2023 SESSION

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SENATE BILL NO. 1079

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Transportation

on February 14, 2023)

(Patron Prior to Substitute—Senator Cosgrove)

- A BILL to amend and reenact § 33.2-1526.1 of the Code of Virginia and to repeal the eighth enactment of Chapter 854 and the eighth enactment of Chapter 856 of the Acts of Assembly of 2018, relating to the Commonwealth Mass Transit Fund.
- 9 Be it enacted by the General Assembly of Virginia:
- 10 1. That § 33.2-1526.1 of the Code of Virginia is amended and reenacted as follows:

§ 33.2-1526.1. Use of the Commonwealth Mass Transit Fund.

A. All funds deposited pursuant to § 33.2-1524.1 into the Commonwealth Mass Transit Fund (the
 Fund), established pursuant to § 33.2-1526, shall be allocated as set forth in this section.

B. From funds available pursuant to subsection D, beginning in fiscal year 2022, up to \$50 million 14 15 shall be allocated to the Washington Metropolitan Area Transit Authority as matching funds to federal and other funds provided by the Federal Transit Administration, the District of Columbia, and the State 16 17 of Maryland. However, such funds shall only be provided if the District of Columbia and the State of Maryland each provide an amount equal to one-third of the funding provided by the Federal Transit 18 Administration to the Washington Metropolitan Area Transit Authority. The funds provided by the 19 20 Commonwealth shall not exceed the funds provided by the District of Columbia or the State of 21 Maryland.

C. The Board may establish policies for the implementation of this section, including the
determination of the state share of operating, capital, and administrative costs related to mass transit. For
purposes of this section, capital costs may include debt service payments on local or agency transit
bonds. Funds may be paid to any local governing body, transportation district commission, or public
service corporation for the purposes as set forth in this section. No funds from the Fund shall be
allocated without a local match from the recipient.

D. Each year the Director of the Department of Rail and Public Transportation shall make
recommendations to the Board for the allocation of funds from the Fund. Such recommendations, and
the final allocations approved by the Board, shall adhere to the following, *except as provided in subsection E*:

32 1. Twenty-seven Twenty-four and one-half percent of the funds shall be allocated to support 33 operating costs of transit providers and shall be distributed by the Board on the basis of service delivery 34 factors, based on effectiveness and efficiency as established by the Board. Such measures and their 35 relative weight shall be evaluated every three years and, if redefined by the Board, shall be published 36 and made available for public comment at least one year in advance of being applied and shall be 37 finalized 6 months prior to the fiscal year of implementation. The Washington Metropolitan Area Transit 38 Authority (WMATA) and the commuter rail system jointly operated by the Northern Virginia 39 Transportation Commission (NVTC) and the Potomac and Rappahannock Transportation Commission 40 (PRTC), established pursuant to Chapter 19 (§ 33.2-1900 et seq.) shall not be eligible for an allocation 41 of funds pursuant to this subdivision.

42 2. Eighteen Seventeen percent of the funds shall be allocated for capital purposes and distributed
43 utilizing the transit capital prioritization process established by the Board pursuant to § 33.2-214.4. The
44 Washington Metropolitan Area Transit Authority WMATA and the commuter rail system jointly operated
45 by NVTC and PRTC, established pursuant to Chapter 19 (§ 33.2-1900 et seq.) shall not be eligible for
46 an allocation of funds pursuant to this subdivision.

47 3. Three and one-half percent of funds may be allocated to NVTC for distribution to the commuter **48** rail system jointly operated by NVTC and PRTC, established pursuant to Chapter 19 (§ 33.2-1900 et 49 seq.), for operating and capital purposes. The amount of funds distributed pursuant to this subdivision and the selection of systems receiving funds pursuant to this subdivision shall be based on service 50 51 delivery factors including effectiveness and efficiency as established by the Board. Such measures and their relative weight shall be evaluated every three years and shall be finalized six months prior to the 52 53 fiscal year of implementation. Any funds remaining after such distribution shall be redistributed to 54 subdivision 2.

4. Forty-six and one-half percent of the funds shall be allocated to the Northern Virginia
Transportation Commission NVTC for distribution to WMATA for capital purposes and operating
assistance, as determined by the Commission. All allocations pursuant to this subdivision shall not
exceed 50 percent of the total operating and capital assistance required to be provided by NVTC or
other Virginia entities in the approved WMATA budget. If the default allocation pursuant to this

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subdivision exceeds an amount equal to 50 percent of the total operating and capital assistance required
to be provided by NVTC or other Virginia entities in the approved WMATA budget, the remaining funds
shall be redistributed to subdivision 2. No contributions made to WMATA pursuant to § 33.2-3401 by

63 the Commonwealth or NVTC shall be relevant for the purposes of administering this subdivision.

64 4. 5. Six percent of the funds shall be allocated by the Board for the Transit Ridership Incentive
65 Program established pursuant to § 33.2-1526.3.

66 5.6. Two and one-half percent of the funds shall be allocated for special programs, including ridesharing, transportation demand management programs, experimental transit, public transportation 67 promotion, operation studies, and technical assistance, and may be allocated to any local governing 68 body, planning district commission, transportation district commission, or public transit corporation. 69 Remaining funds may also be used directly by the Department of Rail and Public Transportation to (i) 70 finance a program administered by the Department of Rail and Public Transportation designed to 71 72 promote the use of public transportation and ridesharing throughout the Commonwealth or (ii) finance 73 up to 80 percent of the cost of development and implementation of projects with a purpose of enhancing 74 the provision and use of public transportation services.

75 \hat{E} . The Board may consider the transfer of funds from subdivisions D 2 and 5 6 to subdivision D 1 **76** in times of statewide economic distress or statewide special need.

F. The Department of Rail and Public Transportation may reserve a balance of up to five percent of
the Fund revenues in order to ensure stability in providing operating and capital funding to transit
entities from year to year, provided that such balance shall not exceed five percent of revenues in a
given biennium.

G. The Board may allocate up to 3.5 percent of the funds set aside for the Fund to support costs of
project development, project administration, and project compliance incurred by the Department of Rail
and Public Transportation in implementing rail, public transportation, and congestion management grants
and programs.

A. Funds allocated to the Northern Virginia Transportation Commission (NVTC) for WMATA
pursuant to subdivision D 3 4 shall be credited to the Counties of Arlington and, Fairfax, and Loudoun
and the Cities of Alexandria, Fairfax, and Falls Church. Beginning in the fiscal year when service starts
on Phase II of the Silver Line, such funds shall also be credited to Loudoun County. Funds allocated
pursuant to this subsection shall be credited as follows:

90 1. Local obligations for debt service for WMATA rail transit bonds apportioned to each locality
91 using WMATA's capital formula shall be paid first by NVTC, which shall use 95 percent state aid for
92 these payments.

2. The remaining funds shall be apportioned to reflect WMATA's allocation formulas by using the related WMATA-allocated subsidies and relative shares of local transit subsidies. Capital costs shall include 20 percent of annual local bus capital expenses. Local transit subsidies and local capital costs of Loudoun County shall not be included. Hold harmless protections and obligations for NVTC's jurisdictions agreed to by NVTC on November 5, 1998, shall remain in effect.

98 I. Appropriations from the Fund are intended to provide a stable and reliable source of revenue, as99 defined by P.L. 96-184.

J. Notwithstanding any other provision of law, funds allocated to WMATA may be disbursed by the
 Department of Rail and Public Transportation directly to WMATA or to any other transportation entity
 that has an agreement to provide funding to WMATA.

K. In any year that the total Virginia operating assistance in the approved WMATA budget increases 103 104 by more than three percent from the total operating assistance in the prior year's approved WMATA budget, the Board shall withhold an amount equal to 35 percent of the funds available under subdivision 105 D 3 4. The following items shall not be included in the calculation of any WMATA budget increase: (i) 106 any service, equipment, or facility that is required by any applicable law, rule, or regulation; (ii) any 107 108 capital project approved by the WMATA Board before or after the effective date of this provision; (iii) 109 any payments or obligations of any kind arising from or related to legal disputes or proceedings between 110 or among WMATA and any other person or entity; and (iv) any service increases approved by the 111 WMATA Board.

L. The Board shall withhold 20 percent of the funds available pursuant to subdivision D 3 4 if (i) any alternate directors participate or take action at an official WMATA Board meeting or committee meeting as Board directors for a WMATA compact member when both directors appointed by that same WMATA compact member are present at the WMATA Board meeting or committee meeting or (ii) the WMATA Board of Directors has not adopted bylaws that would prohibit such participation by alternate directors.

M. The Board shall withhold 20 percent of the funds available pursuant to subdivision D 4 unless (i)
 WMATA has adopted a detailed capital improvement program covering the current fiscal year and, at a
 minimum, the next five fiscal years, and at least one public hearing on such capital improvement
 program has been held in a locality embraced by the Northern Virginia Transportation Commission

122 (NVTC), and (ii) WMATA has adopted or updated a strategic plan within the preceding 36 months, and
123 at least one public hearing on such plan or updated plan has been held in a locality embraced by
124 NVTC.

125 The strategic plan shall require (a) an assessment of state of good repair needs; (b) a review of the 126 performance of fixed-route bus service, including schedules, route design, connectivity, and vehicle sizes; 127 (c) an evaluation of opportunities to improve operating efficiency of the transit network, including 128 reliability of trips and travel speed; (d) an examination and identification of opportunities to share 129 services where multiple transit providers' services overlap; and (e) an examination of opportunities to 130 improve service in underserved areas.

131 N. The Board shall withhold 20 percent of the funds available pursuant to subdivision D 4 unless 132 WMATA prepares and submits a proposed detailed annual operating budget and any proposed capital 133 expenditures and projects for the following fiscal year to the Board by April 1 of each year. The budget 134 shall include information on expenditures, indebtedness, pensions and other liabilities, and other information as prescribed by the Board. Additionally such funds shall be withheld if the 135 136 Commonwealth's and Northern Virginia Transportation Commission's representatives to the WMATA 137 Board of Directors and the WMATA General Manager fail to annually address the Commonwealth 138 Transportation Board regarding the WMATA budget, system performance, and utilization of the 139 Commonwealth's investment in the WMATA system.

O. The Board shall withhold 20 percent of the funds available pursuant to subdivision D 3 unless the commuter rail system jointly operated by Northern Virginia Transportation Commission and the Potomac and Rappahannock Transportation Commission, established pursuant to Chapter 19 (§ 33.2-1900 et seq.), submits a detailed annual operating budget and any proposed capital expenditures and projects for the following fiscal year to the Board by February 1 of each year. The operating plan and budget shall include information on expenditures, indebtedness, and other information as prescribed by the Board.

147 2. That the eighth enactment of Chapter 854 and the eighth enactment of Chapter 856 of the Acts148 of Assembly of 2018 are repealed.

149 3. That for fiscal year 2024, the Director of the Department of Rail and Public Transportation 150 may deviate from the allocation requirements in subsection D of § 33.2-1526.1 of the Code of 151 Virginia, as amended by this act, when making recommendations to the Commonwealth 152 Transportation Board (Board) for allocation of funds from the Commonwealth Mass Transit Fund 153 (the Fund). For fiscal year 2024, the Board may utilize the allocation requirements for the Fund 154 provided for in subsection D of § 33.2-1526.1 of the Code of Virginia, as it was in effect prior to 155 the effective date of this act, for the purpose of transitioning to the allocation requirements of this 156 act.