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| 1          | HOUSE BILL NO. 655   |
| 2          | Offered January 12, 2022   |
| 3          | Prefiled January 11, 2022  |
| 4          | A BILL to amend the Code of Virginia by adding in Chapter 1 of Title 53.1 an article numbered 4,   |
| 5          | consisting of sections numbered 53.1-17.2 through 53.1-17.10, relating to the creation of the Office   |
| 6<br>7     | of the Department of Corrections Ombudsman.  |
| /          | Patrons—Hope, Jenkins, Kory, Price and Rasoul; Senator: Hashmi   |
| 8          |  |
| 9          | Referred to Committee on Public Safety   |
| 10         |  |
| 11         | Be it enacted by the General Assembly of Virginia:   |
| 12         | 1. That the Code of Virginia is amended by adding in Chapter 1 of Title 53.1 an article numbered   |
| 13         | 4, consisting of sections numbered 53.1-17.2 through 53.1-17.10, as follows:   |
| 14         | Article 4.   |
| 15<br>16   | Office of the Department of Corrections Ombudsman.<br>§ 53.1-17.2. Office of the Department of Corrections Ombudsman; powers and duties.   |
| 17         | A. There is created an Office of the Department of Corrections Ombudsman (the Office). The Office  |
| 18         | shall have the following duties and powers:  |
| 19         | 1. To provide information, as appropriate, to inmates, family members, representatives of inmates,   |
| 20         | Department employees and contractors, and others regarding the rights of inmates;  |
| 21         | 2. To monitor conditions of confinement and assess compliance with applicable federal, state, and  |
| 22         | local rules, regulations, policies, and best practices as related to the health, safety, welfare, and  |
| 23<br>24   | rehabilitation of inmates;   |
| 24<br>25   | 3. To provide technical assistance to support inmate participation in self-advocacy;<br>4. To provide technical assistance to local governments in the creation of correctional facility                       |
| <b>2</b> 6 | oversight bodies, as requested;  |
| 27         | 5. To establish a statewide uniform reporting system to collect and analyze data related to  |
| 28         | complaints received by the Department and data related to (i) deaths, suicides, and suicide attempts in  |
| 29         | custody; (ii) physical and sexual assaults in custody; (iii) the number of inmates placed in solitary  |
| 30         | confinement; (iv) the number of facility lockdowns lasting longer than 24 hours; (v) the number of staff   |
| 31<br>32   | vacancies at each facility; (vi) the inmate-to-staff ratios at each facility; (vii) staff tenure, turnover, and  |
| 32<br>33   | compensation; (viii) numbers of in-person visits to inmates that were made and denied at each facility; (ix) the number of inmate complaints or grievances submitted to the Department, the resolution of such |
| 33<br>34   | complaints or grievances, and how long it took to resolve each complaint or grievance; and (x) any   |
| 35         | covered issue as defined in § 53.1-17.9.   |
| 36         | 6. To establish procedures to gather stakeholder input into the Office's activities and priorities,  |
| 37         | which shall include, at a minimum, an annual 30-day period for receipt of and Office response to public  |
| 38         | comment;   |
| <b>39</b>  | 7. To inspect each state correctional facility at least once every two years and at least once every   |
| 40<br>41   | year for any maximum security facility and any facility where the Office has found cause for more frequent inspection or monitoring;   |
| 42         | 8. To issue publicly periodic facility inspection reports and an annual report with recommendations  |
| 43         | on the state correctional facilities and a summary of data and recommendations arising from any  |
| 44         | complaints investigated and resolved pursuant to this article, and any other thematic reports covering   |
| 45         | any topic the Office finds relevant to maintaining a safe, secure, and humane Department;  |
| 46         | 9. To monitor, document, review, and report any capital improvements needed for Department   |
| 47<br>48   | facilities; and  |
| 40<br>49   | 10. To review, monitor, and report on the administrative remedy process of the Department, including the availability of any complaint and grievance forms at Department facilities, the accessibility         |
| 50         | of the remedy process to inmates and their representatives at each facility, and the timely, unbiased  |
| 51         | resolution of complaints or grievances by the Department.  |
| 52         | B. The Office shall be directed by a Department of Corrections Ombudsman who shall be selected by  |
| 53         | the Corrections Oversight Committee (the Committee), established pursuant to § 53.1-17.3. The  |
| 54         | Committee shall select an Ombudsman who has training or experience in criminal law, including any  |
| 55<br>56   | experience with local or state correctional law, and shall consider his history of judgment, independence, objectivity, and integrity. The Ombudgman shall serve a term of six years and during                |
| 50<br>57   | independence, objectivity, and integrity. The Ombudsman shall serve a term of six years and during<br>such term the Ombudsman shall be removed only by the Governor or by a majority vote of all voting        |
| 58         | members of the Committee for good cause. Such Ombudsman shall not serve more than two consecutive  |
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59 terms. Any partial term less than six years long shall be considered a full term. Neither the Ombudsman 60 nor the Ombudsman's spouse or domestic partner, parents, grandparents, children, or siblings shall be a current or former employee or contractor of the Department. The Ombudsman shall have the authority 61 62 to (i) hire staff, contractors, and unpaid volunteers; (ii) secure office space, equipment, and other 63 services necessary to carry out the duties of the Office pursuant to this section; and (iii) contract with 64 experts as necessary to assist in the monitoring and inspection of facilities, the assessment of data, and 65 the review, investigation, or resolution of complaints. A staff member or volunteer hired by the Ombudsman shall have the same authority and duties of the office as described in this article. A staff 66 member or volunteer hired by the Ombudsman shall not be (a) a person with a family member who is a 67 current inmate of the Department; (b) a person with a family member who is a current employee or **68** 69 contractor of the Department; (c) a current employee or contractor of the Department; or (d) a victim 70 or family member of a crime committed by an inmate currently within the Department.

71 C. The Office of the Department of Corrections Ombudsman shall be allotted the following support staff: up to 11 total assistant ombudsmen to assist with grievances, investigations, communications, 72 73 inspections, and reports; two technical support staff members; and three staff members within the 74 Virginia Department of Corrections to assist with matters related to human resources and data 75 collection.

76 D. For the purposes of this section, "good cause" means the violation of a state or federal law, 77 public corruption, fraud, dereliction of duty, or abuse of office.

E. The Ombudsman shall, subject to the provisions of § 53.1-17.5, (i) attend each hearing conducted 78 79 by the Committee and provide any testimony, documents, data, or information requested by Committee 80 members; (ii) meet once each quarter with the members of the Committee, the Governor, and the Director to report on the work and findings of the Office; and (iii) provide testimony before the relevant 81 82 committees of the General Assembly upon request from any committee chairman or vice-chairman. 83

§ 53.1-17.3. Corrections Oversight Committee; membership; authority.

84 A. There is created a Corrections Oversight Committee (the Committee) that shall consist of 11 85 voting members and two nonvoting members. Such voting members shall be appointed as follows: (i) 86 two members of the Senate who are not members of the same political party, one of whom shall be 87 appointed by the President of the Senate and the other of whom shall be appointed by the Senate 88 Minority Leader; (ii) two members of the House of Delegates who are not members of the same political 89 party, one of whom shall be appointed by the Speaker of the House of Delegates and the other of whom 90 shall be appointed by the House Minority Leader; and (iii) the following members to be appointed by 91 the Governor: (a) one representative of a nonprofit prisoner advocacy group, (b) one representative of a 92 nonprofit organization that provides training or rehabilitation programs for incarcerated inmates, (c) 93 one male citizen and one female citizen who were formerly incarcerated within the Commonwealth for a term of imprisonment of three years or more within the 10 years immediately preceding his appointment, 94 95 (d) one licensed physician, (e) one licensed mental health or behavioral health professional with 96 experience providing mental health or counseling services to adults, and (f) one person who is a 97 grandparent, parent, child, sibling, or spouse or domestic partner of a person currently incarcerated 98 within the Commonwealth and who is serving a term of incarceration of three years or more. The two 99 nonvoting members shall serve in an advisory role and shall consist of two current or former employees 100 of the Department, a state correctional facility outside of the Commonwealth, or a federal correctional 101 facility who served in such role within the 10 years immediately prior to appointment. Upon the request 102 of an inmate, an inmate's family member or representative, or a Department staff member, employee, or contractor who believes he may be the subject of retaliation for providing testimony or other 103 information to the Office or the Committee, such nonvoting members shall be excluded from any 104 investigations, inspections, interviews, receipt of testimony, or review of documents by the Office or the 105 106 Committee.

107 B. Members appointed pursuant to this section shall serve a term of three years. Except as provided 108 in subsection A, a member nor a member's spouse or domestic partner, parents, grandparents, children, 109 or siblings shall be a current or former employee or contractor of the Department at any time during 110 the 10 years prior to his appointment to the Committee. Members of the Committee shall not serve more 111 than three consecutive terms. The Committee shall be co-chaired by two legislative members appointed 112 pursuant to subsection A who are not members of the same chamber of the legislature or of the same 113 political party. A co-chairman shall serve a term of three years and shall not serve more than two 114 consecutive terms. The Committee co-chairmen shall be selected by the leaders of their respective 115 political parties in the House of Delegates and the Senate. Except as provided in subsection A, all members of the Committee shall have the power to vote on matters and actions before the Committee. 116 117 Matters and actions of the Committee shall be decided pursuant to a majority vote of the voting members present. To vote on actions or matters before the Committee, a quorum must exist, which shall 118 119 include the Committee co-chairmen and five of the other voting members.

120 C. The Committee shall meet whenever there is a vacancy in the ombudsman position, or as the 121 co-chairmen deem necessary, or on the call of a majority of the members.

122 D. Pursuant to §§ 2.2-2813 and 2.2-2825, committee members are not eligible to receive 123 compensation but are eligible for reimbursement of expenses.

124 E. The Committee shall announce the ombudsman nominee publicly and shall vote to appoint the 125 nominee after holding a public hearing, during which the Committee shall hear and consider oral or 126 written testimony from the ombudsman nominee, any witnesses the ombudsman nominee presents on his 127 behalf, and any members of the public. The ombudsman shall take office upon a majority vote of the 128 Committee in his favor. To vote on the appointment of the ombudsman, a quorum must exist. For the 129 purposes of this vote, a quorum shall include all legislative members and at least five of the 130 Committee's nonlegislative members.

131 F. The Committee shall hold at least one public hearing each year to present, review, and discuss 132 the Office's inspections, findings, reports, and recommendations set forth in the Office's annual report 133 and shall hold quarterly public hearings to present, review, and discuss any other data, reports, or 134 findings of the Office that the Committee determines are relevant.

135 G. The Committee co-chairmen shall meet at least twice each year with the Governor and the 136 Director to report on the work and findings of the Committee and to provide testimony before the 137 relevant committees of the House of Delegates and Senate, upon request from the committee chairman 138 or vice-chairman or ranking member.

139 H. The Committee shall have the power to issue a subpoend to the Department for records, 140 documents, or data in the possession of the Department, and for Department employees, contractors, or 141 representatives to appear and testify before the Committee. Subpoenas so issued shall be served and, 142 upon application to the court by the Committee, enforced in the manner provided by law for the service 143 and enforcement of subpoenas in a civil action.

144 I. The Committee shall conduct, at a minimum, two random inspections of a facility each year and 145 shall visit a different facility upon each inspection. All members of the Committee shall be present 146 during each inspection and shall not announce an inspection to any individual or entity outside of the 147 Committee before such inspection occurs. During the course of an inspection, members of the Committee shall have the same access to the facility, inmates, staff, documents, and records in accordance with 148 149 § 53.1-17.4 and shall have the same powers as granted to the Office for an inspection pursuant to 150 § 53.1-17.6. 151

## § 53.1-17.4. Access to facilities and records.

152 A. The Office shall have reasonable access, upon demand in person or in writing and with or 153 without prior notice, to all Department facilities, including all areas that are used by inmates, all areas 154 that are accessible to inmates, and to programs for inmates, at reasonable times, which at a minimum 155 shall include normal working and visiting hours. This authority includes the opportunity to conduct an 156 interview with any inmate, Department employee or contractor, or other person. This access is to (i) 157 provide information about individual rights and the services available from the Office, including the 158 name, address, and telephone number of the Office facilities or staff; (ii) conduct official inspections as 159 defined in § 53.1-17.6; (iii) conduct an official investigation as provided in § 53.1-17.7; and (iv) inspect, 160 view, photograph, and record by video all areas of the facility that are used by inmates or are 161 accessible to inmates.

162 B. Access to inmates includes the opportunity to meet and communicate privately and confidentially 163 with individuals regularly, with or without prior notice, both formally and informally, by telephone, 164 mail, and electronic communication, and in person. In the case of communications with inmates, these 165 communications shall not be monitored by, recorded, or conducted in the presence of employees or 166 contractors of the Department. Meetings with inmates may be recorded by members of the Office at 167 their discretion and with the inmate's consent. Any such recordings are subject to the provisions of § 168 53.1-17.5.

169 C. The Office shall have the right to access, inspect, and copy all relevant information, records, or 170 documents in the possession or control of the Department that the Office considers necessary in an 171 investigation of a complaint filed under this article, and the Department shall assist the Office in 172 obtaining the necessary releases for those documents that are specifically restricted or privileged for use 173 by the Office.

174 D. Access to Department employees or contractors includes the opportunity to meet and communicate 175 privately and confidentially with individuals during inspections or normal working hours, with or 176 without prior notice, both formally and informally, by telephone, mail, and electronic communication, 177 and in person. Meetings with Department employees or contractors may be recorded by members of the 178 Office at their discretion and with the individual's consent.

179 E. The Office shall have the power to issue a subpoena to the Department for records, documents, or 180 data in the Department's possession, and for Department staff, contractors, or representatives to appear 181 and provide information to the Office. Subpoenas so issued shall be served, and, upon application to the

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court by the Office, enforced in the manner provided by law for the service and enforcement of 182 183 subpoenas in a civil action.

184 F. Following notification from the Office of a written demand for access to Department records, the 185 designated Department staff shall provide the Office with access to the requested documentation not 186 later than 20 days after receipt of the written request. If the records requested pertain to (i) an inmate 187 death; (ii) threats of bodily harm, including sexual or physical assaults; or (iii) the denial of necessary 188 medical treatment, the records shall be provided within five days unless the Office consents to an 189 extension.

190 G. The Office shall work with the Department to minimize disruption to operations of the 191 Department due to an investigation by the Office. The Office shall comply with the Department security 192 processes, provided these processes do not impede the investigation or resulting activities of the Office.

#### 193 § 53.1-17.5. Communications; confidentiality.

194 A. Any correspondence or communication with the Office as provided by this article shall be 195 confidential.

196 B. The Office shall establish rules and procedures to guarantee the confidentiality of such 197 information gathered and maintained by the Office. The Office shall not reveal to (i) Department 198 employees or contractors or (ii) other inmates, the identity of a complainant before, during, or after an 199 investigation to the greatest extent practicable, except as is necessary to effectively carry out an 200 investigation.

#### 201 § 53.1-17.6. Inspection authority; inspection and assessment; report; safety and compliance 202 classification.

203 A. The Office shall conduct periodic inspections of each facility maintained by the Department. The initial inspection of each individual facility shall be conducted by June 30, 2023, and a public report 204 detailing the Office's findings shall be released. Subsequent inspections of each facility shall be 205 206 conducted on a staggered schedule depending upon the safety and compliance classification of the 207 facility. 208

B. An inspection of any facility shall include an assessment of the following:

1. Any policies and procedures related to the care of inmates;

2. Conditions of confinement;

211 3. Availability of educational and rehabilitative programming, drug and mental health treatment, and 212 inmate jobs and vocational training: 213

4. Any policies and procedures related to visitation;

5. Any medical facilities and medical policies and procedures;

215 6. Any lockdowns at the facility in the time since the last audit or, in the instance of the initial 216 inspection, any lockdowns at the facility within the previous three years;

217 7. Staffing at the facility, including the number of staff, job assignments, the ratio of staff to inmates, 218 and the number of staff vacancies;

219 8. Physical or sexual assaults at the facility in the time since the last inspection or, in the instance of 220 the initial inspection, any physical and sexual assaults within the previous three years;

221 9. Inmate or staff deaths at the facility in the time since the last inspection or, in the instance of the 222 initial inspection, any inmate or staff deaths within the previous three years;

223 10. Any policies and procedures related to Department staff recruitment, training, supervision, and 224 discipline;

225 11. Availability of complaint and grievance forms at a facility, and the accessibility of the 226 administrative remedies process to inmates and their representatives; and

227 12. Any other aspect of the operation of the facility that the Office determines is necessary to assess 228 or that relates to covered issues.

229 C. Upon completion of an inspection, the Office shall produce a report to be made available to the 230 public online and to be delivered to the Governor, the Attorney General, the Senate Committee on the Judiciary, the House Committee on Public Safety, and the Director. The report shall include a summary 231 232 of all the factors listed in subsection B, as well as any recommendations and a safety and compliance 233 classification with a recommended timeline for the next inspection. 234

D. The levels of classification shall be as follows:

235 1. A Tier I classification means that the facility presents clear violations of rights, risks to the safety 236 of inmates, or severe lack of quality programming necessary for the successful rehabilitation of 237 individuals. Such classification shall require a subsequent inspection within 12 months.

238 2. A Tier II classification means that the facility may have violations of rights, substandard 239 conditions of confinement, or substandard programming options. Such classification shall require a subsequent inspection within 18 to 36 months. 240

241 3. A Tier III classification means that the facility has adequate conditions of confinement and 242 programming options. Such classification shall require a subsequent inspection within 36 months.

243 E. The Department shall respond in writing to each inspection report issued by the Office within 20 244 days of the issuance of the report and in its response shall include a corrective action plan. The Office 245 shall monitor the Department's compliance with the corrective action plan and may conduct further 246 inspections or investigations as necessary to ensure such compliance.

247 F. Nothing in this section shall be construed to limit the ability of the Office or members of the 248 Committee to enter and inspect a Department facility at any time, with or without advance notice, as 249 described in §§ 53.1-17.3 and 53.1-17.4. 250

## § 53.1-17.7. Authority to investigate complaints.

251 A. The Office may initiate and attempt to resolve an investigation upon its own initiative, or upon 252 receipt of a complaint from an inmate, family member, a representative of an inmate, a Department 253 employee or contractor, or others, regarding (i) abuse or neglect; (ii) conditions of confinement; (iii) 254 decisions or administrative actions by the Department; (iv) inactions or omissions of the Department; 255 (v) Department policies, rules, or procedures; or (vi) alleged violations of law by Department employees 256 or contractors that may adversely affect the health, safety, welfare, and rights of inmates.

257 B. The Office may decline to investigate any complaint. Upon declining to investigate a complaint, 258 the Office shall notify the complainant in writing of the decision not to investigate and shall include the 259 reasons for such decision. The Office shall inform an inmate that the inmate is entitled to use the 260 Department's policies regarding resolution of inmate grievances and shall provide information and a 261 complete set of forms to the inmate to complete the resolution of inmate grievances. The Department 262 shall toll any procedural deadlines for filing a grievance, and the administrative remedy process 263 timeframe shall not begin until five business days after the inmate received the information and forms 264 from the Office by inmate legal mail process. The Office shall decline to investigate a complaint if the 265 inmate has failed to first use the Department's policies regarding resolution of inmate grievances, unless 266 the inmate provides evidence that the complaint is legitimate and the inmate made a good faith attempt 267 to exhaust the administrative remedy process and was impeded or procedurally defaulted by no fault of 268 his own. If the Office finds that inmates repeatedly assert their inability to utilize the administrative 269 remedy process despite their good faith efforts, the Office may conduct an unannounced inspection of 270 the facility in question to determine whether the facility is making the administrative process and 271 grievance forms accessible to inmates.

272 C. The Office shall not investigate any complaints relating to an inmate's underlying criminal 273 conviction. The Office may refer the complainant and others to the appropriate resources or state or 274 federal agencies.

D. The Office may not levy any fees for the submission or investigation of complaints.

276 E. Notwithstanding the provisions of § 53.1-17.5, at the conclusion of an investigation, the Office 277 shall render a public decision on the merits of each complaint. The Office shall communicate the 278 decision to the complainant and to the Department. The Office shall state its recommendations and reasoning if the Office determines that the Department, or any employee or contractor thereof, should 279 280 (i) consider the matter further; (ii) modify or cancel any action; (iii) alter a rule, practice, or ruling; 281 (iv) explain in detail the administrative action in question; or (v) rectify an omission. Upon request of 282 the Office, the Department shall inform the Office in writing about any action taken on the 283 recommendations or the reasons for not complying with such recommendations.

284 F. If the Office believes that there has been or continues to be a significant issue with inmate health, 285 safety, welfare, or rehabilitation, the Office shall report the finding to the Governor, the Attorney 286 General, the Senate Committee on the Judiciary, the House Committee on Public Safety, the Committee, 287 and the Director.

288 G. In the event that the Department conducts its own internal disciplinary investigation and review 289 of one or more staff members as a result of the investigation of the Office, such disciplinary 290 investigation and review may be subject to additional investigation and review by the Office to ensure a 291 fair and objective process.

292 H. Prior to announcing a conclusion or recommendation, the Office shall consult with the 293 Department or any person individually named in the conclusion or recommendation. The Office may 294 request to be notified, within a specified time, by the Department of any action taken on any 295 recommendation presented.

296 I. The Department and any employees or contractors thereof shall not discharge, retaliate against, or 297 in any manner discriminate against any person because such person has filed any complaint or 298 instituted or caused to be instituted any proceeding pursuant to this article. Any alleged discharge, 299 retaliation against, or discrimination against a complainant may be considered by the Office as an 300 appropriate subject for investigation. 301

### § 53.1-17.8. Annual report.

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302 A. The Office shall produce an annual report to be made available to the public online and to be 303 delivered to the Governor, the Attorney General, the Senate Committee on the Judiciary, the House 304 Committee on Public Safety, the Committee, and the Director by December 31 of each year. The report

305 shall include:

306 1. A summary of the Office's inspections and complaint investigations conducted that calendar year, 307 including the Office's findings and recommendations and the Department responses and corrective 308 actions:

309 2. A characterization of the conditions of confinement at each facility:

310 3. A summary of available educational and rehabilitative programming, drug and mental health 311 treatment, and inmate jobs and vocational training at each facility;

312 4. A summary of visitation policies and procedures at each facility;

5. A summary of medical facilities and medical policies and procedures at each facility; 313

314 6. A summary of the lockdowns reviewed by the Office;

315 7. A summary of staffing at each facility;

8. A summary of physical or sexual assaults reviewed by the Office: 316 317

9. A summary of any inmate or staff deaths that occurred at each facility;

10. A summary of the Office's investigations, findings, and resolutions of any complaints submitted 318 319 pursuant to § 53.1-17.7; and 320

11. Any recommendations to the General Assembly and the Department.

321 B. If the Office so requests, the Department shall, within the time specified, inform the Office in 322 writing about any action taken on the recommendations included in the annual report or the reasons for 323 not complying with such recommendations. 324

## § 53.1-17.9. Inmate and family support services.

325 A. For the purposes of this section, "family member" means a grandparent, parent, sibling, spouse or 326 domestic partner, child, aunt, uncle, cousin, niece, nephew, grandchild, or any other person related by 327 blood, adoption, marriage, or a fostering relationship.

B. For the purposes of this section, "covered issues" include (i) sanitation in correctional facilities; 328 329 (ii) access to proper nutrition and clean and adequate water supplies; (iii) habitable temperatures in 330 correctional facilities; (iv) physical or sexual abuse from fellow inmates; (v) physical or sexual abuse 331 from staff; (vi) credible threats against self from other inmates, staff, or contractors; (vii) neglect of 332 staff or contractors that results in physical or sexual trauma; (viii) denial or violation of rights; (ix) 333 access to visitation and communication with family and legal representation; (x) access to medical or 334 mental health care or substance abuse treatment; (xi) access to educational and rehabilitative 335 programming, drug and mental health treatment, and inmate jobs and vocational training; (xii) access 336 to the Department's administrative remedies process for inmates and their representatives, including the 337 availability of complaint and grievance forms and the timely, unbiased resolution of grievances; (xiii) 338 adequate and qualified staffing in each Department facility; and (xiv) capital improvements or repairs 339 needed to Department facilities.

340 C. The Office shall create a secure online Family Advocacy and Support Services Online Form (the 341 Family Form) to be made available on the Office's website wherein family members, friends, and 342 advocates can submit complaints and inquiries regarding covered issues on behalf of an inmate incarcerated in a Department facility. Upon receipt of the Family Form, the Office shall (i) confirm 343 344 receipt of such Family Form within five business days and (ii) make a determination and notify the 345 complainant as to whether an investigation is warranted within seven business days of such confirmation 346 of receipt. If the Office determines that an investigation is unwarranted, the Office shall provide to the 347 complainant a written statement regarding its decision.

348 D. The Office shall create a telephone hotline (the Family Hotline) through which family members, 349 friends, and advocates can call to file complaints and inquiries regarding covered issues on behalf of an 350 inmate incarcerated in a Department facility. Upon receipt of a complaint or inquiry through the Family Hotline, the Office shall (i) confirm receipt of such complaint or inquiry within five business days and 351 352 (ii) make a determination and notify the complainant as to whether an investigation is warranted within 353 seven business days of such confirmation of receipt. If the Office determines that an investigation is 354 unwarranted, the Office shall provide to the complainant a written statement regarding its decision.

E. The Office shall create a secure online "Inmate Advocacy Online Form" (the Inmate Form) for 355 use by inmates to report concerns or complaints to the Office. The electronic Inmate Form shall be 356 357 made available and accessible to inmates from 7:00 a.m. to 7:00 p.m. each day, on at least 10 358 computers in each Department facility, and on any electronic tablets or other electronic computing 359 devices that inmates are permitted to possess, use, or access. The Office shall create the Inmate Form in 360 a secure format that excludes any electronic monitoring or reproduction by the Department and 361 Department employees or contractors. Paper copies of the Inmate Form shall also be made available, in 362 adequate numbers and at no cost to inmates, in every Department facility's library, law library, and recreational and medical facilities. Paper copies of the Inmate Form shall be provided to inmates upon 363 request to a Department employee or contractor, including when the inmate is in administrative 364 365 segregation or solitary confinement. Department employees and contractors must treat paper copies of 366 the Inmate Form as confidential and privileged in the same manner as legal correspondence or

- 367 communication. Paper copies of the Inmate Form will have a pre-addressed envelope for the inmate to
  368 seal the contents of the Inmate Form and once sealed by the inmate shall not be opened or otherwise
  369 damaged by a Department employee or contractor. The Department shall accept the paper form and
  370 envelope sealed by the inmate and shall not require inspection of the contents prior to forwarding the
  371 paper form and envelope to the Office.
- F. The Office shall create a secure telephone hotline (the Inmate Hotline) to be made available to all
  Department inmates, employees, and contractors to file complaints and inquiries regarding covered
  issues. The Director shall ensure that the Inmate Hotline and its use are made available to all inmates
  free of charge. The Office and Director shall guarantee that calls to the Inmate Hotline are confidential
  and are not monitored or recorded. Upon receipt of a complaint or inquiry through the Inmate Hotline,
  the Office shall (i) confirm receipt of such complaint or inquiry within five business days and (ii) make
- **378** a determination and notify the complainant as to whether an investigation is warranted within seven
- 379 business days of such confirmation of receipt. If the Office determines that an investigation is
- **380** unwarranted, the Office shall provide to the complainant a written statement regarding its decision. The
- 381 Office shall ensure that the Inmate Hotline is properly working and maintained by conducting random
   382 monthly calls to the hotline.
- 383 *G.* The provisions of subsection I of § 53.1-17.7 shall apply to complaints or inquiries made pursuant to this section.

# 385 § 53.1-17.10. Exhaustion of remedies.

- **386** Any action or lack of action by the Office on a complaint made pursuant to this article shall not be
- 387 deemed an administrative procedure required for exhaustion of remedies before bringing an action
- **388** pursuant to 42 U.S.C. § 1997(e).

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