2015 SESSION

15103503D **HOUSE BILL NO. 2092** 1 2 Offered January 14, 2015 3 Prefiled January 14, 2015 4 A BILL to amend and reenact § 9.1-102 of the Code of Virginia, relating to powers and duties of the 5 Department of Criminal Justice Services; Virginia Sexual and Domestic Violence Local Program 6 Center. 7 Patrons-Peace, McClellan, Anderson, Austin, Bell, Richard P., Bell, Robert B., Campbell, Fariss, Fowler, Futrell, Garrett, Gilbert, Greason, Helsel, Hodges, Keam, Knight, Leftwich, Miller, Orrock, Pillion, Pogge, Ramadan, Rush, Rust, Simon, Wilt, Yancey and Yost 8 9 Referred to Committee for Courts of Justice 10 Be it enacted by the General Assembly of Virginia: 11 1. That § 9.1-102 of the Code of Virginia is amended and reenacted as follows: 12 13 § 9.1-102. Powers and duties of the Board and the Department. 14 The Department, under the direction of the Board, which shall be the policy-making body for carrying out the duties and powers hereunder, shall have the power and duty to: 15 1. Adopt regulations, pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), for the 16 administration of this chapter including the authority to require the submission of reports and 17 information by law-enforcement officers within the Commonwealth. Any proposed regulations 18 concerning the privacy, confidentiality, and security of criminal justice information shall be submitted 19 20 for review and comment to any board, commission, or committee or other body which may be 21 established by the General Assembly to regulate the privacy, confidentiality, and security of information collected and maintained by the Commonwealth or any political subdivision thereof; 22 23 2. Establish compulsory minimum training standards subsequent to employment as a law-enforcement 24 officer in (i) permanent positions, and (ii) temporary or probationary status, and establish the time 25 required for completion of such training; 3. Establish minimum training standards and qualifications for certification and recertification for 26 27 law-enforcement officers serving as field training officers; 28 4. Establish compulsory minimum curriculum requirements for in-service and advanced courses and 29 programs for schools, whether located in or outside the Commonwealth, which are operated for the 30 specific purpose of training law-enforcement officers; 31 5. Establish (i) compulsory minimum training standards for law-enforcement officers who utilize 32 radar or an electrical or microcomputer device to measure the speed of motor vehicles as provided in 33 § 46.2-882 and establish the time required for completion of the training and (ii) compulsory minimum 34 qualifications for certification and recertification of instructors who provide such training; 35 6. Establish compulsory training courses for law-enforcement officers in laws and procedures relating 36 to entrapment, search and seizure, evidence, and techniques of report writing, which training shall be 37 completed by law-enforcement officers who have not completed the compulsory training standards set 38 out in subdivision 2, prior to assignment of any such officers to undercover investigation work. Failure 39 to complete the training shall not, for that reason, constitute grounds to exclude otherwise properly 40 admissible testimony or other evidence from such officer resulting from any undercover investigation; 7. Establish compulsory minimum entry-level, in-service and advanced training standards for those 41 persons designated to provide courthouse and courtroom security pursuant to the provisions of 42 § 53.1-120, and to establish the time required for completion of such training; 43 8. Establish compulsory minimum entry-level, in-service and advanced training standards for deputy 44 45 sheriffs designated to serve process pursuant to the provisions of § 8.01-293, and establish the time required for the completion of such training; 46 9. Establish compulsory minimum entry-level, in-service, and advanced training standards, as well as 47 **48** the time required for completion of such training, for persons employed as deputy sheriffs and jail 49 officers by local criminal justice agencies, correctional officers employed by the Department of 50 Corrections under the provisions of Title 53.1, and juvenile correctional officers employed at a juvenile 51 correctional facility as the term is defined in § 66-25.3; 10. Establish compulsory minimum training standards for all dispatchers employed by or in any local 52 53 or state government agency, whose duties include the dispatching of law-enforcement personnel. Such 54 training standards shall apply only to dispatchers hired on or after July 1, 1988; 55 11. Establish compulsory minimum training standards for all auxiliary police officers employed by or

in any local or state government agency. Such training shall be graduated and based on the type of

HB2092

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57 duties to be performed by the auxiliary police officers. Such training standards shall not apply to 58 auxiliary police officers exempt pursuant to § 15.2-1731;

59 12. Consult and cooperate with counties, municipalities, agencies of the Commonwealth, other state 60 and federal governmental agencies, and with universities, colleges, community colleges, and other 61 institutions, whether located in or outside the Commonwealth, concerning the development of police 62 training schools and programs or courses of instruction;

63 13. Approve institutions, curricula and facilities, whether located in or outside the Commonwealth, for school operation for the specific purpose of training law-enforcement officers; but this shall not 64 prevent the holding of any such school whether approved or not; 65

14. Establish and maintain police training programs through such agencies and institutions as the 66 67 Board deems appropriate;

15. Establish compulsory minimum qualifications of certification and recertification for instructors in 68 69 criminal justice training schools approved by the Department;

16. Conduct and stimulate research by public and private agencies which shall be designed to 70 71 improve police administration and law enforcement; 72

17. Make recommendations concerning any matter within its purview pursuant to this chapter;

73 18. Coordinate its activities with those of any interstate system for the exchange of criminal history 74 record information, nominate one or more of its members to serve upon the council or committee of any 75 such system, and participate when and as deemed appropriate in any such system's activities and 76 programs;

77 19. Conduct inquiries and investigations it deems appropriate to carry out its functions under this 78 chapter and, in conducting such inquiries and investigations, may require any criminal justice agency to 79 submit information, reports, and statistical data with respect to its policy and operation of information 80 systems or with respect to its collection, storage, dissemination, and usage of criminal history record 81 information and correctional status information, and such criminal justice agencies shall submit such information, reports, and data as are reasonably required; 82

20. Conduct audits as required by § 9.1-131;

84 21. Conduct a continuing study and review of questions of individual privacy and confidentiality of 85 criminal history record information and correctional status information;

86 22. Advise criminal justice agencies and initiate educational programs for such agencies with respect 87 to matters of privacy, confidentiality, and security as they pertain to criminal history record information 88 and correctional status information;

89 23. Maintain a liaison with any board, commission, committee, or other body which may be 90 established by law, executive order, or resolution to regulate the privacy and security of information 91 collected by the Commonwealth or any political subdivision thereof;

92 24. Adopt regulations establishing guidelines and standards for the collection, storage, and 93 dissemination of criminal history record information and correctional status information, and the privacy, 94 confidentiality, and security thereof necessary to implement state and federal statutes, regulations, and 95 court orders;

96 25. Operate a statewide criminal justice research center, which shall maintain an integrated criminal 97 justice information system, produce reports, provide technical assistance to state and local criminal 98 justice data system users, and provide analysis and interpretation of criminal justice statistical 99 information;

100 26. Develop a comprehensive, statewide, long-range plan for strengthening and improving law enforcement and the administration of criminal justice throughout the Commonwealth, and periodically 101 102 update that plan;

27. Cooperate with, and advise and assist, all agencies, departments, boards and institutions of the 103 Commonwealth, and units of general local government, or combinations thereof, including planning 104 105 district commissions, in planning, developing, and administering programs, projects, comprehensive 106 plans, and other activities for improving law enforcement and the administration of criminal justice throughout the Commonwealth, including allocating and subgranting funds for these purposes; 107

28. Define, develop, organize, encourage, conduct, coordinate, and administer programs, projects and 108 activities for the Commonwealth and units of general local government, or combinations thereof, in the 109 Commonwealth, designed to strengthen and improve law enforcement and the administration of criminal 110 111 justice at every level throughout the Commonwealth;

29. Review and evaluate programs, projects, and activities, and recommend, where necessary, 112 revisions or alterations to such programs, projects, and activities for the purpose of improving law 113 114 enforcement and the administration of criminal justice;

115 30. Coordinate the activities and projects of the state departments, agencies, and boards of the Commonwealth and of the units of general local government, or combination thereof, including planning 116 117 district commissions, relating to the preparation, adoption, administration, and implementation of comprehensive plans to strengthen and improve law enforcement and the administration of criminal 118

HB2092

119 justice;

120 31. Do all things necessary on behalf of the Commonwealth and its units of general local 121 government, to determine and secure benefits available under the Omnibus Crime Control and Safe 122 Streets Act of 1968 (P.L. 90-351, 82 Stat. 197), as amended, and under any other federal acts and 123 programs for strengthening and improving law enforcement, the administration of criminal justice, and 124 delinquency prevention and control;

125 32. Receive, administer, and expend all funds and other assistance available to the Board and the 126 Department for carrying out the purposes of this chapter and the Omnibus Crime Control and Safe 127 Streets Act of 1968, as amended;

128 33. Apply for and accept grants from the United States government or any other source in carrying 129 out the purposes of this chapter and accept any and all donations both real and personal, and grants of 130 money from any governmental unit or public agency, or from any institution, person, firm or 131 corporation, and may receive, utilize and dispose of the same. Any arrangements pursuant to this section 132 shall be detailed in the annual report of the Board. Such report shall include the identity of the donor, 133 the nature of the transaction, and the conditions, if any. Any moneys received pursuant to this section 134 shall be deposited in the state treasury to the account of the Department. To these ends, the Board shall 135 have the power to comply with conditions and execute such agreements as may be necessary;

136 34. Make and enter into all contracts and agreements necessary or incidental to the performance of 137 its duties and execution of its powers under this chapter, including but not limited to, contracts with the 138 United States, units of general local government or combinations thereof, in Virginia or other states, and 139 with agencies and departments of the Commonwealth;

35. Adopt and administer reasonable regulations for the planning and implementation of programs 140 141 and activities and for the allocation, expenditure and subgranting of funds available to the Commonwealth and to units of general local government, and for carrying out the purposes of this 142 143 chapter and the powers and duties set forth herein; 144

36. Certify and decertify law-enforcement officers in accordance with §§ 15.2-1706 and 15.2-1707;

145 37. Establish training standards and publish a model policy for law-enforcement personnel in the 146 handling of family abuse, domestic violence, sexual assault and stalking cases, including standards for 147 determining the predominant physical aggressor in accordance with § 19.2-81.3. The Department shall 148 provide technical support and assistance to law-enforcement agencies in carrying out the requirements 149 set forth in § 9.1-1301 and shall by December 1, 2009, submit a report on the status of implementation 150 of these requirements to the chairmen of the House and Senate Courts of Justice Committees;

151 38. Establish training standards and publish a model policy for law-enforcement personnel in 152 communicating with and facilitating the safe return of individuals diagnosed with Alzheimer's disease;

153 39. Establish compulsory training standards for basic training and the recertification of 154 law-enforcement officers to ensure sensitivity to and awareness of cultural diversity and the potential for 155 biased policing;

156 40. Review and evaluate community-policing programs in the Commonwealth, and recommend where 157 necessary statewide operating procedures, guidelines, and standards which strengthen and improve such 158 programs, including sensitivity to and awareness of cultural diversity and the potential for biased 159 policing;

160 41. Publish and disseminate a model policy or guideline that may be used by state and local agencies 161 to ensure that law-enforcement personnel are sensitive to and aware of cultural diversity and the 162 potential for biased policing;

163 42. Establish a Virginia Law-Enforcement Accreditation Center. The Center may, in cooperation with 164 Virginia law-enforcement agencies, provide technical assistance and administrative support, including 165 staffing, for the establishment of voluntary state law-enforcement accreditation standards. The Center 166 may provide accreditation assistance and training, resource material, and research into methods and procedures that will assist the Virginia law-enforcement community efforts to obtain Virginia 167 168 accreditation status;

169 43. Promote community policing philosophy and practice throughout the Commonwealth by 170 providing community policing training and technical assistance statewide to all law-enforcement 171 agencies, community groups, public and private organizations and citizens; developing and distributing 172 innovative policing curricula and training tools on general community policing philosophy and practice 173 and contemporary critical issues facing Virginia communities; serving as a consultant to Virginia 174 organizations with specific community policing needs; facilitating continued development and 175 implementation of community policing programs statewide through discussion forums for community 176 policing leaders, development of law-enforcement instructors; promoting a statewide community policing 177 initiative; and serving as a statewide information source on the subject of community policing including, 178 but not limited to periodic newsletters, a website and an accessible lending library;

179 44. Establish, in consultation with the Department of Education and the Virginia State Crime 180 Commission, compulsory minimum standards for employment and job-entry and in-service training 181 curricula and certification requirements for school security officers, which training and certification shall 182 be administered by the Virginia Center for School and Campus Safety pursuant to § 9.1-184. Such 183 training standards shall include, but shall not be limited to, the role and responsibility of school security 184 officers, relevant state and federal laws, school and personal liability issues, security awareness in the 185 school environment, mediation and conflict resolution, disaster and emergency response, and student 186 behavioral dynamics. The Department shall establish an advisory committee consisting of local school board representatives, principals, superintendents, and school security personnel to assist in the 187 188 development of these standards and certification requirements;

45. Establish training standards and publish a model policy and protocols for local and regional
 sexual assault response teams;

46. License and regulate property bail bondsmen and surety bail bondsmen in accordance withArticle 11 (§ 9.1-185 et seq.);

193 47. License and regulate bail enforcement agents in accordance with Article 12 (§ 9.1-186 et seq.);

48. In conjunction with the Virginia State Police and the State Compensation Board, advise criminal
justice agencies regarding the investigation, registration, and dissemination of information requirements
as they pertain to the Sex Offender and Crimes Against Minors Registry Act (§ 9.1-900 et seq.);

49. Establish minimum standards for (i) employment, (ii) job-entry and in-service training curricula, 197 198 and (iii) certification requirements for campus security officers. Such training standards shall include, but 199 not be limited to, the role and responsibility of campus security officers, relevant state and federal laws, 200 school and personal liability issues, security awareness in the campus environment, and disaster and 201 emergency response. The Department shall provide technical support and assistance to campus police departments and campus security departments on the establishment and implementation of policies and 202 203 procedures, including but not limited to: the management of such departments, investigatory procedures, 204 judicial referrals, the establishment and management of databases for campus safety and security information sharing, and development of uniform record keeping for disciplinary records and statistics, 205 206 such as campus crime logs, judicial referrals and Clery Act statistics. The Department shall establish an advisory committee consisting of college administrators, college police chiefs, college security 207 208 department chiefs, and local law-enforcement officials to assist in the development of the standards and 209 certification requirements and training pursuant to this subdivision;

50. Establish compulsory training standards and publish a model policy for law-enforcement
 personnel regarding death notification;

51. Assess and report, in accordance with § 9.1-190, the crisis intervention team programs established
pursuant to § 9.1-187;

52. Establish, publish, and disseminate a model policy or guideline for law-enforcement personnel for
questioning individuals suspected of driving while intoxicated concerning the physical location of that
individual's last consumption of an alcoholic beverage and for communicating that information to the
Alcoholic Beverage Control Board;

218 53. Establish training standards and publish a model policy for law-enforcement personnel assigned
219 to vehicle patrol duties that embody current best practices for pursuits and for responding to emergency
220 calls;

54. Establish training standards and publish a model policy for law-enforcement personnel involved
 in criminal investigations that embody current best practices for conducting photographic and live
 lineups;

55. In conjunction with the Office of the Attorney General, advise law-enforcement agencies and attorneys for the Commonwealth regarding the identification, investigation, and prosecution of human trafficking offenses using the common law and existing criminal statutes in the Code of Virginia. The Department shall publish and disseminate a model policy or guideline for law-enforcement personnel involved in criminal investigations or assigned to vehicle or street patrol duties to ensure that law-enforcement personnel are sensitive to and aware of human trafficking offenses and the identification of victims of human trafficking offenses;

56. Register tow truck drivers in accordance with § 46.2-116 and carry out the provisions of
§ 46.2-117; and

57. Establish a Virginia Sexual and Domestic Violence Local Program Center that will, in
cooperation with the state sexual and domestic violence coalition and local sexual and domestic violence
programs, establish voluntary accreditation standards and procedures for such programs and may
provide technical assistance and administrative support, including staffing. The Virginia Sexual and
Domestic Violence Local Program Center may provide accreditation assistance and training, resource
material, and research into methods and procedures that will assist the local sexual and domestic
violence programs in obtaining accreditation; and

58. Perform such other acts as may be necessary or convenient for the effective performance of its duties.