## **2023 SESSION**

**ENROLLED** 

[H 2394]

## 1

## VIRGINIA ACTS OF ASSEMBLY — CHAPTER

2 An Act to amend and reenact § 2.2-3705.6 of the Code of Virginia, relating to the Virginia Freedom of
 3 Information Act; exclusions; proprietary records and trade secrets; Fort Monroe Authority.

4 5

## Approved

6 Be it enacted by the General Assembly of Virginia:

7 1. That § 2.2-3705.6 of the Code of Virginia is amended and reenacted as follows:

8 § 2.2-3705.6. Exclusions to application of chapter; proprietary records and trade secrets.

9 The following information contained in a public record is excluded from the mandatory disclosure 10 provisions of this chapter but may be disclosed by the custodian in his discretion, except where such 11 disclosure is prohibited by law. Redaction of information excluded under this section from a public 12 record shall be conducted in accordance with § 2.2-3704.01.

13 1. Proprietary information gathered by or for the Virginia Port Authority as provided in § 62.1-132.414 or 62.1-134.1.

15 2. Financial statements not publicly available filed with applications for industrial development16 financings in accordance with Chapter 49 (§ 15.2-4900 et seq.) of Title 15.2.

3. Proprietary information, voluntarily provided by private business pursuant to a promise of confidentiality from a public body, used by the public body for business, trade, and tourism development or retention; and memoranda, working papers, or other information related to businesses that are considering locating or expanding in Virginia, prepared by a public body, where competition or bargaining is involved and where disclosure of such information would adversely affect the financial interest of the public body.

4. Information that was filed as confidential under the Toxic Substances Information Act (§ 32.1-239 et seq.), as such Act existed prior to July 1, 1992.

5. Fisheries data that would permit identification of any person or vessel, except when required by court order as specified in § 28.2-204.

6. Confidential financial statements, balance sheets, trade secrets, and revenue and cost projections
provided to the Department of Rail and Public Transportation, provided such information is exempt
under the federal Freedom of Information Act or the federal Interstate Commerce Act or other laws
administered by the Surface Transportation Board or the Federal Railroad Administration with respect to
data provided in confidence to the Surface Transportation Board and the Federal Railroad
Administration.

7. Proprietary information related to inventory and sales, voluntarily provided by private energy
 suppliers to the Department of Energy, used by that Department for energy contingency planning
 purposes or for developing consolidated statistical information on energy supplies.

36 8. Confidential proprietary information furnished to the Board of Medical Assistance Services or the
37 Medicaid Prior Authorization Advisory Committee pursuant to Article 4 (§ 32.1-331.12 et seq.) of
38 Chapter 10 of Title 32.1.

39 9. Proprietary, commercial or financial information, balance sheets, trade secrets, and revenue and 40 cost projections provided by a private transportation business to the Virginia Department of 41 Transportation and the Department of Rail and Public Transportation for the purpose of conducting 42 transportation studies needed to obtain grants or other financial assistance under the Transportation 43 Equity Act for the 21st Century (P.L. 105-178) for transportation projects if disclosure of such information is exempt under the federal Freedom of Information Act or the federal Interstate Commerce 44 45 Act or other laws administered by the Surface Transportation Board or the Federal Railroad Administration with respect to data provided in confidence to the Surface Transportation Board and the 46 Federal Railroad Administration. However, the exclusion provided by this subdivision shall not apply to 47 48 any wholly owned subsidiary of a public body.

49 10. Confidential information designated as provided in subsection F of § 2.2-4342 as trade secrets or
50 proprietary information by any person in connection with a procurement transaction or by any person
51 who has submitted to a public body an application for prequalification to bid on public construction
52 projects in accordance with subsection B of § 2.2-4317.

11. a. Memoranda, staff evaluations, or other information prepared by the responsible public entity,
its staff, outside advisors, or consultants exclusively for the evaluation and negotiation of proposals filed
under the Public-Private Transportation Act of 1995 (§ 33.2-1800 et seq.) or the Public-Private
Education Facilities and Infrastructure Act of 2002 (§ 56-575.1 et seq.) where (i) if such information

57 was made public prior to or after the execution of an interim or a comprehensive agreement, 58 § 33.2-1820 or 56-575.17 notwithstanding, the financial interest or bargaining position of the public 59 entity would be adversely affected and (ii) the basis for the determination required in clause (i) is 60 documented in writing by the responsible public entity; and

61 b. Information provided by a private entity to a responsible public entity, affected jurisdiction, or 62 affected local jurisdiction pursuant to the provisions of the Public-Private Transportation Act of 1995 (§ 33.2-1800 et seq.) or the Public-Private Education Facilities and Infrastructure Act of 2002 63 64 (§ 56-575.1 et seq.) if disclosure of such information would reveal (i) trade secrets of the private entity; 65 (ii) financial information of the private entity, including balance sheets and financial statements, that are 66 not generally available to the public through regulatory disclosure or otherwise; or (iii) other information submitted by the private entity where if such information was made public prior to the execution of an 67 interim agreement or a comprehensive agreement, the financial interest or bargaining position of the 68 public or private entity would be adversely affected. In order for the information specified in clauses (i), 69 70 (ii), and (iii) to be excluded from the provisions of this chapter, the private entity shall make a written 71 request to the responsible public entity:

72 (1) Invoking such exclusion upon submission of the data or other materials for which protection from 73 disclosure is sought; 74

(2) Identifying with specificity the data or other materials for which protection is sought; and

(3) Stating the reasons why protection is necessary.

75 76 The responsible public entity shall determine whether the requested exclusion from disclosure is 77 necessary to protect the trade secrets or financial information of the private entity. To protect other 78 information submitted by the private entity from disclosure, the responsible public entity shall determine 79 whether public disclosure prior to the execution of an interim agreement or a comprehensive agreement 80 would adversely affect the financial interest or bargaining position of the public or private entity. The responsible public entity shall make a written determination of the nature and scope of the protection to 81 be afforded by the responsible public entity under this subdivision. Once a written determination is made 82 by the responsible public entity, the information afforded protection under this subdivision shall continue 83 84 to be protected from disclosure when in the possession of any affected jurisdiction or affected local 85 jurisdiction.

86 Except as specifically provided in subdivision 11 a, nothing in this subdivision shall be construed to 87 authorize the withholding of (a) procurement records as required by § 33.2-1820 or 56-575.17; (b) 88 information concerning the terms and conditions of any interim or comprehensive agreement, service 89 contract, lease, partnership, or any agreement of any kind entered into by the responsible public entity 90 and the private entity; (c) information concerning the terms and conditions of any financing arrangement 91 that involves the use of any public funds; or (d) information concerning the performance of any private 92 entity developing or operating a qualifying transportation facility or a qualifying project.

For the purposes of this subdivision, the terms "affected jurisdiction," "affected local jurisdiction," "comprehensive agreement," "interim agreement," "qualifying project," "qualifying transportation facility," "responsible public entity," and "private entity" shall mean the same as those terms are defined in the Public-Private Transportation Act of 2002 (\$ 53.2-1800 et seq.) or in the Public-Private Education 93 94 95 96 97 Facilities and Infrastructure Act of 2002 (§ 56-575.1 et seq.).

98 12. Confidential proprietary information or trade secrets, not publicly available, provided by a private 99 person or entity pursuant to a promise of confidentiality to the Virginia Resources Authority or to a 100 fund administered in connection with financial assistance rendered or to be rendered by the Virginia 101 Resources Authority where, if such information were made public, the financial interest of the private 102 person or entity would be adversely affected.

13. Trade secrets or confidential proprietary information that is not generally available to the public 103 104 through regulatory disclosure or otherwise, provided by a (i) bidder or applicant for a franchise or (ii) 105 franchisee under Chapter 21 (§ 15.2-2100 et seq.) of Title 15.2 to the applicable franchising authority pursuant to a promise of confidentiality from the franchising authority, to the extent the information 106 107 relates to the bidder's, applicant's, or franchisee's financial capacity or provision of new services, adoption of new technologies or implementation of improvements, where such new services, 108 technologies, or improvements have not been implemented by the franchisee on a nonexperimental scale 109 110 in the franchise area, and where, if such information were made public, the competitive advantage or 111 financial interests of the franchisee would be adversely affected.

112 In order for trade secrets or confidential proprietary information to be excluded from the provisions 113 of this chapter, the bidder, applicant, or franchisee shall (a) invoke such exclusion upon submission of 114 the data or other materials for which protection from disclosure is sought, (b) identify the data or other 115 materials for which protection is sought, and (c) state the reason why protection is necessary.

116 No bidder, applicant, or franchisee may invoke the exclusion provided by this subdivision if the bidder, applicant, or franchisee is owned or controlled by a public body or if any representative of the 117

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118 applicable franchising authority serves on the management board or as an officer of the bidder, 119 applicant, or franchisee.

14. Information of a proprietary or confidential nature furnished by a supplier or manufacturer of
charitable gaming supplies to the Department of Agriculture and Consumer Services (i) pursuant to
subsection E of § 18.2-340.34 and (ii) pursuant to regulations promulgated by the Commissioner of
Agriculture and Consumer Services related to approval of electronic and mechanical equipment.

124 15. Information related to Virginia apple producer sales provided to the Virginia State Apple Board 125 pursuant to § 3.2-1215.

126 16. Trade secrets submitted by CMRS providers as defined in § 56-484.12 to the former Wireless
127 Carrier E-911 Cost Recovery Subcommittee created pursuant to former § 56-484.15, relating to the
128 provision of wireless E-911 service.

129 17. Information relating to a grant or loan application, or accompanying a grant or loan application, 130 to the Commonwealth Health Research Board pursuant to Chapter 5.3 (§ 32.1-162.23 et seq.) of Title 131 32.1 if disclosure of such information would (i) reveal proprietary business or research-related 132 information produced or collected by the applicant in the conduct of or as a result of study or research 133 on medical, rehabilitative, scientific, technical, technological, or scholarly issues, when such information 134 has not been publicly released, published, copyrighted, or patented, and (ii) be harmful to the 135 competitive position of the applicant.

136 18. Confidential proprietary information and trade secrets developed and held by a local public body
137 (i) providing telecommunication services pursuant to § 56-265.4:4 and (ii) providing cable television
138 services pursuant to Article 1.1 (§ 15.2-2108.2 et seq.) of Chapter 21 of Title 15.2 if disclosure of such
139 information would be harmful to the competitive position of the locality.

In order for confidential proprietary information or trade secrets to be excluded from the provisions
of this chapter, the locality in writing shall (a) invoke the protections of this subdivision, (b) identify
with specificity the information for which protection is sought, and (c) state the reasons why protection
is necessary. However, the exemption provided by this subdivision shall not apply to any authority
created pursuant to the BVU Authority Act (§ 15.2-7200 et seq.).

145 19. Confidential proprietary information and trade secrets developed by or for a local authority
146 created in accordance with the Virginia Wireless Service Authorities Act (§ 15.2-5431.1 et seq.) to
147 provide qualifying communications services as authorized by Article 5.1 (§ 56-484.7:1 et seq.) of
148 Chapter 15 of Title 56, where disclosure of such information would be harmful to the competitive
149 position of the authority, except that information required to be maintained in accordance with
150 § 15.2-2160 shall be released.

151 20. Trade secrets or financial information of a business, including balance sheets and financial 152 statements, that are not generally available to the public through regulatory disclosure or otherwise, 153 provided to the Department of Small Business and Supplier Diversity as part of an application for 154 certification as a small, women-owned, or minority-owned business in accordance with Chapter 16.1 155 (§ 2.2-1603 et seq.). In order for such trade secrets or financial information to be excluded from the 156 provisions of this chapter, the business shall (i) invoke such exclusion upon submission of the data or 157 other materials for which protection from disclosure is sought, (ii) identify the data or other materials for 158 which protection is sought, and (iii) state the reasons why protection is necessary.

159 21. Information of a proprietary or confidential nature disclosed by a carrier to the State Health 160 Commissioner pursuant to §§ 32.1-276.5:1 and 32.1-276.7:1.

161 22. Trade secrets, including, but not limited to, financial information, including balance sheets and
162 financial statements, that are not generally available to the public through regulatory disclosure or
163 otherwise, and revenue and cost projections supplied by a private or nongovernmental entity to the State
164 Inspector General for the purpose of an audit, special investigation, or any study requested by the Office
165 of the State Inspector General in accordance with law.

166 In order for the information specified in this subdivision to be excluded from the provisions of this167 chapter, the private or nongovernmental entity shall make a written request to the State Inspector168 General:

a. Invoking such exclusion upon submission of the data or other materials for which protection from disclosure is sought;

b. Identifying with specificity the data or other materials for which protection is sought; and

172 c. Stating the reasons why protection is necessary.

The State Inspector General shall determine whether the requested exclusion from disclosure is
necessary to protect the trade secrets or financial information of the private entity. The State Inspector
General shall make a written determination of the nature and scope of the protection to be afforded by it
under this subdivision.

177 23. Information relating to a grant application, or accompanying a grant application, submitted to the178 Tobacco Region Revitalization Commission that would (i) reveal (a) trade secrets, (b) financial

179 information of a grant applicant that is not a public body, including balance sheets and financial 180 statements, that are not generally available to the public through regulatory disclosure or otherwise, or (c) research-related information produced or collected by the applicant in the conduct of or as a result of 181 182 study or research on medical, rehabilitative, scientific, technical, technological, or scholarly issues, when 183 such information has not been publicly released, published, copyrighted, or patented, and (ii) be harmful to the competitive position of the applicant; and memoranda, staff evaluations, or other information 184 prepared by the Commission or its staff exclusively for the evaluation of grant applications. The 185 186 exclusion provided by this subdivision shall apply to grants that are consistent with the powers of and in 187 furtherance of the performance of the duties of the Commission pursuant to § 3.2-3103.

188 In order for the information specified in this subdivision to be excluded from the provisions of this 189 chapter, the applicant shall make a written request to the Commission:

190 a. Invoking such exclusion upon submission of the data or other materials for which protection from 191 disclosure is sought;

192 b. Identifying with specificity the data, information or other materials for which protection is sought; 193 and

c. Stating the reasons why protection is necessary.

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195 The Commission shall determine whether the requested exclusion from disclosure is necessary to 196 protect the trade secrets, financial information, or research-related information of the applicant. The 197 Commission shall make a written determination of the nature and scope of the protection to be afforded 198 by it under this subdivision.

199 24. a. Information held by the Commercial Space Flight Authority relating to rate structures or 200 charges for the use of projects of, the sale of products of, or services rendered by the Authority if 201 disclosure of such information would adversely affect the financial interest or bargaining position of the 202 Authority or a private entity providing the information to the Authority; or

203 b. Information provided by a private entity to the Commercial Space Flight Authority if disclosure of such information would (i) reveal (a) trade secrets of the private entity; (b) financial information of the 204 private entity, including balance sheets and financial statements, that are not generally available to the 205 206 public through regulatory disclosure or otherwise; or (c) other information submitted by the private 207 entity and (ii) adversely affect the financial interest or bargaining position of the Authority or private 208 entity.

209 In order for the information specified in clauses (a), (b), and (c) of subdivision 24 b to be excluded 210 from the provisions of this chapter, the private entity shall make a written request to the Authority:

211 (1) Invoking such exclusion upon submission of the data or other materials for which protection from 212 disclosure is sought; 213

(2) Identifying with specificity the data or other materials for which protection is sought; and

(3) Stating the reasons why protection is necessary.

215 The Authority shall determine whether the requested exclusion from disclosure is necessary to protect the trade secrets or financial information of the private entity. To protect other information submitted by 216 217 the private entity from disclosure, the Authority shall determine whether public disclosure would 218 adversely affect the financial interest or bargaining position of the Authority or private entity. The 219 Authority shall make a written determination of the nature and scope of the protection to be afforded by 220 it under this subdivision.

221 25. Information of a proprietary nature furnished by an agricultural landowner or operator to the 222 Department of Conservation and Recreation, the Department of Environmental Quality, the Department of Agriculture and Consumer Services, or any political subdivision, agency, or board of the Commonwealth pursuant to §§ 10.1-104.7, 10.1-104.8, and 10.1-104.9, other than when required as part 223 224 225 of a state or federal regulatory enforcement action.

226 26. Trade secrets provided to the Department of Environmental Quality pursuant to the provisions of 227 § 10.1-1458. In order for such trade secrets to be excluded from the provisions of this chapter, the 228 submitting party shall (i) invoke this exclusion upon submission of the data or materials for which 229 protection from disclosure is sought, (ii) identify the data or materials for which protection is sought, 230 and (iii) state the reasons why protection is necessary.

231 27. Information of a proprietary nature furnished by a licensed public-use airport to the Department 232 of Aviation for funding from programs administered by the Department of Aviation or the Virginia 233 Aviation Board, where if such information was made public, the financial interest of the public-use 234 airport would be adversely affected.

In order for the information specified in this subdivision to be excluded from the provisions of this 235 236 chapter, the public-use airport shall make a written request to the Department of Aviation:

237 a. Invoking such exclusion upon submission of the data or other materials for which protection from 238 disclosure is sought;

239 b. Identifying with specificity the data or other materials for which protection is sought; and

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240 c. Stating the reasons why protection is necessary.

241 28. Information relating to a grant, loan, or investment application, or accompanying a grant, loan, or 242 investment application, submitted to the Commonwealth of Virginia Innovation Partnership Authority (the Authority) established pursuant to Article 11 (§ 2.2-2351 et seq.) of Chapter 22, an advisory 243 244 committee of the Authority, or any other entity designated by the Authority to review such applications, 245 to the extent that such records would (i) reveal (a) trade secrets; (b) financial information of a party to a 246 grant, loan, or investment application that is not a public body, including balance sheets and financial 247 statements, that are not generally available to the public through regulatory disclosure or otherwise; or 248 (c) research-related information produced or collected by a party to the application in the conduct of or 249 as a result of study or research on medical, rehabilitative, scientific, technical, technological, or scholarly 250 issues, when such information has not been publicly released, published, copyrighted, or patented, and 251 (ii) be harmful to the competitive position of a party to a grant, loan, or investment application; and 252 memoranda, staff evaluations, or other information prepared by the Authority or its staff, or a reviewing 253 entity designated by the Authority, exclusively for the evaluation of grant, loan, or investment 254 applications, including any scoring or prioritization documents prepared for and forwarded to the 255 Authority.

256 29. Proprietary information, voluntarily provided by a private business pursuant to a promise of 257 confidentiality from a public body, used by the public body for a solar services or carbon sequestration 258 agreement, where disclosure of such information would (i) reveal (a) trade secrets of the private 259 business; (b) financial information of the private business, including balance sheets and financial 260 statements, that are not generally available to the public through regulatory disclosure or otherwise; or (c) other information submitted by the private business and (ii) adversely affect the financial interest or 261 262 bargaining position of the public body or private business.

263 In order for the information specified in clauses (i)(a), (b), and (c) to be excluded from the 264 provisions of this chapter, the private business shall make a written request to the public body:

265 a. Invoking such exclusion upon submission of the data or other materials for which protection from 266 disclosure is sought; 267

b. Identifying with specificity the data or other materials for which protection is sought; and

c. Stating the reasons why protection is necessary.

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269 30. Information contained in engineering and construction drawings and plans submitted for the sole 270 purpose of complying with the Building Code in obtaining a building permit if disclosure of such 271 information would identify specific trade secrets or other information that would be harmful to the 272 competitive position of the owner or lessee. However, such information shall be exempt only until the 273 building is completed. Information relating to the safety or environmental soundness of any building 274 shall not be exempt from disclosure.

275 31. Trade secrets, including, but not limited to, financial information, including balance sheets and 276 financial statements that are not generally available to the public through regulatory disclosure or 277 otherwise, and revenue and cost projections supplied by a private or nongovernmental entity to the Virginia Department of Transportation for the purpose of an audit, special investigation, or any study 278 279 requested by the Virginia Department of Transportation in accordance with law.

280 In order for the records specified in this subdivision to be excluded from the provisions of this 281 chapter, the private or nongovernmental entity shall make a written request to the Department:

282 a. Invoking such exclusion upon submission of the data or other materials for which protection from 283 disclosure is sought;

b. Identifying with specificity the data or other materials for which protection is sought; and

285 c. Stating the reasons why protection is necessary.

286 The Virginia Department of Transportation shall determine whether the requested exclusion from 287 disclosure is necessary to protect trade secrets or financial records of the private entity. The Virginia 288 Department of Transportation shall make a written determination of the nature and scope of the 289 protection to be afforded by it under this subdivision.

290 32. Information related to a grant application, or accompanying a grant application, submitted to the Department of Housing and Community Development that would (i) reveal (a) trade secrets, (b) 291 292 financial information of a grant applicant that is not a public body, including balance sheets and 293 financial statements, that are not generally available to the public through regulatory disclosure or 294 otherwise, or (c) research-related information produced or collected by the applicant in the conduct of or 295 as a result of study or research on medical, rehabilitative, scientific, technical, technological, or scholarly 296 issues, when such information has not been publicly released, published, copyrighted, or patented, and 297 (ii) be harmful to the competitive position of the applicant. The exclusion provided by this subdivision 298 shall only apply to grants administered by the Department, the Director of the Department, or pursuant 299 to § 36-139, Article 26 (§ 2.2-2484 et seq.) of Chapter 24, or the Virginia Telecommunication Initiative 300 as authorized by the appropriations act.

301 In order for the information submitted by the applicant and specified in this subdivision to be
 302 excluded from the provisions of this chapter, the applicant shall make a written request to the
 303 Department:

a. Invoking such exclusion upon submission of the data or other materials for which protection from
 disclosure is sought;

b. Identifying with specificity the data, information, or other materials for which protection is sought;and

**308** c. Stating the reasons why protection is necessary.

309 The Department shall determine whether the requested exclusion from disclosure is necessary to 310 protect the trade secrets or confidential proprietary information of the applicant. The Department shall 311 make a written determination of the nature and scope of the protection to be afforded by it under this 312 subdivision.

313 33. Financial and proprietary records submitted with a loan application to a locality for the
314 preservation or construction of affordable housing that is related to a competitive application to be
315 submitted to either the U.S. Department of Housing and Urban Development (HUD) or the Virginia
316 Housing Development Authority (VHDA), when the release of such records would adversely affect the
317 bargaining or competitive position of the applicant. Such records shall not be withheld after they have
318 been made public by HUD or VHDA.

319 34. Information of a proprietary or confidential nature disclosed by a health carrier or pharmacy
320 benefits manager pursuant to § 38.2-3407.15:6, a wholesale distributor pursuant to § 54.1-3436.1, or a
321 manufacturer pursuant to § 54.1-3442.02.

322 35. Trade secrets, proprietary information, or financial information, including balance sheets and 323 financial statements, that are not generally available to the public through regulatory disclosure or 324 otherwise, supplied by an individual or a private or nongovernmental entity to the Fort Monroe 325 Authority for the purpose of complying with the obligations of any lease, easement, license, permit, or 326 other agreement, whether of a commercial or residential real-estate nature, pertaining to the use or 327 occupancy of any portion of Fort Monroe.

328 In order for the records specified in this subdivision to be excluded from the provisions of this
 329 chapter, the individual or private or nongovernmental entity shall make a written request to the Fort
 330 Monroe Authority:

a. Invoking such exclusion upon submission of the data or other materials for which protection from
 disclosure is sought;

b. Identifying with specificity the data, information, or other materials for which protection is sought;
 and

335 c. Stating the reasons why protection is necessary.