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HOUSE BILL NO. 1976

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Rehabilitation and Social Services
on February 17, 2023)

(Patron Prior to Substitute—Delegate Bell)

A BILL to amend and reenact §§ 37.2-809 and 37.2-813 of the Code of Virginia, relating to temporary detention; release of individual.

Be it enacted by the General Assembly of Virginia:

1. That §§ 37.2-809 and 37.2-813 of the Code of Virginia are amended and reenacted as follows:

§ 37.2-809. Involuntary temporary detention; issuance and execution of order.

A. For the purposes of this section:

"Designee of the local community services board" means an examiner designated by the local community services board who (i) is skilled in the assessment and treatment of mental illness, (ii) has completed a certification program approved by the Department, (iii) is able to provide an independent examination of the person, (iv) is not related by blood or marriage to the person being evaluated, (v) has no financial interest in the admission or treatment of the person being evaluated, (vi) has no investment interest in the facility detaining or admitting the person under this article, and (vii) except for employees of state hospitals and of the U.S. Department of Veterans Affairs, is not employed by the facility.

"Employee" means an employee of the local community services board who is skilled in the assessment and treatment of mental illness and has completed a certification program approved by the Department.

"Investment interest" means the ownership or holding of an equity or debt security, including shares of stock in a corporation, interests or units of a partnership, bonds, debentures, notes, or other equity or debt instruments.

B. A magistrate shall issue, upon the sworn petition of any responsible person, treating physician, or upon his own motion and only after an evaluation conducted in-person or by means of a two-way electronic video and audio communication system as authorized in § 37.2-804.1 by an employee or a designee of the local community services board to determine whether the person meets the criteria for temporary detention, a temporary detention order if it appears from all evidence readily available, including any recommendation from a physician, clinical psychologist, clinical social worker, or licensed professional counselor treating the person, that the person (i) has a mental illness and that there exists a substantial likelihood that, as a result of mental illness, the person will, in the near future, (a) cause serious physical harm to himself or others as evidenced by recent behavior causing, attempting, or threatening harm and other relevant information, if any, or (b) suffer serious harm due to his lack of capacity to protect himself from harm or to provide for his basic human needs; (ii) is in need of hospitalization or treatment; and (iii) is unwilling to volunteer or incapable of volunteering for hospitalization or treatment. The magistrate shall also consider, if available, (a) information provided by the person who initiated emergency custody and (b) the recommendations of any treating or examining physician licensed in Virginia either verbally or in writing prior to rendering a decision. Any temporary detention order entered pursuant to this section shall provide for the disclosure of medical records pursuant to § 37.2-804.2. This subsection shall not preclude any other disclosures as required or permitted by law.

C. When considering whether there is probable cause to issue a temporary detention order, the magistrate may, in addition to the petition, consider (i) the recommendations of any treating or examining physician, psychologist, clinical social worker, or licensed professional counselor licensed in Virginia, if available, (ii) any past actions of the person, (iii) any past mental health treatment of the person, (iv) any relevant hearsay evidence, (v) any medical records available, (vi) any affidavits submitted, if the witness is unavailable and it so states in the affidavit, and (vii) any other information available that the magistrate considers relevant to the determination of whether probable cause exists to issue a temporary detention order.

D. A magistrate may issue a temporary detention order without an emergency custody order proceeding. A magistrate may issue a temporary detention order without a prior evaluation pursuant to subsection B if (i) the person has been personally examined within the previous 72 hours by an employee or a designee of the local community services board or (ii) there is a significant physical, psychological, or medical risk to the person or to others associated with conducting such evaluation.

E. An employee or a designee of the local community services board shall determine the facility of temporary detention in accordance with the provisions of § 37.2-809.1 for all persons detained pursuant to this section. An employee or designee of the local community services board may change the facility of temporary detention and may designate an alternative facility for temporary detention at any point

60 during the period of temporary detention if it is determined that the alternative facility is a more
61 appropriate facility for temporary detention of the person given the specific security, medical, or
62 behavioral health needs of the person. In cases in which the facility of temporary detention is changed
63 following transfer of custody to an initial facility of temporary custody, transportation of the person to
64 the alternative facility of temporary detention shall be provided in accordance with the provisions of
65 § 37.2-810. The initial facility of temporary detention shall be identified on the preadmission screening
66 report and indicated on the temporary detention order; however, if an employee or designee of the local
67 community services board designates an alternative facility, that employee or designee shall provide
68 written notice forthwith, on a form developed by the Executive Secretary of the Supreme Court of
69 Virginia, to the clerk of the issuing court of the name and address of the alternative facility. Subject to
70 the provisions of § 37.2-809.1, if a facility of temporary detention cannot be identified by the time of
71 the expiration of the period of emergency custody pursuant to § 37.2-808, the person shall be detained
72 in a state facility for the treatment of persons with mental illness and such facility shall be indicated on
73 the temporary detention order. Except as provided in § 37.2-811 for inmates requiring hospitalization in
74 accordance with subdivision A 2 of § 19.2-169.6, the person shall not be detained in a jail or other place
75 of confinement for persons charged with criminal offenses. Except as provided in § 37.2-811 for inmates
76 requiring hospitalization in accordance with subdivision A 2 of § 19.2-169.6 *or in subsection C of*
77 *§ 37.2-813 for persons prior to transfer to the facility of temporary detention*, the person shall remain in
78 the custody of law enforcement until *either* (i) the person is ~~either~~ detained within a secure facility or
79 (ii) custody has been accepted by the appropriate personnel designated by either the initial facility of
80 temporary detention identified in the temporary detention order or by the alternative facility of
81 temporary detention designated by the employee or designee of the local community services board
82 pursuant to this subsection. The person detained or in custody pursuant to this section shall be given a
83 written summary of the temporary detention procedures and the statutory protections associated with
84 those procedures.

85 F. Any facility caring for a person placed with it pursuant to a temporary detention order is
86 authorized to provide emergency medical and psychiatric services within its capabilities when the facility
87 determines that the services are in the best interests of the person within its care. The costs incurred as a
88 result of the hearings and by the facility in providing services during the period of temporary detention
89 shall be paid and recovered pursuant to § 37.2-804. The maximum costs reimbursable by the
90 Commonwealth pursuant to this section shall be established by the State Board of Medical Assistance
91 Services based on reasonable criteria. The State Board of Medical Assistance Services shall, by
92 regulation, establish a reasonable rate per day of inpatient care for temporary detention.

93 G. The employee or the designee of the local community services board who is conducting the
94 evaluation pursuant to this section shall determine, prior to the issuance of the temporary detention
95 order, the insurance status of the person. Where coverage by a third party payor exists, the facility
96 seeking reimbursement under this section shall first seek reimbursement from the third party payor. The
97 Commonwealth shall reimburse the facility only for the balance of costs remaining after the allowances
98 covered by the third party payor have been received.

99 H. The duration of temporary detention shall be sufficient to allow for completion of the examination
100 required by § 37.2-815, preparation of the preadmission screening report required by § 37.2-816, and
101 initiation of mental health treatment to stabilize the person's psychiatric condition to avoid involuntary
102 commitment where possible, but shall not exceed 72 hours prior to a hearing. If the 72-hour period
103 herein specified terminates on a Saturday, Sunday, legal holiday, or day on which the court is lawfully
104 closed, the person may be detained, as herein provided, until the close of business on the next day that
105 is not a Saturday, Sunday, legal holiday, or day on which the court is lawfully closed. The person may
106 be released, pursuant to § 37.2-813, before the 72-hour period herein specified has run.

107 I. If a temporary detention order is not executed within 24 hours of its issuance, or within a shorter
108 period as is specified in the order, the order shall be void and shall be returned unexecuted to the office
109 of the clerk of the issuing court or, if the office is not open, to any magistrate serving the jurisdiction of
110 the issuing court. Subsequent orders may be issued upon the original petition within 96 hours after the
111 petition is filed. However, a magistrate must again obtain the advice of an employee or a designee of
112 the local community services board prior to issuing a subsequent order upon the original petition. Any
113 petition for which no temporary detention order or other process in connection therewith is served on
114 the subject of the petition within 96 hours after the petition is filed shall be void and shall be returned
115 to the office of the clerk of the issuing court.

116 J. The Executive Secretary of the Supreme Court of Virginia shall establish and require that a
117 magistrate, as provided by this section, be available seven days a week, 24 hours a day, for the purpose
118 of performing the duties established by this section. Each community services board shall provide to
119 each general district court and magistrate's office within its service area a list of its employees and
120 designees who are available to perform the evaluations required herein.

121 K. For purposes of this section, a health care provider or designee of a local community services

board or behavioral health authority shall not be required to encrypt any email containing information or medical records provided to a magistrate unless there is reason to believe that a third party will attempt to intercept the email.

L. If the employee or designee of the community services board who is conducting the evaluation pursuant to this section recommends that the person should not be subject to a temporary detention order, such employee or designee shall (i) inform the petitioner, the person who initiated emergency custody if such person is present, and an onsite treating physician of his recommendation; (ii) promptly inform such person who initiated emergency custody that the community services board will facilitate communication between the person and the magistrate if the person disagrees with recommendations of the employee or designee of the community services board who conducted the evaluation and the person who initiated emergency custody so requests; and (iii) upon prompt request made by the person who initiated emergency custody, arrange for such person who initiated emergency custody to communicate with the magistrate as soon as is practicable and prior to the expiration of the period of emergency custody. The magistrate shall consider any information provided by the person who initiated emergency custody and any recommendations of the treating or examining physician and the employee or designee of the community services board who conducted the evaluation and consider such information and recommendations in accordance with subsection B in making his determination to issue a temporary detention order. The person who is the subject of emergency custody shall remain in the custody of law enforcement or a designee of law enforcement and shall not be released from emergency custody until communication with the magistrate pursuant to this subsection has concluded and the magistrate has made a determination regarding issuance of a temporary detention order.

M. For purposes of this section, "person who initiated emergency custody" means any person who initiated the issuance of an emergency custody order pursuant to § 37.2-808 or a law-enforcement officer who takes a person into custody pursuant to subsection G of § 37.2-808.

N. In any case in which a person subject to an evaluation pursuant to this section is receiving services in a hospital emergency department, the treating physician or his designee and the employee or designee of the local community services board shall disclose to each other relevant information pertaining to the individual's treatment in the emergency department.

§ 37.2-813. Release of person prior to commitment hearing for involuntary admission.

A. Prior to a hearing as authorized in §§ 37.2-814 through 37.2-819, the district court judge or special justice may release the person on his personal recognizance or bond set by the district court judge or special justice if it appears from all evidence readily available that the person does not meet the commitment criteria specified in subsection C of § 37.2-817.

B. The director of any facility in which the person is detained may release the person prior to a hearing as authorized in §§ 37.2-814 through 37.2-819 if it appears, based on an evaluation conducted by the psychiatrist or clinical psychologist treating the person, that the person would not meet the commitment criteria specified in subsection C of § 37.2-817 if released.

C. For any person under a temporary detention order pursuant to § 37.2-809, prior to transport to the facility of temporary detention, the director of the facility in which the person is located may release the person if an employee or a designee of the local community services board, as those terms are defined in § 37.2-809, in consultation with the person's treating physician, (i) conducts an evaluation of the person, (ii) determines that the person no longer meets the commitment criteria specified in subsection C of § 37.2-817, (iii) authorizes the release of the person, and (iv) provides a discharge plan.