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HOUSE BILL NO. 5093

Offered August 19, 2020

A BILL to amend and reenact § 44-146.17 of the Code of Virginia, relating to Emergency Services and Disaster Law; powers and duties of the Governor; executive orders; penalty.

Patrons—Watts, Adams, D.M., Ayala, Bourne, Carr, Gooditis, Guzman, Hayes, Hope, Jenkins, Keam, Kory, Levine, Lindsey, McQuinn, Plum, Price, Rasoul, Samirah and Sickles

Referred to Committee on Public Safety

Be it enacted by the General Assembly of Virginia:

1. That § 44-146.17 of the Code of Virginia is amended and reenacted as follows:

§ 44-146.17. Powers and duties of Governor.

The Governor shall be Director of Emergency Management. He shall take such action from time to time as is necessary for the adequate promotion and coordination of state and local emergency services activities relating to the safety and welfare of the Commonwealth in time of disasters.

The Governor shall have, in addition to his powers hereinafter or elsewhere prescribed by law, the following powers and duties:

(1) To proclaim and publish such rules and regulations and to issue such orders as may, in his judgment, be necessary to accomplish the purposes of this chapter including, but not limited to such measures as are in his judgment required to control, restrict, allocate or regulate the use, sale, production and distribution of food, fuel, clothing and other commodities, materials, goods, services and resources under any state or federal emergency services programs.

He may adopt and implement the Commonwealth of Virginia Emergency Operations Plan, which provides for state-level emergency operations in response to any type of disaster or large-scale emergency affecting Virginia and that provides the needed framework within which more detailed emergency plans and procedures can be developed and maintained by state agencies, local governments and other organizations.

He may direct and compel evacuation of all or part of the populace from any stricken or threatened area if this action is deemed necessary for the preservation of life, implement emergency mitigation, preparedness, response or recovery actions; prescribe routes, modes of transportation and destination in connection with evacuation; and control ingress and egress at an emergency area, including the movement of persons within the area and the occupancy of premises therein.

Executive orders, to include those declaring a state of emergency and directing evacuation, shall have the force and effect of law and the violation thereof shall be punishable as a civil penalty of not more than \$500 or as a Class 1 misdemeanor in every case where the executive order declares that its violation shall have such force and effect. Where an executive order declares a violation shall be punishable as a civil penalty, such violation shall be charged by summons and may be executed by a law-enforcement officer when such violation is observed by the officer. The summons used by a law-enforcement officer pursuant to this section shall be, in form, the same as the uniform summons for motor vehicle law violations as prescribed pursuant to § 46.2-388. The proceeds of such civil penalties collected pursuant to this section shall be paid and collected only in lawful money of the United States and paid into the state treasury to the credit of the Literary Fund.

Such executive orders declaring a state of emergency may address exceptional circumstances that exist relating to an order of quarantine or an order of isolation concerning a communicable disease of public health threat that is issued by the State Health Commissioner for an affected area of the Commonwealth pursuant to Article 3.02 (§ 32.1-48.05 et seq.) of Chapter 2 of Title 32.1.

Except as to emergency plans issued to prescribe actions to be taken in the event of disasters and emergencies, no rule, regulation, or order issued under this section shall have any effect beyond June 30 next following the next adjournment of the regular session of the General Assembly but the same or a similar rule, regulation, or order may thereafter be issued again if not contrary to law;

(2) To appoint a State Coordinator of Emergency Management and authorize the appointment or employment of other personnel as is necessary to carry out the provisions of this chapter, and to remove, in his discretion, any and all persons serving hereunder;

(3) To procure supplies and equipment, to institute training and public information programs relative to emergency management and to take other preparatory steps including the partial or full mobilization of emergency management organizations in advance of actual disaster, to insure the furnishing of adequately trained and equipped forces in time of need;

(4) To make such studies and surveys of industries, resources, and facilities in the Commonwealth as

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58 may be necessary to ascertain the capabilities of the Commonwealth and to plan for the most efficient
59 emergency use thereof;

60 (5) On behalf of the Commonwealth enter into mutual aid arrangements with other states and to
61 coordinate mutual aid plans between political subdivisions of the Commonwealth. After a state of
62 emergency is declared in another state and the Governor receives a written request for assistance from
63 the executive authority of that state, the Governor may authorize the use in the other state of personnel,
64 equipment, supplies, and materials of the Commonwealth, or of a political subdivision, with the consent
65 of the chief executive officer or governing body of the political subdivision;

66 (6) To delegate any administrative authority vested in him under this chapter, and to provide for the
67 further delegation of any such authority, as needed;

68 (7) Whenever, in the opinion of the Governor, the safety and welfare of the people of the
69 Commonwealth require the exercise of emergency measures due to a threatened or actual disaster, he
70 may declare a state of emergency to exist;

71 (8) To request a major disaster declaration from the President, thereby certifying the need for federal
72 disaster assistance and ensuring the expenditure of a reasonable amount of funds of the Commonwealth,
73 its local governments, or other agencies for alleviating the damage, loss, hardship, or suffering resulting
74 from the disaster;

75 (9) To provide incident command system guidelines for state agencies and local emergency response
76 organizations; and

77 (10) Whenever, in the opinion of the Governor or his designee, an employee of a state or local
78 public safety agency responding to a disaster has suffered an extreme personal or family hardship in the
79 affected area, such as the destruction of a personal residence or the existence of living conditions that
80 imperil the health and safety of an immediate family member of the employee, the Governor may direct
81 the Comptroller of the Commonwealth to issue warrants not to exceed \$2,500 per month, for up to three
82 calendar months, to the employee to assist the employee with the hardship.