2017 SESSION

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HOUSE BILL NO. 2303

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Commerce and Labor

on February 2, 2017)

(Patron Prior to Substitute—Delegate Minchew)

- 5 6 A BILL to amend and reenact § 56-594 of the Code of Virginia and to amend the Code of Virginia by 7 adding a section numbered 56-594.2, relating to small agricultural generators; sale of electric 8 power; net metering. Q
 - Be it enacted by the General Assembly of Virginia:

1. That § 56-594 of the Code of Virginia is amended and reenacted and that the Code of Virginia 10 11 is amended by adding a section numbered 56-594.2 as follows:

§ 56-594. Net energy metering provisions.

13 A. The Commission shall establish by regulation a program that affords eligible customer-generators the opportunity to participate in net energy metering, and a program, to begin no later than July 1, 2014, 14 for customers of investor-owned utilities and no later than July 1, 2015, for customers of electric 15 cooperatives, to afford eligible agricultural customer-generators the opportunity to participate in net 16 17 energy metering. The regulations may include, but need not be limited to, requirements for (i) retail sellers; (ii) owners or operators of distribution or transmission facilities; (iii) providers of default service; 18 19 (iv) eligible customer-generators; (v) eligible agricultural customer-generators; or (vi) any combination of 20 the foregoing, as the Commission determines will facilitate the provision of net energy metering, 21 provided that the Commission determines that such requirements do not adversely affect the public interest. On and after July 1, 2017, small agricultural generators or eligible agricultural 22 23 customer-generators may elect to interconnect pursuant to the provisions of this section or as small agricultural generators pursuant to § 56-594.2, but not both. Existing eligible agricultural 24 25 customer-generators may elect to become small agricultural generators, but may not revert to being eligible agricultural customer-generators after such election. On and after July 1, 2019, interconnection 26 27 of eligible agricultural customer-generators shall cease for electric cooperatives only, and such facilities 28 shall interconnect solely as small agricultural generators. For electric cooperatives, eligible agricultural 29 customer-generators whose renewable energy generating facilities were interconnected before July 1, 30 2019, may continue to participate in net energy metering pursuant to this section for a period not to exceed 25 years from the date of their renewable energy generating facility's original interconnection. 31 32 B. For the purpose of this section:

"Eligible agricultural customer-generator" means a customer that operates a renewable energy 33 34 generating facility as part of an agricultural business, which generating facility (i) uses as its sole energy 35 source solar power, wind power, or aerobic or anaerobic digester gas, (ii) does not have an aggregate generation capacity of more than 500 kilowatts, (iii) is located on land owned or controlled by the 36 37 agricultural business, (iv) is connected to the customer's wiring on the customer's side of its 38 interconnection with the distributor; (v) is interconnected and operated in parallel with an electric 39 company's transmission and distribution facilities, and (vi) is used primarily to provide energy to 40 metered accounts of the agricultural business. An eligible agricultural customer-generator may be served 41 by multiple meters that are located at separate but contiguous sites, such that the eligible agricultural 42 customer-generator may aggregate in a single account the electricity consumption and generation measured by the meters, provided that the same utility serves all such meters. The aggregated load shall 43 be served under the appropriate tariff. 44

"Eligible customer-generator" means a customer that owns and operates, or contracts with other 45 persons to own, operate, or both, an electrical generating facility that (i) has a capacity of not more than 46 47 20 kilowatts for residential customers and not more than one megawatt for nonresidential customers on an electrical generating facility placed in service after July 1, 2015; (ii) uses as its total source of fuel **48** 49 renewable energy, as defined in § 56-576; (iii) is located on the customer's premises and is connected to the customer's wiring on the customer's side of its interconnection with the distributor; (iv) is 50 interconnected and operated in parallel with an electric company's transmission and distribution facilities; 51 and (v) is intended primarily to offset all or part of the customer's own electricity requirements. In 52 53 addition to the electrical generating facility size limitations in clause (i), the capacity of any generating 54 facility installed under this section after July 1, 2015, shall not exceed the expected annual energy consumption based on the previous 12 months of billing history or an annualized calculation of billing 55 history if 12 months of billing history is not available. 56

"Net energy metering" means measuring the difference, over the net metering period, between (i) 57 electricity supplied to an eligible customer-generator or eligible agricultural customer-generator from the 58 59 electric grid and (ii) the electricity generated and fed back to the electric grid by the eligible

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60 customer-generator or eligible agricultural customer-generator.

61 "Net metering period" means the 12-month period following the date of final interconnection of the
 62 eligible customer-generator's or eligible agricultural customer-generator's system with an electric service
 63 provider, and each 12-month period thereafter.

64 "Small agricultural generator" has the same meaning that is ascribed to that term in § 56-594.2.

65 C. The Commission's regulations shall ensure that (i) the metering equipment installed for net 66 metering shall be capable of measuring the flow of electricity in two directions and (ii) any eligible 67 customer-generator seeking to participate in net energy metering shall notify its supplier and receive approval to interconnect prior to installation of an electrical generating facility. The electric distribution 68 69 company shall have 30 days from the date of notification for residential facilities, and 60 days from the 70 date of notification for nonresidential facilities, to determine whether the interconnection requirements 71 have been met. Such regulations shall allocate fairly the cost of such equipment and any necessary 72 interconnection. An eligible customer-generator's electrical generating system, and each electrical generating system of an eligible agricultural customer-generator, shall meet all applicable safety and 73 performance standards established by the National Electrical Code, the Institute of Electrical and 74 75 Electronics Engineers, and accredited testing laboratories such as Underwriters Laboratories. Beyond the requirements set forth in this section and to ensure public safety, power quality, and reliability of the 76 77 supplier's electric distribution system, an eligible customer-generator or eligible agricultural 78 customer-generator whose electrical generating system meets those standards and rules shall bear all 79 reasonable costs of equipment required for the interconnection to the supplier's electric distribution 80 system, including costs, if any, to (a) install additional controls, (b) perform or pay for additional tests, 81 and (c) purchase additional liability insurance.

82 D. The Commission shall establish minimum requirements for contracts to be entered into by the 83 parties to net metering arrangements. Such requirements shall protect the eligible customer-generator or 84 eligible agricultural customer-generator against discrimination by virtue of its status as an eligible 85 customer-generator or eligible agricultural customer-generator, and permit customers that are served on 86 time-of-use tariffs that have electricity supply demand charges contained within the electricity supply 87 portion of the time-of-use tariffs to participate as an eligible customer-generator or eligible agricultural 88 customer-generator. Notwithstanding the cost allocation provisions of subsection C, eligible 89 customer-generators or eligible agricultural customer-generators served on demand charge-based 90 time-of-use tariffs shall bear the incremental metering costs required to net meter such customers.

91 E. If electricity generated by an eligible customer-generator or eligible agricultural customer-generator 92 over the net metering period exceeds the electricity consumed by the eligible customer-generator or 93 eligible agricultural customer-generator, the customer-generator or eligible agricultural 94 customer-generator shall be compensated for the excess electricity if the entity contracting to receive 95 such electric energy and the eligible customer-generator or eligible agricultural customer-generator enter 96 into a power purchase agreement for such excess electricity. Upon the written request of the eligible 97 customer-generator or eligible agricultural customer-generator, the supplier that serves the eligible 98 customer-generator or eligible agricultural customer-generator shall enter into a power purchase 99 agreement with the requesting eligible customer-generator or eligible agricultural customer-generator that 100 is consistent with the minimum requirements for contracts established by the Commission pursuant to 101 subsection D. The power purchase agreement shall obligate the supplier to purchase such excess 102 electricity at the rate that is provided for such purchases in a net metering standard contract or tariff 103 approved by the Commission, unless the parties agree to a higher rate. The eligible customer-generator 104 or eligible agricultural customer-generator owns any renewable energy certificates associated with its electrical generating facility; however, at the time that the eligible customer-generator or eligible 105 agricultural customer-generator enters into a power purchase agreement with its supplier, the eligible 106 customer-generator or eligible agricultural customer-generator shall have a one-time option to sell the 107 108 renewable energy certificates associated with such electrical generating facility to its supplier and be 109 compensated at an amount that is established by the Commission to reflect the value of such renewable 110 energy certificates. Nothing in this section shall prevent the eligible customer-generator or eligible 111 agricultural customer-generator and the supplier from voluntarily entering into an agreement for the sale 112 and purchase of excess electricity or renewable energy certificates at mutually-agreed upon prices if the 113 eligible customer-generator or eligible agricultural customer-generator does not exercise its option to sell 114 its renewable energy certificates to its supplier at Commission-approved prices at the time that the eligible customer-generator or eligible agricultural customer-generator enters into a power purchase 115 116 agreement with its supplier. All costs incurred by the supplier to purchase excess electricity and renewable energy certificates from eligible customer-generators or eligible agricultural 117 118 customer-generators shall be recoverable through its Renewable Energy Portfolio Standard (RPS) rate adjustment clause, if the supplier has a Commission-approved RPS plan. If not, then all costs shall be 119 120 recoverable through the supplier's fuel adjustment clause. For purposes of this section, "all costs" shall be defined as the rates paid to the eligible customer-generator or eligible agricultural customer-generator 121

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122 for the purchase of excess electricity and renewable energy certificates and any administrative costs 123 incurred to manage the eligible customer-generator's or eligible agricultural customer-generator's power 124 purchase arrangements. The net metering standard contract or tariff shall be available to eligible 125 customer-generators or eligible agricultural customer-generators on a first-come, first-served basis in 126 each electric distribution company's Virginia service area until the rated generating capacity owned and 127 operated by eligible customer-generators or, eligible agricultural customer-generators, and small 128 agricultural generators in the state reaches one percent of each electric distribution company's adjusted 129 Virginia peak-load forecast for the previous year, and shall require the supplier to pay the eligible 130 customer-generator or eligible agricultural customer-generator for such excess electricity in a timely 131 manner at a rate to be established by the Commission.

132 F. Any residential eligible customer-generator or eligible agricultural customer-generator who owns 133 and operates, or contracts with other persons to own, operate, or both, an electrical generating facility 134 with a capacity that exceeds 10 kilowatts shall pay to its supplier, in addition to any other charges authorized by law, a monthly standby charge. The amount of the standby charge and the terms and 135 conditions under which it is assessed shall be in accordance with a methodology developed by the 136 137 supplier and approved by the Commission. The Commission shall approve a supplier's proposed standby 138 charge methodology if it finds that the standby charges collected from all such eligible 139 customer-generators and eligible agricultural customer-generators allow the supplier to recover only the 140 portion of the supplier's infrastructure costs that are properly associated with serving such eligible 141 customer-generators or eligible agricultural customer-generators. Such an eligible customer-generator or 142 eligible agricultural customer-generator shall not be liable for a standby charge until the date specified in 143 an order of the Commission approving its supplier's methodology.

144 § 56-594.2. Small agricultural generators.

145 A. As used in this section:

146 "Small agricultural generating facility" means an electrical generating facility that:

147 1. Has a capacity:

148 a. Of not more than 1.5 megawatts; and

149 b. That does not exceed 150 percent of the customer's expected annual energy consumption based on 150 the previous 12 months of billing history or an annualized calculation of billing history if 12 months of 151 billing history is not available; 152

2. Uses as its total source of fuel renewable energy;

153 3. Is located on the customer's premises and is interconnected with its utility through a separate 154 meter;

155 4. Is interconnected and operated in parallel with an electric utility's distribution but not 156 transmission facilities;

157 5. Is designed so that the electricity generated by the facility is expected to remain on the utility's 158 distribution system; and

159 6. Is a qualifying small power production facility pursuant to the Public Utility Regulatory Policies 160 Act of 1978 (P.L. 95-617).

161 "Small agricultural generator" means a customer that:

162 1. Is not an eligible agricultural customer-generator pursuant to § 56-594;

163 2. Operates a small agricultural generating facility as part of an agricultural business; 164

3. May be served by multiple meters that are located at separate but contiguous sites;

165 4. May aggregate the electricity consumption measured by the meters, solely for purposes of 166 calculating 150 percent of the customer's expected annual energy consumption, but not for billing or retail service purposes, provided that the same utility serves all of its meters; 167

168 5. Uses not more than 25 percent of contiguous land owned or controlled by the agricultural 169 business for purposes of the renewable energy generating facility; and

170 6. Issues a certification under oath as to the amount of land being used for renewable generation.

171 "Utility" includes supplier or distributor, as applicable.

172 B. A small agricultural generator electing to interconnect pursuant to this section shall:

173 1. Enter into a power purchase agreement with its utility to sell all of the electricity generated from 174 its small agricultural generating facility, which power purchase agreement obligates the utility to 175 purchase all the electricity generated, at a rate agreed upon by the parties, but at a rate not less than 176 the utility's Commission-approved avoided cost tariff for energy and capacity;

177 2. Have the rights described in subsection E of § 56-594 pertaining to an eligible agricultural 178 customer-generator as to the renewable energy certificates or other environmental attributes generated 179 by the renewable energy generating facility;

180 3. Abide by the appropriate small generator interconnection process as described in 20VAC5-314; 181 and

182 4. Pay to its utility any necessary additional expenses as required by this section. **183** *C. Utilities:*

184 1. Shall purchase, through the power purchase agreement described in subdivision B 1, all of the
185 output of the small agricultural generator;

186 2. Shall recover the cost for its distribution facilities to the generating meter either through a
 187 proportional cost-sharing agreement with the small agricultural generator or through metering the total
 188 capacity and energy placed on the distribution system by the small agricultural generator;

189 3. Shall recover all costs incurred by the utility to purchase electricity, capacity, and renewable
 190 energy certificates from the small agricultural generator:

a. If the utility has a Commission-approved Renewable Energy Portfolio Standard (RPS) plan and
 rate adjustment clause, through the utility's RPS rate adjustment clause; or

b. If the utility does not have a Commission-approved RPS rate adjustment clause, through the utility's fuel adjustment clause or through the utility's cost of purchased power;

4. May conduct settlement transactions for purchased power in dollars on the small agricultural
 generator's electric bill or through other means of settlement, in the utility's sole discretion;

197 5. Shall bill the small agricultural generator eligible costs for small generator interconnection
 198 studies required pursuant to the appropriate small generator interconnection process described in
 199 subdivision B 3; and

200 6. Shall bill its expenses, at cost, for any additional engineering studies that a small agricultural
 201 generator is required to pay prior to interconnection.

202 2. That the State Corporation Commission shall conduct a single docketed proceeding to 203 implement the provisions of this act. The proceeding shall be initiated between August 1, 2017, 204 and December 1, 2017. The proceeding shall provide notice to the public and an opportunity for public comment. A final order amending or adopting regulations under §§ 56-578, 56-594, as 205 amended by this act, and 56-594.1 of the Code of Virginia that the Commission deems necessary 206 to effectuate the provisions of this act shall be issued not later than June 1, 2018. Utilities shall be 207 208 required to each make a compliance filing, containing a schedule to accommodate small agricultural generators, to the Commission for administrative approval not sooner than three 209 210 months following the issuance of the Commission's order amending or adopting regulations under this enactment. Utilities shall not be required to undergo rate proceedings or individual 211 212 proceedings of any kind to implement the provisions of this act.