

20106781D

## SENATE BILL NO. 632

## AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Commerce and Labor  
on February 3, 2020)

(Patron Prior to Substitute—Senator Surovell)

A BILL to amend and reenact §§ 56-265.1, 56-585.1, 56-585.1:4, 56-598, and 56-599 of the Code of Virginia and to amend and reenact the fourteenth enactment of Chapter 296 of the Acts of Assembly of 2018, relating to public utilities; energy storage capacity in the Commonwealth.

Be it enacted by the General Assembly of Virginia:

1. That §§ 56-265.1, 56-585.1, 56-585.1:4, 56-598, and 56-599 of the Code of Virginia are amended and reenacted as follows:

§ 56-265.1. Definitions.

In this chapter, the following terms shall have the following meanings:

(a) "Company" means a corporation, a limited liability company, an individual, a partnership, an association, a joint-stock company, a business trust, a cooperative, or an organized group of persons, whether incorporated or not; or any receiver, trustee or other liquidating agent of any of the foregoing in his capacity as such; but not a municipal corporation or a county, unless such municipal corporation or county has obtained a certificate pursuant to § 56-265.4:4.

(b) "Public utility" means any company that owns or operates facilities within the Commonwealth of Virginia for the generation, transmission, storage, or distribution of electric energy for sale, for the production, storage, transmission, or distribution, otherwise than in enclosed portable containers, of natural or manufactured gas or geothermal resources for sale for heat, light or power, or for the furnishing of telephone service, sewerage facilities or water. ~~As used in this definition, A "public utility" may own a facility for the storage of electric energy for sale that includes one or more pumped hydroelectricity generation and storage facilities located in the coalfield region of Virginia as described in § 15.2-6002.~~ However, the term "public utility" does not include any of the following:

(1) Except as otherwise provided in § 56-265.3:1, any company furnishing sewerage facilities, geothermal resources or water to less than 50 customers. Any company furnishing water or sewer services to 10 or more customers and excluded by this subdivision from the definition of "public utility" for purposes of this chapter nevertheless shall not abandon the water or sewer services unless and until approval is granted by the Commission or all the customers receiving such services agree to accept ownership of the company.

(2) Any company generating and distributing electric energy exclusively for its own consumption.

(3) Any company (A) which furnishes electric service together with heating and cooling services, generated at a central plant installed on the premises to be served, to the tenants of a building or buildings located on a single tract of land undivided by any publicly maintained highway, street or road at the time of installation of the central plant, and (B) which does not charge separately or by meter for electric energy used by any tenant except as part of a rental charge. Any company excluded by this subdivision from the definition of "public utility" for the purposes of this chapter nevertheless shall, within 30 days following the issuance of a building permit, notify the State Corporation Commission in writing of the ownership, capacity and location of such central plant, and it shall be subject, with regard to the quality of electric service furnished, to the provisions of Chapters 10 (§ 56-232 et seq.) and 17 (§ 56-509 et seq.) and regulations thereunder and be deemed a public utility for such purposes, if such company furnishes such service to 100 or more lessees.

(4) Any company, or affiliate thereof, making a first or direct sale, or ancillary transmission or delivery service, of natural or manufactured gas to fewer than 35 commercial or industrial customers, which are not themselves "public utilities" as defined in this chapter, or to certain public schools as indicated in this subdivision, for use solely by such purchasing customers at facilities which are not located in a territory for which a certificate to provide gas service has been issued by the Commission under this chapter and which, at the time of the Commission's receipt of the notice provided under § 56-265.4:5, are not located within any area, territory, or jurisdiction served by a municipal corporation that provided gas distribution service as of January 1, 1992, provided that such company shall comply with the provisions of § 56-265.4:5. Direct sales or ancillary transmission or delivery services of natural gas to public schools in the following localities may be made without regard to the number of schools involved and shall not count against the "fewer than 35" requirement in this subdivision: the Counties of Dickenson, Wise, Russell, and Buchanan, and the City of Norton.

(5) Any company which is not a public service corporation and which provides compressed natural gas service at retail for the public.

(6) Any company selling landfill gas from a solid waste management facility permitted by the

60 Department of Environmental Quality to a public utility certificated by the Commission to provide gas  
61 distribution service to the public in the area in which the solid waste management facility is located. If  
62 such company submits to the public utility a written offer for sale of such gas and the public utility  
63 does not agree within 60 days to purchase such gas on mutually satisfactory terms, then the company  
64 may sell such gas to (i) any facility owned and operated by the Commonwealth which is located within  
65 three miles of the solid waste management facility or (ii) any purchaser after such landfill gas has been  
66 liquefied. The provisions of this subdivision shall not apply to the City of Lynchburg or Fairfax County.

67 (7) Any authority created pursuant to the Virginia Water and Waste Authorities Act (§ 15.2-5100 et  
68 seq.) making a sale or ancillary transmission or delivery service of landfill gas to a commercial or  
69 industrial customer from a solid waste management facility permitted by the Department of  
70 Environmental Quality and operated by that same authority, if such an authority limits off-premises sale,  
71 transmission or delivery service of landfill gas to no more than one purchaser. The authority may  
72 contract with other persons for the construction and operation of facilities necessary or convenient to the  
73 sale, transmission or delivery of landfill gas, and no such person shall be deemed a public utility solely  
74 by reason of its construction or operation of such facilities. If the purchaser of the landfill gas is located  
75 within the certificated service territory of a natural gas public utility, the public utility may file for  
76 Commission approval a proposed tariff to reflect any anticipated or known changes in service to the  
77 purchaser as a result of the use of landfill gas. No such tariff shall impose on the purchaser of the  
78 landfill gas terms less favorable than similarly situated customers with alternative fuel capabilities;  
79 provided, however, that such tariff may impose such requirements as are reasonably calculated to  
80 recover the cost of such service and to protect and ensure the safety and integrity of the public utility's  
81 facilities.

82 (8) A company selling or delivering only landfill gas, electricity generated from only landfill gas, or  
83 both, that is derived from a solid waste management facility permitted by the Department of  
84 Environmental Quality and sold or delivered from any such facility to not more than three commercial  
85 or industrial purchasers or to a natural gas or electric public utility, municipal corporation or county as  
86 authorized by this section. If a purchaser of the landfill gas is located within the certificated service  
87 territory of a natural gas public utility or within an area in which a municipal corporation provides gas  
88 distribution service and the landfill gas is to be used in facilities constructed after January 1, 2000, such  
89 company shall submit to such public utility or municipal corporation a written offer for sale of that gas  
90 prior to offering the gas for sale or delivery to a commercial or industrial purchaser. If the public utility  
91 or municipal corporation does not agree within 60 days following the date of the offer to purchase such  
92 landfill gas on mutually satisfactory terms, then the company shall be authorized to sell such landfill  
93 gas, electricity, or both, to the commercial or industrial purchaser, utility, municipal corporation, or  
94 county. Such public utility may file for Commission approval a proposed tariff to reflect any anticipated  
95 or known changes in service to the purchaser as a result of the purchaser's use of the landfill gas. No  
96 such tariff shall impose on such purchaser of the landfill gas terms less favorable than those imposed on  
97 similarly situated customers with alternative fuel capabilities; provided, however, that such tariff may  
98 impose such requirements as are reasonably calculated to recover any cost of such service and to protect  
99 and ensure the safety and integrity of the public utility's facilities.

100 (9) A company that is not organized as a public service company pursuant to subsection D of  
101 § 13.1-620 and that sells and delivers propane air only to one or more public utilities. Any company  
102 excluded by this subdivision from the definition of "public utility" for the purposes of this chapter  
103 nevertheless shall be subject to the Commission's jurisdiction relating to gas pipeline safety and  
104 enforcement.

105 (10) A farm or aggregation of farms that owns and operates facilities within the Commonwealth for  
106 the generation of electric energy from waste-to-energy technology. As used in this subdivision, (i)  
107 "farm" means any person that obtains at least 51 percent of its annual gross income from agricultural  
108 operations and produces the agricultural waste used as feedstock for the waste-to-energy technology, (ii)  
109 "agricultural waste" means biomass waste materials capable of decomposition that are produced from the  
110 raising of plants and animals during agricultural operations, including animal manures, bedding, plant  
111 stalks, hulls, and vegetable matter, and (iii) "waste-to-energy technology" means any technology,  
112 including ~~but not limited to~~ a methane digester, that converts agricultural waste into gas, steam, or heat  
113 that is used to generate electricity on-site.

114 (11) A company, other than an entity organized as a public service company, that provides  
115 non-utility gas service as provided in § 56-265.4:6.

116 (12) A company, other than an entity organized as a public service company, that provides storage of  
117 electric energy that is not for sale to the public.

118 (c) "Commission" means the State Corporation Commission.

119 (d) "Geothermal resources" means those resources as defined in § 45.1-179.2.

120 **§ 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or**  
121 **expire.**

A. During the first six months of 2009, the Commission shall, after notice and opportunity for hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, distribution and transmission services of each investor-owned incumbent electric utility. Such proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), except as modified herein. In such proceedings the Commission shall determine fair rates of return on common equity applicable to the generation and distribution services of the utility. In so doing, the Commission may use any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return more than 300 basis points higher than such average. The peer group of the utility shall be determined in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined rate of return by up to 100 basis points based on the generating plant performance, customer service, and operating efficiency of a utility, as compared to nationally recognized standards determined by the Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine the rates that the utility may charge until such rates are adjusted. If the Commission finds that the utility's combined rate of return on common equity is more than 50 basis points below the combined rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing the utility's services and to earn not less than such combined rate of return. If the Commission finds that the utility's combined rate of return on common equity is more than 50 basis points above the combined rate of return as so determined, it shall be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the Commission may not order such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the Commission, following the effective date of the Commission's order and be allocated among customer classes such that the relationship between the specific customer class rates of return to the overall target rate of return will have the same relationship as the last approved allocation of revenues used to design base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall conduct reviews of the rates, terms and conditions for the provision of generation, distribution and transmission services by each investor-owned incumbent electric utility, subject to the following provisions:

1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, and such reviews shall be conducted in a single, combined proceeding. Pursuant to subsection A of § 56-585.1:1, the Commission shall conduct a review for a Phase I Utility in 2020, utilizing the three successive 12-month test periods beginning January 1, 2017, and ending December 31, 2019. Thereafter, reviews for a Phase I Utility will be on a triennial basis with subsequent proceedings utilizing the three successive 12-month test periods ending December 31 immediately preceding the year in which such review proceeding is conducted. Pursuant to subsection A of § 56-585.1:1, the Commission shall conduct a review for a Phase II Utility in 2021, utilizing the four successive 12-month test periods beginning January 1, 2017, and ending December 31, 2020, with subsequent reviews on a triennial basis utilizing the three successive 12-month test periods ending December 31 immediately preceding the year in which such review proceeding is conducted. All such reviews occurring after December 31, 2017, shall be referred to as triennial reviews. For purposes of this section, a Phase I Utility is an investor-owned incumbent electric utility that was, as of July 1, 1999, not bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002, and a Phase II Utility is an investor-owned incumbent electric utility that was bound by such a settlement.

2. Subject to the provisions of subdivision 6, the fair rate of return on common equity applicable separately to the generation and distribution services of such utility, and for the two such services combined, and for any rate adjustment clauses approved under subdivision 5 or 6, shall be determined by the Commission during each such triennial review, as follows:

a. The Commission may use any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such triennial review, nor shall the Commission set such return more than 300 basis points higher than such

183 average.

184 b. In selecting such majority of peer group investor-owned electric utilities, the Commission shall  
185 first remove from such group the two utilities within such group that have the lowest reported returns of  
186 the group, as well as the two utilities within such group that have the highest reported returns of the  
187 group, and the Commission shall then select a majority of the utilities remaining in such peer group. In  
188 its final order regarding such triennial review, the Commission shall identify the utilities in such peer  
189 group it selected for the calculation of such limitation. For purposes of this subdivision, an  
190 investor-owned electric utility shall be deemed part of such peer group if (i) its principal operations are  
191 conducted in the southeastern United States east of the Mississippi River in either the states of West  
192 Virginia or Kentucky or in those states south of Virginia, excluding the state of Tennessee, (ii) it is a  
193 vertically-integrated electric utility providing generation, transmission and distribution services whose  
194 facilities and operations are subject to state public utility regulation in the state where its principal  
195 operations are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of  
196 at least Baa at the end of the most recent test period subject to such triennial review, and (iv) it is not  
197 an affiliate of the utility subject to such triennial review.

198 c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the  
199 enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's  
200 combined rate of return based on the Commission's consideration of the utility's performance.

201 d. In any Current Proceeding, the Commission shall determine whether the Current Return has  
202 increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a  
203 percentage, in the United States Average Consumer Price Index for all items, all urban consumers  
204 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since  
205 the date on which the Commission determined the Initial Return. If so, the Commission may conduct an  
206 additional analysis of whether it is in the public interest to utilize such Current Return for the Current  
207 Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall  
208 be made without regard to any enhanced rate of return on common equity awarded pursuant to the  
209 provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration  
210 of overall economic conditions, the level of interest rates and cost of capital with respect to business and  
211 industry, in general, as well as electric utilities, the current level of inflation and the utility's cost of  
212 goods and services, the effect on the utility's ability to provide adequate service and to attract capital if  
213 less than the Current Return were utilized for the Current Proceeding then pending, and such other  
214 factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that  
215 use of the Current Return for the Current Proceeding then pending would not be in the public interest,  
216 then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for  
217 such utility shall be calculated, for that Current Proceeding only, by increasing the Initial Return by a  
218 percentage at least equal to the increase, expressed as a percentage, in the United States Average  
219 Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor  
220 Statistics of the United States Department of Labor, since the date on which the Commission determined  
221 the Initial Return. For purposes of this subdivision:

222 "Current Proceeding" means any proceeding conducted under any provisions of this subsection that  
223 require or authorize the Commission to determine a fair combined rate of return on common equity for  
224 a utility and that will be concluded after the date on which the Commission determined the Initial  
225 Return for such utility.

226 "Current Return" means the minimum fair combined rate of return on common equity required for  
227 any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

228 "Initial Return" means the fair combined rate of return on common equity determined for such utility  
229 by the Commission on the first occasion after July 1, 2009, under any provision of this subsection  
230 pursuant to the provisions of subdivision 2 a.

231 e. In addition to other considerations, in setting the return on equity within the range allowed by this  
232 section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive  
233 with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

234 f. The determination of such returns shall be made by the Commission on a stand-alone basis, and  
235 specifically without regard to any return on common equity or other matters determined with regard to  
236 facilities described in subdivision 6.

237 g. If the combined rate of return on common equity earned by the generation and distribution  
238 services is no more than 50 basis points above or below the return as so determined or, for any test  
239 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a  
240 Phase I Utility, such return is no more than 70 basis points above or below the return as so determined,  
241 such combined return shall not be considered either excessive or insufficient, respectively. However, for  
242 any test period commencing after December 31, 2012, for a Phase II Utility, and after December 31,  
243 2013, for a Phase I Utility, if the utility has, during the test period or periods under review, earned  
244 below the return as so determined, whether or not such combined return is within 70 basis points of the

return as so determined, the utility may petition the Commission for approval of an increase in rates in accordance with the provisions of subdivision 8 a as if it had earned more than 70 basis points below a fair combined rate of return, and such proceeding shall otherwise be conducted in accordance with the provisions of this section. The provisions of this subdivision are subject to the provisions of subdivision 8.

h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills pursuant to this section shall not be considered for the purpose of determining the utility's earnings in any subsequent triennial review.

3. Each such utility shall make a triennial filing by March 31 of every third year, with such filings commencing for a Phase I Utility in 2020, and such filings commencing for a Phase II Utility in 2021, consisting of the schedules contained in the Commission's rules governing utility rate increase applications. Such filing shall encompass the three successive 12-month test periods ending December 31 immediately preceding the year in which such proceeding is conducted, except that the filing for a Phase II Utility in 2021 shall encompass the four successive 12-month test periods ending December 31, 2020, and in every such case the filing for each year shall be identified separately and shall be segregated from any other year encompassed by the filing. If the Commission determines that rates should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any rate adjustment clauses previously implemented related to facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with the utility's costs, revenues and investments until the amounts that are the subject of such rate adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's costs, revenues and investments only after it makes its initial determination with regard to necessary rate revisions or credits to customers' bills, and the amounts thereof, but after such clauses are combined as herein specified, they shall thereafter be considered part of the utility's costs, revenues, and investments for the purposes of future triennial review proceedings. In a triennial filing under this subdivision that does not result in an overall rate change a utility may propose an adjustment to one or more tariffs that are revenue neutral to the utility.

4. (Expires December 31, 2023) The following costs incurred by the utility shall be deemed reasonable and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity of which the utility is a member, as determined under applicable rates, terms and conditions approved by the Federal Energy Regulatory Commission; (ii) costs charged to the utility that are associated with demand response programs approved by the Federal Energy Regulatory Commission and administered by the regional transmission entity of which the utility is a member; and (iii) costs incurred by the utility to construct, operate, and maintain transmission lines and substations installed in order to provide service to a business park. Upon petition of a utility at any time after the expiration or termination of capped rates, but not more than once in any 12-month period, the Commission shall approve a rate adjustment clause under which such costs, including, without limitation, costs for transmission service; charges for new and existing transmission facilities, including costs incurred by the utility to construct, operate, and maintain transmission lines and substations installed in order to provide service to a business park; administrative charges; and ancillary service charges designed to recover transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to recover these costs shall be designed using the appropriate billing determinants in the retail rate schedules.

4. (Effective January 1, 2024) The following costs incurred by the utility shall be deemed reasonable and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity of which the utility is a member, as determined under applicable rates, terms and conditions approved by the Federal Energy Regulatory Commission, and (ii) costs charged to the utility that are associated with demand response programs approved by the Federal Energy Regulatory Commission and administered by the regional transmission entity of which the utility is a member. Upon petition of a utility at any time after the expiration or termination of capped rates, but not more than once in any 12-month period, the Commission shall approve a rate adjustment clause under which such costs, including, without limitation, costs for transmission service, charges for new and existing transmission facilities, administrative charges, and ancillary service charges designed to recover transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to recover these costs shall be designed using the appropriate billing determinants in the retail rate schedules.

5. A utility may at any time, after the expiration or termination of capped rates, but not more than once in any 12-month period, petition the Commission for approval of one or more rate adjustment clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1, 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring such costs consistent with an order of the Commission entered under clause (vi) of subsection B of § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that

306 comply with the requirements of clause (vi) of subsection B of § 56-582;

307 b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving  
308 programs. The Commission shall approve such a petition if it finds that the program is in the public  
309 interest; provided that the Commission shall allow the recovery of such costs as it finds are reasonable;

310 c. Projected and actual costs for the utility to design, implement, and operate energy efficiency  
311 programs, including a margin to be recovered on operating expenses, which margin for the purposes of  
312 this section shall be equal to the general rate of return on common equity determined as described in  
313 subdivision 2. Any such petition shall include a proposed budget for the design, implementation, and  
314 operation of the energy efficiency program. The Commission shall only approve such a petition if it  
315 finds that the program is in the public interest. If the Commission determines that an energy efficiency  
316 program or portfolio of programs is not in the public interest, its final order shall include all work  
317 product and analysis conducted by the Commission's staff in relation to that program that has bearing  
318 upon the Commission's determination. Such order shall adhere to existing protocols for extraordinarily  
319 sensitive information. As part of such cost recovery, the Commission, if requested by the utility, shall  
320 allow for the recovery of revenue reductions related to energy efficiency programs. The Commission  
321 shall only allow such recovery to the extent that the Commission determines such revenue has not been  
322 recovered through margins from incremental off-system sales as defined in § 56-249.6 that are directly  
323 attributable to energy efficiency programs.

324 None of the costs of new energy efficiency programs of an electric utility, including recovery of  
325 revenue reductions, shall be assigned to any large general service customer. A large general service  
326 customer is a customer that has a verifiable history of having used more than 500 kilowatts of demand  
327 from a single meter of delivery. A utility shall not charge such large general service customer, as  
328 defined by the Commission, for the costs of installing energy efficiency equipment beyond what is  
329 required to provide electric service and meter such service on the customer's premises if the customer  
330 provides, at the customer's expense, equivalent energy efficiency equipment. In all relevant proceedings  
331 pursuant to this section, the Commission shall take into consideration the goals of economic  
332 development, energy efficiency and environmental protection in the Commonwealth;

333 d. Projected and actual costs of participation in a renewable energy portfolio standard program  
334 pursuant to § 56-585.2 that are not recoverable under subdivision 6. The Commission shall approve such  
335 a petition allowing the recovery of such costs as are provided for in a program approved pursuant to  
336 § 56-585.2;

337 e. Projected and actual costs of projects that the Commission finds to be necessary to comply with  
338 state or federal environmental laws or regulations applicable to generation facilities used to serve the  
339 utility's native load obligations. The Commission shall approve such a petition if it finds that such costs  
340 are necessary to comply with such environmental laws or regulations; and

341 f. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate  
342 programs approved by the Commission that accelerate the vegetation management of distribution  
343 rights-of-way. No costs shall be allocated to or recovered from customers that are served within the  
344 large general service rate classes for a Phase II Utility or that are served at subtransmission or  
345 transmission voltage, or take delivery at a substation served from subtransmission or transmission  
346 voltage, for a Phase I Utility.

347 Any rate adjustment clause approved under subdivision 5 c by the Commission shall remain in effect  
348 until the utility exhausts the approved budget for the energy efficiency program. The Commission shall  
349 have the authority to determine the duration or amortization period for any other rate adjustment clause  
350 approved under this subdivision.

351 6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet the  
352 utility's projected native load obligations and to promote economic development, a utility may at any  
353 time, after the expiration or termination of capped rates, petition the Commission for approval of a rate  
354 adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a  
355 coal-fueled generation facility that utilizes Virginia coal and is located in the coalfield region of the  
356 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or  
357 without the utility's service territory, (ii) one or more other generation facilities, (iii) one or more major  
358 unit modifications of generation facilities, including the costs of any system or equipment upgrade,  
359 system or equipment replacement, or other cost reasonably appropriate to extend the combined operating  
360 license for or the operating life of one or more generation facilities utilizing nuclear power, (iv) one or  
361 more new underground facilities to replace one or more existing overhead distribution facilities of 69  
362 kilovolts or less located within the Commonwealth, (v) one or more pumped hydroelectricity generation  
363 and storage facilities that utilize on-site or off-site renewable energy resources as all or a portion of their  
364 power source and such facilities and associated resources are located in the coalfield region of the  
365 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or  
366 without the utility's service territory, or (vi) one or more electric distribution grid transformation  
367 projects; however, subject to the provisions of the following sentence, the utility shall not file a petition

under clause (iv) more often than annually and, in such petition, shall not seek any annual incremental increase in the level of investments associated with such a petition that exceeds five percent of such utility's distribution rate base, as such rate base was determined for the most recently ended 12-month test period in the utility's latest review proceeding conducted pursuant to subdivision 3 and concluded by final order of the Commission prior to the date of filing of such petition under clause (iv). In all proceedings regarding petitions filed under clause (iv) or (vi), the level of investments approved for recovery in such proceedings shall be in addition to, and not in lieu of, levels of investments previously approved for recovery in prior proceedings under clause (iv) or (vi), as applicable. As of December 1, 2028, any costs recovered by a utility pursuant to clause (iv) shall be limited to any remaining costs associated with conversions of overhead distribution facilities to underground facilities that have been previously approved or are pending approval by the Commission through a petition by the utility under this subdivision. Such a petition concerning facilities described in clause (ii) that utilize nuclear power, facilities described in clause (ii) that are coal-fueled and will be built by a Phase I Utility, or facilities described in clause (i) may also be filed before the expiration or termination of capped rates. A utility that constructs or makes modifications to any such facility, or purchases any facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, shall have the right to recover the costs of the facility, as accrued against income, through its rates, including projected construction work in progress, and any associated allowance for funds used during construction, planning, development and construction or acquisition costs, life-cycle costs, costs related to assessing the feasibility of potential sites for new underground facilities, and costs of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate of return on common equity calculated as specified below; however, in determining the amounts recoverable under a rate adjustment clause for new underground facilities, the Commission shall not consider, or increase or reduce such amounts recoverable because of (a) the operation and maintenance costs attributable to either the overhead distribution facilities being replaced or the new underground facilities or (b) any other costs attributable to the overhead distribution facilities being replaced. Notwithstanding the preceding sentence, the costs described in clauses (a) and (b) thereof shall remain eligible for recovery from customers through the utility's base rates for distribution service. A utility filing a petition for approval to construct or purchase a facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses may propose a rate adjustment clause based on a market index in lieu of a cost of service model for such facility. A utility seeking approval to construct or purchase a generating facility described in clause (i) or (ii) shall demonstrate that it has considered and weighed alternative options, including third-party market alternatives, in its selection process. The costs of the facility, other than return on projected construction work in progress and allowance for funds used during construction, shall not be recovered prior to the date a facility constructed by the utility and described in clause (i), (ii), (iii) or (v) begins commercial operation, the date the utility becomes the owner of a purchased generation facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, or the date new underground facilities are classified by the utility as plant in service.

Such enhanced rate of return on common equity shall be applied to allowance for funds used during construction and to construction work in progress during the construction phase of the facility and shall thereafter be applied to the entire facility during the first portion of the service life of the facility. The first portion of the service life shall be as specified in the table below; however, the Commission shall determine the duration of the first portion of the service life of any facility, within the range specified in the table below, which determination shall be consistent with the public interest and shall reflect the Commission's determinations regarding how critical the facility may be in meeting the energy needs of the citizens of the Commonwealth and the risks involved in the development of the facility. After the first portion of the service life of the facility is concluded, the utility's general rate of return shall be applied to such facility for the remainder of its service life. As used herein, the service life of the facility shall be deemed to begin on the date a facility constructed by the utility and described in clause (i), (ii), (iii) or (v) begins commercial operation, the date the utility becomes the owner of a purchased generation facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, or the date new underground facilities or new electric distribution grid transformation projects are classified by the utility as plant in service, and such service life shall be deemed equal in years to the life of that facility as used to calculate the utility's depreciation expense. Such enhanced rate of return on common equity shall be calculated by adding the

429 basis points specified in the table below to the utility's general rate of return, and such enhanced rate of  
 430 return shall apply only to the facility that is the subject of such rate adjustment clause. Allowance for  
 431 funds used during construction shall be calculated for any such facility utilizing the utility's actual  
 432 capital structure and overall cost of capital, including an enhanced rate of return on common equity as  
 433 determined pursuant to this subdivision, until such construction work in progress is included in rates.  
 434 The construction of any facility described in clause (i) or (v) is in the public interest, and in determining  
 435 whether to approve such facility, the Commission shall liberally construe the provisions of this title. The  
 436 construction or purchase by a utility of one or more generation facilities with at least one megawatt of  
 437 generating capacity, and with an aggregate rated capacity that does not exceed 5,000 megawatts,  
 438 including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate  
 439 capacity of 50 megawatts, that use energy derived from sunlight or from wind and are located in the  
 440 Commonwealth or off the Commonwealth's Atlantic shoreline, regardless of whether any of such  
 441 facilities are located within or without the utility's service territory, is in the public interest, and in  
 442 determining whether to approve such facility, the Commission shall liberally construe the provisions of  
 443 this title. A utility may enter into short-term or long-term power purchase contracts for the power  
 444 derived from sunlight generated by such generation facility prior to purchasing the generation facility.  
 445 The replacement of any subset of a utility's existing overhead distribution tap lines that have, in the  
 446 aggregate, an average of nine or more total unplanned outage events-per-mile over a preceding 10-year  
 447 period with new underground facilities in order to improve electric service reliability is in the public  
 448 interest. In determining whether to approve petitions for rate adjustment clauses for such new  
 449 underground facilities that meet this criteria, and in determining the level of costs to be recovered  
 450 thereunder, the Commission shall liberally construe the provisions of this title.

451 The conversion of any such facilities on or after September 1, 2016, is deemed to provide local and  
 452 system-wide benefits and to be cost beneficial, and the costs associated with such new underground  
 453 facilities are deemed to be reasonably and prudently incurred and, notwithstanding the provisions of  
 454 subsection C or D, shall be approved for recovery by the Commission pursuant to this subdivision,  
 455 provided that the total costs associated with the replacement of any subset of existing overhead  
 456 distribution tap lines proposed by the utility with new underground facilities, exclusive of financing  
 457 costs, shall not exceed an average cost per customer of \$20,000, with such customers, including those  
 458 served directly by or downline of the tap lines proposed for conversion, and, further, such total costs  
 459 shall not exceed an average cost per mile of tap lines converted, exclusive of financing costs, of  
 460 \$750,000. A utility shall, without regard for whether it has petitioned for any rate adjustment clause  
 461 pursuant to clause (vi), petition the Commission, not more than once annually, for approval of a plan for  
 462 electric distribution grid transformation projects. Any plan for electric distribution grid transformation  
 463 projects shall include both measures to facilitate integration of distributed energy resources and measures  
 464 to enhance physical electric distribution grid reliability and security. In ruling upon such a petition, the  
 465 Commission shall consider whether the utility's plan for such projects, and the projected costs associated  
 466 therewith, are reasonable and prudent. Such petition shall be considered on a stand-alone basis without  
 467 regard to the other costs, revenues, investments, or earnings of the utility; without regard to whether the  
 468 costs associated with such projects will be recovered through a rate adjustment clause under this  
 469 subdivision or through the utility's rates for generation and distribution services; and without regard to  
 470 whether such costs will be the subject of a customer credit offset, as applicable, pursuant to subdivision  
 471 8 d. The Commission's final order regarding any such petition for approval of an electric distribution  
 472 grid transformation plan shall be entered by the Commission not more than six months after the date of  
 473 filing such petition. The Commission shall likewise enter its final order with respect to any petition by a  
 474 utility for a certificate to construct and operate a generating facility or facilities utilizing energy derived  
 475 from sunlight, pursuant to subsection D of § 56-580, within six months after the date of filing such  
 476 petition. The basis points to be added to the utility's general rate of return to calculate the enhanced rate  
 477 of return on common equity, and the first portion of that facility's service life to which such enhanced  
 478 rate of return shall be applied, shall vary by type of facility, as specified in the following table:

479 Type of Generation Facility	Basis Points	First Portion of Service Life
480 Nuclear-powered	200	Between 12 and 25 years
481 Carbon capture compatible, clean-coal 482 powered	200	Between 10 and 20 years
483 Renewable powered, other than landfill gas 484 powered	200	Between 5 and 15 years
485 Coalbed methane gas powered	150	Between 5 and 15 years
486 Landfill gas powered	200	Between 5 and 15 years
487 Conventional coal or combined-cycle 488 combustion turbine	100	Between 10 and 20 years

489 For generating facilities other than those utilizing nuclear power constructed pursuant to clause (ii) or  
 490 those utilizing energy derived from offshore wind, as of July 1, 2013, only those facilities as to which a  
 491 rate adjustment clause under this subdivision has been previously approved by the Commission, or as to



which a petition for approval of such rate adjustment clause was filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return on common equity as specified in the above table during the construction phase of the facility and the approved first portion of its service life.

For generating facilities within the Commonwealth utilizing nuclear power or those utilizing energy derived from offshore wind projects located in waters off the Commonwealth's Atlantic shoreline, such facilities shall continue to be eligible for an enhanced rate of return on common equity during the construction phase of the facility and the approved first portion of its service life of between 12 and 25 years in the case of a facility utilizing nuclear power and for a service life of between 5 and 15 years in the case of a facility utilizing energy derived from offshore wind, provided, however, that, as of July 1, 2013, the enhanced return for such facilities constructed pursuant to clause (ii) shall be 100 basis points, which shall be added to the utility's general rate of return as determined under subdivision 2. Thirty percent of all costs of such a facility utilizing nuclear power that the utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under this subdivision at such time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as determined by the Commission in the test periods under review in the utility's next review filed after July 1, 2014. Thirty percent of all costs of such a facility utilizing energy derived from offshore wind that the utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under this subdivision at such time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as determined by the Commission in the test periods under review in the utility's next review filed after July 1, 2014.

In connection with planning to meet forecasted demand for electric generation supply and assure the adequate and sufficient reliability of service, consistent with § 56-598, planning and development activities for a new nuclear generation facility or facilities are in the public interest.

In connection with planning to meet forecasted demand for electric generation supply and assure the adequate and sufficient reliability of service, consistent with § 56-598, planning and development activities for a new utility-owned and utility-operated generating facility or facilities utilizing energy derived from sunlight or from onshore or offshore wind are in the public interest.

Construction, purchasing, or leasing activities for a new utility-owned and utility-operated generating facility or facilities utilizing energy derived from sunlight or from wind with an aggregate capacity of 5,000 megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate capacity of 50 megawatts, together with a new test or demonstration project for a utility-owned and utility-operated generating facility or facilities utilizing energy derived from offshore wind with an aggregate capacity of not more than 16 megawatts, are in the public interest. *Additionally, energy storage facilities with an aggregate capacity of 1,000 megawatts are in the public interest.* To the extent that a utility elects to recover the costs of any such new generation *or energy storage* facility or facilities through its rates for generation and distribution services and does not petition and receive approval from the Commission for recovery of such costs through a rate adjustment clause described in clause (ii), the Commission shall, upon the request of the utility in a triennial review proceeding, provide for a customer credit reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed reasonable and prudent by the Commission in a proceeding pursuant to subsection D of § 56-580 or in a triennial review proceeding.

Electric distribution grid transformation projects are in the public interest. To the extent that a utility elects to recover the costs of such electric distribution grid transformation projects through its rates for generation and distribution services, and does not petition and receive approval from the Commission for recovery of such costs through a rate adjustment clause described in clause (vi), the Commission shall, upon the request of the utility in a triennial review proceeding, provide for a customer credit reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed reasonable and prudent by the Commission in a proceeding for approval of a plan for electric distribution grid transformation projects pursuant to subdivision 6 or in a triennial review proceeding.

Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines nor new underground facilities shall receive an enhanced rate of return on common equity as described herein, but instead shall receive the utility's general rate of return during the construction phase of the

553 facility and, thereafter, for the entire service life of the facility. No rate adjustment clause for new  
554 underground facilities shall allocate costs to, or provide for the recovery of costs from, customers that  
555 are served within the large power service rate class for a Phase I Utility and the large general service  
556 rate classes for a Phase II Utility. New underground facilities are hereby declared to be ordinary  
557 extensions or improvements in the usual course of business under the provisions of § 56-265.2.

558 As used in this subdivision, a generation facility is (1) "coalbed methane gas powered" if the facility  
559 is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.1-361.1, produced  
560 from wells located in the Commonwealth, and (2) "landfill gas powered" if the facility is fired by  
561 methane or other combustible gas produced by the anaerobic digestion or decomposition of  
562 biodegradable materials in a solid waste management facility licensed by the Waste Management Board.  
563 A landfill gas powered facility includes, in addition to the generation facility itself, the equipment used  
564 in collecting, drying, treating, and compressing the landfill gas and in transmitting the landfill gas from  
565 the solid waste management facility where it is collected to the generation facility where it is  
566 combusted.

567 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on  
568 common equity as it is determined by the Commission for such utility pursuant to subdivision 2.

569 Notwithstanding any other provision of this subdivision, if the Commission finds during the triennial  
570 review conducted for a Phase II Utility in 2021 that such utility has not filed applications for all  
571 necessary federal and state regulatory approvals to construct one or more nuclear-powered or coal-fueled  
572 generation facilities that would add a total capacity of at least 1500 megawatts to the amount of the  
573 utility's generating resources as such resources existed on July 1, 2007, or that, if all such approvals  
574 have been received, that the utility has not made reasonable and good faith efforts to construct one or  
575 more such facilities that will provide such additional total capacity within a reasonable time after  
576 obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a  
577 prospective basis any enhanced rate of return on common equity previously applied to any such facility  
578 to no less than the general rate of return for such utility and may apply no less than the utility's general  
579 rate of return to any such facility for which the utility seeks approval in the future under this  
580 subdivision.

581 Notwithstanding any other provision of this subdivision, if a Phase II utility obtains approval from  
582 the Commission of a rate adjustment clause pursuant to subdivision 6 associated with a test or  
583 demonstration project involving a generation facility utilizing energy from offshore wind, and such  
584 utility has not, as of July 1, 2023, commenced construction as defined for federal income tax purposes  
585 of an offshore wind generation facility or facilities with a minimum aggregate capacity of 250  
586 megawatts, then the Commission, if it finds it in the public interest, may direct that the costs associated  
587 with any such rate adjustment clause involving said test or demonstration project shall thereafter no  
588 longer be recovered through a rate adjustment clause pursuant to subdivision 6 and shall instead be  
589 recovered through the utility's rates for generation and distribution services, with no change in such rates  
590 for generation and distribution services as a result of the combination of such costs with the other costs,  
591 revenues, and investments included in the utility's rates for generation and distribution services. Any  
592 such costs shall remain combined with the utility's other costs, revenues, and investments included in its  
593 rates for generation and distribution services until such costs are fully recovered.

594 7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a  
595 stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any  
596 costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the  
597 Commission, that are proposed for recovery in such petition and that are related to subdivision 5 a, or  
598 that are related to facilities and projects described in clause (i) of subdivision 6, or that are related to  
599 new underground facilities described in clause (iv) of subdivision 6, shall be deferred on the books and  
600 records of the utility until the Commission's final order in the matter, or until the implementation of any  
601 applicable approved rate adjustment clauses, whichever is later. Except as otherwise provided in  
602 subdivision 6, any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of  
603 such petition, or during the consideration thereof by the Commission, that are proposed for recovery in  
604 such petition and that are related to facilities and projects described in clause (ii) or clause (iii) of  
605 subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of  
606 subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the  
607 books and records of the utility until the Commission's final order in the matter, or until the  
608 implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs  
609 prudently incurred after the expiration or termination of capped rates related to other matters described  
610 in subdivision 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped  
611 rates, provided, however, that no provision of this act shall affect the rights of any parties with respect  
612 to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia  
613 Electric and Power Company, 109 F.E.R.C. P 61,012 (2004). A utility shall establish a regulatory asset  
614 for regulatory accounting and ratemaking purposes under which it shall defer its operation and

615 maintenance costs incurred in connection with (i) the refueling of any nuclear-powered generating plant  
 616 and (ii) other work at such plant normally performed during a refueling outage. The utility shall  
 617 amortize such deferred costs over the refueling cycle, but in no case more than 18 months, beginning  
 618 with the month in which such plant resumes operation after such refueling. The refueling cycle shall be  
 619 the applicable period of time between planned refueling outages for such plant. As of January 1, 2014,  
 620 such amortized costs are a component of base rates, recoverable in base rates only ratably over the  
 621 refueling cycle rather than when such outages occur, and are the only nuclear refueling costs recoverable  
 622 in base rates. This provision shall apply to any nuclear-powered generating plant refueling outage  
 623 commencing after December 31, 2013, and the Commission shall treat the deferred and amortized costs  
 624 of such regulatory asset as part of the utility's costs for the purpose of proceedings conducted (a) with  
 625 respect to triennial filings under subdivision 3 made on and after July 1, 2014, and (b) pursuant to  
 626 § 56-245 or the Commission's rules governing utility rate increase applications as provided in subsection  
 627 B. This provision shall not be deemed to change or reset base rates.

628 The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be  
 629 entered not more than three months, eight months, and nine months, respectively, after the date of filing  
 630 of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment  
 631 clause be applied to customers' bills not more than 60 days after the date of the order, or upon the  
 632 expiration or termination of capped rates, whichever is later.

633 8. In any triennial review proceeding, for the purposes of reviewing earnings on the utility's rates for  
 634 generation and distribution services, the following utility generation and distribution costs not proposed  
 635 for recovery under any other subdivision of this subsection, as recorded per books by the utility for  
 636 financial reporting purposes and accrued against income, shall be attributed to the test periods under  
 637 review and deemed fully recovered in the period recorded: costs associated with asset impairments  
 638 related to early retirement determinations made by the utility for utility generation facilities fueled by  
 639 coal, natural gas, or oil or for automated meter reading electric distribution service meters; costs  
 640 associated with projects necessary to comply with state or federal environmental laws, regulations, or  
 641 judicial or administrative orders relating to coal combustion by-product management that the utility does  
 642 not petition to recover through a rate adjustment clause pursuant to subdivision 5 e; costs associated  
 643 with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to  
 644 have been recovered from customers through rates for generation and distribution services in effect  
 645 during the test periods under review unless such costs, individually or in the aggregate, together with the  
 646 utility's other costs, revenues, and investments to be recovered through rates for generation and  
 647 distribution services, result in the utility's earned return on its generation and distribution services for the  
 648 combined test periods under review to fall more than 50 basis points below the fair combined rate of  
 649 return authorized under subdivision 2 for such periods or, for any test period commencing after  
 650 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to fall  
 651 more than 70 basis points below the fair combined rate of return authorized under subdivision 2 for  
 652 such periods. In such cases, the Commission shall, in such triennial review proceeding, authorize  
 653 deferred recovery of such costs and allow the utility to amortize and recover such deferred costs over  
 654 future periods as determined by the Commission. The aggregate amount of such deferred costs shall not  
 655 exceed an amount that would, together with the utility's other costs, revenues, and investments to be  
 656 recovered through rates for generation and distribution services, cause the utility's earned return on its  
 657 generation and distribution services to exceed the fair rate of return authorized under subdivision 2, less  
 658 50 basis points, for the combined test periods under review or, for any test period commencing after  
 659 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to exceed  
 660 the fair rate of return authorized under subdivision 2 less 70 basis points. Nothing in this section shall  
 661 limit the Commission's authority, pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including  
 662 specifically § 56-235.2, following the review of combined test period earnings of the utility in a triennial  
 663 review, for normalization of nonrecurring test period costs and annualized adjustments for future costs,  
 664 in determining any appropriate increase or decrease in the utility's rates for generation and distribution  
 665 services pursuant to subdivision 8 a or 8 c.

666 If the Commission determines as a result of such triennial review that:

667 a. The utility has, during the test period or periods under review, considered as a whole, earned more  
 668 than 50 basis points below a fair combined rate of return on its generation and distribution services or,  
 669 for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31,  
 670 2013, for a Phase I Utility, more than 70 basis points below a fair combined rate of return on its  
 671 generation and distribution services, as determined in subdivision 2, without regard to any return on  
 672 common equity or other matters determined with respect to facilities described in subdivision 6, the  
 673 Commission shall order increases to the utility's rates necessary to provide the opportunity to fully  
 674 recover the costs of providing the utility's services and to earn not less than such fair combined rate of  
 675 return, using the most recently ended 12-month test period as the basis for determining the amount of

the rate increase necessary. However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility, the Commission may not order a rate increase, and in all triennial reviews of a Phase I or Phase II utility, the Commission may not order such rate increase unless it finds that the resulting rates are necessary to provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than a fair combined rate of return on both its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, using the most recently ended 12-month test period as the basis for determining the permissibility of any rate increase under the standards of this sentence, and the amount thereof; and provided that, solely in connection with making its determination concerning the necessity for such a rate increase or the amount thereof, the Commission shall, in any triennial review proceeding conducted prior to July 1, 2028, exclude from this most recently ended 12-month test period any remaining investment levels associated with a prior customer credit reinvestment offset pursuant to subdivision d.

b. The utility has, during the test period or test periods under review, considered as a whole, earned more than 50 basis points above a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, the Commission shall, subject to the provisions of subdivisions 8 d and 9, direct that 60 percent of the amount of such earnings that were more than 50 basis points, or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, that 70 percent of the amount of such earnings that were more than 70 basis points, above such fair combined rate of return for the test period or periods under review, considered as a whole, shall be credited to customers' bills. Any such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the Commission, following the effective date of the Commission's order, and shall be allocated among customer classes such that the relationship between the specific customer class rates of return to the overall target rate of return will have the same relationship as the last approved allocation of revenues used to design base rates; or

c. In any triennial review proceeding conducted after January 1, 2020, for a Phase I Utility or after January 1, 2021, for a Phase II Utility in which the utility has, during the test period or test periods under review, considered as a whole, earned more than 50 basis points above a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matter determined with respect to facilities described in subdivision 6, and the combined aggregate level of capital investment that the Commission has approved other than those capital investments that the Commission has approved for recovery pursuant to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test periods under review in that triennial review proceeding in new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, and in electric distribution grid transformation projects, as determined pursuant to subdivision 8 d, does not equal or exceed 100 percent of the earnings that are more than 70 basis points above the utility's fair combined rate of return on its generation and distribution services for the combined test periods under review in that triennial review proceeding, the Commission shall, subject to the provisions of subdivision 9 and in addition to the actions authorized in subdivision b, also order reductions to the utility's rates it finds appropriate. However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility, any reduction to the utility's rates ordered by the Commission pursuant to this subdivision shall not exceed \$50 million in annual revenues, with any reduction allocated to the utility's rates for generation services, and in each triennial review of a Phase I or Phase II Utility, the Commission may not order such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, using the most recently ended 12-month test period as the basis for determining the permissibility of any rate reduction under the standards of this sentence, and the amount thereof; and

d. (Expires July 1, 2028) In any triennial review proceeding conducted after December 31, 2017, upon the request of the utility, the Commission shall determine, prior to directing that 70 percent of earnings that are more than 70 basis points above the utility's fair combined rate of return on its generation and distribution services for the test period or periods under review be credited to customer bills pursuant to subdivision 8 b, the aggregate level of prior capital investment that the Commission has approved other than those capital investments that the Commission has approved for recovery pursuant

to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test period or periods under review in both (i) new utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore wind, and (ii) electric distribution grid transformation projects, as determined by the utility's plant in service and construction work in progress balances related to such investments as recorded per books by the utility for financial reporting purposes as of the end of the most recent test period under review. Any such combined capital investment amounts shall offset any customer bill credit amounts, on a dollar for dollar basis, up to the aggregate level of invested or committed capital under clauses (i) and (ii). The aggregate level of qualifying invested or committed capital under clauses (i) and (ii) is referred to in this subdivision as the customer credit reinvestment offset, which offsets the customer bill credit amount that the utility has invested or will invest in new solar or wind generation facilities or electric distribution grid transformation projects for the benefit of customers, in amounts up to 100 percent of earnings that are more than 70 basis points above the utility's fair rate of return on its generation and distribution services, and thereby reduce or eliminate otherwise incremental rate adjustment clause charges and increases to customer bills, which is deemed to be in the public interest. If 100 percent of the amount of earnings that are more than 70 basis points above the utility's fair combined rate of return on its generation and distribution services, as determined in subdivision 2, exceeds the aggregate level of invested capital in new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, and electric distribution grid transformation projects, as provided in clauses (i) and (ii), during the test period or periods under review, then 70 percent of the amount of such excess shall be credited to customer bills as provided in subdivision 8 b in connection with the triennial review proceeding. The portion of any costs associated with new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric distribution grid transformation projects that is the subject of any customer credit reinvestment offset pursuant to this subdivision shall not thereafter be recovered through the utility's rates for generation and distribution services over the service life of such facilities and shall not thereafter be included in the utility's costs, revenues, and investments in future triennial review proceedings conducted pursuant to subdivision 2 and shall not be the subject of a rate adjustment clause petition pursuant to subdivision 6. The portion of any costs associated with new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric distribution grid transformation projects that is not the subject of any customer credit reinvestment offset pursuant to this subdivision may be recovered through the utility's rates for generation and distribution services over the service life of such facilities and shall be included in the utility's costs, revenues, and investments in future triennial review proceedings conducted pursuant to subdivision 2 until such costs are fully recovered, and if such costs are recovered through the utility's rates for generation and distribution services, they shall not be the subject of a rate adjustment clause petition pursuant to subdivision 6. Only the portion of such costs of new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric distribution grid transformation projects that has not been included in any customer credit reinvestment offset pursuant to this subdivision, and not otherwise recovered through the utility's rates for generation and distribution services, may be the subject of a rate adjustment clause petition by the utility pursuant to subdivision 6.

The Commission's final order regarding such triennial review shall be entered not more than eight months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more than 60 days after the date of the order. The fair combined rate of return on common equity determined pursuant to subdivision 2 in such triennial review shall apply, for purposes of reviewing the utility's earnings on its rates for generation and distribution services, to the entire three successive 12-month test periods ending December 31 immediately preceding the year of the utility's subsequent triennial review filing under subdivision 3 and shall apply to applicable rate adjustment clauses under subdivisions 5 and 6 prospectively from the date the Commission's final order in the triennial review proceeding, utilizing rate adjustment clause true-up protocols as the Commission in its discretion may determine.

9. If, as a result of a triennial review required under this subsection and conducted with respect to any test period or periods under review ending later than December 31, 2010 (or, if the Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending later than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), the Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility has, during the test period or periods under review, considered as a whole, earned more than 50 basis points above a fair combined rate of return on its generation and distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, and (ii) the total aggregate regulated rates of such utility at the end of the most recently ended 12-month test period exceeded the

799 annual increases in the United States Average Consumer Price Index for all items, all urban consumers  
800 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor,  
801 compounded annually, when compared to the total aggregate regulated rates of such utility as  
802 determined pursuant to the review conducted for the base period, the Commission shall, unless it finds  
803 that such action is not in the public interest or that the provisions of subdivisions 8 b and c are more  
804 consistent with the public interest, direct that any or all earnings for such test period or periods under  
805 review, considered as a whole that were more than 50 basis points, or, for any test period commencing  
806 after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more  
807 than 70 basis points, above such fair combined rate of return shall be credited to customers' bills, in lieu  
808 of the provisions of subdivisions 8 b and c, provided that no credits shall be provided pursuant to this  
809 subdivision in connection with any triennial review unless such bill credits would be payable pursuant to  
810 the provisions of subdivision 8 d, and any credits under this subdivision shall be calculated net of any  
811 customer credit reinvestment offset amounts under subdivision 8 d. Any such credits shall be amortized  
812 and allocated among customer classes in the manner provided by subdivision 8 b. For purposes of this  
813 subdivision:

814 "Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected  
815 to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December  
816 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test  
817 period with respect to which credits have been applied to customers' bills under the provisions of this  
818 subdivision, whichever is later.

819 "Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except  
820 for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31,  
821 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses  
822 implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to subdivision 8  
823 a; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate increase  
824 applications, as permitted by subsection B, occurring after July 1, 2009; and (v) base rates in effect as  
825 of July 1, 2009.

826 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of any  
827 utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital  
828 structure and cost of capital of such utility, excluding any debt associated with securitized bonds that are  
829 the obligation of non-Virginia jurisdictional customers, unless the Commission finds that the debt to  
830 equity ratio of such capital structure is unreasonable for such utility, in which case the Commission may  
831 utilize a debt to equity ratio that it finds to be reasonable for such utility in determining any rate  
832 adjustment pursuant to subdivisions 8 a and c, and without regard to the cost of capital, capital structure,  
833 revenues, expenses or investments of any other entity with which such utility may be affiliated. In  
834 particular, and without limitation, the Commission shall determine the federal and state income tax costs  
835 for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's  
836 apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the  
837 utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax  
838 costs shall be calculated according to the applicable federal income tax rate and shall exclude any  
839 consolidated tax liability or benefit adjustments originating from any taxable income or loss of its  
840 affiliates.

841 B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying  
842 for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase  
843 applications; however, in any such filing, a fair rate of return on common equity shall be determined  
844 pursuant to subdivision A 2. Nothing in this section shall preclude such utility's recovery of fuel and  
845 purchased power costs as provided in § 56-249.6.

846 C. Except as otherwise provided in this section, the Commission shall exercise authority over the  
847 rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation,  
848 transmission and distribution services to retail customers in the Commonwealth pursuant to the  
849 provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

850 D. The Commission may determine, during any proceeding authorized or required by this section, the  
851 reasonableness or prudence of any cost incurred or projected to be incurred, by a utility in connection  
852 with the subject of the proceeding. A determination of the Commission regarding the reasonableness or  
853 prudence of any such cost shall be consistent with the Commission's authority to determine the  
854 reasonableness or prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et  
855 seq.). In determining the reasonableness or prudence of a utility providing energy and capacity to its  
856 customers from renewable energy resources, the Commission shall consider the extent to which such  
857 renewable energy resources, whether utility-owned or by contract, further the objectives of the  
858 Commonwealth Energy Policy set forth in §§ 67-101 and 67-102, and shall also consider whether the  
859 costs of such resources is likely to result in unreasonable increases in rates paid by customers.

860 E. The Commission shall promulgate such rules and regulations as may be necessary to implement

the provisions of this section.

**§ 56-585.1:4. Development of solar and wind generation and energy storage capacity in the Commonwealth.**

A. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar or wind generation facilities located in the Commonwealth or off the Commonwealth's Atlantic shoreline, each having a rated capacity of at least one megawatt and having in the aggregate a rated capacity that does not exceed 5,000 megawatts, or (ii) the purchase by a public utility of energy, capacity, and environmental attributes from solar facilities described in clause (i) owned by persons other than a public utility is in the public interest, and the Commission shall so find if required to make a finding regarding whether such construction or purchase is in the public interest.

B. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar or wind generation facilities located in the Commonwealth or off the Commonwealth's Atlantic shoreline, each having a rated capacity of less than one megawatt, including rooftop solar installations with a capacity of not less than 50 kilowatts, and having in the aggregate a rated capacity that does not exceed 500 megawatts, or (ii) the purchase by a public utility of energy, capacity, and environmental attributes from solar facilities described in clause (i) owned by persons other than a public utility is in the public interest, and the Commission shall so find if required to make a finding regarding whether such construction or purchase is in the public interest.

C. The aggregate cap of 5,000 megawatts of rated capacity described in clause (i) of subsection A and the aggregate cap of 500 megawatts of rated capacity described in clause (i) of subsection B are separate and independent from each other. The capacity of facilities in subsection B shall not be counted in determining the capacity of facilities in subsection A, and the capacity of facilities in subsection A shall not be counted in determining the capacity of facilities in subsection B.

D. Twenty-five percent of the solar generation capacity placed in service on or after July 1, 2018, located in the Commonwealth, and found to be in the public interest pursuant to subsection A or B shall be from the purchase by a public utility of energy, capacity, and environmental attributes from solar facilities owned by persons other than a public utility. The remainder shall be construction or purchase by a public utility of one or more solar generation facilities located in the Commonwealth. All of the solar generation capacity located in the Commonwealth and found to be in the public interest pursuant to subsection A or B shall be subject to competitive procurement, provided that a public utility may select solar generation capacity without regard to whether such selection satisfies price criteria if the selection of the solar generating capacity materially advances non-price criteria, including favoring geographic distribution of generating capacity, areas of higher employment, or regional economic development, if such non-price solar generating capacity selected does not exceed 25 percent of the utility's solar generating capacity.

E. Construction, purchasing, or leasing activities for a test or demonstration project for a new utility-owned and utility-operated generating facility or facilities utilizing energy derived from offshore wind with an aggregate capacity of not more than 16 megawatts are in the public interest.

F. Prior to January 1, 2030, (i) the construction by a public utility of one or more energy storage facilities located in the Commonwealth, having in the aggregate a rated capacity that does not exceed 1,000 megawatts, or (ii) the purchase by a public utility of energy storage facilities described in clause (i) owned by persons other than a public utility or the capacity from such facilities is in the public interest, and the Commission shall so find if required to make a finding regarding whether such construction or purchase is in the public interest.

G. At least 50 percent of the energy storage capacity placed in service on or after July 1, 2020, located in the Commonwealth and found to be in the public interest pursuant to subsection F shall be from the purchase by a public utility of energy storage facilities owned by persons other than a public utility or the capacity from such facilities. All of the energy storage facilities located in the Commonwealth and found to be in the public interest pursuant to subsection F shall be subject to competitive procurement, provided that a public utility may select energy storage facilities without regard to whether such selection satisfies price criteria if the selection of the energy storage facilities materially advances non-price criteria, including favoring geographic distribution of generating facilities, areas of higher employment, or regional economic development, if such energy storage facilities selected for the advancement of non-price criteria do not exceed 25 percent of the utility's energy storage capacity.

H. A utility may elect to petition the Commission, outside of a triennial review proceeding conducted pursuant to § 56-585.1, at any time for a prudency determination with respect to the construction or purchase by the utility of one or more solar or wind generation facilities located in the Commonwealth or off the Commonwealth's Atlantic Shoreline or the purchase by the utility of energy, capacity, and environmental attributes from solar or wind facilities owned by persons other than the utility. The Commission's final order regarding any such petition shall be entered by the Commission not more than

three months after the date of the filing of such petition.

**§ 56-598. Contents of integrated resource plans.**

An IRP should:

1. Integrate, over the planning period, the electric utility's forecast of demand for electric generation supply with recommended plans to meet that forecasted demand and assure adequate and sufficient reliability of service, including, ~~but not limited to:~~

a. Generating electricity from generation facilities that it currently operates or intends to construct or purchase;

b. Purchasing electricity from affiliates and third parties; ~~and~~

c. Reducing load growth and peak demand growth through cost-effective demand reduction programs; *and*

d. *Utilizing energy storage facilities to help meet forecasted demand and assure adequate and sufficient reliability of service;*

2. Identify a portfolio of electric generation supply resources, including purchased and self-generated electric power, that:

a. Consistent with § 56-585.1, is most likely to provide the electric generation supply needed to meet the forecasted demand, net of any reductions from demand side programs, so that the utility will continue to provide reliable service at reasonable prices over the long term; and

b. Will consider low cost energy/capacity available from short-term or spot market transactions, consistent with a reasonable assessment of risk with respect to both price and generation supply availability over the term of the plan;

3. Reflect a diversity of electric generation supply and cost-effective demand reduction contracts and services so as to reduce the risks associated with an over-reliance on any particular fuel or type of generation demand and supply resources and be consistent with the Commonwealth's energy policies as set forth in § 67-102; and

4. Include such additional information as the Commission requests pertaining to how the electric utility intends to meet its obligation to provide electric generation service for use by its retail customers over the planning period.

**§ 56-599. Integrated resource plan required.**

A. Each electric utility shall file an updated integrated resource plan by July 1, 2015. Thereafter, each electric utility shall file an updated integrated resource plan by May 1, in each year immediately preceding the year the utility is subject to a triennial review filing. A copy of each integrated resource plan shall be provided to the Chairmen of the House and Senate Committees on Commerce and Labor and to the Chairman of the Commission on Electric Utility Regulation. All updated integrated resource plans shall comply with the provisions of any relevant order of the Commission establishing guidelines for the format and contents of updated and revised integrated resource plans. Each integrated resource plan shall consider options for maintaining and enhancing rate stability, energy independence, economic development including retention and expansion of energy-intensive industries, and service reliability.

B. In preparing an integrated resource plan, each electric utility shall systematically evaluate, and may propose:

1. Entering into short-term and long-term electric power purchase contracts;

2. Owning and operating electric power generation facilities;

3. Building new generation facilities;

4. Relying on purchases from the short term or spot markets;

5. Making investments in demand-side resources, including energy efficiency and demand-side management services;

6. Taking such other actions, as the Commission may approve, to diversify its generation supply portfolio and ensure that the electric utility is able to implement an approved plan;

7. The methods by which the electric utility proposes to acquire the supply and demand resources identified in its proposed integrated resource plan;

8. The effect of current and pending state and federal environmental regulations upon the continued operation of existing electric generation facilities or options for construction of new electric generation facilities;

9. The most cost effective means of complying with current and pending state and federal environmental regulations, including compliance options to minimize effects on customer rates of such regulations;

10. Long-term electric distribution grid planning and proposed electric distribution grid transformation projects; ~~and~~

11. Developing a long-term plan for energy efficiency measures to accomplish policy goals of reduction in customer bills, particularly for low-income, elderly, and disabled customers; reduction in emissions; and reduction in carbon intensity; *and*

12. *Developing a long-term plan to integrate new energy storage facilities into existing generation*



984 *and distribution assets to assist with grid transformation.*

985 C. The Commission shall analyze and review an integrated resource plan and, after giving notice and  
986 opportunity to be heard, the Commission shall make a determination within nine months after the date  
987 of filing as to whether such an integrated resource plan is reasonable and is in the public interest.

988 **2. That the fourteenth enactment of Chapter 296 of the Acts of Assembly of 2018 is amended and**  
989 **reenacted as follows:**

990 **14. That it is the objective of the General Assembly that the construction and development of**  
991 **new utility-owned and utility-operated generating facilities utilizing energy derived from sunlight**  
992 **and from wind with an aggregate capacity of 5,000 megawatts, including rooftop solar installations**  
993 **with a capacity of not less than 50 kilowatts, and with an aggregate capacity of 50 megawatts, be**  
994 **placed in service on or before July 1, 2028. *It is also the objective of the General Assembly that***  
995 ***1,000 megawatts of aggregate energy storage capacity be placed into service on or before July 1,***  
996 ***2030.*** The State Corporation Commission shall submit a report and make recommendations to the  
997 Governor and the General Assembly annually on or before December 1 of each year through  
998 December 1, 2028, assessing (i) the aggregate annual new construction and development of new  
999 utility-owned and utility-operated generating facilities utilizing energy derived from sunlight, (ii)  
1000 the integration of utility-owned renewable electric generation resources with the utility's electric  
1001 distribution grid, (iii) the aggregate additional utility-owned and utility-operated generating  
1002 facilities utilizing energy derived from sunlight placed in operation since July 1, 2018, and (iv) the  
1003 need for additional generation of electricity utilizing energy derived from sunlight in order to meet  
1004 the objective of the General Assembly on or before July 1, 2028, and (v) *the aggregate annual new*  
1005 *construction or purchase of energy storage facilities.* The State Corporation Commission shall  
1006 submit copies of such annual reports to the Chairmen of the House and Senate Committees on  
1007 Commerce and Labor and the Chairman of the Commission on Electric Utility Regulation.

SENATE SUBSTITUTE

SB632S1