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HOUSE BILL NO. 1878

Offered January 9, 2019

Prefiled January 3, 2019

A BILL to amend and reenact § 54.1-3408 of the Code of Virginia, relating to possession and administration of naloxone; regional jail employees.

Patron—Garrett

Referred to Committee on Health, Welfare and Institutions

Be it enacted by the General Assembly of Virginia:

1. That § 54.1-3408 of the Code of Virginia is amended and reenacted as follows:

§ 54.1-3408. Professional use by practitioners.

A. A practitioner of medicine, osteopathy, podiatry, dentistry, or veterinary medicine or a licensed nurse practitioner pursuant to § 54.1-2957.01, a licensed physician assistant pursuant to § 54.1-2952.1, or a TPA-certified optometrist pursuant to Article 5 (§ 54.1-3222 et seq.) of Chapter 32 shall only prescribe, dispense, or administer controlled substances in good faith for medicinal or therapeutic purposes within the course of his professional practice.

B. The prescribing practitioner's order may be on a written prescription or pursuant to an oral prescription as authorized by this chapter. The prescriber may administer drugs and devices, or he may cause drugs or devices to be administered by:

1. A nurse, physician assistant, or intern under his direction and supervision;

2. Persons trained to administer drugs and devices to patients in state-owned or state-operated hospitals or facilities licensed as hospitals by the Board of Health or psychiatric hospitals licensed by the Department of Behavioral Health and Developmental Services who administer drugs under the control and supervision of the prescriber or a pharmacist;

3. Emergency medical services personnel certified and authorized to administer drugs and devices pursuant to regulations of the Board of Health who act within the scope of such certification and pursuant to an oral or written order or standing protocol; or

4. A licensed respiratory therapist as defined in § 54.1-2954 who administers by inhalation controlled substances used in inhalation or respiratory therapy.

C. Pursuant to an oral or written order or standing protocol, the prescriber, who is authorized by state or federal law to possess and administer radiopharmaceuticals in the scope of his practice, may authorize a nuclear medicine technologist to administer, under his supervision, radiopharmaceuticals used in the diagnosis or treatment of disease.

D. Pursuant to an oral or written order or standing protocol issued by the prescriber within the course of his professional practice, such prescriber may authorize registered nurses and licensed practical nurses to possess (i) epinephrine and oxygen for administration in treatment of emergency medical conditions and (ii) heparin and sterile normal saline to use for the maintenance of intravenous access lines.

Pursuant to the regulations of the Board of Health, certain emergency medical services technicians may possess and administer epinephrine in emergency cases of anaphylactic shock.

Pursuant to an order or standing protocol issued by the prescriber within the course of his professional practice, any school nurse, school board employee, employee of a local governing body, or employee of a local health department who is authorized by a prescriber and trained in the administration of epinephrine may possess and administer epinephrine.

Pursuant to an order or a standing protocol issued by the prescriber within the course of his professional practice, any employee of a school for students with disabilities, as defined in § 22.1-319 and licensed by the Board of Education, or any employee of a private school that is accredited pursuant to § 22.1-19 as administered by the Virginia Council for Private Education who is authorized by a prescriber and trained in the administration of epinephrine may possess and administer epinephrine.

Pursuant to an order or a standing protocol issued by the prescriber within the course of his professional practice, any employee of a public institution of higher education or a private institution of higher education who is authorized by a prescriber and trained in the administration of epinephrine may possess and administer epinephrine.

Pursuant to an order or a standing protocol issued by the prescriber within the course of his professional practice, any employee of an organization providing outdoor educational experiences or programs for youth who is authorized by a prescriber and trained in the administration of epinephrine may possess and administer epinephrine.

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59 Pursuant to an order issued by the prescriber within the course of his professional practice, an
60 employee of a provider licensed by the Department of Behavioral Health and Developmental Services or
61 a person providing services pursuant to a contract with a provider licensed by the Department of
62 Behavioral Health and Developmental Services may possess and administer epinephrine, provided such
63 person is authorized and trained in the administration of epinephrine.

64 Pursuant to an oral or written order or standing protocol issued by the prescriber within the course of
65 his professional practice, such prescriber may authorize pharmacists to possess epinephrine and oxygen
66 for administration in treatment of emergency medical conditions.

67 E. Pursuant to an oral or written order or standing protocol issued by the prescriber within the course
68 of his professional practice, such prescriber may authorize licensed physical therapists to possess and
69 administer topical corticosteroids, topical lidocaine, and any other Schedule VI topical drug.

70 F. Pursuant to an oral or written order or standing protocol issued by the prescriber within the course
71 of his professional practice, such prescriber may authorize licensed athletic trainers to possess and
72 administer topical corticosteroids, topical lidocaine, or other Schedule VI topical drugs; oxygen for use
73 in emergency situations; and epinephrine for use in emergency cases of anaphylactic shock.

74 G. Pursuant to an oral or written order or standing protocol issued by the prescriber within the
75 course of his professional practice, and in accordance with policies and guidelines established by the
76 Department of Health pursuant to § 32.1-50.2, such prescriber may authorize registered nurses or
77 licensed practical nurses under the supervision of a registered nurse to possess and administer tuberculin
78 purified protein derivative (PPD) in the absence of a prescriber. The Department of Health's policies and
79 guidelines shall be consistent with applicable guidelines developed by the Centers for Disease Control
80 and Prevention for preventing transmission of mycobacterium tuberculosis and shall be updated to
81 incorporate any subsequently implemented standards of the Occupational Safety and Health
82 Administration and the Department of Labor and Industry to the extent that they are inconsistent with
83 the Department of Health's policies and guidelines. Such standing protocols shall explicitly describe the
84 categories of persons to whom the tuberculin test is to be administered and shall provide for appropriate
85 medical evaluation of those in whom the test is positive. The prescriber shall ensure that the nurse
86 implementing such standing protocols has received adequate training in the practice and principles
87 underlying tuberculin screening.

88 The Health Commissioner or his designee may authorize registered nurses, acting as agents of the
89 Department of Health, to possess and administer, at the nurse's discretion, tuberculin purified protein
90 derivative (PPD) to those persons in whom tuberculin skin testing is indicated based on protocols and
91 policies established by the Department of Health.

92 H. Pursuant to a written order or standing protocol issued by the prescriber within the course of his
93 professional practice, such prescriber may authorize, with the consent of the parents as defined in
94 § 22.1-1, an employee of (i) a school board, (ii) a school for students with disabilities as defined in
95 § 22.1-319 licensed by the Board of Education, or (iii) a private school accredited pursuant to § 22.1-19
96 as administered by the Virginia Council for Private Education who is trained in the administration of
97 insulin and glucagon to assist with the administration of insulin or administer glucagon to a student
98 diagnosed as having diabetes and who requires insulin injections during the school day or for whom
99 glucagon has been prescribed for the emergency treatment of hypoglycemia. Such authorization shall
100 only be effective when a licensed nurse, nurse practitioner, physician, or physician assistant is not
101 present to perform the administration of the medication.

102 Pursuant to a written order or standing protocol issued by the prescriber within the course of his
103 professional practice, such prescriber may authorize an employee of a public institution of higher
104 education or a private institution of higher education who is trained in the administration of insulin and
105 glucagon to assist with the administration of insulin or administration of glucagon to a student diagnosed
106 as having diabetes and who requires insulin injections or for whom glucagon has been prescribed for the
107 emergency treatment of hypoglycemia. Such authorization shall only be effective when a licensed nurse,
108 nurse practitioner, physician, or physician assistant is not present to perform the administration of the
109 medication.

110 Pursuant to a written order issued by the prescriber within the course of his professional practice,
111 such prescriber may authorize an employee of a provider licensed by the Department of Behavioral
112 Health and Developmental Services or a person providing services pursuant to a contract with a provider
113 licensed by the Department of Behavioral Health and Developmental Services to assist with the
114 administration of insulin or to administer glucagon to a person diagnosed as having diabetes and who
115 requires insulin injections or for whom glucagon has been prescribed for the emergency treatment of
116 hypoglycemia, provided such employee or person providing services has been trained in the
117 administration of insulin and glucagon.

118 I. A prescriber may authorize, pursuant to a protocol approved by the Board of Nursing, the
119 administration of vaccines to adults for immunization, when a practitioner with prescriptive authority is
120 not physically present, by (i) licensed pharmacists, (ii) registered nurses, or (iii) licensed practical nurses

121 under the supervision of a registered nurse. A prescriber acting on behalf of and in accordance with
 122 established protocols of the Department of Health may authorize the administration of vaccines to any
 123 person by a pharmacist, nurse, or designated emergency medical services provider who holds an
 124 advanced life support certificate issued by the Commissioner of Health under the direction of an
 125 operational medical director when the prescriber is not physically present. The emergency medical
 126 services provider shall provide documentation of the vaccines to be recorded in the Virginia
 127 Immunization Information System.

128 J. A dentist may cause Schedule VI topical drugs to be administered under his direction and
 129 supervision by either a dental hygienist or by an authorized agent of the dentist.

130 Further, pursuant to a written order and in accordance with a standing protocol issued by the dentist
 131 in the course of his professional practice, a dentist may authorize a dental hygienist under his general
 132 supervision, as defined in § 54.1-2722, to possess and administer topical oral fluorides, topical oral
 133 anesthetics, topical and directly applied antimicrobial agents for treatment of periodontal pocket lesions,
 134 as well as any other Schedule VI topical drug approved by the Board of Dentistry.

135 In addition, a dentist may authorize a dental hygienist under his direction to administer Schedule VI
 136 nitrous oxide and oxygen inhalation analgesia and, to persons 18 years of age or older, Schedule VI
 137 local anesthesia.

138 K. Pursuant to an oral or written order or standing protocol issued by the prescriber within the
 139 course of his professional practice, such prescriber may authorize registered professional nurses certified
 140 as sexual assault nurse examiners-A (SANE-A) under his supervision and when he is not physically
 141 present to possess and administer preventive medications for victims of sexual assault as recommended
 142 by the Centers for Disease Control and Prevention.

143 L. This section shall not prevent the administration of drugs by a person who has satisfactorily
 144 completed a training program for this purpose approved by the Board of Nursing and who administers
 145 such drugs in accordance with a prescriber's instructions pertaining to dosage, frequency, and manner of
 146 administration, and in accordance with regulations promulgated by the Board of Pharmacy relating to
 147 security and record keeping, when the drugs administered would be normally self-administered by (i) an
 148 individual receiving services in a program licensed by the Department of Behavioral Health and
 149 Developmental Services; (ii) a resident of the Virginia Rehabilitation Center for the Blind and Vision
 150 Impaired; (iii) a resident of a facility approved by the Board or Department of Juvenile Justice for the
 151 placement of children in need of services or delinquent or alleged delinquent youth; (iv) a program
 152 participant of an adult day-care center licensed by the Department of Social Services; (v) a resident of
 153 any facility authorized or operated by a state or local government whose primary purpose is not to
 154 provide health care services; (vi) a resident of a private children's residential facility, as defined in §
 155 63.2-100 and licensed by the Department of Social Services, Department of Education, or Department of
 156 Behavioral Health and Developmental Services; or (vii) a student in a school for students with
 157 disabilities, as defined in § 22.1-319 and licensed by the Board of Education.

158 In addition, this section shall not prevent a person who has successfully completed a training
 159 program for the administration of drugs via percutaneous gastrostomy tube approved by the Board of
 160 Nursing and been evaluated by a registered nurse as having demonstrated competency in administration
 161 of drugs via percutaneous gastrostomy tube from administering drugs to a person receiving services from
 162 a program licensed by the Department of Behavioral Health and Developmental Services to such person
 163 via percutaneous gastrostomy tube. The continued competency of a person to administer drugs via
 164 percutaneous gastrostomy tube shall be evaluated semiannually by a registered nurse.

165 M. Medication aides registered by the Board of Nursing pursuant to Article 7 (§ 54.1-3041 et seq.)
 166 of Chapter 30 may administer drugs that would otherwise be self-administered to residents of any
 167 assisted living facility licensed by the Department of Social Services. A registered medication aide shall
 168 administer drugs pursuant to this section in accordance with the prescriber's instructions pertaining to
 169 dosage, frequency, and manner of administration; in accordance with regulations promulgated by the
 170 Board of Pharmacy relating to security and recordkeeping; in accordance with the assisted living
 171 facility's Medication Management Plan; and in accordance with such other regulations governing their
 172 practice promulgated by the Board of Nursing.

173 N. In addition, this section shall not prevent the administration of drugs by a person who administers
 174 such drugs in accordance with a physician's instructions pertaining to dosage, frequency, and manner of
 175 administration and with written authorization of a parent, and in accordance with school board
 176 regulations relating to training, security and record keeping, when the drugs administered would be
 177 normally self-administered by a student of a Virginia public school. Training for such persons shall be
 178 accomplished through a program approved by the local school boards, in consultation with the local
 179 departments of health.

180 O. In addition, this section shall not prevent the administration of drugs by a person to (i) a child in
 181 a child day program as defined in § 63.2-100 and regulated by the State Board of Social Services or a

182 local government pursuant to § 15.2-914, or (ii) a student of a private school that is accredited pursuant
183 to § 22.1-19 as administered by the Virginia Council for Private Education, provided such person (a) has
184 satisfactorily completed a training program for this purpose approved by the Board of Nursing and
185 taught by a registered nurse, licensed practical nurse, nurse practitioner, physician assistant, doctor of
186 medicine or osteopathic medicine, or pharmacist; (b) has obtained written authorization from a parent or
187 guardian; (c) administers drugs only to the child identified on the prescription label in accordance with
188 the prescriber's instructions pertaining to dosage, frequency, and manner of administration; and (d)
189 administers only those drugs that were dispensed from a pharmacy and maintained in the original,
190 labeled container that would normally be self-administered by the child or student, or administered by a
191 parent or guardian to the child or student.

192 P. In addition, this section shall not prevent the administration or dispensing of drugs and devices by
193 persons if they are authorized by the State Health Commissioner in accordance with protocols
194 established by the State Health Commissioner pursuant to § 32.1-42.1 when (i) the Governor has
195 declared a disaster or a state of emergency or the United States Secretary of Health and Human Services
196 has issued a declaration of an actual or potential bioterrorism incident or other actual or potential public
197 health emergency; (ii) it is necessary to permit the provision of needed drugs or devices; and (iii) such
198 persons have received the training necessary to safely administer or dispense the needed drugs or
199 devices. Such persons shall administer or dispense all drugs or devices under the direction, control, and
200 supervision of the State Health Commissioner.

201 Q. Nothing in this title shall prohibit the administration of normally self-administered drugs by
202 unlicensed individuals to a person in his private residence.

203 R. This section shall not interfere with any prescriber issuing prescriptions in compliance with his
204 authority and scope of practice and the provisions of this section to a Board agent for use pursuant to
205 subsection G of § 18.2-258.1. Such prescriptions issued by such prescriber shall be deemed to be valid
206 prescriptions.

207 S. Nothing in this title shall prevent or interfere with dialysis care technicians or dialysis patient care
208 technicians who are certified by an organization approved by the Board of Health Professions or persons
209 authorized for provisional practice pursuant to Chapter 27.01 (§ 54.1-2729.1 et seq.), in the ordinary
210 course of their duties in a Medicare-certified renal dialysis facility, from administering heparin, topical
211 needle site anesthetics, dialysis solutions, sterile normal saline solution, and blood volumizers, for the
212 purpose of facilitating renal dialysis treatment, when such administration of medications occurs under the
213 orders of a licensed physician, nurse practitioner, or physician assistant and under the immediate and
214 direct supervision of a licensed registered nurse. Nothing in this chapter shall be construed to prohibit a
215 patient care dialysis technician trainee from performing dialysis care as part of and within the scope of
216 the clinical skills instruction segment of a supervised dialysis technician training program, provided such
217 trainee is identified as a "trainee" while working in a renal dialysis facility.

218 The dialysis care technician or dialysis patient care technician administering the medications shall
219 have demonstrated competency as evidenced by holding current valid certification from an organization
220 approved by the Board of Health Professions pursuant to Chapter 27.01 (§ 54.1-2729.1 et seq.).

221 T. Persons who are otherwise authorized to administer controlled substances in hospitals shall be
222 authorized to administer influenza or pneumococcal vaccines pursuant to § 32.1-126.4.

223 U. Pursuant to a specific order for a patient and under his direct and immediate supervision, a
224 prescriber may authorize the administration of controlled substances by personnel who have been
225 properly trained to assist a doctor of medicine or osteopathic medicine, provided the method does not
226 include intravenous, intrathecal, or epidural administration and the prescriber remains responsible for
227 such administration.

228 V. A physician assistant, nurse or a dental hygienist may possess and administer topical fluoride
229 varnish to the teeth of children aged six months to three years pursuant to an oral or written order or a
230 standing protocol issued by a doctor of medicine, osteopathic medicine, or dentistry that conforms to
231 standards adopted by the Department of Health.

232 W. A prescriber, acting in accordance with guidelines developed pursuant to § 32.1-46.02, may
233 authorize the administration of influenza vaccine to minors by a licensed pharmacist, registered nurse,
234 licensed practical nurse under the direction and immediate supervision of a registered nurse, or
235 emergency medical services provider who holds an advanced life support certificate issued by the
236 Commissioner of Health when the prescriber is not physically present.

237 X. Notwithstanding the provisions of § 54.1-3303, pursuant to an oral, written, or standing order
238 issued by a prescriber or a standing order issued by the Commissioner of Health or his designee
239 authorizing the dispensing of naloxone or other opioid antagonist used for overdose reversal in the
240 absence of an oral or written order for a specific patient issued by a prescriber, and in accordance with
241 protocols developed by the Board of Pharmacy in consultation with the Board of Medicine and the
242 Department of Health, a pharmacist may dispense naloxone or other opioid antagonist used for overdose
243 reversal and a person may possess and administer naloxone or other opioid antagonist used for overdose

244 reversal to a person who is believed to be experiencing or about to experience a life-threatening opioid
245 overdose. Law-enforcement officers as defined in § 9.1-101, employees of the Department of Forensic
246 Science, employees of the Office of the Chief Medical Examiner, employees of the Department of
247 General Services Division of Consolidated Laboratory Services, employees of the Department of
248 Corrections designated as probation and parole officers or as correctional officers as defined in §
249 53.1-1, *employees of regional jails*, and firefighters who have completed a training program may also
250 possess and administer naloxone in accordance with protocols developed by the Board of Pharmacy in
251 consultation with the Board of Medicine and the Department of Health.

252 Y. Notwithstanding any other law or regulation to the contrary, a person who is authorized by the
253 Department of Behavioral Health and Developmental Services to train individuals on the administration
254 of naloxone for use in opioid overdose reversal and who is acting on behalf of an organization that
255 provides services to individuals at risk of experiencing an opioid overdose or training in the
256 administration of naloxone for overdose reversal and that has obtained a controlled substances
257 registration from the Board of Pharmacy pursuant to § 54.1-3423 may dispense naloxone to a person
258 who has completed a training program on the administration of naloxone for opioid overdose reversal
259 approved by the Department of Behavioral Health and Developmental Services, provided that such
260 dispensing is (i) pursuant to a standing order issued by a prescriber, (ii) in accordance with protocols
261 developed by the Board of Pharmacy in consultation with the Board of Medicine and the Department of
262 Health, and (iii) without charge or compensation. The dispensing may occur at a site other than that of
263 the controlled substance registration provided the entity possessing the controlled substances registration
264 maintains records in accordance with regulations of the Board of Pharmacy. A person to whom naloxone
265 has been dispensed pursuant to this subsection may possess naloxone and may administer naloxone to a
266 person who is believed to be experiencing or about to experience a life-threatening opioid overdose.

267 Z. Pursuant to a written order or standing protocol issued by the prescriber within the course of his
268 professional practice, such prescriber may authorize, with the consent of the parents as defined in
269 § 22.1-1, an employee of (i) a school board, (ii) a school for students with disabilities as defined in
270 § 22.1-319 licensed by the Board of Education, or (iii) a private school accredited pursuant to § 22.1-19
271 as administered by the Virginia Council for Private Education who is trained in the administration of
272 injected medications for the treatment of adrenal crisis resulting from a condition causing adrenal
273 insufficiency to administer such medication to a student diagnosed with a condition causing adrenal
274 insufficiency when the student is believed to be experiencing or about to experience an adrenal crisis.
275 Such authorization shall be effective only when a licensed nurse, nurse practitioner, physician, or
276 physician assistant is not present to perform the administration of the medication.