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SENATE BILL NO. 219

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Privileges and Elections
on January 28, 2020)

(Patrons Prior to Substitute—Senators Marsden and Barker [SB 278])

A BILL to amend and reenact §§ 24.2-410.1, 24.2-412, 24.2-413, 24.2-415.1, 24.2-418, and 24.2-653 of the Code of Virginia, to amend the Code of Virginia by adding a section numbered 24.2-411.3, and to repeal § 24.2-411.1 of the Code of Virginia, relating to automatic voter registration.

Be it enacted by the General Assembly of Virginia:

1. That §§ 24.2-410.1, 24.2-412, 24.2-413, 24.2-415.1, 24.2-418, and 24.2-653 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding a section numbered 24.2-411.3 as follows:

§ 24.2-410.1. Citizenship status; Department of Motor Vehicles to furnish lists of noncitizens.

A. The Department of Motor Vehicles shall include on the application for a driver's license, commercial driver's license, temporary driver's permit, learner's permit, motorcycle learner's permit, special identification card, or renewal thereof issued pursuant to the provisions of Chapter 3 (§ 46.2-300 et seq.) of Title 46.2, as a predicate to offering a voter registration application pursuant to § 24.2-411.1, a statement asking the applicant if he is a United States citizen. If the applicant indicates a noncitizen status, the Department of Motor Vehicles shall not offer that applicant the opportunity to apply for voter registration. If the applicant indicates that he is a United States citizen and that he wishes to register to vote or change his voter registration address, the statement that he is a United States citizen shall become part of the voter registration application offered to the applicant. Information on citizenship status shall not be a determinative factor for the issuance of any document pursuant to the provisions of Chapter 3 (§ 46.2-300 et seq.) of Title 46.2.

B. Additionally, the Department of Motor Vehicles shall furnish monthly to the Department of Elections a complete list of all persons who have indicated a noncitizen status to the Department of Motor Vehicles in obtaining a driver's license, commercial driver's license, temporary driver's permit, learner's permit, motorcycle learner's permit, special identification card, or renewal thereof issued pursuant to the provisions of Chapter 3 (§ 46.2-300 et seq.) of Title 46.2. The Department of Elections shall transmit the information from the list to the appropriate general registrars. Information in the lists shall be confidential and available only for official use by the Department of Elections and general registrars.

C. B. For the purposes of this section, the Department of Motor Vehicles is not responsible for verifying the claim of any applicant who indicates United States citizen status when applying for a driver's license, commercial driver's license, temporary driver's permit, learner's permit, motorcycle learner's permit, special identification card, or renewal thereof issued pursuant to the provisions of Chapter 3 (§ 46.2-300 et seq.) of Title 46.2.

§ 24.2-411.3. Registration of Department of Motor Vehicles customers.

A. Each person coming into an office of the Department of Motor Vehicles or accessing its website in order to (i) apply for, replace, or renew a driver's license; (ii) apply for, replace, or renew a special identification card; or (iii) change an address on an existing driver's license or special identification card shall be presented with (a) a question asking whether or not the person is a United States citizen and (b) the option to decline to have his information transmitted to the Department of Elections for voter registration purposes. The citizenship question and option to decline shall be accompanied by a statement that intentionally making a materially false statement during the transaction constitutes election fraud and is punishable under Virginia law as a felony.

The Department of Motor Vehicles may not transmit the information of any person who so declines. The Department of Motor Vehicles may not transmit the information of any person who indicates that he is not a United States citizen, nor may such person be asked any additional questions relevant to voter registration but not relevant to the purpose for which the person came to an office of the Department of Motor Vehicles or accessed its website.

B. For each person who does not select the option to decline to have his information transmitted to the Department of Elections for voter registration purposes and who has identified himself as a United States citizen, the Department of Motor Vehicles shall request any information as may be required by the State Board to ensure that the person meets all voter registration eligibility requirements. Such information shall include the following:

1. Full name;
2. Date of birth;
3. Gender;

- 60 4. Residence address;
61 5. Whether the person has been convicted of a felony or adjudicated mentally incapacitated and, if
62 so, whether the person has had his voting rights restored;
63 6. Driver's license number and social security number;
64 7. Digital signature;
65 8. Telephone number and email address, if available; and
66 9. An attestation by the applicant that the information provided is true.

67 C. The Department of Motor Vehicles shall electronically transmit to the Department of Elections, in
68 accordance with the standards set by the State Board, the information prescribed by subsection B for
69 any person who (i) has indicated that he is a United States citizen, (ii) has indicated that he is 17 years
70 of age or older, and (iii) at the time of such transaction did not decline to have his information
71 transmitted to the Department of Elections for voter registration purposes.

72 D. The Department of Elections shall use the information transmitted to determine whether a person
73 already has a registration record in the voter registration system.

74 1. For any person who does not yet have a registration record in the voter registration system, the
75 Department of Elections shall transmit the information to the appropriate general registrar. The general
76 registrar shall accept or reject the registration of such person in accordance with the provisions of this
77 chapter.

78 The Department of Elections shall hold for transmittal the information of a person under 18 years of
79 age who otherwise meets all voter eligibility requirements but fails to qualify for advance registration
80 under § 24.2-403.

81 2. For any person who already has a registration record in the voter registration system, the
82 Department of Elections shall use the information transmitted to update the voter's registration records.
83 If the information indicates that the voter has moved to another general registrar's jurisdiction within
84 the Commonwealth, the Department of Elections shall transmit the information and the registration
85 record to the appropriate general registrar, who shall treat such transmittal as a request for transfer
86 and process it in accordance with the provisions of this chapter.

87 3. General registrars shall not register any person who does not satisfy all voter eligibility
88 requirements.

89 **§ 24.2-412. Other locations and times for voter registration.**

90 A. In addition to voter registration locations provided for in §§ 24.2-411, ~~24.2-411.1, and~~ 24.2-411.2,
91 and 24.2-411.3, opportunities for voter registration may be provided at other agency offices, business
92 offices, establishments, and occasional sites open to the general public, and shall be provided as required
93 by this section. Voter registration shall be conducted only in public places open to the general public
94 and at preannounced hours. Assistant registrars should serve during such hours and at such places. The
95 conduct of voter registration by the general registrar or an assistant registrar in public places at
96 preannounced hours shall not be deemed solicitation of registration.

97 B. The general registrar is authorized to set within his jurisdiction ongoing locations and times for
98 registration in local or state government agency offices or in businesses or other establishments open to
99 the general public, subject to the approval of, and pursuant to an agreement with, the head of the
100 government agency, the owner or manager of the business or establishment, or the designee of either.
101 The agreement shall provide for the appointment of employees of the agency, business, or establishment
102 to serve as assistant registrars and shall be in writing and approved by the local electoral board prior to
103 implementation.

104 Employees of the agency, business, or establishment who are appointed to serve as assistant registrars
105 may be nonresidents of the jurisdiction they are appointed to serve, provided that (i) they are qualified
106 voters of the Commonwealth and (ii) they serve only at their place of employment within the
107 jurisdiction they are appointed to serve.

108 C. The general registrar or electoral board may set additional occasional sites and times for
109 registration within the jurisdiction. A ~~multi-family~~ multifamily residential building not usually open to
110 the public may be used as an occasional registration site so long as the public has free access to the site
111 during the time for registering voters.

112 **§ 24.2-413. Accessible registration locations.**

113 The office of the general registrar, and each agency, business, and establishment set for registration
114 pursuant to §§ ~~24.2-411.1, 24.2-411.2 and 24.2-411.3~~ and subsection B of § 24.2-412 shall be accessible
115 as required by the provisions of the Virginians with Disabilities Act (§ 51.5-1 et seq.), the Voting
116 Accessibility for the Elderly and Handicapped Act (52 U.S.C. § 20101 et seq.), and the Americans with
117 Disabilities Act relating to public services (42 U.S.C. § 12131 et seq.). The Department shall provide
118 instructions to the Department of Motor Vehicles, state-designated voter registration agencies, local
119 electoral boards, and general registrars to assist them in complying with the requirements of the Acts.

120 In the selection of additional registration sites as provided in § 24.2-412, consideration shall be given
121 to accessibility so that a reasonable number of accessible sites are provided and the requirements of the

above cited Acts are met.

§ 24.2-415.1. Persons authorized to receive voter registration applications.

A. Any designated employee of an office of the Department of Motor Vehicles, a state-designated voter registration agency, or Armed Forces recruitment office shall be authorized to receive a voter registration application when hand delivered by the applicant during the hours that the office is open.

B. The registration date for a valid voter registration application that has been hand delivered is the date when received by any general registrar or any person authorized to receive voter registration applications pursuant to subsection A of this section.

§ 24.2-418. Application for registration.

A. Each applicant to register shall provide, subject to felony penalties for making false statements pursuant to § 24.2-1016, the information necessary to complete the application to register. Unless physically disabled, he shall sign the application. The application to register shall be only on a form or forms prescribed by the State Board.

The form of the application to register shall require the applicant to provide the following information: full name; gender; date of birth; social security number, if any; whether the applicant is presently a United States citizen; address of residence in the precinct; place of last previous registration to vote; and whether the applicant has ever been adjudicated incapacitated and disqualified to vote or convicted of a felony, and if so, whether the applicant's right to vote has been restored. The form shall contain a statement that whoever votes more than once in any election in the same or different jurisdictions is guilty of a Class 6 felony. Unless directed by the applicant or as permitted in § 24.2-411.1 or 24.2-411.2 or 24.2-411.3, the registration application shall not be pre-populated with information the applicant is required to provide.

B. The form shall permit any individual, as follows, or member of his household, to furnish, in addition to his residence street address, a post office box address located within the Commonwealth to be included in lieu of his street address on the lists of registered voters and persons who voted, which are furnished pursuant to §§ 24.2-405 and 24.2-406, on voter registration records made available for public inspection pursuant to § 24.2-444, or on lists of absentee voter applicants furnished pursuant to § 24.2-706 or 24.2-710. The voter shall comply with the provisions of § 24.2-424 for any change in the post office box address provided under this subsection.

1. Any active or retired law-enforcement officer, as defined in § 9.1-101 and in 5 U.S.C. § 8331(20), but excluding officers whose duties relate to detention as defined in 5 U.S.C. § 8331(20);

2. Any party granted a protective order issued by or under the authority of any court of competent jurisdiction, including but not limited to courts of the Commonwealth of Virginia;

3. Any party who has furnished a signed written statement by the party that he is in fear for his personal safety from another person who has threatened or stalked him, accompanied by evidence that he has filed a complaint with a magistrate or law-enforcement official against such other person;

4. Any party participating in the address confidentiality program pursuant to § 2.2-515.2;

5. Any active or retired federal or Virginia justice or judge and any active or retired attorney employed by the United States Attorney General or Virginia Attorney General; and

6. Any person who has been approved to be a foster parent pursuant to Chapter 9 (§ 63.2-900 et seq.) of Title 63.2.

C. If the applicant formerly resided in another state, the general registrar shall send the information contained in the applicant's registration application to the appropriate voter registration official or other authority of another state where the applicant formerly resided, as prescribed in subdivision 15 of § 24.2-114.

§ 24.2-653. Voter whose name does not appear on pollbook or who is marked as having voted; handling of provisional ballots; ballots cast after normal close of polls due to court order extending polling hours.

A. When a person offers to vote pursuant to § 24.2-652 and the general registrar is not available or cannot state that the person is registered to vote, then such person shall be allowed to vote by printed ballot in the manner provided in this section. This procedure shall also apply when required by § 24.2-643 or 24.2-651.1.

Such person shall be given a printed ballot and provide, subject to the penalties for making false statements pursuant to § 24.2-1016, on a green envelope supplied by the Department of Elections, the identifying information required on the envelope, including the last four digits of his social security number, if any, full name including the maiden or any other prior legal name, date of birth, complete address, and signature. Such person shall be asked to present one of the forms of identification specified in subsection B of § 24.2-643. The officers of election shall note on the green envelope whether or not the voter has presented one of the specified forms of identification. The officers of election shall enter the appropriate information for the person in the precinct provisional ballots log in accordance with the instructions of the State Board but shall not enter a consecutive number for the voter on the pollbook

183 nor otherwise mark his name as having voted. The officers of election shall provide an application for
184 registration to the person offering to vote in the manner provided in this section.

185 The voter shall then, in the presence of an officer of election, but in a secret manner, mark the
186 printed ballot as provided in § 24.2-644 and seal it in the green envelope. The envelope containing the
187 ballot shall then promptly be placed in the ballot container by an officer of election.

188 An officer of election, by a written notice given to the voter, shall (i) inform him that a
189 determination of his right to vote shall be made by the electoral board, (ii) advise the voter of the
190 beginning time and place for the board's meeting and of the voter's right to be present at that meeting,
191 and (iii) inform a voter voting provisionally when required by § 24.2-643 that he may submit a copy of
192 one of the forms of identification specified in subsection B of § 24.2-643 to the electoral board by
193 facsimile, electronic mail, in-person submission, or timely United States Postal Service or commercial
194 mail delivery, to be received by the electoral board no later than noon on the third day after the
195 election. At the meeting, the voter may request an extension of the determination of the provisional vote
196 in order to provide information to prove that the voter is entitled to vote in the precinct pursuant to
197 § 24.2-401. The electoral board shall have the authority to grant such extensions which it deems
198 reasonable to determine the status of a provisional vote.

199 B. The provisional votes submitted pursuant to subsection A, in their unopened envelopes, shall be
200 sealed in a special envelope marked "Provisional Votes," inscribed with the number of envelopes
201 contained therein, and signed by the officers of election who counted them. All provisional votes
202 envelopes shall be delivered either (i) to the clerk of the circuit court who shall deliver all such
203 envelopes to the secretary of the electoral board or (ii) to the general registrar in localities in which the
204 electoral board has directed delivery of election materials to the general registrar pursuant to § 24.2-668.

205 The electoral board shall meet on the day following the election and determine whether each person
206 having submitted such a provisional vote was entitled to do so as a qualified voter in the precinct in
207 which he offered the provisional vote. If the board is unable to determine the validity of all the
208 provisional ballots offered in the election, or has granted any voter who has offered a provisional ballot
209 an extension as provided in subsection A, the meeting shall stand adjourned, not to exceed seven
210 calendar days from the date of the election, until the board has determined the validity of all provisional
211 ballots offered in the election.

212 One authorized representative of each political party or independent candidate in a general or special
213 election or one authorized representative of each candidate in a primary election shall be permitted to
214 remain in the room in which the determination is being made as an observer so long as he does not
215 participate in the proceedings and does not impede the orderly conduct of the determination. Each
216 authorized representative shall be a qualified voter of any jurisdiction of the Commonwealth. Each
217 representative, who is not himself a candidate or party chairman, shall present to the electoral board a
218 written statement designating him to be a representative of the party or candidate and signed by the
219 county or city chairman of his political party, the independent candidate, or the primary candidate, as
220 appropriate. If the county or city chairman is unavailable to sign such a written designation, such a
221 designation may be made by the state or district chairman of the political party. However, no written
222 designation made by a state or district chairman shall take precedence over a written designation made
223 by the county or city chairman. Such statement, bearing the chairman's or candidate's original signature,
224 may be photocopied and such photocopy shall be as valid as if the copy had been signed.

225 Notwithstanding the provisions of the Virginia Freedom of Information Act (§ 2.2-3700 et seq.),
226 attendance at meetings of the electoral board to determine the validity of provisional ballots shall be
227 permitted only for the authorized representatives provided for in this subsection, for the persons whose
228 provisional votes are being considered and their representative or legal counsel, and for appropriate staff
229 and legal counsel for the electoral board.

230 If the electoral board determines that such person was not entitled to vote as a qualified voter in the
231 precinct in which he offered the provisional vote, is unable to determine his right to vote, or has not
232 been provided one of the forms of identification specified in subsection B of § 24.2-643, the envelope
233 containing his ballot shall not be opened and his vote shall not be counted. The provisional vote shall be
234 counted if (a) such person is entitled to vote in the precinct pursuant to § 24.2-401 or (b) the
235 Department of Elections or the voter presents proof that indicates the voter submitted an application for
236 registration to the Department of Motor Vehicles or other a state-designated voter registration agency or
237 the voter's information was transmitted by the Department of Motor Vehicles to the Department of
238 Elections pursuant to § 24.2-411.3 prior to the close of registration pursuant to § 24.2-416 and the
239 registrar determines that the person was qualified for registration based upon the application for
240 registration submitted by the person pursuant to subsection A. The general registrar shall notify in
241 writing pursuant to § 24.2-114 those persons found not properly registered or whose provisional vote
242 was not counted.

243 If the electoral board determines that such person was entitled to vote, the name of the voter shall be
244 entered in a provisional votes pollbook and marked as having voted, the envelope shall be opened, and

the ballot placed in a ballot container without any inspection further than that provided for in § 24.2-646.

On completion of its determination, the electoral board shall proceed to count such ballots and certify the results of its count. Its certified results shall be added to those found pursuant to § 24.2-671. No adjustment shall be made to the statement of results for the precinct in which the person offered to vote. However, any voter who cast a provisional ballot and is determined by the electoral board to have been entitled to vote shall have his name included on the list of persons who voted that is submitted to the Department of Elections pursuant to § 24.2-406.

The certification of the results of the count together with all ballots and envelopes, whether open or unopened, and other related material shall be delivered by the electoral board to the clerk of the circuit court and retained by him as provided for in §§ 24.2-668 and 24.2-669.

C. Whenever the polling hours are extended by an order of a court of competent jurisdiction, any ballots marked after the normal polling hours by persons who were not already in line at the time the polls would have closed, notwithstanding the court order, shall be treated as provisional ballots under this section. The officers of election shall mark the green envelope for each such provisional ballot to indicate that it was cast after normal polling hours due to the court order, and when preparing the materials to deliver to the registrar or electoral board, shall separate these provisional ballots from any provisional ballots used for any other reason. The electoral board shall treat these provisional ballots as provided in subsection B; however, the counted and uncounted provisional ballots marked after the normal polling hours shall be kept separate from all other ballots and recorded in a separate provisional ballots pollbook. The Department of Elections shall provide instructions to the electoral boards for the handling and counting of such provisional ballots pursuant to this section.

2. That § 24.2-411.1 of the Code of Virginia is repealed.