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**SENATE BILL NO. 585**

Offered January 10, 2014

*A BILL to amend and reenact §§ 56-576 and 56-585.1 of the Code of Virginia, relating to electric utility regulation; recovery of costs of undergrounding distribution facilities.*

Patrons—Saslaw, Favola, Howell, McEachin, McWaters, Norment, Northam, Stosch, Stuart, Vogel and Watkins

Referred to Committee on Commerce and Labor

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 56-576 and 56-585.1 of the Code of Virginia are amended and reenacted as follows:**

**§ 56-576. Definitions.**

As used in this chapter:

"Affiliate" means any person that controls, is controlled by, or is under common control with an electric utility.

"Aggregator" means a person that, as an agent or intermediary, (i) offers to purchase, or purchases, electric energy or (ii) offers to arrange for, or arranges for, the purchase of electric energy, for sale to, or on behalf of, two or more retail customers not controlled by or under common control with such person. The following activities shall not, in and of themselves, make a person an aggregator under this chapter: (i) furnishing legal services to two or more retail customers, suppliers or aggregators; (ii) furnishing educational, informational, or analytical services to two or more retail customers, unless direct or indirect compensation for such services is paid by an aggregator or supplier of electric energy; (iii) furnishing educational, informational, or analytical services to two or more suppliers or aggregators; (iv) providing default service under § 56-585; (v) engaging in activities of a retail electric energy supplier, licensed pursuant to § 56-587, which are authorized by such supplier's license; and (vi) engaging in actions of a retail customer, in common with one or more other such retail customers, to issue a request for proposal or to negotiate a purchase of electric energy for consumption by such retail customers.

"Combined heat and power" means a method of using waste heat from electrical generation to offset traditional processes, space heating, air conditioning, or refrigeration.

"Commission" means the State Corporation Commission.

"Cooperative" means a utility formed under or subject to Chapter 9.1 (§ 56-231.15 et seq.).

"Covered entity" means a provider in the Commonwealth of an electric service not subject to competition but shall not include default service providers.

"Covered transaction" means an acquisition, merger, or consolidation of, or other transaction involving stock, securities, voting interests or assets by which one or more persons obtains control of a covered entity.

"Curtailment" means inducing retail customers to reduce load during times of peak demand so as to ease the burden on the electrical grid.

"Customer choice" means the opportunity for a retail customer in the Commonwealth to purchase electric energy from any supplier licensed and seeking to sell electric energy to that customer.

"Demand response" means measures aimed at shifting time of use of electricity from peak-use periods to times of lower demand by inducing retail customers to curtail electricity usage during periods of congestion and higher prices in the electrical grid.

"Distribute," "distributing," or "distribution of" electric energy means the transfer of electric energy through a retail distribution system to a retail customer.

"Distributor" means a person owning, controlling, or operating a retail distribution system to provide electric energy directly to retail customers.

"Electric utility" means any person that generates, transmits, or distributes electric energy for use by retail customers in the Commonwealth, including any investor-owned electric utility, cooperative electric utility, or electric utility owned or operated by a municipality.

"Energy efficiency program" means a program that reduces the total amount of electricity that is required for the same process or activity implemented after the expiration of capped rates. Energy efficiency programs include equipment, physical, or program change designed to produce measured and verified reductions in the amount of electricity required to perform the same function and produce the same or a similar outcome. Energy efficiency programs may include, but are not limited to, (i) programs that result in improvements in lighting design, heating, ventilation, and air conditioning systems, appliances, building envelopes, and industrial and commercial processes; (ii) measures, such as but not limited to the installation of advanced meters, implemented or installed by utilities, that reduce fuel use

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58 or losses of electricity and otherwise improve internal operating efficiency in generation, transmission,  
59 and distribution systems; and (iii) customer engagement programs that result in measurable and  
60 verifiable energy savings that lead to efficient use patterns and practices. Energy efficiency programs  
61 include demand response, combined heat and power and waste heat recovery, curtailment, or other  
62 programs that are designed to reduce electricity consumption so long as they reduce the total amount of  
63 electricity that is required for the same process or activity. Utilities shall be authorized to install and  
64 operate such advanced metering technology and equipment on a customer's premises; however, nothing  
65 in this chapter establishes a requirement that an energy efficiency program be implemented on a  
66 customer's premises and be connected to a customer's wiring on the customer's side of the  
67 inter-connection without the customer's expressed consent.

68 "Generate," "generating," or "generation of" electric energy means the production of electric energy.

69 "Generator" means a person owning, controlling, or operating a facility that produces electric energy  
70 for sale.

71 "Incumbent electric utility" means each electric utility in the Commonwealth that, prior to July 1,  
72 1999, supplied electric energy to retail customers located in an exclusive service territory established by  
73 the Commission.

74 "Independent system operator" means a person that may receive or has received, by transfer pursuant  
75 to this chapter, any ownership or control of, or any responsibility to operate, all or part of the  
76 transmission systems in the Commonwealth.

77 "In the public interest," for purposes of assessing energy efficiency programs, describes an energy  
78 efficiency program if, among other factors, the net present value of the benefits exceeds the net present  
79 value of the costs as determined by the Commission upon consideration of the following four tests: (i)  
80 the Total Resource Cost Test; (ii) the Utility Cost Test (also referred to as the Program Administrator  
81 Test); (iii) the Participant Test; and (iv) the Ratepayer Impact Measure Test. Such determination shall  
82 include an analysis of all four tests, and a program or portfolio of programs shall not be rejected based  
83 solely on the results of a single test. In addition, an energy efficiency program may be deemed to be "in  
84 the public interest" if the program provides measurable and verifiable energy savings to low-income  
85 customers or elderly customers.

86 "Measured and verified" means a process determined pursuant to methods accepted for use by  
87 utilities and industries to measure, verify, and validate energy savings and peak demand savings. This  
88 may include the protocol established by the United States Department of Energy, Office of Federal  
89 Energy Management Programs, Measurement and Verification Guidance for Federal Energy Projects,  
90 measurement and verification standards developed by the American Society of Heating, Refrigeration  
91 and Air Conditioning Engineers (ASHRAE), or engineering-based estimates of energy and demand  
92 savings associated with specific energy efficiency measures, as determined by the Commission.

93 "Municipality" means a city, county, town, authority, or other political subdivision of the  
94 Commonwealth.

95 "*New underground facilities*" means facilities to provide underground distribution service. "*New*  
96 *underground facilities*" includes underground cables with voltages of 69 kilovolts or less, pad-mounted  
97 devices, connections at customer meters, and transition terminations from existing overhead distribution  
98 sources.

99 "Peak-shaving" means measures aimed solely at shifting time of use of electricity from peak-use  
100 periods to times of lower demand by inducing retail customers to curtail electricity usage during periods  
101 of congestion and higher prices in the electrical grid.

102 "Person" means any individual, corporation, partnership, association, company, business, trust, joint  
103 venture, or other private legal entity, and the Commonwealth or any municipality.

104 "Renewable energy" means energy derived from sunlight, wind, falling water, biomass, sustainable or  
105 otherwise, (the definitions of which shall be liberally construed), energy from waste, landfill gas,  
106 municipal solid waste, wave motion, tides, and geothermal power, and does not include energy derived  
107 from coal, oil, natural gas, or nuclear power. Renewable energy shall also include the proportion of the  
108 thermal or electric energy from a facility that results from the co-firing of biomass.

109 "Renewable thermal energy" means the thermal energy output from (i) a renewable-fueled combined  
110 heat and power generation facility that is (a) constructed, or renovated and improved, after January 1,  
111 2012, (b) located in the Commonwealth, and (c) utilized in industrial processes other than the combined  
112 heat and power generation facility or (ii) a solar energy system, certified to the OG-100 standard of the  
113 Solar Ratings and Certification Corporation or an equivalent certification body, that (a) is constructed, or  
114 renovated and improved, after January 1, 2013, (b) is located in the Commonwealth, and (c) heats water  
115 or air for residential, commercial, institutional, or industrial purposes.

116 "Renewable thermal energy equivalent" means the electrical equivalent in megawatt hours of  
117 renewable thermal energy calculated by dividing (i) the heat content, measured in British thermal units  
118 (BTUs), of the renewable thermal energy at the point of transfer to a residential, commercial,  
119 institutional, or industrial process by (ii) the standard conversion factor of 3.413 million BTUs per

megawatt hour.

"Renovated and improved facility" means a facility the components of which have been upgraded to enhance its operating efficiency.

"Retail customer" means any person that purchases retail electric energy for its own consumption at one or more metering points or nonmetered points of delivery located in the Commonwealth.

"Retail electric energy" means electric energy sold for ultimate consumption to a retail customer.

"Revenue reductions related to energy efficiency programs" means reductions in the collection of total non-fuel revenues, previously authorized by the Commission to be recovered from customers by a utility, that occur due to measured and verified decreased consumption of electricity caused by energy efficiency programs approved by the Commission and implemented by the utility, less the amount by which such non-fuel reductions in total revenues have been mitigated through other program-related factors, including reductions in variable operating expenses.

"Solar energy system" means a system of components that produces heat or electricity, or both, from sunlight.

"Supplier" means any generator, distributor, aggregator, broker, marketer, or other person who offers to sell or sells electric energy to retail customers and is licensed by the Commission to do so, but it does not mean a generator that produces electric energy exclusively for its own consumption or the consumption of an affiliate.

"Supply" or "supplying" electric energy means the sale of or the offer to sell electric energy to a retail customer.

"Transmission of," "transmit," or "transmitting" electric energy means the transfer of electric energy through the Commonwealth's interconnected transmission grid from a generator to either a distributor or a retail customer.

"Transmission system" means those facilities and equipment that are required to provide for the transmission of electric energy.

**§ 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or expire.**

A. During the first six months of 2009, the Commission shall, after notice and opportunity for hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, distribution and transmission services of each investor-owned incumbent electric utility. Such proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), except as modified herein. In such proceedings the Commission shall determine fair rates of return on common equity applicable to the generation and distribution services of the utility. In so doing, the Commission may use any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return more than 300 basis points higher than such average. The peer group of the utility shall be determined in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined rate of return by up to 100 basis points based on the generating plant performance, customer service, and operating efficiency of a utility, as compared to nationally recognized standards determined by the Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine the rates that the utility may charge until such rates are adjusted. If the Commission finds that the utility's combined rate of return on common equity is more than 50 basis points below the combined rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing the utility's services and to earn not less than such combined rate of return. If the Commission finds that the utility's combined rate of return on common equity is more than 50 basis points above the combined rate of return as so determined, it shall be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the Commission may not order such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the Commission, following the effective date of the Commission's order and be allocated among customer classes such that the relationship between the specific customer class rates of return to the overall target rate of return will have the same relationship as the last approved allocation of revenues used to design base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall conduct biennial reviews of the rates, terms and conditions for the provision of generation, distribution

181 and transmission services by each investor-owned incumbent electric utility, subject to the following  
182 provisions:

183 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis,  
184 and such reviews shall be conducted in a single, combined proceeding. The first such review shall  
185 utilize the two successive 12-month test periods ending December 31, 2010. However, the Commission  
186 may, in its discretion, elect to stagger its biennial reviews of utilities by utilizing the two successive  
187 12-month test periods ending December 31, 2010, for a Phase I Utility, and utilizing the two successive  
188 12-month test periods ending December 31, 2011, for a Phase II Utility, with subsequent proceedings  
189 utilizing the two successive 12-month test periods ending December 31 immediately preceding the year  
190 in which such proceeding is conducted. For purposes of this section, a Phase I Utility is an  
191 investor-owned incumbent electric utility that was, as of July 1, 1999, not bound by a rate case  
192 settlement adopted by the Commission that extended in its application beyond January 1, 2002, and a  
193 Phase II Utility is an investor-owned incumbent electric utility that was bound by such a settlement.

194 2. Subject to the provisions of subdivision 6, fair rates of return on common equity applicable  
195 separately to the generation and distribution services of such utility, and for the two such services  
196 combined, shall be determined by the Commission during each such biennial review, as follows:

197 a. The Commission may use any methodology to determine such return it finds consistent with the  
198 public interest, but such return shall not be set lower than the average of the returns on common equity  
199 reported to the Securities and Exchange Commission for the three most recent annual periods for which  
200 such data are available by not less than a majority, selected by the Commission as specified in  
201 subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such  
202 biennial review, nor shall the Commission set such return more than 300 basis points higher than such  
203 average.

204 b. In selecting such majority of peer group investor-owned electric utilities, the Commission shall  
205 first remove from such group the two utilities within such group that have the lowest reported returns of  
206 the group, as well as the two utilities within such group that have the highest reported returns of the  
207 group, and the Commission shall then select a majority of the utilities remaining in such peer group. In  
208 its final order regarding such biennial review, the Commission shall identify the utilities in such peer  
209 group it selected for the calculation of such limitation. For purposes of this subdivision, an  
210 investor-owned electric utility shall be deemed part of such peer group if (i) its principal operations are  
211 conducted in the southeastern United States east of the Mississippi River in either the states of West  
212 Virginia or Kentucky or in those states south of Virginia, excluding the state of Tennessee, (ii) it is a  
213 vertically-integrated electric utility providing generation, transmission and distribution services whose  
214 facilities and operations are subject to state public utility regulation in the state where its principal  
215 operations are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of  
216 at least Baa at the end of the most recent test period subject to such biennial review, and (iv) it is not  
217 an affiliate of the utility subject to such biennial review.

218 c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the  
219 enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's  
220 combined rate of return based on the Commission's consideration of the utility's performance.

221 d. In any Current Proceeding, the Commission shall determine whether the Current Return has  
222 increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a  
223 percentage, in the United States Average Consumer Price Index for all items, all urban consumers  
224 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since  
225 the date on which the Commission determined the Initial Return. If so, the Commission may conduct an  
226 additional analysis of whether it is in the public interest to utilize such Current Return for the Current  
227 Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall  
228 be made without regard to any enhanced rate of return on common equity awarded pursuant to the  
229 provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration  
230 of overall economic conditions, the level of interest rates and cost of capital with respect to business and  
231 industry, in general, as well as electric utilities, the current level of inflation and the utility's cost of  
232 goods and services, the effect on the utility's ability to provide adequate service and to attract capital if  
233 less than the Current Return were utilized for the Current Proceeding then pending, and such other  
234 factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that  
235 use of the Current Return for the Current Proceeding then pending would not be in the public interest,  
236 then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for  
237 such utility shall be calculated, for that Current Proceeding only, by increasing the Initial Return by a  
238 percentage at least equal to the increase, expressed as a percentage, in the United States Average  
239 Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor  
240 Statistics of the United States Department of Labor, since the date on which the Commission determined  
241 the Initial Return. For purposes of this subdivision:

242 "Current Proceeding" means any proceeding conducted under any provisions of this subsection that

require or authorize the Commission to determine a fair combined rate of return on common equity for a utility and that will be concluded after the date on which the Commission determined the Initial Return for such utility.

"Current Return" means the minimum fair combined rate of return on common equity required for any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

"Initial Return" means the fair combined rate of return on common equity determined for such utility by the Commission on the first occasion after July 1, 2009, under any provision of this subsection pursuant to the provisions of subdivision 2 a.

e. In addition to other considerations, in setting the return on equity within the range allowed by this section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

f. The determination of such returns shall be made by the Commission on a stand-alone basis, and specifically without regard to any return on common equity or other matters determined with regard to facilities described in subdivision 6.

g. If the combined rate of return on common equity earned by the generation and distribution services is no more than 50 basis points above or below the return as so determined or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, such return is no more than 70 basis points above or below the return as so determined, such combined return shall not be considered either excessive or insufficient, respectively. However, for any test period commencing after December 31, 2012, for a Phase II Utility, and after December 31, 2013, for a Phase I Utility, if the utility has, during the test period or periods under review, earned below the return as so determined, whether or not such combined return is within 70 basis points of the return as so determined, the utility may petition the Commission for approval of an increase in rates in accordance with the provisions of clause (i) of subdivision A 8 as if it had earned more than 70 basis points below a fair combined rate of return, and such proceeding shall otherwise be conducted in accordance with the provisions of this section.

h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills pursuant to this section shall not be considered for the purpose of determining the utility's earnings in any subsequent biennial review.

3. Each such utility shall make a biennial filing by March 31 of every other year, beginning in 2011, consisting of the schedules contained in the Commission's rules governing utility rate increase applications; however, if the Commission elects to stagger the dates of the biennial reviews of utilities as provided in subdivision 1, then Phase I utilities shall commence biennial filings in 2011 and Phase II utilities shall commence biennial filings in 2012. Such filing shall encompass the two successive 12-month test periods ending December 31 immediately preceding the year in which such proceeding is conducted, and in every such case the filing for each year shall be identified separately and shall be segregated from any other year encompassed by the filing. If the Commission determines that rates should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any rate adjustment clauses previously implemented pursuant to subdivision 5 or those related to facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with the utility's costs, revenues and investments until the amounts that are the subject of such rate adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's costs, revenues and investments only after it makes its initial determination with regard to necessary rate revisions or credits to customers' bills, and the amounts thereof, but after such clauses are combined as herein specified, they shall thereafter be considered part of the utility's costs, revenues, and investments for the purposes of future biennial review proceedings. A Phase I utility shall delay for one year the filing of its biennial review from March 31, 2013, to March 31, 2014, and shall not defer on its books for future recovery any costs incurred during calendar year 2011, other than as provided in subdivision A 7 of this section or § 56-249.6, and its subsequent biennial filing shall be made by March 31, 2016, and every two years thereafter.

4. The following costs incurred by the utility shall be deemed reasonable and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity of which the utility is a member, as determined under applicable rates, terms and conditions approved by the Federal Energy Regulatory Commission, and (ii) costs charged to the utility that are associated with demand response programs approved by the Federal Energy Regulatory Commission and administered by the regional transmission entity of which the utility is a member. Upon petition of a utility at any time after the expiration or termination of capped rates, but not more than once in any 12-month period, the Commission shall approve a rate adjustment clause under which such costs, including, without limitation, costs for transmission service, charges for new and existing transmission facilities, administrative charges, and ancillary service charges designed to recover transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to recover these costs shall be

designed using the appropriate billing determinants in the retail rate schedules.

5. A utility may at any time, after the expiration or termination of capped rates, but not more than once in any 12-month period, petition the Commission for approval of one or more rate adjustment clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1, 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring such costs consistent with an order of the Commission entered under clause (vi) of subsection B of § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that comply with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving programs. The Commission shall approve such a petition if it finds that the program is in the public interest; provided that the Commission shall allow the recovery of such costs as it finds are reasonable;

c. Projected and actual costs for the utility to design, implement, and operate energy efficiency programs, including a margin to be recovered on operating expenses, which margin for the purposes of this section shall be equal to the general rate of return on common equity determined as described in subdivision A 2 of this section. The Commission shall only approve such a petition if it finds that the program is in the public interest. As part of such cost recovery, the Commission, if requested by the utility, shall allow for the recovery of revenue reductions related to energy efficiency programs. The Commission shall only allow such recovery to the extent that the Commission determines such revenue has not been recovered through margins from incremental off-system sales as defined in § 56-249.6 that are directly attributable to energy efficiency programs.

None of the costs of new energy efficiency programs of an electric utility, including recovery of revenue reductions, shall be assigned to any customer that has a verifiable history of having used more than 10 megawatts of demand from a single meter of delivery. Nor shall any of the costs of new energy efficiency programs of an electric utility, including recovery of revenue reductions, be incurred by any large general service customer as defined herein that has notified the utility of non-participation in such energy efficiency program or programs. A large general service customer is a customer that has a verifiable history of having used more than 500 kilowatts of demand from a single meter of delivery. Non-participation in energy efficiency programs shall be allowed by the Commission if the large general service customer has, at the customer's own expense, implemented energy efficiency programs that have produced or will produce measured and verified results consistent with industry standards and other regulatory criteria stated in this section. The Commission shall, no later than November 15, 2009, promulgate rules and regulations to accommodate the process under which such large general service customers shall file notice for such an exemption and (i) establish the administrative procedures by which eligible customers will notify the utility and (ii) define the standard criteria that must be satisfied by an applicant in order to notify the utility. In promulgating such rules and regulations, the Commission may also specify the timing as to when a utility shall accept and act on such notice, taking into consideration the utility's integrated resource planning process as well as its administration of energy efficiency programs that are approved for cost recovery by the Commission. The notice of non-participation by a large general service customer, to be given by March 1 of a given year, shall be for the duration of the service life of the customer's energy efficiency program. The Commission on its own motion may initiate steps necessary to verify such non-participants' achievement of energy efficiency if the Commission has a body of evidence that the non-participant has knowingly misrepresented its energy efficiency achievement. A utility shall not charge such large general service customer, as defined by the Commission, for the costs of installing energy efficiency equipment beyond what is required to provide electric service and meter such service on the customer's premises if the customer provides, at the customer's expense, equivalent energy efficiency equipment. In all relevant proceedings pursuant to this section, the Commission shall take into consideration the goals of economic development, energy efficiency and environmental protection in the Commonwealth;

d. Projected and actual costs of participation in a renewable energy portfolio standard program pursuant to § 56-585.2 that are not recoverable under subdivision 6. The Commission shall approve such a petition allowing the recovery of such costs as are provided for in a program approved pursuant to § 56-585.2; and

e. Projected and actual costs of projects that the Commission finds to be necessary to comply with state or federal environmental laws or regulations applicable to generation facilities used to serve the utility's native load obligations. The Commission shall approve such a petition if it finds that such costs are necessary to comply with such environmental laws or regulations.

The Commission shall have the authority to determine the duration or amortization period for any adjustment clause approved under this subdivision.

6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet the utility's projected native load obligations and to promote economic development, a utility may at any time, after the expiration or termination of capped rates, petition the Commission for approval of a rate

366 adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a  
 367 coal-fueled generation facility that utilizes Virginia coal and is located in the coalfield region of the  
 368 Commonwealth, as described in § 15.2-6002, regardless of whether such facility is located within or  
 369 without the utility's service territory, (ii) one or more other generation facilities, ~~or~~ (iii) one or more  
 370 major unit modifications of generation facilities; ~~however, such, or (iv) one or more new underground~~  
 371 ~~facilities to replace one or more existing overhead distribution facilities of 69 kilovolts or less located~~  
 372 ~~within the Commonwealth; however, subject to the provisions of the following sentence, the utility shall~~  
 373 ~~not, in a petition filed under clause (iv), seek any annual incremental increase in the level of~~  
 374 ~~investments associated with such a petition that exceeds five percent of such utility's distribution rate~~  
 375 ~~base, as such rate base was determined for the most recently ended 12-month test period in the utility's~~  
 376 ~~latest biennial review proceeding conducted pursuant to subdivision 3 and concluded by final order of~~  
 377 ~~the Commission prior to the date of filing of such petition under clause (iv). In all proceedings~~  
 378 ~~regarding petitions filed under clause (iv), the level of investments approved for recovery in such~~  
 379 ~~proceedings shall be in addition to, and not in lieu of, levels of investments previously approved for~~  
 380 ~~recovery in prior proceedings under clause (iv). Such a petition concerning facilities described in clause~~  
 381 ~~(ii) that utilize nuclear power, facilities described in clause (ii) that are coal-fueled and will be built by a~~  
 382 ~~Phase I utility, or facilities described in clause (i) may also be filed before the expiration or termination~~  
 383 ~~of capped rates. A utility that constructs any such facility shall have the right to recover the costs of the~~  
 384 ~~facility, as accrued against income, through its rates, including projected construction work in progress,~~  
 385 ~~and any associated allowance for funds used during construction, planning, development and~~  
 386 ~~construction costs, life-cycle costs, costs related to assessing the feasibility of potential sites for new~~  
 387 ~~underground facilities, and costs of infrastructure associated therewith, plus, as an incentive to undertake~~  
 388 ~~such projects, an enhanced rate of return on common equity calculated as specified below; however, in~~  
 389 ~~determining the amounts recoverable under a rate adjustment clause for new underground facilities, the~~  
 390 ~~Commission shall not consider, or increase or reduce such amounts recoverable because of, (a) the~~  
 391 ~~operation and maintenance costs attributable to either the overhead distribution facilities being replaced~~  
 392 ~~or the new underground facilities or (b) any other costs attributable to the overhead distribution~~  
 393 ~~facilities being replaced. Notwithstanding the preceding sentence, the costs described in clauses (a) and~~  
 394 ~~(b) thereof shall remain eligible for recovery from customers through the utility's base rates for~~  
 395 ~~distribution service. A utility seeking approval to construct a generating facility shall demonstrate that it~~  
 396 ~~has considered and weighed alternative options, including third-party market alternatives, in its selection~~  
 397 ~~process. The costs of the facility, other than return on projected construction work in progress and~~  
 398 ~~allowance for funds used during construction, shall not be recovered prior to the date the a facility~~  
 399 ~~described in clause (i), (ii), or (iii) begins commercial operation or new underground facilities are~~  
 400 ~~classified by the utility as plant in service. Such enhanced rate of return on common equity shall be~~  
 401 ~~applied to allowance for funds used during construction and to construction work in progress during the~~  
 402 ~~construction phase of the facility and shall thereafter be applied to the entire facility during the first~~  
 403 ~~portion of the service life of the facility. The first portion of the service life shall be as specified in the~~  
 404 ~~table below; however, the Commission shall determine the duration of the first portion of the service life~~  
 405 ~~of any facility, within the range specified in the table below, which determination shall be consistent~~  
 406 ~~with the public interest and shall reflect the Commission's determinations regarding how critical the~~  
 407 ~~facility may be in meeting the energy needs of the citizens of the Commonwealth and the risks involved~~  
 408 ~~in the development of the facility. After the first portion of the service life of the facility is concluded,~~  
 409 ~~the utility's general rate of return shall be applied to such facility for the remainder of its service life. As~~  
 410 ~~used herein, the service life of the facility shall be deemed to begin on the date the a facility described~~  
 411 ~~in clause (i), (ii), or (iii) begins commercial operation or new underground facilities are classified by~~  
 412 ~~the utility as plant in service, and such service life shall be deemed equal in years to the life of that~~  
 413 ~~facility as used to calculate the utility's depreciation expense. Such enhanced rate of return on common~~  
 414 ~~equity shall be calculated by adding the basis points specified in the table below to the utility's general~~  
 415 ~~rate of return, and such enhanced rate of return shall apply only to the facility that is the subject of such~~  
 416 ~~rate adjustment clause. Allowance for funds used during construction shall be calculated for any such~~  
 417 ~~facility utilizing the utility's actual capital structure and overall cost of capital, including an enhanced~~  
 418 ~~rate of return on common equity as determined pursuant to this subdivision, until such construction work~~  
 419 ~~in progress is included in rates. The construction of any facility described in clause (i) is in the public~~  
 420 ~~interest, and in determining whether to approve such facility, the Commission shall liberally construe the~~  
 421 ~~provisions of this title. In determining whether to approve petitions for rate adjustment clauses for new~~  
 422 ~~underground facilities, and in determining the level of costs to be recovered thereunder, the Commission~~  
 423 ~~shall liberally construe the provisions of this title and shall give due consideration to the public policy~~  
 424 ~~goals of increased electric service reliability and reduced outage times associated with the replacement~~  
 425 ~~of existing overhead distribution facilities with new underground facilities. The basis points to be added~~  
 426 ~~to the utility's general rate of return to calculate the enhanced rate of return on common equity, and the~~

first portion of that facility's service life to which such enhanced rate of return shall be applied, shall vary by type of facility, as specified in the following table:

Type of Generation Facility	Basis Points	First Portion of Service Life
Nuclear-powered	200	Between 12 and 25 years
Carbon capture compatible, clean-coal powered	200	Between 10 and 20 years
Renewable powered, other than landfill gas powered	200	Between 5 and 15 years
Coalbed methane gas powered	150	Between 5 and 15 years
Landfill gas powered	200	Between 5 and 15 years
Conventional coal or combined-cycle combustion turbine	100	Between 10 and 20 years

For generating facilities other than those utilizing nuclear power or those utilizing energy derived from offshore wind, as of July 1, 2013, only those facilities as to which a rate adjustment clause under this subdivision has been previously approved by the Commission, or as to which a petition for approval of such rate adjustment clause was filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return on common equity as specified in the above table during the construction phase of the facility and the approved first portion of its service life.

For generating facilities within the Commonwealth utilizing nuclear power or those utilizing energy derived from offshore wind projects located in waters off the Commonwealth's Atlantic shoreline, such facilities shall continue to be eligible for an enhanced rate of return on common equity during the construction phase of the facility and the approved first portion of its service life of between 12 and 25 years in the case of a facility utilizing nuclear power and for a service life of between 5 and 15 years in the case of a facility utilizing energy derived from offshore wind, provided, however, that, as of July 1, 2013, the enhanced return for such facilities shall be 100 basis points, which shall be added to the utility's general rate of return as determined under subdivision 2.

~~Generation~~ Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines nor new underground facilities shall not receive an enhanced rate of return on common equity as described herein, but instead shall receive the utility's general rate of return during the construction phase of the facility and, thereafter, for the entire service life of the facility. *No rate adjustment clause for new underground facilities shall allocate costs to, or provide for the recovery of costs from, customers that are served within the large general service rate classes of the utility. New underground facilities are hereby declared to be ordinary extensions or improvements in the usual course of business under the provisions of § 56-265.2.*

As used in this subdivision, a generation facility is ~~(a)~~ (1) "coalbed methane gas powered" if the facility is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.1-361.1, produced from wells located in the Commonwealth, and ~~(b)~~ (2) "landfill gas powered" if the facility is fired by methane or other combustible gas produced by the anaerobic digestion or decomposition of biodegradable materials in a solid waste management facility licensed by the Waste Management Board. A landfill gas powered facility includes, in addition to the generation facility itself, the equipment used in collecting, drying, treating, and compressing the landfill gas and in transmitting the landfill gas from the solid waste management facility where it is collected to the generation facility where it is combusted.

For purposes of this subdivision, "general rate of return" means the fair combined rate of return on common equity as it is determined by the Commission from time to time for such utility pursuant to subdivision 2. In any proceeding under this subdivision conducted prior to the conclusion of the first biennial review for such utility, the Commission shall determine a general rate of return for such utility in the same manner as it would in a biennial review proceeding.

Notwithstanding any other provision of this subdivision, if the Commission finds during the biennial review conducted for a Phase II utility in 2018 that such utility has not filed applications for all necessary federal and state regulatory approvals to construct one or more nuclear-powered or coal-fueled generation facilities that would add a total capacity of at least 1500 megawatts to the amount of the utility's generating resources as such resources existed on July 1, 2007, or that, if all such approvals



have been received, that the utility has not made reasonable and good faith efforts to construct one or more such facilities that will provide such additional total capacity within a reasonable time after obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a prospective basis any enhanced rate of return on common equity previously applied to any such facility to no less than the general rate of return for such utility and may apply no less than the utility's general rate of return to any such facility for which the utility seeks approval in the future under this subdivision.

7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to ~~clause (a) of~~ subdivision 5 *a*, or that are related to facilities and projects described in clause (i) of subdivision 6, *or that are related to new underground facilities described in clause (iv) of subdivision 6*, shall be deferred on the books and records of the utility until the Commission's final order in the matter, or until the implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to facilities and projects described in clause (ii) of subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the books and records of the utility until the Commission's final order in the matter, or until the implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs prudently incurred after the expiration or termination of capped rates related to other matters described in ~~subdivisions~~ *subdivision* 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped rates, provided, however, that no provision of this act shall affect the rights of any parties with respect to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia Electric and Power Company, 109 F.E.R.C. P 61,012 (2004).

The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be entered not more than three months, eight months, and nine months, respectively, after the date of filing of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment clause be applied to customers' bills not more than 60 days after the date of the order, or upon the expiration or termination of capped rates, whichever is later.

8. In any biennial review proceeding, the following utility generation and distribution costs not proposed for recovery under any other subdivision of this subsection, as recorded per books by the utility for financial reporting purposes and accrued against income, shall be attributed to the test periods under review: costs associated with asset impairments related to early retirement determinations made by the utility prior to December 31, 2012, for utility generation plant; costs associated with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to have been recovered from customers through rates for generation and distribution services in effect during the test periods under review unless such costs, individually or in the aggregate, together with the utility's other costs, revenues, and investments to be recovered through rates for generation and distribution services, result in the utility's earned return on its generation and distribution services for the combined test periods under review to fall more than 50 basis points below the fair combined rate of return authorized under subdivision 2 for such periods or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to fall more than 70 basis points below the fair combined rate of return authorized under subdivision 2 for such periods. In such cases, the Commission shall, in such biennial review proceeding, authorize deferred recovery of such costs and allow the utility to amortize and recover such deferred costs over future periods as determined by the Commission. The aggregate amount of such deferred costs shall not exceed an amount that would, together with the utility's other costs, revenues, and investments to be recovered through rates for generation and distribution services, cause the utility's earned return on its generation and distribution services to exceed the fair rate of return authorized under subdivision 2, less 50 basis points, for the combined test periods under review or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to exceed the fair rate of return authorized under subdivision 2 less 70 basis points. Nothing in this section shall limit the Commission's authority, pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2, following the review of combined test period earnings of the utility in a biennial review, for normalization of nonrecurring test period costs and annualized adjustments for future costs, in determining any appropriate increase or decrease in the utility's rates for generation and distribution services pursuant to ~~clause (i)~~ *subdivision 8 a* or ~~(iii)~~ *8 c*.

If the Commission determines as a result of such biennial review that:

548 (i)- a. The utility has, during the test period or periods under review, considered as a whole, earned  
549 more than 50 basis points below a fair combined rate of return on its generation and distribution  
550 services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after  
551 December 31, 2013, for a Phase I Utility, more than 70 basis points below a fair combined rate of  
552 return on its generation and distribution services, as determined in subdivision 2, without regard to any  
553 return on common equity or other matters determined with respect to facilities described in subdivision  
554 6, the Commission shall order increases to the utility's rates necessary to provide the opportunity to fully  
555 recover the costs of providing the utility's services and to earn not less than such fair combined rate of  
556 return, using the most recently ended 12-month test period as the basis for determining the amount of  
557 the rate increase necessary. However, the Commission may not order such rate increase unless it finds  
558 that the resulting rates are necessary to provide the utility with the opportunity to fully recover its costs  
559 of providing its services and to earn not less than a fair combined rate of return on both its generation  
560 and distribution services, as determined in subdivision 2, without regard to any return on common equity  
561 or other matters determined with respect to facilities described in subdivision 6, using the most recently  
562 ended 12-month test period as the basis for determining the permissibility of any rate increase under the  
563 standards of this sentence, and the amount thereof;

564 (ii)- b. The utility has, during the test period or test periods under review, considered as a whole,  
565 earned more than 50 basis points above a fair combined rate of return on its generation and distribution  
566 services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after  
567 December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of  
568 return on its generation and distribution services, as determined in subdivision 2, without regard to any  
569 return on common equity or other matters determined with respect to facilities described in subdivision  
570 6, the Commission shall, subject to the provisions of subdivision 9, direct that 60 percent of the amount  
571 of such earnings that were more than 50 basis points, or, for any test period commencing after  
572 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, that 70  
573 percent of the amount of such earnings that were more than 70 basis points, above such fair combined  
574 rate of return for the test period or periods under review, considered as a whole, shall be credited to  
575 customers' bills. Any such credits shall be amortized over a period of six to 12 months, as determined at  
576 the discretion of the Commission, following the effective date of the Commission's order, and shall be  
577 allocated among customer classes such that the relationship between the specific customer class rates of  
578 return to the overall target rate of return will have the same relationship as the last approved allocation  
579 of revenues used to design base rates; or

580 (iii)- c. Such biennial review is the second consecutive biennial review in which the utility has,  
581 during the test period or test periods under review, considered as a whole, earned more than 50 basis  
582 points above a fair combined rate of return on its generation and distribution services or, for any test  
583 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a  
584 Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and  
585 distribution services, as determined in subdivision 2, without regard to any return on common equity or  
586 other matter determined with respect to facilities described in subdivision 6, the Commission shall,  
587 subject to the provisions of subdivision 9 and in addition to the actions authorized in ~~clause (ii) of this~~  
588 ~~subdivision b~~, also order reductions to the utility's rates it finds appropriate. However, the Commission  
589 may not order such rate reduction unless it finds that the resulting rates will provide the utility with the  
590 opportunity to fully recover its costs of providing its services and to earn not less than a fair combined  
591 rate of return on its generation and distribution services, as determined in subdivision 2, without regard  
592 to any return on common equity or other matters determined with respect to facilities described in  
593 subdivision 6, using the most recently ended 12-month test period as the basis for determining the  
594 permissibility of any rate reduction under the standards of this sentence, and the amount thereof.

595 The Commission's final order regarding such biennial review shall be entered not more than eight  
596 months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more  
597 than 60 days after the date of the order. The fair combined rate of return on common equity determined  
598 pursuant to subdivision 2 in such biennial review shall apply, for purposes of reviewing the utility's  
599 earnings on its rates for generation and distribution services, to the entire two successive 12-month test  
600 periods ending December 31 immediately preceding the year of the utility's subsequent biennial review  
601 filing under subdivision 3.

602 9. If, as a result of a biennial review required under this subsection and conducted with respect to  
603 any test period or periods under review ending later than December 31, 2010 (or, if the Commission has  
604 elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending later  
605 than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), the  
606 Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility  
607 has, during the test period or periods under review, considered as a whole, earned more than 50 basis  
608 points above a fair combined rate of return on its generation and distribution services or, for any test  
609 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a

Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, and (ii) the total aggregate regulated rates of such utility at the end of the most recently-ended 12-month test period exceeded the annual increases in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, compounded annually, when compared to the total aggregate regulated rates of such utility as determined pursuant to the biennial review conducted for the base period, the Commission shall, unless it finds that such action is not in the public interest or that the provisions of ~~clauses (ii) and (iii) of subdivision~~ *subdivisions 8 b and c* are more consistent with the public interest, direct that any or all earnings for such test period or periods under review, considered as a whole that were more than 50 basis points, or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points, above such fair combined rate of return shall be credited to customers' bills, in lieu of the provisions of ~~clauses (ii) and (iii) of subdivision~~ *subdivisions 8 b and c*. Any such credits shall be amortized and allocated among customer classes in the manner provided by ~~clause (ii) of subdivision 8 b~~. For purposes of this subdivision:

"Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test period with respect to which credits have been applied to customers' bills under the provisions of this subdivision, whichever is later.

"Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31, 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to ~~clause (i) of subdivision 8 a~~; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate increase applications, as permitted by subsection B, occurring after July 1, 2009; and (v) base rates in effect as of July 1, 2009.

10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of any utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital structure and cost of capital of such utility, unless the Commission finds that the debt to equity ratio of such capital structure is unreasonable for such utility, in which case the Commission may utilize a debt to equity ratio that it finds to be reasonable for such utility in determining any rate adjustment pursuant to ~~clauses (i) and (iii) of subdivision~~ *subdivisions 8 a and c*, and without regard to the cost of capital, capital structure, revenues, expenses or investments of any other entity with which such utility may be affiliated. In particular, and without limitation, the Commission shall determine the federal and state income tax costs for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax costs shall be calculated according to the applicable federal income tax rate and shall exclude any consolidated tax liability or benefit adjustments originating from any taxable income or loss of its affiliates.

B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase applications; however, in any such filing, a fair rate of return on common equity shall be determined pursuant to subdivision A 2. Nothing in this section shall preclude such utility's recovery of fuel and purchased power costs as provided in § 56-249.6.

C. Except as otherwise provided in this section, the Commission shall exercise authority over the rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation, transmission and distribution services to retail customers in the Commonwealth pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

D. Nothing in this section shall preclude the Commission from determining, during any proceeding authorized or required by this section, the reasonableness or prudence of any cost incurred or projected to be incurred, by a utility in connection with the subject of the proceeding. A determination of the Commission regarding the reasonableness or prudence of any such cost shall be consistent with the Commission's authority to determine the reasonableness or prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et seq.). In determining the reasonableness or prudence of a utility providing energy and capacity to its customers from renewable energy resources, the Commission shall consider the extent to which such renewable energy resources, whether utility-owned or by contract, further the objectives of the Commonwealth Energy Policy set forth in §§ 67-101 and 67-102, and shall also consider whether the costs of such resources is likely to result in unreasonable increases

**671** in rates paid by consumers.

**672** E. The Commission shall promulgate such rules and regulations as may be necessary to implement

**673** the provisions of this section.