2022 SESSION

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SENATE BILL NO. 631

FLOOR AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by Senator Barker

on February 14, 2022)

(Patron Prior to Substitute—Senator Barker)

A BILL to amend and reenact §§ 40.1-29, 40.1-29.1, and 40.1-29.2 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 40.1-29.3, relating to Fair Labor Standards Act; employer liability; overtime required for certain employees.

Be it enacted by the General Assembly of Virginia:

10 1. That §§ 40.1-29, 40.1-29.1, and 40.1-29.2 of the Code of Virginia are amended and reenacted 11 and that the Code of Virginia is amended by adding a section numbered 40.1-29.3 as follows:

12 § 40.1-29. Time and medium of payment; withholding wages; written statement of earnings; 13 agreement for forfeiture of wages; proceedings to enforce compliance; penalties.

14 A. All employers operating a business or engaging an individual to perform domestic service shall 15 establish regular pay periods and rates of pay for employees except executive personnel. All such employers shall pay salaried employees at least once each month and employees paid on an hourly rate 16 17 at least once every two weeks or twice in each month, except that (i) a student who is currently enrolled in a work-study program or its equivalent administered by any secondary school, institution of higher 18 education, or trade school, and (ii) employees whose weekly wages total more than 150 percent of the 19 20 average weekly wage of the Commonwealth as defined in § 65.2-500, upon agreement by each affected 21 employee, may be paid once each month if the institution or employer so chooses. Upon termination of 22 employment an employee shall be paid all wages or salaries due him for work performed prior thereto; 23 such payment shall be made on or before the date on which he would have been paid for such work had 24 his employment not been terminated.

25 B. Payment of wages or salaries shall be (i) in lawful money of the United States, (ii) by check payable at face value upon demand in lawful money of the United States, (iii) by electronic automated 26 27 fund transfer in lawful money of the United States into an account in the name of the employee at a 28 financial institution designated by the employee, or (iv) by credit to a prepaid debit card or card account 29 from which the employee is able to withdraw or transfer funds with full written disclosure by the 30 employer of any applicable fees and affirmative consent thereto by the employee. However, an employer 31 that elects not to pay wages or salaries in accordance with clause (i) or (ii) to an employee who is hired 32 after January 1, 2010, shall be permitted to pay wages or salaries by credit to a prepaid debit card or 33 card account in accordance with clause (iv), even though such employee has not affirmatively consented 34 thereto, if the employee fails to designate an account at a financial institution in accordance with clause 35 (iii) and the employer arranges for such card or card account to be issued through a network system 36 through which the employee shall have the ability to make at least one free withdrawal or transfer per 37 pay period, which withdrawal may be for any sum in such card or card account as the employee may 38 elect, using such card or card account at financial institutions participating in such network system.

39 C. No employer shall withhold any part of the wages or salaries of any employee except for payroll, 40 wage or withholding taxes or in accordance with law, without the written and signed authorization of the 41 employee. On each regular pay date, each employer, other than an employer engaged in agricultural 42 employment including agribusiness and forestry, shall provide to each employee a written statement, by 43 a paystub or online accounting, that shows the name and address of the employer; the number of hours worked during the pay period if the employee is paid on the basis of (i) the number of hours worked or 44 (ii) a salary that is less than the standard salary level adopted by regulation of the U.S. Department of 45 Labor pursuant to § 13(a)(1) of the federal Fair Labor Standards Act, 29 U.S.C. § 213(a)(1), as 46 47 amended, establishing an exemption from the Act's overtime premium pay requirements; the rate of pay; **48** the gross wages earned by the employee during the pay period; and the amount and purpose of any deductions therefrom. The paystub or online accounting shall include sufficient information to enable the 49 50 employee to determine how the gross and net pay were calculated. An employer engaged in agricultural 51 employment including agribusiness and forestry, upon request of its employee, shall furnish the employee a written statement of the gross wages earned by the employee during any pay period and the 52 53 amount and purpose of any deductions therefrom.

54 D. No employer shall require any employee, except executive personnel, to sign any contract or 55 agreement which provides for the forfeiture of the employee's wages for time worked as a condition of 56 employment or the continuance therein, except as otherwise provided by law.

E. An employer who willfully and with intent to defraud fails or refuses to pay wages in accordance with this section or § 40.1-29.2 40.1-29.3, unless the failure to pay was because of a bona fide dispute between the employer and its employee:

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60 1. To an employee or employees is guilty of a Class 1 misdemeanor if the value of the wages earned and not paid by the employer is less than \$10,000; and 61

62 2. To an employee or employees is guilty of a Class 6 felony (i) if the value of the wages earned 63 and not paid is \$10,000 or more or (ii) regardless of the value of the wages earned and not paid, if the 64 conviction is a second or subsequent conviction under this section or $\frac{40.1-29.2}{40.1-29.3}$.

65 For purposes of this section, the determination as to the "value of the wages earned" shall be made 66 by combining all wages the employer failed or refused to pay pursuant to this section and 40.1-29.267 40.1-29.3.

68 F. The Commissioner may require a written complaint of the violation of this section or § 40.1-29.2 and, with the written and signed consent of an employee, may institute proceedings on behalf of an 69 employee to enforce compliance with this section or § 40.1-29.2, and to collect any moneys unlawfully 70 withheld from such employee that shall be paid to the employee entitled thereto. In addition, following 71 72 the issuance of a final order by the Commissioner or a court, the Commissioner may engage private counsel, approved by the Attorney General, to collect any moneys owed to the employee or the 73 74 Commonwealth. Upon entry of a final order of the Commissioner, or upon entry of a judgment, against 75 the employer, the Commissioner or the court shall assess attorney fees of one-third of the amount set 76 forth in the final order or judgment.

G. In addition to being subject to any other penalty provided by the provisions of this section, any 77 78 employer who fails to make payment of wages in accordance with subsection A or $\frac{8}{40.1-29.2}$ shall be 79 liable for the payment of all wages due, and an additional equal amount as liquidated damages, plus 80 interest at an annual rate of eight percent accruing from the date the wages were due.

H. Any employer who knowingly fails to make payment of wages in accordance with subsection A 81 or 40.1-29.2 40.1-29.3 shall be subject to a civil penalty not to exceed \$1,000 for each violation. The Commissioner shall notify any employer that the Commissioner alleges has violated any provision of this section or 40.1-29.2 40.1-29.3 by certified mail. Such notice shall contain a description of the 82 83 84 85 alleged violation. Within 15 days of receipt of notice of the alleged violation, the employer may request 86 an informal conference regarding such violation with the Commissioner. In determining the amount of 87 any penalty to be imposed, the Commissioner shall consider the size of the business of the employer charged and the gravity of the violation. The decision of the Commissioner shall be final. Civil penalties 88 89 owed under this section shall be paid to the Commissioner for deposit into the general fund of the State 90 Treasurer. The Commissioner shall prescribe procedures for the payment of proposed assessments of 91 penalties that are not contested by employers. Such procedures shall include provisions for an employer 92 to consent to abatement of the alleged violation and pay a proposed penalty or a negotiated sum in lieu 93 of such penalty without admission of any civil liability arising from such alleged violation.

94 I. Final orders of the Commissioner, the general district courts, or the circuit courts may be recorded, 95 enforced, and satisfied as orders or decrees of a circuit court upon certification of such orders by the 96 Commissioner or the court as appropriate.

J. In addition to any civil or criminal penalty provided by this section, and without regard to any 97 98 exhaustion of alternative administrative remedies provided for in this section, if an employer fails to pay 99 wages to an employee in accordance with this section or $\frac{8}{40.1-29.2}$, the employee may bring an action, 100 individually, jointly, with other aggrieved employees, or on behalf of similarly situated employees as a collective action consistent with the collective action procedures of the Fair Labor Standards Act, 29 101 102 U.S.C. § 216(b), against the employer in a court of competent jurisdiction to recover payment of the wages, and the court shall award the wages owed, an additional equal amount as liquidated damages, 103 104 plus prejudgment interest thereon as provided in subsection G, and reasonable attorney fees and costs. If the court finds that the employer knowingly failed to pay wages to an employee in accordance with this 105 section or § 40.1-29.2, the court shall award the employee an amount equal to triple the amount of 106 wages due and reasonable attorney fees and costs. 107

108 K. As used in this section, a person acts "knowingly" if the person, with respect to information, (i) 109 has actual knowledge of the information, (ii) acts in deliberate ignorance of the truth or falsity of the 110 information, or (iii) acts in reckless disregard of the truth or falsity of the information. Establishing that a person acted knowingly shall not require proof of specific intent to defraud. 111

L. An action under this section or § 40.1-29.2 shall be commenced within three years after the cause 112 of action accrued. The period for filing is tolled upon the filing of an administrative action under 113 114 subsection F until the employee has been informed that the action has been resolved or until the employee has withdrawn the complaint, whichever is sooner. 115 116

§ 40.1-29.1. Investigations of employers for nonpayment of wages.

If in the course of an investigation of a complaint of an employer's failure or refusal to pay wages in 117 accordance with the requirements of § 40.1-29 or 40.1-29.2, the Commissioner acquires information 118 creating a reasonable belief that other employees of the same employer may not have been paid wages 119 in accordance with such requirements, the Commissioner shall have the authority to investigate whether 120 the employer has failed or refused to make any required payment of wages to other employees of the 121

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122 employer as required by § 40.1-29 or 40.1-29.2. If the Commissioner finds in the course of such 123 investigation that the employer has violated a provision of § 40.1-29 or 40.1-29.2, the Commissioner 124 may institute proceedings on behalf of any employee against his employer. Such proceedings shall be 125 undertaken in accordance with the provisions of § 40.1-29, except that the Commissioner shall not 126 require a written complaint of the violation or the written and signed consent of any employee as a 127 condition of instituting such proceedings.

- 128 § 40.1-29.2. Employer liability.
- 129 A. As used in this section:
- 130 "Employ" includes to permit or suffer to work.

131 "Employee" means any individual employed by an employer, including employees of derivative 132 carriers within the meaning of the federal Railway Labor Act, 45 U.S.C. § 151 et seq. "Employee" does 133 not include the following: (i) any individual who volunteers solely for humanitarian, religious, or 134 community service purposes for a public body, church, or nonprofit organization that does not otherwise 135 employ such individual, (ii) any person who is exempt from the federal overtime wage pursuant to 29 136 U.S.C. § 213(a), and (iii) any person who meets the exemptions set forth in 29 U.S.C. § 213(b)(1).

138 "Employer" means any person acting directly or indirectly in the interest of an employer in relation 139 to an employee. "Employer" does not include any labor organization, other than when acting as an 140 employer; anyone acting in the capacity of officer or agent of such labor organization; or any carrier 141 subject to the federal Railway Labor Act, 45 U.S.C. §§ 151 through 188, except derivative carriers 142 within the meaning of the federal Railway Labor Act.

143 "Person" means an individual, partnership, association, corporation, business trust, legal
144 representative, any organized group of persons, or the Commonwealth, any of its constitutional officers,
145 agencies, institutions, or political subdivisions, or any public body. This definition constitutes a waiver
146 of sovereign immunity by the Commonwealth.

147 "Wages" means the same as that term is defined in § 40.1-28.9.

148 "Workweek" means a fixed and regularly occurring period of 168 hours or seven consecutive 24 hour 149 periods. It need not coincide with the calendar week and may begin on any day and at any hour. The 150 beginning of the workweek may be changed if the change is intended to be permanent and is not 151 designed to evade the overtime requirements of this section.

B. For any hours worked by an employee in excess of 40 hours in any one workweek, an employer
shall pay such employee an overtime premium at a rate not less than one and one-half times the
employee's regular rate, pursuant to 29 U.S.C. § 207. An employee's regular rate shall be calculated as
follows:

156 1. For employees paid on an hourly basis, the regular rate is the hourly rate of pay plus any other 157 non-overtime wages paid or allocated for that workweek, excluding any amounts that are excluded from 158 the regular rate by the federal Fair Labor Standards Act, 29 U.S.C. § 201 et seq., and its implementing 159 regulations, divided by the total number of hours worked in that workweek.

160 2. For employees paid on a salary or other regular basis, the regular rate is one-fortieth of all wages
 161 paid for that workweek.

162 C. For fire protection or law-enforcement employees of any public sector employer for whom 29
163 U.S.C. § 207(k) applies, such employer shall pay an overtime premium as set forth in this section for (i)
164 all hours worked in excess of the threshold set forth in 20 U.S.C. § 207(k) and (ii) any additional hours
165 such employee worked or received as paid leave as set forth in subsection A of § 9.1-701.

166 D. An employer may assert an exemption to the overtime requirement of this section for employees
167 who meet the exemptions set forth in 29 U.S.C. § 213(a)(1) or for employees who meet the exemptions
168 set forth in 29 U.S.C. §§ 213(b)(1) or 213(b)(11).

E. No agency, institution, political subdivision, or public body that complies with the requirements of
 29 U.S.C. § 207(k) and § 9.1-701 shall be deemed to have violated subsection B with respect to fire
 suppression or law-enforcement employees covered by such statutes.

172 F. Any employer that violates the overtime wage requirements of this section the Fair Labor 173 Standards Act of 1938, 29 U.S.C. § 201 et seq., as amended, and any statutes, regulations, guidelines, 174 or rules adopted pursuant thereto or any related governing case law shall be liable to the employee for 175 all remedies, damages, or other relief available under the Fair Labor Standards Act in an action brought under pursuant to the process in subsection J of § 40.1-29. For the purposes of this section, "employer" 176 177 and "employee" shall have the meanings ascribed to them under the Fair Labor Standards Act. Any 178 action brought pursuant to this section shall accrue according to the applicable limitations set forth in 179 the Fair Labor Standards Act.

180 G. Any action pursuant to this section shall be commenced within three years after the cause of 181 action accrues.

182 § 40.1-29.3. Overtime for certain employees.

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183 *A. As used in this section:*

184 "Carrier" has the same meaning as provided in 45 U.S.C. § 151.

185 "Derivative carrier" means a carrier that meets the two-part test used by the federal National
 186 Mediation Board to determine if a carrier is considered a derivative carrier.

187 *"Employee" means an individual employed by a derivative carrier.*

B. An employer shall pay each employee an overtime premium at a rate not less than one and one-half times the employee's regular rate for any hours worked by an employee in excess of 40 hours in any one workweek. An employee's regular rate shall be calculated as the employee's hourly rate of pay plus any other non-overtime wages paid or allocated for that workweek, excluding any amounts that would be excluded from the regular rate by the federal Fair Labor Standards Act, 29 U.S.C. § 201 et seq., and its implementing regulations for an individual covered by such federal act, divided by the total number of hours worked in that workweek.

195 C. If an employer fails to pay overtime wages to an employee in accordance with this section, the 196 employee may bring an action against the employer in a court of competent jurisdiction to recover 197 payment of the overtime wages, and the court shall award the overtime wages owed, an additional equal 198 amount as liquidated damages, and reasonable attorney fees and costs, however, if the employer shows 199 to the satisfaction of the court that the act or omission giving rise to such action was in good faith and 200 that he had reasonable grounds for believing that his act or omission was not a violation of this section, 201 the court may, in its discretion, award no liquidated damages or award any amount thereof not to exceed the amount of the unpaid overtime wages. 202

203 D. An action under this section shall be commenced within two years after the cause of action
 204 accrued, except that a cause of action arising out of a willful violation may be commenced within three
 205 years after the cause of action accrued.

2. That the Secretary of Labor shall convene a work group to review overtime issues and the 206 Virginia Overtime Wage Act (§ 40.1-29.2 of the Code of Virginia). The work group shall include 207 208 representatives from the business, labor, and legal sectors. The work group shall also include two members of the Senate appointed by the Senate Committee on Rules and two members of the 209 210 House of Delegates appointed by the Speaker of the House of Delegates. The work group shall 211 submit a report on its findings and recommendations to the Governor and the Chairmen of the 212 House Committees on Appropriations and Commerce and Energy and the Senate Committees on 213 Finance and Appropriations and Commerce and Labor by November 1, 2022.