2023 RECONVENED SESSION

REENROLLED

[H 1777]

1

VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 56-585.1 and 56-597 of the Code of Virginia and to amend the Code 3 of Virginia by adding sections numbered 56-249.6.1 and 56-585.8, relating to Phase I Utilities; 4 deferred fuel costs; biennial reviews.

5 6

Approved

Be it enacted by the General Assembly of Virginia:

7 8 1. That §§ 56-585.1 and 56-597 of the Code of Virginia are amended and reenacted and that the 9 Code of Virginia is amended by adding sections numbered 56-249.6:1 and 56-585.8 as follows: 10 § 56-249.6:1. Financing for certain deferred fuel costs.

11 A. Notwithstanding the provisions of § 56-249.6 or Chapter 3 (§ 56-55 et seq.), an electric utility 12 may petition the Commission for a financing order and the Commission shall either issue (i) such 13 financing order or (ii) an order rejecting the petition, no more than four months from the date of filing such petition and in accordance with the requirements of subdivision 2. 14

15 1. The petition shall include (i) an estimate of the total amount of deferred fuel costs that the electric 16 utility has incurred over the time period noted in the petition; (ii) an indication of whether the electric utility proposes to finance all or a portion of the deferred fuel costs using one or more series or 17 tranches of deferred fuel cost bonds; (iii) an estimate and details of the financing costs related to the 18 19 deferred fuel costs to be financed through the deferred fuel cost bonds; (iv) an estimate of the deferred 20 fuel cost charges necessary to recover the deferred fuel costs and all financing costs and the proposed 21 period for recovery of such costs; (v) a description of any benefits expected to result from the issuance 22 of deferred fuel cost bonds, including the avoidance of or significant mitigation of abrupt and significant 23 increases in rates to the electric utility's customers for the applicable time period; and (vi) direct 24 testimony and exhibits supporting the petition. If the electric utility proposes to finance a portion of the 25 deferred fuel costs, the electric utility shall identify in the petition the specific amount of deferred fuel 26 costs for the applicable time period to be financed using deferred fuel cost bonds. By electing not to 27 finance a portion of the deferred fuel costs for an applicable time period using deferred fuel cost bonds, 28 an electric utility shall not be deemed to waive its right to recover such costs pursuant to a separate 29 proceeding with the Commission.

30 2. a. If an electric utility petitions the Commission for a financing order pursuant to this section, 31 following notice and an opportunity for hearing, the Commission shall either issue (i) a financing order 32 or (ii) an order rejecting the petition, not more than four months from the date of filing such petition. 33 b. A financing order issued by the Commission pursuant to this section shall include:

34 (1) The amount of deferred fuel costs to be financed using deferred fuel cost bonds. The Commission 35 shall describe and estimate the amount of financing costs that may be recovered through deferred fuel cost charges. The financing order shall also specify the period over which deferred fuel costs and financing costs may be recovered and whether the deferred fuel cost bonds may be offered and issued in 36 37 38 one or more series or tranches during a fixed period not to exceed one year after the date of the 39 financing order;

40 (2) A finding that the proposed issuance of deferred fuel cost bonds is in the public interest and the 41 associated deferred fuel cost charges are just and reasonable;

42 (3) A finding that the structuring and pricing of the deferred fuel cost bonds are reasonably expected 43 to result in reasonable deferred fuel cost charges consistent with market conditions at the time the 44 deferred fuel cost bonds are priced and the terms set forth in such financing order;

45 (4) A requirement that, for so long as the deferred fuel cost bonds are outstanding and until all financing costs have been paid in full, the imposition and collection of deferred fuel cost charges 46 authorized under a financing order shall be non-bypassable and paid by all retail customers of the 47 electric utility, irrespective of the generation supplier of such customer, except for an exempt retail 48 49 access customer;

50 (5) A formula-based true-up mechanism for making annual adjustments to the deferred fuel cost 51 charges that customers are required to pay pursuant to the financing order and for making any adjustments that are necessary to correct for any overcollection or undercollection of the charges or to 52 53 otherwise ensure the timely payment of deferred fuel cost bonds and financing costs and other required 54 amounts and charges payable in connection with the deferred fuel cost bonds;

55 (6) The deferred fuel cost property that is, or shall be, created in favor of an electric utility or its 56 successors or assignees and that shall be used to pay or secure deferred fuel cost bonds and all

57 *financing costs;*

58 (7) The authority of the electric utility to establish the terms and conditions of the deferred fuel cost
59 bonds, including repayment schedules, expected interest rates, the issuance in one or more series or
60 tranches with different maturity dates, and other financing costs;

61 (8) A finding that the deferred fuel cost charges shall be allocated among customer classes in 62 accordance with the methodology approved in the electric utility's last fuel factor proceeding;

63 (9) A requirement that after the final terms of an issuance of deferred fuel cost bonds have been
64 established and before the issuance of deferred fuel cost bonds, the electric utility determines the
65 resulting initial deferred fuel cost charge in accordance with the financing order and that such initial
66 deferred fuel cost charge be final and effective upon the issuance of such deferred fuel cost bonds
67 without further Commission action so long as such initial deferred fuel cost charge is consistent with the
68 financing order;

69 (10) A method of tracing funds collected as deferred fuel cost charges, or other proceeds of deferred
70 fuel cost property, and a requirement that such method be the method of tracing such funds and
71 determining the identifiable cash proceeds of any deferred fuel cost property subject to the financing
72 order under applicable law; and

(11) Any other conditions not otherwise inconsistent with this section that the Commission determines
 are appropriate.

c. A financing order issued to an electric utility may provide that creation of the electric utility's
deferred fuel cost property is conditioned upon, and simultaneous with, the sale or other transfer for the
deferred fuel cost property to an assignee and the pledge of the deferred fuel cost property to secure
deferred fuel cost bonds.

79 d. If the Commission issues a financing order, the Commission shall establish a protocol for the 80 electric utility to annually file a petition or, in the Commission's discretion, a letter setting out application of the formula-based mechanism and, based on estimates of consumption for each rate class 81 82 and other mathematical factors, requesting administrative approval to make applicable adjustments. The review of the filing shall be limited to determining whether there are any mathematical or clerical 83 84 errors in the application of the formula-based mechanism relating to the appropriate amount of any 85 overcollection or undercollection of deferred fuel cost charges and the amount of an adjustment. The adjustments shall ensure the recovery of revenues sufficient to provide for the payment of principal, 86 87 interest, acquisition, defeasance, financing costs, or redemption premium and other fees, costs, and charges in respect of deferred fuel cost bonds approved under the financing order. Within 30 days after 88 89 receiving an electric utility's request pursuant to this subdivision d, the Commission shall either approve 90 the request or inform the electric utility of mathematical or clerical errors in its calculation. If the 91 Commission informs the electric utility of mathematical or clerical errors in its calculation, the electric 92 utility may correct its error and refile its request. The time frames previously described in this 93 subdivision d shall apply to a refiled request.

94 e. Subsequent to the transfer of deferred fuel cost property to an assignee or the issuance of deferred 95 fuel cost bonds authorized thereby, whichever is earlier, a financing order shall be irrevocable and, 96 except for changes made pursuant to the formula-based mechanism authorized in this section, the Commission shall not amend, modify, or terminate the financing order by any subsequent action or 97 98 reduce, impair, postpone, terminate, or otherwise adjust deferred fuel cost charges approved in the 99 financing order. After the issuance of a financing order, the electric utility shall retain sole discretion 100 regarding whether to assign, sell, or otherwise transfer deferred fuel cost property or to cause deferred 101 fuel cost bonds to be issued, including the right to defer or postpone such assignment, sale, transfer, or 102 issuance.

3. At the request of an electric utility, the Commission may commence a proceeding and issue a subsequent financing order that provides for refinancing, retiring, or refunding deferred fuel cost bonds issued pursuant to the original financing order if the Commission finds that the subsequent financing order satisfies all of the criteria specified in this section for a financing order. Effective upon retirement of the refunded deferred fuel cost bonds and the issuance of new deferred fuel cost bonds, the Commission shall adjust the related deferred fuel cost charges accordingly.

4. a. A financing order shall remain in effect and deferred fuel cost property under the financing
order shall continue to exist until deferred fuel cost bonds issued pursuant to the financing order have
been paid in full or defeased and, in each case, all Commission-approved financing costs of such
deferred fuel cost bonds have been recovered in full.

b. A financing order issued to an electric utility shall remain in effect and unabated notwithstanding
the reorganization, bankruptcy or other insolvency proceedings, merger, or sale of the electric utility or
its successors or assignees.

116 B. 1. The Commission shall not, in exercising its powers and carrying out its duties regarding any 117 matter within its authority pursuant to this chapter, and notwithstanding any other provision of law, 118 consider the deferred fuel cost bonds issued pursuant to a financing order to be the debt of the electric 119 utility other than for federal income tax purposes, consider the deferred fuel cost charges paid under the 120 financing order to be the revenue of the electric utility for any purpose, or consider the deferred fuel 121 costs or financing costs specified in the financing order to be the costs of the electric utility, nor shall 122 the Commission determine any action taken by an electric utility that is consistent with the financing 123 order to be unjust or unreasonable.

124 2. The Commission shall not order or otherwise directly or indirectly require an electric utility to 125 use deferred fuel cost bonds to finance any project, addition, plant, facility, extension, capital 126 improvement, equipment, or any other expenditure. After the issuance of a financing order, the electric 127 utility shall retain sole discretion regarding whether to cause the deferred fuel cost bonds to be issued, 128 including the right to defer or postpone such sale, assignment, transfer, or issuance. Nothing shall prevent the electric utility from abandoning the issuance of deferred fuel cost bonds under the financing 129 130 order by filing with the Commission a statement of abandonment and the reasons therefor. The 131 Commission shall not deny an electric utility its right to recover deferred fuel costs as otherwise provided in this section, or refuse or condition authorization or approval of the issuance and sale by an 132 133 electric utility of securities or the assumption by the electric utility of liabilities or obligations, solely 134 because of the potential availability of deferred fuel cost bond financing.

C. The electric bills of an electric utility that has obtained a financing order and caused deferred
fuel cost bonds to be issued shall comply with the provisions of this subsection; however, the failure of
an electric utility to comply with this subsection does not invalidate, impair, or affect any financing
order, deferred fuel cost property, deferred fuel cost charge, or deferred fuel cost bonds. The electric
utility shall:

140 I. Explicitly reflect that a portion of the charges on any electric bill represents deferred fuel cost
141 charges approved in a financing order issued to the electric utility and, if the deferred fuel cost property
142 has been transferred to an assignee, such bill shall include a statement to the effect that the assignee is
143 the owner of the rights to deferred fuel cost charges and that the electric utility or another entity, if
144 applicable, is acting as a collection agent or servicer for the assignee. The tariff applicable to
145 customers must indicate the deferred fuel cost charge and the ownership of the charge; and

146 2. Include the deferred fuel cost charge on each customer's bill as a separate line item and include147 both the rate and the amount of the charge on each bill.

148 D. 1. The following provisions shall be applicable to deferred fuel cost property:

149 a. All deferred fuel cost property that is specified in a financing order shall constitute an existing, 150 present intangible property right or interest therein, notwithstanding that the imposition and collection 151 of deferred fuel cost charges depends on the electric utility, to which the financing order is issued, 152 performing its servicing functions relating to the collection of deferred fuel cost charges and on future 153 electricity consumption. The deferred fuel cost property shall exist (i) regardless of whether or not the 154 revenues or proceeds arising from the deferred fuel cost property have been billed, have accrued, or 155 have been collected and (ii) notwithstanding the fact that the value or amount of the deferred fuel cost 156 property is dependent on the future provision of service to customers by the electric utility or its 157 successors or assignees and the future consumption of electricity by customers;

b. Deferred fuel cost property specified in a financing order shall exist until deferred fuel cost bonds
issued pursuant to the financing order are paid in full and all financing costs and other costs of such
deferred fuel cost bonds have been recovered in full;

161 c. All or any portion of deferred fuel cost property specified in a financing order issued to an 162 electric utility may be transferred, sold, conveyed, or assigned to a successor or assignee that is wholly owned, directly or indirectly, by the electric utility and created for the limited purpose of acquiring, 163 164 owning, or administering deferred fuel cost property or issuing deferred fuel cost bonds under the 165 financing order. All or any portion of deferred fuel cost property may be pledged to secure deferred fuel cost bonds issued pursuant to the financing order, amounts payable to financing parties and to 166 counterparties under any ancillary agreements, and other financing costs. Any transfer, sale, 167 168 conveyance, assignment, grant of a security interest in or pledge of deferred fuel cost property by an 169 electric utility, or an affiliate of the electric utility, to an assignee, to the extent previously authorized in 170 a financing order, shall not require the prior consent and approval of the Commission;

d. If an electric utility defaults on any required payment of charges arising from deferred fuel cost
property specified in a financing order, a court, upon application by an interested party, and without
limiting any other remedies available to the applying party, shall order the sequestration and payment
of the revenues arising from the deferred fuel cost property to the financing parties or their assignees.
Any such financing order shall remain in full force and effect notwithstanding any reorganization,
bankruptcy, or other insolvency proceedings with respect to the electric utility or its successors or

178 e. The interest of a transferee, purchaser, acquirer, assignee, or pledgee in deferred fuel cost

HB1777ER2

property specified in a financing order issued to an electric utility, and in the revenue and collections
arising from that property, shall not be subject to setoff, counterclaim, surcharge, or defense by the
electric utility or any other person or in connection with the reorganization, bankruptcy, or other
insolvency of the electric utility or any other entity;

183 f. Any successor to an electric utility, whether pursuant to any reorganization, bankruptcy, or other 184 insolvency proceeding or whether pursuant to any merger or acquisition, sale, or other business 185 combination, or transfer by operation of law, as a result of electric utility restructuring or otherwise, 186 shall perform and satisfy all obligations of, and have the same rights under a financing order as, the 187 electric utility under the financing order in the same manner and to the same extent as the electric 188 utility, including collecting and paying to the person entitled to receive the revenues, collections, 189 payments, or proceeds of the deferred fuel cost property. Nothing in this subdivision f is intended to 190 limit or impair any authority of the Commission concerning the transfer or succession of interests of 191 public utilities; and

192 g. Deferred fuel cost bonds shall be nonrecourse to the credit or any assets of the electric utility
193 other than the deferred fuel cost property as specified in the financing order and any rights under any
194 ancillary agreement.

195 2. The following provisions shall be applicable to security interests:

a. The creation, perfection, and enforcement of any security interest in deferred fuel cost property to
secure the repayment of the principal and interest and other amounts payable in respect of deferred fuel
cost bonds; amounts payable under any indenture, ancillary agreement, or other financing documents in
respect of the deferred fuel costs; and other financing costs shall be governed by this subsection and not
by the provisions of the Uniform Commercial Code (Titles 8.1A through 8.9A);

b. A security interest in deferred fuel cost property shall be created and enforceable when all of the
following have occurred: (i) a financing order is issued, (ii) value is received by the debtor or seller for
such deferred fuel cost property, (iii) the debtor or seller has rights in such deferred fuel cost property
or the power to transfer rights in such deferred fuel cost property, and (iv) a security agreement
granting such security interest is executed and delivered by the debtor or seller. The description of
deferred fuel cost property in a security agreement shall be sufficient if the description refers to this
section and the financing order creating the deferred fuel cost property;

208 c. A security interest shall attach without any physical delivery of collateral or other act and, upon 209 the filing of a financing statement with the Commission, the lien of the security interest shall be valid, 210 binding, and perfected against all parties having claims of any kind in tort, contract, or otherwise 211 against the person granting the security interest, regardless of whether the parties have notice of the 212 lien. Also upon this filing, a transfer of an interest in the deferred fuel cost property shall be perfected 213 against all parties having claims of any kind, including any judicial lien or other lien creditors or any 214 claims of the transferor or creditors of the transferor, and shall have priority over all competing claims 215 other than any prior security interest, ownership interest, or assignment in the property previously 216 perfected in accordance with this section;

d. The Commission shall maintain any financing statement filed to perfect any security interest under
this section in the same manner that the Commission maintains financing statements filed by
transmitting utilities under the Uniform Commercial Code (Titles 8.1A through 8.9A). The filing of a
financing statement under this section shall be governed by the provisions regarding the filing of
financing statements in the Uniform Commercial Code (Titles 8.1A through 8.9A);

e. The priority of a security interest in deferred fuel cost property shall not be affected by the commingling of deferred fuel cost charges with other amounts. Any pledgee or secured party shall have a perfected security interest in the amount of all deferred fuel cost charges that are deposited in any cash or deposit account of the qualifying utility in which deferred fuel cost charges have been commingled with other funds and any other security interest that may apply to those funds shall be terminated when they are transferred to a segregated account for the assignee or a financing party;

f. No application of the formula-based adjustment mechanism as provided in this section shall affect
 the validity, perfection, or priority of a security interest in or transfer of deferred fuel cost property; and

230 g. If a default or termination occurs under the deferred fuel cost bonds, the financing parties or their 231 representatives may foreclose on or otherwise enforce their lien and security interest in any deferred 232 fuel cost property as if they were secured parties with a perfected and prior lien under the Uniform 233 Commercial Code (Titles 8.1A through 8.9A), and the Commission may order that amounts arising from 234 deferred fuel cost charges be transferred to a separate account for the financing parties' benefit, to 235 which their lien and security interest shall apply. On application by or on behalf of the financing 236 parties, the Commission shall order the sequestration and payment to them of revenues arising from the 237 deferred fuel cost charges.

238 3. a. Any sale, assignment, or other transfer of deferred fuel cost property shall be an absolute
 239 transfer and true sale of and not a pledge of, or secured transaction relating to, the transferor's right,

240 title, and interest in, to, and under the deferred fuel cost property if the documents governing the 241 transaction expressly state that the transaction is a sale or other absolute transfer other than for federal 242 and state income tax purposes. For all purposes other than federal and state income tax purposes, the 243 parties' characterization of a transaction as a sale of an interest in deferred fuel cost property shall be 244 conclusive that the transaction is a true sale and that ownership has passed to the party characterized 245 as the purchaser, regardless of any fact or circumstance that might support characterization of the 246 transfer as a secured transaction. A transfer of an interest in deferred fuel cost property shall occur 247 only when all of the following have occurred: (i) the financing order creating the deferred fuel cost 248 property has become effective, (ii) the documents evidencing the transfer of deferred fuel cost property 249 have been executed by the transferor and delivered to the assignee, and (iii) value is received by the 250 transferor for the deferred fuel cost property. After such a transaction, the deferred fuel cost property 251 shall not be subject to any claims of the transferor or the transferor's creditors, other than creditors 252 holding a prior security interest in the deferred fuel cost property perfected in accordance with 253 subdivision 2.

254 b. The characterization of the sale, assignment, or other transfer as an absolute transfer and true 255 sale, and the corresponding characterization of the interest of the assignee as an ownership interest, 256 shall not be affected or impaired by the occurrence of any of the following factors: 257

(1) Commingling of deferred fuel cost charges with other amounts;

258 (2) The retention by the seller of (i) a partial or residual interest, including an equity interest, in the 259 deferred fuel cost property, whether direct or indirect, or whether subordinate or otherwise, or (ii) the 260 right to recover costs associated with taxes, franchise fees, or license fees imposed on the collection of 261 deferred fuel cost charges; 262

(3) Any recourse that the assignee may have against the seller;

(4) Any right or obligation that the seller may have to repurchase the deferred fuel cost charges;

264 (5) Any indemnification obligations of the seller; 265

263

(6) The obligation of the seller to collect deferred fuel cost charges on behalf of the assignee;

266 (7) The transferor acting as the servicer of the deferred fuel cost charges or the existence of any 267 contract that authorizes or requires the electric utility, to the extent that any interest in deferred fuel 268 cost property is sold or assigned, to agree with the assignee or any financing party that it will continue 269 to operate its system to provide service to its customers, will collect amounts in respect of the deferred 270 fuel cost charges for the benefit and account of such assignee or financing party, and will account for 271 and remit such amounts to or for the account of such assignee or financing party;

272 (8) The treatment of the sale, conveyance, assignment, or other transfer for tax, financial reporting, 273 or other purposes;

274 (9) The granting or providing to bondholders of a preferred right to the deferred fuel cost property 275 or credit enhancement by the electric utility or its affiliates with respect to the deferred fuel cost bonds; 276 or277

(10) Any application of the formula-based adjustment mechanism as provided in this section.

278 c. Any right that an electric utility has in the deferred fuel cost property before its pledge, sale, or transfer or any other right created under this section or created in the financing order and assignable 279 280 under this section or assignable pursuant to a financing order shall be property in the form of a 281 contract right or a chose in action. Transfer of an interest in deferred fuel cost property to an assignee 282 shall be enforceable only when all of the following have occurred: (i) a financing order is issued, (ii) 283 value is received by the transferor for such deferred fuel cost property, (iii) the transferor has rights in 284 such deferred fuel cost property or the power to transfer rights in such deferred fuel cost property, and 285 (iv) transfer documents in connection with the issuance of deferred fuel cost bonds are executed and 286 delivered by the transferor. An enforceable transfer of an interest in deferred fuel cost property to an 287 assignee shall be perfected against all third parties, including subsequent judicial or other lien 288 creditors, when a notice of that transfer has been given by the filing of a financing statement in 289 accordance with subdivision 2 c. The transfer shall be perfected against third parties as of the date of 290 filing.

291 d. The Commission shall maintain any financing statement filed to perfect any sale, assignment, or 292 transfer of deferred fuel cost property under this section in the same manner that the Commission 293 maintains financing statements filed by transmitting utilities under the Uniform Commercial Code (Titles 294 8.1A through 8.9A). The filing of any financing statement under this section shall be governed by the 295 provisions regarding the filing of financing statements in the Uniform Commercial Code (Titles 8.1A 296 through 8.9A). The filing of such a financing statement shall be the only method of perfecting a transfer 297 of deferred fuel cost property.

298 e. The priority of a transfer perfected under this section shall not be impaired by any later 299 modification of the financing order or deferred fuel cost property or by the commingling of funds 300 arising from deferred fuel cost property with other funds. Any other security interest that may apply to

301 those funds, other than a security interest perfected under subdivision 2, shall be terminated when they 302 are transferred to a segregated account for the assignee or a financing party. If deferred fuel cost 303 property has been transferred to an assignee or financing party, any proceeds of that property shall be 304 held in trust for the assignee or financing party.

305 f. The priority of the conflicting interests of assignees in the same interest or rights in any deferred 306 fuel cost property shall be determined as follows:

307 (1) Conflicting perfected interests or rights of assignees shall rank according to priority in time of 308 perfection. Priority shall date from the time a filing covering the transfer is made in accordance with 309 subdivision 2 c;

310 (2) A perfected interest or right of an assignee shall have priority over a conflicting unperfected 311 interest or right of an assignee; and

312 (3) A perfected interest or right of an assignee shall have priority over a person who becomes a lien 313 creditor after the perfection of such assignee's interest or right.

314 E. The description of deferred fuel cost property being transferred to an assignee in any sale 315 agreement, purchase agreement, or other transfer agreement, granted or pledged to a pledgee in any security agreement, pledge agreement, or other security document, or indicated in any financing 316 317 statement, shall only be sufficient if such description or indication refers to the financing order that 318 created the deferred fuel cost property and states that the agreement or financing statement covers all 319 or part of the property described in the financing order. This section shall apply to all purported 320 transfers of, and all purported grants or liens or security interests in, deferred fuel cost property, 321 regardless of whether the related sale agreement, purchase agreement, other transfer agreement, 322 security agreement, pledge agreement, or other security document was entered into, or any financing 323 statement was filed.

324 F. All financing statements referenced in this section shall be subject to Part 5 of Title 8.9A 325 (§ 8.9A-501 et seq.) of the Uniform Commercial Code, except that the requirement as to continuation 326 statements shall not apply.

327 G. The laws of the Commonwealth shall govern the validity, enforceability, attachment, perfection, 328 priority, and exercise of remedies with respect to the transfer of an interest or right or the pledge or 329 creation of a security interest in any deferred fuel cost property.

330 H. Neither the Commonwealth nor its political subdivisions shall be liable on any deferred fuel cost 331 bonds, and the bonds shall not be a debt or a general obligation of the Commonwealth or any of its 332 political subdivisions, agencies, or instrumentalities, nor shall they be special obligations or 333 indebtedness of the Commonwealth or any of its agencies or political subdivisions. An issue of deferred 334 fuel cost bonds shall not, directly, indirectly, or contingently, obligate the Commonwealth or any 335 agency, political subdivision, or instrumentality of the Commonwealth to levy any tax or make any appropriation for payment of the deferred fuel cost bonds, other than in their capacity as consumers of 336 337 electricity. All deferred fuel cost bonds shall contain on the face thereof a statement to the following effect: "NEITHER THE FULL FAITH AND CREDIT NOR THE TAXING POWER OF THE COMMONWEALTH IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OF, OR INTEREST ON, 338 339 340 THIS BOND.'

341 I. All of the following entities may legally invest any sinking funds, moneys, or other funds in 342 deferred fuel cost bonds:

343 1. Subject to applicable statutory restrictions on state or local investment authority, the 344 Commonwealth, units of local government, political subdivisions, public bodies, and public officers, 345 except for members of the Commission;

346 2. Banks and bankers, savings and loan associations, credit unions, trust companies, savings banks 347 and institutions, investment companies, insurance companies, insurance associations, and other persons 348 carrying on a banking or insurance business: 349

3. Personal representatives, guardians, trustees, and other fiduciaries; and

350

4. All other persons authorized to invest in bonds or other obligations of a similar nature.

351 J. 1. The Commonwealth and its agencies, including the Commission, pledge and agree with 352 bondholders, the owners of the deferred fuel cost property, and other financing parties that the 353 Commonwealth and its agencies shall not take any action listed in this subdivision. This subsection does 354 not preclude limitation or alteration if full compensation is made by law for the full protection of the 355 deferred fuel cost charges collected pursuant to a financing order and of the bondholders and any 356 assignee or financing party entering into a contract with the electric utility. The Commonwealth and its 357 agencies, including the Commission, shall not:

358 a. Alter the provisions of this section that authorize the Commission to create an irrevocable 359 contract right or chose in action by the issuance of a financing order, to create deferred fuel cost 360 property, and to make the deferred fuel cost charges imposed by a financing order irrevocable, binding, 361 or nonbypassable charges;

b. Take or permit any action that impairs or would impair the value of deferred fuel cost property or
the security for the deferred fuel cost bonds or revises the deferred fuel costs for which recovery is
authorized;

365 c. In any way impair the rights and remedies of the bondholders, assignees, and other financing 366 parties; or

d. Except for changes made pursuant to the formula-based adjustment mechanism authorized under
this section, reduce, alter, or impair deferred fuel cost charges that are to be imposed, billed, charged,
collected, and remitted for the benefit of the bondholders, any assignee, and any other financing parties
until any and all principal, interest, premium, financing costs and other fees, expenses, or charges
incurred, and any contracts to be performed, in connection with the related deferred fuel cost bonds
have been paid and performed in full.

373 2. Any person that issues deferred fuel cost bonds may include the language specified in subdivision
374 1 in the deferred fuel cost bonds and related documentation.

K. An assignee or financing party shall not be considered an electric utility or person providing
 electric service by virtue of engaging in the transactions described in this section.

377 L. If there is a conflict between this section and any other law regarding the attachment, assignment,
378 or perfection, or the effect of perfection, or priority of, assignment or transfer of, or security interest in
379 deferred fuel cost property, this section shall govern.

380 *M.* In making determinations under this section, the Commission may engage an outside consultant 381 and counsel.

N. If any provision of this section is held invalid or is invalidated, superseded, replaced, repealed, or
expires for any reason, that occurrence shall not affect the validity of any action allowed under this
section that is taken by an electric utility, an assignee, a financing party, a collection agent, or a party
to an ancillary agreement, and any such action shall remain in full force and effect with respect to all
deferred fuel cost bonds issued or authorized in a financing order issued under this section before the
date that such provision is held invalid or is invalidated, superseded, replaced, or repealed, or expires
for any reason.

O. As used in this section:

389

390 "Ancillary agreement" means a bond, insurance policy, letter of credit, reserve account, surety bond,
 391 interest rate lock or swap arrangement, hedging arrangement, liquidity or credit support arrangement,
 392 or other financial arrangement entered into in connection with deferred fuel cost bonds.

393 "Assignee" means a legally recognized entity to which an electric utility assigns, sells, or transfers,
394 other than as a security, all or a portion of its interest in or right to deferred fuel cost property.
395 "Assignee" includes a corporation, limited liability company, general partnership or limited partnership,
396 public authority trust, financing entity, or other entity to which an assignee assigns, sells, or transfers,
397 other than as a security, all or a portion of its interest in or right to deferred fuel cost property.

398 "Bondholder" means a person who holds a deferred fuel cost bond.

399 "Deferred fuel cost bonds" means bonds debentures, notes, certificates of participation, certificates of 400 beneficial interest, certificates of ownership, or other evidences of indebtedness or ownership that are 401 issued in one or more series or tranches by an electric utility or its assignee pursuant to a financing 402 order, the proceeds of which are used directly or indirectly to recover, finance, or refinance 403 Commission-approved deferred fuel costs and financing costs, and that are secured by or payable from **404** deferred fuel cost property. If certificates of participation or ownership are issued, references in this section to principal, interest, or premium shall be construed to refer to comparable amounts under those 405 406 certificates.

407 "Deferred fuel cost charge" means the nonbypassable charges authorized by the Commission to
408 repay, finance, or refinance deferred fuel costs and financing costs (i) imposed on and part of all retail
409 customer bills, except those of exempt retail access customers; (ii) collected by an electric utility or its
410 successor or assignees, or a collection agent, in full, separate and apart from the electric utility's base
411 rates; and (iii) paid by all retail customers of the electric utility, irrespective of the generation supplier
412 of such customer, except for an exempt retail access customer.

413 "Deferred fuel cost property" includes:

414 1. All rights and interests of an electric utility or successor or assignee of the electric utility under a
415 financing order, including the right to impose, bill, charge, collect, and receive deferred fuel cost
416 charges authorized under the financing order and to obtain periodic adjustments to such charges as
417 provided in the financing order; and

418 2. All revenues, collections, claims, rights to payments, payments, money, or proceeds arising from
419 the rights and interests specified in the financing order, regardless of whether such revenues,
420 collections, claims, rights to payment, payments, money, or proceeds are imposed, billed, received,
421 collected, or maintained together with or commingled with other revenues, collections, rights to
422 payment, payments, money, or proceeds.

423 "Deferred fuel costs" means the unrecovered amounts of previously incurred costs of fuel used to 424 generate electricity, including the costs of purchased power, that have been deferred by an electric 425 utility for future recovery from the utility's customers, along with financing costs on the utility's fuel 426 deferral balance.

427 "Electric utility" means a Phase I Utility.

428 "Exempt retail access customer" means a retail customer of an electric utility that, pursuant to the 429 provisions of § 56-577 or 56-577.1, purchased electric energy exclusively from a supplier of electric energy licensed to sell retail electric energy exclusively within the Commonwealth other than the electric 430 utility, or that purchased electric energy from the electric utility pursuant to a Commission-approved 431 432 market-based tariff, during the period when the deferred fuel costs to be financed were incurred. Such 433 exemption shall be prorated to the extent an otherwise exempt retail customer purchased electric energy 434 from the electric utility, in which case the retail customer shall be responsible for its pro rata share of 435 deferred fuel cost charges authorized under a financing order.

"Financing costs" means:

436

437 1. Interest and any premium, including any acquisition, defeasance, or redemption premium, payable 438 on deferred fuel cost bonds;

439 2. Any payment required under any indenture, ancillary agreement, or other financing documents 440 pertaining to deferred fuel cost bonds and any amount required to fund or replenish a reserve account 441 or other accounts established under the terms of any indenture, ancillary agreement, or other financing 442 documents pertaining to deferred fuel cost bonds;

3. Any other costs related to structuring, offering, issuing, supporting, repaying, refunding, servicing, 443 444 and complying with deferred fuel cost bonds, including service fees, accounting and auditing fees, 445 trustee fees, legal fees, consulting fees, structuring adviser fees, administrative fees, placement and 446 underwriting fees, independent director and manager fees, capitalized interest, rating agency fees, stock 447 exchange listing and compliance fees, security registration fees, filing fees, information technology **448** programming costs, and any other costs necessary to otherwise ensure the timely payment of deferred 449 fuel cost bonds or other amounts or charges payable in connection with the bonds, including costs 450 related to obtaining the financing order;

451 4. Any taxes and license fees or other fees imposed on the revenues generated from the collection of 452 deferred fuel cost charges or otherwise resulting from the collection of deferred fuel cost charges, in 453 any such case whether paid, payable, or accrued;

454 5. Any state and local taxes, franchise, gross receipts, and other taxes or similar charges, including 455 regulatory assessment fees, whether paid, payable, or accrued;

456 6. Any costs incurred by the Commission for any outside consultants or counsel retained in 457 connection with the securitization of deferred fuel costs; and

458 7. Any financing costs on the utility's fuel deferral balance prior to issuance of any fuel cost bonds, 459 calculated at the utility's approved weighted average cost of capital.

"Financing order" means an order that authorizes the issuance of deferred fuel cost bonds; the 460 imposition, collection, and periodic adjustments of a deferred fuel cost charge; the creation of deferred 461 462 fuel cost property; the sale, assignment, or transfer of deferred fuel cost property to an assignee; and 463 any other actions necessary or advisable to take actions described in the financing order.

464 "Financing party" means bondholders and trustees, collateral agents, any party under an ancillary 465 agreement, or any other person acting for the benefit of bondholders.

466 "Financing statement" has the same meaning as provided in § 8.9A-102 of the Uniform Commercial 467 Code. 468

"Phase I Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1.

469 "Pledgee" means a financing party to which an electric utility or its successors or assignees 470 mortgages, negotiates, pledges, or creates a security interest or lien on all or any portion of its interest 471 in or right to deferred fuel cost property.

472 § 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or 473 expire.

474 A. During the first six months of 2009, the Commission shall, after notice and opportunity for 475 hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, 476 distribution and transmission services of each investor-owned incumbent electric utility. Such proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), except as modified 477 478 herein. In such proceedings the Commission shall determine fair rates of return on common equity 479 applicable to the generation and distribution services of the utility. In so doing, the Commission may use 480 any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and **481** Exchange Commission for the three most recent annual periods for which such data are available by not 482 less than a majority, selected by the Commission as specified in subdivision 2 b, of other 483

484 investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return 485 more than 300 basis points higher than such average. The peer group of the utility shall be determined 486 in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined 487 rate of return by up to 100 basis points based on the generating plant performance, customer service, 488 and operating efficiency of a utility, as compared to nationally recognized standards determined by the 489 Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine 490 the rates that the utility may charge until such rates are adjusted. If the Commission finds that the 491 utility's combined rate of return on common equity is more than 50 basis points below the combined 492 rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing the utility's services and to earn not less 493 494 than such combined rate of return. If the Commission finds that the utility's combined rate of return on 495 common equity is more than 50 basis points above the combined rate of return as so determined, it shall 496 be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the 497 Commission may not order such rate reduction unless it finds that the resulting rates will provide the 498 utility with the opportunity to fully recover its costs of providing its services and to earn not less than 499 the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to 500 direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above 501 the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event 502 such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the 503 Commission, following the effective date of the Commission's order and be allocated among customer 504 classes such that the relationship between the specific customer class rates of return to the overall target 505 rate of return will have the same relationship as the last approved allocation of revenues used to design 506 base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall 507 conduct reviews of the rates, terms and conditions for the provision of generation, distribution and 508 transmission services by each investor-owned incumbent electric utility, subject to the following 509 provisions:

510 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, 511 and such reviews shall be conducted in a single, combined proceeding. Pursuant to subsection A of 512 § 56-585.1:1, the Commission shall conduct a review for a Phase I Utility in 2020, utilizing the three 513 successive 12-month test periods beginning January 1, 2017, and ending December 31, 2019. Thereafter, 514 reviews for a Phase I Utility will be on a triennial basis with subsequent proceedings utilizing the three 515 successive 12-month test periods ending December 31 immediately preceding the year in which such 516 review proceeding is conducted. Pursuant to subsection A of § 56-585.1:1, the Commission shall conduct 517 a review for a Phase II Utility in 2021, utilizing the four successive 12-month test periods beginning 518 January 1, 2017, and ending December 31, 2020, with subsequent reviews on a triennial basis utilizing 519 the three successive 12-month test periods ending December 31 immediately preceding the year in which 520 such review proceeding is conducted. All such reviews occurring after December 31, 2017, shall be 521 referred to as triennial reviews. For purposes of this section, a Phase I Utility is an investor-owned 522 incumbent electric utility that was, as of July 1, 1999, not bound by a rate case settlement adopted by 523 the Commission that extended in its application beyond January 1, 2002, and a Phase II Utility is an 524 investor-owned incumbent electric utility that was bound by such a settlement.

525 2. Subject to the provisions of subdivision 6, the fair rate of return on common equity applicable
526 separately to the generation and distribution services of such utility, and for the two such services
527 combined, and for any rate adjustment clauses approved under subdivision 5 or 6, shall be determined
528 by the Commission during each such triennial review, as follows:

529 a. The Commission may use any methodology to determine such return it finds consistent with the 530 public interest, but for applications received by the Commission on or after January 1, 2020, such return shall not be set lower than the average of either (i) the returns on common equity reported to the 531 532 Securities and Exchange Commission for the three most recent annual periods for which such data are 533 available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of 534 other investor-owned electric utilities in the peer group of the utility subject to such triennial review or 535 (ii) the authorized returns on common equity that are set by the applicable regulatory commissions for 536 the same selected peer group, nor shall the Commission set such return more than 150 basis points 537 higher than such average.

b. In selecting such majority of peer group investor-owned electric utilities for applications received
by the Commission on or after January 1, 2020, the Commission shall first remove from such group the
two utilities within such group that have the lowest reported or authorized, as applicable, returns of the
group, as well as the two utilities within such group that have the highest reported or authorized, as
applicable, returns of the group, and the Commission shall then select a majority of the utilities
remaining in such peer group. In its final order regarding such triennial review, the Commission shall
identify the utilities in such peer group it selected for the calculation of such limitation. For purposes of

545 this subdivision, an investor-owned electric utility shall be deemed part of such peer group if (i) its 546 principal operations are conducted in the southeastern United States east of the Mississippi River in 547 either the states of West Virginia or Kentucky or in those states south of Virginia, excluding the state of 548 Tennessee, (ii) it is a vertically-integrated electric utility providing generation, transmission and 549 distribution services whose facilities and operations are subject to state public utility regulation in the 550 state where its principal operations are conducted, (iii) it had a long-term bond rating assigned by 551 Moody's Investors Service of at least Baa at the end of the most recent test period subject to such 552 triennial review, and (iv) it is not an affiliate of the utility subject to such triennial review.

c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the
enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's
combined rate of return based on the Commission's consideration of the utility's performance.

556 d. In any Current Proceeding, the Commission shall determine whether the Current Return has 557 increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a 558 percentage, in the United States Average Consumer Price Index for all items, all urban consumers 559 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since 560 the date on which the Commission determined the Initial Return. If so, the Commission may conduct an 561 additional analysis of whether it is in the public interest to utilize such Current Return for the Current 562 Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall 563 be made without regard to any enhanced rate of return on common equity awarded pursuant to the 564 provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration 565 of overall economic conditions, the level of interest rates and cost of capital with respect to business and 566 industry, in general, as well as electric utilities, the current level of inflation and the utility's cost of goods and services, the effect on the utility's ability to provide adequate service and to attract capital if 567 568 less than the Current Return were utilized for the Current Proceeding then pending, and such other factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that 569 570 use of the Current Return for the Current Proceeding then pending would not be in the public interest, 571 then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for 572 such utility shall be calculated, for that Current Proceeding only, by increasing the Initial Return by a 573 percentage at least equal to the increase, expressed as a percentage, in the United States Average 574 Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since the date on which the Commission determined 575 the Initial Return. For purposes of this subdivision: 576

577 "Current Proceeding" means any proceeding conducted under any provisions of this subsection that
578 require or authorize the Commission to determine a fair combined rate of return on common equity for
579 a utility and that will be concluded after the date on which the Commission determined the Initial
580 Return for such utility.

581 "Current Return" means the minimum fair combined rate of return on common equity required for582 any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

583 "Initial Return" means the fair combined rate of return on common equity determined for such utility
584 by the Commission on the first occasion after July 1, 2009, under any provision of this subsection
585 pursuant to the provisions of subdivision 2 a.

e. In addition to other considerations, in setting the return on equity within the range allowed by this
section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive
with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

589 f. The determination of such returns shall be made by the Commission on a stand-alone basis, and
590 specifically without regard to any return on common equity or other matters determined with regard to
591 facilities described in subdivision 6.

592 g. If the combined rate of return on common equity earned by the generation and distribution 593 services is no more than 50 basis points above or below the return as so determined or, for any test 594 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a 595 Phase I Utility, such return is no more than 70 basis points above or below the return as so determined, 596 such combined return shall not be considered either excessive or insufficient, respectively. However, for any test period commencing after December 31, 2012, for a Phase II Utility, and after December 31, 597 598 2013, for a Phase I Utility, if the utility has, during the test period or periods under review, earned 599 below the return as so determined, whether or not such combined return is within 70 basis points of the return as so determined, the utility may petition the Commission for approval of an increase in rates in 600 601 accordance with the provisions of subdivision 8 a as if it had earned more than 70 basis points below a 602 fair combined rate of return, and such proceeding shall otherwise be conducted in accordance with the 603 provisions of this section. The provisions of this subdivision are subject to the provisions of subdivision 604 8.

604 8 **605**

h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills

HB1777ER2

606 pursuant to this section shall not be considered for the purpose of determining the utility's earnings in607 any subsequent triennial review.

608 3. Each such utility shall make a triennial filing by March 31 of every third year, with such filings 609 commencing for a Phase I Utility in 2020, and such filings commencing for a Phase II Utility in 2021, 610 consisting of the schedules contained in the Commission's rules governing utility rate increase 611 applications. Such filing shall encompass the three successive 12-month test periods ending December 612 31 immediately preceding the year in which such proceeding is conducted, except that the filing for a 613 Phase II Utility in 2021 shall encompass the four successive 12-month test periods ending December 31, 614 2020, and in every such case the filing for each year shall be identified separately and shall be segregated from any other year encompassed by the filing. If the Commission determines that rates 615 616 should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any rate 617 adjustment clauses previously implemented related to facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with the utility's costs, revenues and investments until the 618 619 amounts that are the subject of such rate adjustment clauses are fully recovered. The Commission shall 620 combine such clauses with the utility's costs, revenues and investments only after it makes its initial determination with regard to necessary rate revisions or credits to customers' bills, and the amounts 621 622 thereof, but after such clauses are combined as herein specified, they shall thereafter be considered part 623 of the utility's costs, revenues, and investments for the purposes of future triennial review proceedings. 624 In a triennial filing under this subdivision that does not result in an overall rate change a utility may 625 propose an adjustment to one or more tariffs that are revenue neutral to the utility.

626 4. (Expires December 31, 2023) The following costs incurred by the utility shall be deemed 627 reasonable and prudent: (i) costs for transmission services provided to the utility by the regional 628 transmission entity of which the utility is a member, as determined under applicable rates, terms and 629 conditions approved by the Federal Energy Regulatory Commission; (ii) costs charged to the utility that 630 are associated with demand response programs approved by the Federal Energy Regulatory Commission 631 and administered by the regional transmission entity of which the utility is a member; and (iii) costs 632 incurred by the utility to construct, operate, and maintain transmission lines and substations installed in 633 order to provide service to a business park. Upon petition of a utility at any time after the expiration or 634 termination of capped rates, but not more than once in any 12-month period, the Commission shall 635 approve a rate adjustment clause under which such costs, including, without limitation, costs for 636 transmission service; charges for new and existing transmission facilities, including costs incurred by the 637 utility to construct, operate, and maintain transmission lines and substations installed in order to provide 638 service to a business park; administrative charges; and ancillary service charges designed to recover 639 transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to 640 recover these costs shall be designed using the appropriate billing determinants in the retail rate 641 schedules.

642 4. (Effective January 1, 2024) The following costs incurred by the utility shall be deemed reasonable 643 and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity 644 of which the utility is a member, as determined under applicable rates, terms and conditions approved 645 by the Federal Energy Regulatory Commission, and (ii) costs charged to the utility that are associated **646** with demand response programs approved by the Federal Energy Regulatory Commission and administered by the regional transmission entity of which the utility is a member. Upon petition of a 647 utility at any time after the expiration or termination of capped rates, but not more than once in any **648** 649 12-month period, the Commission shall approve a rate adjustment clause under which such costs, 650 including, without limitation, costs for transmission service, charges for new and existing transmission 651 facilities, administrative charges, and ancillary service charges designed to recover transmission costs, 652 shall be recovered on a timely and current basis from customers. Retail rates to recover these costs shall 653 be designed using the appropriate billing determinants in the retail rate schedules.

654 5. A utility may at any time, after the expiration or termination of capped rates, but not more than
655 once in any 12-month period, petition the Commission for approval of one or more rate adjustment
656 clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1, 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring such costs consistent with an order of the Commission entered under clause (vi) of subsection B of § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that comply with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving
programs or pilot programs. The Commission shall approve such a petition if it finds that the program is
in the public interest, provided that the Commission shall allow the recovery of such costs as it finds are
reasonable;

666 c. Projected and actual costs for the utility to design, implement, and operate energy efficiency

programs or pilot programs. Any such petition shall include a proposed budget for the design, 667 668 implementation, and operation of the energy efficiency program, including anticipated savings from and 669 spending on each program, and the Commission shall grant a final order on such petitions within eight 670 months of initial filing. The Commission shall only approve such a petition if it finds that the program 671 is in the public interest. If the Commission determines that an energy efficiency program or portfolio of 672 programs is not in the public interest, its final order shall include all work product and analysis 673 conducted by the Commission's staff in relation to that program that has bearing upon the Commission's 674 determination. Such order shall adhere to existing protocols for extraordinarily sensitive information.

675 Energy efficiency pilot programs are in the public interest provided that the pilot program is (i) of
676 limited scope, cost, and duration and (ii) intended to determine whether a new or substantially revised
677 program would be cost-effective.

678 Prior to January 1, 2022, the Commission shall award a margin for recovery on operating expenses 679 for energy efficiency programs and pilot programs, which margin shall be equal to the general rate of return on common equity determined as described in subdivision 2. Beginning January 1, 2022, and **680** 681 thereafter, if the Commission determines that the utility meets in any year the annual energy efficiency 682 standards set forth in § 56-596.2, in the following year, the Commission shall award a margin on energy 683 efficiency program operating expenses in that year, to be recovered through a rate adjustment clause, 684 which margin shall be equal to the general rate of return on common equity determined as described in 685 subdivision 2. If the Commission does not approve energy efficiency programs that, in the aggregate, can achieve the annual energy efficiency standards, the Commission shall award a margin on energy **686 687** efficiency operating expenses in that year for any programs the Commission has approved, to be 688 recovered through a rate adjustment clause under this subdivision, which margin shall equal the general 689 rate of return on common equity determined as described in subdivision 2. Any margin awarded 690 pursuant to this subdivision shall be applied as part of the utility's next rate adjustment clause true-up proceeding. The Commission shall also award an additional 20 basis points for each additional 691 692 incremental 0.1 percent in annual savings in any year achieved by the utility's energy efficiency 693 programs approved by the Commission pursuant to this subdivision, beyond the annual requirements set 694 forth in § 56-596.2, provided that the total performance incentive awarded in any year shall not exceed 695 10 percent of that utility's total energy efficiency program spending in that same year.

696 The Commission shall annually monitor and report to the General Assembly the performance of all 697 programs approved pursuant to this subdivision, including each utility's compliance with the total annual 698 savings required by § 56-596.2, as well as the annual and lifecycle net and gross energy and capacity 699 savings, related emissions reductions, and other quantifiable benefits of each program; total customer bill 700 savings that the programs produce; utility spending on each program, including any associated 701 administrative costs; and each utility's avoided costs and cost-effectiveness results.

702 Notwithstanding any other provision of law, unless the Commission finds in its discretion and after 703 consideration of all in-state and regional transmission entity resources that there is a threat to the 704 reliability or security of electric service to the utility's customers, the Commission shall not approve 705 construction of any new utility-owned generating facilities that emit carbon dioxide as a by-product of 706 combusting fuel to generate electricity unless the utility has already met the energy savings goals 707 identified in § 56-596.2 and the Commission finds that supply-side resources are more cost-effective 708 than demand-side or energy storage resources.

As used in this subdivision, "large general service customer" means a customer that has a verifiable history of having used more than one megawatt of demand from a single site.

711 Large general service customers shall be exempt from requirements that they participate in energy 712 efficiency programs if the Commission finds that the large general service customer has, at the 713 customer's own expense, implemented energy efficiency programs that have produced or will produce 714 measured and verified results consistent with industry standards and other regulatory criteria stated in 715 this section. The Commission shall, no later than June 30, 2021, adopt rules or regulations (a) 716 establishing the process for large general service customers to apply for such an exemption, (b) 717 establishing the administrative procedures by which eligible customers will notify the utility, and (c) 718 defining the standard criteria that shall be satisfied by an applicant in order to notify the utility, including means of evaluation measurement and verification and confidentiality requirements. At a 719 720 minimum, such rules and regulations shall require that each exempted large general service customer 721 certify to the utility and Commission that its implemented energy efficiency programs have delivered measured and verified savings within the prior five years. In adopting such rules or regulations, the 722 723 Commission shall also specify the timing as to when a utility shall accept and act on such notice, taking 724 into consideration the utility's integrated resource planning process, as well as its administration of 725 energy efficiency programs that are approved for cost recovery by the Commission. Savings from large general service customers shall be accounted for in utility reporting in the standards in § 56-596.2. 726

727 The notice of nonparticipation by a large general service customer shall be for the duration of the

service life of the customer's energy efficiency measures. The Commission may on its own motion
initiate steps necessary to verify such nonparticipant's achievement of energy efficiency if the
Commission has a body of evidence that the nonparticipant has knowingly misrepresented its energy
efficiency achievement.

A utility shall not charge such large general service customer for the costs of installing energy efficiency equipment beyond what is required to provide electric service and meter such service on the customer's premises if the customer provides, at the customer's expense, equivalent energy efficiency equipment. In all relevant proceedings pursuant to this section, the Commission shall take into consideration the goals of economic development, energy efficiency and environmental protection in the Commonwealth;

d. Projected and actual costs of compliance with renewable energy portfolio standard requirements
pursuant to § 56-585.5 that are not recoverable under subdivision 6. The Commission shall approve such
a petition allowing the recovery of such costs incurred as required by § 56-585.5, provided that the
Commission does not otherwise find such costs were unreasonably or imprudently incurred;

e. Projected and actual costs of projects that the Commission finds to be necessary to mitigate
impacts to marine life caused by construction of offshore wind generating facilities, as described in
§ 56-585.1:11, or to comply with state or federal environmental laws or regulations applicable to
generation facilities used to serve the utility's native load obligations, including the costs of allowances
purchased through a market-based trading program for carbon dioxide emissions. The Commission shall
approve such a petition if it finds that such costs are necessary to comply with such environmental laws

f. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate
programs approved by the Commission that accelerate the vegetation management of distribution
rights-of-way. No costs shall be allocated to or recovered from customers that are served within the
large general service rate classes for a Phase II Utility or that are served at subtransmission or
transmission voltage, or take delivery at a substation served from subtransmission or transmission
voltage, for a Phase I Utility; and

755 g. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate 756 programs approved by the Commission to provide incentives to (i) low-income, elderly, and disabled 757 individuals or (ii) organizations providing residential services to low-income, elderly, and disabled 758 individuals for the installation of, or access to, equipment to generate electric energy derived from 759 sunlight, provided the low-income, elderly, and disabled individuals, or organizations providing 760 residential services to low-income, elderly, and disabled individuals, first participate in incentive 761 programs for the installation of measures that reduce heating or cooling costs.

Any rate adjustment clause approved under subdivision 5 c by the Commission shall remain in effect
until the utility exhausts the approved budget for the energy efficiency program. The Commission shall
have the authority to determine the duration or amortization period for any other rate adjustment clause
approved under this subdivision.

766 6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet the 767 utility's projected native load obligations and to promote economic development, a utility may at any 768 time, after the expiration or termination of capped rates, petition the Commission for approval of a rate adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a 769 770 coal-fueled generation facility that utilizes Virginia coal and is located in the coalfield region of the 771 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or 772 without the utility's service territory, (ii) one or more other generation facilities, (iii) one or more major 773 unit modifications of generation facilities, including the costs of any system or equipment upgrade, 774 system or equipment replacement, or other cost reasonably appropriate to extend the combined operating 775 license for or the operating life of one or more generation facilities utilizing nuclear power, (iv) one or 776 more new underground facilities to replace one or more existing overhead distribution facilities of 69 777 kilovolts or less located within the Commonwealth, (v) one or more pumped hydroelectricity generation 778 and storage facilities that utilize on-site or off-site renewable energy resources as all or a portion of their 779 power source and such facilities and associated resources are located in the coalfield region of the 780 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or 781 without the utility's service territory, or (vi) one or more electric distribution grid transformation 782 projects; however, subject to the provisions of the following sentence, the utility shall not file a petition 783 under clause (iv) more often than annually and, in such petition, shall not seek any annual incremental 784 increase in the level of investments associated with such a petition that exceeds five percent of such 785 utility's distribution rate base, as such rate base was determined for the most recently ended 12-month 786 test period in the utility's latest review proceeding conducted pursuant to subdivision 3 and concluded by 787 final order of the Commission prior to the date of filing of such petition under clause (iv). In all proceedings regarding petitions filed under clause (iv) or (vi), the level of investments approved for 788

789 recovery in such proceedings shall be in addition to, and not in lieu of, levels of investments previously 790 approved for recovery in prior proceedings under clause (iv) or (vi), as applicable. As of December 1, 791 2028, any costs recovered by a utility pursuant to clause (iv) shall be limited to any remaining costs 792 associated with conversions of overhead distribution facilities to underground facilities that have been 793 previously approved or are pending approval by the Commission through a petition by the utility under 794 this subdivision. Such a petition concerning facilities described in clause (ii) that utilize nuclear power, 795 facilities described in clause (ii) that are coal-fueled and will be built by a Phase I Utility, or facilities 796 described in clause (i) may also be filed before the expiration or termination of capped rates. A utility 797 that constructs or makes modifications to any such facility, or purchases any facility consisting of at 798 least one megawatt of generating capacity using energy derived from sunlight and located in the 799 Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more 800 Virginia businesses, shall have the right to recover the costs of the facility, as accrued against income, 801 through its rates, including projected construction work in progress, and any associated allowance for 802 funds used during construction, planning, development and construction or acquisition costs, life-cycle 803 costs, costs related to assessing the feasibility of potential sites for new underground facilities, and costs 804 of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate 805 of return on common equity calculated as specified below; however, in determining the amounts 806 recoverable under a rate adjustment clause for new underground facilities, the Commission shall not 807 consider, or increase or reduce such amounts recoverable because of (a) the operation and maintenance 808 costs attributable to either the overhead distribution facilities being replaced or the new underground 809 facilities or (b) any other costs attributable to the overhead distribution facilities being replaced. 810 Notwithstanding the preceding sentence, the costs described in clauses (a) and (b) thereof shall remain 811 eligible for recovery from customers through the utility's base rates for distribution service. A utility 812 filing a petition for approval to construct or purchase a facility consisting of at least one megawatt of 813 generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses may 814 815 propose a rate adjustment clause based on a market index in lieu of a cost of service model for such facility. A utility seeking approval to construct or purchase a generating facility that emits carbon 816 817 dioxide shall demonstrate that it has already met the energy savings goals identified in § 56-596.2 and 818 that the identified need cannot be met more affordably through the deployment or utilization of 819 demand-side resources or energy storage resources and that it has considered and weighed alternative 820 options, including third-party market alternatives, in its selection process.

821 The costs of the facility, other than return on projected construction work in progress and allowance 822 for funds used during construction, shall not be recovered prior to the date a facility constructed by the 823 utility and described in clause (i), (ii), (iii) or (v) begins commercial operation, the date the utility 824 becomes the owner of a purchased generation facility consisting of at least one megawatt of generating 825 capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or 826 services sourced, in whole or in part, from one or more Virginia businesses, or the date new underground facilities are classified by the utility as plant in service. In any application to construct a 827 828 new generating facility, the utility shall include, and the Commission shall consider, the social cost of 829 carbon, as determined by the Commission, as a benefit or cost, whichever is appropriate. The 830 Commission shall ensure that the development of new, or expansion of existing, energy resources or 831 facilities does not have a disproportionate adverse impact on historically economically disadvantaged 832 communities. The Commission may adopt any rules it deems necessary to determine the social cost of 833 carbon and shall use the best available science and technology, including the Technical Support 834 Document: Technical Update of the Social Cost of Carbon for Regulatory Impact Analysis Under 835 Executive Order 12866, published by the Interagency Working Group on Social Cost of Greenhouse 836 Gases from the United States Government in August 2016, as guidance. The Commission shall include a 837 system to adjust the costs established in this section with inflation.

838 Such enhanced rate of return on common equity shall be applied to allowance for funds used during 839 construction and to construction work in progress during the construction phase of the facility and shall 840 thereafter be applied to the entire facility during the first portion of the service life of the facility. The 841 first portion of the service life shall be as specified in the table below; however, the Commission shall 842 determine the duration of the first portion of the service life of any facility, within the range specified in 843 the table below, which determination shall be consistent with the public interest and shall reflect the 844 Commission's determinations regarding how critical the facility may be in meeting the energy needs of 845 the citizens of the Commonwealth and the risks involved in the development of the facility. After the 846 first portion of the service life of the facility is concluded, the utility's general rate of return shall be 847 applied to such facility for the remainder of its service life. As used herein, the service life of the 848 facility shall be deemed to begin on the date a facility constructed by the utility and described in clause 849 (i), (ii), (iii) or (v) begins commercial operation, the date the utility becomes the owner of a purchased

HB1777ER2

850 generation facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in 851 852 part, from one or more Virginia businesses, or the date new underground facilities or new electric 853 distribution grid transformation projects are classified by the utility as plant in service, and such service 854 life shall be deemed equal in years to the life of that facility as used to calculate the utility's 855 depreciation expense. Such enhanced rate of return on common equity shall be calculated by adding the 856 basis points specified in the table below to the utility's general rate of return, and such enhanced rate of 857 return shall apply only to the facility that is the subject of such rate adjustment clause. Allowance for 858 funds used during construction shall be calculated for any such facility utilizing the utility's actual 859 capital structure and overall cost of capital, including an enhanced rate of return on common equity as 860 determined pursuant to this subdivision, until such construction work in progress is included in rates. 861 The construction of any facility described in clause (i) or (v) is in the public interest, and in determining whether to approve such facility, the Commission shall liberally construe the provisions of this title. The 862 863 construction or purchase by a utility of one or more generation facilities with at least one megawatt of 864 generating capacity, and with an aggregate rated capacity that does not exceed 16,100 megawatts, 865 including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate 866 capacity of 100 megawatts, that use energy derived from sunlight or from onshore wind and are located in the Commonwealth or off the Commonwealth's Atlantic shoreline, regardless of whether any of such 867 facilities are located within or without the utility's service territory, is in the public interest, and in 868 determining whether to approve such facility, the Commission shall liberally construe the provisions of 869 870 this title. A utility may enter into short-term or long-term power purchase contracts for the power 871 derived from sunlight generated by such generation facility prior to purchasing the generation facility. The replacement of any subset of a utility's existing overhead distribution tap lines that have, in the 872 873 aggregate, an average of nine or more total unplanned outage events-per-mile over a preceding 10-year 874 period with new underground facilities in order to improve electric service reliability is in the public 875 interest. In determining whether to approve petitions for rate adjustment clauses for such new underground facilities that meet this criteria, and in determining the level of costs to be recovered 876 877 thereunder, the Commission shall liberally construe the provisions of this title.

878 The conversion of any such facilities on or after September 1, 2016, is deemed to provide local and 879 system-wide benefits and to be cost beneficial, and the costs associated with such new underground 880 facilities are deemed to be reasonably and prudently incurred and, notwithstanding the provisions of 881 subsection C or D, shall be approved for recovery by the Commission pursuant to this subdivision, 882 provided that the total costs associated with the replacement of any subset of existing overhead 883 distribution tap lines proposed by the utility with new underground facilities, exclusive of financing 884 costs, shall not exceed an average cost per customer of \$20,000, with such customers, including those served directly by or downline of the tap lines proposed for conversion, and, further, such total costs shall not exceed an average cost per mile of tap lines converted, exclusive of financing costs, of 885 886 887 \$750,000. A utility shall, without regard for whether it has petitioned for any rate adjustment clause 888 pursuant to clause (vi), petition the Commission, not more than once annually, for approval of a plan for 889 electric distribution grid transformation projects. Any plan for electric distribution grid transformation 890 projects shall include both measures to facilitate integration of distributed energy resources and measures 891 to enhance physical electric distribution grid reliability and security. In ruling upon such a petition, the 892 Commission shall consider whether the utility's plan for such projects, and the projected costs associated 893 therewith, are reasonable and prudent. Such petition shall be considered on a stand-alone basis without **894** regard to the other costs, revenues, investments, or earnings of the utility; without regard to whether the 895 costs associated with such projects will be recovered through a rate adjustment clause under this 896 subdivision or through the utility's rates for generation and distribution services; and without regard to 897 whether such costs will be the subject of a customer credit offset, as applicable, pursuant to subdivision 898 8 d. The Commission's final order regarding any such petition for approval of an electric distribution 899 grid transformation plan shall be entered by the Commission not more than six months after the date of 900 filing such petition. The Commission shall likewise enter its final order with respect to any petition by a 901 utility for a certificate to construct and operate a generating facility or facilities utilizing energy derived from sunlight, pursuant to subsection D of § 56-580, within six months after the date of filing such 902 903 petition. The basis points to be added to the utility's general rate of return to calculate the enhanced rate 904 of return on common equity, and the first portion of that facility's service life to which such enhanced 905 rate of return shall be applied, shall vary by type of facility, as specified in the following table:

906	Type of Generation Facility	Basis Points	First Portion of Service Life
907	Nuclear-powered	200	Between 12 and 25 years
908	Carbon capture compatible, clean-coal	200	Between 10 and 20 years
909	powered		
910	Renewable powered, other than landfill gas	200	Between 5 and 15 years
911	powered		-

912	Coalbed methane gas powered	150	Between 5 and 15 years
913	Landfill gas powered	200	Between 5 and 15 years
914	Conventional coal or combined-cycle	100	Between 10 and 20 years

915 combustion turbine

916 Only those facilities as to which a rate adjustment clause under this subdivision has been previously 917 approved by the Commission, or as to which a petition for approval of such rate adjustment clause was 918 filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return 919 on common equity as specified in the above table during the construction phase of the facility and the 920 approved first portion of its service life.

921 Thirty percent of all costs of such a facility utilizing nuclear power that the utility incurred between 922 July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be 923 deferred by the utility and recovered through a rate adjustment clause under this subdivision at such 924 time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 925 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 926 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; 927 however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as 928 determined by the Commission in the test periods under review in the utility's next review filed after 929 July 1, 2014. Thirty percent of all costs of a facility utilizing energy derived from offshore wind that the 930 utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after 931 December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under 932 this subdivision at such time as the Commission provides in an order approving such a rate adjustment 933 clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under 934 935 this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through 936 existing base rates as determined by the Commission in the test periods under review in the utility's next 937 review filed after July 1, 2014.

938 In connection with planning to meet forecasted demand for electric generation supply and assure the adequate and sufficient reliability of service, consistent with § 56-598, planning and development activities for a new utility-owned and utility-operated generating facility or facilities utilizing energy derived from sunlight or from onshore or offshore wind are in the public interest.

942 Notwithstanding any provision of Chapter 296 of the Acts of Assembly of 2018, construction, 943 purchasing, or leasing activities for a new utility-owned and utility-operated generating facility or 944 facilities utilizing energy derived from sunlight or from onshore wind with an aggregate capacity of 945 16,100 megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate capacity of 100 megawatts, together with a utility-owned and utility-operated 946 947 generating facility or facilities utilizing energy derived from offshore wind with an aggregate capacity of 948 not more than 3,000 megawatts, are in the public interest. Additionally, energy storage facilities with an 949 aggregate capacity of 2,700 megawatts are in the public interest. To the extent that a utility elects to 950 recover the costs of any such new generation or energy storage facility or facilities through its rates for 951 generation and distribution services and does not petition and receive approval from the Commission for 952 recovery of such costs through a rate adjustment clause described in clause (ii), the Commission shall, 953 upon the request of the utility in a triennial review proceeding, provide for a customer credit 954 reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed 955 reasonable and prudent by the Commission in a proceeding pursuant to subsection D of § 56-580 or in a 956 triennial review proceeding.

957 Electric distribution grid transformation projects are in the public interest. To the extent that a utility 958 elects to recover the costs of such electric distribution grid transformation projects through its rates for 959 generation and distribution services, and does not petition and receive approval from the Commission for 960 recovery of such costs through a rate adjustment clause described in clause (vi), the Commission shall, 961 upon the request of the utility in a triennial review proceeding, provide for a customer credit 962 reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed 963 reasonable and prudent by the Commission in a proceeding for approval of a plan for electric distribution grid transformation projects pursuant to subdivision 6 or in a triennial review proceeding. 964

965 Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines nor 966 new underground facilities shall receive an enhanced rate of return on common equity as described 967 herein, but instead shall receive the utility's general rate of return during the construction phase of the 968 facility and, thereafter, for the entire service life of the facility. No rate adjustment clause for new 969 underground facilities shall allocate costs to, or provide for the recovery of costs from, customers that 970 are served within the large power service rate class for a Phase I Utility and the large general service 971 rate classes for a Phase II Utility. New underground facilities are hereby declared to be ordinary 972 extensions or improvements in the usual course of business under the provisions of § 56-265.2.

973 As used in this subdivision, a generation facility is (1) "coalbed methane gas powered" if the facility

HB1777ER2

974 is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.2-1600, produced
975 from wells located in the Commonwealth, and (2) "landfill gas powered" if the facility is fired by
976 methane or other combustible gas produced by the anaerobic digestion or decomposition of
977 biodegradable materials in a solid waste management facility licensed by the Waste Management Board.
978 A landfill gas powered facility includes, in addition to the generation facility itself, the equipment used
979 in collecting, drying, treating, and compressing the landfill gas and in transmitting the landfill gas from
980 the solid waste management facility where it is collected to the generation facility where it is

982 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on common equity as it is determined by the Commission for such utility pursuant to subdivision 2.

984 Notwithstanding any other provision of this subdivision, if the Commission finds during the triennial 985 review conducted for a Phase II Utility in 2021 that such utility has not filed applications for all 986 necessary federal and state regulatory approvals to construct one or more nuclear-powered or coal-fueled 987 generation facilities that would add a total capacity of at least 1500 megawatts to the amount of the 988 utility's generating resources as such resources existed on July 1, 2007, or that, if all such approvals 989 have been received, that the utility has not made reasonable and good faith efforts to construct one or 990 more such facilities that will provide such additional total capacity within a reasonable time after 991 obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a 992 prospective basis any enhanced rate of return on common equity previously applied to any such facility 993 to no less than the general rate of return for such utility and may apply no less than the utility's general 994 rate of return to any such facility for which the utility seeks approval in the future under this 995 subdivision.

996 Notwithstanding any other provision of this subdivision, if a Phase II utility obtains approval from 997 the Commission of a rate adjustment clause pursuant to subdivision 6 associated with a test or **998** demonstration project involving a generation facility utilizing energy from offshore wind, and such 999 utility has not, as of July 1, 2023, commenced construction as defined for federal income tax purposes 1000 of an offshore wind generation facility or facilities with a minimum aggregate capacity of 250 1001 megawatts, then the Commission, if it finds it in the public interest, may direct that the costs associated 1002 with any such rate adjustment clause involving said test or demonstration project shall thereafter no 1003 longer be recovered through a rate adjustment clause pursuant to subdivision 6 and shall instead be 1004 recovered through the utility's rates for generation and distribution services, with no change in such rates 1005 for generation and distribution services as a result of the combination of such costs with the other costs, 1006 revenues, and investments included in the utility's rates for generation and distribution services. Any 1007 such costs shall remain combined with the utility's other costs, revenues, and investments included in its 1008 rates for generation and distribution services until such costs are fully recovered.

1009 7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a 1010 stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the 1011 1012 Commission, that are proposed for recovery in such petition and that are related to subdivision 5 a, or 1013 that are related to facilities and projects described in clause (i) of subdivision 6, or that are related to 1014 new underground facilities described in clause (iv) of subdivision 6, shall be deferred on the books and 1015 records of the utility until the Commission's final order in the matter, or until the implementation of any 1016 applicable approved rate adjustment clauses, whichever is later. Except as otherwise provided in 1017 subdivision 6, any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of 1018 such petition, or during the consideration thereof by the Commission, that are proposed for recovery in 1019 such petition and that are related to facilities and projects described in clause (ii) or clause (iii) of 1020 subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of 1021 subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the 1022 books and records of the utility until the Commission's final order in the matter, or until the 1023 implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs 1024 prudently incurred after the expiration or termination of capped rates related to other matters described 1025 in subdivision 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped 1026 rates, provided, however, that no provision of this act shall affect the rights of any parties with respect 1027 to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia 1028 Electric and Power Company, 109 F.E.R.C. P 61,012 (2004). A utility shall establish a regulatory asset 1029 for regulatory accounting and ratemaking purposes under which it shall defer its operation and 1030 maintenance costs incurred in connection with (i) the refueling of any nuclear-powered generating plant 1031 and (ii) other work at such plant normally performed during a refueling outage. The utility shall 1032 amortize such deferred costs over the refueling cycle, but in no case more than 18 months, beginning 1033 with the month in which such plant resumes operation after such refueling. The refueling cycle shall be 1034 the applicable period of time between planned refueling outages for such plant. As of January 1, 2014,

1035 such amortized costs are a component of base rates, recoverable in base rates only ratably over the 1036 refueling cycle rather than when such outages occur, and are the only nuclear refueling costs recoverable 1037 in base rates. This provision shall apply to any nuclear-powered generating plant refueling outage 1038 commencing after December 31, 2013, and the Commission shall treat the deferred and amortized costs 1039 of such regulatory asset as part of the utility's costs for the purpose of proceedings conducted (a) with 1040 respect to triennial filings under subdivision 3 made on and after July 1, 2014, and (b) pursuant to 1041 § 56-245 or the Commission's rules governing utility rate increase applications as provided in subsection 1042 B. This provision shall not be deemed to change or reset base rates.

1043 The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be entered not more than three months, eight months, and nine months, respectively, after the date of filing 1044 1045 of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment 1046 clause be applied to customers' bills not more than 60 days after the date of the order, or upon the 1047 expiration or termination of capped rates, whichever is later. At any time, the Commission may, in its 1048 discretion, for a Phase I Utility, upon petition by such a utility or upon its own initiated proceeding, 1049 direct the consolidation of any one or more subsets of rate adjustment clauses previously implemented 1050 pursuant to subdivision 5 or 6 in the interest of judicial economy, customer transparency, or other 1051 factors the Commission determines to be appropriate. Any subset of rate adjustment clauses so 1052 consolidated shall continue to be considered by the Commission without regard to the other costs, 1053 revenues, investments, or earnings of the utility and remain as a cost recovery mechanism independent 1054 from the utility's rates for generation and distribution services pursuant to § 56-585.8 and subdivisions 5 1055 and 6, but will be combined as a single rate adjustment clause for cost recovery and review purposes. 1056 Any rate adjustment clause or subset of rate adjustment clauses so consolidated shall be named in a 1057 manner, as determined by the Commission, that reasonably informs customers as to the nature of the 1058 costs recovered by the consolidated rate adjustment clause.

1059 8. In any triennial review proceeding, for the purposes of reviewing earnings on the utility's rates for 1060 generation and distribution services, the following utility generation and distribution costs not proposed 1061 for recovery under any other subdivision of this subsection, as recorded per books by the utility for 1062 financial reporting purposes and accrued against income, shall be attributed to the test periods under 1063 review and deemed fully recovered in the period recorded: costs associated with asset impairments 1064 related to early retirement determinations made by the utility for utility generation facilities fueled by 1065 coal, natural gas, or oil or for automated meter reading electric distribution service meters; costs 1066 associated with projects necessary to comply with state or federal environmental laws, regulations, or 1067 judicial or administrative orders relating to coal combustion by-product management that the utility does 1068 not petition to recover through a rate adjustment clause pursuant to subdivision 5 e; costs associated 1069 with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to 1070 have been recovered from customers through rates for generation and distribution services in effect 1071 during the test periods under review unless such costs, individually or in the aggregate, together with the 1072 utility's other costs, revenues, and investments to be recovered through rates for generation and 1073 distribution services, result in the utility's earned return on its generation and distribution services for the 1074 combined test periods under review to fall more than 50 basis points below the fair combined rate of 1075 return authorized under subdivision 2 for such periods or, for any test period commencing after 1076 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to fall 1077 more than 70 basis points below the fair combined rate of return authorized under subdivision 2 for 1078 such periods. In such cases, the Commission shall, in such triennial review proceeding, authorize 1079 deferred recovery of such costs and allow the utility to amortize and recover such deferred costs over 1080 future periods as determined by the Commission. The aggregate amount of such deferred costs shall not 1081 exceed an amount that would, together with the utility's other costs, revenues, and investments to be 1082 recovered through rates for generation and distribution services, cause the utility's earned return on its 1083 generation and distribution services to exceed the fair rate of return authorized under subdivision 2, less 1084 50 basis points, for the combined test periods under review or, for any test period commencing after 1085 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to exceed 1086 the fair rate of return authorized under subdivision 2 less 70 basis points. Nothing in this section shall 1087 limit the Commission's authority, pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including 1088 specifically § 56-235.2, following the review of combined test period earnings of the utility in a triennial 1089 review, for normalization of nonrecurring test period costs and annualized adjustments for future costs, 1090 in determining any appropriate increase or decrease in the utility's rates for generation and distribution 1091 services pursuant to subdivision 8 a or 8 c.

1092 If the Commission determines as a result of such triennial review that:

a. Revenue reductions related to energy efficiency measures or programs approved and deployed
since the utility's previous triennial review have caused the utility, as verified by the Commission,
during the test period or periods under review, considered as a whole, to earn more than 50 basis points

HB1777ER2

1096 below a fair combined rate of return on its generation and distribution services or, for any test period 1097 commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I 1098 Utility, more than 70 basis points below a fair combined rate of return on its generation and distribution 1099 services, as determined in subdivision 2, without regard to any return on common equity or other 1100 matters determined with respect to facilities described in subdivision 6, the Commission shall order 1101 increases to the utility's rates for generation and distribution services necessary to recover such revenue 1102 reductions. If the Commission finds, for reasons other than revenue reductions related to energy 1103 efficiency measures, that the utility has, during the test period or periods under review, considered as a 1104 whole, earned more than 50 basis points below a fair combined rate of return on its generation and 1105 distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility 1106 and after December 31, 2013, for a Phase I Utility, more than 70 basis points below a fair combined 1107 rate of return on its generation and distribution services, as determined in subdivision 2, without regard 1108 to any return on common equity or other matters determined with respect to facilities described in subdivision 6, the Commission shall order increases to the utility's rates necessary to provide the 1109 1110 opportunity to fully recover the costs of providing the utility's services and to earn not less than such fair combined rate of return, using the most recently ended 12-month test period as the basis for 1111 1112 determining the amount of the rate increase necessary. However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility, the Commission may not order a rate increase, 1113 1114 and in all triennial reviews of a Phase I or Phase II utility, the Commission may not order such rate 1115 increase unless it finds that the resulting rates are necessary to provide the utility with the opportunity to 1116 fully recover its costs of providing its services and to earn not less than a fair combined rate of return 1117 on both its generation and distribution services, as determined in subdivision 2, without regard to any 1118 return on common equity or other matters determined with respect to facilities described in subdivision 1119 6, using the most recently ended 12-month test period as the basis for determining the permissibility of 1120 any rate increase under the standards of this sentence, and the amount thereof; and provided that, solely 1121 in connection with making its determination concerning the necessity for such a rate increase or the 1122 amount thereof, the Commission shall, in any triennial review proceeding conducted prior to July 1, 1123 2028, exclude from this most recently ended 12-month test period any remaining investment levels 1124 associated with a prior customer credit reinvestment offset pursuant to subdivision d.

1125 b. The utility has, during the test period or test periods under review, considered as a whole, earned 1126 more than 50 basis points above a fair combined rate of return on its generation and distribution 1127 services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after 1128 December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of 1129 return on its generation and distribution services, as determined in subdivision 2, without regard to any 1130 return on common equity or other matters determined with respect to facilities described in subdivision 1131 6, the Commission shall, subject to the provisions of subdivisions 8 d and 9, direct that 60 percent of 1132 the amount of such earnings that were more than 50 basis points, or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, that 1133 1134 70 percent of the amount of such earnings that were more than 70 basis points, above such fair 1135 combined rate of return for the test period or periods under review, considered as a whole, shall be 1136 credited to customers' bills. Any such credits shall be amortized over a period of six to 12 months, as 1137 determined at the discretion of the Commission, following the effective date of the Commission's order, 1138 and shall be allocated among customer classes such that the relationship between the specific customer 1139 class rates of return to the overall target rate of return will have the same relationship as the last 1140 approved allocation of revenues used to design base rates; or

1141 c. In any triennial review proceeding conducted after January 1, 2020, for a Phase I Utility or after 1142 January 1, 2021, for a Phase II Utility in which the utility has, during the test period or test periods 1143 under review, considered as a whole, earned more than 50 basis points above a fair combined rate of 1144 return on its generation and distribution services or, for any test period commencing after December 31, 1145 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis 1146 points above a fair combined rate of return on its generation and distribution services, as determined in 1147 subdivision 2, without regard to any return on common equity or other matter determined with respect 1148 to facilities described in subdivision 6, and the combined aggregate level of capital investment that the 1149 Commission has approved other than those capital investments that the Commission has approved for 1150 recovery pursuant to a rate adjustment clause pursuant to subdivision 6 made by the utility during the 1151 test periods under review in that triennial review proceeding in new utility-owned generation facilities 1152 utilizing energy derived from sunlight, or from wind, and in electric distribution grid transformation 1153 projects, as determined pursuant to subdivision 8 d, does not equal or exceed 100 percent of the 1154 earnings that are more than 70 basis points above the utility's fair combined rate of return on its 1155 generation and distribution services for the combined test periods under review in that triennial review 1156 proceeding, the Commission shall, subject to the provisions of subdivision 9 and in addition to the

1157 actions authorized in subdivision b, also order reductions to the utility's rates it finds appropriate. 1158 However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility, 1159 any reduction to the utility's rates ordered by the Commission pursuant to this subdivision shall not 1160 exceed \$50 million in annual revenues, with any reduction allocated to the utility's rates for generation 1161 services, and in each triennial review of a Phase I or Phase II Utility, the Commission may not order 1162 such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to 1163 fully recover its costs of providing its services and to earn not less than a fair combined rate of return 1164 on its generation and distribution services, as determined in subdivision 2, without regard to any return 1165 on common equity or other matters determined with respect to facilities described in subdivision 6. 1166 using the most recently ended 12-month test period as the basis for determining the permissibility of any 1167 rate reduction under the standards of this sentence, and the amount thereof; and

1168 d. (Expires July 1, 2028) In any triennial review proceeding conducted after December 31, 2017, upon the request of the utility, the Commission shall determine, prior to directing that 70 percent of 1169 1170 earnings that are more than 70 basis points above the utility's fair combined rate of return on its 1171 generation and distribution services for the test period or periods under review be credited to customer 1172 bills pursuant to subdivision 8 b, the aggregate level of prior capital investment that the Commission has 1173 approved other than those capital investments that the Commission has approved for recovery pursuant 1174 to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test period or 1175 periods under review in both (i) new utility-owned generation facilities utilizing energy derived from 1176 sunlight, or from onshore or offshore wind, and (ii) electric distribution grid transformation projects, as 1177 determined by the utility's plant in service and construction work in progress balances related to such 1178 investments as recorded per books by the utility for financial reporting purposes as of the end of the 1179 most recent test period under review. Any such combined capital investment amounts shall offset any 1180 customer bill credit amounts, on a dollar for dollar basis, up to the aggregate level of invested or 1181 committed capital under clauses (i) and (ii). The aggregate level of qualifying invested or committed 1182 capital under clauses (i) and (ii) is referred to in this subdivision as the customer credit reinvestment 1183 offset, which offsets the customer bill credit amount that the utility has invested or will invest in new 1184 solar or wind generation facilities or electric distribution grid transformation projects for the benefit of 1185 customers, in amounts up to 100 percent of earnings that are more than 70 basis points above the 1186 utility's fair rate of return on its generation and distribution services, and thereby reduce or eliminate 1187 otherwise incremental rate adjustment clause charges and increases to customer bills, which is deemed to 1188 be in the public interest. If 100 percent of the amount of earnings that are more than 70 basis points 1189 above the utility's fair combined rate of return on its generation and distribution services, as determined 1190 in subdivision 2, exceeds the aggregate level of invested capital in new utility-owned generation 1191 facilities utilizing energy derived from sunlight, or from wind, and electric distribution grid 1192 transformation projects, as provided in clauses (i) and (ii), during the test period or periods under 1193 review, then 70 percent of the amount of such excess shall be credited to customer bills as provided in 1194 subdivision 8 b in connection with the triennial review proceeding. The portion of any costs associated 1195 with new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or 1196 electric distribution grid transformation projects that is the subject of any customer credit reinvestment 1197 offset pursuant to this subdivision shall not thereafter be recovered through the utility's rates for 1198 generation and distribution services over the service life of such facilities and shall not thereafter be 1199 included in the utility's costs, revenues, and investments in future triennial review proceedings conducted 1200 pursuant to subdivision 2 and shall not be the subject of a rate adjustment clause petition pursuant to 1201 subdivision 6. The portion of any costs associated with new utility-owned generation facilities utilizing 1202 energy derived from sunlight, or from wind, or electric distribution grid transformation projects that is 1203 not the subject of any customer credit reinvestment offset pursuant to this subdivision may be recovered 1204 through the utility's rates for generation and distribution services over the service life of such facilities 1205 and shall be included in the utility's costs, revenues, and investments in future triennial review 1206 proceedings conducted pursuant to subdivision 2 until such costs are fully recovered, and if such costs 1207 are recovered through the utility's rates for generation and distribution services, they shall not be the 1208 subject of a rate adjustment clause petition pursuant to subdivision 6. Only the portion of such costs of 1209 new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric 1210 distribution grid transformation projects that has not been included in any customer credit reinvestment 1211 offset pursuant to this subdivision, and not otherwise recovered through the utility's rates for generation 1212 and distribution services, may be the subject of a rate adjustment clause petition by the utility pursuant 1213 to subdivision 6.

1214 The Commission's final order regarding such triennial review shall be entered not more than eight 1215 months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more 1216 than 60 days after the date of the order. The fair combined rate of return on common equity determined 1217 pursuant to subdivision 2 in such triennial review shall apply, for purposes of reviewing the utility's earnings on its rates for generation and distribution services, to the entire three successive 12-month test
periods ending December 31 immediately preceding the year of the utility's subsequent triennial review
filing under subdivision 3 and shall apply to applicable rate adjustment clauses under subdivisions 5 and
prospectively from the date the Commission's final order in the triennial review proceeding, utilizing
rate adjustment clause true-up protocols as the Commission in its discretion may determine.

1223 9. If, as a result of a triennial review required under this subsection and conducted with respect to 1224 any test period or periods under review ending later than December 31, 2010 (or, if the Commission has 1225 elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending later 1226 than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), the 1227 Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility 1228 has, during the test period or periods under review, considered as a whole, earned more than 50 basis 1229 points above a fair combined rate of return on its generation and distribution services or, for any test 1230 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a 1231 Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and 1232 distribution services, as determined in subdivision 2, without regard to any return on common equity or 1233 other matters determined with respect to facilities described in subdivision 6, and (ii) the total aggregate 1234 regulated rates of such utility at the end of the most recently ended 12-month test period exceeded the 1235 annual increases in the United States Average Consumer Price Index for all items, all urban consumers 1236 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, 1237 compounded annually, when compared to the total aggregate regulated rates of such utility as 1238 determined pursuant to the review conducted for the base period, the Commission shall, unless it finds 1239 that such action is not in the public interest or that the provisions of subdivisions 8 b and c are more 1240 consistent with the public interest, direct that any or all earnings for such test period or periods under 1241 review, considered as a whole that were more than 50 basis points, or, for any test period commencing 1242 after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more 1243 than 70 basis points, above such fair combined rate of return shall be credited to customers' bills, in lieu 1244 of the provisions of subdivisions 8 b and c, provided that no credits shall be provided pursuant to this subdivision in connection with any triennial review unless such bill credits would be payable pursuant to 1245 1246 the provisions of subdivision 8 d, and any credits under this subdivision shall be calculated net of any 1247 customer credit reinvestment offset amounts under subdivision 8 d. Any such credits shall be amortized 1248 and allocated among customer classes in the manner provided by subdivision 8 b. For purposes of this 1249 subdivision:

"Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test period with respect to which credits have been applied to customers' bills under the provisions of this subdivision, whichever is later.

"Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except
for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31,
2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses
implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to subdivision 8
a; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate increase
applications, as permitted by subsection B, occurring after July 1, 2009; and (v) base rates in effect as
of July 1, 2009.

1262 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of any 1263 utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital 1264 structure and cost of capital of such utility, excluding any debt associated with securitized bonds that are 1265 the obligation of non-Virginia jurisdictional customers, unless the Commission finds that the debt to 1266 equity ratio of such capital structure is unreasonable for such utility, in which case the Commission may 1267 utilize a debt to equity ratio that it finds to be reasonable for such utility in determining any rate 1268 adjustment pursuant to subdivisions 8 a and c, and without regard to the cost of capital, capital structure, 1269 revenues, expenses or investments of any other entity with which such utility may be affiliated. In 1270 particular, and without limitation, the Commission shall determine the federal and state income tax costs 1271 for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's 1272 apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the 1273 utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax 1274 costs shall be calculated according to the applicable federal income tax rate and shall exclude any 1275 consolidated tax liability or benefit adjustments originating from any taxable income or loss of its 1276 affiliates.

1277 B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying 1278 for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase

1279 applications; however, in any such filing, a fair rate of return on common equity shall be determined 1280 pursuant to subdivision A 2. Nothing in this section shall preclude such utility's recovery of fuel and 1281 purchased power costs as provided in § 56-249.6.

C. Except as otherwise provided in this section, the Commission shall exercise authority over the 1282 1283 rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation, 1284 transmission and distribution services to retail customers in the Commonwealth pursuant to the 1285 provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

1286 D. The Commission may determine, during any proceeding authorized or required by this section, the 1287 reasonableness or prudence of any cost incurred or projected to be incurred, by a utility in connection 1288 with the subject of the proceeding. A determination of the Commission regarding the reasonableness or 1289 prudence of any such cost shall be consistent with the Commission's authority to determine the 1290 reasonableness or prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et 1291 seq.). In determining the reasonableness or prudence of a utility providing energy and capacity to its 1292 customers from renewable energy resources, the Commission shall consider the extent to which such renewable energy resources, whether utility-owned or by contract, further the objectives of the Commonwealth Clean Energy Policy set forth in § 45.2-1706.1, and shall also consider whether the costs 1293 1294 1295 of such resources is likely to result in unreasonable increases in rates paid by customers.

1296 E. Notwithstanding any other provision of law, the Commission shall determine the amortization 1297 period for recovery of any appropriate costs due to the early retirement of any electric generation 1298 facilities owned or operated by any Phase I Utility or Phase II Utility. In making such determination, the 1299 Commission shall (i) perform an independent analysis of the remaining undepreciated capital costs; (ii) 1300 establish a recovery period that best serves ratepayers; and (iii) allow for the recovery of any carrying 1301 costs that the Commission deems appropriate.

1302 F. The Commission shall include in its report required by subsection B of § 56-596 any information 1303 concerning the reliability impacts of generation unit additions and retirement determinations by a Phase 1304 I or Phase II Utility along with the potential impact on the purchase of power from generation assets 1305 outside the Virginia jurisdiction used to serve the utility's native load, utilizing information from the 1306 respective utility's integrated resource plan or information from the respective utility's plan filed 1307 pursuant to subsection D of § 56-585.5.

1308 G. The Commission shall promulgate such rules and regulations as may be necessary to implement 1309 the provisions of this section.

- 1310 § 56-585.8. Biennial rate reviews.
- 1311 A. For the purposes of this section:
- 1312 "Phase I Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1. 1313

"Utility" means a Phase I Utility.

1314 B. With the first review commencing on March 31, 2024, and biennially thereafter, the Commission 1315 shall conduct rate reviews of the rates, terms, and conditions for the provision of generation and distribution services by a Phase I Utility that participated in triennial review proceedings in 2020 and 1316 1317 2023, and such Phase I Utility shall no longer be subject to triennial review proceedings pursuant to 1318 § 56-585.1.

1319 C. In each biennial review, the Commission shall conduct a proceeding to review all rates, terms, 1320 and conditions for generation and distribution services with such proceeding utilizing the two successive 1321 12-month test periods ending December 31 immediately preceding the year in which such proceeding is 1322 conducted. Such biennial review shall be conducted in a single, combined proceeding, except for review 1323 of the following costs, which the utility shall continue to recover and the Commission shall continue to 1324 review separately, pursuant to the applicable statutory provisions: costs that are recovered pursuant to 1325 (i) § 56-249.6, (ii) subdivisions A 4, 5, and 6 of § 56-585.1, and (iii) § 56-585.6.

1326 D. Each biennial rate review proceeding shall commence on or before March 31 of the biennial 1327 review year with the filing of a petition by each Phase I Utility subject to the provisions of this section. 1328 The Commission, after providing notice and an opportunity for hearing, shall grant a final order on 1329 such petition no later than November 20. Any revisions in rates ordered by the Commission pursuant to 1330 the rate review shall take effect no later than January 1 of the subsequent year.

1331 E. In each biennial review proceeding, the Commission shall set the fair rate of return on common 1332 equity applicable to the generation and distribution services of the utility for the two such services 1333 combined and for any rate adjustment clauses approved under subdivision A 5 or 6 of § 56-585.1. The Commission may use any methodology it finds consistent with the public interest to determine the Phase 1334 1335 I Utility's fair rate of return on common equity. The Commission may increase or decrease the 1336 combined rate of return for generation and distribution services by up to 50 basis points based on 1337 factors that may include reliability, generating plant performance, customer service, and operating 1338 efficiency of a utility. Any such adjustment to the combined rate of return for generation and distribution services shall include consideration of nationally recognized standards determined by the 1339

1340 Commission to be appropriate for such purposes.

1341 F. In any biennial review for a Phase I Utility, if the Commission determines in its sole discretion 1342 that the utility's existing rates for generation and distribution services will, on a going-forward basis, 1343 either produce (i) revenues in excess of the utility's authorized rate of return or (ii) revenues below the 1344 utility's authorized rate of return, then the Commission shall order any reductions or increases, as 1345 applicable and necessary, to such rates for generation and distribution services that it deems 1346 appropriate to ensure the resulting rates for generation and distribution services (a) are just and 1347 reasonable and (b) provide the utility an opportunity to recover its costs of providing services over the 1348 rate period ending on December 31 of the year of the utility's succeeding review and earn a fair rate of 1349 return authorized pursuant to this section. Such determination shall be limited to the Phase I Utility's 1350 rates for generation and distribution services and shall not consider the costs or revenues recovered in 1351 any rate adjustment clause authorized pursuant to this chapter.

1352 G. In any biennial review of rates for generation and distribution services, if the combined rate of
1353 return on common equity earned is no more than 100 basis points above or below the fair combined
1354 rate of return, as determined by the Commission, for the test period under review, then such combined
1355 return shall not be considered either excessive or insufficient, respectively.

1356 1. If in any biennial review, the Commission finds that, during the test period under review, 1357 considered as a whole, the utility has earned more than 100 basis points above the authorized fair 1358 combined rate of return on its generation or distribution services, the Commission shall direct that 100 1359 percent of the amount of such earnings that were more than 100 basis points above such fair combined 1360 rate of return for the test period under review, considered as a whole, be credited to customers' bills. 1361 Any such credits shall be applied to customers' bills, as determined at the discretion of the Commission, 1362 following the effective date of the Commission's order, and shall be allocated among customer classes 1363 such that the relationship between the specific customer class rates of return to the overall target rate of 1364 return will have the same relationship as the last approved allocation of revenues used to design base 1365 rates; or

1366 2. The Commission shall authorize deferred recovery for reasonable (i) actual costs associated with 1367 severe weather events and (ii) actual costs associated with natural disasters, not currently in rates, and 1368 the Commission shall allow the utility to amortize and recover such deferred costs over future periods 1369 as determined by the Commission. The amount of any such deferral shall not exceed an amount that 1370 would, together with the utility's other costs, revenues, and investments recovered through rates for 1371 generation and distribution services for the test period under review, cause the utility's earned return on 1372 its generation and distribution services to exceed 100 basis points above the fair combined rate of 1373 return applicable to the test period under review. For the purposes of determining any amount of costs 1374 that are associated with severe weather events, the Commission shall consider nationally recognized 1375 standards such as those published by the Institute of Electrical and Electronics Engineers (IEEE).

1376 Any amount of a utility's earnings directed by the Commission to be credited to customers' bills
1377 pursuant to this subsection shall not be considered for the purpose of determining the utility's earnings
1378 in any subsequent biennial review.

1379 H. In any proceeding under this title, including each biennial review, to determine the prior two 1380 years' excess or deficiency for the purposes of subsection F, the Commission shall use an average rate 1381 base using the actual starting and end-of-test period capital structure of the utility, excluding any debt 1382 associated with any securitized bonds and without regard to the cost of capital, capital structure, or 1383 investments of any other entities with which the utility is affiliated. To determine a revenue requirement 1384 in any proceeding under this title, the Commission shall use the utility's actual end-of-test period capital 1385 structure and cost of capital without regard to the cost of capital, capital structure, or investments of 1386 any other entities with which the utility is affiliated, including debt associated with any securitized 1387 bonds, unless the Commission makes a finding, based on evidence in the record, that the debt to equity 1388 ratio of the actual end-of-test period capital structure of such utility is unreasonable, in which case the 1389 *Commission may utilize a debt to equity ratio that it finds to be reasonable.*

In a rate review for a Phase I Utility that is part of a publicly traded, consolidated group, the
Commission shall determine federal and state income tax costs as follows: (i) the utility's apportioned
state income tax costs shall be calculated according to the applicable statutory rate, as if the utility had
not filed a consolidated return with its affiliates, and (ii) the utility's federal income tax costs shall be
calculated according to the applicable federal income tax rate and shall exclude any consolidated tax
liability or benefit adjustments originating from any taxable income or loss of its affiliates.

1396 I. The Commission is authorized to determine during any biennial review the reasonableness or
1397 prudence of any cost subject to the rate review incurred or projected to be incurred by the utility, and a
1398 Phase I Utility shall recover such costs that the Commission finds to be reasonable and prudent.

1399 J. In any biennial review conducted pursuant to this section, a Phase I Utility or any other party **1400** may propose changes to its terms and conditions and the Commission may approve, reject, or amend

1401 any changes and may propose any special rates, contracts, or incentives pursuant to § 56-235.2.

1402 K. Nothing in this section shall alter a Phase I Utility's obligations pursuant to §§ 56-585.5 and 1403 56-596.2.

L. To the extent that the provisions of this section are inconsistent with the provisions of § 56-585.1, 1405 the provisions of this section shall control.

1406 § 56-597. Definitions. 1407

As used in this chapter:

1408 "Affiliate" means a person that controls, is controlled by, or is under common control with an 1409 electric utility.

1410 "Electric utility" means any investor-owned public utility that provides electric energy for use by 1411 retail customers, except investor-owned utilities subject to the provisions of § 56-585.8.

"Integrated resource plan" or "IRP" means a document developed by an electric utility that provides a 1412 1413 forecast of its load obligations and a plan to meet those obligations by supply side and demand side 1414 resources over the ensuing 15 years to promote reasonable prices, reliable service, energy independence, 1415 and environmental responsibility.

1416 "Retail customer" means any person that purchases retail electric energy for its own consumption at 1417 one or more metering points or non-metered points of delivery located in the Commonwealth.

1418 2. That for the biennial review of a Phase I Utility, as that term is defined in subdivision A 1 of 1419 § 56-585.1 of the Code of Virginia, as amended by this act, conducted by the State Corporation 1420 Commission (the Commission) in 2024, the Commission shall, in determining any excess or 1421 deficiency in the utility's earnings in accordance with § 56-585.8 of the Code of Virginia, as 1422 created by this act, utilize a 12-month test period beginning January 1, 2023, and ending 1423 December 31, 2023.

1424 3. That a Phase I Utility, as that term is defined in subdivision A 1 of § 56-585.1 of the Code of 1425 Virginia, as amended by this act, in connection with any financing order petition filed with the 1426 State Corporation Commission (the Commission) prior to December 31, 2023, pursuant to 1427 § 56-249.6:1 of the Code of Virginia, as created by this act, shall permit any retail customer that is 1428 receiving electric supply service from the utility and whose demand exceeded five megawatts 1429 during the calendar year prior to such petition to opt out of financing its pro rata obligation for 1430 deferred fuel cost charges through deferred fuel cost bonds. The utility shall notify such eligible 1431 customers of their eligibility to opt out of the deferred fuel cost financing through its annual 1432 petition with the Commission pursuant to § 56-249.6 of the Code of Virginia, and any election to 1433 opt out of the deferred fuel cost financing by an eligible customer shall be provided in writing to 1434 the utility within 30 days of the filing of such petition. Upon such election, the eligible customer 1435 shall fully satisfy such customer's pro rata obligation for the deferred fuel cost charges subject to 1436 financing, as determined based on such customer's electric usage over the period that such charges were incurred, over the 12-month period prescribed by subsection C of § 56-249.6 of the Code of 1437 1438 Virginia that is associated with such annual petition. In the event of such election, any deferred 1439 fuel cost charges approved for recovery through deferred fuel cost bonds shall not include the 1440 obligations of eligible customers opting out of the deferred fuel cost financing.

1441 4. That for purposes of considering future performance-based adjustments to the combined rate of 1442 return in accordance with subsection E of § 56-585.8 of the Code of Virginia, as created by this 1443 act, the State Corporation Commission (the Commission), before December 31, 2023, shall direct 1444 the initiation of a proceeding to review and determine the appropriate protocols and standards 1445 applicable to implementing any such performance-based adjustments. The protocols and standards 1446 established as a result of such a proceeding shall apply to biennial review filings occurring on or 1447 after January 1, 2026. However, if the Commission determines that the public interest would be 1448 better served by implementing such protocols and standards for biennial review filings occurring 1449 on or after January 1, 2027, then such performance standards and protocols shall be applicable to 1450 all biennial rate review filings made on or after January 1, 2027. Beginning January 1, 2024, and 1451 until such standards and protocols are applicable, the Commission shall retain existing authority 1452 under subsection A of § 56-585.1 of the Code of Virginia, as amended by this act, consistent with 1453 its precedent for incumbent electric utilities prior to the enactment of Chapters 888 and 933 of the 1454 Acts of Assembly of 2007, to increase or decrease the utility's combined rate of return based on 1455 the Commission's consideration of the utility's performance.

1404