2023 SESSION

23105410D 1 **HOUSE BILL NO. 1945** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the House Committee on Health, Welfare and Institutions 4 on February 2, 2023) 5 (Patron Prior to Substitute—Delegate Durant) 6 A BILL to amend and reenact §§ 2.2-5206, 37.2-308, and 37.2-605 of the Code of Virginia and to 7 repeal § 37.2-507 of the Code of Virginia, relating to Department of Behavioral Health and 8 Developmental Services; data reporting on children and adolescents; reporting requirements. Q Be it enacted by the General Assembly of Virginia: 1. That §§ 2.2-5206, 37.2-308, and 37.2-605 of the Code of Virginia are amended and reenacted as 10 11 follows: § 2.2-5206. Community policy and management teams; powers and duties. 12 13 The community policy and management team shall manage the cooperative effort in each community 14 to better serve the needs of troubled and at-risk youths and their families and to maximize the use of 15 state and community resources. Every such team shall: 16 1. Develop interagency policies and procedures to govern the provision of services to children and 17 families in its community: 18 2. Develop interagency fiscal policies governing access to the state pool of funds by the eligible populations including immediate access to funds for emergency services and shelter care; 19 20 3. Establish policies to assess the ability of parents or legal guardians to contribute financially to the cost of services to be provided and, when not specifically prohibited by federal or state law or 21 22 regulation, provide for appropriate parental or legal guardian financial contribution, utilizing a standard 23 sliding fee scale based upon ability to pay; 4. Coordinate long-range, community-wide planning that ensures the development of resources and 24 services needed by children and families in its community including consultation on the development of 25 a community-based system of services established under § 16.1-309.3; 26 27 5. Establish policies governing referrals and reviews of children and families to the family assessment and planning teams or a collaborative, multidisciplinary team process approved by the 28 29 Council, including a process for parents and persons who have primary physical custody of a child to 30 refer children in their care to the teams, and a process to review the teams' recommendations and 31 requests for funding; 32 6. Establish quality assurance and accountability procedures for program utilization and funds 33 management: 34 7. Establish procedures for obtaining bids on the development of new services; 35 8. Manage funds in the interagency budget allocated to the community from the state pool of funds, the trust fund, and any other source; 36 37 9. Authorize and monitor the expenditure of funds by each family assessment and planning team or a 38 collaborative, multidisciplinary team process approved by the Council; 39 10. Submit grant proposals that benefit its community to the state trust fund and enter into contracts 40 for the provision or operation of services upon approval of the participating governing bodies; 41 11. Serve as its community's liaison to the Office of Children's Services, reporting on its 42 programmatic and fiscal operations and on its recommendations for improving the service system, including consideration of realignment of geographical boundaries for providing human services; 43 44 12. Collect and provide uniform data to the Council as requested by the Office of Children's Services 45 in accordance with subdivision D 16 of § 2.2-2648; 13. Review and analyze data in management reports provided by the Office of Children's Services in 46 accordance with subdivision D 18 of § 2.2-2648 to help evaluate child and family outcomes and public 47 and private provider performance in the provision of services to children and families through the **48** Children's Services Act program. Every team shall also review local and statewide data provided in the 49 management reports on the number of children served, children placed out of state, demographics, types 50 51 of services provided, duration of services, service expenditures, child and family outcomes, and performance measures. Additionally, teams shall track the utilization and performance of residential 52 53 placements using data and management reports to develop and implement strategies for returning 54 children placed outside of the Commonwealth, preventing placements, and reducing lengths of stay in residential programs for children who can appropriately and effectively be served in their home, 55 relative's homes, family-like setting, or their community; 56 57 14. Administer funds pursuant to § 16.1-309.3; 15. Have authority, upon approval of the participating governing bodies, to enter into a contract with 58 59 another community policy and management team to purchase coordination services provided that funds

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60 described as the state pool of funds under § 2.2-5211 are not used;

61 16. Submit to the Department of Behavioral Health and Developmental Services information on children under the age of 14 and adolescents ages 14 through 17 for whom an admission to an acute 62 63 care psychiatric or residential treatment facility licensed pursuant to Article 2 (§ 37.2-403 et seq.) of 64 Chapter 4 of Title 37.2, exclusive of group homes, was sought but was unable to be obtained by the 65 reporting entities. Such information shall be gathered from the family assessment and planning team or participating community agencies authorized in § 2.2-5207. Information to be submitted shall include: 66

a. The child or adolescent's date of birth; 67

68 b. Date admission was attempted; and

69 c. Reason the patient could not be admitted into the hospital or facility;

70 17. Establish policies for providing intensive care coordination services for children who are at risk of entering, or are placed in, residential care through the Children's Services Act program, consistent 71 with guidelines developed pursuant to subdivision D 22 of § 2.2-2648; and 72

18. 17. Establish policies and procedures for appeals by youth and their families of decisions made 73 74 by local family assessment and planning teams regarding services to be provided to the youth and family pursuant to an individual family services plan developed by the local family assessment and 75 76 planning team. Such policies and procedures shall not apply to appeals made pursuant to § 63.2-915 or 77 in accordance with the Individuals with Disabilities Education Act or federal or state laws or regulations 78 governing the provision of medical assistance pursuant to Title XIX of the Social Security Act. 79

§ 37.2-308. Data reporting on children and adolescents.

A. The Department shall collect and compile the following data:

1. The total number of licensed and staffed mental health inpatient acute care psychiatric beds for 81 children under the age of 14 and adolescents ages 14 through 17; and 82

83 2. The total number of licensed and staffed psychiatric residential treatment facility beds for children under the age of 14 and adolescents ages 14 through 17 in residential facilities licensed pursuant to this 84 85 title, excluding group homes.

86 B. The Department shall collect and compile data obtained from the community policy and 87 management team pursuant to subdivision 16 of § 2.2-5206 and each community services board or behavioral health authority pursuant to § 37.2-507 and subdivision 17 of § 37.2-605. The Department 88 89 shall ensure that the data reported is not duplicative.

90 C. The Department shall report this data on a quarterly basis to the Chairmen of the House 91 Committee on Appropriations and the Senate Committee on Finance and Appropriations and to the 92 Virginia Commission on Youth. 93

§ 37.2-605. Behavioral health authorities; powers and duties.

94 Every authority shall be deemed to be a public instrumentality, exercising public and essential 95 governmental functions to provide for the public mental health, welfare, convenience, and prosperity of the residents and such other persons who might be served by the authority and to provide behavioral 96 97 health services to those residents and persons. An authority shall have the following powers and duties:

98 1. Review and evaluate public and private community mental health, developmental, and substance 99 abuse services and facilities that receive funds from the authority and advise the governing body of the 100 city or county that established it as to its findings.

2. Pursuant to § 37.2-608, submit to the governing body of the city or county that established the 101 102 authority an annual performance contract for community mental health, developmental, and substance 103 abuse services for its approval prior to submission of the contract to the Department.

104 3. Within amounts appropriated for this purpose, provide services authorized under the performance 105 contract.

106 4. In accordance with its approved performance contract, enter into contracts with other providers for the delivery of services or operation of facilities. 107

108 5. Make and enter into all other contracts or agreements as the authority may determine that are 109 necessary or incidental to the performance of its duties and to the execution of powers granted by this 110 chapter, including contracts with any federal agency, any subdivision or instrumentality of the Commonwealth, behavioral health providers, insurers, and managed care or health care networks on such 111 112 terms and conditions as the authority may approve.

6. Make policies or regulations concerning the delivery of services and operation of facilities under 113 114 its direction or supervision, subject to applicable policies and regulations adopted by the Board.

7. Appoint a chief executive officer of the behavioral health authority, who meets the minimum 115 qualifications established by the Department, and prescribe his duties. The compensation of the chief 116 executive officer shall be fixed by the authority within the amounts made available by appropriation for 117 this purpose. The chief executive officer shall serve at the pleasure of the authority's board of directors 118 and be employed under an annually renewable contract that contains performance objectives and evaluation criteria. The Department shall approve the selection of the chief executive officer for 119 120 adherence to minimum qualifications established by the Department and the salary range of the chief 121

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122 executive officer.

123 8. Authorize the chief executive officer to maintain a complement of professional staff to operate the 124 behavioral health authority's service delivery system.

125 9. Prescribe a reasonable schedule of fees for services provided by personnel or facilities under the 126 jurisdiction or supervision of the authority and establish procedures for the collection of those fees. All 127 fees collected shall be included in the performance contract submitted to the local governing body 128 pursuant to subdivision 2 and § 37.2-608 and shall be used only for community mental health, 129 developmental, and substance abuse services purposes. Every authority shall institute a reimbursement 130 system to maximize the collection of fees from individuals receiving services under the jurisdiction or 131 supervision of the authority, consistent with the provisions of § 37.2-612, and from responsible third party payors. Authorities shall not attempt to bill or collect fees for time spent participating in 132 133 commitment hearings for involuntary admissions pursuant to Article 5 (§ 37.2-814 et seq.) of Chapter 8.

134 10. Accept or refuse gifts, donations, bequests, or grants of money or property or other assistance 135 from the federal government, the Commonwealth, any municipality thereof, or any other sources, public 136 or private; utilize them to carry out any of its purposes; and enter into any agreement or contract 137 regarding or relating to the acceptance, use, or repayment of any such grant or assistance.

138 11. Seek and accept funds through federal grants. In accepting federal grants, the authority shall not 139 bind the governing body of the city or county that established it to any expenditures or conditions of 140 acceptance without the prior approval of that governing body.

141 12. Notwithstanding any provision of law to the contrary, disburse funds appropriated to it in 142 accordance with applicable regulations. 143

13. Apply for and accept loans in accordance with regulations established by the board of directors.

144 14. Develop joint written agreements, consistent with policies adopted by the Board, with local school divisions; health departments; local boards of social services; housing agencies, where they exist; 145 146 courts; sheriffs; area agencies on aging; and regional offices of the Department for Aging and 147 Rehabilitative Services. The agreements shall specify the services to be provided to individuals. All 148 participating agencies shall develop and implement the agreements and shall review the agreements 149 annually.

150 15. Take all necessary and appropriate actions to maximize the involvement and participation of 151 individuals receiving services and family members of individuals receiving services in policy formulation 152 and service planning, delivery, and evaluation.

153 16. Institute, singly or in combination with community services boards or other behavioral health 154 authorities, a dispute resolution mechanism that is approved by the Department and enables individuals 155 receiving services and family members of individuals receiving services to resolve concerns, issues, or 156 disagreements about services without adversely affecting their access to or receipt of appropriate types 157 and amounts of current or future services from the authority.

158 17. Notwithstanding the provisions of § 37.2-400 and regulations adopted thereunder, release data and 159 information about each individual receiving services to the Department, so long as the Department 160 implements procedures to protect the confidentiality of that data and information. Every authority shall 161 submit data on children and youth in the same manner as community services boards, as set forth in 162 <u>§ 37.2-507.</u>

163 18. Fulfill all other duties and be subject to applicable provisions specified in the Code of Virginia 164 pertaining to community services boards.

165 19. Make loans and provide other assistance to corporations, partnerships, associations, joint ventures, 166 or other entities in carrying out any activities authorized by this chapter.

167 20. Transact its business, locate its offices and control, directly or through stock or nonstock 168 corporations or other entities, facilities that will assist the authority in carrying out the purposes and 169 intent of this chapter, including without limitations the power to own or operate, directly or indirectly, 170 behavioral health facilities in its service area.

171 21. Acquire property, real or personal, by purchase, gift, or devise on such terms and conditions and 172 in such manner as it may deem proper and such rights, easements, or estates therein as may be 173 necessary for its purposes and sell, lease, and dispose of the same or any portion thereof or interest 174 therein, whenever it shall become expedient to do so.

175 22. Participate in joint ventures with persons, corporations, partnerships, associations, or other entities 176 for providing behavioral health care or related services or other activities that the authority may 177 undertake to the extent that such undertakings assist the authority in carrying out the purposes and intent 178 of this chapter.

179 23. Conduct or engage in any lawful business, activity, effort, or project that is necessary or 180 convenient for the purposes of the authority or for the exercise of any of its powers.

181 24. As a public instrumentality, establish and operate its administrative management infrastructure in 182 whole or in part independent of the local governing body; however, nothing in the chapter precludes

- 183 behavioral health authorities from acquiring support services through existing governmental entities.
- 184 25. Carry out capital improvements and bonding through existing economic or industrial development185 authorities.

186 26. Establish retirement, group life insurance, and group accident and sickness insurance plans or
187 systems for its employees in the same manner as cities, counties, and towns are permitted to do under
188 § 51.1-801.

- 189 27. Provide an annual report to the Department of the authority's activities.
- 190 28. Ensure a continuation of all services for individuals during any transition period.
- 191 2. That § 37.2-507 of the Code of Virginia is repealed.