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HOUSE BILL NO. 2407

Offered January 17, 2023

A *BILL to amend and reenact §§ 18.2-308.2:2 and 18.2-308.2:5 of the Code of Virginia, relating to purchase of firearms; demonstrated competence or completion of a firearms safety or training course; penalty.*

Patrons—Williams Graves, Adams, D.M., Bourne, Clark, Guzman, Hope, Price, Shin and Simon

Referred to Committee on Public Safety

Be it enacted by the General Assembly of Virginia:

1. That §§ 18.2-308.2:2 and 18.2-308.2:5 of the Code of Virginia are amended and reenacted as follows:

§ 18.2-308.2:2. Criminal history record information check required for the transfer of certain firearms.

A. Any person purchasing from a dealer a firearm as ~~herein~~ defined in this section shall present proof that such person has demonstrated competence with a firearm or completed a firearms safety or training course as specified in subsection S within the past five years and shall consent in writing, on a form to be provided by the Department of State Police, to have the dealer obtain criminal history record information. Such form shall include only the written consent; the name, birth date, gender, race, citizenship, and social security number and/or any other identification number; the number of firearms by category intended to be sold, rented, traded, or transferred; and answers by the applicant to the following questions: (i) has the applicant been convicted of a felony offense or a misdemeanor offense listed in § 18.2-308.1:8 or found guilty or adjudicated delinquent as a juvenile 14 years of age or older at the time of the offense of a delinquent act that if committed by an adult would be a felony or a misdemeanor listed in § 18.2-308.1:8; (ii) is the applicant subject to a court order restraining the applicant from harassing, stalking, or threatening the applicant's child or intimate partner, or a child of such partner, or is the applicant subject to a protective order; (iii) has the applicant ever been acquitted by reason of insanity and prohibited from purchasing, possessing, or transporting a firearm pursuant to § 18.2-308.1:1 or any substantially similar law of any other jurisdiction, been adjudicated legally incompetent, mentally incapacitated, or adjudicated an incapacitated person and prohibited from purchasing a firearm pursuant to § 18.2-308.1:2 or any substantially similar law of any other jurisdiction, been involuntarily admitted to an inpatient facility or involuntarily ordered to outpatient mental health treatment and prohibited from purchasing a firearm pursuant to § 18.2-308.1:3 or any substantially similar law of any other jurisdiction, or been the subject of a temporary detention order pursuant to § 37.2-809 and subsequently agreed to a voluntary admission pursuant to § 37.2-805; and (iv) is the applicant subject to an emergency substantial risk order or a substantial risk order entered pursuant to § 19.2-152.13 or 19.2-152.14 and prohibited from purchasing, possessing, or transporting a firearm pursuant to § 18.2-308.1:6 or any substantially similar law of any other jurisdiction.

B. 1. No dealer shall sell, rent, trade, or transfer from his inventory any such firearm to any other person who is a resident of Virginia until he has (i) obtained written consent and the other information on the consent form specified in subsection A, and provided the Department of State Police with the name, birth date, gender, race, citizenship, and social security and/or any other identification number and the number of firearms by category intended to be sold, rented, traded, or transferred ~~and~~; (ii) requested criminal history record information by a telephone call to or other communication authorized by the State Police and is authorized by subdivision 2 to complete the sale or other such transfer; ~~and~~ (iii) received from the prospective purchaser proof that such prospective purchaser has demonstrated competence with a firearm or completed a firearms safety or training course as specified in subsection S within the past five years. To establish personal identification and residence in Virginia for purposes of this section, a dealer must require any prospective purchaser to present one photo-identification form issued by a governmental agency of the Commonwealth or by the United States Department of Defense that demonstrates that the prospective purchaser resides in Virginia. For the purposes of this section and establishment of residency for firearm purchase, residency of a member of the armed forces shall include both the state in which the member's permanent duty post is located and any nearby state in which the member resides and from which he commutes to the permanent duty post. A member of the armed forces whose photo identification issued by the Department of Defense does not have a Virginia address may establish his Virginia residency with such photo identification and either permanent orders assigning the purchaser to a duty post, including the Pentagon, in Virginia or the purchaser's Leave and Earnings Statement. When the photo identification presented to a dealer by the prospective purchaser is

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59 a driver's license or other photo identification issued by the Department of Motor Vehicles, and such
60 identification form contains a date of issue, the dealer shall not, except for a renewed driver's license or
61 other photo identification issued by the Department of Motor Vehicles, sell or otherwise transfer a
62 firearm to the prospective purchaser until 30 days after the date of issue of an original or duplicate
63 driver's license unless the prospective purchaser also presents a copy of his Virginia Department of
64 Motor Vehicles driver's record showing that the original date of issue of the driver's license was more
65 than 30 days prior to the attempted purchase.

66 In addition, no dealer shall sell, rent, trade, or transfer from his inventory any assault firearm to any
67 person who is not a citizen of the United States or who is not a person lawfully admitted for permanent
68 residence.

69 Upon receipt of the request for a criminal history record information check, the State Police shall (a)
70 review its criminal history record information to determine if the buyer or transferee is prohibited from
71 possessing or transporting a firearm by state or federal law, (b) inform the dealer if its record indicates
72 that the buyer or transferee is so prohibited, and (c) provide the dealer with a unique reference number
73 for that inquiry.

74 2. The State Police shall provide its response to the requesting dealer during the dealer's request or
75 by return call without delay. A dealer who fulfills the requirements of subdivision 1 and is told by the
76 State Police that a response will not be available by the end of the dealer's fifth business day may
77 immediately complete the sale or transfer and shall not be deemed in violation of this section with
78 respect to such sale or transfer.

79 3. Except as required by subsection D of § 9.1-132, the State Police shall not maintain records longer
80 than 30 days, except for multiple handgun transactions for which records shall be maintained for 12
81 months, from any dealer's request for a criminal history record information check pertaining to a buyer
82 or transferee who is not found to be prohibited from possessing and transporting a firearm under state or
83 federal law. However, the log on requests made may be maintained for a period of 12 months, and such
84 log shall consist of the name of the purchaser, the dealer identification number, the unique approval
85 number, and the transaction date.

86 4. On the last day of the week following the sale or transfer of any firearm, the dealer shall mail or
87 deliver the written consent form required by subsection A to the Department of State Police. The State
88 Police shall immediately initiate a search of all available criminal history record information to
89 determine if the purchaser is prohibited from possessing or transporting a firearm under state or federal
90 law. If the search discloses information indicating that the buyer or transferee is so prohibited from
91 possessing or transporting a firearm, the State Police shall inform the chief law-enforcement officer in
92 the jurisdiction where the sale or transfer occurred and the dealer without delay.

93 5. Notwithstanding any other provisions of this section, rifles and shotguns may be purchased by
94 persons who are citizens of the United States or persons lawfully admitted for permanent residence but
95 residents of other states under the terms of subsections A and B upon furnishing the dealer with one
96 photo-identification form issued by a governmental agency of the person's state of residence and one
97 other form of identification determined to be acceptable by the Department of Criminal Justice Services,
98 *provided that such persons have provided proof of demonstrated competence with a firearm or*
99 *completion of a firearms safety or training course as specified in subsection S within the past five years.*

100 6. For the purposes of this subsection, the phrase "dealer's fifth business day" does not include
101 December 25.

102 C. No dealer shall sell, rent, trade, or transfer from his inventory any firearm, except when the
103 transaction involves a rifle or a shotgun and can be accomplished pursuant to the provisions of
104 subdivision B 5, to any person who is a dual resident of Virginia and another state pursuant to
105 applicable federal law unless he has first obtained from the Department of State Police a report
106 indicating that a search of all available criminal history record information has not disclosed that the
107 person is prohibited from possessing or transporting a firearm under state or federal law *and received*
108 *from the prospective purchaser proof that such prospective purchaser has demonstrated competence with*
109 *a firearm or completed a firearms safety or training course as specified in subsection S within the past*
110 *five years.*

111 To establish personal identification and dual resident eligibility for purposes of this subsection, a
112 dealer shall require any prospective purchaser to present one photo-identification form issued by a
113 governmental agency of the prospective purchaser's state of legal residence and other documentation of
114 dual residence within the Commonwealth. The other documentation of dual residence in the
115 Commonwealth may include (i) evidence of currently paid personal property tax or real estate tax or a
116 current (a) lease, (b) utility or telephone bill, (c) voter registration card, (d) bank check, (e) passport, (f)
117 automobile registration, or (g) hunting or fishing license; (ii) other current identification allowed as
118 evidence of residency by 27 C.F.R. § 178.124 and ATF Ruling 2001-5; or (iii) other documentation of
119 residence determined to be acceptable by the Department of Criminal Justice Services and that
120 corroborates that the prospective purchaser currently resides in Virginia.

D. If any buyer or transferee is denied the right to purchase a firearm under this section, he may exercise his right of access to and review and correction of criminal history record information under § 9.1-132 or institute a civil action as provided in § 9.1-135, provided any such action is initiated within 30 days of such denial.

E. Any dealer who willfully and intentionally requests, obtains, or seeks to obtain criminal history record information under false pretenses, or who willfully and intentionally disseminates or seeks to disseminate criminal history record information except as authorized in this section, shall be guilty of a Class 2 misdemeanor.

F. For purposes of this section:

"Actual buyer" means a person who executes the consent form required in subsection B or C, or other such firearm transaction records as may be required by federal law.

"Antique firearm" means:

1. Any firearm (including any firearm with a matchlock, flintlock, percussion cap, or similar type of ignition system) manufactured in or before 1898;

2. Any replica of any firearm described in subdivision 1 of this definition if such replica (i) is not designed or redesigned for using rimfire or conventional centerfire fixed ammunition or (ii) uses rimfire or conventional centerfire fixed ammunition that is no longer manufactured in the United States and that is not readily available in the ordinary channels of commercial trade;

3. Any muzzle-loading rifle, muzzle-loading shotgun, or muzzle-loading pistol that is designed to use black powder, or a black powder substitute, and that cannot use fixed ammunition. For purposes of this subdivision, the term "antique firearm" shall not include any weapon that incorporates a firearm frame or receiver, any firearm that is converted into a muzzle-loading weapon, or any muzzle-loading weapon that can be readily converted to fire fixed ammunition by replacing the barrel, bolt, breech-block, or any combination thereof; or

4. Any curio or relic as defined in this subsection.

"Assault firearm" means any semi-automatic center-fire rifle or pistol which expels single or multiple projectiles by action of an explosion of a combustible material and is equipped at the time of the offense with a magazine which will hold more than 20 rounds of ammunition or designed by the manufacturer to accommodate a silencer or equipped with a folding stock.

"Curios or relics" means firearms that are of special interest to collectors by reason of some quality other than is associated with firearms intended for sporting use or as offensive or defensive weapons. To be recognized as curios or relics, firearms must fall within one of the following categories:

1. Firearms that were manufactured at least 50 years prior to the current date, which use rimfire or conventional centerfire fixed ammunition that is no longer manufactured in the United States and that is not readily available in the ordinary channels of commercial trade, but not including replicas thereof;

2. Firearms that are certified by the curator of a municipal, state, or federal museum that exhibits firearms to be curios or relics of museum interest; and

3. Any other firearms that derive a substantial part of their monetary value from the fact that they are novel, rare, bizarre, or because of their association with some historical figure, period, or event. Proof of qualification of a particular firearm under this category may be established by evidence of present value and evidence that like firearms are not available except as collectors' items, or that the value of like firearms available in ordinary commercial channels is substantially less.

"Dealer" means any person licensed as a dealer pursuant to 18 U.S.C. § 921 et seq.

"Firearm" means any handgun, shotgun, or rifle that will or is designed to or may readily be converted to expel single or multiple projectiles by action of an explosion of a combustible material.

"Handgun" means any pistol or revolver or other firearm originally designed, made and intended to fire single or multiple projectiles by means of an explosion of a combustible material from one or more barrels when held in one hand.

"Lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

G. The Department of Criminal Justice Services shall promulgate regulations to ensure the identity, confidentiality, and security of all records and data provided by the Department of State Police pursuant to this section.

H. The provisions of this section shall not apply to (i) transactions between persons who are licensed as firearms importers or collectors, manufacturers or dealers pursuant to 18 U.S.C. § 921 et seq.; (ii) purchases by or sales to any law-enforcement officer or agent of the United States, the Commonwealth or any local government, or any campus police officer appointed under Article 3 (§ 23.1-809 et seq.) of Chapter 8 of Title 23.1; or (iii) antique firearms or curios or relics.

I. The provisions of this section shall not apply to restrict purchase, trade, or transfer of firearms by a resident of Virginia when the resident of Virginia makes such purchase, trade, or transfer in another

182 state, in which case the laws and regulations of that state and the United States governing the purchase,
183 trade, or transfer of firearms shall apply. A National Instant Criminal Background Check System (NICS)
184 check shall be performed prior to such purchase, trade, or transfer of firearms.

185 J. All licensed firearms dealers shall collect a fee of \$2 for every transaction for which a criminal
186 history record information check is required pursuant to this section, except that a fee of \$5 shall be
187 collected for every transaction involving an out-of-state resident. Such fee shall be transmitted to the
188 Department of State Police by the last day of the month following the sale for deposit in a special fund
189 for use by the State Police to offset the cost of conducting criminal history record information checks
190 under the provisions of this section.

191 K. Any person willfully and intentionally making a materially false statement on the consent form
192 required in subsection B or C or on such firearm transaction records as may be required by federal law
193 shall be guilty of a Class 5 felony.

194 L. Except as provided in § 18.2-308.2:1, any dealer who willfully and intentionally sells, rents,
195 trades, or transfers a firearm in violation of this section shall be guilty of a Class 6 felony.

196 L1. Any person who attempts to solicit, persuade, encourage, or entice any dealer to transfer or
197 otherwise convey a firearm other than to the actual buyer, as well as any other person who willfully and
198 intentionally aids or abets such person, shall be guilty of a Class 6 felony. This subsection shall not
199 apply to a federal law-enforcement officer or a law-enforcement officer as defined in § 9.1-101, in the
200 performance of his official duties, or other person under his direct supervision.

201 M. Any person who purchases a firearm with the intent to (i) resell or otherwise provide such
202 firearm to any person who he knows or has reason to believe is ineligible to purchase or otherwise
203 receive from a dealer a firearm for whatever reason or (ii) transport such firearm out of the
204 Commonwealth to be resold or otherwise provided to another person who the transferor knows is
205 ineligible to purchase or otherwise receive a firearm, shall be guilty of a Class 4 felony and sentenced to
206 a mandatory minimum term of imprisonment of one year. However, if the violation of this subsection
207 involves such a transfer of more than one firearm, the person shall be sentenced to a mandatory
208 minimum term of imprisonment of five years. The prohibitions of this subsection shall not apply to the
209 purchase of a firearm by a person for the lawful use, possession, or transport thereof, pursuant to §
210 18.2-308.7, by his child, grandchild, or individual for whom he is the legal guardian if such child,
211 grandchild, or individual is ineligible, solely because of his age, to purchase a firearm.

212 N. Any person who is ineligible to purchase or otherwise receive or possess a firearm in the
213 Commonwealth who solicits, employs, or assists any person in violating subsection M shall be guilty of
214 a Class 4 felony and shall be sentenced to a mandatory minimum term of imprisonment of five years.

215 O. Any mandatory minimum sentence imposed under this section shall be served consecutively with
216 any other sentence.

217 P. All driver's licenses issued on or after July 1, 1994, shall carry a letter designation indicating
218 whether the driver's license is an original, duplicate, or renewed driver's license.

219 Q. Prior to selling, renting, trading, or transferring any firearm owned by the dealer but not in his
220 inventory to any other person, a dealer may require such other person to consent to have the dealer
221 obtain criminal history record information to determine if such other person is prohibited from
222 possessing or transporting a firearm by state or federal law. The Department of State Police shall
223 establish policies and procedures in accordance with 28 C.F.R. § 25.6 to permit such determinations to
224 be made by the Department of State Police, and the processes established for making such
225 determinations shall conform to the provisions of this section.

226 R. Except as provided in subdivisions 1 and 2, it shall be unlawful for any person who is not a
227 licensed firearms dealer to purchase more than one handgun within any 30-day period. For the purposes
228 of this subsection, "purchase" does not include the exchange or replacement of a handgun by a seller for
229 a handgun purchased from such seller by the same person seeking the exchange or replacement within
230 the 30-day period immediately preceding the date of exchange or replacement. A violation of this
231 subsection is punishable as a Class 1 misdemeanor.

232 1. Purchases in excess of one handgun within a 30-day period may be made upon completion of an
233 enhanced background check, as described in this subsection, by special application to the Department of
234 State Police listing the number and type of handguns to be purchased and transferred for lawful business
235 or personal use, in a collector series, for collections, as a bulk purchase from estate sales, and for similar
236 purposes. Such applications shall be signed under oath by the applicant on forms provided by the
237 Department of State Police, shall state the purpose for the purchase above the limit, and shall require
238 satisfactory proof of residency and identity. Such application shall be in addition to the firearms sales
239 report required by the federal Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF). The
240 Superintendent of State Police shall promulgate regulations, pursuant to the Administrative Process Act
241 (§ 2.2-4000 et seq.), for the implementation of an application process for purchases of handguns above
242 the limit.

243 Upon being satisfied that these requirements have been met, the Department of State Police shall

immediately issue to the applicant a nontransferable certificate, which shall be valid for seven days from the date of issue. The certificate shall be surrendered to the dealer by the prospective purchaser prior to the consummation of such sale and shall be kept on file at the dealer's place of business for inspection as provided in § 54.1-4201 for a period of not less than two years. Upon request of any local law-enforcement agency, and pursuant to its regulations, the Department of State Police may certify such local law-enforcement agency to serve as its agent to receive applications and, upon authorization by the Department of State Police, issue certificates immediately pursuant to this subdivision. Applications and certificates issued under this subdivision shall be maintained as records as provided in subdivision B 3. The Department of State Police shall make available to local law-enforcement agencies all records concerning certificates issued pursuant to this subdivision and all records provided for in subdivision B 3.

2. The provisions of this subsection shall not apply to:
 - a. A law-enforcement agency;
 - b. An agency duly authorized to perform law-enforcement duties;
 - c. A state or local correctional facility;
 - d. A private security company licensed to do business within the Commonwealth;
 - e. The purchase of antique firearms;
 - f. A person whose handgun is stolen or irretrievably lost who deems it essential that such handgun be replaced immediately. Such person may purchase another handgun, even if the person has previously purchased a handgun within a 30-day period, provided that (i) the person provides the firearms dealer with a copy of the official police report or a summary thereof, on forms provided by the Department of State Police, from the law-enforcement agency that took the report of the lost or stolen handgun; (ii) the official police report or summary thereof contains the name and address of the handgun owner, a description of the handgun, the location of the loss or theft, the date of the loss or theft, and the date the loss or theft was reported to the law-enforcement agency; and (iii) the date of the loss or theft as reflected on the official police report or summary thereof occurred within 30 days of the person's attempt to replace the handgun. The firearms dealer shall attach a copy of the official police report or summary thereof to the original copy of the Virginia firearms transaction report completed for the transaction and retain it for the period prescribed by the Department of State Police;
 - g. A person who trades in a handgun at the same time he makes a handgun purchase and as a part of the same transaction, provided that no more than one transaction of this nature is completed per day;
 - h. A person who holds a valid Virginia permit to carry a concealed handgun;
 - i. A person who purchases a handgun in a private sale. For purposes of this subdivision, "private sale" means a purchase from a person who makes occasional sales, exchanges, or purchases of firearms for the enhancement of a personal collection of curios or relics or who sells all or part of such collection of curios and relics; or
 - j. A law-enforcement officer. For purposes of this subdivision, "law-enforcement officer" means any employee of a police department or sheriff's office that is part of or administered by the Commonwealth or any political subdivision thereof and who is responsible for the prevention and detection of crime and the enforcement of the penal, traffic, or highway laws of the Commonwealth.

S. Proof that a prospective purchaser has demonstrated competence with a firearm or completed a firearms safety or training course shall include the following:

- 1. Completing any hunter education or hunter safety course approved by the Department of Wildlife Resources or a similar agency of another state;*
- 2. Completing any National Rifle Association firearms safety or training course;*
- 3. Completing any firearms safety or training course or class available to the general public offered by a law-enforcement agency, institution of higher education, or private or public institution or organization or firearms training school utilizing instructors certified by the National Rifle Association or the Department of Criminal Justice Services;*
- 4. Completing any law-enforcement firearms safety or training course or class offered for security guards, investigators, special deputies, or any division or subdivision of law enforcement or security enforcement;*
- 5. Presenting evidence of equivalent experience with a firearm through participation in an organized shooting competition or current military service or proof of an honorable discharge from any branch of the armed services;*
- 6. Obtaining or previously having held a license to carry a firearm in the Commonwealth or a locality thereof, unless such license has been revoked for cause;*
- 7. Completing any in-person firearms training or safety course or class conducted by a state-certified or National Rifle Association-certified firearms instructor;*
- 8. Completing any governmental police agency firearms training course and qualifying to carry a firearm in the course of normal police duties; or*

9. *Completing any other firearms training that the Department of State Police deems adequate.*

A copy of a certificate of completion of any of the courses or classes; an affidavit from the instructor, school, club, organization, or group that conducted or taught such course or class attesting to the completion of the course or class by the applicant; or a copy of any document that shows completion of the course or class or evidences participation in firearms competition shall constitute proof that a prospective purchaser has demonstrated competence with a handgun or completed a firearms safety or training course.

§ 18.2-308.2:5. Criminal history record information check required to sell firearm; penalty.

A. No person shall sell a firearm for money, goods, services or anything else of value unless he has (i) received from the prospective purchaser proof that such prospective purchaser has demonstrated competence with a firearm or completed a firearms safety or training course as specified in subsection S of § 18.2-308.2:2 within the past five years and (ii) obtained verification from a licensed dealer in firearms that information on the prospective purchaser has been submitted for a criminal history record information check as set out in § 18.2-308.2:2 and that a determination has been received from the Department of State Police that the prospective purchaser is not prohibited under state or federal law from possessing a firearm or such sale is specifically exempted by state or federal law. The Department of State Police shall provide a means by which sellers may obtain from designated licensed dealers the approval or denial of firearm transfer requests, based on criminal history record information checks. The processes established shall conform to the provisions of § 18.2-308.2:2, and the definitions and provisions of § 18.2-308.2:2 regarding criminal history record information checks shall apply to this section mutatis mutandis. The designated dealer shall collect and disseminate the fees prescribed in § 18.2-308.2:2 as required by that section. The dealer may charge and retain an additional fee not to exceed \$15 for obtaining a criminal history record information check on behalf of a seller.

B. Notwithstanding the provisions of subsection A and unless otherwise prohibited by state or federal law, a person may sell a firearm to another person if:

1. The sale of a firearm is to an authorized representative of the Commonwealth or any subdivision thereof as part of an authorized voluntary gun buy-back or give-back program;

2. The sale occurs at a firearms show, as defined in § 54.1-4200, and the seller has received a determination from the Department of State Police that the purchaser is not prohibited under state or federal law from possessing a firearm in accordance with § 54.1-4201.2; or

3. The sale of a firearm is conducted pursuant to § 59.1-148.3, with the exception of a sale conducted pursuant to subsection C of § 59.1-148.3.

C. Any person who willfully and intentionally sells a firearm to another person without obtaining verification in accordance with this section is guilty of a Class 1 misdemeanor.

D. Any person who willfully and intentionally purchases a firearm from another person without obtaining verification in accordance with this section is guilty of a Class 1 misdemeanor.

2. That the provisions of this act may result in a net increase in periods of imprisonment or commitment. Pursuant to § 30-19.1:4 of the Code of Virginia, the estimated amount of the necessary appropriation cannot be determined for periods of imprisonment in state adult correctional facilities; therefore, Chapter 2 of the Acts of Assembly of 2022, Special Session I, requires the Virginia Criminal Sentencing Commission to assign a minimum fiscal impact of \$50,000. Pursuant to § 30-19.1:4 of the Code of Virginia, the estimated amount of the necessary appropriation cannot be determined for periods of commitment to the custody of the Department of Juvenile Justice.