

Department of Planning and Budget 2019 Fiscal Impact Statement

1. Bill Number: SB1017

House of Origin ☒ Introduced ☐ Substitute ☐ Engrossed
Second House ☐ In Committee ☐ Substitute ☐ Enrolled

2. Patron: Marsden

3. Committee: Commerce and Labor

4. Title: Minimum wage; increases to \$8.00 per hour effective July 1, 2019.

5. Summary: Increases the minimum wage from its current federally mandated level of \$7.25 per hour to (i) \$8.00 per hour effective July 1, 2019; (ii) \$9.00 per hour effective July 1, 2020; (iii) \$10.10 per hour effective July 1, 2021; and (iv) \$11.25 per hour effective July 1, 2022, unless a higher minimum wage is required by the federal Fair Labor Standards Act (FLSA). The measure also provides that the cash wage paid to a tipped employee shall not be less than 50 percent of the minimum wage and that the tip credit shall equal the difference between the cash wage required to be paid to a tipped employee and the minimum wage.

6. Budget Amendment Necessary: Yes, Item 112 (Department of Labor and Industry) and Item 474 (Central Appropriations) HB1700/SB1100. See Item 8, below.

7. Fiscal Impact Estimates: Preliminary. See Item 8.

Expenditure Impact, Department of Labor and Industry:

<i>Fiscal Year</i>	<i>Dollars</i>	<i>Positions</i>	<i>Fund</i>
2019	0	0	n/a
2020	\$515,231	5	GF
2021	\$515,231	5	GF
2022	\$515,231	5	GF
2023	\$515,231	5	GF
2024	\$515,231	5	GF
2025	\$515,231	5	GF

Expenditure Impact, Central Appropriations:

<i>Fiscal Year</i>	<i>Dollars</i>	<i>Fund</i>
2019	0	n/a
2020	\$5,880	GF/NGF
2021	\$146,757	GF/NGF
2022	\$489,212	GF/NGF
2023	\$1,767,316	GF/NGF
2024	\$1,767,316	GF/NGF
2025	\$1,767,316	GF/NGF

- 8. Fiscal Implications:** The first table above reflects the bill's anticipated impact to the Department of Labor and Industry (DOLI) for costs related to enforcing the provisions of this bill. It is anticipated that the bill would have a fiscal impact on some state agencies, as the proposed increase to the minimum wage will affect the current salaries of some state employees.

The federal Department of Labor's Wage and Hour Division enforces the federal minimum wage laws. If the minimum wage in Virginia is raised above the federal minimum wage, the Labor Law Division in DOLI would have to begin enforcing the new minimum wage for Virginia employees beginning July 1, 2019. Currently, the Labor Law Division conducts very few inspections into allegations of Virginia Minimum Wage law at general fund expense as the federal law covers almost all employees in the state.

Due to federal oversight of almost all employees in the state, the federal Department of Labor's Wage and Hour Division conducts inspections of alleged violations of the minimum wage laws and averages about 750 inspections per year. If this bill is approved and increases the minimum wage above the federal mandate, then the Commonwealth will be responsible for minimum wage compliance. DOLI anticipates it will have to conduct the same number of inspections as the federal Department of Labor's Wage and Hour Division (750 inspections per year). In order to meet this workload, DOLI will need five additional staff to enforce the increased minimum wage (four additional officer positions to conduct inspections and one assistant compliance officer to assist and support the inspection activities). DOLI's impact is for regulatory enforcement of the bill.

The second table above reflects the anticipated impact to state agencies based on the number of salaried employees. The general fund and nongeneral fund split for these estimates is not available.

Based on data provided by the Department of Human Resource Management, the increase that would be effective on July 1, 2019, would affect approximately 35 salaried employees and would have an expenditure impact of \$5,880. The increase that would be effective on July 1, 2020, would affect approximately 142 salaried employees and have an expenditure impact of \$146,757. The increase that would be effective on July 1, 2021, would affect approximately 335 salaried employees and have an expenditure impact of \$489,212. The increase that would be effective on July 1, 2022, would affect approximately 1,177 salaried employees and have an expenditure impact of \$1.8 million. These preliminary estimates are based on current salaries for current employees and do not account for the targeted salary increases that go into effect January 10, 2019. Benefit costs are not included. The proposed minimum wage adjustment would impact the state salary structure, and result in additional costs in order to mitigate compression, and occupational and employee alignment. Estimates are not available for any effect the bill would have on wage employees.

The bill also provides that the cash wage paid to a tipped employee shall not be less than 50 percent of the minimum wage and that the tip credit shall equal the difference between the cash wage required to be paid to a tipped employee and the minimum wage. The Labor Law Division in DOLI would have to begin enforcing the new minimum wage for tipped employees beginning July 1, 2019. A tipped employee is an employee engaged in an

occupation in which the employee customarily and regularly receives more than \$30 a month in tips. The agency anticipates regulatory enforcement of tipped minimum wage would be included in DOLI's impact for regulatory enforcement of the bill.

9. Specific Agency or Political Subdivisions Affected: Department of Labor and Industry; Department of Human Resource Management; all state agencies.

10. Technical Amendment Necessary: No.

11. Other Comments: Other similar minimum wage bills include HB1757, HB1850, HB2157, HB2195, HB2473, HB2631, and SB1200.