2014 SESSION

14105082D 1 **SENATE BILL NO.11** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the House Committee on Privileges and Elections 4 on February 21, 2014) 5 (Patrons Prior to Substitute—Senators Puller and McWaters) 6 A BILL to amend and reenact § 24.2-706 of the Code of Virginia, relating to absentee voting and 7 procedures; secure return of voted military-overseas ballots. 8 Be it enacted by the General Assembly of Virginia: 9 1. That § 24.2-706 of the Code of Virginia is amended and reenacted as follows: § 24.2-706. Duty of general registrar and electoral board on receipt of application; statement of 10 11 voter. 12 On receipt of an application for an absentee ballot, the general registrar shall enroll the name and 13 address of each registered applicant on an absentee voter applicant list that shall be maintained in the office of the general registrar with a file of the applications of the listed applicants. The list shall be 14 15 available for inspection and copying and the applications shall be available for inspection only by any 16 registered voter during regular office hours. Upon request and for a reasonable fee, the State Board of Elections shall provide an electronic copy of the absentee voter applicant list to any political party or 17 candidate. Such list shall be used only for campaign and political purposes. Any list made available for 18 inspection and copying under this section shall contain the post office box address in lieu of the 19 20 residence street address for any individual who has furnished at the time of registration or subsequently, 21 in addition to his street address, a post office box address pursuant to subsection B of § 24.2-418. No list or application containing an individual's social security number, or any part thereof, or the 22 23 individual's day and month of birth, shall be made available for inspection or copying by anyone. The 24 State Board of Elections shall prescribe procedures for local electoral boards and general registrars to 25 make the information in the lists and applications available in a manner that does not reveal social 26 security numbers or parts thereof, or an individual's day and month of birth. 27 The completion and timely delivery of an application for an absentee ballot shall be construed to be 28 an offer by the applicant to vote in the election. 29 The general registrar shall note on each application received whether the applicant is or is not a 30 registered voter and notify the secretary of the electoral board. In reviewing the application for an absentee ballot, the general registrar and electoral board shall not reject the application of any individual 31 32 because of an error or omission on any record or paper relating to the application, if such error or 33 omission is not material in determining whether such individual is qualified to vote absentee. 34 If the application has been properly completed and signed and the applicant is a registered voter of 35 the precinct in which he offers to vote, the electoral board shall, at the time when the printed ballots for the election are available, send by the deadline set out in § 24.2-612, obtaining a certificate of either first-class or expedited mailing or delivery from the United States Postal Service or other commercial 36 37 38 delivery provider, or deliver to him in person in the office of the secretary or registrar, the following 39 items and nothing else: 40 1. An envelope containing the folded ballot, sealed and marked "Ballot within. Do not open except 41 in presence of a witness." 42 2. An envelope, with printing only on the flap side, for resealing the marked ballot, on which envelope is printed the following: 43 44 "Statement of Voter." "I do hereby state, subject to felony penalties for making false statements pursuant to § 24.2-1016, 45 ____ (last, first, middle); that I am now or have been at some time that my FULL NAME is 46 since last November's general election a legal resident of _____ __ (STATE YOUR LEGAL 47 RESIDENCE IN VIRGINIA including the house number, street name or rural route address, city, zip **48** code); that I received the enclosed ballot(s) upon application to the registrar of such county or city; that 49 50 I opened the envelope marked 'ballot within' and marked the ballot(s) in the presence of the witness, 51 without assistance or knowledge on the part of anyone as to the manner in which I marked it (or I am 52 returning the form required to report how I was assisted); that I then sealed the ballot(s) in this 53 envelope; and that I have not voted and will not vote in this election at any other time or place. 54 Signature of Voter 55 Date Signature of witness" 56

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57 For elections held after January 1, 2004, instead of the envelope containing the above oath, an 58 envelope containing the standard oath prescribed by the presidential designee under § 101(b)(7) of the 59 Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. § 1973ff et seq.) shall be sent to SB11H1

60 voters who are qualified to vote absentee under that Act.

61 3. A properly addressed envelope for the return of the ballot to the electoral board by mail or by the 62 applicant in person.

63 4. Printed instructions for completing the ballot and statement on the envelope and returning the 64 ballot.

65 For federal elections held after January 1, 2004, for any voter who is required by subparagraph (b) of 66 42 U.S.C. § 15483 of the Help America Vote Act of 2002 to show identification the first time the voter votes in a federal election in the state, the printed instructions shall direct the voter to submit with his 67 ballot (i) a copy of a current and valid photo identification or (ii) a copy of a current utility bill, bank 68 69 statement, government check, paycheck or other government document that shows the name and address 70 of the voter. Such individual who desires to vote by mail but who does not submit one of the forms of identification specified in this paragraph may cast such ballot by mail and the ballot shall be counted as 71 a provisional ballot under the provisions of § 24.2-653. The State Board of Elections shall provide 72 73 instructions to the electoral boards for the handling and counting of such provisional ballots pursuant to 74 subsection B of § 24.2-653 and this section.

75 5. For any voter entitled to vote absentee under the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. § 1973ff et seq.), information provided by the State Board specific to the voting 76 rights and responsibilities for such citizens, or information provided by the registrar specific to the status 77 78 of the voter registration and absentee ballot application of such voter, may be included. 79

The envelopes and instructions shall be in the form prescribed by the State Board.

If the applicant makes his application to vote in person under § 24.2-701 at a time when the printed 80 ballots for the election are available, the general registrar or the secretary of the electoral board, on the 81 determination of the qualifications of the applicant to vote, shall provide to the applicant the items set 82 forth in subdivisions 1 through 4, and no item shall be removed by the applicant from the office of the 83 general registrar or the secretary of the electoral board. On the request of the applicant, made no later 84 85 than 5:00 p.m. on the seventh day prior to the election in which the applicant offers to vote, the general registrar or the secretary may send the items set forth in subdivisions 1 through 4 to the applicant by 86 87 mail, obtaining a certificate of mailing.

88 If the applicant states as the reason for his absence on election day any of the reasons set forth in 89 subdivision 2 of § 24.2-700, the electoral board, at the time when the printed ballots for the election are 90 available, shall mail by the deadline set forth in § 24.2-612 or deliver in person to the applicant in the 91 office of the secretary or general registrar the items as set forth in subdivisions 1 through 4 and, if 92 necessary, an application for registration. A certificate of mailing shall not be required. The electoral 93 board, at the time when the printed ballots for the election are available, shall send by the deadline set 94 forth in § 24.2-612 the blank ballot, the form for the envelope for returning the marked ballot, and instructions to the voter by electronic transmission if the voter so requests. The voted ballot shall be 95 96 returned to the electoral board as otherwise required by this chapter.

97 For purposes of this paragraph, a "uniformed-service voter" means an individual who is qualified to 98 vote and is a member of the active or reserve components of the United States Army, Navy, Air Force, 99 Marine Corps, or Coast Guard who is on active duty, or a member of the Virginia National Guard on 100 activated status. The State Board shall provide instructions, procedures, services, a security assessment, 101 and security measures for the secure return of voted absentee military-overseas ballots by electronic 102 means from uniformed-service voters outside of the United States. The instructions for electronic transmission and submission shall be in the form prescribed by the State Board. The State Board may 103 modify the Statement of Voter provided in subdivision 2 to make it compatible with electronic submission. The State Board shall, in consultation with local boards of election and general registrars, 104 105 develop and update annually a security assessment and security measures to ensure the accuracy and 106 integrity of absentee voting by electronic means under this section. Such security measures shall (i) 107 108 reasonably secure the transmission, processing, and storage of voter data from interception and 109 unauthorized access in accordance with security policies and procedures of the Commonwealth and (ii) develop a procedure for security review after each election based on evaluation of the number of or any 110 111 discrepancy in the votes received electronically.

112 When the statement prescribed in subdivision 2 has been properly completed and signed by the 113 registered voter and witnessed, his ballot shall not be subject to challenge pursuant to § 24.2-651.

114 The circuit courts shall have jurisdiction to issue an injunction to enforce the provisions of this section upon the application of (i) (a) any aggrieved voter, (ii) (b) any candidate in an election district 115 116 in whole or in part in the court's jurisdiction where a violation of this section has occurred, or is likely 117 to occur, or (iii) (c) the campaign committee or the appropriate district political party chairman of such candidate. Any person who fails to discharge his duty as provided in this section through willful neglect 118 of duty and with malicious intent shall be guilty of a Class 1 misdemeanor as provided in subsection A 119 of § 24.2-1001. 120

2. That the State Board of Elections shall work with federal, state, local, and other appropriate 121

- 122 entities to establish best practices for uniformed-service voter authentication and identification and
- 123 for the secure return of voted absentee military-overseas ballots by electronic means pursuant to 124 the provisions of this act.
- 125 3. That the State Board of Elections shall convene a working group to assist with the development
- 126 of the initial instructions, procedures, services, security assessment, and security measures required
- 127 by this act for the secure return of voted absentee military-overseas ballots by electronic means.
- 128 Such working group shall include the Chief Information Officer of the Commonwealth, the Chief
- 129 Information Security Officer of the Commonwealth, representation of local boards of elections and 130 general registrars, and others designated by the State Board of Elections. The working group shall
- 131 submit an annual report to the Governor and General Assembly on the feasibility and cost of
- 132 implementing the secure return of voted absentee military-overseas ballots from uniformed-service
- 133 voters outside of the United States beginning January 1, 2016.
- 134 4. That the provisions of this act amending § 24.2-706 shall not become effective unless reenacted 135 by the 2016 Session of the General Assembly.

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