## 2021 SPECIAL SESSION I

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## HOUSE BILL NO. 2273

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Finance

on February 1, 2021)

(Patron Prior to Substitute—Delegate Morefield)

5 6 A BILL to amend and reenact § 58.1-609.3 of the Code of Virginia, relating to sales and use tax 7 exemption for data centers. 8

Be it enacted by the General Assembly of Virginia:

1. That § 58.1-609.3 of the Code of Virginia is amended and reenacted as follows:

§ 58.1-609.3. Commercial and industrial exemptions.

11 The tax imposed by this chapter or pursuant to the authority granted in §§ 58.1-605 and 58.1-606 shall not apply to the following: 12

1. Personal property purchased by a contractor which is used solely in another state or in a foreign 13 14 country, which could be purchased by such contractor for such use free from sales tax in such other 15 state or foreign country, and which is stored temporarily in Virginia pending shipment to such state or 16 country.

17 2. (i) Industrial materials for future processing, manufacturing, refining, or conversion into articles of tangible personal property for resale where such industrial materials either enter into the production of or 18 19 become a component part of the finished product; (ii) industrial materials that are coated upon or 20 impregnated into the product at any stage of its being processed, manufactured, refined, or converted for 21 resale; (iii) machinery or tools or repair parts therefor or replacements thereof, fuel, power, energy, or 22 supplies, used directly in processing, manufacturing, refining, mining or converting products for sale or 23 resale; (iv) materials, containers, labels, sacks, cans, boxes, drums or bags for future use for packaging tangible personal property for shipment or sale; or (v) equipment, printing or supplies used directly to 24 produce a publication described in subdivision 3 of § 58.1-609.6 whether it is ultimately sold at retail or 25 for resale or distribution at no cost. Machinery, tools and equipment, or repair parts therefor or 26 27 replacements thereof, shall be exempt if the preponderance of their use is directly in processing, 28 manufacturing, refining, mining or converting products for sale or resale. The provisions of this subsection do not apply to the drilling or extraction of oil, gas, natural gas and coalbed methane gas. In 29 30 addition, the exemption provided herein shall not be applicable to any machinery, tools, and equipment, 31 or any other tangible personal property used by a public service corporation in the generation of electric 32 power, except for raw materials that are inputs to production of electricity, including fuel, or for 33 machinery, tools, and equipment used to generate energy derived from sunlight or wind. The exemption 34 for machinery, tools, and equipment used to generate energy derived from sunlight or wind shall expire 35 June 30, 2027.

36 3. Tangible personal property sold or leased to a public service corporation engaged in business as a 37 common carrier of property or passengers by railway, for use or consumption by such common carrier directly in the rendition of its public service. 38

39 4. Ships or vessels, or repairs and alterations thereof, used or to be used exclusively or principally in 40 interstate or foreign commerce; fuel and supplies for use or consumption aboard ships or vessels plying 41 the high seas, either in intercoastal trade between ports in the Commonwealth and ports in other states 42 of the United States or its territories or possessions, or in foreign commerce between ports in the 43 Commonwealth and ports in foreign countries, when delivered directly to such ships or vessels; or 44 tangible personal property used directly in the building, conversion or repair of the ships or vessels covered by this subdivision. This exemption shall include dredges, their supporting equipment, attendant 45 vessels, and fuel and supplies for use or consumption aboard such vessels, provided the dredges are used 46 47 exclusively or principally in interstate or foreign commerce.

**48** 5. Tangible personal property purchased for use or consumption directly and exclusively in basic 49 research or research and development in the experimental or laboratory sense.

50 6. Notwithstanding the provisions of subdivision 20 of § 58.1-609.10, all tangible personal property 51 sold or leased to an airline operating in intrastate, interstate or foreign commerce as a common carrier providing scheduled air service on a continuing basis to one or more Virginia airports at least one day 52 53 per week, for use or consumption by such airline directly in the rendition of its common carrier service. 54 7. Meals furnished by restaurants or food service operators to employees as a part of wages.

8. Tangible personal property including machinery and tools, repair parts or replacements thereof, 55 and supplies and materials used directly in maintaining and preparing textile products for rental or 56 57 leasing by an industrial processor engaged in the commercial leasing or renting of laundered textile 58 products.

59 9. Certified pollution control equipment and facilities as defined in § 58.1-3660, except for any HB2273H1

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equipment that has not been certified to the Department of Taxation by a state certifying authoritypursuant to such section.

62 10. Parts, tires, meters and dispatch radios sold or leased to taxicab operators for use or consumption
 63 directly in the rendition of their services.

64 11. High speed electrostatic duplicators or any other duplicators which have a printing capacity of
65 4,000 impressions or more per hour purchased or leased by persons engaged primarily in the printing or
66 photocopying of products for sale or resale.

67 12. From July 1, 1994, and ending July 1, 2022, raw materials, fuel, power, energy, supplies, machinery or tools or repair parts therefor or replacements thereof, used directly in the drilling, 68 extraction, or processing of natural gas or oil and the reclamation of the well area. For the purposes of this section, the term "natural gas" shall mean "gas," "natural gas," and "coalbed methane gas" as defined in § 45.1-361.1. For the purposes of this section, "drilling," "extraction," and "processing" shall include production, inspection, testing, dewatering, dehydration, or distillation of raw natural gas into a 69 70 71 72 usable condition consistent with commercial practices, and the gathering and transportation of raw 73 74 natural gas to a facility wherein the gas is converted into such a usable condition. Machinery, tools and 75 equipment, or repair parts therefor or replacements thereof, shall be exempt if the preponderance of their use is directly in the drilling, extraction, refining, or processing of natural gas or oil for sale or resale, or 76 in well area reclamation activities required by state or federal law. 77

78 13. Beginning July 1, 1997, (i) the sale, lease, use, storage, consumption, or distribution of an orbital 79 or suborbital space facility, space propulsion system, space vehicle, satellite, or space station of any kind 80 possessing space flight capability, including the components thereof, irrespective of whether such 81 facility, system, vehicle, satellite, or station is returned to this Commonwealth for subsequent use, 82 storage or consumption in any manner when used to conduct spaceport activities; (ii) the sale, lease, use, 83 storage, consumption or distribution of tangible personal property placed on or used aboard any orbital 84 or suborbital space facility, space propulsion system, space vehicle, satellite or space station of any kind, irrespective of whether such tangible personal property is returned to this Commonwealth for subsequent 85 86 use, storage or consumption in any manner when used to conduct spaceport activities; (iii) fuels of such 87 quality not adapted for use in ordinary vehicles, being produced for, sold and exclusively used for space 88 flight when used to conduct spaceport activities; (iv) the sale, lease, use, storage, consumption or 89 distribution of machinery and equipment purchased, sold, leased, rented or used exclusively for 90 spaceport activities and the sale of goods and services provided to operate and maintain launch facilities, 91 launch equipment, payload processing facilities and payload processing equipment used to conduct 92 spaceport activities.

93 For purposes of this subdivision, "spaceport activities" means activities directed or sponsored at a facility owned, leased, or operated by or on behalf of the Virginia Commercial Space Flight Authority.

95 The exemptions provided by this subdivision shall not be denied by reason of a failure, 96 postponement or cancellation of a launch of any orbital or suborbital space facility, space propulsion 97 system, space vehicle, satellite or space station of any kind or the destruction of any launch vehicle or 98 any components thereof.

14. Semiconductor cleanrooms or equipment, fuel, power, energy, supplies, or other tangible personal
property used primarily in the integrated process of designing, developing, manufacturing, or testing a
semiconductor product, a semiconductor manufacturing process or subprocess, or semiconductor
equipment without regard to whether the property is actually contained in or used in a cleanroom
environment, touches the product, is used before or after production, or is affixed to or incorporated into
real estate.

15. Semiconductor wafers for use or consumption by a semiconductor manufacturer.

16. Railroad rolling stock when sold or leased by the manufacturer thereof.

17. Computer equipment purchased or leased on or before June 30, 2011, used in data centers 107 108 located in a Virginia locality having an unemployment rate above 4.9 percent for the calendar quarter ending November 2007, for the processing, storage, retrieval, or communication of data, including but 109 110 not limited to servers, routers, connections, and other enabling hardware when part of a new investment 111 of at least \$75 million in such exempt property, when such investment results in the creation of at least 112 100 new jobs paying at least twice the prevailing average wage in that locality, so long as such 113 investment was made in accordance with a memorandum of understanding with the Virginia Economic 114 Development Partnership Authority entered into or amended between January 1, 2008, and December 115 31, 2008. The exemption shall also apply to any such computer equipment purchased or leased to 116 upgrade, add to, or replace computer equipment purchased or leased in the initial investment. The 117 exemption shall not apply to any computer software sold separately from the computer equipment, nor 118 shall it apply to general building improvements or fixtures.

119 18. Beginning July 1, 2010, and ending June 30, 2035, computer equipment or enabling software
 120 purchased or leased for the processing, storage, retrieval, or communication of data, including but not
 121 limited to servers, routers, connections, and other enabling hardware, including chillers and backup

122 generators used or to be used in the operation of the equipment exempted in this paragraph, provided 123 that such computer equipment or enabling software is purchased or leased for use in a data center, 124 which includes any data center facilities located in the same locality as the data center that are under 125 common ownership or affiliation of the data center operator, that (i) is located in a Virginia locality;; 126 (ii) results in a new capital investment on or after January 1, 2009, of at least  $150 \text{ million}_{\overline{7}}$ ; and (iii) 127 results in the creation on or after July 1, 2009, of at least 50 new jobs by the data center operator and 128 the tenants of the data center, collectively, associated with the operation or maintenance of the data 129 center provided that such jobs pay at least one and one-half times the prevailing average wage in that 130 locality. The requirement of at least 50 new jobs is reduced to 25 four new jobs if the data center is located in a locality that has an unemployment rate for the preceding year of at least 150 percent of the 131 132 average statewide unemployment rate for such year as determined by the Virginia Economic 133 Development Partnership or is located in an enterprise zone meets both of the following criteria at the 134 time of the execution of the memorandum of understanding: (a) it has an annual unemployment rate for the most recent calendar year for which such data is available that is greater than the final statewide 135 136 average unemployment rate for that calendar year and (b) it has a poverty rate for the most recent 137 calendar year for which such data is available that exceeds the statewide average poverty rate for that 138 year. Additionally, the requirement of a \$150 million capital investment shall be reduced to \$1.9 million 139 for data centers that qualify for the reduced jobs requirement. However, the exemption granted for any 140 data center meeting the reduced jobs requirement shall expire if the new jobs created to qualify for the 141 exemption, or an equivalent number of other new jobs, are not maintained.

142 This exemption applies to the data center operator and the tenants of the data center if they 143 collectively meet the requirements listed in this section. Prior to claiming such exemption, any 144 qualifying person claiming the exemption, including a data center operator on behalf of itself and its 145 tenants, must enter into a memorandum of understanding with the Virginia Economic Development 146 Partnership Authority that at a minimum provides the details for determining the amount of capital 147 investment made and the number of new jobs created, the timeline for achieving the capital investment 148 and new job goals, the repayment obligations should those goals not be achieved, and any conditions 149 under which repayment by the qualifying data center or data center tenant claiming the exemption may 150 be required. In addition, the exemption shall apply to any such computer equipment or enabling software 151 purchased or leased to upgrade, supplement, or replace computer equipment or enabling software 152 purchased or leased in the initial investment. The exemption shall not apply to any other computer 153 software otherwise taxable under Chapter 6 of Title 58.1 that is sold or leased separately from the 154 computer equipment, nor shall it apply to general building improvements or other fixtures.

155 For so long as a data center operator is claiming an exemption pursuant to this subdivision 18, such 156 operator shall be required to submit an annual report to the Virginia Economic Development 157 Partnership Authority on behalf of itself and, if applicable, its participating tenants that includes their 158 employment levels, capital investments, average annual wages, qualifying expenses, and tax benefit, and 159 such other information as the Virginia Economic Development Partnership Authority determines is relevant, pursuant to procedures developed by the Virginia Economic Development Partnership 160 Authority. The annual report shall be submitted by the data center operator in a format prescribed by 161 162 the Virginia Economic Development Partnership Authority. The Virginia Economic Development 163 Partnership Authority shall share all information collected with the Department.

164 The Department, in collaboration with the Virginia Economic Development Partnership Authority, 165 shall publish a biennial report on the exemption that shall include aggregate information on qualifying 166 expenses claimed under this exemption, the total value of the tax benefit, a return on investment analysis 167 that includes direct and indirect jobs created by data center investment, state and local tax revenues 168 generated, and any other information the Department and the Virginia Economic Development 169 Partnership Authority deem appropriate to demonstrate the costs and benefits of the exemption. The 170 report shall not include, and the Department and the Virginia Economic Development Partnership 171 Authority shall not publish or disclose, any such information if it is unaggregated or if such report or 172 publication could be used to identify a business or individual. The Department shall submit the report to 173 the Chairmen of the Senate Committee on Finance and Appropriations and the House Committees on 174 Appropriations and Finance. The Virginia Economic Development Partnership Authority may publish on 175 its website and distribute annual information indicating the job creation and ranges of capital 176 investments made by a data center operator and, if applicable, its participating tenants, in a format to 177 be developed in consultation with data center operators.

178 19. (Effective until July 1, 2021) If the preponderance of their use is in the manufacture of beer by a
179 brewer licensed pursuant to subdivision 1 or 2 of § 4.1-208, (i) machinery, tools, and equipment, or
180 repair parts therefor or replacements thereof, fuel, power, energy, or supplies; (ii) materials for future
181 processing, manufacturing, or conversion into beer where such materials either enter into the production
182 of or become a component part of the beer; and (iii) materials, including containers, labels, sacks, cans,

183 bottles, kegs, boxes, drums, or bags for future use, for packaging the beer for shipment or sale.

184 19. (Effective July 1, 2021) If the preponderance of their use is in the manufacture of beer by a
brewer licensed pursuant to subdivision 3 or 4 of § 4.1-206.1, (i) machinery, tools, and equipment, or
repair parts therefor or replacements thereof, fuel, power, energy, or supplies; (ii) materials for future
processing, manufacturing, or conversion into beer where such materials either enter into the production
of or become a component part of the beer; and (iii) materials, including containers, labels, sacks, cans,
bottles, kegs, boxes, drums, or bags for future use, for packaging the beer for shipment or sale.

20. If the preponderance of their use is in advanced recycling, as defined in § 58.1-439.7, (i)
machinery, tools, and equipment, or repair parts therefor or replacements thereof, fuel, power, energy, or
supplies; (ii) materials for processing, manufacturing, or conversion for resale where such materials
either are recycled or recovered; and (iii) materials, including containers, labels, sacks, cans, boxes,
drums, or bags used for packaging recycled or recovered material for shipment or resale.

195 2. That the provisions of this act amending subdivision 18 of § 58.1-609.3 of the Code of Virginia 196 to require data center operators to submit an annual report to the Virginia Economic 197 Development Partnership Authority shall apply to all data center operators that receive the benefit 198 of the exemption created by § 58.1-609.3 of the Code of Virginia, as amended by this act, 199 regardless of when such operators located a new data center in the Commonwealth.