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SENATE BILL NO. 1108

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on the Judiciary
on January 18, 2021)

(Patron Prior to Substitute—Senator Stanley)

*A BILL to amend and reenact §§ 8.01-195.4, 16.1-77, and 16.1-107 of the Code of Virginia, relating to general district courts; jurisdictional limits; appeal bond; emergency.***Be it enacted by the General Assembly of Virginia:****1. That §§ 8.01-195.4, 16.1-77, and 16.1-107 of the Code of Virginia are amended and reenacted as follows:****§ 8.01-195.4. Jurisdiction of claims under this article; right to jury trial; service on Commonwealth or locality; amending amount of claim.**

The general district courts shall have exclusive original jurisdiction to hear, determine, and render judgment on any claim against the Commonwealth or any transportation district cognizable under this article when the amount of the claim does not exceed \$4,500, exclusive of interest and any attorneys' attorney fees. Jurisdiction shall be concurrent with the circuit courts when the amount of the claim exceeds \$4,500 but does not exceed ~~\$25,000~~ \$50,000, exclusive of interest and such attorneys' attorney fees. Jurisdiction of claims when the amount exceeds ~~\$25,000~~ \$50,000 shall be limited to the circuit courts of the Commonwealth. The parties to any such action in the circuit courts shall be entitled to a trial by jury.

While a matter is pending in a general district court or a circuit court, upon motion of the plaintiff seeking to increase or decrease the amount of the claim, the court shall order transfer of the matter to the general district court or circuit court that has jurisdiction over the amended amount of the claim without requiring that the case first be dismissed or that the plaintiff suffer a nonsuit, and the tolling of the applicable statutes of limitations governing the pending matter shall be unaffected by the transfer. Where such a matter is pending, if the plaintiff is seeking to increase or decrease the amount of the claim to an amount wherein the general district court and the circuit court would have concurrent jurisdiction, the court shall transfer the matter to either the general district court or the circuit court, as directed by the plaintiff, provided that such court otherwise has jurisdiction over the matter. Except for good cause shown, no such order of transfer shall issue unless the motion to amend and transfer is made at least 10 days before trial. The plaintiff shall pay filing and other fees as otherwise provided by law to the clerk of the court to which the case is transferred, and such clerk shall process the claim as if it were a new civil action. The plaintiff shall prepare and present the order of transfer to the transferring court for entry, after which time the case shall be removed from the pending docket of the transferring court and the order of transfer placed among its records. The plaintiff shall provide a certified copy of the transfer order to the receiving court.

In all actions against the Commonwealth commenced pursuant to this article, the Commonwealth shall be a proper party defendant, and service of process shall be made on the Attorney General. The notice of claim shall be filed pursuant to § 8.01-195.6 on the Director of the Division of Risk Management or the Attorney General. In all such actions against a transportation district, the district shall be a proper party and service of process and notices shall be made on the chairman of the commission of the transportation district.

§ 16.1-77. Civil jurisdiction of general district courts; amending amount of claim.

Except as provided in Article 5 (§ 16.1-122.1 et seq.), each general district court shall have, within the limits of the territory it serves, civil jurisdiction as follows:

(1) Exclusive original jurisdiction of (i) any claim to specific personal property or to any debt, fine or other money, or to damages for breach of contract or for injury done to *real* property, ~~real or personal, or for any injury to the person that would be recoverable by action at law or suit in equity,~~ when the amount of such claim does not exceed \$4,500, exclusive of interest and any attorney fees, and concurrent jurisdiction with the circuit courts having jurisdiction in such territory of any such claim when the amount thereof exceeds \$4,500 but does not exceed \$25,000, exclusive of interest and any attorney fees, and (ii) any action for injury to person or personal property, regardless of theory, and any action for wrongful death as provided for in Article 5 (§ 8.01-50 et seq.) of Chapter 3 of Title 8.01 when the amount of such claim does not exceed \$4,500, exclusive of interest and any attorney fees, and concurrent jurisdiction with the circuit courts having jurisdiction in such territory of any such claim when the amount thereof exceeds \$4,500 but does not exceed \$50,000, exclusive of interest and any attorney fees. However, this ~~\$25,000~~ jurisdictional limit shall not apply with respect to distress warrants under the provisions of § 8.01-130.4, cases involving liquidated damages for violations of vehicle weight limits pursuant to § 46.2-1135, nor cases involving forfeiture of a bond pursuant to § 19.2-143. While a

60 matter is pending in a general district court, upon motion of the plaintiff seeking to increase the amount
61 of the claim, the court shall order transfer of the matter to the circuit court that has jurisdiction over the
62 amended amount of the claim without requiring that the case first be dismissed or that the plaintiff
63 suffer a nonsuit, and the tolling of the applicable statutes of limitations governing the pending matter
64 shall be unaffected by the transfer. Except for good cause shown, no such order of transfer shall issue
65 unless the motion to amend and transfer is made at least 10 days before trial. The plaintiff shall pay
66 filing and other fees as otherwise provided by law to the clerk of the court to which the case is
67 transferred, and such clerk shall process the claim as if it were a new civil action. The plaintiff shall
68 prepare and present the order of transfer to the transferring court for entry, after which time the case
69 shall be removed from the pending docket of the transferring court and the order of transfer placed
70 among its records. The plaintiff shall provide a certified copy of the transfer order to the receiving court.

71 (2) Jurisdiction to try and decide attachment cases when the amount of the plaintiff's claim does not
72 exceed \$25,000 exclusive of interest and any attorney fees.

73 (3) Jurisdiction of actions of unlawful entry or detainer as provided in Article 13 (§ 8.01-124 et seq.)
74 of Chapter 3 of Title 8.01, and in Chapter 14 (§ 55.1-1400 et seq.) of Title 55.1, and the maximum
75 jurisdictional limits prescribed in subdivision (1) shall not apply to any claim, counter-claim or
76 cross-claim in an unlawful detainer action that includes a claim for damages sustained or rent against
77 any person obligated on the lease or guarantee of such lease.

78 (4) Except where otherwise specifically provided, all jurisdiction, power and authority over any civil
79 action or proceeding conferred upon any general district court judge or magistrate under or by virtue of
80 any provisions of the Code.

81 (5) Jurisdiction to try and decide suits in interpleader involving personal or real property where the
82 amount of money or value of the property is not more than the maximum jurisdictional limits of the
83 general district court. However, the maximum jurisdictional limits prescribed in subdivision (1) shall not
84 apply to any claim, counter-claim, or cross-claim in an interpleader action that is limited to the
85 disposition of an earnest money deposit pursuant to a real estate purchase contract. The action shall be
86 brought in accordance with the procedures for interpleader as set forth in § 8.01-364. However, the
87 general district court shall not have any power to issue injunctions. Actions in interpleader may be
88 brought by either the stakeholder or any of the claimants. The initial pleading shall be either by motion
89 for judgment, by warrant in debt, or by other uniform court form established by the Supreme Court of
90 Virginia. The initial pleading shall briefly set forth the circumstances of the claim and shall name as
91 defendant all parties in interest who are not parties plaintiff.

92 (6) Jurisdiction to try and decide any cases pursuant to § 2.2-3713 of the Virginia Freedom of
93 Information Act (§ 2.2-3700 et seq.) or § 2.2-3809 of the Government Data Collection and
94 Dissemination Practices Act (§ 2.2-3800 et seq.), for writs of mandamus or for injunctions.

95 (7) Concurrent jurisdiction with the circuit courts having jurisdiction in such territory to adjudicate
96 habitual offenders pursuant to the provisions of Article 9 (§ 46.2-355.1 et seq.) of Chapter 3 of Title
97 46.2.

98 (8) Jurisdiction to try and decide any cases pursuant to § 55.1-1819 of the Property Owners'
99 Association Act (§ 55.1-1800 et seq.) or § 55.1-1959 of the Virginia Condominium Act (§ 55.1-1900 et
100 seq.).

101 (9) Concurrent jurisdiction with the circuit courts to submit matters to arbitration pursuant to Chapter
102 21 (§ 8.01-577 et seq.) of Title 8.01 where the amount in controversy is within the jurisdictional limits
103 of the general district court. Any party that disagrees with an order by a general district court granting
104 an application to compel arbitration may appeal such decision to the circuit court pursuant to
105 § 8.01-581.016.

106 For purposes of this section, the territory served by a county general district court expressly
107 authorized by statute to be established in a city includes the general district court courtroom.

108 **§ 16.1-107. Requirements for appeal.**

109 A. No appeal shall be allowed unless and until the party applying for the same or someone for him
110 shall give bond, in an amount and with sufficient surety approved by the judge or by his clerk if there
111 is one, or in an amount sufficient to satisfy the judgment of the court in which it was rendered. Either
112 such amount shall include the award of attorney fees, if any. Such bond shall be posted within 30 days
113 from the date of judgment, except for an appeal from the judgment of a general district court on an
114 unlawful detainer pursuant to § 8.01-129. However, no appeal bond shall be required of a plaintiff in a
115 civil case where the defendant has not asserted a counterclaim, the Commonwealth or when an appeal is
116 proper to protect the estate of a decedent, an infant, a convict, or an insane person, or the interest of a
117 county, city, town or transportation district created pursuant to the Transportation District Act of 1964
118 (§ 33.2-1900 et seq.) of Title 33.2. No appeal bond shall be required of a defendant with indemnity
119 coverage through a policy of liability insurance sufficient to satisfy the judgment if the defendant's
120 insurer provides a written irrevocable confirmation of coverage in the amount of the judgment. If
121 defendant's insurer does not provide a written irrevocable confirmation of coverage in the amount of the

122 judgment then an appeal bond will be required.

123 B. In all civil cases, except trespass, ejectment, unlawful detainer against a former owner based upon
124 a foreclosure against that owner, or any action involving the recovering rents, no indigent person shall
125 be required to post an appeal bond. In cases of unlawful detainer against a former owner based upon a
126 foreclosure against that owner, a person who has been determined to be indigent pursuant to the
127 guidelines set forth in § 19.2-159 shall post an appeal bond within 30 days from the date of judgment.

128 C. In cases of unlawful detainer for a residential dwelling unit, notwithstanding the provisions of
129 § 8.01-129, an appeal bond shall be posted by the defendant with payment into the general district court
130 in the amount of outstanding rent, late charges, attorney fees, and any other charges or damages due, as
131 contracted for in the rental agreement, and as amended on the unlawful detainer by the court. If such
132 amount is not so paid, any such appeal shall not be perfected as a matter of law. Upon perfection of an
133 appeal, the defendant shall pay the rental amount as contracted for in the rental agreement to the
134 plaintiff on or before the fifth day of each month. If any such rental payment is not so paid, upon
135 written motion of the plaintiff with a copy of such written motion mailed by regular mail to the tenant,
136 the judge of the circuit court shall, without hearing, enter judgment for the amount of outstanding rent,
137 late charges, attorney fees, and any other charges or damages due as of that date, subtracting any
138 payments made by such tenant as reflected in the court accounts and on a written affidavit submitted by
139 the plaintiff, plaintiff's managing agent, or plaintiff's attorney with a copy of such affidavit mailed by
140 regular mail to the tenant, and an order of possession without further hearings or proceedings in such
141 court. Any funds held in a court account shall be released to the plaintiff without further hearing or
142 proceeding of the court unless the defendant has filed a motion to retain some or all of such funds and
143 the court, after a hearing, enters an order finding that the defendant is likely to succeed on the merits of
144 a counterclaim alleging money damages against the plaintiff, in which case funds shall be held by order
145 of such court.

146 D. If such bond is furnished by or on behalf of any party against whom judgment has been rendered
147 for money or property or both, the bond shall be conditioned for the performance and satisfaction of
148 such judgment or order as may be entered against such party on appeal, and for the payment of all costs
149 and damages which may be awarded against him in the appellate court. If the appeal is by a party
150 against whom there is no recovery except for costs, the bond shall be conditioned for the payment of
151 such costs and damages as may be awarded against him on the appeal.

152 E. In addition to the foregoing, any party applying for appeal shall, within 30 days from the date of
153 the judgment, pay to the clerk of the court from which the appeal is taken the amount of the writ tax of
154 the court to which the appeal is taken and costs as required by subdivision A 13 of § 17.1-275,
155 including all fees for service of process of the notice of appeal in the circuit court pursuant to
156 § 16.1-112.

157 2. That an emergency exists and this act is in force from its passage.