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HOUSE BILL NO. 2151

Offered January 11, 2023

Prefiled January 10, 2023

A BILL to amend and reenact §§ 10.1-107 and 10.1-200.1 of the Code of Virginia, relating to state parks; master planning requirements.

Patron—Fariss

Referred to Committee on Agriculture, Chesapeake and Natural Resources

Be it enacted by the General Assembly of Virginia:

1. That §§ 10.1-107 and 10.1-200.1 of the Code of Virginia are amended and reenacted as follows:

§ 10.1-107. General powers and duties of the Board.

A. The Board shall advise the Governor and the Director on activities of the Department. Upon the request of the Governor, or the Director, the Board shall institute investigations and make recommendations.

The Board shall formulate recommendations to the Director concerning:

1. Requests for grants or loans pertaining to outdoor recreation.
2. Designation of recreational sites eligible for recreational access road funds.
3. Designations proposed for scenic rivers, scenic highways, and Virginia byways.

4. Acquisition of real property by fee simple or other interests in property for the Department including, but not limited to, state parks, state recreational areas, state trails, greenways, natural areas and natural area preserves, and other lands of biological, environmental, historical, recreational, or scientific interest.

5. Acquisition of bequests, devises, and gifts of real and personal property, and the interest and income derived therefrom.

6. Stage one and stage two plans, master plans, and ~~substantial acquisition or improvement~~ amendments to master plans as provided in § 10.1-200.1.

B. The Board shall have the authority to promulgate regulations necessary for the execution of the Public Beach Conservation and Development Act, Article 2 (§ 10.1-705 et seq.) of Chapter 7 of this title.

C. The Board shall assist the Department in the duties and responsibilities described in Subtitle I (§ 10.1-100 et seq.) of Title 10.1.

D. The Board is authorized to conduct fund-raising activities as deemed appropriate and will deposit such revenue into the State Parks Projects Fund pursuant to subsection C of § 10.1-202.

E. The Board shall advise the Governor and the Director concerning the protection or management of the Virginia Scenic Rivers System as defined in § 10.1-400. Upon the request of the Governor, or the Director, the Board shall institute investigations and make recommendations. The Board shall have general powers and duties to (i) advise the Director on the appointment of Scenic River Advisory Committees or other local or regional committees pursuant to § 10.1-401; (ii) formulate recommendations concerning designations for proposed scenic rivers or extensions of existing scenic rivers; (iii) consider and comment to the Director on any federal, state, or local governmental plans to approve, license, fund, or construct facilities that would alter any of the assets that qualified the river for scenic designation; (iv) assist the Director in reviewing and making recommendations regarding all planning for the use and development of water and related land resources including the construction of impoundments, diversions, roadways, crossings, channels, locks, canals, or other uses that change the character of a stream or waterway or destroy its scenic assets, so that full consideration and evaluation of the river as a scenic resource will be given before alternative plans for use and development are approved; (v) assist the Director in preserving and protecting the natural beauty of the scenic rivers, assuring the use and enjoyment of scenic rivers for fish and wildlife, scenic, recreational, geologic, historic, cultural, or other assets, and encouraging the continuance of existing agricultural, horticultural, forestal and open space land and water uses; (vi) advise the Director and the affected local jurisdiction on the impacts of proposed uses of each scenic river and its related land resources; and (vii) assist local governments in solving problems associated with the Virginia Scenic Rivers System, in consultation with the Director.

§ 10.1-200.1. State park master planning.

A. For purposes of this section, unless the context requires a different meaning:

"Development of a park" means any substantial physical alterations within the park boundaries other than those necessary for the repair or maintenance of existing resources or necessary for the

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59 *development of the master plan.*

60 *"Substantial improvement" means physical improvements and structures valued at \$2 million or more*
61 *that are not already documented in a park's existing master plan.*

62 B. The Department shall undertake a master planning process (i) for all existing state parks, (ii)
63 following the ~~substantial~~ acquisition of land for a new state park, and (iii) prior to undertaking
64 substantial improvements to state parks *that are not already documented in a park's existing master*
65 *plan.* A master plan shall be considered a guide for the development, utilization and management of a
66 park and its natural, cultural and historic resources and shall be adhered to closely. Each plan shall be
67 developed in stages allowing for public input.

68 Stage one of the plan shall include the development of a characterization map indicating, at a
69 minimum, boundaries, inholdings, adjacent property holdings, and other features such as slopes, water
70 resources, soil conditions and types, natural resources, and cultural and historic resources. The stage one
71 plan shall include a characterization of the potential types of uses for different portions of the parks and
72 shall provide a narrative description of the natural, physical, cultural and historic attributes of the park.
73 The stage one plan shall include the specific purposes for the park and goals and objectives to support
74 those purposes.

75 Upon completion of a stage one plan, a stage two plan shall be developed by the Department which
76 shall include the potential size, types and locations of facilities and the associated infrastructure
77 including roads and utilities, as applicable. Proposed development of any type shall be in keeping with
78 the character of existing improvements, if appropriate, and the natural, cultural and historic heritage and
79 attributes of the park. The stage two plan shall include a proposed plan for phased development of the
80 potential facilities and infrastructure. The Department shall project the development costs and the
81 operational, maintenance, staffing and financial needs necessary for each of the various phases of park
82 development. Projections shall also be made for the park's resource management needs and related costs.
83 The projections shall be made part of the stage two plan.

84 Upon completion of the stage two plan, the stage one and stage two plans along with supporting
85 documents shall be combined to form a master plan for the park. Development of a park shall not begin
86 until the master plan has been reviewed by the Board of Conservation and Recreation and adopted by
87 the Director.

88 ~~B.~~ C. All members of the General Assembly shall be given notice of public meetings and, prior to
89 their adoption, the availability for review of stage one, stage two and master plans and proposed
90 amendments for substantial improvements.

91 ~~C.~~ D. The master planning process shall not be considered an impediment to the acquisition of
92 inholdings ~~or~~, adjacent properties *to be incorporated into an existing park, or properties acquired for*
93 *the development of a new park.* Such properties, when acquired, shall be incorporated into ~~the~~ *a park's*
94 *existing master plan and their uses shall be amended into the master plan as part of that plan's next*
95 *scheduled 10-year review and update, or for a new park, a master plan shall be initiated within five*
96 *years of finalizing the acquisition.*

97 ~~D.~~ E. Stage one and stage two plans shall be considered complete following review and adoption by
98 the Director. Stage one and stage two plans may only be adopted by the Director following public
99 notice and a public meeting. The Director may make nonsubstantial amendments to master plans
100 following public notice. A master plan or a substantial amendment to a master plan may only be
101 adopted by the Director after considering the recommendations of the Board of Conservation and
102 Recreation following public notice and a public meeting.

103 ~~E.~~ F. The Department shall solicit and consider public comment in the development of the stage one
104 and two plans as well as the master plan and any amendments thereto. Such solicitation shall include
105 reasonable notice to appropriate trade associations and private businesses within a 10-mile radius of the
106 park that offer similar categories of service, including private campgrounds, marinas, and recreational
107 facilities.

108 ~~F.~~ G. Master plans shall be reviewed and updated by the Department and the Board of Conservation
109 and Recreation no less frequently than once every 10 years and shall be referenced in the Virginia
110 Outdoors Plan.

111 ~~G.~~ H. Materials, documents and public testimony and input produced or taken for purposes of park
112 planning prior to January 1, 1999, may be utilized in lieu of the process established in this section
113 provided that it conforms with the requirements of this section and that a master plan shall be developed
114 that conforms with this section which shall not be deemed complete until reviewed and approved in
115 accordance with subsection ~~D~~ E.

116 ~~H.~~ I. The planning process contained in this section satisfies the Department of General Services
117 master planning requirements for lands owned or managed by the Department of Conservation and
118 Recreation. The Department of Conservation and Recreation's Facility Development Plans shall continue
119 to meet the Department of General Service's requirements.

120 ~~I.~~ For purposes of this section, unless the context requires a different meaning:

"Development of a park" means any substantial physical alterations within the park boundaries other than those necessary for the repair or maintenance of existing resources or necessary for the development of the master plan.

"Substantial acquisition" means the purchase of land valued at \$500,000 or more or the acquisition of the major portion of land for a new state park whichever is less.

"Substantial improvement" means physical improvements and structures valued at \$500,000 or more.