## 2016 SESSION

INTRODUCED

**HB222** 

16101141D **HOUSE BILL NO. 222** 1 Offered January 13, 2016 2 3 Prefiled December 29, 2015 A BILL to amend the Code of Virginia by adding in Title 32.1 a chapter numbered 18, consisting of a section numbered 32.1-371, relating to the Recognition of Emergency Medical Services Personnel 6 Licensure Interstate Compact. 7 Patrons-Stolle, Keam, Levine, Orrock, O'Bannon, Rasoul, Spruill and Wilt; Senator: DeSteph 8 9 Referred to Committee on Health, Welfare and Institutions 10 Be it enacted by the General Assembly of Virginia: 11 12 of a section numbered 32.1-371, as follows: 13 14 CHAPTER 18. RECOGNITION OF EMS PERSONNEL LICENSURE INTERSTATE COMPACT. 15 16 § 32.1-371. Recognition of Emergency Medical Services Personnel Licensure Interstate Compact. 17 18 19 as follows: 20 SECTION 1. PURPOSE In order to protect the public through verification of competency and ensure accountability for public health and safety. This compact is designed to achieve the following purposes and objectives: 1. Increase public access to EMS personnel; 31 2. Enhance the states' ability to protect the public's health and safety, especially patient safety; 3. Encourage the cooperation of member states in the areas of EMS licensure and regulation; 32 33 4. Support licensing of military members who are separating from an active duty tour and licensing 34 of their spouses: 35 5. Facilitate the exchange of information between member states regarding EMS personnel licensure, 36 adverse action, and significant investigatory information; 37 6. Promote compliance with the laws governing EMS personnel practice in each member state; and 7. Invest all member states with the authority to hold EMS personnel accountable through the mutual 38 39 recognition of member state licenses. SECTION 2. DEFINITIONS 40 41 In this compact: A. "Advanced Emergency Medical Technician (AEMT)" means an individual licensed with cognitive B. "Adverse action" means any administrative, civil, equitable, or criminal action permitted by a judgments enforcing adverse actions by the state EMS authority. C. "Alternative program" means a voluntary, non-disciplinary substance abuse recovery program approved by a state EMS authority. D. "Certification" means the successful verification of entry-level cognitive and psychomotor competency using a reliable, validated, and legally defensible examination. 55 E. "Commission" means the national administrative body of which all states that have enacted the compact are members.

 $\dot{F}$ . "Emergency medical technician (EMT)" means an individual licensed with cognitive knowledge and a scope of practice that corresponds to that level in the National EMS Education Standards and

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1. That the Code of Virginia is amended by adding in Title 32.1 a chapter numbered 18, consisting

The Recognition of Emergency Medical Services Personnel Licensure Interstate Compact is hereby enacted into law and entered into with all jurisdictions legally joining therein in the form substantially

21 22 patient-care-related activities, all states license emergency medical services (EMS) personnel, such as 23 emergency medical technicians (EMTs), advanced EMTs, and paramedics. This compact is intended to facilitate the day-to-day movement of EMS personnel across state boundaries in the performance of their 24 25 EMS duties as assigned by an appropriate authority and authorize state EMS offices to afford immediate legal recognition to EMS personnel licensed in a member state. This compact recognizes that states 26 27 have a vested interest in protecting the public's health and safety through their licensing and regulation 28 of EMS personnel and that such state regulation shared among the member states will best protect 29 30

42 knowledge and a scope of practice that corresponds to that level in the National EMS Education Standards and National EMS Scope of Practice Model. 43 44

45 state's laws which may be imposed against licensed EMS personnel by a state EMS authority or state 46 47 court, including, but not limited to, actions against an individual's license such as revocation, suspension, probation, consent agreement, monitoring or other limitation or encumbrance on the 48 49 individual's practice, letters of reprimand or admonition, fines, criminal convictions, and state court 50

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59 National EMS Scope of Practice Model.

60 G. "Home state" means a member state where an individual is licensed to practice emergency 61 medical services.

62 H. "License" means the authorization by a state for an individual to practice as an EMT, AEMT, or 63 paramedic or at a level in between EMT and paramedic.

64 I. "Medical director" means a physician licensed in a member state who is accountable for the care 65 delivered by EMS personnel.

J. "Member state" means a state that has enacted this compact. 66

K. "Privilege to practice" means an individual's authority to deliver emergency medical services in 67 remote states as authorized under this compact. 68

L. "Paramedic" means an individual licensed with cognitive knowledge and a scope of practice that 69 corresponds to that level in the National EMS Education Standards and National EMS Scope of 70 71 Practice Model. 72

M. "Remote state" means a member state in which an individual is not licensed.

73 N. "Restricted" means the outcome of an adverse action that limits a license or the privilege to 74 practice.

75 O. "Rule" means a written statement by the interstate Commission promulgated pursuant to Section 76 12 of this compact that is of general applicability; implements, interprets, or prescribes a policy or 77 provision of the compact; or is an organizational, procedural, or practice requirement of the 78 Commission and has the force and effect of statutory law in a member state and includes the 79 amendment, repeal, or suspension of an existing rule.

P. "Scope of practice" means defined parameters of various duties or services that may be provided 80 by an individual with specific credentials. Whether regulated by rule, statute, or court decision, it tends 81 to represent the limits of services an individual may perform. 82 83

Q. "Significant investigatory information" means:

84 1. Investigative information that a state EMS authority, after a preliminary inquiry that includes notification and an opportunity to respond if required by state law, has reason to believe, if proved true, 85 would result in the imposition of an adverse action on a license or privilege to practice; or 86

87 2. Investigative information that indicates that the individual represents an immediate threat to public 88 health and safety regardless of whether the individual has been notified and had an opportunity to 89 respond. 90

R. "State" means any state, commonwealth, district, or territory of the United States.

S. "State EMS authority" means the board, office, or other agency with the legislative mandate to 91 92 license EMS personnel.

SECTION 3. HOME STATE LICENSURE 93

94 A. Any member state in which an individual holds a current license shall be deemed a home state for 95 purposes of this compact.

96 B. Any member state may require an individual to obtain and retain a license to be authorized to 97 practice in the member state under circumstances not authorized by the privilege to practice under the 98 terms of this compact.

99 C. A home state's license authorizes an individual to practice in a remote state under the privilege to 100 practice only if the home state:

101 1. Currently requires the use of the National Registry of Emergency Medical Technicians (NREMT) 102 examination as a condition of issuing initial licenses at the EMT and paramedic levels; 103

2. Has a mechanism in place for receiving and investigating complaints about individuals;

104 3. Notifies the Commission, in compliance with the terms herein, of any adverse action or significant 105 investigatory information regarding an individual;

4. No later than five years after activation of the compact, requires a criminal background check of 106 107 all applicants for initial licensure, including the use of the results of fingerprint or other biometric data 108 checks compliant with the requirements of the Federal Bureau of Investigation with the exception of federal employees who have suitability determination in accordance with 5 C.F.R. § 731.202 and submit 109 110 documentation of such as promulgated in the rules of the Commission; and 111

5. Complies with the rules of the Commission.

SECTION 4. COMPACT PRIVILEGE TO PRACTICE

113 A. Member states shall recognize the privilege to practice of an individual licensed in another 114 member state that is in conformance with Section  $\overline{3}$ .

115 B. To exercise the privilege to practice under the terms and provisions of this compact, an individual 116 must:

1. Be at least 18 years of age;

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118 2. Possess a current unrestricted license in a member state as an EMT, AEMT, paramedic, or state 119 recognized and licensed level with a scope of practice and authority between EMT and paramedic; and

3. Practice under the supervision of a medical director. 120

**HB222** 

121 C. An individual providing patient care in a remote state under the privilege to practice shall 122 function within the scope of practice authorized by the home state unless and until modified by an 123 appropriate authority in the remote state as may be defined in the rules of the Commission.

124 D. Except as provided in Section 4 subsection C, an individual practicing in a remote state will be 125 subject to the remote state's authority and laws. A remote state may, in accordance with due process 126 and that state's laws, restrict, suspend, or revoke an individual's privilege to practice in the remote state 127 and may take any other necessary actions to protect the health and safety of its citizens. If a remote 128 state takes action it shall promptly notify the home state and the Commission.

129 E. If an individual's license in any home state is restricted or suspended, the individual shall not be 130 eligible to practice in a remote state under the privilege to practice until the individual's home state 131 license is restored.

132 F. If an individual's privilege to practice in any remote state is restricted, suspended, or revoked, the 133 individual shall not be eligible to practice in any remote state until the individual's privilege to practice 134 is restored.

135 SECTION 5. CONDITIONS OF PRACTICE IN A REMOTE STATE

136 An individual may practice in a remote state under a privilege to practice only in the performance of 137 the individual's EMS duties as assigned by an appropriate authority, as defined in the rules of the 138 Commission, and under the following circumstances:

139 1. The individual originates a patient transport in a home state and transports the patient to a **140** remote state;

141 2. The individual originates in the home state and enters a remote state to pick up a patient and 142 provide care and transport of the patient to the home state;

143 3. The individual enters a remote state to provide patient care and/or transport within that remote 144 state;

145 4. The individual enters a remote state to pick up a patient and provide care and transport to a third 146 *member state;* 147

5. Other conditions as determined by rules promulgated by the Commission.

148 SECTION 6. RELATIONSHIP TO EMERGENCY MANAGEMENT ASSISTANCE COMPACT

149 Upon a member state's governor's declaration of a state of emergency or disaster that activates the 150 Emergency Management Assistance Compact (EMAC), all relevant terms and provisions of EMAC shall 151 apply and to the extent any terms or provisions of this compact conflict with EMAC, the terms of EMAC 152 shall prevail with respect to any individual practicing in the remote state in response to such 153 declaration.

154 SECTION 7. VETERANS, SERVICE MEMBERS SEPARATING FROM ACTIVE DUTY MILITARY, 155 AND THEIR SPOUSES

156 A. Member states shall consider a veteran, active military service member, and member of the 157 National Guard and Reserves separating from an active duty tour, and a spouse thereof, who holds a 158 current valid and unrestricted NREMT certification at or above the level of the state license being 159 sought as satisfying the minimum training and examination requirements for such licensure.

160 B. Member states shall expedite the processing of licensure applications submitted by veterans, active 161 military service members, and members of the National Guard and Reserves separating from an active 162 duty tour, and their spouses.

163 C. All individuals functioning with a privilege to practice under this Section remain subject to the 164 adverse actions provisions of Section 8.

165 SECTION 8. ADVERSE ACTIONS

166 A. A home state shall have exclusive power to impose adverse action against an individual's license 167 issued by the home state.

168 B. If an individual's license in any home state is restricted or suspended, the individual shall not be 169 eligible to practice in a remote state under the privilege to practice until the individual's home state 170 license is restored.

171 1. All home state adverse action orders shall include a statement that the individual's compact 172 privileges are inactive. The order may allow the individual to practice in remote states with prior 173 written authorization from both the home state and remote state's EMS authority.

174 2. An individual currently subject to adverse action in the home state shall not practice in any 175 remote state without prior written authorization from both the home state and remote state's EMS 176 authority.

177 C. A member state shall report adverse actions and any occurrences that the individual's compact 178 privileges are restricted, suspended, or revoked to the Commission in accordance with the rules of the 179 Commission.

180 D. A remote state may take adverse action on an individual's privilege to practice within that state.

181 E. Any member state may take adverse action against an individual's privilege to practice in that

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182 state based on the factual findings of another member state, so long as each state follows its own 183 procedures for imposing such adverse action.

184 F. A home state's EMS authority shall investigate and take appropriate action with respect to 185 reported conduct in a remote state as it would if such conduct had occurred within the home state. In 186 such cases, the home state's law shall control in determining the appropriate adverse action.

187 G. Nothing in this compact shall override a member state's decision that participation in an 188 alternative program may be used in lieu of adverse action and that such participation shall remain 189 nonpublic if required by the member state's laws. Member states must require individuals who enter any 190 alternative programs to agree not to practice in any other member state during the term of the 191 alternative program without prior authorization from such other member state.

192 SECTION 9. ADDITIONAL POWERS INVESTED IN A MEMBER STATE'S EMS AUTHORITY

193 A member state's EMS authority, in addition to any other powers granted under state law, is 194 authorized under this compact to:

195 1. Issue subpoenas for both hearings and investigations that require the attendance and testimony of 196 witnesses and the production of evidence. Subpoenas issued by a member state's EMS authority for the 197 attendance and testimony of witnesses, and/or the production of evidence from another member state, 198 shall be enforced in the remote state by any court of competent jurisdiction, according to that court's 199 practice and procedure in considering subpoenas issued in its own proceedings. The issuing state's EMS 200 authority shall pay any witness fees, travel expenses, mileage, and other fees required by the service 201 statutes of the state where the witnesses and/or evidence are located; and

202 2. Issue cease and desist orders to restrict, suspend, or revoke an individual's privilege to practice in 203 the state.

204 SECTION 10. ESTABLISHMENT OF THE INTERSTATE COMMISSION FOR EMS PERSONNEL 205 PRACTICE

206 A. The compact states hereby create and establish a joint public agency known as the Interstate 207 Commission for EMS Personnel Practice. 208

1. The Commission is a body politic and an instrumentality of the compact states.

209 2. Venue is proper and judicial proceedings by or against the Commission shall be brought solely 210 and exclusively in a court of competent jurisdiction where the principal office of the Commission is 211 located. The Commission may waive venue and jurisdictional defenses to the extent it adopts or consents 212 to participate in alternative dispute resolution proceedings. 213

3. Nothing in this compact shall be construed to be a waiver of sovereign immunity.

B. Membership, Voting, and Meetings.

215 1. Each member state shall have and be limited to one (1) delegate. The responsible official of the 216 state EMS authority or his designee shall be the delegate to this compact for each member state. Any delegate may be removed or suspended from office as provided by the law of the state from which the 217 218 delegate is appointed. Any vacancy occurring in the Commission shall be filled in accordance with the 219 laws of the member state in which the vacancy exists. In the event that more than one board, office, or 220 other agency with the legislative mandate to license EMS personnel at and above the level of EMT 221 exists, the governor of the state will determine which entity will be responsible for assigning the 222 delegate.

223  $\overline{2}$ . Each delegate shall be entitled to one (1) vote with regard to the promulgation of rules and 224 creation of bylaws and shall otherwise have an opportunity to participate in the business and affairs of 225 the Commission. A delegate shall vote in person or by such other means as provided in the bylaws. The 226 bylaws may provide for delegates' participation in meetings by telephone or other means of 227 communication.

228 3. The Commission shall meet at least once during each calendar year. Additional meetings shall be 229 held as set forth in the bylaws.

230 4. All meetings shall be open to the public, and public notice of meetings shall be given in the same 231 manner as required under the rulemaking provisions in Section 12. 232

5. The Commission may convene in a closed, nonpublic meeting if the Commission must discuss:

a. Noncompliance of a member state with its obligations under the compact;

234 b. The employment, compensation, discipline or other personnel matters, practices or procedures 235 related to specific employees or other matters related to the Commission's internal personnel practices 236 and procedures; 237

c. Current, threatened, or reasonably anticipated litigation;

238 d. Negotiation of contracts for the purchase or sale of goods, services, or real estate;

239 e. Accusing any person of a crime or formally censuring any person;

240 f. Disclosure of trade secrets or commercial or financial information that is privileged or 241 confidential:

242 g. Disclosure of information of a personal nature where disclosure would constitute a clearly 243 unwarranted invasion of personal privacy;

244 h. Disclosure of investigatory records compiled for law-enforcement purposes;

245 i. Disclosure of information related to any investigatory reports prepared by or on behalf of or for 246 use of the Commission or other committee charged with responsibility of investigation or determination 247 of compliance issues pursuant to the compact; or

248 j. Matters specifically exempted from disclosure by federal or member state statute.

249 6. If a meeting, or portion of a meeting, is closed pursuant to this provision, the Commission's legal 250 counsel or designee shall certify that the meeting may be closed and shall reference each relevant 251 exempting provision. The Commission shall keep minutes that fully and clearly describe all matters 252 discussed in a meeting and shall provide a full and accurate summary of actions taken, and the reasons 253 therefor, including a description of the views expressed. All documents considered in connection with an 254 action shall be identified in such minutes. All minutes and documents of a closed meeting shall remain 255 under seal, subject to release by a majority vote of the Commission or order of a court of competent 256 *jurisdiction*.

257 C. The Commission shall, by a majority vote of the delegates, prescribe bylaws and/or rules to 258 govern its conduct as may be necessary or appropriate to carry out the purposes and exercise the 259 powers of the compact, including but not limited to:

260 1. Establishing the fiscal year of the Commission;

261 2. Providing reasonable standards and procedures:

262 a. For the establishment and meetings of other committees; and

263 b. Governing any general or specific delegation of any authority or function of the Commission;

264 3. Providing reasonable procedures for calling and conducting meetings of the Commission, ensuring reasonable advance notice of all meetings, and providing an opportunity for attendance of such 265 266 meetings by interested parties, with enumerated exceptions designed to protect the public's interest, the 267 privacy of individuals, and proprietary information, including trade secrets. The Commission may meet 268 in closed session only after a majority of the membership votes to close a meeting in whole or in part. As soon as practicable, the Commission must make public a copy of the vote to close the meeting 269 270 revealing the vote of each member with no proxy votes allowed;

271 4. Establishing the titles, duties and authority, and reasonable procedures for the election of the 272 officers of the Commission:

273 5. Providing reasonable standards and procedures for the establishment of the personnel policies and 274 programs of the Commission. Notwithstanding any civil service or other similar laws of any member 275 state, the bylaws shall exclusively govern the personnel policies and programs of the Commission;

6. Promulgating a code of ethics to address permissible and prohibited activities of Commission 276 277 members and employees;

278 7. Providing a mechanism for winding up the operations of the Commission and the equitable 279 disposition of any surplus funds that may exist after the termination of the compact after the payment 280 and/or reserving of all of its debts and obligations;

281 8. Publishing its bylaws and filing a copy thereof, and a copy of any amendment thereto, with the 282 appropriate agency or officer in each of the member states, if any; 283

9. Maintaining its financial records in accordance with the bylaws; and

284 10. Meeting and taking such actions as are consistent with the provisions of this compact and the 285 bylaws. 286

D. The Commission shall have the following powers:

287 1. To promulgate uniform rules to facilitate and coordinate implementation and administration of this 288 compact. The rules shall have the force and effect of law and shall be binding in all member states;

289 2. To bring and prosecute legal proceedings or actions in the name of the Commission, provided that 290 the standing of any state EMS authority or other regulatory body responsible for EMS personnel 291 licensure to sue or be sued under applicable law shall not be affected;

292 3. To purchase and maintain insurance and bonds;

293 4. To borrow, accept, or contract for services of personnel, including, but not limited to, employees 294 of a member state;

295 5. To hire employees, elect or appoint officers, fix compensation, define duties, grant such individuals 296 appropriate authority to carry out the purposes of the compact, and to establish the Commission's 297 personnel policies and programs relating to conflicts of interest, qualifications of personnel, and other 298 related personnel matters;

299 6. To accept any and all appropriate donations and grants of money, equipment, supplies, materials, 300 and services and to receive, utilize, and dispose of the same, provided that at all times the Commission 301 shall strive to avoid any appearance of impropriety and/or conflict of interest;

302 7. To lease, purchase, accept appropriate gifts or donations of, or otherwise own, hold, improve, or 303 use any property, real, personal, or mixed, provided that at all times the Commission shall strive to 304 avoid any appearance of impropriety;

305 8. To sell convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property, 306 real, personal, or mixed;

307 9. To establish a budget and make expenditures;

308 10. To borrow money;

309 11. To appoint committees, including advisory committees composed of members, state regulators, 310 state legislators or their representatives, and consumer representatives and such other interested persons 311 as may be designated in this compact and the bylaws;

312 12. To provide and receive information from, and cooperate with, law-enforcement agencies; 313

13. To adopt and use an official seal; and

314 14. To perform such other functions as may be necessary or appropriate to achieve the purposes of 315 this compact consistent with the state regulation of EMS personnel licensure and practice. 316

E. Financing of the Commission.

317 1. The Commission shall pay, or provide for the payment of, the reasonable expenses of its 318 establishment, organization, and ongoing activities.

319 2. The Commission may accept any and all appropriate revenue sources, donations, and grants of 320 money, equipment, supplies, materials, and services.

321 3. The Commission may levy on and collect an annual assessment from each member state or impose 322 fees on other parties to cover the cost of the operations and activities of the Commission and its staff, 323 which must be in a total amount sufficient to cover its annual budget as approved each year for which 324 revenue is not provided by other sources. The aggregate annual assessment amount shall be allocated 325 based upon a formula to be determined by the Commission, which shall promulgate a rule binding upon 326 all member states.

327 4. The Commission shall not incur obligations of any kind prior to securing the funds adequate to 328 meet the same; nor shall the Commission pledge the credit of any of the member states, except by and 329 with the authority of the member state.

330 5. The Commission shall keep accurate accounts of all receipts and disbursements. The receipts and 331 disbursements of the Commission shall be subject to the audit and accounting procedures established 332 under its bylaws. However, all receipts and disbursements of funds handled by the Commission shall be 333 audited yearly by a certified or licensed public accountant, and the report of the audit shall be included 334 in and become part of the annual report of the Commission. 335

F. Qualified Immunity, Defense, and Indemnification

336 1. The members, officers, executive director, employees, and representatives of the Commission shall 337 be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by or arising out of any 338 339 actual or alleged act, error, or omission that occurred, or that the person against whom the claim is made had a reasonable basis for believing occurred, within the scope of Commission employment, 340 341 duties, or responsibilities, provided that nothing in this paragraph shall be construed to protect any 342 such person from suit and/or liability for any damage, loss, injury, or liability caused by the intentional 343 or willful or wanton misconduct of that person.

344 2. The Commission shall defend any member, officer, executive director, employee, or representative 345 of the Commission in any civil action seeking to impose liability arising out of any actual or alleged 346 act, error, or omission that occurred within the scope of Commission employment, duties, or 347 responsibilities or that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of Commission employment, duties, or responsibilities, provided that nothing 348 349 herein shall be construed to prohibit that person from retaining his or her own counsel, and provided 350 further that the actual or alleged act, error, or omission did not result from that person's intentional or 351 willful or wanton misconduct.

352 3. The Commission shall indemnify and hold harmless any member, officer, executive director, 353 employee, or representative of the Commission for the amount of any settlement or judgment obtained against that person arising out of any actual or alleged act, error, or omission that occurred within the 354 355 scope of Commission employment, duties, or responsibilities or that such person had a reasonable basis for believing occurred within the scope of Commission employment, duties, or responsibilities, provided 356 357 that the actual or alleged act, error, or omission did not result from the intentional or willful or wanton 358 misconduct of that person. 359

SECTION 11. COORDINATED DATABASE

360 A. The Commission shall provide for the development and maintenance of a coordinated database 361 and reporting system containing licensure, adverse action, and significant investigatory information on 362 all licensed individuals in member states.

363 B. Notwithstanding any other provision of state law to the contrary, a member state shall submit a uniform data set to the coordinated database on all individuals to whom this compact is applicable as 364 365 required by the rules of the Commission, including:

366 1. Identifying information; **367** *2. Licensure data;* 

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- **368** *3. Significant investigatory information;*
- 369 4. Adverse actions against an individual's license;
- **370** 5. An indicator that an individual's privilege to practice is restricted, suspended, or revoked;
- *6. Nonconfidential information related to alternative program participation;*
- **372** *7.* Any denial of application for licensure and the reason(s) for such denial; and
- 8. Other information that may facilitate the administration of this compact, as determined by the rules of the Commission.
- C. The coordinated database administrator shall promptly notify all member states of any adverse
   action taken against, or significant investigative information on, any individual in a member state.
- 377 D. Member states contributing information to the coordinated database may designate information
   378 that may not be shared with the public without the express permission of the contributing state.
- 379 E. Any information submitted to the coordinated database that is subsequently required to be
   380 expunded by the laws of the member state contributing the information shall be removed from the
   381 coordinated database.
  - SECTION 12. RULEMAKING
- 383 A. The Commission shall exercise its rulemaking powers pursuant to the criteria set forth in this
   384 Section and the rules adopted thereunder. Rules and amendments shall become binding as of the date
   385 specified in each rule or amendment.
- B. If a majority of the legislatures of the member states rejects a rule, by enactment of a statute or
  resolution in the same manner used to adopt the compact, then such rule shall have no further force
  and effect in any member state.
- **389** *C.* Rules or amendments to the rules shall be adopted at a regular or special meeting of the **390** Commission.
- 391 D. Prior to promulgation and adoption of a final rule or rules by the Commission, and at least sixty
   392 (60) days in advance of the meeting at which the rule will be considered and voted upon, the
   393 Commission shall file a Notice of Proposed Rulemaking:
- **394** 1. On the website of the Commission; and
- 395 2. On the website of each member state EMS authority or the publication in which each state would396 otherwise publish proposed rules.
- **397** E. The Notice of Proposed Rulemaking shall include:
- **398** 1. The proposed time, date, and location of the meeting in which the rule will be considered and **399** voted upon;
- 400 2. The text of the proposed rule or amendment and the reason for the proposed rule;
- 401 3. A request for comments on the proposed rule from any interested person; and
- 402 4. The manner in which interested persons may submit notice to the Commission of their intention to403 attend the public hearing and any written comments.
- **404** *F.* Prior to adoption of a proposed rule, the Commission shall allow persons to submit written data, **405** facts, opinions, and arguments, which shall be made available to the public.
- **406** G. The Commission shall grant an opportunity for a public hearing before it adopts a rule or **407** amendment if a hearing is requested by:
- **408** *1.* At least twenty-five (25) persons;
- **409** 2. A governmental subdivision or agency; or
- **410** *3. An association having at least twenty-five (25) members.*
- 411 *H. If a hearing is held on the proposed rule or amendment, the Commission shall publish the place,*412 *time, and date of the scheduled public hearing.*
- 413 1. All persons wishing to be heard at the hearing shall notify the executive director of the
  414 Commission or other designated member in writing of their desire to appear and testify at the hearing
  415 not less than five (5) business days before the scheduled date of the hearing.
- 416 2. Hearings shall be conducted in a manner providing each person who wishes to comment a fair 417 and reasonable opportunity to comment orally or in writing.
- 3. No transcript of the hearing is required, unless a written request for a transcript is made, in
  which case the person requesting the transcript shall bear the cost of producing the transcript. A
  recording may be made in lieu of a transcript under the same terms and conditions as a transcript. This
  subsection shall not preclude the Commission from making a transcript or recording of the hearing if it
  so chooses.
- 423 4. Nothing in this section shall be construed as requiring a separate hearing on each rule. Rules 424 may be grouped for the convenience of the Commission at hearings required by this section.
- 425 I. Following the scheduled hearing date, or by the close of business on the scheduled hearing date if 426 the hearing was not held, the Commission shall consider all written and oral comments received.
- 427 J. The Commission shall, by majority vote of all members, take final action on the proposed rule and

428 shall determine the effective date of the rule, if any, based on the rulemaking record and the full text of 429 the rule.

430 K. If no written notice of intent to attend the public hearing by interested parties is received, the 431 *Commission may proceed with promulgation of the proposed rule without a public hearing.* 

432 L. Upon determination that an emergency exists, the Commission may consider and adopt an 433 emergency rule without prior notice, opportunity for comment, or hearing, provided that the usual 434 rulemaking procedures provided in the compact and in this section shall be retroactively applied to the rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of 435 436 the rule. For the purposes of this provision, an emergency rule is one that must be adopted immediately 437 in order to:

438 1. Meet an imminent threat to public health, safety, or welfare:

439 2. Prevent a loss of Commission or member state funds;

440 3. Meet a deadline for the promulgation of an administrative rule that is established by federal law 441 or rule: or 442

4. Protect public health and safety.

443 M. The Commission or an authorized committee of the Commission may direct revisions to a 444 previously adopted rule or amendment for purposes of correcting typographical errors, errors in format, 445 errors in consistency, or grammatical errors. Public notice of any revisions shall be posted on the 446 website of the Commission. The revision shall be subject to challenge by any person for a period of 447 thirty (30) days after posting. The revision may be challenged only on grounds that the revision results 448 in a material change to a rule. A challenge shall be made in writing and delivered to the chair of the 449 Commission prior to the end of the notice period. If no challenge is made, the revision will take effect without further action. If the revision is challenged, the revision may not take effect without the 450 451 approval of the Commission.

452 SECTION 13. OVERSIGHT, DISPUTE RESOLUTION, AND ENFORCEMENT 453 A. Oversight.

454 1. The executive, legislative, and judicial branches of state government in each member state shall 455 enforce this compact and take all actions necessary and appropriate to effectuate the compact's 456 purposes and intent. The provisions of this compact and the rules promulgated hereunder shall have 457 standing as statutory law.

458 2. All courts shall take judicial notice of the compact and the rules in any judicial or administrative 459 proceeding in a member state pertaining to the subject matter of this compact which may affect the 460 powers, responsibilities, or actions of the Commission.

461 3. The Commission shall be entitled to receive service of process in any such proceeding and shall 462 have standing to intervene in such a proceeding for all purposes. Failure to provide service of process 463 to the Commission shall render a judgment or order void as to the Commission, this compact, or 464 promulgated rules. 465

B. Default, Technical Assistance, and Termination.

466 1. If the Commission determines that a member state has defaulted in the performance of its 467 obligations or responsibilities under this compact or the promulgated rules, the Commission shall:

468 a. Provide written notice to the defaulting state and other member states of the nature of the default, 469 the proposed means of curing the default, and/or any other action to be taken by the Commission; and 470

b. Provide remedial training and specific technical assistance regarding the default.

471 2. If a state in default fails to cure the default, the defaulting state may be terminated from the compact upon an affirmative vote of a majority of the member states, and all rights, privileges, and 472 473 benefits conferred by this compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of 474 475 default.

476 3. Termination of membership in the compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the 477 478 Commission to the governor, the majority and minority leaders of the defaulting state's legislature, and 479 each of the member states.

480 4. A state that has been terminated from the compact is responsible for all assessments, obligations, 481 and liabilities incurred through the effective date of termination, including obligations that extend 482 beyond the effective date of termination.

5. The Commission shall not bear any costs related to a state that is found to be in default or that 483 **484** has been terminated from the compact, unless agreed upon in writing between the Commission and the 485 defaulting state.

486 6. The defaulting state may appeal the action of the Commission by petitioning the U.S. District 487 Court for the District of Columbia or the federal district where the Commission has its principal offices. 488 The prevailing member shall be awarded all costs of such litigation, including reasonable attorney fees.

489 C. Dispute Resolution. 490 1. Upon request by a member state, the Commission shall attempt to resolve disputes related to the 491 compact that arise among member states and between member and nonmember states.

492 2. The Commission shall promulgate a rule providing for both mediation and binding dispute 493 resolution for disputes as appropriate.

494 D. Enforcement.

495 1. The Commission, in the reasonable exercise of its discretion, shall enforce the provisions and 496 rules of this compact.

497 2. By majority vote, the Commission may initiate legal action in the United States District Court for 498 the District of Columbia or the federal district where the Commission has its principal offices against a 499 member state in default to enforce compliance with the provisions of the compact and its promulgated 500 rules and bylaws. The relief sought may include both injunctive relief and damages. In the event judicial 501 enforcement is necessary, the prevailing member shall be awarded all costs of such litigation, including 502 reasonable attorney fees.

503 3. The remedies herein shall not be the exclusive remedies of the Commission. The Commission may 504 pursue any other remedies available under federal or state law.

505 SECTION 14. DATE OF IMPLEMENTATION OF THE INTERSTATE COMMISSION FOR EMS 506 PERSONNEL PRACTICE AND ASSOCIATED RULES, WITHDRAWAL, AND AMENDMENT

507 A. The compact shall come into effect on the date on which the compact statute is enacted into law 508 in the tenth member state. The provisions, which become effective at that time, shall be limited to the 509 powers granted to the Commission relating to assembly and the promulgation of rules. Thereafter, the 510 Commission shall meet and exercise rulemaking powers necessary to the implementation and 511 administration of the compact.

512 B. Any state that joins the compact subsequent to the Commission's initial adoption of the rules shall 513 be subject to the rules as they exist on the date on which the compact becomes law in that state. Any 514 rule that has been previously adopted by the Commission shall have the full force and effect of law on 515 the day the compact becomes law in that state. 516

C. Any member state may withdraw from this compact by enacting a statute repealing the same.

517 1. A member state's withdrawal shall not take effect until six (6) months after enactment of the 518 repealing statute.

519 2. Withdrawal shall not affect the continuing requirement of the withdrawing state's EMS authority to 520 comply with the investigative and adverse action reporting requirements of this act prior to the effective 521 date of withdrawal.

522 D. Nothing contained in this compact shall be construed to invalidate or prevent any EMS personnel 523 licensure agreement or other cooperative arrangement between a member state and a nonmember state 524 that does not conflict with the provisions of this compact.

525 E. This compact may be amended by the member states. No amendment to this compact shall become 526 effective and binding upon any member state until it is enacted into the laws of all member states. 527

SECTION 15. CONSTRUCTION AND SEVERABILITY

528 This compact shall be liberally construed so as to effectuate the purposes thereof. If this compact 529 shall be held contrary to the constitution of any member state thereto, the compact shall remain in full 530 force and effect as to the remaining member states. Nothing in this compact supersedes state law or 531 rules related to licensure of EMS agencies.

532 2. That the provisions of this act shall expire on July 1, 2021, if the Recognition of EMS Personnel 533 Licensure Interstate Compact has not become effective as a result of enactment of the compact 534 into law by at least 10 member states by that date.

535 3. That the Emergency Medical Services Advisory Board shall review decisions of the Interstate 536 Commission for Emergency Medical Services Personnel Practice established pursuant to this 537 compact and, upon approval by the Interstate Commission for Emergency Medical Services 538 Personnel Practice of any action that will have the result of increasing the cost to the 539 Commonwealth of membership in the compact, may recommend to the General Assembly that the

540 Commonwealth withdraw from the compact.