has already met the energy savings goals identified in § 56-596.2 and 356 357 that the identified need cannot be met more affordably through the deployment or utilization of 358 demand-side resources or energy storage resources and that it has considered and weighed alternative 359 options, including third-party market alternatives, in its selection process.

360 The costs of the facility, other than return on projected construction work in progress and allowance 361 for funds used during construction, shall not be recovered prior to the date a facility constructed by the

362 utility and described in clause (i), (ii), (iii) or (v) begins commercial operation, the date the utility 363 becomes the owner of a purchased generation facility consisting of at least one megawatt of generating 364 capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, or the date new 365 366 underground facilities are classified by the utility as plant in service. In any application to construct a 367 new generating facility, the utility shall include, and the Commission shall consider, the social cost of 368 carbon, as determined by the Commission, as a benefit or cost, whichever is appropriate. The 369 Commission shall ensure that the development of new, or expansion of existing, energy resources or 370 facilities does not have a disproportionate adverse impact on historically economically disadvantaged communities. The Commission may adopt any rules it deems necessary to determine the social cost of 371 372 carbon and shall use the best available science and technology, including the Technical Support 373 Document: Technical Update of the Social Cost of Carbon for Regulatory Impact Analysis Under Executive Order 12866, published by the Interagency Working Group on Social Cost of Greenhouse 374 375 Gases from the United States Government in August 2016, as guidance. The Commission shall include a 376 system to adjust the costs established in this section with inflation.

377 Such enhanced rate of return on common equity shall be applied to allowance for funds used during 378 construction and to construction work in progress during the construction phase of the facility and shall 379 thereafter be applied to the entire facility during the first portion of the service life of the facility. The 380 first portion of the service life shall be as specified in the table below; however, the Commission shall 381 determine the duration of the first portion of the service life of any facility, within the range specified in 382 the table below, which determination shall be consistent with the public interest and shall reflect the 383 Commission's determinations regarding how critical the facility may be in meeting the energy needs of 384 the citizens of the Commonwealth and the risks involved in the development of the facility. After the 385 first portion of the service life of the facility is concluded, the utility's general rate of return shall be applied to such facility for the remainder of its service life. As used herein, the service life of the 386 387 facility shall be deemed to begin on the date a facility constructed by the utility and described in clause 388 (i), (ii), (iii) or (v) begins commercial operation, the date the utility becomes the owner of a purchased 389 generation facility consisting of at least one megawatt of generating capacity using energy derived from 390 sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in 391 part, from one or more Virginia businesses, or the date new underground facilities or new electric 392 distribution grid transformation projects are classified by the utility as plant in service, and such service 393 life shall be deemed equal in years to the life of that facility as used to calculate the utility's 394 depreciation expense. Such enhanced rate of return on common equity shall be calculated by adding the 395 basis points specified in the table below to the utility's general rate of return, and such enhanced rate of 396 return shall apply only to the facility that is the subject of such rate adjustment clause. Allowance for 397 funds used during construction shall be calculated for any such facility utilizing the utility's actual 398 capital structure and overall cost of capital, including an enhanced rate of return on common equity as 399 determined pursuant to this subdivision, until such construction work in progress is included in rates. 400 The construction of any facility described in clause (i) or (v) is in the public interest, and in determining 401 whether to approve such facility, the Commission shall liberally construe the provisions of this title. The 402 construction or purchase by a utility of one or more generation facilities with at least one megawatt of generating capacity, and with an aggregate rated capacity that does not exceed 16,100 megawatts, 403 **404** including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate capacity of 100 megawatts, that use energy derived from sunlight or from onshore wind and are located 405 406 in the Commonwealth or off the Commonwealth's Atlantic shoreline, regardless of whether any of such 407 facilities are located within or without the utility's service territory, is in the public interest, and in 408 determining whether to approve such facility, the Commission shall liberally construe the provisions of 409 this title. A utility may enter into short-term or long-term power purchase contracts for the power 410 derived from sunlight generated by such generation facility prior to purchasing the generation facility. 411 The replacement of any subset of a utility's existing overhead distribution tap lines that have, in the 412 aggregate, an average of nine or more total unplanned outage events-per-mile over a preceding 10-year 413 period with new underground facilities in order to improve electric service reliability is in the public 414 interest. In determining whether to approve petitions for rate adjustment clauses for such new 415 underground facilities that meet this criteria, and in determining the level of costs to be recovered 416 thereunder, the Commission shall liberally construe the provisions of this title.

417 The conversion of any such facilities on or after September 1, 2016, is deemed to provide local and 418 system-wide benefits and to be cost beneficial, and the costs associated with such new underground 419 facilities are deemed to be reasonably and prudently incurred and, notwithstanding the provisions of 420 subsection C or D, shall be approved for recovery by the Commission pursuant to this subdivision, 421 provided that the total costs associated with the replacement of any subset of existing overhead 422 distribution tap lines proposed by the utility with new underground facilities, exclusive of financing 8 of 15

423 costs, shall not exceed an average cost per customer of \$20,000, with such customers, including those 424 served directly by or downline of the tap lines proposed for conversion, and, further, such total costs 425 shall not exceed an average cost per mile of tap lines converted, exclusive of financing costs, of \$750,000. A utility shall, without regard for whether it has petitioned for any rate adjustment clause 426 427 pursuant to clause (vi), petition the Commission, not more than once annually, for approval of a plan for 428 electric distribution grid transformation projects. Any plan for electric distribution grid transformation 429 projects shall include both measures to facilitate integration of distributed energy resources and measures 430 to enhance physical electric distribution grid reliability and security. In ruling upon such a petition, the 431 Commission shall consider whether the utility's plan for such projects, and the projected costs associated 432 therewith, are reasonable and prudent. Such petition shall be considered on a stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility; without regard to whether the 433 434 costs associated with such projects will be recovered through a rate adjustment clause under this 435 subdivision or through the utility's rates for generation and distribution services; and without regard to whether such costs will be the subject of a customer credit offset, as applicable, pursuant to subdivision 436 437 8 d. The Commission's final order regarding any such petition for approval of an electric distribution 438 grid transformation plan shall be entered by the Commission not more than six months after the date of 439 filing such petition. The Commission shall likewise enter its final order with respect to any petition by a 440 utility for a certificate to construct and operate a generating facility or facilities utilizing energy derived 441 from sunlight, pursuant to subsection D of § 56-580, within six months after the date of filing such 442 petition. The basis points to be added to the utility's general rate of return to calculate the enhanced rate 443 of return on common equity, and the first portion of that facility's service life to which such enhanced 444 rate of return shall be applied, shall vary by type of facility, as specified in the following table:

	The of fetuin shall be applied, shall tary by type of facility, as specified		
445	Type of Generation Facility	Basis Points	First Portion of Service Life
446	Nuclear-powered	200	Between 12 and 25 years
447	Carbon capture compatible, clean-coal	200	Between 10 and 20 years
448	powered		
449	Renewable powered, other than	200	Between 5 and 15 years
450	landfill gas powered		
451	Coalbed methane gas powered	150	Between 5 and 15 years
452	Landfill gas powered	200	Between 5 and 15 years
453	Conventional coal or combined-cycle	100	Between 10 and 20 years
A 5 A			

454 combustion turbine

455 Only those facilities as to which a rate adjustment clause under this subdivision has been previously 456 approved by the Commission, or as to which a petition for approval of such rate adjustment clause was 457 filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return 458 on common equity as specified in the above table during the construction phase of the facility and the 459 approved first portion of its service life.

460 Thirty percent of all costs of such a facility utilizing nuclear power that the utility incurred between 461 July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be 462 deferred by the utility and recovered through a rate adjustment clause under this subdivision at such 463 time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 464 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 465 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; 466 however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as 467 determined by the Commission in the test periods under review in the utility's next review filed after 468 July 1, 2014. Thirty percent of all costs of a facility utilizing energy derived from offshore wind that the 469 utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after 470 December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under 471 this subdivision at such time as the Commission provides in an order approving such a rate adjustment 472 clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1, 473 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through 474 475 existing base rates as determined by the Commission in the test periods under review in the utility's next 476 review filed after July 1, 2014.

477 In connection with planning to meet forecasted demand for electric generation supply and assure the 478 adequate and sufficient reliability of service, consistent with § 56-598, planning and development 479 activities for a new utility-owned and utility-operated generating facility or facilities utilizing energy 480 derived from sunlight or from onshore or offshore wind are in the public interest.

Notwithstanding any provision of Chapter 296 of the Acts of Assembly of 2018, construction, 481 482 purchasing, or leasing activities for a new utility-owned and utility-operated generating facility or 483 facilities utilizing energy derived from sunlight or from onshore wind with an aggregate capacity of 484 16,100 megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and

485 with an aggregate capacity of 100 megawatts, together with a utility-owned and utility-operated 486 generating facility or facilities utilizing energy derived from offshore wind with an aggregate capacity of 487 not more than 3,000 megawatts, are in the public interest. Additionally, energy storage facilities with an 488 aggregate capacity of 2,700 megawatts are in the public interest. To the extent that a utility elects to 489 recover the costs of any such new generation or energy storage facility or facilities through its rates for 490 generation and distribution services and does not petition and receive approval from the Commission for 491 recovery of such costs through a rate adjustment clause described in clause (ii), the Commission shall, 492 upon the request of the utility in a triennial review proceeding, provide for a customer credit 493 reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed reasonable and prudent by the Commission in a proceeding pursuant to subsection D of § 56-580 or in a 494 495 triennial review proceeding.

496 Electric distribution grid transformation projects are in the public interest. To the extent that a utility 497 elects to recover the costs of such electric distribution grid transformation projects through its rates for 498 generation and distribution services, and does not petition and receive approval from the Commission for 499 recovery of such costs through a rate adjustment clause described in clause (vi), the Commission shall, 500 upon the request of the utility in a triennial review proceeding, provide for a customer credit 501 reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed 502 reasonable and prudent by the Commission in a proceeding for approval of a plan for electric 503 distribution grid transformation projects pursuant to subdivision 6 or in a triennial review proceeding.

504 Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines nor 505 new underground facilities shall receive an enhanced rate of return on common equity as described 506 herein, but instead shall receive the utility's general rate of return during the construction phase of the 507 facility and, thereafter, for the entire service life of the facility. No rate adjustment clause for new 508 underground facilities shall allocate costs to, or provide for the recovery of costs from, customers that 509 are served within the large power service rate class for a Phase I Utility and the large general service 510 rate classes for a Phase II Utility. New underground facilities are hereby declared to be ordinary 511 extensions or improvements in the usual course of business under the provisions of § 56-265.2.

512 As used in this subdivision, a generation facility is (1) "coalbed methane gas powered" if the facility 513 is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.2-1600, produced from wells located in the Commonwealth, and (2) "landfill gas powered" if the facility is fired by 514 methane or other combustible gas produced by the anaerobic digestion or decomposition of 515 biodegradable materials in a solid waste management facility licensed by the Waste Management Board. 516 517 A landfill gas powered facility includes, in addition to the generation facility itself, the equipment used 518 in collecting, drying, treating, and compressing the landfill gas and in transmitting the landfill gas from 519 the solid waste management facility where it is collected to the generation facility where it is 520 combusted.

521 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on common equity as it is determined by the Commission for such utility pursuant to subdivision 2.

523 Notwithstanding any other provision of this subdivision, if the Commission finds during the triennial 524 review conducted for a Phase II Utility in 2021 that such utility has not filed applications for all 525 necessary federal and state regulatory approvals to construct one or more nuclear-powered or coal-fueled 526 generation facilities that would add a total capacity of at least 1500 megawatts to the amount of the 527 utility's generating resources as such resources existed on July 1, 2007, or that, if all such approvals 528 have been received, that the utility has not made reasonable and good faith efforts to construct one or 529 more such facilities that will provide such additional total capacity within a reasonable time after 530 obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a 531 prospective basis any enhanced rate of return on common equity previously applied to any such facility 532 to no less than the general rate of return for such utility and may apply no less than the utility's general 533 rate of return to any such facility for which the utility seeks approval in the future under this 534 subdivision.

535 Notwithstanding any other provision of this subdivision, if a Phase II utility obtains approval from 536 the Commission of a rate adjustment clause pursuant to subdivision 6 associated with a test or 537 demonstration project involving a generation facility utilizing energy from offshore wind, and such 538 utility has not, as of July 1, 2023, commenced construction as defined for federal income tax purposes 539 of an offshore wind generation facility or facilities with a minimum aggregate capacity of 250 540 megawatts, then the Commission, if it finds it in the public interest, may direct that the costs associated 541 with any such rate adjustment clause involving said test or demonstration project shall thereafter no 542 longer be recovered through a rate adjustment clause pursuant to subdivision 6 and shall instead be 543 recovered through the utility's rates for generation and distribution services, with no change in such rates 544 for generation and distribution services as a result of the combination of such costs with the other costs, 545 revenues, and investments included in the utility's rates for generation and distribution services. Any

such costs shall remain combined with the utility's other costs, revenues, and investments included in itsrates for generation and distribution services until such costs are fully recovered.

548 7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a 549 stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any 550 costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the 551 Commission, that are proposed for recovery in such petition and that are related to subdivision 5 a, or 552 that are related to facilities and projects described in clause (i) of subdivision 6, or that are related to 553 new underground facilities described in clause (iv) of subdivision 6, shall be deferred on the books and 554 records of the utility until the Commission's final order in the matter, or until the implementation of any 555 applicable approved rate adjustment clauses, whichever is later. Except as otherwise provided in 556 subdivision 6, any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of 557 such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to facilities and projects described in clause (ii) or clause (iii) of 558 559 subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the 560 561 books and records of the utility until the Commission's final order in the matter, or until the 562 implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs 563 prudently incurred after the expiration or termination of capped rates related to other matters described 564 in subdivision 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped 565 rates, provided, however, that no provision of this act shall affect the rights of any parties with respect 566 to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia 567 Electric and Power Company, 109 F.E.R.C. P 61,012 (2004). A utility shall establish a regulatory asset 568 for regulatory accounting and ratemaking purposes under which it shall defer its operation and 569 maintenance costs incurred in connection with (i) the refueling of any nuclear-powered generating plant 570 and (ii) other work at such plant normally performed during a refueling outage. The utility shall 571 amortize such deferred costs over the refueling cycle, but in no case more than 18 months, beginning 572 with the month in which such plant resumes operation after such refueling. The refueling cycle shall be 573 the applicable period of time between planned refueling outages for such plant. As of January 1, 2014, 574 such amortized costs are a component of base rates, recoverable in base rates only ratably over the 575 refueling cycle rather than when such outages occur, and are the only nuclear refueling costs recoverable 576 in base rates. This provision shall apply to any nuclear-powered generating plant refueling outage 577 commencing after December 31, 2013, and the Commission shall treat the deferred and amortized costs 578 of such regulatory asset as part of the utility's costs for the purpose of proceedings conducted (a) with 579 respect to triennial filings under subdivision 3 made on and after July 1, 2014, and (b) pursuant to 580 § 56-245 or the Commission's rules governing utility rate increase applications as provided in subsection 581 B. This provision shall not be deemed to change or reset base rates.

The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be entered not more than three months, eight months, and nine months, respectively, after the date of filing of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment clause be applied to customers' bills not more than 60 days after the date of the order, or upon the expiration or termination of capped rates, whichever is later.

587 8. In any triennial review proceeding, for the purposes of reviewing earnings on the utility's rates for 588 generation and distribution services, the following utility generation and distribution costs not proposed 589 for recovery under any other subdivision of this subsection, as recorded per books by the utility for 590 financial reporting purposes and accrued against income, shall be attributed to the test periods under 591 review and deemed fully recovered in the period recorded: costs associated with asset impairments 592 related to early retirement determinations made by the utility for utility generation facilities fueled by 593 coal, natural gas, or oil or for automated meter reading electric distribution service meters; costs 594 associated with projects necessary to comply with state or federal environmental laws, regulations, or 595 judicial or administrative orders relating to coal combustion by-product management that the utility does 596 not petition to recover through a rate adjustment clause pursuant to subdivision 5 e; costs associated 597 with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to 598 have been recovered from customers through rates for generation and distribution services in effect 599 during the test periods under review unless such costs, individually or in the aggregate, together with the 600 utility's other costs, revenues, and investments to be recovered through rates for generation and 601 distribution services, result in the utility's earned return on its generation and distribution services for the 602 combined test periods under review to fall more than 50 basis points below the fair combined rate of 603 return authorized under subdivision 2 for such periods or, for any test period commencing after 604 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to fall more than 70 basis points below the fair combined rate of return authorized under subdivision 2 for 605 such periods. In such cases, the Commission shall, in such triennial review proceeding, authorize 606

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607 deferred recovery of such costs and allow the utility to amortize and recover such deferred costs over 608 future periods as determined by the Commission. The aggregate amount of such deferred costs shall not 609 exceed an amount that would, together with the utility's other costs, revenues, and investments to be recovered through rates for generation and distribution services, cause the utility's earned return on its **610** 611 generation and distribution services to exceed the fair rate of return authorized under subdivision 2, less 612 50 basis points, for the combined test periods under review or, for any test period commencing after 613 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to exceed **614** the fair rate of return authorized under subdivision 2 less 70 basis points. Nothing in this section shall 615 limit the Commission's authority, pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2, following the review of combined test period earnings of the utility in a triennial 616 617 review, for normalization of nonrecurring test period costs and annualized adjustments for future costs, in determining any appropriate increase or decrease in the utility's rates for generation and distribution 618 619 services pursuant to subdivision 8 a or 8 c.

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If the Commission determines as a result of such triennial review that:

621 a. Revenue reductions related to energy efficiency measures or programs approved and deployed since the utility's previous triennial review have caused the utility, as verified by the Commission, 622 623 during the test period or periods under review, considered as a whole, to earn more than 50 basis points 624 below a fair combined rate of return on its generation and distribution services or, for any test period 625 commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I 626 Utility, more than 70 basis points below a fair combined rate of return on its generation and distribution 627 services, as determined in subdivision 2, without regard to any return on common equity or other 628 matters determined with respect to facilities described in subdivision 6, the Commission shall order 629 increases to the utility's rates for generation and distribution services necessary to recover such revenue 630 reductions. If the Commission finds, for reasons other than revenue reductions related to energy efficiency measures, that the utility has, during the test period or periods under review, considered as a 631 whole, earned more than 50 basis points below a fair combined rate of return on its generation and 632 633 distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility 634 and after December 31, 2013, for a Phase I Utility, more than 70 basis points below a fair combined 635 rate of return on its generation and distribution services, as determined in subdivision 2, without regard 636 to any return on common equity or other matters determined with respect to facilities described in 637 subdivision 6, the Commission shall order increases to the utility's rates necessary to provide the 638 opportunity to fully recover the costs of providing the utility's services and to earn not less than such 639 fair combined rate of return, using the most recently ended 12-month test period as the basis for 640 determining the amount of the rate increase necessary. However, in the first triennial review proceeding 641 conducted after January 1, 2021, for a Phase II Utility, the Commission may not order a rate increase, 642 and in all triennial reviews of a Phase I or Phase II utility, the Commission may not order such rate 643 increase unless it finds that the resulting rates are necessary to provide the utility with the opportunity to 644 fully recover its costs of providing its services and to earn not less than a fair combined rate of return on both its generation and distribution services, as determined in subdivision 2, without regard to any 645 return on common equity or other matters determined with respect to facilities described in subdivision 646 647 6, using the most recently ended 12-month test period as the basis for determining the permissibility of 648 any rate increase under the standards of this sentence, and the amount thereof; and provided that, solely 649 in connection with making its determination concerning the necessity for such a rate increase or the 650 amount thereof, the Commission shall, in any triennial review proceeding conducted prior to July 1, 651 2028, exclude from this most recently ended 12-month test period any remaining investment levels 652 associated with a prior customer credit reinvestment offset pursuant to subdivision d.

653 b. The utility has, during the test period or test periods under review, considered as a whole, earned 654 more than 50 basis points above a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after 655 656 December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of 657 return on its generation and distribution services, as determined in subdivision 2, without regard to any 658 return on common equity or other matters determined with respect to facilities described in subdivision 659 6, the Commission shall, subject to the provisions of subdivisions 8 d and 9, direct that 60 percent of 660 the amount of such earnings that were more than 50 basis points, or, for any test period commencing 661 after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, that 662 70 percent of the amount of such earnings that were more than 70 basis points, above such fair 663 combined rate of return for the test period or periods under review, considered as a whole, shall be credited to customers' bills. Any such credits shall be amortized over a period of six to 12 months, as 664 665 determined at the discretion of the Commission, following the effective date of the Commission's order, and shall be allocated among customer classes such that the relationship between the specific customer 666 class rates of return to the overall target rate of return will have the same relationship as the last **667** 

668 approved allocation of revenues used to design base rates; or

669 c. In any triennial review proceeding conducted after January 1, 2020, for a Phase I Utility or after 670 January 1, 2021, for a Phase II Utility in which the utility has, during the test period or test periods under review, considered as a whole, earned more than 50 basis points above a fair combined rate of **671** 672 return on its generation and distribution services or, for any test period commencing after December 31, 673 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis 674 points above a fair combined rate of return on its generation and distribution services, as determined in 675 subdivision 2, without regard to any return on common equity or other matter determined with respect 676 to facilities described in subdivision 6, and the combined aggregate level of capital investment that the 677 Commission has approved other than those capital investments that the Commission has approved for 678 recovery pursuant to a rate adjustment clause pursuant to subdivision 6 made by the utility during the 679 test periods under review in that triennial review proceeding in new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, and in electric distribution grid transformation 680 projects, as determined pursuant to subdivision 8 d, does not equal or exceed 100 percent of the 681 **682** earnings that are more than 70 basis points above the utility's fair combined rate of return on its 683 generation and distribution services for the combined test periods under review in that triennial review **684** proceeding, the Commission shall, subject to the provisions of subdivision 9 and in addition to the 685 actions authorized in subdivision b, also order reductions to the utility's rates it finds appropriate. However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility, **686** 687 any reduction to the utility's rates ordered by the Commission pursuant to this subdivision shall not 688 exceed \$50 million in annual revenues, with any reduction allocated to the utility's rates for generation 689 services, and in each triennial review of a Phase I or Phase II Utility, the Commission may not order 690 such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to 691 fully recover its costs of providing its services and to earn not less than a fair combined rate of return 692 on its generation and distribution services, as determined in subdivision 2, without regard to any return 693 on common equity or other matters determined with respect to facilities described in subdivision 6, 694 using the most recently ended 12-month test period as the basis for determining the permissibility of any 695 rate reduction under the standards of this sentence, and the amount thereof; and

696 d. (Expires July 1, 2028) In any triennial review proceeding conducted after December 31, 2017, 697 upon the request of the utility, the Commission shall determine, prior to directing that 70 percent of **698** earnings that are more than 70 basis points above the utility's fair combined rate of return on its 699 generation and distribution services for the test period or periods under review be credited to customer 700 bills pursuant to subdivision 8 b, the aggregate level of prior capital investment that the Commission has 701 approved other than those capital investments that the Commission has approved for recovery pursuant 702 to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test period or 703 periods under review in both (i) new utility-owned generation facilities utilizing energy derived from 704 sunlight, or from onshore or offshore wind, and (ii) electric distribution grid transformation projects, as 705 determined by the utility's plant in service and construction work in progress balances related to such 706 investments as recorded per books by the utility for financial reporting purposes as of the end of the 707 most recent test period under review. Any such combined capital investment amounts shall offset any 708 customer bill credit amounts, on a dollar for dollar basis, up to the aggregate level of invested or 709 committed capital under clauses (i) and (ii). The aggregate level of qualifying invested or committed 710 capital under clauses (i) and (ii) is referred to in this subdivision as the customer credit reinvestment 711 offset, which offsets the customer bill credit amount that the utility has invested or will invest in new 712 solar or wind generation facilities or electric distribution grid transformation projects for the benefit of 713 customers, in amounts up to 100 percent of earnings that are more than 70 basis points above the 714 utility's fair rate of return on its generation and distribution services, and thereby reduce or eliminate 715 otherwise incremental rate adjustment clause charges and increases to customer bills, which is deemed to 716 be in the public interest. If 100 percent of the amount of earnings that are more than 70 basis points 717 above the utility's fair combined rate of return on its generation and distribution services, as determined 718 in subdivision 2, exceeds the aggregate level of invested capital in new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, and electric distribution grid 719 720 transformation projects, as provided in clauses (i) and (ii), during the test period or periods under 721 review, then 70 percent of the amount of such excess shall be credited to customer bills as provided in 722 subdivision 8 b in connection with the triennial review proceeding. The portion of any costs associated 723 with new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or 724 electric distribution grid transformation projects that is the subject of any customer credit reinvestment 725 offset pursuant to this subdivision shall not thereafter be recovered through the utility's rates for 726 generation and distribution services over the service life of such facilities and shall not thereafter be 727 included in the utility's costs, revenues, and investments in future triennial review proceedings conducted 728 pursuant to subdivision 2 and shall not be the subject of a rate adjustment clause petition pursuant to

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729 subdivision 6. The portion of any costs associated with new utility-owned generation facilities utilizing 730 energy derived from sunlight, or from wind, or electric distribution grid transformation projects that is 731 not the subject of any customer credit reinvestment offset pursuant to this subdivision may be recovered 732 through the utility's rates for generation and distribution services over the service life of such facilities 733 and shall be included in the utility's costs, revenues, and investments in future triennial review 734 proceedings conducted pursuant to subdivision 2 until such costs are fully recovered, and if such costs 735 are recovered through the utility's rates for generation and distribution services, they shall not be the 736 subject of a rate adjustment clause petition pursuant to subdivision 6. Only the portion of such costs of 737 new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric distribution grid transformation projects that has not been included in any customer credit reinvestment 738 739 offset pursuant to this subdivision, and not otherwise recovered through the utility's rates for generation 740 and distribution services, may be the subject of a rate adjustment clause petition by the utility pursuant 741 to subdivision 6.

742 The Commission's final order regarding such triennial review shall be entered not more than eight 743 months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more 744 than 60 days after the date of the order. The fair combined rate of return on common equity determined 745 pursuant to subdivision 2 in such triennial review shall apply, for purposes of reviewing the utility's 746 earnings on its rates for generation and distribution services, to the entire three successive 12-month test 747 periods ending December 31 immediately preceding the year of the utility's subsequent triennial review 748 filing under subdivision 3 and shall apply to applicable rate adjustment clauses under subdivisions 5 and 749 6 prospectively from the date the Commission's final order in the triennial review proceeding, utilizing 750 rate adjustment clause true-up protocols as the Commission in its discretion may determine.

751 9. If, as a result of a triennial review required under this subsection and conducted with respect to any test period or periods under review ending later than December 31, 2010 (or, if the Commission has 752 753 elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending later 754 than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), the 755 Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility has, during the test period or periods under review, considered as a whole, earned more than 50 basis 756 757 points above a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a 758 Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and 759 760 distribution services, as determined in subdivision 2, without regard to any return on common equity or 761 other matters determined with respect to facilities described in subdivision 6, and (ii) the total aggregate regulated rates of such utility at the end of the most recently ended 12-month test period exceeded the 762 763 annual increases in the United States Average Consumer Price Index for all items, all urban consumers 764 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, compounded annually, when compared to the total aggregate regulated rates of such utility as 765 determined pursuant to the review conducted for the base period, the Commission shall, unless it finds 766 767 that such action is not in the public interest or that the provisions of subdivisions 8 b and c are more consistent with the public interest, direct that any or all earnings for such test period or periods under 768 769 review, considered as a whole that were more than 50 basis points, or, for any test period commencing 770 after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more 771 than 70 basis points, above such fair combined rate of return shall be credited to customers' bills, in lieu 772 of the provisions of subdivisions 8 b and c, provided that no credits shall be provided pursuant to this 773 subdivision in connection with any triennial review unless such bill credits would be payable pursuant to 774 the provisions of subdivision 8 d, and any credits under this subdivision shall be calculated net of any 775 customer credit reinvestment offset amounts under subdivision 8 d. Any such credits shall be amortized 776 and allocated among customer classes in the manner provided by subdivision 8 b. For purposes of this 777 subdivision:

"Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected
to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December
31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test
period with respect to which credits have been applied to customers' bills under the provisions of this
subdivision, whichever is later.

"Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except
for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31,
2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses
implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to subdivision 8
a; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate increase
applications, as permitted by subsection B, occurring after July 1, 2009; and (v) base rates in effect as
of July 1, 2009.

790 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of any 791 utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital 792 structure and cost of capital of such utility, excluding any debt associated with securitized bonds that are 793 the obligation of non-Virginia jurisdictional customers, unless the Commission finds that the debt to 794 equity ratio of such capital structure is unreasonable for such utility, in which case the Commission may 795 utilize a debt to equity ratio that it finds to be reasonable for such utility in determining any rate 796 adjustment pursuant to subdivisions 8 a and c, and without regard to the cost of capital, capital structure, 797 revenues, expenses or investments of any other entity with which such utility may be affiliated. In 798 particular, and without limitation, the Commission shall determine the federal and state income tax costs 799 for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's 800 apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the 801 utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax 802 costs shall be calculated according to the applicable federal income tax rate and shall exclude any 803 consolidated tax liability or benefit adjustments originating from any taxable income or loss of its 804 affiliates.

805 B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying
806 for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase
807 applications; however, in any such filing, a fair rate of return on common equity shall be determined
808 pursuant to subdivision A 2. Nothing in this section shall preclude such utility's recovery of fuel and
809 purchased power costs as provided in § 56-249.6.

810 C. Except as otherwise provided in this section, the Commission shall exercise authority over the
811 rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation,
812 transmission and distribution services to retail customers in the Commonwealth pursuant to the
813 provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

814 D. The Commission may determine, during any proceeding authorized or required by this section, the reasonableness or prudence of any cost incurred or projected to be incurred, by a utility in connection 815 with the subject of the proceeding. A determination of the Commission regarding the reasonableness or 816 817 prudence of any such cost shall be consistent with the Commission's authority to determine the 818 reasonableness or prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et 819 seq.). In determining the reasonableness or prudence of a utility providing energy and capacity to its 820 customers from renewable energy resources, the Commission shall consider the extent to which such 821 renewable energy resources, whether utility-owned or by contract, further the objectives of the 822 Commonwealth Clean Energy Policy set forth in § 45.2-1706.1, and shall also consider whether the costs 823 of such resources is likely to result in unreasonable increases in rates paid by customers.

E. Notwithstanding any other provision of law, the Commission shall determine the amortization
period for recovery of any appropriate costs due to the early retirement of any electric generation
facilities owned or operated by any Phase I Utility or Phase II Utility. In making such determination, the
Commission shall (i) perform an independent analysis of the remaining undepreciated capital costs; (ii)
establish a recovery period that best serves ratepayers; and (iii) allow for the recovery of any carrying
costs that the Commission deems appropriate.

830 F. The Commission shall promulgate such rules and regulations as may be necessary to implement831 the provisions of this section.

# \$ 56-585.1:10. (Expires December 31, 2023) Program for electric infrastructure serving business parks.

834 The Virginia Economic Development Partnership shall conduct a pilot program within the certificated 835 service territory of with each investor-owned electric utility, other than a utility described in subsection 836 G of § 56-580 (Pilot Utility), or within a business park located in Planning District 19 Phase I and 837 Phase II Utility, as those terms are defined in subsection A of § 56-585, in each such utility's service *territory or transmission zone* for the purpose of promoting economic development in areas of the Commonwealth. The pilot program shall allow any Pilot Utility such utility to complete the construction 838 839 840 phase of a transmission line and any associated substation and other associated facilities to provide the 841 electric transmission and distribution infrastructure to a business park, as defined in § 56-576, located 842 within the Pilot Utility's certificated service territory or within Planning District 19 utility's transmission 843 zone where investments by a locality or an industrial development authority or a similar political subdivision of the Commonwealth created pursuant to § 15.2-4903 or other act of the General Assembly 844 845 in the siting, environmental review, pre-engineering design, and transmission right-of-way acquisition 846 have been made prior to the public announcement of a prospective occupant of the business park. Each 847 pilot program shall be subject to the following terms, conditions, and restrictions:

848 1. The costs incurred by the Pilot Utility a Phase I or Phase II Utility after January 1, 2019, to construct, operate, and maintain transmission lines and associated substations installed the business park
850 electric infrastructure in order to provide service to a business park participating in the pilot program

- outlined by this section shall be recovered by the Pilot Utility utility pursuant to a rate adjustment clause 851 852 approved by the Commission in subdivision A 4 of § 56-585.1.
- 853 2. Qualifying projects shall have revenue sharing agreements between two or more localities. 854
  - **3.** Each individual qualifying project shall be less than seven 10 miles in length.
- 855 4. 3. The role of the Virginia Economic Development Partnership in conducting the pilot program 856 outlined by this section is to certify that up to three two petitions per year for each Pilot Utility Phase I 857 and Phase II utility address the eligibility criteria for participation in the pilot program set forth in 858 § 56-576 and in this section.
- 859 4. For construction of business park electric infrastructure, a utility shall either (i) obtain a 860 certificate from the Commission pursuant to subdivision A 1 of § 56-265.2, unless such infrastructure is an ordinary extension or improvement in the usual course of business or (ii) obtain approval pursuant 861 to the requirements of § 15.2-2232 and any applicable zoning ordinances by the locality or localities in 862 which the business park electric infrastructure will be located. If the utility seeks a certificate pursuant 863 to subdivision A 1 of § 56-265.2, the Commission shall issue its decision on the expedited certificate 864 application no later than six months from the date of filing. The need for any business park electric 865 866 infrastructure shall be satisfied if the business park to be served is approved for the program by the 867 Virginia Economic Development Partnership.
- 2. That the State Corporation Commission shall institute a rulemaking proceeding by September 868 869 1, 2023, to allow for the establishment of requirements for applications and expedited certificates 870 and the timeline for Department of Environmental Quality staff to review such applications that 871 are submitted for the construction of business park electric infrastructure pursuant to
- 872 § 56-585.1:10 of the Code of Virginia, as amended by this act.
- 3. That the fourth enactment of Chapter 535 of the Acts of Assembly of 2019 is repealed. 873