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HOUSE BILL NO. 1471

Offered January 11, 2017

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A *BILL to amend and reenact §§ 38.2-1316.1, 38.2-1316.2, 38.2-1316.4, and 38.2-1316.7 of the Code of Virginia, relating to credits allowed for reinsurance.*

 Patron—Ware

 Referred to Committee on Commerce and Labor

Be it enacted by the General Assembly of Virginia:

1. That §§ 38.2-1316.1, 38.2-1316.2, 38.2-1316.4, and 38.2-1316.7 of the Code of Virginia are amended and reenacted as follows:

§ 38.2-1316.1. Definitions.

As used in this article unless the context requires another meaning:

"Accredited reinsurer" means an assuming insurer accredited pursuant to the provisions of subdivision A C 2 of § 38.2-1316.2.

"Certified reinsurer" means an insurer certified by the Commission pursuant to subsection B D of § 38.2-1316.2.

"Credit" includes any credit for reinsurance (i) allowed as an admitted asset or as a deduction from liability and (ii) used to compute the valuation reserves required by § 38.2-1311, unearned premium reserves required by § 38.2-1312 or 38.2-4610.1, or loss or claim reserves required by § 38.2-1314 or 38.2-4609.

"Qualified United States financial institution," as used in subdivision 2 c of § 38.2-1316.4, means an institution that:

1. Is organized or, in the case of a United States office of a foreign banking organization, is licensed, under the laws of the United States or any state thereof;

2. Is regulated, supervised, and examined by the United States federal or state authorities having regulatory authority over banks and trust companies; and

3. Has been determined by either the Commission or the Securities Valuation Office of the National Association of Insurance Commissioners to meet such standards of financial condition and standing as are considered necessary and appropriate to regulate the quality of financial institutions whose letters of credit will be acceptable to the Commission.

"Qualified United States financial institution" means, for purposes of those provisions of this article specifying those institutions that are eligible to act as a fiduciary of a trust, an institution that:

1. Is organized or, in the case of a United States branch or agency office of a foreign banking organization, is licensed, under the laws of the United States or any state thereof and has been granted authority to operate with fiduciary powers; and

2. Is regulated, supervised and examined by federal or state authorities having regulatory authority over banks and trust companies.

§ 38.2-1316.2. Credit allowed a domestic ceding insurer.

A. ~~Except as provided in § 38.2-1316.4, credit~~ *Credit for reinsurance shall be allowed a domestic ceding insurer as either an asset or a reduction from liability on account of reinsurance ceded only when the reinsurer meets the requirements of subsection C or D of § 38.2-1316.4, provided that the Commission may adopt by regulation pursuant to subsection B of § 38.2-1316.7 specific additional requirements relating to or setting forth any one or more of the following: (i) the valuation of assets or reserve credits, (ii) the amount and forms of security supporting reinsurance arrangements described in subsection B of § 38.2-1316.7, and (iii) the circumstances pursuant to which credit will be reduced or eliminated.*

B. *Credit shall be allowed under subdivisions C 1, 2, and 3 only as respects cessions of those kinds or classes of business that the assuming insurer is licensed or otherwise permitted to write or assume in its state of domicile or, in the case of a U.S. branch of an alien assuming insurer, in the state through which it is entered and licensed to transact insurance or reinsurance. Credit shall be allowed under subdivision C 3 or 4 only if the applicable requirements of subsection B of 14 VAC 5-300-150 of the Virginia Administrative Code have been satisfied.*

C. *Credit shall be allowed a domestic ceding insurer for reinsurance ceded only when the assuming insurer meets one of the following criteria:*

1. *Credit shall be allowed when the assuming insurer is licensed to transact insurance in this Commonwealth.*

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59 2. Credit shall be allowed when the assuming insurer is accredited as a reinsurer in this
60 Commonwealth. An accredited reinsurer is one which:

- 61 a. Files with the Commission evidence of its submission to the Commission's jurisdiction;
- 62 b. Submits to the Commission's authority to examine its books and records;
- 63 c. Is licensed to transact insurance or reinsurance in at least one state or, in the case of a United
64 States branch of an alien assuming insurer, is entered through and licensed to transact insurance or
65 reinsurance in at least one state;
- 66 d. Files annually with the Commission a copy of its annual statement filed with the insurance
67 department of its state of domicile or entry and a copy of its most recent audited financial statement;
68 and
- 69 e. Demonstrates to the satisfaction of the Commission that it has adequate financial capacity to meet
70 its reinsurance obligations and is otherwise qualified to assume reinsurance from domestic insurers. An
71 assuming insurer is deemed to meet this requirement as of the time of its application if it maintains a
72 surplus as regards policyholders in an amount not less than \$20 million and its accreditation has not
73 been denied by the Commission within 90 days of its initial submission.

74 3. Credit shall be allowed when the assuming insurer is domiciled and licensed in or, in the case of a
75 United States branch of an alien insurer, is entered through, a state which employs standards regarding
76 credit for reinsurance substantially similar to those applicable under this statute and the assuming insurer
77 or United States branch of an alien assuming insurer:

- 78 a. Submits to the authority of the Commission to examine its books and records; and
- 79 b. Maintains a surplus as regards policyholders in an amount not less than \$20 million. However,
80 unless specifically required by the Commission, this surplus requirement shall be deemed waived when
81 reinsurance is ceded and assumed pursuant to pooling arrangements among insurers in the same holding
82 company system.

83 4. Credit shall be allowed when the assuming insurer maintains a trust fund in a qualified United
84 States financial institution for the payment of the valid claims of its United States policyholders and
85 ceding insurers, their assigns and successors in interest. The assuming insurer shall report annually to the
86 Commission information substantially the same as that required to be reported on the National
87 Association of Insurance Commissioners (NAIC) Annual Statement form by licensed insurers to enable
88 the Commission to determine the sufficiency of the trust fund.

- 89 a. In the case of a single assuming insurer, the trust shall consist of a trustee account representing
90 the assuming insurer's liabilities attributable to business written in the United States, and in addition, the
91 assuming insurer shall maintain a trustee surplus amount not less than \$20 million, except as provided
92 in subdivision 4 b.
- 93 b. At any time after the assuming insurer has permanently discontinued underwriting new business
94 secured by the trust for at least three full years, the commissioner with principal regulatory oversight of
95 the trust may authorize a reduction in the required trustee surplus, but only after a finding, based on an
96 assessment of the risk, that the new required surplus level is adequate for the protection of United States
97 ceding insurers, policyholders, and claimants in light of reasonably foreseeable adverse loss
98 development. The risk assessment may involve an actuarial review, including an independent analysis of
99 reserves and cash flows, and shall consider all material risk factors, including when applicable the lines
100 of business involved, the stability of the incurred loss estimates and the effect of the surplus
101 requirements on the assuming insurer's liquidity or solvency. The minimum required trustee surplus
102 may not be reduced to an amount less than 30 percent of the assuming insurer's liabilities attributable to
103 reinsurance ceded by United States ceding insurers covered by the trust.
- 104 c. In the case of an association, including incorporated and individual unincorporated underwriters,
105 the trust shall consist of a trustee account representing the association's liabilities attributable to
106 business written in the United States and in addition, the association shall maintain a trustee surplus of
107 which \$100 million shall be held jointly for the benefit of United States ceding insurers of any member
108 of the association, the incorporated members of which shall not be engaged in any business other than
109 underwriting as a member of the association and shall be subject to the same level of solvency
110 regulation and control by the association's domiciliary regulator as are the unincorporated members; and
111 the association shall make available to the Commission an annual certification of the solvency of each
112 underwriter by the association's domiciliary regulator and its independent public accountants.
- 113 d. In the case of an association of incorporated underwriters under common administration that
114 complies with the filing requirements contained in subdivision 4 c, and that has continuously transacted
115 an insurance business outside the United States for at least three years, and submits to the Commission's
116 authority to examine its books and records and bears the expense of the examination, and which has
117 aggregate policyholders' surplus of \$10 billion; the trust shall be in an amount equal to the association's
118 several liabilities attributable to business ceded by United States ceding insurers to any member of the
119 association pursuant to reinsurance contracts issued in the name of such association. In addition, the
120 association shall maintain a joint trustee surplus of which \$100 million shall be held jointly for the

benefit of United States ceding insurers of any member of the association as additional security for any such liabilities, and each member of the association shall make available to the Commission an annual certification of the member's solvency by the member's domiciliary regulator and its independent public accountant.

B. D. Credit shall be allowed when the reinsurance is ceded to an assuming insurer that has been certified by the Commission as a reinsurer in this Commonwealth and secures its obligations in accordance with the following:

1. In order to be eligible for certification, the assuming insurer shall:

a. Be domiciled and licensed to transact insurance or reinsurance in a qualified jurisdiction, as determined by the Commission pursuant to subdivision 3;

b. Maintain minimum capital and surplus, or its equivalent, in an amount to be determined by the Commission pursuant to regulation;

c. Maintain financial strength ratings from two or more rating agencies deemed acceptable by the Commission pursuant to regulation;

d. Agree to submit to the jurisdiction of the Commonwealth, appoint the Commission as its agent for service of process in the Commonwealth, and agree to provide security for 100 percent of the assuming insurer's liabilities attributable to reinsurance ceded by United States ceding insurers if it resists enforcement of a final United States judgment;

e. Agree to meet applicable information filing requirements as determined by the Commission, both with respect to an initial application for certification and on an ongoing basis; and

f. Satisfy other requirements for certification deemed relevant by the Commission.

2. In order to be eligible for certification as a certified reinsurer, an association including incorporated and individual unincorporated underwriters, in addition to satisfying requirements of subdivision 1, shall satisfy the following requirements:

a. The association shall satisfy its minimum capital and surplus requirements through the capital and surplus equivalents, net of liabilities, of the association and its members, which shall include a joint central fund that may be applied to any unsatisfied obligation of the association or any of its members, in an amount determined by the Commission to provide adequate protection;

b. The incorporated members of the association shall not be engaged in any business other than underwriting as a member of the association and shall be subject to the same level of regulation and solvency control by the association's domiciliary regulator as are the unincorporated members; and

c. Within 90 days after its financial statements are due to be filed with the association's domiciliary regulator, the association shall provide to the Commission an annual certification by the association's domiciliary regulator of the solvency of each underwriter member; or if a certification is unavailable, financial statements prepared by independent public accountants, of each underwriter member of the association.

3. The Commission shall create and publish a list of qualified jurisdictions, under which an assuming insurer licensed and domiciled in such jurisdiction is eligible to be considered for certification by the Commission as a certified reinsurer. With regard to determinations of qualified jurisdictions:

a. In order to determine whether the domiciliary jurisdiction of a non-United States assuming insurer is eligible to be recognized as a qualified jurisdiction, the Commission shall evaluate the appropriateness and effectiveness of the reinsurance supervisory system of the jurisdiction, both initially and on an ongoing basis, and consider the rights, benefits, and the extent of reciprocal recognition afforded by the non-United States jurisdiction to reinsurers licensed and domiciled in the United States. A qualified jurisdiction must agree to share information and cooperate with the Commission with respect to all certified reinsurers domiciled within that jurisdiction. A jurisdiction may not be recognized as a qualified jurisdiction if the Commission has determined that the jurisdiction does not adequately and promptly enforce final United States judgments and arbitration awards. Additional factors may be considered in the discretion of the Commission;

b. A list of qualified jurisdictions shall be published through the NAIC Committee Process. The Commission shall consider this list in determining qualified jurisdictions. If the Commission approves a jurisdiction as qualified that does not appear on the list of qualified jurisdictions, the Commission shall provide thoroughly documented justification in accordance with criteria to be developed under regulations;

c. United States jurisdictions that meet the requirement for accreditation under the NAIC financial standards and accreditation program shall be recognized as qualified jurisdictions; and

d. If a certified reinsurer's domiciliary jurisdiction ceases to be a qualified jurisdiction, the Commission has the discretion to suspend the reinsurer's certification indefinitely, in lieu of revocation.

4. The Commission shall assign a rating to each certified reinsurer, giving due consideration to the financial strength ratings that have been assigned by rating agencies deemed acceptable to the Commission pursuant to regulation. The Commission shall publish a list of all certified reinsurers and

182 their ratings.

183 5. A certified reinsurer shall secure obligations assumed from United States ceding insurers under
184 this subsection at a level consistent with its rating, as specified in regulations promulgated by the
185 Commission. With regard to securing obligations:

186 a. In order for a domestic ceding insurer to qualify for full financial statement credit for reinsurance
187 ceded to a certified reinsurer, the certified reinsurer shall maintain security in a form acceptable to the
188 Commission and consistent with the provisions of § 38.2-1316.4, or in a multibeneficiary trust in
189 accordance with subdivision A C 4, except as otherwise provided in this subsection;

190 b. If a certified reinsurer maintains a trust to fully secure its obligations subject to subdivision A C
191 4, and chooses to secure its obligations incurred as a certified reinsurer in the form of a multibeneficiary
192 trust, the certified reinsurer shall maintain separate trust accounts for its obligations incurred under
193 reinsurance agreements issued or renewed as a certified reinsurer with reduced security as permitted by
194 this subsection or comparable laws of other United States jurisdictions and for its obligations subject to
195 subdivision A C 4. It shall be a condition to the grant of certification under this section that the certified
196 reinsurer shall have bound itself, by the language of the trust and agreement with the Commissioner
197 with principal regulatory oversight of each such trust account, to fund, upon termination of any such
198 trust account, out of the remaining surplus of such trust any deficiency of any other such trust account;

199 c. The minimum trustee surplus requirements provided in subdivision A C 4 are not applicable with
200 respect to a multibeneficiary trust maintained by a certified reinsurer for the purpose of securing
201 obligations incurred under this subsection, except that such trust shall maintain a minimum trustee
202 surplus of \$10 million;

203 d. With respect to obligations incurred by a certified reinsurer under this subsection, if the security is
204 insufficient, the Commission shall reduce the allowable credit by an amount proportionate to the
205 deficiency and has the discretion to impose further reductions in allowable credit upon finding that there
206 is a material risk that the certified reinsurer's obligations will not be paid in full when due; and

207 e. For purposes of this subsection, a certified reinsurer whose certification has been terminated for
208 any reason shall be treated as a certified reinsurer required to secure 100 percent of its obligations. As
209 used in this subsection, the term "terminated" means revocation, suspension, voluntary surrender, and
210 inactive status. If the Commission continues to assign a higher rating as permitted by other provisions of
211 this section, this requirement does not apply to a certified reinsurer in inactive status or to a reinsurer
212 whose certification has been suspended.

213 6. If an applicant for certification has been certified as a reinsurer in an NAIC accredited jurisdiction,
214 the Commission has the discretion to defer to that jurisdiction's certification and has the discretion to
215 defer to the rating assigned by that jurisdiction, and such assuming insurer shall be considered to be a
216 certified reinsurer in this Commonwealth.

217 7. A certified reinsurer that ceases to assume new business in the Commonwealth may request to
218 maintain its certification in inactive status in order to continue to qualify for a reduction in security for
219 its in-force business. An inactive certified reinsurer shall continue to comply with all applicable
220 requirements of this subsection, and the Commission shall assign a rating that takes into account, if
221 relevant, the reasons why the reinsurer is not assuming new business.

222 C. E. If an accredited or certified reinsurer ceases to meet the requirements for accreditation or
223 certification, the Commission may suspend or revoke the reinsurer's accreditation or certification in
224 accordance with the following:

225 1. The Commission shall give the reinsurer notice and opportunity for hearing. The suspension or
226 revocation may not take effect until after the Commission's order on hearing, unless:

227 a. The reinsurer waives its right to hearing;

228 b. The Commission's order is based on regulatory action by the reinsurer's domiciliary jurisdiction or
229 the voluntary surrender or termination of the reinsurer's eligibility to transact insurance or reinsurance
230 business in its domiciliary jurisdiction or in the primary certifying state of the reinsurer under
231 subdivision B D 6; or

232 c. The Commission finds that an emergency requires immediate action and a court of competent
233 jurisdiction has not stayed the Commission's action.

234 2. While a reinsurer's accreditation or certification is suspended, no reinsurance contract issued or
235 renewed after the effective date of the suspension qualifies for credit except to the extent that the
236 reinsurer's obligations under the contract are secured in accordance with § 38.2-1316.4. If a reinsurer's
237 accreditation or certification is revoked, no credit for reinsurance may be granted after the effective date
238 of the revocation except to the extent that the reinsurer's obligations under the contract are secured in
239 accordance with subdivision B D 5 or § 38.2-1316.4.

240 D. F. A ceding insurer shall take steps to manage its concentration risk and diversify its reinsurance
241 program in the following manner:

242 1. A ceding insurer shall take steps to manage its reinsurance recoverables proportionate to its own
243 book of business. A domestic ceding insurer shall notify the Commission within 30 days after

reinsurance recoverables from any single assuming insurer, or group of affiliated assuming insurers, exceeds 50 percent of the domestic ceding insurer's last reported surplus to policyholders, or after it is determined that reinsurance recoverables from any single assuming insurer, or group of affiliated assuming insurers, is likely to exceed this limit. The notification shall demonstrate that the exposure is safely managed by the domestic ceding insurer.

2. A ceding insurer shall take steps to diversify its reinsurance program. A domestic ceding insurer shall notify the Commission within 30 days after ceding to any single assuming insurer, or group of affiliated assuming insurers, more than 20 percent of the ceding insurer's gross written premium in the prior calendar year, or after it has determined that the reinsurance ceded to any single assuming insurer, or group of affiliated assuming insurers, is likely to exceed this limit. The notification shall demonstrate that the exposure is safely managed by the domestic ceding insurer.

~~E.~~ G. The trusts described in subdivision A C 4 shall be established in a form acceptable to the Commission.

1. The trust instrument shall provide that contested claims shall be valid and enforceable upon the final order of any court of competent jurisdiction in the United States.

2. The trust shall vest legal title to its assets in the trustees of the trust for its United States policyholders and ceding insurers, their assigns and successors in interest.

3. The trust and the assuming insurer shall be subject to examination as determined by the Commission.

4. The trust described herein must remain in effect for as long as the assuming insurer shall have outstanding obligations due under the reinsurance agreements subject to the trust.

5. No later than February 28 of each year the trustees of the trust shall report to the Commission in writing setting forth the balance of the trust and listing the trust's investments at the preceding year end and shall certify the date of termination of the trust, if so planned, or certify that the trust shall not expire prior to the next following December 31.

§ 38.2-1316.4. Credit allowed any ceding insurer.

Credit shall be allowed any ceding insurer under the following conditions:

1. Credit shall be allowed when reinsurance is ceded to an assuming insurer not meeting the requirements of § 38.2-1316.2 but only with respect to the insurance of risks located in jurisdictions where such reinsurance is required by applicable law or regulation of that jurisdiction.

2. Credit, in the form of a reduction from liability for reinsurance ceded to an assuming insurer not meeting the requirements of § 38.2-1316.2, shall be allowed in an amount not exceeding the liabilities carried by the ceding insurer and attributable to the reinsurance, provided *that the Commission may adopt by regulation pursuant to subsection B of § 38.2-1316.7 specific additional requirements relating to or setting forth any one or more of the following: (i) the valuation of assets or reserve credits, (ii) the amount and forms of security supporting reinsurance arrangements described in subsection B of § 38.2-1316.7, and (iii) the circumstances pursuant to which credit will be reduced or eliminated.* Additionally, such reduction ~~does~~ shall not exceed the amount of funds held by or on behalf of the ceding insurer, including funds held in trust for the ceding insurer, under a reinsurance contract with such assuming insurer as security for the payment of obligations thereunder, if ~~(i)~~ such security is (a) held in the United States subject to withdrawal solely by, and under the exclusive control of, the ceding insurer; or ~~(ii)~~ (b) in the case of a trust, held in a qualified United States financial institution. The required security may be in the form of:

a. Cash.

b. Securities listed by the Securities Valuation Office of the National Association of Insurance Commissioners, including those deemed exempt from filing as defined by the Purposes and Procedures Manual of the Securities Valuation Office, and qualifying as admitted assets with adequate liquidity and readily determinable market value.

c. Clean, irrevocable, unconditional letters of credit issued or confirmed by a qualified United States financial institution, as defined in this article, no later than December 31 in respect of the year for which filing is being made, and in the possession of the ceding insurer on or before the filing date of its annual statement. Letters of credit meeting applicable standards of insurer acceptability as of the dates of their issuance (or confirmation) shall, notwithstanding the issuing (or confirming) institution's subsequent failure to meet applicable standards of insurer acceptability, continue to be acceptable as security until their expiration, extension, renewal, modification or amendment, whichever first occurs.

d. Any other form of security acceptable to the Commission.

§ 38.2-1316.7. Rules and regulations.

A. The Commission may adopt rules and regulations implementing the provisions of this article.

B. *The Commission is further authorized to adopt rules and regulations applicable to reinsurance arrangements described in subdivision 1. A regulation adopted pursuant to:*

1. *This subsection shall apply only to reinsurance relating to:*

305 a. Life insurance policies with guaranteed nonlevel gross premiums or guaranteed nonlevel benefits;
306 b. Universal life insurance policies with provisions resulting in the ability of a policyholder to keep a
307 policy in force over a secondary guarantee period;
308 c. Variable annuities with guaranteed death or living benefits;
309 d. Long-term care insurance policies; or
310 e. Such other life and health insurance and annuity products as to which the National Association of
311 Insurance Commissioners (NAIC) adopts model regulatory requirements with respect to credit for
312 reinsurance.
313 2. Subdivision 1 a or 1 b shall apply to any treaty containing (i) policies issued on or after January
314 1, 2015, and (ii) policies issued prior to January 1, 2015, if risk pertaining to such pre-2015 policies is
315 ceded in connection with the treaty, in whole or in part, on or after January 1, 2015.
316 3. This subsection may require the ceding insurer, in calculating the amounts or forms of security
317 required to be held under regulations promulgated under this authority, to use the Valuation Manual
318 adopted by the NAIC under subdivision B 1 of § 38.2-1379, including all amendments adopted by the
319 NAIC and in effect on the date as of which the calculation is made, to the extent applicable.
320 4. This subsection shall not apply to cessions to an assuming insurer that:
321 a. Is certified in the Commonwealth; or
322 b. Maintains at least \$250 million in capital and surplus when determined in accordance with the
323 NAIC Accounting Practices and Procedures Manual, including all amendments thereto adopted by the
324 NAIC, excluding the impact of any permitted or prescribed practices, and is (i) licensed in at least 26
325 states or (ii) licensed in at least 10 states and licensed or accredited in a total of at least 35 states.
326 C. The authority to adopt regulations pursuant to subsection B does not limit the Commission's
327 general authority to adopt regulations pursuant to subsection A.