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HOUSE BILL NO. 833

AMENDMENT IN THE NATURE OF A SUBSTITUTE
(Proposed by the House Committee on Commerce and Labor
on February 6, 2020)

(Patrons Prior to Substitute—Delegates Carroll Foy and Kory [HB 114])

A *BILL to amend and reenact § 40.1-6 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 2.2-4321.3, relating to prevailing wage requirement for public works contracts; penalty.*

Be it enacted by the General Assembly of Virginia:

1. That § 40.1-6 of the Code of Virginia is amended and reenacted and that the Code of Virginia is amended by adding a section numbered 2.2-4321.3 as follows:

§ 2.2-4321.3. Payment of prevailing wage for work performed on public works contracts; penalty.

A. As used in this section:

"Locality" means any county, city, or town, school division, or other political subdivision.

"Prevailing wage rate" means the rate, amount, or level of wages, salaries, benefits, and other remuneration prevailing for the corresponding classes of mechanics, laborers, or workers employed for the same work in the same trade or occupation (i) in the case of state agencies, in the planning district established pursuant to Chapter 42 (§ 15.2-4200 et seq.) of Title 15.2 in which the public facility or immovable property that is the subject of the public works is located or (ii) in the case of a locality, in the locality in which the public facility or immovable property that is the subject of public works is located, as determined by the Commissioner of Labor and Industry on the basis of applicable prevailing wage rate determinations made by the U.S. Secretary of Labor under the provisions of the Davis-Bacon Act, 40 U.S.C. § 276 et seq., as amended.

"Public works" means the operation, erection, construction, alteration, improvement, maintenance, or repair of any public facility or immovable property owned, used, or leased by a state agency or locality.

"State agency" has the same meaning ascribed to such term in subsection A of § 2.2-4321.2.

B. Notwithstanding any other provision of this chapter, each state agency, when procuring services or letting contracts for public works paid for in whole or in part by state funds, or when overseeing or administering such contracts for public works, shall ensure that its bid specifications or other public contracts applicable to the public works require bidders, offerors, contractors, and subcontractors to pay wages, salaries, benefits, and other remuneration to any mechanic, laborer, or worker employed, retained, or otherwise hired to perform services in connection with the public contract for public works at the prevailing wage rate. Each public contract for public works by a state agency shall contain a provision requiring that the remuneration to any individual performing the work of any mechanic, laborer, or worker on the work contracted to be done under the public contract shall be at a rate equal to the prevailing wage rate.

C. Notwithstanding any other provision of this chapter, any locality may adopt an ordinance requiring that, when letting contracts for public works paid for in whole or in part by funds of the locality, or when overseeing or administering a public contract, its bid specifications, project agreements, or other public contracts applicable to the public works, bidders, offerors, contractors, and subcontractors shall pay wages, salaries, benefits, and other remuneration to any mechanic, laborer, or worker employed, retained, or otherwise hired to perform services in connection with the public contract at the prevailing wage rate. Each public contract of a locality that has adopted an ordinance described in this section shall contain a provision requiring that the remuneration to any individual performing the work of any mechanic, laborer, or worker on the work contracted to be done under the public contract shall be at a rate equal to the prevailing wage rate.

D. Any contractor or subcontractor who employs any mechanic, laborer, or worker to perform work contracted to be done under the public contract for public works for or on behalf of a state agency or for or on behalf of a locality that has adopted an ordinance described in subsection C or at a rate that is less than the prevailing wage rate (i) shall be liable to such individuals for the payment of all wages due, plus interest at an annual rate of eight percent accruing from the date the wages were due; and (ii) shall be disqualified from bidding on public contracts with any public body until the contractor or subcontractor has made full restitution of the amount described in clause (i) owed to such individuals. A contractor or subcontractor who willfully violates this section is guilty of a Class I misdemeanor.

E. Any interested party, which shall include a bidder, offeror, contractor, subcontractor, or operator, shall have standing to challenge any bid specification, project agreement, or other public contract for public works that violates the provisions of this section. Such interested party shall be entitled to injunctive relief to prevent any violation of this section. Any interested party bringing a successful action under this section shall be entitled to recover reasonable attorney fees and costs from the responsible

60 party.

61 F. A representative of a state agency or a representative of a locality that has adopted an ordinance
62 described in subsection C may contact the Commissioner of Labor and Industry, at least 10 but not
63 more than 20 days prior to the date bids for such a public contract for public works will be advertised
64 or solicited, to ascertain the proper prevailing wage rate for work to be performed under the public
65 contract.

66 G. Upon the award of any public contract subject to the provisions of this section, the contractor to
67 whom such contract is awarded shall certify, under oath, to the Commissioner of Labor and Industry the
68 pay scale for each craft or trade employed on the project to be used by such contractor and any of the
69 contractor's subcontractors for work to be performed under such public contract. This certification shall,
70 for each craft or trade employed on the project, specify the total hourly amount to be paid to
71 employees, including wages any applicable fringe benefits, provide an itemization of the amount paid in
72 wages and each applicable benefit and list the names and addresses of any third party fund, plan or
73 program to which benefit payments will be made on behalf of employees.

74 H. Each employer subject to the provisions of this section shall keep, maintain, and preserve (i)
75 records relating to the wages paid to and hours worked by each individual performing the work of any
76 mechanic, laborer, or worker and (ii) a schedule of the occupation or work classification at which each
77 individual performing the work of any mechanic, laborer, or worker on the public works project is
78 employed during each work day and week. The employer shall preserve these records for a minimum of
79 six years and make such records available to the Department of Labor and Industry within ten days of a
80 request and shall certify that records reflect the actual hours worked and the amount paid to its workers
81 for whatever time period they request.

82 I. Contractors and subcontractors performing public works for a state agency or for a locality that
83 has adopted an ordinance described in subsection C shall post the general prevailing wage rate for
84 each craft and classification involved, as determined by the Commissioner of Labor and Industry,
85 including the effective date of any changes thereof, in prominent and easily accessible places at the site
86 of the work or at any such places as are used by the contractor or subcontractors to pay workers their
87 wages. Within 10 days of such posting, a contractor or subcontractor shall certify to the Commissioner
88 of Labor and Industry its compliance with this subsection.

89 **§ 40.1-6. Powers and duties of Commissioner.**

90 The Commissioner shall:

91 ~~(1)~~ 1. Have general supervision and control of the Department;:

92 ~~(2)~~ 2. Enforce the provisions of this title and shall cause to be prosecuted all violations of law
93 relating to employers or business establishments before any court of competent jurisdiction;:

94 ~~(3)~~ 3. Make such rules and regulations as may be necessary for the enforcement of this title and
95 procedural rules as are required to comply with the Federal federal Occupational Safety and Health Act
96 of 1970 (P.L. 91-596). All such rules and regulations shall be subject to Chapter 40 (§ 2.2-4000 et seq.)
97 of Title 2.2;:

98 ~~(4)~~ 4. In the discharge of his duties, have power to take and preserve testimony, examine witnesses,
99 and administer oaths and to file a written or printed list of relevant interrogatories and require full and
100 complete answers to the same to be returned under oath within ~~thirty~~ 30 days of the receipt of such list
101 of questions;:

102 ~~(5)~~ 5. Have power to appoint such representatives as may be necessary to aid ~~him~~ the Commissioner
103 in his work; ~~their~~, with the duties ~~shall be~~ of such representatives to be prescribed by the
104 Commissioner;:

105 ~~(6)~~ ~~[Repealed.]~~ 6. Determine the prevailing wage required to be paid under a public contract for
106 public works as provided in § 2.2-4321.3 and perform all other duties imposed on the Commissioner
107 under such section. Any determination of the prevailing wage rate made by the Commissioner shall be
108 based on applicable prevailing wage rate determinations made by the U.S. Secretary of Labor under the
109 provisions of the Davis-Bacon Act, 40 U.S.C. § 276 et seq., as amended.

110 ~~(7)~~ 7. Have power to require that accident, injury, and occupational illness records and reports be
111 kept at any place of employment and that such records and reports be made available to the
112 Commissioner or his duly authorized representatives upon request. ~~Further, he may, and to~~ require
113 employers to develop, maintain, and make available such other records and information as are deemed
114 necessary for the proper enforcement of this title;:

115 ~~(8)~~ 8. Have power, upon presenting appropriate credentials to the owner, operator, or agent in charge:

116 ~~(a)~~ a. To enter without delay and at reasonable times any business establishment, construction site, or
117 other area, workplace, or environment where work is performed by an employee of any employer in this
118 Commonwealth; and

119 ~~(b)~~ b. To inspect and investigate, during regular working hours and at other reasonable times, and
120 within reasonable limits and in a reasonable manner, without prior notice, unless such notice is
121 authorized by the Commissioner or his representative, any such business establishment or place of

employment and all pertinent conditions, structures, machines, apparatus, devices, equipment, and materials therein, and to question privately any such employer, officer, owner, operator, agent, or employee. If such entry or inspection is refused, prohibited, or otherwise interfered with, the Commissioner shall have power to seek from a court having equity jurisdiction an order compelling such entry or inspection;

(9) 9. Make rules and regulations governing the granting of temporary or permanent variances from all standards promulgated by the Board under this title. Any interested or affected party may appeal to the Board, the Commissioner's determination to grant or deny such a variance. The Board may, as it sees fit, adopt, modify, or reject the determination of the Commissioner;

(10) ~~All~~ 10. *Have authority to issue orders to protect the confidentiality of all information reported to or otherwise obtained by the Commissioner, the Board, or the agents or employees of either which that contains or might reveal a trade secret. Such information shall be confidential and shall be limited to those persons who need such information for purposes of enforcement of this title. The Commissioner shall have authority to issue orders to protect the confidentiality of such information.* Violations of such orders shall be punishable as civil contempt upon application to the Circuit Court of the City of Richmond. It shall be the duty of each employer to notify the Commissioner, or his representatives, of the existence of trade secrets where he desires the protection provided herein.

(11) 11. Serve as executive officer of the Virginia Safety and Health Codes Board and of the Apprenticeship Council and see that the rules, regulations, and policies that they promulgate are carried out.