2022 SESSION

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HOUSE BILL NO. 397

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee for Courts of Justice

on February 7, 2022)

(Patron Prior to Substitute—Delegate Sullivan)

A BILL to amend and reenact §§ 8.01-195.10, 8.01-195.11, and 58.1-322.02 of the Code of Virginia, relating to compensation for wrongful incarceration.

Be it enacted by the General Assembly of Virginia:

9 1. That §§ 8.01-195.10, 8.01-195.11, and 58.1-322.02 of the Code of Virginia are amended and 10 reenacted as follows:

§ 8.01-195.10. Purpose; action by the General Assembly required; definitions.

A. The purpose of this article is to provide directions and guidelines for the compensation of persons 12 13 who have been wrongfully incarcerated in the Commonwealth. Compensation for wrongful incarceration is governed by Article IV, Section 14 of the Constitution of Virginia, which prohibits the General 14 15 Assembly from granting relief in cases in which the courts or other tribunals may have jurisdiction and any individual seeking payment of state funds for wrongful incarceration shall be deemed to have 16 17 waived all other claims. The payment and receipt of any compensation for wrongful incarceration shall be contingent upon the General Assembly appropriating funds for that purpose. This article shall not 18 19 provide an entitlement to compensation for persons wrongfully incarcerated or require the General 20 Assembly to appropriate funds for the payment of such compensation. No estate of or personal 21 representative for a decedent shall be entitled to seek a claim for compensation for wrongful 22 incarceration. 23

B. As used in this article:

24 "Incarceration" or "incarcerated" means confinement in a local or regional correctional facility, 25 juvenile correctional center, state correctional facility, residential detention center, or facility operated pursuant to the Corrections Private Management Act (§ 53.1-261 et seq.). 26

27 "Wrongful incarceration" or "wrongfully incarcerated" means incarceration for a felony conviction for 28 which (i) the conviction has been vacated pursuant to Chapter 19.2 (§ 19.2-327.2 et seq.) or 19.3 29 (§ 19.2-327.10 et seq.) of Title 19.2, or the person incarcerated has been granted an absolute pardon for 30 the commission of a crime that he did not commit; (ii) the person incarcerated shall have entered a final 31 plea of not guilty or an Alford plea, or, regardless of the plea, the person incarcerated was convicted of 32 a Class 1 felony, a Class 2 felony, or any felony for which the maximum penalty is imprisonment for 33 life; and (iii) the person incarcerated did not by any act or omission on his part intentionally contribute 34 to his conviction for the felony for which he was incarcerated.

§ 8.01-195.11. Compensation for wrongful incarceration.

36 A. Any person who is convicted of a felony by a county or city circuit court of the Commonwealth 37 and is wrongfully incarcerated for such felony may be awarded compensation in an amount equal to 90 38 percent of the inflation adjusted Virginia per capita personal income as reported by the Bureau of 39 Economic Analysis of the U.S. Department of Commerce for each year of incarceration, or portion 40 thereof.

41 B. Any compensation computed pursuant to subsection A and approved by the General Assembly 42 shall be paid by the Comptroller by his warrant on the State Treasurer in favor of the person found to 43 have been wrongfully incarcerated. The person wrongfully incarcerated shall be paid an initial lump sum 44 equal to 20 25 percent of the compensation award with the remaining 80 75 percent of the principal of the compensation award to be used by the State Treasurer to purchase an annuity from any A+ rated 45 company, including any A+ rated company from which the Virginia Lottery may purchase an annuity, to 46 47 provide equal monthly payments to such person for a period certain of 25 10 years commencing no later **48** than one year after the effective date of the appropriation; however, if such person's life expectancy, as calculated pursuant to the provisions of § 8.01-419 based on his age on the effective date of the 49 appropriation, is less than 25 10 years, then, upon his election, the annuity period shall be equal to his 50 life expectancy. The annuity shall provide that it shall not be sold, discounted, or used as securitization 51 for loans and mortgages by the person awarded compensation. The annuity shall, however, contain 52 53 beneficiary provisions providing for the annuity's continued disbursement in the event of the death of the 54 person awarded compensation. All payments or costs of annuities under this section shall be made by 55 check issued by the State Treasurer on warrant of the Comptroller.

Notwithstanding the foregoing, in the event that the person wrongfully incarcerated is 60 years of 56 age or older or is terminally ill, the General Assembly may (i) pay 100 percent of the compensation 57 computed pursuant to subsection A as a lump sum to the person wrongfully incarcerated or (ii) purchase 58 59 an annuity for a period certain that is less than 25 10 years. For the purposes of this section, "terminally

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60 ill" means that the individual has a medical prognosis, as certified by a licensed physician, that his life 61 expectancy is five years or less if the illness runs its normal course.

C. In addition to the compensation awarded pursuant to subsection A, the person wrongfully 62 63 incarcerated (i) shall be entitled to receive the amount of any unreimbursed fine, fee, court cost, or 64 restitution imposed and paid and reasonable attorney fees and costs incurred to receive an award 65 pursuant to this section and (ii) may also be awarded other nonmonetary relief sought, including 66 counseling, housing assistance, employment assistance, health care and dental care, and personal financial literacy assistance, as appropriate. 67

68 D. Any person who is convicted of a felony by a county or city circuit court of the Commonwealth and is wrongfully incarcerated for such felony shall receive a transition assistance grant of \$15,000 to be 69 70 paid from the Criminal Fund, which amount shall be deducted from any award received pursuant to subsection B, within 30 days of receipt of the written request for the disbursement of the transition 71 72 assistance grant to the Executive Secretary of the Supreme Court of Virginia. Payment of the transition assistance grant from the Criminal Fund shall be made by the State Treasurer on warrants issued by the 73 74 Comptroller upon written request signed by the Executive Secretary of the Supreme Court of Virginia. In addition, such person shall be entitled to receive reimbursement up to \$10,000 for tuition for career 75 76 and technical training within the Virginia Community College System contingent upon successful completion of the training. Reimbursement for tuition shall be provided by the comprehensive 77 78 community college at which the career or technical training was completed. 79

§ 58.1-322.02. Virginia taxable income; subtractions.

80 In computing Virginia taxable income pursuant to § 58.1-322, to the extent included in federal 81 adjusted gross income, there shall be subtracted:

82 1. Income derived from obligations, or on the sale or exchange of obligations, of the United States 83 and on obligations or securities of any authority, commission, or instrumentality of the United States to 84 the extent exempt from state income taxes under the laws of the United States, including, but not limited to, stocks, bonds, treasury bills, and treasury notes but not including interest on refunds of 85 86 federal taxes, interest on equipment purchase contracts, or interest on other normal business transactions.

87 2. Income derived from obligations, or on the sale or exchange of obligations, of the Commonwealth 88 or of any political subdivision or instrumentality of the Commonwealth.

89 3. Benefits received under Title II of the Social Security Act and other benefits subject to federal 90 income taxation solely pursuant to § 86 of the Internal Revenue Code.

91 4. Up to \$20,000 of disability income, as defined in § 22(c)(2)(B)(iii) of the Internal Revenue Code; 92 however, any person who claims a deduction under subdivision 5 of § 58.1-322.03 may not also claim a 93 subtraction under this subdivision.

94 5. The amount of any refund or credit for overpayment of income taxes imposed by the 95 Commonwealth or any other taxing jurisdiction.

6. The amount of wages or salaries eligible for the federal Work Opportunity Credit which was not 96 97 deducted for federal purposes on account of the provisions of § 280C(a) of the Internal Revenue Code. 98

7. Any amount included therein less than \$600 from a prize awarded by the Virginia Lottery.

99 8. The wages or salaries received by any person for active and inactive service in the National Guard 100 of the Commonwealth of Virginia, not to exceed the amount of income derived from 39 calendar days of such service or \$3,000, whichever amount is less; however, only those persons in the ranks of O3 101 102 and below shall be entitled to the deductions specified in this subdivision.

9. Amounts received by an individual, not to exceed \$1,000 for taxable years beginning on or before 103 December 31, 2019, and \$5,000 for taxable years beginning on or after January 1, 2020, as a reward for 104 information provided to a law-enforcement official or agency, or to a nonprofit corporation created 105 exclusively to assist such law-enforcement official or agency, in the apprehension and conviction of 106 perpetrators of crimes. This subdivision shall not apply to the following: an individual who is an 107 108 employee of, or under contract with, a law-enforcement agency, a victim or the perpetrator of the crime 109 for which the reward was paid, or any person who is compensated for the investigation of crimes or 110 accidents.

10. The amount of "qualified research expenses" or "basic research expenses" eligible for deduction 111 112 for federal purposes, but which were not deducted, on account of the provisions of § 280C(c) of the Internal Revenue Code and which shall be available to partners, shareholders of S corporations, and 113 114 members of limited liability companies to the extent and in the same manner as other deductions may pass through to such partners, shareholders, and members. 115

116 11. Any income received during the taxable year derived from a qualified pension, profit-sharing, or stock bonus plan as described by § 401 of the Internal Revenue Code, an individual retirement account 117 or annuity established under § 408 of the Internal Revenue Code, a deferred compensation plan as 118 defined by § 457 of the Internal Revenue Code, or any federal government retirement program, the 119 120 contributions to which were deductible from the taxpayer's federal adjusted gross income, but only to the 121 extent the contributions to such plan or program were subject to taxation under the income tax in

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123 12. Any income attributable to a distribution of benefits or a refund from a prepaid tuition contract 124 or savings trust account with the Virginia College Savings Plan, created pursuant to Chapter 7 125 (§ 23.1-700 et seq.) of Title 23.1. The subtraction for any income attributable to a refund shall be 126 limited to income attributable to a refund in the event of a beneficiary's death, disability, or receipt of a 127 scholarship.

128 13. All military pay and allowances, to the extent included in federal adjusted gross income and not 129 otherwise subtracted, deducted, or exempted under this section, earned by military personnel while 130 serving by order of the President of the United States with the consent of Congress in a combat zone or 131 qualified hazardous duty area that is treated as a combat zone for federal tax purposes pursuant to § 112 of the Internal Revenue Code. 132

133 14. For taxable years beginning before January 1, 2015, the gain derived from the sale or exchange 134 of real property or the sale or exchange of an easement to real property which results in the real 135 property or the easement thereto being devoted to open-space use, as that term is defined in § 58.1-3230, 136 for a period of time not less than 30 years. To the extent that a subtraction is taken in accordance with 137 this subdivision, no tax credit under this chapter for donating land for its preservation shall be allowed 138 for three years following the year in which the subtraction is taken.

139 15. Fifteen thousand dollars of military basic pay for military service personnel on extended active 140 duty for periods in excess of 90 days; however, the subtraction amount shall be reduced dollar-for-dollar 141 by the amount by which the taxpayer's military basic pay exceeds \$15,000 and shall be reduced to zero 142 if such military basic pay amount is equal to or exceeds \$30,000.

143 16. The first \$15,000 of salary for each federal and state employee whose total annual salary from all 144 employment for the taxable year is \$15,000 or less. 145

17. Unemployment benefits taxable pursuant to § 85 of the Internal Revenue Code.

146 18. Any amount received as military retirement income by an individual awarded the Congressional 147 Medal of Honor.

148 19. Items of income attributable to, derived from, or in any way related to (i) assets stolen from, 149 hidden from, or otherwise lost by an individual who was a victim or target of Nazi persecution or (ii) 150 damages, reparations, or other consideration received by a victim or target of Nazi persecution to 151 compensate such individual for performing labor against his will under the threat of death, during World 152 War II and its prelude and direct aftermath. This subtraction shall not apply to assets acquired with such 153 items of income or with the proceeds from the sale of assets stolen from, hidden from, or otherwise lost 154 to, during World War II and its prelude and direct aftermath, a victim or target of Nazi persecution. The 155 provisions of this subdivision shall only apply to an individual who was the first recipient of such items 156 of income and who was a victim or target of Nazi persecution, or a spouse, surviving spouse, or child 157 or stepchild of such victim.

158 As used in this subdivision:

"Nazi regime" means the country of Nazi Germany, areas occupied by Nazi Germany, those 159 160 European countries allied with Nazi Germany, or any other neutral European country or area in Europe 161 under the influence or threat of Nazi invasion.

162 "Victim or target of Nazi persecution" means any individual persecuted or targeted for persecution by 163 the Nazi regime who had assets stolen from, hidden from, or otherwise lost as a result of any act or 164 omission in any way relating to (i) the Holocaust, (ii) World War II and its prelude and direct aftermath, 165 (iii) transactions with or actions of the Nazi regime, (iv) treatment of refugees fleeing Nazi persecution, 166 or (v) the holding of such assets by entities or persons in the Swiss Confederation during World War II and its prelude and aftermath. A "victim or target of Nazi persecution" also includes any individual 167 forced into labor against his will, under the threat of death, during World War II and its prelude and 168 169 direct aftermath.

170 20. The military death gratuity payment made after September 11, 2001, to the survivor of deceased 171 military personnel killed in the line of duty, pursuant to 10 U.S.C. Chapter 75; however, the subtraction 172 amount shall be reduced dollar-for-dollar by the amount that the survivor may exclude from his federal 173 gross income in accordance with § 134 of the Internal Revenue Code.

174 21. The death benefit payments from an annuity contract that are received by a beneficiary of such 175 contract, provided that (i) the death benefit payment is made pursuant to an annuity contract with an 176 insurance company and (ii) the death benefit payment is paid solely by lump sum. The subtraction under 177 this subdivision shall be allowed only for that portion of the death benefit payment that is included in 178 federal adjusted gross income.

179 22. Any gain recognized from the sale of launch services to space flight participants, as defined in 180 49 U.S.C. § 70102, or launch services intended to provide individuals with the training or experience of 181 a launch, without performing an actual launch. To qualify for a deduction under this subdivision, launch 182 services must be performed in Virginia or originate from an airport or spaceport in Virginia.

183 23. Any gain recognized as a result of resupply services contracts for delivering payload, as defined 184 in 49 U.S.C. § 70102, entered into with the Commercial Orbital Transportation Services division of the 185 National Aeronautics and Space Administration or other space flight entity, as defined in § 8.01-227.8, 186 and launched from an airport or spaceport in Virginia.

24. Any income taxed as a long-term capital gain for federal income tax purposes, or any income 187 188 taxed as investment services partnership interest income (otherwise known as investment partnership 189 carried interest income) for federal income tax purposes. To qualify for a subtraction under this 190 subdivision, such income shall be attributable to an investment in a "qualified business," as defined in 191 § 58.1-339.4, or in any other technology business approved by the Secretary of Administration, provided 192 that the business has its principal office or facility in the Commonwealth and less than \$3 million in annual revenues in the fiscal year prior to the investment. To qualify for a subtraction under this subdivision, the investment shall be made between the dates of April 1, 2010, and June 30, 2020. No 193 194 taxpayer who has claimed a tax credit for an investment in a "qualified business" under § 58.1-339.4 195 shall be eligible for the subtraction under this subdivision for an investment in the same business. 196

197 25. For taxable years beginning on and after January 1, 2014, any income of an account holder for 198 the taxable year taxed as (i) a capital gain for federal income tax purposes attributable to such person's 199 first-time home buyer savings account established pursuant to Chapter 12 (§ 36-171 et seq.) of Title 36 and (ii) interest income or other income for federal income tax purposes attributable to such person's 200 201 first-time home buyer savings account.

202 Notwithstanding the statute of limitations on assessments contained in § 58.1-312, any subtraction 203 taken under this subdivision shall be subject to recapture in the taxable year or years in which moneys 204 or funds withdrawn from the first-time home buyer savings account were used for any purpose other than the payment of eligible costs by or on behalf of a qualified beneficiary, as provided under 205 206 § 36-174. The amount subject to recapture shall be a portion of the amount withdrawn in the taxable year that was used for other than the payment of eligible costs, computed by multiplying the amount 207 withdrawn and used for other than the payment of eligible costs by the ratio of the aggregate earnings in 208 the account at the time of the withdrawal to the total balance in the account at such time. 209

210 However, recapture shall not apply to the extent of moneys or funds withdrawn that were (i) withdrawn by reason of the qualified beneficiary's death or disability; (ii) a disbursement of assets of the 211 account pursuant to a filing for protection under the United States Bankruptcy Code, 11 U.S.C. §§ 101 212 213 through 1330; or (iii) transferred from an account established pursuant to Chapter 12 (§ 36-171 et seq.) of Title 36 into another account established pursuant to such chapter for the benefit of another qualified 214 215 beneficiary.

216 For purposes of this subdivision, "account holder," "eligible costs," "first-time home buyer savings 217 account," and "qualified beneficiary" mean the same as those terms are defined in § 36-171.

26. For taxable years beginning on and after January 1, 2015, any income for the taxable year 218 219 attributable to the discharge of a student loan solely by reason of the student's death. For purposes of 220 this subdivision, "student loan" means the same as that term is defined under § 108(f) of the Internal 221 Revenue Code.

222 27. a. Income, including investment services partnership interest income (otherwise known as 223 investment partnership carried interest income), attributable to an investment in a Virginia venture 224 capital account. To qualify for a subtraction under this subdivision, the investment shall be made on or 225 after January 1, 2018, but before December 31, 2023. No subtraction shall be allowed under this subdivision for an investment in a company that is owned or operated by a family member or an 226 227 affiliate of the taxpayer. No subtraction shall be allowed under this subdivision for a taxpayer who has 228 claimed a subtraction under subdivision 24 or a tax credit under § 58.1-339.4 for the same investment. 229

b. As used in this subdivision 27:

230 "Qualified portfolio company" means a company that (i) has its principal place of business in the 231 Commonwealth; (ii) has a primary purpose of production, sale, research, or development of a product or 232 service other than the management or investment of capital; and (iii) provides equity in the company to 233 the Virginia venture capital account in exchange for a capital investment. "Qualified portfolio company" 234 does not include a company that is an individual or sole proprietorship.

235 "Virginia venture capital account" means an investment fund that has been certified by the 236 Department as a Virginia venture capital account. In order to be certified as a Virginia venture capital 237 account, the operator of the investment fund shall register the investment fund with the Department prior 238 to December 31, 2023, (i) indicating that it intends to invest at least 50 percent of the capital committed 239 to its fund in qualified portfolio companies and (ii) providing documentation that it employs at least one investor who has at least four years of professional experience in venture capital investment or 240 substantially equivalent experience. "Substantially equivalent experience" includes, but is not limited to, 241 an undergraduate degree from an accredited college or university in economics, finance, or a similar 242 243 field of study. The Department may require an investment fund to provide documentation of the 244 investor's training, education, or experience as deemed necessary by the Department to determine

substantial equivalency. If the Department determines that the investment fund employs at least one 245 246 investor with the experience set forth herein, the Department shall certify the investment fund as a 247 Virginia venture capital account at such time as the investment fund actually invests at least 50 percent 248 of the capital committed to its fund in qualified portfolio companies.

249 28. a. Income attributable to an investment in a Virginia real estate investment trust. To qualify for a 250 subtraction under this subdivision, the investment shall be made on or after January 1, 2019, but before 251 December 31, 2024. No subtraction shall be allowed for an investment in a trust that is managed by a 252 family member or an affiliate of the taxpayer. No subtraction shall be allowed under this subdivision for 253 a taxpayer who has claimed a subtraction under subdivision 24 or 27 or a tax credit under § 58.1-339.4 254 for the same investment. 255

b. As used in this subdivision 28:

256 "Distressed" means satisfying the criteria applicable to a locality described in subdivision E 2 of 257 § 2.2-115.

258 "Double distressed" means satisfying the criteria applicable to a locality described in subdivision E 3 259

of § 2.2-115. "Virginia real estate investment trust" means a real estate investment trust, as defined in 26 U.S.C. 260 261 § 856, that has been certified by the Department as a Virginia real estate investment trust. In order to be 262 certified as a Virginia real estate investment trust, the trustee shall register the trust with the Department 263 prior to December 31, 2024, indicating that it intends to invest at least 90 percent of trust funds in 264 Virginia and at least 40 percent of trust funds in real estate in localities that are distressed or double 265 distressed. If the Department determines that the trust satisfies the preceding criteria, the Department 266 shall certify the trust as a Virginia real estate investment trust at such time as the trust actually invests at least 90 percent of trust funds in Virginia and at least 40 percent of trust funds in real estate in 267 268 localities that are distressed or double distressed.

- 269 29. For taxable years beginning on and after January 1, 2019, any gain recognized from the taking of 270 real property by condemnation proceedings.
- 30. For taxable years beginning on and after January 1, 2020, but before January 1, 2021, up to 271 272 \$100,000 of all grant funds received by the taxpayer under the Rebuild Virginia program established by 273 the Governor and administered by the Department of Small Business and Supplier Diversity.

274 31. For taxable years beginning on and after January 1, 2022, any compensation for wrongful incarceration awarded pursuant to the procedures established under Article 18.2 (§ 8.01-195.10 et seq.) 275 276 of Chapter 3 of Title 8.01.