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SENATE JOINT RESOLUTION NO. 12

Offered January 8, 2020

Prefiled December 29, 2019

Proposing an amendment to Section 6 of Article II of the Constitution of Virginia and proposing an amendment to the Constitution of Virginia by adding in Article II a section numbered 6-A, relating to apportionment; Virginia Redistricting Commission.

Patron—Cosgrove

Referred to Committee on Privileges and Elections

WHEREAS, proposed amendments to the Constitution of Virginia, hereinafter set forth, were agreed to by a majority of the members elected to each of the two houses of the General Assembly at the regular session of 2019 and referred to this, the next regular session held after the 2019 general election of members of the House of Delegates, as required by the Constitution of Virginia; now, therefore, be it

RESOLVED by the Senate, the House of Delegates concurring, That the following amendments to the Constitution of Virginia be, and the same hereby are, proposed in conformity with the provisions of Section 1 of Article XII of the Constitution of Virginia, namely:

Amend Section 6 of Article II of the Constitution of Virginia and amend the Constitution of Virginia by adding in Article II a section numbered 6-A as follows:

ARTICLE II

FRANCHISE AND OFFICERS

Section 6. Apportionment.

Members of the House of Representatives of the United States and members of the Senate and of the House of Delegates of the General Assembly shall be elected from electoral districts established by the General Assembly pursuant to Section 6-A of this Constitution. Every electoral district shall be composed of contiguous and compact territory and shall be so constituted as to give, as nearly as is practicable, representation in proportion to the population of the district. Every electoral district shall be drawn in accordance with the requirements of federal and state laws that address racial and ethnic fairness, including the Equal Protection Clause of the Fourteenth Amendment to the Constitution of the United States and provisions of the Voting Rights Act of 1965, as amended, and judicial decisions interpreting such laws. Districts shall provide, where practicable, opportunities for racial and ethnic communities to elect candidates of their choice.

The General Assembly shall reapportion the Commonwealth shall be reapportioned into electoral districts in accordance with this section and Section 6-A in the year 2011 2021 and every ten years thereafter.

Any such decennial reapportionment law shall take effect immediately and not be subject to the limitations contained in Article IV, Section 13, of this Constitution.

The districts delineated in the decennial reapportionment law shall be implemented for the November general election for the United States House of Representatives, Senate, or House of Delegates, respectively, that is held immediately prior to the expiration of the term being served in the year that the reapportionment law is required to be enacted. A member in office at the time that a decennial redistricting law is enacted shall complete his term of office and shall continue to represent the district from which he was elected for the duration of such term of office so long as he does not move his residence from the district from which he was elected. Any vacancy occurring during such term shall be filled from the same district that elected the member whose vacancy is being filled.

Section 6-A. Virginia Redistricting Commission.

(a) In the year 2020 and every ten years thereafter, the Virginia Redistricting Commission (the Commission) shall be convened for the purpose of establishing districts for the United States House of Representatives and for the Senate and the House of Delegates of the General Assembly pursuant to Article II, Section 6 of this Constitution.

(b) The Commission shall consist of sixteen commissioners who shall be selected in accordance with the provisions of this subsection.

(1) Eight commissioners shall be legislative members, four of whom shall be members of the Senate of Virginia and four of whom shall be members of the House of Delegates. These commissioners shall be appointed no later than December 1 of the year ending in zero and shall continue to serve until their successors are appointed.

(A) Two commissioners shall represent the political party having the highest number of members in the Senate of Virginia and shall be appointed by the President pro tempore of the Senate of Virginia.

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59 (B) Two commissioners shall represent the political party having the next highest number of members
60 in the Senate of Virginia and shall be appointed by the leader of that political party.

61 (C) Two commissioners shall represent the political party having the highest number of members in
62 the House of Delegates and shall be appointed by the Speaker of the House of Delegates.

63 (D) Two commissioners shall represent the political party having the next highest number of
64 members in the House of Delegates and shall be appointed by the leader of that political party.

65 (2) Eight commissioners shall be citizen members who shall be selected in accordance with the
66 provisions of this subdivision and in the manner determined by the General Assembly by general law.

67 (A) There shall be a Redistricting Commission Selection Committee (the Committee) consisting of five
68 retired judges of the circuit courts of Virginia. By November 15 of the year ending in zero, the Chief
69 Justice of the Supreme Court of Virginia shall certify to the Speaker of the House of Delegates, the
70 leader in the House of Delegates of the political party having the next highest number of members in
71 the House of Delegates, the President pro tempore of the Senate of Virginia, and the leader in the
72 Senate of Virginia of the political party having the next highest number of members in the Senate a list
73 of retired judges of the circuit courts of Virginia who are willing to serve on the Committee, and these
74 members shall each select a judge from the list. The four judges selected to serve on the Committee
75 shall select, by a majority vote, a judge from the list prescribed herein to serve as the fifth member of
76 the Committee and to serve as the chairman of the Committee.

77 (B) By January 1 of the year ending in one, the Speaker of the House of Delegates, the leader in the
78 House of Delegates of the political party having the next highest number of members in the House of
79 Delegates, the President pro tempore of the Senate of Virginia, and the leader in the Senate of the
80 political party having the next highest number of members in the Senate shall each submit to the
81 Committee a list of at least sixteen citizen candidates for service on the Commission. Such citizen
82 candidates shall meet the criteria established by the General Assembly by general law.

83 The Committee shall select, by a majority vote, two citizen members from each list submitted. No
84 member or employee of the Congress of the United States or of the General Assembly shall be eligible
85 to serve as a citizen member.

86 (c) By February 1 of the year ending in one, the Commission shall hold a public meeting at which it
87 shall select a chairman from its membership. The chairman shall be a citizen member and shall be
88 responsible for coordinating the work of the Commission.

89 (d) The Commission shall submit to the General Assembly plans for districts for the Senate and the
90 House of Delegates of the General Assembly no later than 45 days following the receipt of census data
91 and shall submit to the General Assembly plans for districts for the United States House of
92 Representatives no later than 60 days following the receipt of census data or by the first day of July of
93 that year, whichever occurs later.

94 (1) To be submitted as a proposed plan for districts for members of the United States House of
95 Representatives, a plan shall receive affirmative votes of at least six of the eight legislative members and
96 six of the eight citizen members.

97 (2) To be submitted as a proposed plan for districts for members of the Senate, a plan shall receive
98 affirmative votes of at least six of the eight legislative members, including at least three of the four
99 legislative members who are members of the Senate, and at least six of the eight citizen members.

100 (3) To be submitted as a proposed plan for districts for members of the House of Delegates, a plan
101 shall receive affirmative votes of at least six of the eight legislative members, including at least three of
102 the four legislative members who are members of the House of Delegates, and at least six of the eight
103 citizen members.

104 (e) Plans for districts for the Senate and the House of Delegates shall be embodied in and voted on
105 as a single bill. The vote on any bill embodying a plan for districts shall be taken in accordance with
106 the provisions of Article IV, Section 11 of this Constitution, except that no amendments shall be
107 permitted. Such bills shall not be subject to the provisions contained in Article V, Section 6 of this
108 Constitution.

109 (f) Within fifteen days of receipt of a plan for districts, the General Assembly shall take a vote on the
110 bill embodying that plan in accordance with the provisions of subsection (e). If the General Assembly
111 fails to adopt such bill by this deadline, the Commission shall submit a new plan for districts to the
112 General Assembly within fourteen days of the General Assembly's failure to adopt the bill. The General
113 Assembly shall take a vote on the bill embodying such plan within seven days of receipt of the plan. If
114 the General Assembly fails to adopt such bill by this deadline, the districts shall be established by the
115 Supreme Court of Virginia.

116 (g) If the Commission fails to submit a plan for districts by the deadline set forth in subsection (d),
117 the Commission shall have fourteen days following its initial failure to submit a plan to the General
118 Assembly. If the Commission fails to submit a plan for districts to the General Assembly by this
119 deadline, the districts shall be established by the Supreme Court of Virginia.

120 If the Commission submits a plan for districts within fourteen days following its initial failure to

121 submit a plan, the General Assembly shall take a vote on the bill embodying such plan within seven
122 days of its receipt. If the General Assembly fails to adopt such bill by this deadline, the districts shall be
123 established by the Supreme Court of Virginia.

124 (h) All meetings of the Commission shall be open to the public. Prior to proposing any redistricting
125 plans and prior to voting on redistricting plans, the Commission shall hold at least three public
126 hearings in different parts of the Commonwealth to receive and consider comments from the public.

127 (i) All records and documents of the Commission, or any individual or group performing delegated
128 functions of or advising the Commission, related to the Commission's work, including internal
129 communications and communications from outside parties, shall be considered public information.