2019 SESSION

19106447D 1 HOUSE BILL NO. 2003 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the Senate Committee on Finance 4 on February 12, 2019) 5 6 (Patron Prior to Substitute—Delegate Aird) A BILL to amend and reenact § 58.1-439 of the Code of Virginia, relating to major business facility job 7 tax credit; sunset; reporting requirements. 8 Be it enacted by the General Assembly of Virginia: 9 1. That § 58.1-439 of the Code of Virginia is amended and reenacted as follows: 10 § 58.1-439. Major business facility job tax credit. 11 A. For taxable years beginning on and after January 1, 1995, but before January 1, 2020 July 1, 2022, a taxpayer shall be allowed a credit against the taxes imposed by Articles 2 (§ 58.1-320 et seq.), 6 12 (§ 58.1-360 et seq.), and 10 (§ 58.1-400 et seq.) of Chapter 3; Chapter 12 (§ 58.1-1200 et seq.); Article 13 1 (§ 58.1-2500 et seq.) of Chapter 25; or Article 2 (§ 58.1-2620 et seq.) of Chapter 26 as set forth in 14 15 this section. B. For purposes of this section, the amount of any credit attributable to a partnership, electing small 16 17 business corporation (S corporation), or limited liability company shall be allocated to the individual partners, shareholders, or members, respectively, in proportion to their ownership or interest in such 18 19 business entities. 20 C. A "major business facility" is a company that satisfies the following criteria: 21 1. Subject to the provisions of subsections K or L, the establishment or expansion of the company 22 shall result in the creation of at least 50 jobs for qualified full-time employees; the first such 50 jobs 23 shall be referred to as the "threshold amount"; and 24 2. The company is engaged in any business in the Commonwealth, except a retail trade business if 25 such trade is the principal activity of an individual facility in the Commonwealth. Examples of types of major business facilities that are eligible for the credit provided under this section include, but are not 26 27 limited to, a headquarters, or portion of such a facility, where company employees are physically 28 employed, and where the majority of the company's financial, personnel, legal or planning functions are 29 handled either on a regional or national basis. A company primarily engaged in the Commonwealth in 30 the business of manufacturing or mining; agriculture, forestry or fishing; transportation or communications; or a public utility subject to the corporation income tax shall be deemed to have 31 32 established or expanded a major business facility in the Commonwealth if it meets the requirements of subdivision 1 during a single taxable year and such facilities are not retail establishments. A major 33 34 business facility shall also include facilities that perform central management or administrative activities, 35 whether operated as a separate trade or business, or as a separate support operation of another business. 36 Central management or administrative activities include, but are not limited to, general management; 37 accounting; computing; tabulating; purchasing; transportation or shipping; engineering and systems 38 planning; advertising; technical sales and support operations; central administrative offices and 39 warehouses; research, development and testing laboratories; computer-programming, data-processing and 40 other computer-related services facilities; and legal, financial, insurance, and real estate services. The 41 terms used in this subdivision to refer to various types of businesses shall have the same meanings as 42 those terms are commonly defined in the Standard Industrial Classification Manual. D. For purposes of this section, the "credit year" is the first taxable year following the taxable year 43 44 in which the major business facility commenced or expanded operations. E. The Department of Taxation shall make all determinations as to the classification of a major 45 business facility in accordance with the provisions of this section. 46 F. A "qualified full-time employee" means an employee filling a new, permanent full-time position in 47 a major business facility in the Commonwealth. A "new, permanent full-time position" is a job of an **48** indefinite duration, created by the company as a result of the establishment or expansion of a major 49 business facility in the Commonwealth, requiring a minimum of 35 hours of an employee's time a week 50 51 for the entire normal year of the company's operations, which "normal year" shall consist of at least 48 weeks, or a position of indefinite duration which requires a minimum of 35 hours of an employee's time 52 53 a week for the portion of the taxable year in which the employee was initially hired for, or transferred 54 to, the major business facility in the Commonwealth. Seasonal or temporary positions, or a job created 55 when a job function is shifted from an existing location in the Commonwealth to the new major business facility and positions in building and grounds maintenance, security, and other such positions 56 which are ancillary to the principal activities performed by the employees at a major business facility 57 shall not qualify as new, permanent full-time positions. 58 59 G. For any major business facility, the amount of credit earned pursuant to this section shall be equal

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to \$1,000 per qualified full-time employee, over the threshold amount, employed during the credit year.
The credit shall be allowed ratably, with one-third of the credit amount allowed annually for three years
beginning with the credit year. However, for taxable years beginning on or after January 1, 2009,
one-half of the credit amount shall be allowed each year for two years. The portion of the \$1,000 credit
earned with respect to any qualified full-time employee who is employed in the Commonwealth for less
than 12 full months during the credit year will be determined by multiplying the credit amount by a

fraction, the numerator of which is the number of full months that the qualified full-time employee
worked for the major business facility in the Commonwealth during the credit year, and the denominator
of which is 12. A separate credit year and a three-year allowance period shall exist for each distinct
major business facility of a single taxpayer, except for credits allowed for taxable years beginning on or
after January 1, 2009, when a two-year allowance period shall exist for each distinct major business
facility of a single taxpayer.

72 H. The amount of credit allowed pursuant to this section shall not exceed the tax imposed for such 73 taxable year. Any credit not usable for the taxable year the credit was allowed may be, to the extent 74 usable, carried over for the next 10 succeeding taxable years. No credit shall be carried back to a 75 preceding taxable year. In the event that a taxpayer who is subject to the tax limitation imposed pursuant to this subsection is allowed another credit pursuant to any other section of the Code of 76 Virginia, or has a credit carryover from a preceding taxable year, such taxpayer shall be considered to 77 78 have first utilized any credit allowed which does not have a carryover provision, and then any credit 79 which is carried forward from a preceding taxable year, prior to the utilization of any credit allowed 80 pursuant to this section.

81 I. No credit shall be earned pursuant to this section for any employee (i) for whom a credit under 82 this section was previously earned by a related party as defined by Internal Revenue Code § 267(b) or a 83 trade or business under common control as defined by Internal Revenue Code § 52(b); (ii) who was 84 previously employed in the same job function in Virginia by a related party as defined by Internal Revenue Code § 267(b) or a trade or business under common control as defined by Internal Revenue 85 86 Code § 52(b); (iii) whose job function was previously performed at a different location in Virginia by an 87 employee of the taxpayer, a related party as defined by Internal Revenue Code § 267(b), or a trade or 88 business under common control as defined by Internal Revenue Code § 52(b); or (iv) whose job function 89 previously qualified for a credit under this section at a different major business facility on behalf of the 90 taxpayer, a related party as defined by Internal Revenue Code § 267(b), or a trade or business under 91 common control as defined by Internal Revenue Code § 52(b).

92 J. Subject to the provisions of subsections K or L, recapture of this credit, under the following 93 circumstances, shall be accomplished by increasing the tax in any of the five years succeeding the 94 taxable year in which a credit has been earned pursuant to this section if the number of qualified 95 full-time employees decreases below the average number of qualified full-time employees employed 96 during the credit year. Such tax increase amount shall be determined by (i) recomputing the credit which 97 would have been earned for the original credit year using the decreased number of qualified full-time 98 employees and (ii) subtracting such recomputed credit from the amount of credit previously earned. In 99 the event that the average number of qualifying full-time employees employed at a major business 100 facility falls below the threshold amount in any of the five taxable years succeeding the credit year, all credits earned with respect to such major business facility shall be recaptured. No credit amount will be 101 102 recaptured more than once pursuant to this subsection. Any recapture pursuant to this section shall reduce credits earned but not yet allowed, and credits allowed but carried forward, before the taxpayer's 103 104 tax liability may be increased.

105 K. In the event that a major business facility is located in an economically distressed area or in an enterprise zone as defined in Chapter 49 (§ 59.1-538 et seq.) of Title 59.1 during a credit year, the 106 threshold amount required to qualify for a credit pursuant to this section and to avoid full recapture shall 107 108 be reduced from 50 to 25 for purposes of subdivision C 1 and subsection J. An area shall qualify as economically distressed if it is a city or county with an unemployment rate for the preceding year of at 109 110 least 0.5 percent higher than the average statewide unemployment rate for such year. The Virginia 111 Economic Development Partnership shall identify and publish a list of all economically distressed areas 112 at least annually.

113 L. For taxable years beginning on or after January 1, 2004, but before January 1, 2006, in the event 114 that a major business facility is located in a severely economically distressed area, the threshold amount 115 required to qualify for a credit pursuant to this section and to avoid full recapture shall be reduced from 116 100 to 25 for purposes of subdivision C 1 and subsection J. However, the total amount of credit allowable under this subsection shall not exceed \$100,000 in aggregate. An area shall qualify as severely 117 118 economically distressed if it is a city or county with an unemployment rate for the preceding year of at least twice the average statewide unemployment rate for such year. The Virginia Economic Development 119 120 Partnership shall identify and publish a list of all severely economically distressed areas at least 121 annually.

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M. The Tax Commissioner shall promulgate regulations, in accordance with the Administrative
Process Act (§ 2.2-4000 et seq.), relating to (i) the computation, carryover, and recapture of the credit
provided under this section; (ii) defining criteria for (a) a major business facility, (b) qualifying full-time
employees at such facility, and (c) economically distressed areas; and (iii) the computation, carryover,
recapture, and redemption of the credit by affiliated companies pursuant to subsection S.

N. The provisions of this section shall apply only in instances where an announcement of intent to
establish or expand a major business facility is made on or after January 1, 1994. An announcement of
intent to establish or expand a major business facility includes, but is not limited to, a press conference
or extensive press coverage, providing information with respect to the impact of the project on the
economy of the area where the major business facility is to be established or expanded and the
Commonwealth as a whole.

O. The credit allowed pursuant to this section shall be granted to the person who pays taxes for thequalified full-time employees pursuant to Chapter 5 (§ 60.2-500 et seq.) of Title 60.2.

P. No person shall claim a credit allowed pursuant to this section and the credit allowed pursuant to
\$ 58.1-439.2. Any qualified business firm receiving an enterprise zone job creation grant under
\$ 59.1-547 shall not be eligible to receive a major business facility job tax credit pursuant to this section
for any job used to qualify for the enterprise zone job creation grant.

Q. No person operating a business in the Commonwealth pursuant to Chapter 29 (§ 59.1-364 et seq.)of Title 59.1 shall claim a credit pursuant to this section.

141 R. Notwithstanding subsection O, a taxpayer may, for the purpose of determining the number of 142 qualified full-time employees at a major business facility, include the employees of a contractor or a 143 subcontractor if such employees are permanently assigned to the taxpayer's major business facility. If the 144 taxpayer includes the employees of a contractor or subcontractor in its total of qualified full-time 145 employees, it shall enter into a contractual agreement with the contractor or subcontractor prohibiting the 146 contractor or subcontractor from also claiming these employees in order to receive a credit given under 147 this section. The taxpayer shall provide evidence satisfactory to the Department of Taxation that it has 148 entered into such a contract.

149 S. For purposes of satisfying the criteria of subdivision C 1, two or more affiliated companies may 150 elect to aggregate the number of jobs created for qualified full-time employees as the result of the 151 establishment or expansion by the individual companies in order to qualify for the credit allowed 152 pursuant to this section. For purposes of this subsection, "affiliated companies" means two or more 153 companies related to each other such that (i) one company owns at least 80 percent of the voting power 154 of the other or others or (ii) at least 80 percent of the voting power of two or more companies is owned 155 by the same interests.

T. The General Assembly of Virginia finds that modern business infrastructure allows businesses to locate their administrative or manufacturing facilities with minimal regard to the location of markets or the transportation of raw materials and finished goods, and that the economic vitality of the Commonwealth would be enhanced if such facilities were established in Virginia. Accordingly, the provisions of this section targeting the credit to major business facilities and limiting the credit to those companies which establish a major business facility in Virginia are integral to the purpose of the credit earned pursuant to this section and shall not be deemed severable.

U. For taxable years beginning on and after January 1, 2019, and notwithstanding the provisions of
§ 58.1-3 or any other provision of law, the Department of Taxation, in consultation with the Virginia
Economic Development Partnership, shall publish the following information by November 1 of each year
for the 12-month period ending on the preceding December 31:

167 1. The location of sites used for major business facilities for which a credit was claimed.

168 2. The North American Industry Classification System codes used for the major business facilities for **169** which a credit was claimed.

- 170 3. The number of qualified full time employees for whom a credit was claimed; and
- 4. The total cost to the Commonwealth's general fund of the credits claimed.
- 172 Such information shall be published by the Department, regardless of how few taxpayers claimed the 173 tax credit, in a manner that prevents the identification of particular taxpayers, reports, returns, or items.