# 2023 SESSION

23107730D

### HOUSE BILL NO. 2275

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Governor

on March 27, 2023)

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- (Patron Prior to Substitute—Delegate Kilgore)
- A BILL to amend and reenact §§ 30-202 through 30-206, 30-209, 45.2-1712, 45.2-1713, and 56-599 of 7 the Code of Virginia and to amend the Code of Virginia by adding a section numbered 30-205.1, 8 relating to energy planning and electric utility oversight; Commission on Electric Utility Regulation; 9 membership, meetings, powers and duties, staffing, and ratepayer impact statements; Virginia Energy 10 Plan; electric utilities; integrated resource plans.
- 11 Be it enacted by the General Assembly of Virginia:

1. That §§ 30-202 through 30-206, 30-209, 45.2-1712, 45.2-1713, and 56-599 of the Code of Virginia 12 are amended and reenacted and that the Code of Virginia is amended by adding a section 13 numbered 30-205.1 as follows: 14

### § 30-202. (Expires July 1, 2024) Membership; terms.

16 The Commission shall have a total membership of 14 members that shall consist of 10 legislative 17 members, three nonlegislative citizen members, and one ex officio member. Members shall be appointed as follows: four members of the Senate to be appointed by the Senate Committee on Rules and that 18 19 consist of three members from the majority party and one member from the minority party or an equal 20 number from each in the event the chamber is evenly divided; six members of the House of Delegates to 21 be appointed by the Speaker of the House of Delegates in accordance with the principles of proportional 22 representation contained in the Rules of the House of Delegates; one nonlegislative citizen member with 23 expertise in economic development and ratepayer advocacy to be appointed by the Senate Committee on 24 Rules; one nonlegislative citizen member with expertise in energy affordability and ratepayer advocacy 25 to be appointed by the Speaker of the House of Delegates; and one nonlegislative citizen member with 26 expertise in public utility regulation and ratepayer advocacy to be appointed by the Governor. The 27 Attorney General or his designee shall serve ex officio. Any such designee shall be an attorney 28 employed within the Department of Law's Division of Consumer Counsel. Nonlegislative citizen members 29 of the Commission shall be citizens of the Commonwealth. Each member of the Commission shall 30 annually complete an orientation on electric utility regulation provided by the State Corporation 31 Commission.

Members Legislative members of the Commission and the ex officio member shall serve terms 32 coincident with their terms of office. Nonlegislative citizen members shall be appointed for a term of two years. All members may be reappointed. Appointments to fill vacancies, other than by expiration of 33 34 35 a term, shall be made for the unexpired terms. Vacancies shall be filled in the same manner as the 36 original appointments.

37 The Commission shall *annually* elect a chairman and vice-chairman from among its membership, 38 who shall be members of the General Assembly. The chairman of the Commission shall be authorized to 39 designate one or more members of the Commission to observe and participate in the discussions of any 40 work group convened by the State Corporation Commission in furtherance of its duties under the 41 Virginia Electric Utility Regulation Act (§ 56-576 et seq.) and this chapter. Members participating in 42 such discussions shall be entitled to compensation and reimbursement provided in § 30-204, if approved 43 by the Joint Rules Committee or its Budget Oversight Subcommittee.

# § 30-203. (Expires July 1, 2024) Quorum; meetings; voting on recommendations.

A majority of the members shall constitute a quorum. The Commission shall meet at least twice per 45 year; meetings of the Commission shall be held at the call of the chairman or whenever the majority of 46 47 the members so request.

No recommendation of the Commission shall be adopted if a majority of the Senate members or a **48** 49 majority of the House members appointed to the Commission (i) vote against the recommendation and 50 (ii) vote for the recommendation to fail notwithstanding the majority vote of the Commission. 51

### § 30-204. (Expires July 1, 2024) Compensation; expenses.

Members Legislative members of the Commission shall receive such compensation as provided in 52 53 § 30-19.12 and shall be reimbursed for all reasonable and necessary expenses incurred in the 54 performance of their duties as provided in §§ 2.2-2813 and 2.2-2825. Unless otherwise approved in writing by the chairman of the Commission and the executive director of the Commission, nonlegislative 55 citizen members shall only be reimbursed for travel originating and ending within the Commonwealth 56 57 for the purpose of attending meetings. However, all such compensation and expenses shall be paid from existing appropriations to the Commission or, if unfunded, shall be approved by the Joint Rules 58 59 Committee.

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#### 60 § 30-205. (Expires July 1, 2024) Powers and duties of the Commission.

The Commission shall have the following powers and duties: 61

62 1. Monitor the work of the State Corporation Commission in implementing Chapter 23 (§ 56-576 et 63 seq.) of Title 56, receiving. The Commission shall receive an annual report from the State Corporation 64 Commission by November 1 regarding such implementation and shall receive such other reports as the 65 Commission may be required to make pursuant thereto, including reviews, analyses, and impact on 66 consumers of electric utility regulation in other states; 67

2. Examine generation, transmission and distribution systems reliability concerns;

68 3. Establish one or more subcommittees, composed of its membership, persons with expertise in the 69 matters under consideration by the Commission, or both, to meet at the direction of the chairman of the Commission, for any purpose within the scope of the duties prescribed to the Commission by this section, provided that such persons who are not members of the Commission shall serve without 70 71 72 compensation but shall be entitled to be reimbursed from funds appropriated or otherwise available to 73 the Commission for reasonable and necessary expenses incurred in the performance of their duties; and

74 4. Monitor applications by the Commonwealth for grants and awards for energy projects from the 75 federal government;

76 5. Consider legislation referred to it during any session of the General Assembly or other requests 77 by members of the General Assembly:

78 6. Conduct studies and gather information and data in order to accomplish its purposes set forth in 79 § 30-201 and in connection with the faithful execution of the laws of the Commonwealth; 80

7. Issue ratepayer impact statements pursuant to § 30-205.1; and

8. Report annually to the General Assembly and the Governor with such recommendations as may be 81 appropriate for legislative and administrative consideration in order to maintain reliable service in the 82 83 Commonwealth while preserving the Commonwealth's position as a low-cost electricity market.

#### 84 § 30-205.1. Ratepayer impact statements for electric utility regulation. 85

A. As used in this section:

86 "Ratepayer" means a residential, commercial, or industrial customer who is billed for the 87 consumption of electricity by an electric utility in the Commonwealth.

88 "Ratepayer impact statement" means a statement prepared using data or other relevant information 89 to estimate the potential impact on ratepayers' electric bills of proposed legislation related to electric 90 utilities.

91 B. Upon the request by the Chairman for the House Committee on Commerce and Energy or the 92 Senate Committee on Commerce and Labor, the Commission shall prepare a ratepayer impact statement 93 for any proposed legislation related to electric utility regulation specified by such Chairman. Each such 94 Chairman may request up to five ratepayer impact statements in any given regular or special session of 95 the General Assembly. Additionally, upon the request of any other member of the General Assembly, the

96 Commission, at the Commission's discretion, may prepare a ratepayer impact statement for any 97 proposed legislation related to electric utility regulation specified by such member.

98 C. The Commission shall provide any such ratepayer impact statement to the requesting Chairman or 99 member, the patron of the legislation, and the members of any committee considering the legislation.

100 D. Upon request of the Commission, the State Corporation Commission, the Office of the Attorney 101 General, and all agencies of the Commonwealth shall expeditiously provide the Commission with 102 assistance in the preparation of any ratepayer impact statement including providing the Commission 103 with any necessary data or other relevant information.

104 E. The Commission shall ensure that any ratepayer impact statement provides a neutral and accurate analysis of the potential impact on ratepayers' electric bills of the proposed legislation. Any ratepayer 105 impact statement shall include the methodology used by the Commission to prepare such ratepayer 106 107 impact statement. 108

### § 30-206. (Expires July 1, 2024) Staffing.

Administrative staff support shall be provided by the Office of the Clerk of the Senate or the Office 109 110 of Clerk of the House of Delegates as may be appropriate for the house in which the chairman of the Commission serves. The Division of Legislative Services shall provide legal, research, policy analysis 111 and other services as requested by the Commission. The Commission may appoint, employ, and remove 112 an executive director and such other persons as it deems necessary, subject to funding in the 113 114 appropriation act, and shall determine the duties and fix the salaries or compensation of such executive director and other persons, within the amounts appropriated for such purpose. The Commission may 115 116 also employ experts who have knowledge of the issues before it. All agencies of the Commonwealth 117 shall provide assistance to the Commission, upon request, subject to funding in the appropriation act.

- 118 § 30-209. (Expires July 1, 2024) Sunset.
- This chapter shall expire on July 1, 2024 2029. 119
- § 45.2-1712. Annual reporting by investor-owned public utilities. 120
- Each investor-owned public utility providing electric service in the Commonwealth shall prepare an 121

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122 annual report disclosing its efforts to conserve energy, including (i) its implementation of customer 123 demand-side management programs and (ii) efforts by the utility to improve efficiency and conserve 124 energy in its internal operations pursuant to § 56-235.1. The utility shall submit each annual report to 125 the Division *and the Commission on Electric Utility Regulation* by November 1 of each year, and the 126 Division shall compile the reports of the utilities and submit the compilation to the Governor and the 127 General Assembly as provided in the procedures of the Division of Legislative Automated Systems for 128 the processing of legislative documents.

# 129 § 45.2-1713. Submission of the Plan.

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Upon completion, the Division shall submit the Plan, including periodic updates thereto, to the
Governor, the Commissioners of the State Corporation Commission, and the General Assembly and
shall present the Plan to the Commission on Electric Utility Regulation at a public meeting. The Plan
shall be submitted as provided in the procedures of the Division of Legislative Automated Systems for
the processing of legislative documents. The Plan's executive summary shall be posted on the General
Assembly's website.

### § 56-599. Integrated resource plan required.

137 A. Each electric utility shall file an updated integrated resource plan by July 1, 2015. Thereafter, 138 each electric utility shall file an updated integrated resource plan by May 1 October 15, in each year 139 immediately preceding the year the utility is subject to a triennial review of rates for generation and 140 distribution services filing. A copy of each integrated resource plan shall be provided to the Chairman of 141 the House Committee on Labor and Commerce and Energy, the Chairman of the Senate Committee on 142 Commerce and Labor, and to the Chairman of the Commission on Electric Utility Regulation. After 143 January 1, 2024, each electric utility not subject to an annual review shall file an annual update to the 144 integrated resource plan by October 15, in each year that the utility is subject to review of rates for 145 generation and distribution services filing. All updated integrated resource plans shall comply with the 146 provisions of any relevant order of the Commission establishing guidelines for the format and contents 147 of updated and revised integrated resource plans. Each integrated resource plan shall consider options for 148 maintaining and enhancing rate stability, energy independence, economic development including 149 retention and expansion of energy-intensive industries, and service reliability.

**150** B. In preparing an integrated resource plan, each electric utility shall systematically evaluate and may **151** propose:

- 1. Entering into short-term and long-term electric power purchase contracts;
- **153** 2. Owning and operating electric power generation facilities;
- **154** 3. Building new generation facilities;
- 4. Relying on purchases from the short term or spot markets;

156 5. Making investments in demand-side resources, including energy efficiency and demand-side157 management services;

158 6. Taking such other actions, as the Commission may approve, to diversify its generation supply159 portfolio and ensure that the electric utility is able to implement an approved plan;

160 7. The methods by which the electric utility proposes to acquire the supply and demand resources161 identified in its proposed integrated resource plan;

162 8. The effect of current and pending state and federal environmental regulations upon the continued
163 operation of existing electric generation facilities or options for construction of new electric generation
164 facilities;

165 9. The most cost effective means of complying with current and pending state and federal
 166 environmental regulations, including compliance options to minimize effects on customer rates of such
 167 regulations;

168 10. Long-term electric distribution grid planning and proposed electric distribution grid169 transformation projects;

170 11. Developing a long-term plan for energy efficiency measures to accomplish policy goals of
 171 reduction in customer bills, particularly for low-income, elderly, and disabled customers; reduction in
 172 emissions; and reduction in carbon intensity; and

173 12. Developing a long-term plan to integrate new energy storage facilities into existing generation174 and distribution assets to assist with grid transformation.

175 C. As part of preparing any integrated resource plan pursuant to this section, each utility shall 176 conduct a facility retirement study for owned facilities located in the Commonwealth that emit carbon 177 dioxide as a byproduct of combusting fuel and shall include the study results in its integrated resource 178 plan. Upon filing the integrated resource plan with the Commission, the utility shall contemporaneously 179 disclose the study results to each planning district commission, county board of supervisors, and city and 180 town council where such electric generation unit is located, the Department of Energy, the Department of Housing and Community Development, the Virginia Employment Commission, and the Virginia 181 182 Council on Environmental Justice. The disclosure shall include (i) the driving factors of the decision to

retire and (ii) the anticipated retirement year of any electric generation unit included in the plan. Any
electric generating facility with an anticipated retirement date that meets the criteria of § 45.2-1701.1
shall comply with the public disclosure requirements therein.

186 D.As part of preparing any integrated resource plan pursuant to this section, each utility shall conduct outreach to engage the public in a stakeholder review process and provide opportunities for the 187 188 public to contribute information, input, and ideas on the utility's integrated resource plan, including the 189 plan's development methodology, modeling inputs, and assumptions, as well as the ability for the public 190 to make relevant inquiries, to the utility when formulating its integrated resource plan. Each utility shall report its public outreach efforts to the Commission. The stakeholder review process shall include 191 192 representatives from multiple interest groups, including residential and industrial classes of ratepayers. 193 Each utility shall, at the time of the filing of its integrated resource plan, report on any stakeholder 194 meetings that have occurred prior to the filing date. E. The Commission shall analyze and review an integrated resource plan and, after giving notice and 195 196

**196** opportunity to be heard, the Commission shall make a determination within nine months after the date **197** of filing as to whether such an integrated resource plan is reasonable and is in the public interest.