2013 SESSION

1 **SENATE BILL NO. 750** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the Senate Committee on Education and Health 4 on January 31, 2013) 5 6 (Patron Prior to Substitute—Senator Stanley) A BILL to amend and reenact §§ 32.1-127, 63.2-1805, and 63.2-1808 of the Code of Virginia, relating 7 to nursing homes, certified nursing facilities, and assisted living facilities; liability insurance 8 coverage minimum requirements. Q Be it enacted by the General Assembly of Virginia: 1. That §§ 32.1-127, 63.2-1805, and 63.2-1808 of the Code of Virginia are amended and reenacted 10 11 as follows: § 32.1-127. Regulations. 12 13 A. The regulations promulgated by the Board to carry out the provisions of this article shall be in substantial conformity to the standards of health, hygiene, sanitation, construction and safety as 14 Ŋ established and recognized by medical and health care professionals and by specialists in matters of 15 public health and safety, including health and safety standards established under provisions of Title 16 H 17 XVIII and Title XIX of the Social Security Act, and to the provisions of Article 2 (§ 32.1-138 et seq.). B. Such regulations: 18 NAJ 19 1. Shall include minimum standards for (i) the construction and maintenance of hospitals, nursing 20 homes and certified nursing facilities to assure the environmental protection and the life safety of its patients, employees, and the public; (ii) the operation, staffing and equipping of hospitals, nursing homes 21 22 and certified nursing facilities; (iii) qualifications and training of staff of hospitals, nursing homes and 23 certified nursing facilities, except those professionals licensed or certified by the Department of Health 24 Professions; (iv) conditions under which a hospital or nursing home may provide medical and nursing Π 25 services to patients in their places of residence; and (v) policies related to infection prevention, disaster preparedness, and facility security of hospitals, nursing homes, and certified nursing facilities. For 26 purposes of this paragraph, facilities in which 5 five or more first trimester abortions per month are 27 28 performed shall be classified as a category of "hospital"; 29 2. Shall provide that at least one physician who is licensed to practice medicine in this SUBSTITUTE 30 Commonwealth shall be on call at all times, though not necessarily physically present on the premises, 31 at each hospital which operates or holds itself out as operating an emergency service; 32 3. May classify hospitals and nursing homes by type of specialty or service and may provide for 33 licensing hospitals and nursing homes by bed capacity and by type of specialty or service; 34 4. Shall also require that each hospital establish a protocol for organ donation, in compliance with 35 federal law and the regulations of the Centers for Medicare & Medicaid Services (CMS), particularly 42 C.F.R. § 482.45. Each hospital shall have an agreement with an organ procurement organization 36 37 designated in CMS regulations for routine contact, whereby the provider's designated organ procurement 38 organization certified by CMS (i) is notified in a timely manner of all deaths or imminent deaths of 39 patients in the hospital and (ii) is authorized to determine the suitability of the decedent or patient for 40 organ donation and, in the absence of a similar arrangement with any eye bank or tissue bank in 41 Virginia certified by the Eye Bank Association of America or the American Association of Tissue Banks, the suitability for tissue and eye donation. The hospital shall also have an agreement with at least 42 43 one tissue bank and at least one eye bank to cooperate in the retrieval, processing, preservation, storage, and distribution of tissues and eyes to ensure that all usable tissues and eyes are obtained from potential 44 donors and to avoid interference with organ procurement. The protocol shall ensure that the hospital 45 collaborates with the designated organ procurement organization to inform the family of each potential 46 47 donor of the option to donate organs, tissues, or eyes or to decline to donate. The individual making contact with the family shall have completed a course in the methodology for approaching potential **48** donor families and requesting organ or tissue donation that (a) is offered or approved by the organ 49 procurement organization and designed in conjunction with the tissue and eye bank community and (b) 50 encourages discretion and sensitivity according to the specific circumstances, views, and beliefs of the 51 relevant family. In addition, the hospital shall work cooperatively with the designated organ procurement 52 **SB750S1** 53 organization in educating the staff responsible for contacting the organ procurement organization's 54 personnel on donation issues, the proper review of death records to improve identification of potential 55 donors, and the proper procedures for maintaining potential donors while necessary testing and placement of potential donated organs, tissues, and eyes takes place. This process shall be followed, 56 without exception, unless the family of the relevant decedent or patient has expressed opposition to 57 organ donation, the chief administrative officer of the hospital or his designee knows of such opposition, 58 59 and no donor card or other relevant document, such as an advance directive, can be found;

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5. Shall require that each hospital that provides obstetrical services establish a protocol for admissionor transfer of any pregnant woman who presents herself while in labor;

6. Shall also require that each licensed hospital develop and implement a protocol requiring written 62 63 discharge plans for identified, substance-abusing, postpartum women and their infants. The protocol shall 64 require that the discharge plan be discussed with the patient and that appropriate referrals for the mother 65 and the infant be made and documented. Appropriate referrals may include, but need not be limited to, 66 treatment services, comprehensive early intervention services for infants and toddlers with disabilities and their families pursuant to Part H of the Individuals with Disabilities Education Act, 20 U.S.C. 67 § 1471 et seq., and family-oriented prevention services. The discharge planning process shall involve, to 68 the extent possible, the father of the infant and any members of the patient's extended family who may 69 70 participate in the follow-up care for the mother and the infant. Immediately upon identification, pursuant to § 54.1-2403.1, of any substance-abusing, postpartum woman, the hospital shall notify, subject to 71 72 federal law restrictions, the community services board of the jurisdiction in which the woman resides to 73 appoint a discharge plan manager. The community services board shall implement and manage the 74 discharge plan;

75 7. Shall require that each nursing home and certified nursing facility fully disclose to the applicant76 for admission the home's or facility's admissions policies, including any preferences given;

8. Shall require that each licensed hospital establish a protocol relating to the rights and responsibilities of patients which shall include a process reasonably designed to inform patients of such rights and responsibilities. Such rights and responsibilities of patients, a copy of which shall be given to patients on admission, shall be based on Joint Commission on Accreditation of Healthcare Organizations' standards;

9. Shall establish standards and maintain a process for designation of levels or categories of care in neonatal services according to an applicable national or state-developed evaluation system. Such standards may be differentiated for various levels or categories of care and may include, but need not be limited to, requirements for staffing credentials, staff/patient ratios, equipment, and medical protocols;

86 10. Shall require that each nursing home and certified nursing facility train all employees who are mandated to report adult abuse, neglect, or exploitation pursuant to § 63.2-1606 on such reporting procedures and the consequences for failing to make a required report;

11. Shall permit hospital personnel, as designated in medical staff bylaws, rules and regulations, or 89 90 hospital policies and procedures, to accept emergency telephone and other verbal orders for medication 91 or treatment for hospital patients from physicians, and other persons lawfully authorized by state statute 92 to give patient orders, subject to a requirement that such verbal order be signed, within a reasonable 93 period of time not to exceed 72 hours as specified in the hospital's medical staff bylaws, rules and regulations or hospital policies and procedures, by the person giving the order, or, when such person is 94 95 not available within the period of time specified, co-signed by another physician or other person 96 authorized to give the order;

97 12. Shall require, unless the vaccination is medically contraindicated or the resident declines the offer
98 of the vaccination, that each certified nursing facility and nursing home provide or arrange for the
99 administration to its residents of (i) an annual vaccination against influenza and (ii) a pneumococcal
100 vaccination, in accordance with the most recent recommendations of the Advisory Committee on
101 Immunization Practices of the Centers for Disease Control and Prevention;

102 13. Shall require that each nursing home and certified nursing facility register with the Department of
103 State Police to receive notice of the registration or reregistration of any sex offender within the same or
104 a contiguous zip code area in which the home or facility is located, pursuant to § 9.1-914;

105 14. Shall require that each nursing home and certified nursing facility ascertain, prior to admission,
106 whether a potential patient is a registered sex offender, if the home or facility anticipates the potential
107 patient will have a length of stay greater than three days or in fact stays longer than three days;

108 15. Shall require that each licensed hospital include in its visitation policy a provision allowing each adult patient to receive visits from any individual from whom the patient desires to receive visits, subject to other restrictions contained in the visitation policy including, but not limited to, those related to the patient's medical condition and the number of visitors permitted in the patient's room simultaneously; and

113 16. Shall require that each nursing home and certified nursing facility shall, upon the request of the 114 facility's family council, send notices and information about the family council mutually developed by 115 the family council and the administration of the nursing home or certified nursing facility, and provided 116 to the facility for such purpose, to the listed responsible party or a contact person of the resident's 117 choice up to six times per year. Such notices may be included together with a monthly billing statement 118 or other regular communication. Notices and information shall also be posted in a designated location 119 within the nursing home or certified nursing facility; and

120 17. Shall require that each nursing home and certified nursing facility maintain liability insurance
 121 coverage in a minimum amount of \$1 million, and professional liability coverage in an amount at least

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equal to the recovery limit set forth in § 8.01-581.15, to compensate patients or individuals for injuries 122 123 and losses resulting from the negligent or criminal acts of the facility. Failure to maintain such 124 minimum insurance shall result in revocation of the facility's license.

125 C. Upon obtaining the appropriate license, if applicable, licensed hospitals, nursing homes, and 126 certified nursing facilities may operate adult day care centers.

127 D. All facilities licensed by the Board pursuant to this article which provide treatment or care for 128 hemophiliacs and, in the course of such treatment, stock clotting factors, shall maintain records of all lot 129 numbers or other unique identifiers for such clotting factors in order that, in the event the lot is found to 130 be contaminated with an infectious agent, those hemophiliacs who have received units of this 131 contaminated clotting factor may be apprised of this contamination. Facilities which have identified a lot 132 which is known to be contaminated shall notify the recipient's attending physician and request that he 133 notify the recipient of the contamination. If the physician is unavailable, the facility shall notify by mail, 134 return receipt requested, each recipient who received treatment from a known contaminated lot at the 135 individual's last known address.

§ 63.2-1805. Admissions and discharge; mandatory minimum liability insurance.

137 A. The Board shall adopt regulations:

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138 1. Governing admissions to assisted living facilities;

139 2. Requiring that each assisted living facility prepare and provide a statement, in a format prescribed 140 by the Department, to any prospective resident and his legal representative, if any, prior to admission 141 and upon request, that discloses information, fully and accurately in plain language, about the (i) 142 services; (ii) fees, including clear information about what services are included in the base fee and any 143 fees for additional services; (iii) admission, transfer, and discharge criteria, including criteria for transfer 144 to another level of care within the same facility or complex; (iv) general number and qualifications of 145 staff on each shift; (v) range, frequency, and number of activities provided for residents; and (vi) 146 ownership structure of the facility;

147 3. Establishing a process to ensure that each resident admitted or retained in an assisted living 148 facility receives appropriate services and periodic independent reassessments and reassessments when 149 there is a significant change in the resident's condition in order to determine whether a resident's needs 150 can continue to be met by the facility and whether continued placement in the facility is in the best 151 interests of the resident;

152 4. Governing appropriate discharge planning for residents whose care needs can no longer be met by 153 the facility; 154

5. Addressing the involuntary discharge of residents;

155 6. Requiring that residents are informed of their rights pursuant to § 63.2-1808 at the time of 156 admission;

157 7. Establishing a process to ensure that any resident temporarily detained in a facility pursuant to 158 §§ 37.2-809 through 37.2-813 is accepted back in the assisted living facility if the resident is not 159 involuntarily admitted pursuant to §§ 37.2-814 through 37.2-819; and

160 8. Requiring that each assisted living facility train all employees who are mandated to report adult 161 abuse, neglect, or exploitation pursuant to § 63.2-1606 on such reporting procedures and the 162 consequences for failing to make a required report;

163 9. Requiring that each assisted living facility prepare and provide a statement, in a format 164 prescribed by the Board, to any resident or prospective resident and his legal representative, if any, 165 prior to admission and upon request, that discloses whether the assisted living facility maintains liability 166 insurance in force to compensate residents or other individuals for injuries and losses from the negligent 167 acts of the facility, provided that no facility shall state that liability insurance is in place unless such 168 insurance provides a minimum amount of coverage as established by the Board; and

169 10. Establishing the minimum amount of liability insurance coverage to be maintained by an assisted 170 living facility for purposes of disclosure in accordance with subdivision 9.

171 B. If there are observed behaviors or patterns of behavior indicative of mental illness, intellectual 172 disability, substance abuse, or behavioral disorders, as documented in the uniform assessment instrument 173 completed pursuant to § 63.2-1804, the facility administrator or designated staff member shall ensure 174 that an evaluation of the individual is or has been conducted by a qualified professional as defined in 175 regulations. If the evaluation indicates a need for mental health, developmental, substance abuse, or 176 behavioral disorder services, the facility shall provide (i) a notification of the resident's need for such 177 services to the authorized contact person of record when available and (ii) a notification of the resident's 178 need for such services to the community services board or behavioral health authority established 179 pursuant to Title 37.2 that serves the city or county in which the facility is located, or other appropriate 180 licensed provider. The Department shall not take adverse action against a facility that has demonstrated 181 and documented a continual good faith effort to meet the requirements of this subsection.

182 C. The Department shall not order the removal of a resident from an assisted living facility if (i) the 198

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resident, the resident's family, the resident's physician, and the facility consent to the resident's continued 183 184 stay in the assisted living facility and (ii) the facility is capable of providing, obtaining, or arranging for

185 the provision of necessary services for the resident, including, but not limited to, home health care 186 and/or or hospice care.

D. Notwithstanding the provisions of subsection C, assisted living facilities shall not admit or retain 187 188 an individual with any of the following conditions or care needs: 189

1. Ventilator dependency.

190 2. Dermal ulcers III and IV, except those stage III ulcers that are determined by an independent 191 physician to be healing.

192 3. Intravenous therapy or injections directly into the vein except for intermittent intravenous therapy 193 managed by a health care professional licensed in Virginia or as permitted in subsection E.

4. Airborne infectious disease in a communicable state that requires isolation of the individual or 194 195 requires special precautions by the caretaker to prevent transmission of the disease, including diseases such as tuberculosis and excluding infections such as the common cold. 196 197

5. Psychotropic medications without appropriate diagnosis and treatment plans.

6. Nasogastric tubes.

199 7. Gastric tubes except when the individual is capable of independently feeding himself and caring for the tube or as permitted in subsection E. 200

8. An imminent physical threat or danger to self or others is presented by the individual.

202 9. Continuous licensed nursing care (seven-days-a-week, 24-hours-a-day) is required by the 203 individual. 204

10. Placement is no longer appropriate as certified by the individual's physician.

205 11. Maximum physical assistance is required by the individual as documented by the uniform 206 assessment instrument and the individual meets Medicaid nursing facility level-of-care criteria as defined in the State Plan for Medical Assistance, unless the individual's independent physician determines 207 otherwise. Maximum physical assistance means that an individual has a rating of total dependence in 208 209 four or more of the seven activities of daily living as documented on the uniform assessment instrument. 210 12. The assisted living facility determines that it cannot meet the individual's physical or mental

health care needs. 211

13. Other medical and functional care needs that the Board determines cannot be met properly in an 212 213 assisted living facility.

E. Except for auxiliary grant recipients, at the request of the resident in an assisted living facility and 214 215 when his independent physician determines that it is appropriate, (i) care for the conditions or care needs 216 defined in subdivisions D 3 and D 7 may be provided to the resident by a licensed physician, a licensed 217 nurse or a nurse holding a multistate licensure privilege under a physician's treatment plan, or a home 218 care organization licensed in Virginia or (ii) care for the conditions or care needs defined in subdivision 219 D 7 may also be provided to the resident by facility staff if the care is delivered in accordance with the 220 regulations of the Board of Nursing for delegation by a registered nurse Part VIII (18 VAC 90-20-420 et seq.) of 18 VAC 90-20. 221 222

The Board shall adopt regulations to implement the provisions of this subsection.

F. In adopting regulations pursuant to subsections A, B, C, D, and E the Board shall consult with the Departments of Health and Behavioral Health and Developmental Services.

225 § 63.2-1808. Rights and responsibilities of residents of assisted living facilities; certification of 226 licensure.

227 A. Any resident of an assisted living facility has the rights and responsibilities enumerated in this 228 section. The operator or administrator of an assisted living facility shall establish written policies and 229 procedures to ensure that, at the minimum, each person who becomes a resident of the assisted living 230 facility:

231 1. Is fully informed, prior to or at the time of admission and during the resident's stay, of his rights 232 and of all rules and expectations governing the resident's conduct, responsibilities, and the terms of the 233 admission agreement; evidence of this shall be the resident's written acknowledgment of having been so 234 informed, which shall be filed in his record;

235 2. Is fully informed, prior to or at the time of admission and during the resident's stay, of services 236 available in the facility and of any related charges; this shall be reflected by the resident's signature on a 237 current resident's agreement retained in the resident's file;

238 3. Unless a committee or conservator has been appointed, is free to manage his personal finances and 239 funds regardless of source; is entitled to access to personal account statements reflecting financial transactions made on his behalf by the facility; and is given at least a quarterly accounting of financial 240 241 transactions made on his behalf when a written delegation of responsibility to manage his financial 242 affairs is made to the facility for any period of time in conformance with state law;

243 4. Is afforded confidential treatment of his personal affairs and records and may approve or refuse their release to any individual outside the facility except as otherwise provided in law and except in case 244

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245 of his transfer to another care-giving facility;

246 5. Is transferred or discharged only when provided with a statement of reasons, or for nonpayment for his stay, and is given reasonable advance notice; upon notice of discharge or upon giving reasonable 247 248 advance notice of his desire to move, shall be afforded reasonable assistance to ensure an orderly 249 transfer or discharge; such actions shall be documented in his record;

250 6. In the event a medical condition should arise while he is residing in the facility, is afforded the 251 opportunity to participate in the planning of his program of care and medical treatment at the facility 252 and the right to refuse treatment;

253 7. Is not required to perform services for the facility except as voluntarily contracted pursuant to a 254 voluntary agreement for services that states the terms of consideration or remuneration and is 255 documented in writing and retained in his record; 256

8. Is free to select health care services from reasonably available resources;

257 9. Is free to refuse to participate in human subject experimentation or to be party to research in 258 which his identity may be ascertained;

259 10. Is free from mental, emotional, physical, sexual, and economic abuse or exploitation; is free from 260 forced isolation, threats or other degrading or demeaning acts against him; and his known needs are not 261 neglected or ignored by personnel of the facility; 262

11. Is treated with courtesy, respect, and consideration as a person of worth, sensitivity, and dignity;

263 12. Is encouraged, and informed of appropriate means as necessary, throughout the period of stay to 264 exercise his rights as a resident and as a citizen; to this end, he is free to voice grievances and 265 recommend changes in policies and services, free of coercion, discrimination, threats or reprisal;

266 13. Is permitted to retain and use his personal clothing and possessions as space permits unless to do 267 would infringe upon rights of other residents; SO 268

14. Is encouraged to function at his highest mental, emotional, physical and social potential;

269 15. Is free of physical or mechanical restraint except in the following situations and with appropriate 270 safeguards:

a. As necessary for the facility to respond to unmanageable behavior in an emergency situation, 271 272 which threatens the immediate safety of the resident or others;

273 b. As medically necessary, as authorized in writing by a physician, to provide physical support to a 274 weakened resident;

275 16. Is free of prescription drugs except where medically necessary, specifically prescribed, and 276 supervised by the attending physician, physician assistant, or nurse practitioner;

277 17. Is accorded respect for ordinary privacy in every aspect of daily living, including but not limited 278 to the following: 279

- a. In the care of his personal needs except as assistance may be needed;
- 280 b. In any medical examination or health-related consultations the resident may have at the facility;
- 281 c. In communications, in writing or by telephone;
- 282 d. During visitations with other persons;

283 e. In the resident's room or portion thereof; residents shall be permitted to have guests or other 284 residents in their rooms unless to do so would infringe upon the rights of other residents; staff may not 285 enter a resident's room without making their presence known except in an emergency or in accordance 286 with safety oversight requirements included in regulations of the Board;

287 f. In visits with his spouse; if both are residents of the facility they are permitted but not required to 288 share a room unless otherwise provided in the residents' agreements;

289 18. Is permitted to meet with and participate in activities of social, religious, and community groups at his discretion unless medically contraindicated as documented by his physician, physician assistant, or 290 291 nurse practitioner in his medical record; and

292 19. Is fully informed, as evidenced by the written acknowledgment of the resident or his legal 293 representative, prior to or at the time of admission and during his stay, that he should exercise whatever 294 due diligence he deems necessary with respect to information on any sex offenders registered pursuant 295 to Chapter 9 (§ 9.1-900 et. seq.) of Title 9.1, including how to obtain such information. Upon request, 296 the assisted living facility shall assist the resident, prospective resident, or the legal representative of the 297 resident or prospective resident in accessing this information and provide the resident, prospective 298 resident, or the legal representative of the resident or prospective resident with printed copies of the 299 requested information; and

300 20. Is informed, in writing, prior to admission, and upon request, of whether the assisted living 301 facility maintains the minimum liability coverage, as established by the Board pursuant to subdivision A 302 10 of § 63.2-1805.

303 B. If the resident is unable to fully understand and exercise the rights and responsibilities contained 304 in this section, the facility shall require that a responsible individual, of the resident's choice when 305 possible, designated in writing in the resident's record, be made aware of each item in this section and

the decisions that affect the resident or relate to specific items in this section; a resident shall be 306 assumed capable of understanding and exercising these rights unless a physician determines otherwise 307 308 and documents the reasons for such determination in the resident's record.

309 C. The rights and responsibilities of residents shall be printed in at least 12-point type and posted 310 conspicuously in a public place in all assisted living facilities. The facility shall also post the name and 311 telephone number of the regional licensing supervisor of the Department, the Adult Protective Services' 312 toll-free telephone number, as well as the toll-free telephone number for the Virginia Long-Term Care 313 Ombudsman Program, any sub-state ombudsman program serving the area, and the toll-free number of 314 the Virginia Office for Protection and Advocacy.

D. The facility shall make its policies and procedures for implementing this section available and 315 316 accessible to residents, relatives, agencies, and the general public.

E. The provisions of this section shall not be construed to restrict or abridge any right that any 317 318 resident has under law.

F. Each facility shall provide appropriate staff training to implement each resident's rights included in 319 320 this section. 321

G. The Board shall adopt regulations as necessary to carry out the full intent of this section.

322 H. It shall be the responsibility of the Commissioner to ensure that the provisions of this section are 323 observed and implemented by assisted living facilities as a condition to the issuance, renewal, or 324 continuation of the license required by this article.