2021 SESSION

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SUBSTITUTE

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21102987D 1 **HOUSE BILL NO. 1848** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the House Committee on General Laws 4 on January 19, 2021) 5 6 (Patron Prior to Substitute—Delegate Sickles) A BILL to amend and reenact §§ 2.2-3902, 2.2-3905, and 51.5-41 of the Code of Virginia and to amend 7 the Code of Virginia by adding a section numbered 2.2-3905.1, relating to the Virginia Human 8 Rights Act; discrimination on the basis of disability. Q Be it enacted by the General Assembly of Virginia: 1. That §§ 2.2-3902, 2.2-3905, and 51.5-41 of the Code of Virginia are amended and reenacted and 10 11 that the Code of Virginia is amended by adding a section numbered 2.2-3905.1 as follows: § 2.2-3902. Construction of chapter; other programs to aid persons with disabilities, minors, 12 13 and the elderly. 14 The provisions of this chapter shall be construed liberally for the accomplishment of its policies. 15 Conduct that violates any Virginia or federal statute or regulation governing discrimination on the basis of race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, childbirth 16 17 or related medical conditions including lactation, age, status as a veteran, *disability*, or national origin is an unlawful discriminatory practice under this chapter. 18 19 Nothing in this chapter shall prohibit or alter any program, service, facility, school, or privilege that 20 is afforded, oriented, or restricted to a person because of disability or age from continuing to habilitate, 21 rehabilitate, or accommodate that person. 22 In addition, nothing in this chapter shall be construed to affect any governmental program, law or 23 activity differentiating between persons on the basis of age over the age of 18 years (i) where the 24 differentiation is reasonably necessary to normal operation or the activity is based upon reasonable 25 factors other than age or (ii) where the program, law or activity constitutes a legitimate exercise of powers of the Commonwealth for the general health, safety and welfare of the population at large. 26 27 Complaints filed with the Division of Human Rights of the Department of Law (the Division) in 28 accordance with § 2.2-520 alleging unlawful discriminatory practice under a Virginia statute that is 29 enforced by a Virginia agency shall be referred to that agency. The Division may investigate complaints 30 alleging an unlawful discriminatory practice under a federal statute or regulation and attempt to resolve it through conciliation. Unsolved complaints shall thereafter be referred to the federal agency with 31 32 jurisdiction over the complaint. Upon such referral, the Division shall have no further jurisdiction over 33 the complaint. The Division shall have no jurisdiction over any complaint filed under a local ordinance 34 adopted pursuant to § 15.2-965. 35 § 2.2-3905. Nondiscrimination in employment; definitions; exceptions. 36 A. As used in this section: 37 "Age" means being an individual who is at least 40 years of age. 38 "Employee" means an individual employed by an employer. 39 "Employer" means a person employing 15 or more employees for each working day in each of 20 or 40 more calendar weeks in the current or preceding calendar year, and any agent of such a person. However, (i) for purposes of unlawful discharge under subdivision B 1 on the basis of race, color, 41 42 religion, national origin, status as a veteran, sex, sexual orientation, gender identity, marital status, disability, pregnancy, or childbirth or related medical conditions including lactation, "employer" means 43 44 any employer employing more than five persons and (ii) for purposes of unlawful discharge under subdivision B 1 on the basis of age, "employer" means any employer employing more than five but 45 46 fewer than 20 persons. "Employment agency" means any person, or an agent of such person, regularly undertaking with or 47 **48** without compensation to procure employees for an employer or to procure for employees opportunities 49 to work for an employer. 50 "Joint apprenticeship committee" means the same as that term is defined in § 40.1-120. 51 "Labor organization" means an organization engaged in an industry, or an agent of such organization, that exists for the purpose, in whole or in part, of dealing with employers on behalf of employees 52 53 concerning grievances, labor disputes, wages, rates of pay, hours, or other terms or conditions of 54 employment. "Labor organization" includes employee representation committees, groups, or associations 55 in which employees participate. "Lactation" means a condition that may result in the feeding of a child directly from the breast or the 56 57 expressing of milk from the breast. 58

B. It is an unlawful employment *discriminatory* practice for:

59 1. An employer to:

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60 a. Fail or refuse to hire, discharge, or otherwise discriminate against any individual with respect to 61 such individual's compensation, terms, conditions, or privileges of employment because of such individual's race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, 62 63 childbirth or related medical conditions including lactation, age, status as a veteran, *disability*, or 64 national origin; or

65 b. Limit, segregate, or classify employees or applicants for employment in any way that would 66 deprive or tend to deprive any individual of employment opportunities or otherwise adversely affect an individual's status as an employee, because of such individual's race, color, religion, sex, sexual 67 orientation, gender identity, marital status, pregnancy, childbirth or related medical conditions including 68 69 lactation, age, status as a veteran, disability, or national origin. 70

2. An employment agency to:

a. Fail or refuse to refer for employment, or otherwise discriminate against, any individual because of 71 72 such individual's race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, childbirth or related medical conditions, age, status as a veteran, disability, or national origin; or 73

74 b. Classify or refer for employment any individual on the basis of such individual's race, color, 75 religion, sex, sexual orientation, gender identity, marital status, pregnancy, childbirth or related medical 76 conditions, age, status as a veteran, *disability*, or national origin. 77

3. A labor organization to:

78 a. Exclude or expel from its membership, or otherwise discriminate against, any individual because 79 of such individual's race, color, religion, sex, sexual orientation, gender identity, marital status, 80 pregnancy, childbirth or related medical conditions, age, status as a veteran, *disability*, or national origin; b. Limit, segregate, or classify its membership or applicants for membership, or classify or fail to or 81 refuse to refer for employment any individual, in any way that would deprive or tend to deprive such 82 83 individual of employment opportunities, or would limit such employment opportunities or otherwise 84 adversely affect an individual's status as an employee or as an applicant for employment, because of 85 such individual's race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, 86 childbirth or related medical conditions, age, status as a veteran, *disability*, or national origin; or

87 c. Cause or attempt to cause an employer to discriminate against an individual in violation of 88 subdivisions a or b.

89 4. An employer, labor organization, or joint apprenticeship committee to discriminate against any 90 individual in any program to provide apprenticeship or other training program on the basis of such 91 individual's race, color, religion, sex, sexual orientation, gender identity, pregnancy, childbirth or related 92 medical conditions, age, status as a veteran, disability, or national origin.

93 5. An employer, in connection with the selection or referral of applicants or candidates for employment or promotion, to adjust the scores of, use different cutoff scores for, or otherwise alter the 94 95 results of employment-related tests on the basis of race, color, religion, sex, sexual orientation, gender 96 identity, marital status, pregnancy, childbirth or related medical conditions, age, status as a veteran, 97 disability, or national origin.

98 6. Except as otherwise provided in this chapter, an employer to use race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, childbirth or related medical conditions, age, status 99 100 as a veteran, *disability*, or national origin as a motivating factor for any employment practice, even though other factors also motivate the practice. 101

102 7. (i) An employer to discriminate against any employees or applicants for employment, (ii) an employment agency or a joint apprenticeship committee controlling an apprenticeship or other training 103 104 program to discriminate against any individual, or (iii) a labor organization to discriminate against any member thereof or applicant for membership because such individual has opposed any practice made an 105 unlawful employment discriminatory practice by this chapter or because such individual has made a 106 charge, testified, assisted, or participated in any manner in an investigation, proceeding, or hearing under 107 108 this chapter.

8. Ân employer, labor organization, employment agency, or joint apprenticeship committee 109 110 controlling an apprenticeship or other training program to print or publish, or cause to be printed or published, any notice or advertisement relating to (i) employment by such an employer, (ii) membership 111 in or any classification or referral for employment by such a labor organization, (iii) any classification or 112 referral for employment by such an employment agency, or (iv) admission to, or employment in, any 113 114 program established to provide apprenticeship or other training by such a joint apprenticeship committee that indicates any preference, limitation, specification, or discrimination based on race, color, religion, 115 116 sex, sexual orientation, gender identity, marital status, pregnancy, childbirth or related medical conditions, age, status as a veteran, disability, or national origin, except that such a notice or 117 advertisement may indicate a preference, limitation, specification, or discrimination based on religion, 118 119 sex, age, or national origin when religion, sex, age, or national origin is a bona fide occupational qualification for employment. 120

121 C. Notwithstanding any other provision of this chapter, it is not an unlawful employment

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122 *discriminatory* practice:

123 1. For (i) an employer to hire and employ employees; (ii) an employment agency to classify, or refer 124 for employment, any individual; (iii) a labor organization to classify its membership or to classify or 125 refer for employment any individual; or (iv) an employer, labor organization, or joint apprenticeship 126 committee to admit or employ any individual in any apprenticeship or other training program on the 127 basis of such individual's religion, sex, or age in those certain instances where religion, sex, or age is a 128 bona fide occupational qualification reasonably necessary to the normal operation of that particular 129 employer, employment agency, labor organization, or joint apprenticeship committee;

2. For an elementary or secondary school or institution of higher education to hire and employ
employees of a particular religion if such elementary or secondary school or institution of higher
education is, in whole or in substantial part, owned, supported, controlled, or managed by a particular
religion or by a particular religious corporation, association, or society or if the curriculum of such
elementary or secondary school or institution of higher education is directed toward the propagation of a
particular religion;

3. For an employer to apply different standards of compensation, or different terms, conditions, or privileges of employment, pursuant to a bona fide seniority or merit system, or a system that measures earnings by quantity or quality of production, or to employees who work in different locations, provided that such differences are not the result of an intention to discriminate because of race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, childbirth or related medical conditions, age, status as a veteran, *disability*, or national origin;

4. For an employer to give and to act upon the results of any professionally developed ability test,
provided that such test, its administration, or an action upon the results is not designed, intended, or
used to discriminate because of race, color, religion, sex, sexual orientation, gender identity, marital
status, pregnancy, childbirth or related medical conditions, age, status as a veteran, *disability*, or national
origin;

5. For an employer to provide reasonable accommodations related to *disability*, pregnancy, childbirth
or related medical conditions, and lactation, when such accommodations are requested by the employee;
or

6. For an employer to condition employment or premises access based upon citizenship where the
employer is subject to any requirement imposed in the interest of the national security of the United
States under any security program in effect pursuant to or administered under any statute or regulation
of the federal government or any executive order of the President of the United States.

154 D. Nothing in this chapter shall be construed to require any employer, employment agency, labor 155 organization, or joint apprenticeship committee to grant preferential treatment to any individual or to any 156 group because of such individual's or group's race, color, religion, sex, sexual orientation, gender 157 identity, marital status, pregnancy, childbirth or related medical conditions, age, status as a veteran, 158 *disability*, or national origin on account of an imbalance that may exist with respect to the total number 159 or percentage of persons of any race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, childbirth or related medical conditions, age, status as a veteran, disability, or national 160 origin employed by any employer, referred or classified for employment by any employment agency or 161 labor organization, admitted to membership or classified by any labor organization, or admitted to or 162 employed in any apprenticeship or other training program, in comparison with the total number or 163 164 percentage of persons of such race, color, religion, sex, sexual orientation, gender identity, marital status, pregnancy, childbirth or related medical conditions, age, status as a veteran, disability, or national origin 165 166 in any community.

167 E. The provisions of this section shall not apply to the employment of individuals of a particular
168 religion by a religious corporation, association, educational institution, or society to perform work
169 associated with its activities.

170 § 2.2-3905.1. Reasonable accommodations for persons with disabilities; unlawful discriminatory 171 practice; notice of rights.

172 *A. As used in this section:*

173 "Employer" means any person, or agent of such person, employing more than five employees for 174 each working day in each of 20 or more calendar weeks in the current or preceding calendar year.

175 *"Person with a disability" means the term as defined in § 51.5-40.1.*

176 *"Physical impairment" means the term as defined in § 51.5-40.1.*

177 *"Mental impairment" means the term as defined in § 51.5-40.1.*

178 *"Otherwise qualified person with a disability" means the term as defined in subsection A of* **179** *§ 51.5-41.*

180 *B.* It shall be an unlawful discriminatory practice for an employer to:

181 *1. Refuse to make reasonable accommodation to the known physical and mental impairments of an* **182** *otherwise qualified person with a disability, if necessary to assist such person in performing a particular*

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183 job, unless the employer can demonstrate that the accommodation would impose an undue hardship on

184 the employer. In determining whether an accommodation would constitute an undue hardship upon the 185 employer, the following shall be considered:

186 a. Hardship on the conduct of the employer's business, considering the nature of the employer's 187 operation, including composition and structure of the employer's workforce;

188 b. Size of the facility where employment occurs;

189 c. The nature and cost of the accommodations needed, taking into account alternative sources of 190 funding or technical assistance included under § 51.5-173;

191 d. The possibility that the same accommodations may be used by other prospective employees; and

192 e. Safety and health considerations of the person with a disability, other employees, and the public.

193 2. Take adverse action against an employee who requests or uses a reasonable accommodation 194 pursuant to this section.

195 3. Deny employment or promotion opportunities to an otherwise qualified applicant or employee because such employer will be required to make reasonable accommodation for a person with a 196 197 disability.

198 4. Require an employee to take leave if another reasonable accommodation can be provided to the 199 known limitations related to the disability.

200 5. Fail to engage in a timely, good faith interactive process with an employee who has requested an 201 accommodation pursuant to this section to determine if the requested accommodation is reasonable and, if such accommodation is determined not to be reasonable, discuss alternative accommodations that may 202 203 be provided.

204 C. An employer shall post in a conspicuous location and include in any employee handbook information concerning an employee's rights to reasonable accommodation for disabilities. Such information shall also be directly provided to (i) new employees upon commencement of their 205 206 employment and (ii) any employee within 10 days of such employee's providing notice to the employer 207 208 that such employee has a disability.

209 § 51.5-41. Discrimination against otherwise qualified persons with disabilities by employers 210 prohibited.

211 A. No employer shall discriminate in employment or promotion practices against an otherwise 212 qualified person with a disability solely because of such disability. For the purposes of this section, an 213 "otherwise qualified person with a disability" means a person qualified to perform the duties of a 214 particular job or position and whose disability is unrelated to the person's ability to perform such duties 215 or position or is unrelated to the person's qualifications for employment or promotion essential functions 216 of a job with or without reasonable accommodations.

217 B. It is the policy of the Commonwealth that persons with disabilities shall be employed in the state 218 service, the service of the political subdivisions of the Commonwealth, in the public schools, and in all 219 other employment supported in whole or in part by public funds on the same terms and conditions as 220 other persons unless it is shown that the particular disability prevents the performance of the work 221 involved.

222 C. An employer shall make reasonable accommodation to the known physical and mental 223 impairments of an otherwise qualified person with a disability, if necessary to assist such person in 224 performing a particular job, unless the employer can demonstrate that the accommodation would impose 225 an undue burden on the employer. For the purposes of this section, "mental impairment" does not 226 include active alcoholism or current drug addiction and does not include any mental impairment, disease, 227 or defect that has been successfully asserted by an individual as a defense to any criminal charge.

228 1. In determining whether an accommodation would constitute an undue burden upon the employer, 229 the following shall be considered:

230 a. Hardship on the conduct of the employer's business, considering the nature of the employer's 231 operation, including composition and structure of the employer's work force; 232

b. Size of the facility where employment occurs;

233 c. The nature and cost of the accommodations needed, taking into account alternate sources of 234 funding or technical assistance included under § 51.5-173; 235

d. The possibility that the same accommodations may be used by other prospective employees;

e. Safety and health considerations of the person with a disability, other employees, and the public.

237 2. Notwithstanding the foregoing, any accommodation that would exceed \$500 in cost shall be 238 rebuttably presumed to impose an undue burden upon any employer with fewer than 50 employees. 239

3. The employer has the right to choose among equally effective accommodations.

240 4. 3. Nothing in this section shall require accommodations when the authority to make such 241 accommodations is precluded under the terms of a lease or otherwise prohibited by statute, ordinance, or 242 other regulation.

243 5.4. Building modifications made for the purposes of such reasonable accommodation may be made without requiring the remainder of the existing building to comply with the requirements of the Uniform 244

245 Statewide Building Code.

246 D. Nothing in this section shall prohibit an employer from refusing to hire or promote, from 247 disciplining, transferring, or discharging or taking any other personnel action pertaining to an applicant 248 or an employee who, because of his disability, is unable to adequately perform his duties, or cannot 249 perform such duties in a manner which would not endanger his health or safety or the health or safety 250 of others. Nothing in this section shall subject an employer to any legal liability resulting from the 251 refusal to employ or promote or from the discharge, transfer, discipline of, or the taking of any other 252 personnel action pertaining to a person with a disability who, because of his disability, is unable to 253 adequately perform his duties, or cannot perform such duties in a manner that would not endanger his 254 health or safety or the health or safety of others.

E. Nothing in this section shall be construed as altering the provisions of the Virginia Minimum Wage Act (§ 40.1-28.8 et seq.).

257 F. This section shall not apply to employers covered by the federal Rehabilitation Act of 1973.

258 G. No employer who has hired any person because of the requirements of this section shall be liable 259 for any alleged negligence in such hiring.

260 2. That the Division of Human Rights of the Department of Law shall develop and publish the
261 notice required by subsection C of § 2.2-3905.1 of the Code of Virginia, as created by this act,
262 within 120 days of the effective date of this act.