17100193D **SENATE BILL NO. 1089** 1 2 Offered January 11, 2017 3 Prefiled January 6, 2017 4 A BILL to amend and reenact § 22.1-253.13:3 of the Code of Virginia, relating to Standards of 5 Learning assessments; reform. 6 Patrons-Sturtevant and Chase 7 8 Referred to Committee on Education and Health 9 10 Be it enacted by the General Assembly of Virginia: 1. That § 22.1-253.13:3 of the Code of Virginia is amended and reenacted as follows: 11 § 22.1-253.13:3. Standard 3. Accreditation, other standards, assessments, and releases from state 12 13 regulations. 14 A. The Board of Education shall promulgate regulations establishing standards for accreditation 15 pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), which shall include, but not be limited 16 to, student outcome measures, requirements and guidelines for instructional programs and for the integration of educational technology into such instructional programs, administrative and instructional 17 staffing levels and positions, including staff positions for supporting educational technology, student 18 services, auxiliary education programs such as library and media services, requirements for graduation 19 20 from high school, community relations, and the philosophy, goals, and objectives of public education in 21 Virginia. 22 The Board of Education shall promulgate regulations establishing standards for accreditation of 23 public virtual schools under the authority of the local school board that enroll students full time. 24 The Board shall review annually the accreditation status of all schools in the Commonwealth. The 25 Board shall review the accreditation status of a school once every three years if the school has been fully accredited for three consecutive years. Upon such triennial review, the Board shall review the 26 27 accreditation status of the school for each individual year within that triennial review period. If the 28 Board finds that the school would have been accredited every year of that triennial review period the 29 Board shall accredit the school for another three years. The Board may review the accreditation status of 30 any other school once every two years or once every three years, provided that any school that receives 31 a multiyear accreditation status other than full accreditation shall be covered by a Board-approved multiyear corrective action plan for the duration of the period of accreditation. Such multiyear corrective 32 33 action plan shall include annual written progress updates to the Board. A multiyear accreditation status 34 shall not relieve any school or division of annual reporting requirements. 35 Each local school board shall maintain schools that are fully accredited pursuant to the standards for 36 accreditation as prescribed by the Board of Education. Each local school board shall report the 37 accreditation status of all schools in the local school division annually in public session. Within the time 38 specified by the Board of Education, each school board shall submit corrective action plans for any 39 schools within its school division that have been designated as not meeting the standards as approved by 40 the Board. 41 When the Board of Education determines through the school academic review process that the failure 42 of schools within a division to achieve full accreditation status is related to division-level failure to implement the Standards of Quality or other division-level action or inaction, the Board may require a 43 division-level academic review. After the conduct of such review and within the time specified by the 44 45 Board of Education, each school board shall submit to the Board for approval a corrective action plan, 46 consistent with criteria established by the Board setting forth specific actions and a schedule designed to 47 ensure that schools within its school division achieve full accreditation status. If the Board determines 48 that the proposed corrective action plan is not sufficient to enable all schools within the division to 49 achieve full accreditation, the Board may return the plan to the local school board with directions to 50 submit an amended plan pursuant to Board guidance. Such corrective action plans shall be part of the 51 relevant school division's comprehensive plan pursuant to § 22.1-253.13:6. 52 With such funds as are appropriated or otherwise received for this purpose, the Board shall adopt and 53 implement an academic review process, to be conducted by the Department of Education, to assist schools that are accredited with warning. The Department shall forward a report of each academic 54 55 review to the relevant local school board, and such school board shall report the results of such academic review and the required annual progress reports in public session. The local school board shall 56 57 implement any actions identified through the academic review and utilize them for improvement 58 planning.

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59 B. The Superintendent of Public Instruction shall develop and the Board of Education shall approve criteria for determining and recognizing educational performance in the Commonwealth's public school 60 divisions and schools. Such criteria, when approved, shall become an integral part of the accreditation 61 62 process and shall include student outcome measurements. The Superintendent of Public Instruction shall 63 annually report to the Board on the accreditation status of all school divisions and schools. Such report 64 shall include an analysis of the strengths and weaknesses of public education programs in the various 65 school divisions in Virginia and recommendations to the General Assembly for further enhancing student learning uniformly across the Commonwealth. In recognizing educational performance in the school 66 divisions, the Board shall include consideration of special school division accomplishments, such as 67 numbers of dual enrollments and students in Advanced Placement and International Baccalaureate 68 courses, and participation in academic year Governor's Schools. 69

The Superintendent of Public Instruction shall assist local school boards in the implementation of action plans for increasing educational performance in those school divisions and schools that are identified as not meeting the approved criteria. The Superintendent of Public Instruction shall monitor the implementation of and report to the Board of Education on the effectiveness of the corrective actions taken to improve the educational performance in such school divisions and schools.

75 C. With such funds as are available for this purpose, the Board of Education shall prescribe assessment methods to determine the level of achievement of the Standards of Learning objectives by all 76 77 students. Such assessments shall evaluate knowledge, application of knowledge, critical thinking, and 78 skills related to the Standards of Learning being assessed. The Board shall, with the assistance of independent testing experts, conduct a regular analysis and validation process for these assessments. The 79 80 Department of Education shall make available to school divisions Standards of Learning assessments typically administered by the middle and high schools by December 1 of the school year in which such 81 assessments are to be administered or when newly developed assessments are available, whichever is 82 83 later.

84 The Board shall also provide the option of industry certification and state licensure examinations as a student-selected credit.

86 The Board of Education shall make publicly available such assessments in a timely manner and as
87 soon as practicable following the administration of such tests, so long as the release of such assessments
88 does not compromise test security or deplete the bank of assessment questions necessary to construct
89 subsequent tests, or limit the ability to test students on demand and provide immediate results in the
90 web-based assessment system.

The Board shall include in the student outcome measures that are required by the Standards for Accreditation end-of-course or end-of-grade assessments for various grade levels and classes, including the completion of the alternative assessments implemented by each local school board, in accordance with the Standards of Learning. These assessments shall include end-of-course or end-of-grade tests for English, mathematics, science, and history and social science and may be integrated to include multiple subject areas.

97 The Board shall prescribe alternative methods of Standards of Learning assessment administration for
98 children with disabilities, as that term is defined in § 22.1-213, who meet criteria established by the
99 Board to demonstrate achievement of the Standards of Learning. An eligible student's Individual
100 Education Program team shall make the final determination as to whether an alternative method of
101 administration is appropriate for the student.

The Standards of Learning assessments administered to students in all grades three through eight 102 103 shall meet but not exceed (a) reading and mathematics in grades three and four; (b) reading, mathematics, and science in grade five; (c) reading and mathematics in grades six and seven; (d) 104 105 reading, writing, and mathematics in grade eight; (e) science after the student receives instruction in the grade six science, life science, and physical science Standards of Learning and before the student 106 107 completes grade eight; and (f) Virginia Studies and Civics and Economics once each at the grade levels 108 deemed appropriate by each local school board the minimum requirements established by the federal Elementary and Secondary Education Act of 1965, P.L. 89-10, as amended. 109

Each school board shall annually certify that it has provided instruction and administered an 110 alternative assessment, consistent with Board guidelines, to students in grades three through eight in 111 each Standards of Learning subject area in which a Standards of Learning assessment was not 112 113 administered during the school year. Such guidelines shall (1) (i) incorporate options for age-appropriate, authentic performance assessments and portfolios with rubrics and other methodologies designed to 114 ensure that students are making adequate academic progress in the subject area and that the Standards of 115 Learning content is being taught; (2) (ii) permit and encourage integrated assessments that include 116 multiple subject areas; and (3) (iii) emphasize collaboration between teachers to administer and 117 substantiate the assessments and the professional development of teachers to enable them to make the 118 119 best use of alternative assessments.

120 Local school divisions shall provide targeted mathematics remediation and intervention to students in

grades six through eight who show computational deficiencies as demonstrated by their individual
 performance on any diagnostic test or grade-level Standards of Learning mathematics test that measures
 non-calculator computational skills.

124 The Department of Education shall award recovery credit to any student in grades three through eight 125 who fails a Standards of Learning assessment in English reading or mathematics, receives remediation, 126 and subsequently retakes and passes such an assessment, including any such student who subsequently 127 retakes such an assessment on an expedited basis.

128 In addition, to assess the educational progress of students, the Board of Education shall (A) "(a) 129 develop appropriate assessments, which may include criterion-referenced tests and other assessment instruments that may be used by classroom teachers; (B) (b) select appropriate industry certification and 130 131 state licensure examinations; and (C) (c) prescribe and provide measures, which may include nationally normed tests to be used to identify students who score in the bottom quartile at selected grade levels. 132 133 An annual justification that includes evidence that the student meets the participation criteria defined by 134 the Virginia Department of Education shall be provided for each student considered for the Virginia 135 Grade Level Alternative. Each Individual Education Program team shall review such justification and 136 make the final determination as to whether or not the Virginia Grade Level Alternative is appropriate for 137 the student. The superintendent and the school board chairman shall certify to the Board of Education, 138 as a part of certifying compliance with the Standards of Quality, that there is a justification in the 139 Individual Education Program for every student who takes the Virginia Grade Level Alternative. 140 Compliance with this requirement shall be monitored as a part of the special education monitoring 141 process conducted by the Department of Education. The Board shall report to the Governor and General 142 Assembly in its annual reports pursuant to § 22.1-18 any school division that is not in compliance with 143 this requirement.

144 The Standards of Learning requirements, including all related assessments, shall be waived for any 145 student awarded a scholarship under the Brown v. Board of Education Scholarship Program, pursuant to 146 § 30-231.2, who is enrolled in a preparation program for a high school equivalency examination 147 approved by the Board of Education or in an adult basic education program or an adult secondary 148 education program to obtain the high school diploma or a high school equivalency certificate.

149 The Department of Education shall develop processes for informing school divisions of changes in150 the Standards of Learning.

151 The Board of Education may adopt special provisions related to the administration and use of any 152 Standards of Learning test or tests in a content area as applied to accreditation ratings for any period 153 during which the Standards of Learning content or assessments in that area are being revised and phased 154 in. Prior to statewide administration of such tests, the Board of Education shall provide notice to local 155 school boards regarding such special provisions.

156 The Board of Education shall not include in its calculation of the passage rate of a Standards of 157 Learning assessment for the purposes of state accountability any student whose parent has decided to not 158 have his child take such Standards of Learning assessment, unless such exclusions would result in the 159 school's not meeting any required state or federal participation rate.

160 D. The Board of Éducation may pursue all available civil remedies pursuant to § 22.1-19.1 or 161 administrative action pursuant to § 22.1-292.1 for breaches in test security and unauthorized alteration of 162 test materials or test results.

163 The Board may initiate or cause to be initiated a review or investigation of any alleged breach in
 164 security, unauthorized alteration, or improper administration of tests, including the exclusion of students
 165 from testing who are required to be assessed, by local school board employees responsible for the
 166 distribution or administration of the tests.

167 Records and other information furnished to or prepared by the Board during the conduct of a review 168 or investigation may be withheld pursuant to subdivision 11 of § 2.2-3705.3. However, this section shall not prohibit the disclosure of records to (i) a local school board or division superintendent for the 169 170 purpose of permitting such board or superintendent to consider or to take personnel action with regard to 171 an employee or (ii) any requester, after the conclusion of a review or investigation, in a form that (a) 172 does not reveal the identity of any person making a complaint or supplying information to the Board on 173 a confidential basis and (b) does not compromise the security of any test mandated by the Board. Any 174 local school board or division superintendent receiving such records or other information shall, upon 175 taking personnel action against a relevant employee, place copies of such records or information relating 176 to the specific employee in such person's personnel file.

177 Notwithstanding any other provision of state law, no test or examination authorized by this section,
178 including the Standards of Learning assessments, shall be released or required to be released as
179 minimum competency tests, if, in the judgment of the Board, such release would breach the security of
180 such test or examination or deplete the bank of questions necessary to construct future secure tests.

181 E. With such funds as may be appropriated, the Board of Education may provide, through an

agreement with vendors having the technical capacity and expertise to provide computerized tests and
assessments, and test construction, analysis, and security, for (i) web-based computerized tests and
assessments, including computer-adaptive Standards of Learning assessments, for the evaluation of
student progress during and after remediation and (ii) the development of a remediation item bank
directly related to the Standards of Learning.

187 F. To assess the educational progress of students as individuals and as groups, each local school 188 board shall require the use of Standards of Learning assessments, alternative assessments, and other 189 relevant data, such as industry certification and state licensure examinations, to evaluate student progress 190 and to determine educational performance. Each local school shall require the administration of 191 appropriate assessments to students, which may include criterion-referenced tests and teacher-made tests 192 and shall include the Standards of Learning assessments, the local school board's alternative assessments, and the National Assessment of Educational Progress state-by-state assessment. Each school board shall 193 194 analyze and report annually, in compliance with any criteria that may be established by the Board of 195 Education, the results from the Stanford Achievement Test Series, Ninth Edition (Stanford Nine) 196 assessment, if administered, industry certification examinations, and the Standards of Learning 197 Assessments to the public.

198 The Board of Education shall not require administration of the Stanford Achievement Test Series,199 Ninth Edition (Stanford Nine) assessment, except as may be selected to facilitate compliance with the200 requirements for home instruction pursuant to § 22.1-254.1.

201 The Board shall include requirements for the reporting of the Standards of Learning assessment 202 scores and averages for each year, regardless of accreditation frequency, as part of the Board's 203 requirements relating to the School Performance Report Card. Such scores shall be disaggregated for 204 each school by student subgroups on the Virginia assessment program as appropriate and shall be reported to the public within three months of their receipt. These reports (i) shall be posted on the 205 206 portion of the Department of Education's website relating to the School Performance Report Card, in a 207 format and in a manner that allows year-to-year comparisons, and (ii) may include the National 208 Assessment of Educational Progress state-by-state assessment.

G. Each local school division superintendent shall regularly review the division's submission of data and reports required by state and federal law and regulations to ensure that all information is accurate and submitted in a timely fashion. The Superintendent of Public Instruction shall provide a list of the required reports and data to division superintendents annually. The status of compliance with this requirement shall be included in the Board of Education's annual report to the Governor and the General Assembly as required by § 22.1-18.

215 H. Any school board may request the Board of Education for release from state regulations or, on 216 behalf of one or more of its schools, for approval of an Individual School Accreditation Plan for the evaluation of the performance of one or more of its schools as authorized for certain other schools by 217 218 the Standards of Accreditation pursuant to 8VAC20-131-280 C of the Virginia Administrative Code. 219 Waivers of regulatory requirements may be granted by the Board of Education based on submission of a 220 request from the division superintendent and chairman of the local school board. The Board of 221 Education may grant, for a period up to five years, a waiver of regulatory requirements that are not (i) 222 mandated by state or federal law or (ii) designed to promote health or safety. The school board shall provide in its waiver request a description of how the releases from state regulations are designed to 223 224 increase the quality of instruction and improve the achievement of students in the affected school or schools. The Department of Education shall provide (a) guidance to any local school division that 225 requests releases from state regulations and (b) information about opportunities to form partnerships with 226 227 other agencies or entities to any local school division in which the school or schools granted releases 228 from state regulations have demonstrated improvement in the quality of instruction and the achievement 229 of students.

230 The Board of Education may also grant local school boards waivers of specific requirements in 231 § 22.1-253.13:2, based on submission of a request from the division superintendent and chairman of the 232 local school board, permitting the local school board to assign instructional personnel to the schools with 233 the greatest needs, so long as the school division employs a sufficient number of personnel divisionwide to meet the total number required by § 22.1-253.13:2 and all pupil/teacher ratios and class size 234 235 maximums set forth in subsection C of § 22.1-253.13:2 are met. The school board shall provide in its 236 request a description of how the waivers from specific Standards of Quality staffing standards are 237 designed to increase the quality of instruction and improve the achievement of students in the affected 238 school or schools. The waivers may be renewed in up to five-year increments, or revoked, based on 239 student achievement results in the affected school or schools.