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HOUSE BILL NO. 1805

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on General Laws
on February 2, 2023)

(Patron Prior to Substitute—Delegate Bloxom)

*A BILL to amend and reenact §§ 62.1-198, 62.1-199, 62.1-216, and 62.1-218 of the Code of Virginia, relating to Virginia Resources Authority; purpose; community development and housing projects.***Be it enacted by the General Assembly of Virginia:****1. That §§ 62.1-198, 62.1-199, 62.1-216, and 62.1-218 of the Code of Virginia are amended and reenacted as follows:****§ 62.1-198. Legislative findings and purposes.**

The General Assembly finds that there exists in the Commonwealth a critical need for additional sources of funding to finance the present and future needs of the Commonwealth for water supply; land conservation or land preservation, including land for parks and other recreational purposes; oyster restoration projects, including planting and replanting with seed oysters, oyster shells, or other material that will catch, support, and grow oysters; wastewater treatment facilities; drainage facilities; solid waste treatment, disposal, and management facilities; recycling facilities; resource recovery facilities; energy conservation and energy efficiency projects; professional sports facilities; certain heavy rail transportation facilities; public safety facilities; airport facilities; the remediation of brownfields and contaminated properties, including properties contaminated by defective drywall; the design and construction of roads, public parking garages, and other public transportation facilities, and facilities for public transportation by commuter rail; construction of local government buildings, including administrative and operations systems and other local government equipment and infrastructure; site acquisition and site development work for economic and development projects; community development projects, to include projects related to the production and preservation of housing, including housing for persons and families of low and moderate income; recovered gas energy facilities; the location or retention of federal facilities in the Commonwealth and the support of the transition of former federal facilities from use by the federal government to other uses; and renewable energy projects, including solar, wind, biomass, waste-to-energy, and geothermal. This need can be alleviated in part through the creation of a resources authority. Its purpose is to encourage the investment of both public and private funds and to make loans, grants, and credit enhancements available to local governments to finance water and sewer projects; land conservation or land preservation programs or projects; oyster restoration projects; drainage projects; solid waste treatment, disposal, and management projects; recycling projects; energy conservation and energy efficiency projects; professional sports facilities; resource recovery projects; public safety facilities; airport facilities; the remediation of brownfields and contaminated properties, including properties contaminated by defective drywall; the design and construction of roads, public parking garages, and other public transportation facilities, and facilities for public transportation by commuter rail; site acquisition and site development work for the benefit of economic development projects; community development projects, to include projects related to the production and preservation of housing, including housing for persons and families of low and moderate income; technology; construction of local government buildings, including administrative and operations systems and other local government equipment and infrastructure; infrastructure for broadband services; recovered gas energy facilities; federal facilities or former federal facilities; and renewable energy projects. The General Assembly determines that the creation of an authority for this purpose is in the public interest, serves a public purpose, and will promote the health, safety, welfare, convenience, or prosperity of the people of the Commonwealth.

§ 62.1-199. Definitions.

As used in this chapter, unless a different meaning clearly appears from the context requires a different meaning:

"Authority" means the Virginia Resources Authority created by this chapter.

"Board of Directors" means the Board of Directors of the Authority.

"Bonds" means any bonds, notes, debentures, interim certificates, bond, grant or revenue anticipation notes, lease and sale-leaseback transactions, or any other obligations of the Authority for the payment of money.

"Capital Reserve Fund" means the reserve fund created and established by the Authority in accordance with § 62.1-215.

"Cost," as applied to any project financed under the provisions of this chapter, means the total of all costs incurred by the local government as reasonable and necessary for carrying out all works and undertakings necessary or incident to the accomplishment of any project. It includes, without limitation,

60 all necessary developmental, planning and feasibility studies, surveys, plans and specifications,
61 architectural, engineering, financial, legal or other special services, the cost of acquisition of land and
62 any buildings and improvements thereon, including the discharge of any obligations of the sellers of
63 such land, buildings or improvements, real estate appraisals, site preparation and development, including
64 demolition or removal of existing structures, construction and reconstruction, labor, materials, machinery
65 and equipment, the reasonable costs of financing incurred by the local government in the course of the
66 development of the project, including the cost of any credit enhancements, carrying charges incurred
67 before placing the project in service, interest on local obligations issued to finance the project to a date
68 subsequent to the estimated date the project is to be placed in service, necessary expenses incurred in
69 connection with placing the project in service, the funding of accounts and reserves which the Authority
70 may require, and the cost of other items which the Authority determines to be reasonable and necessary.
71 It also includes the amount of any contribution, grant, or aid which a local government may make or
72 give to any adjoining state, the District of Columbia or any department, agency, or instrumentality
73 thereof to pay the costs incident and necessary to the accomplishment of any project, including, without
74 limitation, the items set forth above. The term "Cost" also includes interest and principal payments
75 pursuant to any installment purchase agreement.

76 "Credit enhancements" means surety bonds, insurance policies, letters of credit, guarantees, and other
77 forms of collateral or security.

78 "Defective drywall" means the same as that term is defined in § 36-156.1.

79 "Federal facility" means any building or infrastructure used or to be used by the federal government,
80 including any building or infrastructure located on lands owned by the federal government.

81 "Federal government" means the United States of America, or any department, agency, or
82 instrumentality, corporate or otherwise, of the United States of America.

83 "Former federal facility" means any federal facility formerly used by the federal government or in
84 transition from use by the federal government to a facility all or part of which is to serve any local
85 government.

86 "Local government" means any county, city, town, municipal corporation, authority, district,
87 commission, or political subdivision created by the General Assembly or pursuant to the Constitution
88 and laws of the Commonwealth or any combination of any two or more of the foregoing.

89 "Local obligations" means any bonds, notes, debentures, interim certificates, bond, grant or revenue
90 anticipation notes, leases, credit enhancements, or any other obligations of a local government for the
91 payment of money.

92 "Minimum capital reserve fund requirement" means, as of any particular date of computation, the
93 amount of money designated as the minimum capital reserve fund requirement which may be established
94 in the resolution of the Authority authorizing the issuance of, or the trust indenture securing, any
95 outstanding issue of bonds or credit enhancement.

96 "Project" means (i) any water supply or wastewater treatment facility, including a facility for
97 receiving and stabilizing septage or a soil drainage management facility, and any solid waste treatment,
98 disposal, or management facility, recycling facility, federal facility or former federal facility, or resource
99 recovery facility located or to be located in the Commonwealth, the District of Columbia, or any
100 adjoining state, all or part of which facility serves or is to serve any local government, and (ii) any
101 federal facility located or to be located in the Commonwealth, provided that both the Board of Directors
102 of the Authority and the governing body of the local government receiving the benefit of the loan, grant,
103 or credit enhancement from the Authority make a determination or finding to be embodied in a
104 resolution or ordinance that the undertaking and financing of such facility is necessary for the location
105 or retention of such facility and the related use by the federal government in the Commonwealth. The
106 term includes, without limitation, water supply and intake facilities; water treatment and filtration
107 facilities; water storage facilities; water distribution facilities; sewage and wastewater (including surface
108 and ground water) collection, treatment, and disposal facilities; drainage facilities and projects; solid
109 waste treatment, disposal, or management facilities; recycling facilities; resource recovery facilities;
110 related office, administrative, storage, maintenance, and laboratory facilities; and interests in land related
111 thereto. The term also includes energy conservation measures and facility technology infrastructure as
112 defined in § 45.2-1702 and other energy objectives as defined in § 45.2-1706.1. The term also means
113 any heavy rail transportation facilities operated by a transportation district created under the
114 Transportation District Act of 1964 (§ 33.2-1900 et seq.) that operates heavy rail freight service,
115 including rolling stock, barge loading facilities, and any related marine or rail equipment. The term also
116 means, without limitation, the design and construction of roads, the construction of local government
117 buildings, including administrative and operations systems and other local government equipment and
118 infrastructure, public parking garages and other public transportation facilities, and facilities for public
119 transportation by commuter rail. In addition, the term means any project as defined in § 5.1-30.1 or
120 10.1-603.28 and any professional sports facility, including a major league baseball stadium as defined in
121 § 15.2-5800, provided that the specific professional sports facility projects have been designated by the

General Assembly as eligible for assistance from the Authority. The term also means any equipment, facilities, and technology infrastructure designed to provide broadband service. The term also means facilities supporting, related to, or otherwise used for public safety, including but not limited to law-enforcement training facilities and emergency response, fire, rescue, and police stations. The term also means the remediation, redevelopment, and rehabilitation of property contaminated by the release of hazardous substances, hazardous wastes, solid wastes, or petroleum, where such remediation has not clearly been mandated by the United States Environmental Protection Agency, the Department of Environmental Quality, or a court pursuant to the Comprehensive Environmental Response, Compensation and Liability Act (42 U.S.C. § 9601 et seq.), the Resource Conservation and Recovery Act (42 U.S.C. § 6901 et seq.), the Virginia Waste Management Act (§ 10.1-1400 et seq.), the State Water Control Law (§ 62.1-44.2 et seq.), or other applicable statutory or common law or where jurisdiction of those statutes has been waived. The term also means any program or project for land conservation, parks, park facilities, land for recreational purposes, or land preservation, including but not limited to any program or project involving the acquisition of rights or interests in land for the conservation or preservation of such land. The term also means any dredging program or dredging project undertaken to benefit the economic and community development goals of a local government but does not include any dredging program or dredging project undertaken for or by the Virginia Port Authority. The term also means any oyster restoration project, including planting and replanting with seed oysters, oyster shells, or other material that will catch, support, and grow oysters. The term also means any program or project to perform site acquisition or site development work for the benefit of economic and community development projects for any local government. The term also means any undertaking by a local government to build or facilitate the *building production or preservation of housing* or a recovered gas energy facility; and any local government renewable energy project, including solar, wind, biomass, waste-to-energy, and geothermal projects. The term also means any undertaking by a local government to facilitate the remediation of residential properties contaminated by the presence of defective drywall. *The term also means any undertaking by a local government to provide grants, loans, financial assistance, or any other incentives pursuant to § 15.2-958.*

"Recovered gas energy facility" means a facility, located at or adjacent to (i) a solid waste management facility permitted by the Department of Environmental Quality or (ii) a sewerage system or sewage treatment work described in § 62.1-44.18 that is constructed and operated for the purpose of treating sewage and wastewater for discharge to state waters, which facility or work is constructed and operated for the purpose of (a) reclaiming or collecting methane or other combustible gas from the biodegradation or decomposition of solid waste, as defined in § 10.1-1400, that has been deposited in the solid waste management facility or sewerage system or sewage treatment work and (b) either using such gas to generate electric energy or upgrading the gas to pipeline quality and transmitting it off premises for sale or delivery to commercial or industrial purchasers or to a public utility or locality.

§ 62.1-216. Purchase and credit enhancements of local obligations.

The Authority shall have the power and authority, with any funds of the Authority available for such a purpose, to purchase and acquire, on terms which the Authority determines, local obligations to finance or refinance the cost of any project. The Authority may pledge to the payment of any bonds all or any portion of the local obligations so purchased. The Authority may also, subject to any such pledge, sell any local obligations so purchased and apply the proceeds of such a sale to the purchase of other local obligations for financing or refinancing the cost of any project or for any other corporate purpose of the Authority.

The Authority shall also have the power and authority to issue credit enhancements, on terms which the Authority determines, to credit enhance local obligations issued to finance or refinance the cost of any project.

The Authority may require, as a condition to the purchase or credit enhancement of any local obligations, that the local government issuing the local obligations covenant to perform any of the following:

A. Establish and collect rents, rates, fees and charges to produce revenue sufficient to pay all or a specified portion of (i) the costs of operation, maintenance, replacement, renewal and repairs of the project; (ii) any outstanding indebtedness incurred for the purposes of the project, including the principal of and premium, if any, and interest on the local obligations; and (iii) any amounts necessary to create and maintain any required reserve, including any rate stabilization fund deemed necessary or appropriate by the Authority to offset the need, in whole or part, for future increases in rents, rates, fees or charges;

B. Create and maintain a special fund or funds for the payment of the principal of and premium, if any, and interest on the local obligations and any other amounts becoming due under any agreement entered into in connection with the local obligations, or for the operation, maintenance, repair or replacement of the project or any portions thereof or other property of the local government, and deposit into any fund or funds amounts sufficient to make any payments as they become due and payable;

C. Create and maintain other special funds as required by the Authority; and

D. Perform other acts, including the conveyance of real and personal property together with all right, title and interest therein to the Authority, or take other actions as may be deemed necessary or desirable by the Authority to secure payment of the principal of and premium, if any, and interest on the local obligations or obligations to the Authority with respect to any credit enhancement and to provide for the remedies of the Authority or other holder of the local obligations in the event of any default by the local government in the payment, including, without limitation, any of the following:

1. The procurement of credit enhancements or liquidity arrangements for local obligations from any source, public or private, and the payment therefor of premiums, fees or other charges.

2. The payment of the allocable shares of the local governments, as determined by the Authority, of any costs, fees, charges or expenses attributable to liquidity arrangements incurred in connection with the issuance of bonds by the Authority to acquire local obligations of one or more local governments. The determination of such allocable shares may be made by the Authority on any reasonable basis.

3. The combination of one or more projects, or the combination of one or more projects with one or more other undertakings, facilities, utilities or systems, for the purpose of operations and financing, and the pledging of the revenues from such combined projects, undertakings, facilities, utilities and systems to secure local obligations issued in connection with such combination or any part or parts thereof.

4. The payment of the allocable shares of the local governments, as determined by the Authority on any reasonable basis, of rate stabilization funds established or required by the Authority in connection with the issuance of bonds by the Authority to acquire or provide credit enhancement for local obligations of two or more local governments.

All local governments issuing and selling local obligations to the Authority or to be credit enhanced by the Authority are authorized to perform any acts, take any action, adopt any proceedings and make and carry out any contracts with the Authority that are contemplated by this chapter. Such contracts need not be identical among all participants in financings of the Authority, but may be structured as determined by the Authority according to the needs of the contracting local governments and the Authority.

To the extent permitted by law for local obligations issued after July 1, 2003, local governments may enter into agreements with the Authority that provide for a local government to consider and make appropriations of any funds or revenue generated from the following: (i) ~~taxes, funds and assessments or revenues~~ from service districts created under Chapter 24 (§ 15.2-2400 et seq.) of Title 15.2, (ii) funds or revenues accumulated and held by the local government, or (iii) any revenue or funds generated from sources other than property taxes imposed under Chapter 32 (~~§ 58.1-3200 et seq.~~) or Chapter 35 (~~§ 58.1-3500 et seq.~~) of Title 58.1 or revenues to be received or generated by the local government in amounts sufficient to pay all or a specified portion of the amounts set forth in subsection A or to make deposits into the special fund or funds provided for in subsections B and C and to pledge and apply the amounts so appropriated for such purposes.

§ 62.1-218. Grants to local governments.

The Authority shall have the power and authority, with any funds of the Authority available for this purpose, to make grants to local governments. In determining which local governments are to receive grants, the Department of Environmental Quality, the Department of Health, *the Department of Housing and Community Development*, and the Virginia Waste Management Board shall assist the Authority in determining needs for wastewater treatment facilities; water supply facilities; solid waste treatment, disposal, or management facilities; *housing, including housing for persons and families of low and moderate income*; or recycling facilities, and the method and form of such grants.