# 2013 SESSION

**ENROLLED** 

### VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact §§ 2.2-4006, 3.2-409, 3.2-410, 3.2-3602, 10.1-104.1, 10.1-502, 10.1-504, 2 10.1-659, 10.1-2123, 15.2-1129.2, 15.2-2114, 15.2-2295.1, 15.2-2403.3, 33.1-70.1, 36-55.64, 3 58.1-3660.1, 58.1-3851, 62.1-44.5, 62.1-44.9, 62.1-44.14, 62.1-44.15, 62.1-44.19:13, 62.1-44.19:15, 4 62.1-44.19:20, 62.1-44.23, 62.1-44.32, 62.1-44.44, 62.1-73, 62.1-195.1, and 62.1-229.4 of the Code 5 6 of Virginia; to amend the Code of Virginia by adding in Chapter 3.1 of Title 62.1 articles numbered 7 2.3, 2.4, and 2.5, consisting of sections numbered 62.1-44.15:24 through 62.1-44.15:79, and by 8 adding in Article 4.02 of Chapter 3.1 of Title 62.1 sections numbered 62.1-44.19:21, 62.1-44.19:22, 9 and 62.1-44.19:23; and to repeal Article 4 of Chapter 5 (§§ 10.1-560 through 10.1-571), Articles 1.1 and 1.1:1 (§§ 10.1-603.1 through 10.1-603.15:5) of Chapter 6, and Chapter 21 (§§ 10.1-2100 10 through 10.1-2115) of Title 10.1 of the Code of Virginia, relating to transfer of responsibility for 11 12 administration of water quality programs.

13		[S 1279]
14	Approved	

15 Be it enacted by the General Assembly of Virginia:

1. That §§ 2.2-4006, 3.2-409, 3.2-410, 3.2-3602, 10.1-104.1, 10.1-502, 10.1-504, 10.1-659, 10.1-2123, 16 15.2-1129.2, 15.2-2114, 15.2-2295.1, 15.2-2403.3, 33.1-70.1, 36-55.64, 58.1-3660.1, 58.1-3851, 17 62.1-44.5, 62.1-44.9, 62.1-44.14, 62.1-44.15, 62.1-44.19:13, 62.1-44.19:15, 62.1-44.19:20, 62.1-44.23, 18 19 62.1-44.32, 62.1-44.44, 62.1-73, 62.1-195.1, and 62.1-229.4 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding in Chapter 3.1 of Title 62.1 articles 20 numbered 2.3, 2.4, and 2.5, consisting of sections numbered 62.1-44.15:24 through 62.1-44.15:79, 21 and by adding in Article 4.02 of Chapter 3.1 of Title 62.1 sections numbered 62.1-44.19:21, 22 23 62.1-44.19:22, and 62.1-44.19:23, as follows: 24

# § 2.2-4006. Exemptions from requirements of this article.

25 A. The following agency actions otherwise subject to this chapter and § 2.2-4103 of the Virginia 26 Register Act shall be exempted from the operation of this article: 27

1. Agency orders or regulations fixing rates or prices.

28 2. Regulations that establish or prescribe agency organization, internal practice or procedures, 29 including delegations of authority.

30 3. Regulations that consist only of changes in style or form or corrections of technical errors. Each 31 promulgating agency shall review all references to sections of the Code of Virginia within their 32 regulations each time a new supplement or replacement volume to the Code of Virginia is published to 33 ensure the accuracy of each section or section subdivision identification listed. 34

4. Regulations that are:

35 a. Necessary to conform to changes in Virginia statutory law or the appropriation act where no 36 agency discretion is involved. However, such regulations shall be filed with the Registrar within 90 days 37 of the law's effective date;

38 b. Required by order of any state or federal court of competent jurisdiction where no agency 39 discretion is involved; or

40 c. Necessary to meet the requirements of federal law or regulations, provided such regulations do not 41 differ materially from those required by federal law or regulation, and the Registrar has so determined in 42 writing. Notice of the proposed adoption of these regulations and the Registrar's determination shall be 43 published in the Virginia Register not less than 30 days prior to the effective date of the regulation.

44 5. Regulations of the Board of Agriculture and Consumer Services adopted pursuant to subsection B 45 of § 3.2-3929 or clause (v) or (vi) of subsection C of § 3.2-3931 after having been considered at two or more Board meetings and one public hearing. 46

6. Regulations of the regulatory boards served by (i) the Department of Labor and Industry pursuant 47 to Title 40.1 and (ii) the Department of Professional and Occupational Regulation or the Department of **48** 49 Health Professions pursuant to Title 54.1 that are limited to reducing fees charged to regulants and 50 applicants.

7. The development and issuance of procedural policy relating to risk-based mine inspections by the 51 Department of Mines, Minerals and Energy authorized pursuant to §§ 45.1-161.82 and 45.1-161.292:55. 52

53 8. General permits issued by the (a) State Air Pollution Control Board pursuant to Chapter 13 54 (§ 10.1-1300 et seq.) of Title 10.1 or (b) State Water Control Board pursuant to the State Water Control 55 Law (§ 62.1-44.2 et seq.), Chapter 24 (§ 62.1-242 et seq.) of Title 62.1 and Chapter 25 (§ 62.1-254 et

56 seq.) of Title 62.1, (c) Virginia Soil and Water Conservation Board pursuant to the Virginia Stormwater

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57 Management Act (§ 10.1-603.1 et seq.) of Title 10.1 pursuant to the Dam Safety Act (§ 10.1-604 et seq.), and (d) the development and issuance of general wetlands permits by the Marine Resources Commission pursuant to subsection B of § 28.2-1307, if the respective Board or Commission (i) 58 59 60 provides a Notice of Intended Regulatory Action in conformance with the provisions of § 2.2-4007.01, 61 (ii) following the passage of 30 days from the publication of the Notice of Intended Regulatory Action 62 forms a technical advisory committee composed of relevant stakeholders, including potentially affected 63 citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral 64 and written comment as provided in § 2.2-4007.03, and (iv) conducts at least one public hearing on the 65 proposed general permit.

66 9. The development and issuance by the Board of Education of guidelines on constitutional rights 67 and restrictions relating to the recitation of the pledge of allegiance to the American flag in public 68 schools pursuant to § 22.1-202. 69

10. Regulations of the Board of the Virginia College Savings Plan adopted pursuant to § 23-38.77.

11. Regulations of the Marine Resources Commission.

71 12. Regulations adopted by the Board of Housing and Community Development pursuant to (i) 72 Statewide Fire Prevention Code (§ 27-94 et seq.), (ii) the Industrialized Building Safety Law (§ 36-70 et 73 seq.), (iii) the Uniform Statewide Building Code (§ 36-97 et seq.), and (iv) § 36-98.3, provided the 74 Board (a) provides a Notice of Intended Regulatory Action in conformance with the provisions of 75 § 2.2-4007.01, (b) publishes the proposed regulation and provides an opportunity for oral and written 76 comments as provided in § 2.2-4007.03, and (c) conducts at least one public hearing as provided in 77 §§ 2.2-4009 and 36-100 prior to the publishing of the proposed regulations. Notwithstanding the provisions of this subdivision, any regulations promulgated by the Board shall remain subject to the 78 79 provisions of § 2.2-4007.06 concerning public petitions, and §§ 2.2-4013 and 2.2-4014 concerning 80 review by the Governor and General Assembly.

13. Amendments to the list of drugs susceptible to counterfeiting adopted by the Board of Pharmacy 81 82 pursuant to subsection B of § 54.1-3307.

83 B. Whenever regulations are adopted under this section, the agency shall state as part thereof that it 84 will receive, consider and respond to petitions by any interested person at any time with respect to reconsideration or revision. The effective date of regulations adopted under this subsection shall be in 85 accordance with the provisions of § 2.2-4015, except in the case of emergency regulations, which shall 86 87 become effective as provided in subsection B of § 2.2-4012.

88 C. A regulation for which an exemption is claimed under this section or § 2.2-4002 or 2.2-4011 and 89 that is placed before a board or commission for consideration shall be provided at least two days in 90 advance of the board or commission meeting to members of the public that request a copy of that 91 regulation. A copy of that regulation shall be made available to the public attending such meeting. 92

# § 3.2-409. Ordinances.

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93 A. Any locality may adopt an ordinance creating a complaint, investigation, and agricultural 94 stewardship plan development program. Ordinances adopted hereunder may contain only provisions that 95 parallel §§ 3.2-401 and 3.2-402. No such ordinance shall provide for the imposition of civil or criminal 96 sanctions against an operator or owner who fails to implement a plan. If an owner or operator fails to 97 implement a plan, the local governing body shall submit a complaint to the Commissioner as provided in § 3.2-402. 98

99 B. This section shall not apply to any ordinance: (i) in existence on July 1, 1996; or (ii) adopted pursuant to the Chesapeake Bay Preservation Act (§ 10.1-2100 62.1-44.15:67 et seq.). 100 101

## § 3.2-410. Construction of chapter.

102 Nothing in this chapter shall be construed as duplicative of regulations governing agricultural 103 practices under the Chesapeake Bay Preservation Act (§  $\hat{6}2.1-44.15:67$  et seq.). 104

# § 3.2-3602. Local government regulation of fertilizer.

105 No locality shall regulate the registration, packaging, labeling, sale, use, application, storage or 106 distribution of fertilizers except by ordinance as provided for in the requirements of the Chesapeake Bay 107 Preservation Act (§ 10.1-2100 62.1-44.15:67 et seq.), the Erosion and Sediment Control Law (§ 10.1-560 108 62.1-44.15:51 et seq.), the Stormwater Management Act (§ 10.1-603.1 62.1-44.15:24 et seq.) or other 109 nonpoint source regulations adopted by the Department of Conservation and Recreation Environmental 110 Quality or the Soil and Water Conservation State Water Control Board. The provisions of this section shall not preempt the adoption, amendment, or enforcement of the Statewide Fire Prevention Code 111 112 pursuant to § 27-97 and the Uniform Statewide Building Code pursuant to § 36-98.

## § 10.1-104.1. Department to assist in the nonpoint source pollution management program.

114 A. The Department, with the advice of the Board of Conservation and Recreation and the Virginia Soil and Water Conservation Board and in cooperation with other agencies, organizations, and the public 115 116 as appropriate, shall have the lead responsibility for assist in the Commonwealth's nonpoint source pollution management program. This responsibility includes coordination of the nonpoint source control 117

118 elements of programs developed pursuant to certain state and federal laws including § 319 of the Clean

119 Water Act and § 6217 of the Coastal Zone Management Act. Further responsibilities include, but are not

120 limited to, the distribution of assigned funds, the identification and establishment of priorities of 121 nonpoint source related water quality problems, and the administration of the Statewide Nonpoint Source

122 Advisory Committee.

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123 B. The Department shall be assisted in performing its nonpoint source pollution management 124 responsibilities by Virginia's soil and water conservation districts. Assistance by the soil and water 125 conservation districts in the delivery of local programs and services may include (i) the provision of 126 technical assistance to advance adoption of conservation management services, (ii) delivery of 127 educational initiatives targeted at youth and adult groups to further awareness and understanding of 128 water quality issues and solutions, and (iii) promotion of incentives to encourage voluntary actions by 129 landowners and land managers in order to minimize nonpoint source pollution contributions to state 130 waters. 131

The provisions of this section shall not limit the powers and duties of other state agencies.

§ 10.1-502. Soil and Water Conservation Board; composition.

133 The Virginia Soil and Water Conservation Board is continued and shall perform the functions 134 conferred upon it in this chapter. The Board shall consist of 12 nine voting members. The Director of 135 the Department of Conservation and Recreation, or his designee, shall be a nonvoting ex officio member 136 of the Board. Six Three at-large members of the Board shall be appointed by the Governor. After the 137 initial staggering of terms, nonlegislative citizen members shall be appointed for a term of four years. At 138 least two members shall be appointed by the Governor as of the at-large members should shall have a 139 demonstrated interest in natural resource conservation with a background or knowledge in dam safety, 140 soil conservation, or water quality protection, or urban point or nonpoint source pollution control. At least three of the at-large members, by their education, training, or experience, shall be knowledgeable 141 142 of stormwater management and shall be representative of business and local government interests. 143 Additionally, four members shall be farmers at the time of their appointment and two members shall be 144 farmers or district directors, appointed by the Governor from a list of two qualified nominees for each 145 vacancy jointly submitted by the Board of Directors of the Virginia Association of Soil and Water 146 Conservation Districts, in consultation with the Virginia Farm Bureau Federation, the Virginia 147 Agribusiness Council, and the Virginia Soil and Water Conservation Board, each for a term of four 148 years. All appointed members shall not serve more than two consecutive full terms. Appointments to fill 149 vacancies shall be made in the same manner as described above the original appointments, except that 150 such appointments shall be for the unexpired terms only. The Board may invite the Virginia State 151 Conservationist, Natural Resources Conservation Service, to serve as an advisory nonvoting member. 152 The Board shall keep a record of its official actions, shall adopt a seal and may perform acts, hold 153 public hearings, and promulgate regulations necessary for the execution of its functions under this 154 chapter. 155

## § 10.1-504. Chairman; quorum.

156 The Board shall designate its chairman and may, from time to time, change such designation. Six 157 Five members of the Board shall constitute a quorum, and the concurrence of a majority of those 158 present and voting shall be required for all determinations.

#### 159 § 10.1-659. Flood protection programs; coordination.

160 The provisions of this chapter shall be coordinated with federal, state and local flood prevention and 161 water quality programs to minimize loss of life, property damage and negative impacts on the 162 environment. This program coordination shall include but not be limited to the following: flood prevention, flood plain management, small watershed protection, dam safety, and soil conservation, 163 164 stormwater management and erosion and sediment control programs of the Department of Conservation and Recreation; the construction activities of the Department of Transportation which result in 165 hydrologic modification of rivers, streams and flood plains; the water quality, Chesapeake Bay 166 Preservation Area criteria, stormwater management, erosion and sediment control, and other water 167 168 management programs of the State Water Control Board; forested watershed management programs of 169 the Department of Forestry; the statewide building code and other land use control programs of the 170 Department of Housing and Community Development; the habitat management programs of the Virginia 171 Marine Resources Commission; the hazard mitigation planning and disaster response programs of the 172 Department of Emergency Management; the fish habitat protection programs of the Department of Game 173 and Inland Fisheries; the mineral extraction regulatory program of the Department of Mines, Minerals 174 and Energy; the flood plain restrictions of the Department of Virginia Waste Management Board; the Chesapeake Bay Preservation Area criteria and local government assistance programs of the Virginia 175 176 Soil and Water Conservation Board. The Department shall also coordinate and cooperate with localities 177 in rendering assistance to such localities in their efforts to comply with the planning, subdivision of land 178 and zoning provisions of Chapter 22 (§ 15.2-2200 et seq.) of Title 15.2. The Department shall cooperate

179 with other public and private agencies having flood plain management programs, and shall coordinate its 180 responsibilities under this article and any other law. These activities shall constitute the Commonwealth's

181 flood prevention and protection program.

#### 182 § 10.1-2123. Definitions.

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- 183 As used in this article, unless the context requires a different meaning:
- 184 "Board" means the State Water Control Board of Conservation and Recreation.
- 185 "Department" means the Department of Conservation and Recreation Environmental Quality.

186 "Director" means the Director of the Department of Conservation and Recreation Environmental 187 *Ouality*.

# § 15.2-1129.2. Creation of local economic revitalization zones.

189 A. Any city may establish by ordinance one or more economic revitalization zones for the purpose of providing incentives to private entities to purchase real property and interests in real property to assemble parcels suitable for economic development. Each city establishing an economic revitalization 190 191 zone may grant incentives and provide regulatory flexibility. Such zones shall be reasonably compact, 192 shall not encompass the entire city, and shall constitute one or more tax parcels not commonly owned. 193 194 Properties that are acquired through the use of eminent domain shall not be eligible for the incentives 195 and regulatory flexibility provided by the ordinance.

196 B. The incentives may include, but not be limited to: (i) reduction of permit fees, (ii) reduction of 197 user fees, (iii) reduction of any type of gross receipts tax, and (iv) waiver of tax liens to facilitate the 198 sale of property.

199 C. Incentives established pursuant to this section may extend for a period of up to 10 years from the 200 date of initial establishment of the economic revitalization zone; however, the extent and duration of any 201 incentive shall conform to the requirements of applicable federal and state law.

202 D. The regulatory flexibility provided in an economic revitalization zone may include (i) special zoning for the district, (ii) the use of a special permit process, (iii) exemption from certain specified ordinances, excluding ordinances or provisions of ordinances adopted pursuant to the requirements of the 203 204 Chesapeake Bay Preservation Act (§ 10.1-2100 62.1-44.15:67 et seq.), the Erosion and Sediment Control 205 Law (§ 10.1-560 62.1-44.15:51 et seq.), and the Virginia Stormwater Management Act (§ 10.1-603.1 206 207 62.1-44.15:24 et seq.), and (iv) any other incentives adopted by ordinance, which shall be binding upon the locality for a period of up to 10 years. 208

209 E. The governing body may establish a service district for the provision of additional public services 210 pursuant to Chapter 24 (§ 15.2-2400 et seq.) of Title 15.2.

211 F. This section shall not authorize any local government powers that are not expressly granted herein. 212 G. Prior to adopting or amending any ordinance pursuant to this section, a locality shall provide for 213 notice and public hearing in accordance with subsection A of § 15.2-2204.

## § 15.2-2114. Regulation of stormwater.

215 A. Any locality, by ordinance, may establish a utility or enact a system of service charges to support 216 a local stormwater management program consistent with Article 1.1 (§ 10.1-603.1 et seq.) of Chapter 6 of Title 10 Article 2.3 (§ 62.1-44.15:24 et seq.) of Chapter 3.1 of Title 62.1 or any other state or federal 217 218 regulation governing stormwater management. Income derived from a utility or system of charges shall 219 be dedicated special revenue, may not exceed the actual costs incurred by a locality operating under the 220 provisions of this section, and may be used only to pay or recover costs for the following:

221 1. The acquisition, as permitted by § 15.2-1800, of real and personal property, and interest therein, 222 necessary to construct, operate and maintain stormwater control facilities; 223

2. The cost of administration of such programs;

224 3. Planning, design, engineering, construction, and debt retirement for new facilities and enlargement 225 or improvement of existing facilities, including the enlargement or improvement of dams, levees, 226 floodwalls, and pump stations, whether publicly or privately owned, that serve to control stormwater;

227 4. Facility operation and maintenance, including the maintenance of dams, levees, floodwalls, and pump stations, whether publicly or privately owned, that serve to control the stormwater; 228

5. Monitoring of stormwater control devices and ambient water quality monitoring; and

230 6. Other activities consistent with the state or federal regulations or permits governing stormwater 231 management, including, but not limited to, public education, watershed planning, inspection and 232 enforcement activities, and pollution prevention planning and implementation.

233 B. The charges may be assessed to property owners or occupants, including condominium unit 234 owners or tenants (when the tenant is the party to whom the water and sewer service is billed), and 235 shall be based upon an analysis that demonstrates the rational relationship between the amount charged 236 and the services provided. Prior to adopting such a system, a public hearing shall be held after giving 237 notice as required by charter or by publishing a descriptive notice once a week for two successive weeks 238 prior to adoption in a newspaper with a general circulation in the locality. The second publication shall not be sooner than one calendar week after the first publication. However, prior to adoption of any 239

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240 ordinance pursuant to this section related to the enlargement, improvement, or maintenance of privately 241 owned dams, a locality shall comply with the notice provisions of § 15.2-1427 and hold a public 242 hearing. 243

C. A locality adopting such a system shall provide for full waivers of charges to the following:

244 1. A federal, state, or local government, or public entity, that holds a permit to discharge stormwater 245 from a municipal separate storm sewer system; except that the waiver of charges shall apply only to 246 property covered by any such permit; and

247 2. Public roads and street rights-of-way that are owned and maintained by state or local agencies 248 including property rights-of-way acquired through the acquisitions process.

249 D. A locality adopting such a system shall provide for full or partial waivers of charges to any 250 person who installs, operates, and maintains a stormwater management facility that achieves a permanent 251 reduction in stormwater flow or pollutant loadings. The locality shall base the amount of the waiver in 252 part on the percentage reduction in stormwater flow or pollutant loadings, or both, from pre-installation 253 to post-installation of the facility. No locality shall provide a waiver to any person who does not obtain 254 a stormwater permit from the Department of Conservation and Recreation or the Department of 255 Environmental Quality when such permit is required by statute or regulation.

256 E. A locality adopting such a system may provide for full or partial waivers of charges to cemeteries, 257 property owned or operated by the locality administering the program, and public or private entities that 258 implement or participate in strategies, techniques, or programs that reduce stormwater flow or pollutant 259 loadings, or decrease the cost of maintaining or operating the public stormwater management system.

260 F. Any locality may issue general obligation bonds or revenue bonds in order to finance the cost of 261 infrastructure and equipment for a stormwater control program. Infrastructure and equipment shall 262 include structural and natural stormwater control systems of all types, including, without limitation, retention basins, sewers, conduits, pipelines, pumping and ventilating stations, and other plants, 263 structures, and real and personal property used for support of the system. The procedure for the issuance 264 265 of any such general obligation bonds or revenue bonds pursuant to this section shall be in conformity 266 with the procedure for issuance of such bonds as set forth in the Public Finance Act (§ 15.2-2600 et 267 seq.).

268 G. In the event charges are not paid when due, interest thereon shall at that time accrue at the rate, 269 not to exceed the maximum amount allowed by law, determined by the locality until such time as the 270 overdue payment and interest are paid. Charges and interest may be recovered by the locality by action at law or suit in equity and shall constitute a lien against the property, ranking on a parity with liens for 271 272 unpaid taxes. The locality may combine the billings for stormwater charges with billings for water or 273 sewer charges, real property tax assessments, or other billings; in such cases, the locality may establish 274 the order in which payments will be applied to the different charges. No locality shall combine its 275 billings with those of another locality or political subdivision, including an authority operating pursuant 276 to Chapter 51 (§ 15.2-5100 et seq.) of Title 15.2, unless such locality or political subdivision has given 277 its consent by duly adopted resolution or ordinance.

278 H. Any two or more localities may enter into cooperative agreements concerning the management of 279 stormwater.

#### 280 § 15.2-2295.1. Regulation of mountain ridge construction. 281

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A. As used in this section, unless the context requires a different meaning:

"Construction" means the building, alteration, repair, or improvement of any building or structure.

283 "Crest" means the uppermost line of a mountain or chain of mountains from which the land falls 284 away on at least two sides to a lower elevation or elevations.

285 "Protected mountain ridge" means a ridge with (i) an elevation of 2,000 feet or more and (ii) an 286 elevation of 500 feet or more above the elevation of an adjacent valley floor.

287 "Ridge" means the elongated crest or series of crests at the apex or uppermost point of intersection 288 between two opposite slopes or sides of a mountain and includes all land within 100 feet below the 289 elevation of any portion of such line or surface along the crest.

290 "Tall buildings or structures" means any building, structure or unit within a multi-unit building with 291 a vertical height of more than forty 40 feet measured from the top of the natural finished grade of the 292 crest or the natural finished grade of the high side of the slope of a ridge to the uppermost point of the 293 building, structure or unit. "Tall buildings or structures" do not include (i) water, radio, 294 telecommunications or television towers or any equipment for the transmission of electricity, telephone 295 or cable television; (ii) structures of a relatively slender nature and minor vertical projections of a parent 296 building, including, but not limited to, chimneys, flagpoles, flues, spires, steeples, belfries, cupolas, 297 antennas, poles, wires or windmills; or (iii) any building or structure designated as a historic landmark, 298 building or structure by the United States or by the Board of Historic Resources.

299 B. Determinations by the governing body of heights and elevations under this section shall be 300 conclusive.

301 C. Any locality in which a protected mountain ridge is located may, by ordinance, provide for the 302 regulation of the height and location of tall buildings or structures on protected mountain ridges. The 303 ordinance may be designed and adopted by the locality as an overlay zone superimposed on any 304 preexisting base zone.

305 D. An ordinance adopted under this section may include criteria for the granting or denial of permits 306 for the construction of tall buildings or structures on protected mountain ridges. Any such ordinance 307 shall provide that permit applications shall be denied if a permit application fails to provide for (i) 308 adequate sewerage, water, and drainage facilities, including, but not limited to, facilities for drinking 309 water and the adequate supply of water for fire protection and (ii) compliance with the Erosion and 310 Sediment Control Law (§ 10.1-560 62.1-44.15:51 et seq.).

E. Any locality that adopts an ordinance providing for the regulation of the height and location of 311 312 tall buildings or structures on protected mountain ridges shall send a copy of the ordinance to the 313 Secretary of Natural Resources.

314 F. Nothing in this section shall be construed to affect or impair a governing body's authority under 315 this chapter to define and regulate uses in any existing zoning district or to adopt overlay districts 316 regulating uses on mountainous areas as defined by the governing body. 317

§ 15.2-2403.3. Stormwater service districts; allocation of revenues.

318 Any town located within a stormwater service district created pursuant to this chapter shall be 319 entitled to any revenues collected within the town pursuant to subdivision 6 of § 15.2-2403, subject to 320 the limitations set forth therein, so long as the town maintains its own MS4 permit issued pursuant to 321 § 10.1-603.2:2 62.1-44.15:26 or maintains its own stormwater service district.

322 § 33.1-70.1. Requesting Department to hard-surface secondary roads; paving of certain 323 secondary roads within existing rights-of-way; designation as Rural Rustic Road.

324 A. Whenever the governing body of any county, after consultation with personnel of the Department 325 of Transportation, adopts a resolution requesting the Department of Transportation to hard-surface any 326 secondary road in such county that carries 50 or more vehicles per day with a hard surface of width and strength adequate for such traffic volume, the Department of Transportation shall give consideration to 327 328 such resolution in establishing priority in expending the funds allocated to such county. The Department 329 shall consider the paving of roads with a right-of-way width of less than 40 feet under this subsection 330 when land is, has been, or can be acquired by gift for the purpose of constructing a hard-surface road.

B. Notwithstanding the provisions of subsection A of this section, any unpaved secondary road that 331 332 carries at least 50 but no more than 750 vehicles per day may be paved or improved and paved within 333 its existing right-of-way or within a wider right-of-way that is less than 40 feet wide if the following 334 conditions are met:

335 1. The governing body of the county in which the road is located has requested paving of such road 336 as part of the six-year plan for the county under § 33.1-70.01 and transmitted that request to the 337 Commissioner of Highways.

2. The Commissioner of Highways, after having considered only (i) the safety of such road in its 338 339 current condition and in its paved or improved condition, including the desirability of reduced speed 340 limits and installation of other warning signs or devices, (ii) the views of the residents and owners of 341 property adjacent to or served by such road, (iii) the views of the governing body making the request, 342 (iv) the historical and aesthetic significance of such road and its surroundings, (v) the availability of any 343 additional land that has been or may be acquired by gift or other means for the purpose of paving such 344 road within its existing right-of-way or within a wider right-of-way that is less than 40 feet wide, and 345 (vi) environmental considerations, shall grant or deny the request for the paying of such road under this 346 subsection.

347 C. Notwithstanding the provisions of subsections A and B, the governing body of any county, in 348 consultation with the Department, may designate a road or road segment as a Rural Rustic Road 349 provided such road or road segment is located in a low-density development area and has an average 350 daily traffic volume of no more than 1,500 vehicles per day. For a road or road segment so designated, improvements shall utilize a paved surface width based on reduced and flexible standards that leave 351 352 trees, vegetation, side slopes and open drainage abutting the roadway undisturbed to the maximum 353 extent possible without compromising public safety. Any road designated as a Rural Rustic Road shall 354 be subject to § 10.1-603.8 62.1-44.15:34. The Department, in consultation with the affected local 355 governing body, shall first consider the paving of a road or road segment meeting the criteria for a Rural Rustic Road in accordance with this subsection before making a decision to pave it to another 356 357 standard as set forth in this section. The provisions of this subsection shall become effective July 1, 358 2003.

359 D. The Commonwealth, its agencies, instrumentalities, departments, officers, and employees acting within the scope of their duties and authority shall be immune for damages by reason of actions taken in 360 conformity with the provisions of this section. Immunity for the governing body of any political 361

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362 subdivision requesting paving under this section and the officers and employees of any such political 363 subdivision shall be limited to that immunity provided pursuant to § 15.2-1405.

364 § 36-55.64. Creation of local housing rehabilitation zones.

365 A. Any city, county, or town may establish, by ordinance, one or more housing rehabilitation zones 366 for the purpose of providing incentives and regulatory flexibility in such zone.

367 B. The incentives provided in a housing rehabilitation zone may include, but not be limited to (i) 368 reduction of permit fees, (ii) reduction of user fees, and (iii) waiver of tax liens to facilitate the sale of 369 property that will be substantially renovated, rehabilitated or replaced.

370 C. Incentives established pursuant to this section may extend for a period of up to 10 years from the 371 date of initial establishment of the housing rehabilitation zone; however, the extent and duration of any 372 incentive shall conform to the requirements of applicable federal and state law.

373 D. The regulatory flexibility provided in a housing rehabilitation zone may include, but not be limited to (i) special zoning for the district, (ii) the use of a special permit process, (iii) exemption from 374 375 certain specified ordinances, excluding ordinances or provisions of ordinances adopted pursuant to the 376 requirements of the Chesapeake Bay Preservation Act (§ 10.1-2100 62.1-44.15:67 et seq.), the Erosion 377 and Sediment Control Law (§ 10.1-560 62.1-44.15:51 et seq.), and the Virginia Stormwater Management Act (§ 10.1-603.1 62.1-44.15:24 et seq.), and (iv) any other incentives adopted by ordinance, which shall 378 379 be binding upon the locality for a period of up to 10 years.

380 E. The governing body may establish a service district for the provision of additional public services 381 pursuant to Chapter 24 (§ 15.2-2400 et seq.) of Title 15.2.

382 F. Each locality establishing a housing rehabilitation zone pursuant to this section may also apply for the designation of a housing revitalization zone pursuant to Chapter 11 (§ 36-159 et seq.) of Title 36. 383 384 Nothing in this chapter shall preclude such dual designation.

385 G. Any housing rehabilitation zone established pursuant to this chapter shall be deemed to meet the 386 requirements for designation of housing revitalization eligible to be financed as an economically mixed 387 project pursuant to § 36-55.30:2.

388 H. This section shall not authorize any local government powers that are not expressly granted 389 herein. 390

§ 58.1-3660.1. Certified stormwater management developments and property.

391 A. Certified stormwater management developments and property, as defined herein, are hereby 392 declared to be a separate class of property and shall constitute a classification for local taxation separate 393 from other such classifications of real property. The governing body of any county, city or town may, 394 by ordinance, exempt or partially exempt such property from local taxation.

395 B. As used in this section, "certified stormwater management developments and property" means any 396 real estate improvements constructed from permeable material, such as, but not limited to, roads, parking 397 lots, patios, and driveways, which are otherwise constructed of impermeable materials, and which the 398 Department of Conservation and Recreation Environmental Quality has certified to be designed, 399 constructed, or reconstructed for the primary purpose of abating or preventing pollution of the 400 atmosphere or waters of the Commonwealth by minimizing stormwater runoff. Permeable material shall 401 be used for at least seventy percent of the surface areas that would otherwise be covered by 402 impermeable materials. 403

# § 58.1-3851. Creation of local tourism zones.

404 A. Any city, county, or town may establish, by ordinance, one or more tourism zones. Each locality 405 may grant tax incentives and provide certain regulatory flexibility in a tourism zone.

406 B. The tax incentives may be provided for up to 20 years and may include, but not be limited to (i) 407 reduction of permit fees, (ii) reduction of user fees, and (iii) reduction of any type of gross receipts tax. 408 The extent and duration of such incentive proposals shall conform to the requirements of the 409 Constitutions of Virginia and of the United States.

410 C. The governing body may also provide for regulatory flexibility in such zone that may include, but 411 not be limited to (i) special zoning for the district, (ii) permit process reform, (iii) exemption from 412 ordinances, excluding ordinances or provisions of ordinances adopted pursuant to the requirements of the 413 Chesapeake Bay Preservation Act (§ 10.1-2100 62.1-44.15:67 et seq.), the Erosion and Sediment Control 414 Law (§ 10.1-560 62.1-44.15:51 et seq.), or the Virginia Stormwater Management Act (§ 10.1-603.1 415 62.1-44.15:24 et seq.), and (iv) any other incentive adopted by ordinance, which shall be binding upon 416 the locality for a period of up to 10 years.

417 D. The establishment of a tourism zone shall not preclude the area from also being designated as an 418 enterprise zone.

#### 419 § 62.1-44.5. Prohibition of waste discharges or other quality alterations of state waters except as 420 authorized by permit; notification required.

421 A. Except in compliance with a certificate or permit issued by the Board or other entity authorized 422 by the Board to issue a certificate or permit pursuant to this chapter, it shall be unlawful for any person

423 to:

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424 1. Discharge into state waters sewage, industrial wastes, other wastes, or any noxious or deleterious 425 substances; 426

2. Excavate in a wetland;

427 3. Otherwise alter the physical, chemical or biological properties of state waters and make them 428 detrimental to the public health, or to animal or aquatic life, or to the uses of such waters for domestic 429 or industrial consumption, or for recreation, or for other uses; or

430 4. On and after October 1, 2001, conduct the following activities in a wetland:

431 a. New activities to cause draining that significantly alters or degrades existing wetland acreage or 432 functions;

- 433 b. Filling or dumping;
- 434 c. Permanent flooding or impounding; or

435 d. New activities that cause significant alteration or degradation of existing wetland acreage or 436 functions.

437 5. Discharge stormwater into state waters from Municipal Separate Storm Sewer Systems or land 438 disturbing activities unless in compliance with a permit issued pursuant to Article 1.1 (§ 10.1-603.1 et 439 seq.) of Chapter 6 of Title 10.1.

440 B. Any person in violation of the provisions of subsection A who discharges or causes or allows (i) 441 a discharge of sewage, industrial waste, other wastes or any noxious or deleterious substance into or 442 upon state waters or (ii) a discharge that may reasonably be expected to enter state waters shall, upon 443 learning of the discharge, promptly notify, but in no case later than 24 hours the Board, the Director of 444 the Department of Environmental Quality, or the coordinator of emergency services appointed pursuant 445 to § 44-146.19 for the political subdivision reasonably expected to be affected by the discharge. Written 446 notice to the Director of the Department of Environmental Quality shall follow initial notice within the 447 time frame specified by the federal Clean Water Act.

## § 62.1-44.9. Qualifications of members.

A. Members of the Board shall be citizens of the Commonwealth; shall be selected from the 449 450 Commonwealth at large for merit without regard to political affiliation; and shall, by character and reputation, reasonably be expected to inspire the highest degree of cooperation and confidence in the 451 452 work of the Board. Members shall, by their education, training, or experience, be knowledgeable of 453 water quality control and regulation and shall be fairly representative of conservation, public health, 454 business, land development, and agriculture. No person shall become a member of the Board who 455 receives, or during the previous two years has received, a significant portion of his income directly or 456 indirectly from certificate or permit holders or applicants for a certificate or permit.

457 For the purposes of this section, "significant portion of income" means 10 percent or more of gross 458 personal income for a calendar year, except that it means 50 percent or more of gross personal income for a calendar year if the recipient is over 60 years of age and is receiving that portion under retirement, pension, or similar arrangement. Income includes retirement benefits, consultant fees, and stock 459 460 dividends. Income is not received directly or indirectly from certificate or permit holders or applicants 461 462 for certificates or permits when it is derived from mutual fund payments, or from other diversified investments for which the recipient does not know the identity of the primary sources of income. 463

464 B. Notwithstanding any other provision of this section relating to Board membership, the 465 qualifications for Board membership shall not be more strict than those that are required by federal 466 statute or regulations of the United States Environmental Protection Agency.

#### 467 § 62.1-44.14. Chairman; Executive Director; employment of personnel; supervision; budget 468 preparation.

469 The Board shall elect its chairman, and the Executive Director shall be appointed as set forth in 470 § 2.2-106. The Executive Director shall serve as executive officer and devote his whole time to the 471 performance of his duties, and he shall have such administrative powers as are conferred upon him by the Board; and, further, the Board may delegate to its Executive Director any of the powers and duties 472 473 invested in it by this chapter except the adoption and promulgation of standards, rules and regulations; 474 and the revocation of certificates. The Executive Director is authorized to issue, modify or revoke orders 475 in cases of emergency as described in §§ 62.1-44.15 (8b) and 62.1-44.34:20 of this chapter. The 476 Executive Director is further authorized to employ such consultants and full-time technical and clerical 477 workers as are necessary and within the available funds to carry out the purposes of this chapter.

478 It shall be the duty of the Executive Director to exercise general supervision and control over the 479 quality and management of all state waters and to administer and enforce this chapter, and all 480 certificates, standards, policies, rules, regulations, rulings and special orders promulgated by the Board. 481 The Executive Director shall prepare, approve, and submit all requests for appropriations and be 482 responsible for all expenditures pursuant to appropriations. The Executive Director shall be vested with all the authority of the Board when it is not in session, except for the Board's authority to consider 483

**484** permits pursuant to § 62.1-44.15:02 and to issue special orders pursuant to subdivisions (8a) and (8b) **485** of § 62.1-44.15 and subject to such regulations as may be prescribed by the Board. In no event shall the

**486** *Executive Director have the authority to adopt or promulgate any regulation.* 

487 § 62.1-44.15. Powers and duties; civil penalties.

488 It shall be the duty of the Board and it shall have the authority:

**489** (1) [Repealed.]

490 (2) To study and investigate all problems concerned with the quality of state waters and to make491 reports and recommendations.

492 (2a) To study and investigate methods, procedures, devices, appliances, and technologies that could493 assist in water conservation or water consumption reduction.

(2b) To coordinate its efforts toward water conservation with other persons or groups, within orwithout the Commonwealth.

496 (2c) To make reports concerning, and formulate recommendations based upon, any such water497 conservation studies to ensure that present and future water needs of the citizens of the Commonwealth498 are met.

499 (3a) To establish such standards of quality and policies for any state waters consistent with the 500 general policy set forth in this chapter, and to modify, amend or cancel any such standards or policies 501 established and to take all appropriate steps to prevent quality alteration contrary to the public interest or 502 to standards or policies thus established, except that a description of provisions of any proposed standard 503 or policy adopted by regulation which are more restrictive than applicable federal requirements, together 504 with the reason why the more restrictive provisions are needed, shall be provided to the standing 505 committee of each house of the General Assembly to which matters relating to the content of the 506 standard or policy are most properly referable. The Board shall, from time to time, but at least once 507 every three years, hold public hearings pursuant to § 2.2-4007.01 but, upon the request of an affected 508 person or upon its own motion, hold hearings pursuant to § 2.2-4009, for the purpose of reviewing the standards of quality, and, as appropriate, adopting, modifying, or canceling such standards. Whenever 509 510 the Board considers the adoption, modification, amendment or cancellation of any standard, it shall give due consideration to, among other factors, the economic and social costs and benefits which can 511 512 reasonably be expected to obtain as a consequence of the standards as adopted, modified, amended or 513 cancelled. The Board shall also give due consideration to the public health standards issued by the Virginia Department of Health with respect to issues of public health policy and protection. If the Board 514 515 does not follow the public health standards of the Virginia Department of Health, the Board's reason for 516 any deviation shall be made in writing and published for any and all concerned parties.

517 (3b) Except as provided in subdivision (3a), such standards and policies are to be adopted or
518 modified, amended or cancelled in the manner provided by the Administrative Process Act (§ 2.2-4000
519 et seq.).

(4) To conduct or have conducted scientific experiments, investigations, studies, and research to discover methods for maintaining water quality consistent with the purposes of this chapter. To this end the Board may cooperate with any public or private agency in the conduct of such experiments, investigations and research and may receive in behalf of the Commonwealth any moneys that any such agency may contribute as its share of the cost under any such cooperative agreement. Such moneys shall be used only for the purposes for which they are contributed and any balance remaining after the conclusion of the experiments, investigations, studies, and research, shall be returned to the contributors.

527 (5) To issue, revoke or amend certificates under prescribed conditions for: (a) the discharge of 528 sewage, industrial wastes and other wastes into or adjacent to state waters; (b) the alteration otherwise of the physical, chemical or biological properties of state waters; (c) excavation in a wetland; or (d) on and 529 530 after October 1, 2001, the conduct of the following activities in a wetland: (i) new activities to cause 531 draining that significantly alters or degrades existing wetland acreage or functions, (ii) filling or 532 dumping, (iii) permanent flooding or impounding, or (iv) new activities that cause significant alteration 533 or degradation of existing wetland acreage or functions. However, to the extent allowed by federal law, 534 any person holding a certificate issued by the Board that is intending to upgrade the permitted facility 535 by installing technology, control equipment, or other apparatus that the permittee demonstrates to the 536 satisfaction of the Director will result in improved energy efficiency, reduction in the amount of 537 nutrients discharged, and improved water quality shall not be required to obtain a new, modified, or 538 amended permit. The permit holder shall provide the demonstration anticipated by this subdivision to the 539 Department no later than 30 days prior to commencing construction.

(5a) All certificates issued by the Board under this chapter shall have fixed terms. The term of a
Virginia Pollution Discharge Elimination System permit shall not exceed five years. The term of a
Virginia Water Protection Permit shall be based upon the projected duration of the project, the length of
any required monitoring, or other project operations or permit conditions; however, the term shall not
exceed 15 years. The term of a Virginia Pollution Abatement permit shall not exceed 10 years, except

545 that the term of a Virginia Pollution Abatement permit for confined animal feeding operations shall be 546 10 years. The Department of Environmental Quality shall inspect all facilities for which a Virginia 547 Pollution Abatement permit has been issued to ensure compliance with statutory, regulatory, and permit 548 requirements. Department personnel performing inspections of confined animal feeding operations shall 549 be certified under the voluntary nutrient management training and certification program established in 550 § 10.1-104.2. The term of a certificate issued by the Board shall not be extended by modification 551 beyond the maximum duration and the certificate shall expire at the end of the term unless an 552 application for a new permit has been timely filed as required by the regulations of the Board and the 553 Board is unable, through no fault of the permittee, to issue a new permit before the expiration date of 554 the previous permit.

(5b) Any certificate issued by the Board under this chapter may, after notice and opportunity for a
hearing, be amended or revoked on any of the following grounds or for good cause as may be provided
by the regulations of the Board:

1. The owner has violated any regulation or order of the Board, any condition of a certificate, any provision of this chapter, or any order of a court, where such violation results in a release of harmful substances into the environment or poses a substantial threat of release of harmful substances into the environment or presents a hazard to human health or the violation is representative of a pattern of serious or repeated violations which, in the opinion of the Board, demonstrates the owner's disregard for or inability to comply with applicable laws, regulations, or requirements;

564 2. The owner has failed to disclose fully all relevant material facts or has misrepresented a material
565 fact in applying for a certificate, or in any other report or document required under this law or under the
566 regulations of the Board;

567 3. The activity for which the certificate was issued endangers human health or the environment and568 can be regulated to acceptable levels by amendment or revocation of the certificate; or

569 4. There exists a material change in the basis on which the permit was issued that requires either a
570 temporary or a permanent reduction or elimination of any discharge controlled by the certificate
571 necessary to protect human health or the environment.

572 (5c) Any certificate issued by the Board under this chapter relating to dredging projects governed under Chapter 12 (§ 28.2-1200 et seq.) or Chapter 13 (§ 28.2-1300 et seq.) of Title 28.2 may be 573 574 conditioned upon a demonstration of financial responsibility for the completion of compensatory mitigation requirements. Financial responsibility may be demonstrated by a letter of credit, a certificate 575 576 of deposit or a performance bond executed in a form approved by the Board. If the U.S. Army Corps of 577 Engineers requires demonstration of financial responsibility for the completion of compensatory 578 mitigation required for a particular project, then the mechanism and amount approved by the U.S. Army 579 Corps of Engineers shall be used to meet this requirement.

580 (6) To make investigations and inspections, to ensure compliance with any certificates, standards, 581 policies, rules, regulations, rulings and special orders which it may adopt, issue or establish and to furnish advice, recommendations, or instructions for the purpose of obtaining such compliance. In 582 recognition of §§ 32.1-164 and 62.1-44.18, the Board and the State Department of Health shall enter into 583 584 a memorandum of understanding establishing a common format to consolidate and simplify inspections of sewage treatment plants and coordinate the scheduling of the inspections. The new format shall 585 586 ensure that all sewage treatment plants are inspected at appropriate intervals in order to protect water 587 quality and public health and at the same time avoid any unnecessary administrative burden on those 588 being inspected.

589 (7) To adopt rules governing the procedure of the Board with respect to: (a) hearings; (b) the filing
590 of reports; (c) the issuance of certificates and special orders; and (d) all other matters relating to
591 procedure; and to amend or cancel any rule adopted. Public notice of every rule adopted under this
592 section shall be by such means as the Board may prescribe.

593 (8a) To Except as otherwise provided in Articles 2.4 (§ 62.1-44.15:51 et seq.) and 2.5 594 (§ 62.1-44.15:67 et seq.) issue special orders to owners (i) who are permitting or causing the pollution, 595 as defined by § 62.1-44.3, of state waters to cease and desist from such pollution, (ii) who have failed to 596 construct facilities in accordance with final approved plans and specifications to construct such facilities 597 in accordance with final approved plans and specifications, (iii) who have violated the terms and 598 provisions of a certificate issued by the Board to comply with such terms and provisions, (iv) who have 599 failed to comply with a directive from the Board to comply with such directive, (v) who have 600 contravened duly adopted and promulgated water quality standards and policies to cease and desist from 601 such contravention and to comply with such water quality standards and policies, (vi) who have violated 602 the terms and provisions of a pretreatment permit issued by the Board or by the owner of a publicly 603 owned treatment works to comply with such terms and provisions or (vii) who have contravened any applicable pretreatment standard or requirement to comply with such standard or requirement; and also 604 to issue such orders to require any owner to comply with the provisions of this chapter and any decision 605

606 of the Board. Orders Except as otherwise provided by a separate article, orders issued pursuant to this subsection may include civil penalties of up to \$32,500 per violation, not to exceed \$100,000 per order. **607** 608 The Board may assess penalties under this subsection if (a) the person has been issued at least two 609 written notices of alleged violation by the Department for the same or substantially related violations at 610 the same site, (b) such violations have not been resolved by demonstration that there was no violation, 611 by an order issued by the Board or the Director, or by other means, (c) at least 130 days have passed 612 since the issuance of the first notice of alleged violation, and (d) there is a finding that such violations 613 have occurred after a hearing conducted in accordance with subdivision (8b). The actual amount of any 614 penalty assessed shall be based upon the severity of the violations, the extent of any potential or actual environmental harm, the compliance history of the facility or person, any economic benefit realized from 615 616 the noncompliance, and the ability of the person to pay the penalty. The Board shall provide the person 617 with the calculation for the proposed penalty prior to any hearing conducted for the issuance of an order that assesses penalties pursuant to this subsection. The issuance of a notice of alleged violation by the 618 619 Department shall not be considered a case decision as defined in § 2.2-4001. Any notice of alleged 620 violation shall include a description of each violation, the specific provision of law violated, and information on the process for obtaining a final decision or fact finding from the Department on whether **621** 622 or not a violation has occurred, and nothing in this section shall preclude an owner from seeking such a 623 determination. Such civil penalties shall be paid into the state treasury and deposited by the State 624 Treasurer into the Virginia Environmental Emergency Response Fund (§ 10.1-2500 et seq.), except that 625 civil penalties assessed for violations of Article 9 (§ 62.1-44.34:8 et seq.) or Article 11 (§ 62.1-44.34:14 626 et seq.) shall be paid into the Virginia Petroleum Storage Tank Fund in accordance with § 62.1-44.34:11, and except that civil penalties assessed for violations of Article 2.3 (§ 62.1-44.15:24 et seq.) shall be 627 628 paid in accordance with the provisions of § 62.1-44.15:48.

629 (8b) Such special orders are to be issued only after a hearing before a hearing officer appointed by 630 the Supreme Court in accordance with § 2.2-4020 or, if requested by the person, before a quorum of the 631 Board with at least 30 days' notice to the affected owners, of the time, place and purpose thereof, and 632 they shall become effective not less than 15 days after service as provided in § 62.1-44.12; provided that if the Board finds that any such owner is grossly affecting or presents an imminent and substantial 633 634 danger to (i) the public health, safety or welfare, or the health of animals, fish or aquatic life; (ii) a 635 public water supply; or (iii) recreational, commercial, industrial, agricultural or other reasonable uses, it 636 may issue, without advance notice or hearing, an emergency special order directing the owner to cease 637 such pollution or discharge immediately, and shall provide an opportunity for a hearing, after reasonable 638 notice as to the time and place thereof to the owner, to affirm, modify, amend or cancel such emergency 639 special order. If an owner who has been issued such a special order or an emergency special order is not 640 complying with the terms thereof, the Board may proceed in accordance with § 62.1-44.23, and where 641 the order is based on a finding of an imminent and substantial danger, the court shall issue an injunction 642 compelling compliance with the emergency special order pending a hearing by the Board. If an emergency special order requires cessation of a discharge, the Board shall provide an opportunity for a 643 644 hearing within 48 hours of the issuance of the injunction.

645 (8c) The provisions of this section notwithstanding, the Board may proceed directly under
646 § 62.1-44.32 for any past violation or violations of any provision of this chapter or any regulation duly
647 promulgated hereunder.

648 (8d) With the consent of any owner who has violated or failed, neglected or refused to obey any 649 regulation or order of the Board, any condition of a permit or any provision of this chapter, the Board 650 may provide, in an order issued by the Board against such person, for the payment of civil charges for 651 past violations in specific sums not to exceed the limit specified in § 62.1-44.32 (a). Such civil charges 652 shall be instead of any appropriate civil penalty which could be imposed under § 62.1-44.32 (a) and 653 shall not be subject to the provisions of § 2.2-514. Such civil charges shall be paid into the state treasury and deposited by the State Treasurer into the Virginia Environmental Emergency Response 654 655 Fund (§ 10.1-2500 et seq.), excluding civil charges assessed for violations of Article 9 (§ 62.1-44.34:8 et 656 seq.) or 10 (§ 62.1-44.34:10 et seq.) of Chapter 3.1, or a regulation, administrative or judicial order, or 657 term or condition of approval relating to or issued under those articles, or civil charges assessed for 658 violations of Article 2.3 (§ 62.1-44.15:24 et seq.), or a regulation, administrative or judicial order, or 659 term or condition of approval relating to or issued under that article.

660 The amendments to this section adopted by the 1976 Session of the General Assembly shall not be661 construed as limiting or expanding any cause of action or any other remedy possessed by the Board662 prior to the effective date of said amendments.

(8e) The Board shall develop and provide an opportunity for public comment on guidelines and
procedures that contain specific criteria for calculating the appropriate penalty for each violation based
upon the severity of the violations, the extent of any potential or actual environmental harm, the
compliance history of the facility or person, any economic benefit realized from the noncompliance, and

667 the ability of the person to pay the penalty.

(8f) Before issuing a special order under subdivision (8a) or by consent under (8d), with or without 668 669 an assessment of a civil penalty, to an owner of a sewerage system requiring corrective action to prevent 670 or minimize overflows of sewage from such system, the Board shall provide public notice of and 671 reasonable opportunity to comment on the proposed order. Any such order under subdivision (8d) may 672 impose civil penalties in amounts up to the maximum amount authorized in § 309(g) of the Clean Water 673 Act. Any person who comments on the proposed order shall be given notice of any hearing to be held 674 on the terms of the order. In any hearing held, such person shall have a reasonable opportunity to be 675 heard and to present evidence. If no hearing is held before issuance of an order under subdivision (8d), 676 any person who commented on the proposed order may file a petition, within 30 days after the issuance 677 of such order, requesting the Board to set aside such order and provide a formal hearing thereon. If the 678 evidence presented by the petitioner in support of the petition is material and was not considered in the 679 issuance of the order, the Board shall immediately set aside the order, provide a formal hearing, and make such petitioner a party. If the Board denies the petition, the Board shall provide notice to the **680** petitioner and make available to the public the reasons for such denial, and the petitioner shall have the 681 right to judicial review of such decision under § 62.1-44.29 if he meets the requirements thereof. 682

(9) To make such rulings under §§ 62.1-44.16, 62.1-44.17, and 62.1-44.19 as may be required upon requests or applications to the Board, the owner or owners affected to be notified by certified mail as soon as practicable after the Board makes them and such rulings to become effective upon such notification.

(10) To adopt such regulations as it deems necessary to enforce the general water quality
management program of the Board in all or part of the Commonwealth, except that a description of
provisions of any proposed regulation which are more restrictive than applicable federal requirements,
together with the reason why the more restrictive provisions are needed, shall be provided to the
standing committee of each house of the General Assembly to which matters relating to the content of
the regulation are most properly referable.

(11) To investigate any large-scale killing of fish.

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694 (a) Whenever the Board shall determine that any owner, whether or not he shall have been issued a 695 certificate for discharge of waste, has discharged sewage, industrial waste, or other waste into state 696 waters in such quantity, concentration or manner that fish are killed as a result thereof, it may effect **697** such settlement with the owner as will cover the costs incurred by the Board and by the Department of **698** Game and Inland Fisheries in investigating such killing of fish, plus the replacement value of the fish 699 destroyed, or as it deems proper, and if no such settlement is reached within a reasonable time, the 700 Board shall authorize its executive secretary to bring a civil action in the name of the Board to recover 701 from the owner such costs and value, plus any court or other legal costs incurred in connection with 702 such action.

(b) If the owner is a political subdivision of the Commonwealth, the action may be brought in any
circuit court within the territory embraced by such political subdivision. If the owner is an
establishment, as defined in this chapter, the action shall be brought in the circuit court of the city or the
circuit court of the county in which such establishment is located. If the owner is an individual or group
of individuals, the action shall be brought in the circuit court of the county in
which such person or any of them reside.

(c) For the purposes of this subsection the State Water Control Board shall be deemed the owner of
the fish killed and the proceedings shall be as though the State Water Control Board were the owner of
the fish. The fact that the owner has or held a certificate issued under this chapter shall not be raised as
a defense in bar to any such action.

(d) The proceeds of any recovery had under this subsection shall, when received by the Board, be applied, first, to reimburse the Board for any expenses incurred in investigating such killing of fish. The balance shall be paid to the Board of Game and Inland Fisheries to be used for the fisheries' management practices as in its judgment will best restore or replace the fisheries' values lost as a result of such discharge of waste, including, where appropriate, replacement of the fish killed with game fish or other appropriate species. Any such funds received are hereby appropriated for that purpose.

(e) Nothing in this subsection shall be construed in any way to limit or prevent any other actionwhich is now authorized by law by the Board against any owner.

(f) Notwithstanding the foregoing, the provisions of this subsection shall not apply to any owner who
adds or applies any chemicals or other substances that are recommended or approved by the State
Department of Health to state waters in the course of processing or treating such waters for public water
supply purposes, except where negligence is shown.

(12) To administer programs of financial assistance for planning, construction, operation, and
 maintenance of water quality control facilities for political subdivisions in the Commonwealth.

(13) To establish policies and programs for effective area-wide or basin-wide water quality control

# 13 of 51

728 and management. The Board may develop comprehensive pollution abatement and water quality control 729 plans on an area-wide or basin-wide basis. In conjunction with this, the Board, when considering 730 proposals for waste treatment facilities, is to consider the feasibility of combined or joint treatment 731 facilities and is to ensure that the approval of waste treatment facilities is in accordance with the water 732 quality management and pollution control plan in the watershed or basin as a whole. In making such 733 determinations, the Board is to seek the advice of local, regional, or state planning authorities.

734 (14) To establish requirements for the treatment of sewage, industrial wastes and other wastes that 735 are consistent with the purposes of this chapter; however, no treatment shall be less than secondary or 736 its equivalent, unless the owner can demonstrate that a lesser degree of treatment is consistent with the 737 purposes of this chapter.

738 (15) To promote and establish requirements for the reclamation and reuse of wastewater that are 739 protective of state waters and public health as an alternative to directly discharging pollutants into waters 740 of the state. The requirements shall address various potential categories of reuse and may include 741 general permits and provide for greater flexibility and less stringent requirements commensurate with the 742 quality of the reclaimed water and its intended use. The requirements shall be developed in consultation 743 with the Department of Health and other appropriate state agencies. This authority shall not be construed 744 as conferring upon the Board any power or duty duplicative of those of the State Board of Health.

745 (16) To establish and implement policies and programs to protect and enhance the Commonwealth's 746 wetland resources. Regulatory programs shall be designed to achieve no net loss of existing wetland 747 acreage and functions. Voluntary and incentive-based programs shall be developed to achieve a net 748 resource gain in acreage and functions of wetlands. The Board shall seek and obtain advice and 749 guidance from the Virginia Institute of Marine Science in implementing these policies and programs.

750 (17) To establish additional procedures for obtaining a Virginia Water Protection Permit pursuant to 751 §§ 62.1-44.15:20 and 62.1-44.15:22 for a proposed water withdrawal involving the transfer of water 752 resources between major river basins within the Commonwealth that may impact water basins in another 753 state. Such additional procedures shall not apply to any water withdrawal in existence as of July 1, 754 2012, except where the expansion of such withdrawal requires a permit under §§ 62.1-44.15:20 and 755 62.1-44.15:22, in which event such additional procedures may apply to the extent of the expanded 756 withdrawal only. The applicant shall provide as part of the application (i) an analysis of alternatives to 757 such a transfer, (ii) a comprehensive analysis of the impacts that would occur in the source and 758 receiving basins, (iii) a description of measures to mitigate any adverse impacts that may arise, (iv) a 759 description of how notice shall be provided to interested parties, and (v) any other requirements that the 760 Board may adopt that are consistent with the provisions of this section and §§ 62.1-44.15:20 and 761 62.1-44.15:22 or regulations adopted thereunder. This subdivision shall not be construed as limiting or 762 expanding the Board's authority under §§ 62.1-44.15:20 and 62.1-44.15:22 to issue permits and impose 763 conditions or limitations on the permitted activity.

764 (18) To be the lead agency for the Commonwealth's nonpoint source pollution management program, including coordination of the nonpoint source control elements of programs developed pursuant to 765 certain state and federal laws, including § 319 of the federal Clean Water Act and § 6217 of the federal 766 767 Coastal Zone Management Act. Further responsibilities include the adoption of regulations necessary to 768 implement a nonpoint source pollution management program in the Commonwealth, the distribution of 769 assigned funds, the identification and establishment of priorities to address nonpoint source related 770 water quality problems, the administration of the Statewide Nonpoint Source Advisory Committee, and 771 the development of a program for the prevention and control of soil erosion, sediment deposition, and 772 nonagricultural runoff to conserve Virginia's natural resources. 773

Article 2.3.

# Stormwater Management Act.

# § 62.1-44.15:24. Definitions.

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As used in this article, unless the context requires a different meaning:

777 "Chesapeake Bay Preservation Act land-disturbing activity" means a land-disturbing activity 778 including clearing, grading, or excavation that results in a land disturbance equal to or greater than 779 2,500 square feet and less than one acre in all areas of jurisdictions designated as subject to the 780 regulations adopted pursuant to the Chesapeake Bay Preservation provisions of this chapter.

781 "CWA" means the federal Clean Water Act (33 U.S.C. § 1251 et seq.), formerly referred to as the 782 Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972, P.L. 783 92-500, as amended by P.L. 95-217, P.L. 95-576, P.L. 96-483, and P.L. 97-117, or any subsequent 784 revisions thereto.

785 "Department" means the Department of Environmental Quality.

786 "Director" means the Director of the Department of Environmental Quality.

787 "Flooding" means a volume of water that is too great to be confined within the banks or walls of the stream, water body, or conveyance system and that overflows onto adjacent lands, thereby causing or 788

789 threatening damage.

790 "Land disturbance" or "land-disturbing activity" means a man-made change to the land surface that 791 potentially changes its runoff characteristics including clearing, grading, or excavation, except that the 792 term shall not include those exemptions specified in § 62.1-44.15:34.

793 "Municipal separate storm sewer" means a conveyance or system of conveyances otherwise known as 794 a municipal separate storm sewer system or "MS4," including roads with drainage systems, municipal 795 streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains:

796 1. Owned or operated by a federal, state, city, town, county, district, association, or other public 797 body, created by or pursuant to state law, having jurisdiction or delegated authority for erosion and sediment control and stormwater management, or a designated and approved management agency under 798 799 § 208 of the CWA that discharges to surface waters;

800 2. Designed or used for collecting or conveying stormwater:

801 3. That is not a combined sewer; and

802 4. That is not part of a publicly owned treatment works.

"Municipal Separate Storm Sewer System Management Program" means a management program 803 804 covering the duration of a state permit for a municipal separate storm sewer system that includes a 805 comprehensive planning process that involves public participation and intergovernmental coordination, 806 to reduce the discharge of pollutants to the maximum extent practicable, to protect water quality, and to 807 satisfy the appropriate water quality requirements of the CWA and regulations, and this article and its 808 attendant regulations, using management practices, control techniques, and system, design, and 809 engineering methods, and such other provisions that are appropriate.

810 "Nonpoint source pollution" means pollution such as sediment, nitrogen, phosphorus, hydrocarbons, 811 heavy metals, and toxics whose sources cannot be pinpointed but rather are washed from the land 812 surface in a diffuse manner by stormwater runoff.

"Peak flow rate" means the maximum instantaneous flow from a prescribed design storm at a 813 814 particular location.

"Permit" or "VSMP authority permit" means an approval to conduct a land-disturbing activity issued 815 816 by the VSMP authority for the initiation of a land-disturbing activity after evidence of state VSMP 817 general permit coverage has been provided where applicable.

818 "Permittee" means the person to which the permit or state permit is issued.

819 "Runoff volume" means the volume of water that runs off the land development project from a 820 prescribed storm event.

821 "State permit" means an approval to conduct a land-disturbing activity issued by the Board in the 822 form of a state stormwater individual permit or coverage issued under a state general permit or an 823 approval issued by the Board for stormwater discharges from an MS4. Under these permits, the 824 Commonwealth imposes and enforces requirements pursuant to the federal Clean Water Act and regulations and this article and its attendant regulations. 825

826 "Stormwater" means precipitation that is discharged across the land surface or through conveyances to one or more waterways and that may include stormwater runoff, snow melt runoff, and surface runoff 827 and drainage. 828

829 "Stormwater management plan" means a document containing material describing methods for 830 complying with the requirements of a VSMP. 831

'Subdivision" means the same as defined in § 15.2-2201.

"Virginia Stormwater Management Program" or "VSMP" means a program approved by the Soil and 832 833 Water Conservation Board after September 13, 2011, and until June 30, 2013, or the State Water Control Board on and after June 30, 2013, that has been established by a VSMP authority to manage 834 835 the quality and quantity of runoff resulting from land-disturbing activities and shall include such items 836 as local ordinances, rules, permit requirements, annual standards and specifications, policies and 837 guidelines, technical materials, and requirements for plan review, inspection, enforcement, where 838 authorized in this article, and evaluation consistent with the requirements of this article and associated 839 regulations.

"Virginia Stormwater Management Program authority" or "VSMP authority" means an authority 840 approved by the Board after September 13, 2011, to operate a Virginia Stormwater Management 841 842 Program or, until such approval is given, the Department. An authority may include a locality; state 843 entity, including the Department; federal entity; or, for linear projects subject to annual standards and specifications in accordance with subsection B of § 62.1-44.15:31, electric, natural gas, and telephone 844 845 utility companies, interstate and intrastate natural gas pipeline companies, railroad companies, or 846 authorities created pursuant to § 15.2-5102.

847 "Water quality volume" means the volume equal to the first one-half inch of runoff multiplied by the 848 impervious surface of the land development project.

849 "Watershed" means a defined land area drained by a river or stream, karst system, or system of 850 connecting rivers or streams such that all surface water within the area flows through a single outlet. In 851 karst areas, the karst feature to which water drains may be considered the single outlet for the 852 watershed. 853

# § 62.1-44.15:25. Further powers and duties of the State Water Control Board.

854 In addition to other powers and duties conferred upon the Board, it shall permit, regulate, and 855 control stormwater runoff in the Commonwealth. The Board may issue, deny, revoke, terminate, or 856 amend state stormwater individual permits or coverage issued under state general permits; adopt 857 regulations; approve and periodically review Virginia Stormwater Management Programs and 858 management programs developed in conjunction with a state municipal separate storm sewer permit; 859 enforce the provisions of this article; and otherwise act to ensure the general health, safety, and welfare 860 of the citizens of the Commonwealth as well as protect the quality and quantity of state waters from the potential harm of unmanaged stormwater. The Board may: 861

1. Issue, deny, amend, revoke, terminate, and enforce state permits for the control of stormwater 862 863 discharges from Municipal Separate Storm Sewer Systems and land-disturbing activities.

864 2. Take administrative and legal actions to ensure compliance with the provisions of this article by 865 any person subject to state or VSMP authority permit requirements under this article, and those entities 866 with an approved Virginia Stormwater Management Program and management programs developed in 867 conjunction with a state municipal separate storm sewer system permit, including the proper 868 enforcement and implementation of, and continual compliance with, this article.

869 3. In accordance with procedures of the Administrative Process Act (§ 2.2-4000 et seq.), amend or 870 revoke any state permit issued under this article on the following grounds or for good cause as may be 871 provided by the regulations of the Board:

- 872 a. Any person subject to state permit requirements under this article has violated or failed, neglected, 873 or refused to obey any order or regulation of the Board, any order, notice, or requirement of the 874 Department, any condition of a state permit, any provision of this article, or any order of a court, 875 where such violation results in the unreasonable degradation of properties, water quality, stream 876 channels, and other natural resources, or the violation is representative of a pattern of serious or 877 repeated violations, including the disregard for or inability to comply with applicable laws, regulations, 878 permit conditions, orders, rules, or requirements;
- 879 b. Any person subject to state permit requirements under this article has failed to disclose fully all 880 relevant material facts or has misrepresented a material fact in applying for a state permit, or in any 881 other report or document required under this law or under the regulations of the Board;
- 882 c. The activity for which the state permit was issued causes unreasonable degradation of properties, 883 water quality, stream channels, and other natural resources; or
- 884 d. There exists a material change in the basis on which the state permit was issued that requires 885 either a temporary or a permanent reduction or elimination of any discharge or land-disturbing activity 886 controlled by the state permit necessary to prevent unreasonable degradation of properties, water 887 quality, stream channels, and other natural resources.
- 888 4. Cause investigations and inspections to ensure compliance with any state or VSMP authority 889 permits, conditions, policies, rules, regulations, rulings, and orders which it may adopt, issue, or 890 establish and to furnish advice, recommendations, or instructions for the purpose of obtaining such 891 compliance.
- 892 5. In accordance with procedures of the Administrative Process Act (§ 2.2-4000 et seq.), adopt rules 893 governing (i) hearings, (ii) the filing of reports, (iii) the issuance of permits and special orders, and (iv) 894 all other matters relating to procedure, and amend or cancel any rule adopted.

895 6. Issue special orders to any person subject to state or VSMP authority permit requirements under 896 this article (i) who is permitting or causing the unreasonable degradation of properties, water quality, 897 stream channels, and other natural resources to cease and desist from such activities; (ii) who has 898 failed to construct facilities in accordance with final approved plans and specifications to construct such 899 facilities; (iii) who has violated the terms and provisions of a state or VSMP authority permit issued by 900 the Board or VSMP authority to comply with the provisions of the state or VSMP authority permit, this 901 article, and any decision of the VSMP authority, the Department, or the Board; or (iv) who has violated 902 the terms of an order issued by the court, the VSMP authority, the Department, or the Board to comply 903 with the terms of such order, and also to issue orders to require any person subject to state or VSMP 904 authority permit requirements under this article to comply with the provisions of this article and any 905 decision of the Board.

906 Such special orders are to be issued in accordance with the procedures of the Administrative Process 907 Act (§ 2.2-4000 et seq.) and shall become effective not less than 15 days after the date of mailing with 908 confirmation of delivery of the notice to the last known address of any person subject to state or VSMP 909 authority permit requirements under this article, provided that if the Board finds that any such person 910 subject to state or  $\overline{VSMP}$  authority permit requirements under this article is grossly affecting or presents

911 an imminent and substantial danger to (i) the public health, safety, or welfare or the health of animals, 912 fish, or aquatic life; (ii) a public water supply; or (iii) recreational, commercial, industrial, agricultural, 913 or other reasonable uses, it may issue, without advance notice or hearing, an emergency special order 914 directing any person subject to state or VSMP authority permit requirements under this article to cease 915 such pollution or discharge immediately, and shall provide an opportunity for a hearing, after 916 reasonable notice as to the time and place thereof to any person subject to state or VSMP authority 917 permit requirements under this article, to affirm, modify, amend, or cancel such emergency special 918 order. If any person subject to state or VSMP authority permit requirements under this article who has 919 been issued such a special order or an emergency special order is not complying with the terms thereof. 920 the Board may proceed in accordance with § 62.1-44.15:48, and where the order is based on a finding 921 of an imminent and substantial danger, the court shall issue an injunction compelling compliance with 922 the emergency special order pending a hearing by the Board. If an emergency special order requires 923 cessation of a discharge, the recipient of the order may appeal its issuance to the circuit court of the 924 jurisdiction wherein the discharge was alleged to have occurred.

925 The provisions of this section notwithstanding, the Board may proceed directly under § 62.1-44.15:48 for any past violation or violations of any provision of this article or any regulation duly adopted 926 927 hereunder.

928 With the consent of any person subject to state or VSMP authority permit requirements under this 929 article who has violated or failed, neglected, or refused to obey any regulation or order of the Board, 930 any order, notice, or requirement of the Department or VSMP authority, any condition of a state or 931 VSMP authority permit, or any provision of this article, the Board may provide, in an order issued by 932 the Board against such person, for the payment of civil charges for violations in specific sums not to 933 exceed the limit specified in subsection A of § 62.1-44.15:48. Such civil charges shall be collected in 934 lieu of any appropriate civil penalty that could be imposed pursuant to subsection A of § 62.1-44.15:48 935 and shall not be subject to the provisions of § 2.2-514. Such civil charges shall be paid into the state 936 treasury and deposited by the State Treasurer into the Virginia Stormwater Management Fund 937 established pursuant to § 62.1-44.15:29. 938

### § 62.1-44.15:26. State permits.

946

939 A. All state permits issued by the Board under this article shall have fixed terms. The term of a state 940 permit shall be based upon the projected duration of the project, the length of any required monitoring, 941 or other project operations or permit conditions; however, the term shall not exceed five years. The 942 term of a permit issued by the Board shall not be extended by modification beyond the maximum 943 duration and the permit shall expire at the end of the term unless it is administratively continued in 944 accordance with Board regulations. 945

B. State individual construction permits shall be administered by the Department.

## § 62.1-44.15:27. Establishment of Virginia Stormwater Management Programs.

947 A. Any locality, excluding towns, unless such town operates a regulated MS4, shall be required to 948 adopt a VSMP for land-disturbing activities consistent with the provisions of this article according to a 949 schedule set by the Board. Such schedule shall require adoption no sooner than 15 months and not 950 more than 21 months following the effective date of the regulation that establishes local program 951 criteria and delegation procedures, unless the Board deems that the Department's review of the VSMP 952 warrants an extension up to an additional 12 months, provided the locality has made substantive 953 progress. Localities subject to this subsection are authorized to coordinate plan review and inspections 954 with other entities in accordance with subsection H.

955 B. Any town lying within a county that has adopted a VSMP in accordance with subsection A may 956 adopt its own program or shall become subject to the county program. If a town lies within the 957 boundaries of more than one county, the town shall be considered to be wholly within the county in 958 which the larger portion of the town lies. Towns shall inform the Department of their decision 959 according to a schedule established by the Department. Thereafter, the Department shall provide an 960 annual schedule by which towns can submit applications to adopt a VSMP. 961

C. In support of VSMP authorities, the Department shall:

1. Provide assistance grants to localities not currently operating a local stormwater management 962 963 program to help the localities to establish their VSMP. 964

2. Provide technical assistance and training.

965 3. Provide qualified services in specified geographic areas to a VSMP to assist localities in the 966 administration of components of their programs. The Department shall actively assist localities in the 967 establishment of their programs and in the selection of a contractor or other entity that may provide 968 support to the locality or regional support to several localities.

969 D. The Department shall develop a model ordinance for establishing a VSMP consistent with this 970 article and its associated regulations, including the Virginia Stormwater Management Program (VSMP) 971 General Permit for Discharges of Stormwater from Construction Activities.

972 E. Each locality that administers an approved VSMP shall, by ordinance, establish a VSMP that 973 shall be administered in conjunction with a local MS4 program and a local erosion and sediment 974 control program if required pursuant to Article 2.4 (§ 62.1-44.15:51 et seq.), and which shall include 975 the following:

976 1. Consistency with regulations adopted in accordance with provisions of this article;

977 2. Provisions for long-term responsibility for and maintenance of stormwater management control 978 devices and other techniques specified to manage the quality and quantity of runoff; and

979 3. Provisions for the integration of the VSMP with local erosion and sediment control, flood **980** insurance, flood plain management, and other programs requiring compliance prior to authorizing 981 construction in order to make the submission and approval of plans, issuance of permits, payment of 982 fees, and coordination of inspection and enforcement activities more convenient and efficient both for 983 the local governments and those responsible for compliance with the programs.

984 F. The Board may approve a state entity, including the Department, federal entity, or, for linear 985 projects subject to annual standards and specifications, electric, natural gas, and telephone utility 986 companies, interstate and intrastate natural gas pipeline companies, railroad companies, or authorities 987 created pursuant to § 15.2-5102 to operate a Virginia Stormwater Management Program consistent with 988 the requirements of this article and its associated regulations and the VSMP authority's 989 Department-approved annual standards and specifications. For these programs, enforcement shall be 990 administered by the Department and the Board where applicable in accordance with the provisions of 991 this article.

992 G. The Board shall approve a VSMP when it deems a program consistent with this article and 993 associated regulations, including the Virginia Stormwater Management Program (VSMP) General 994 Permit for Discharges of Stormwater from Construction Activities.

995 H. A VSMP authority may enter into agreements or contracts with soil and water conservation 996 districts, adjacent localities, or other public or private entities to carry out or assist with the 997 responsibilities of this article.

**998** I. Localities shall issue a consolidated stormwater management and erosion and sediment control 999 permit that is consistent with the provisions of the Erosion and Sediment Control Law (§ 62.1-44.15:51 1000 et seq.). When available in accordance with subsection J, such permit, where applicable, shall also 1001 include a copy of or reference to state VSMP permit coverage authorization to discharge.

1002 J. Upon the development of an online reporting system by the Department, but no later than July 1, 1003 2014, a VSMP authority shall then be required to obtain evidence of state VSMP permit coverage where 1004 it is required prior to providing approval to begin land disturbance.

1005 K. Any VSMP adopted pursuant to and consistent with this article shall be considered to meet the 1006 stormwater management requirements under the Chesapeake Bay Preservation Act (§ 62.1-44.15:67 et 1007 seq.) and attendant regulations, and effective July 1, 2014, shall not be subject to local program review under the stormwater management provisions the Chesapeake Bay Preservation Act. 1008

L. All VSMP authorities shall comply with the provisions of this article and the stormwater management provisions of Article 2.4 (§ 62.1-44.15:51 et seq.) and related regulations. The VSMP 1009 1010 1011 authority responsible for regulating the land-disturbing activity shall require compliance with the issued 1012 permit, permit conditions, and plan specifications.

1013 M. VSMPs adopted in accordance with this section shall become effective July 1, 2014, unless 1014 otherwise specified by the Board.

#### 1015 § 62.1-44.15:28. Development of regulations.

1016 A. The Board is authorized to adopt regulations that specify minimum technical criteria and 1017 administrative procedures for Virginia Stormwater Management Programs. The regulations shall: 1018

1. Establish standards and procedures for administering a VSMP;

1019 2. Establish minimum design criteria for measures to control nonpoint source pollution and localized 1020 flooding, and incorporate the stormwater management regulations adopted pursuant to the Erosion and Sediment Control Law (§ 62.1-44.15:51 et seq.), as they relate to the prevention of stream channel 1021 1022 erosion. These criteria shall be periodically modified as required in order to reflect current engineering 1023 *methods;* 

1024 3. Require the provision of long-term responsibility for and maintenance of stormwater management 1025 control devices and other techniques specified to manage the quality and quantity of runoff;

1026 4. Require as a minimum the inclusion in VSMPs of certain administrative procedures that include, 1027 but are not limited to, specifying the time period within which a VSMP authority shall grant 1028 land-disturbing activity approval, the conditions and processes under which approval shall be granted, 1029 the procedures for communicating disapproval, the conditions under which an approval may be 1030 changed, and requirements for inspection of approved projects;

1031 5. Establish by regulations a statewide permit fee schedule to cover all costs associated with the 1032 implementation of a VSMP related to land-disturbing activities of one acre or greater. Such fee

attributes include the costs associated with plan review, VSMP registration statement review, permit
issuance, state-coverage verification, inspections, reporting, and compliance activities associated with
the land-disturbing activities as well as program oversight costs. The fee schedule shall also include a
provision for a reduced fee for land-disturbing activities between 2,500 square feet and up to one acre
in Chesapeake Bay Preservation Act (§ 62.1-44.15:67 et seq.) localities. The fee schedule shall be
governed by the following:

a. The revenue generated from the statewide stormwater permit fee shall be collected utilizing, where practicable, an online payment system, and the Department's portion shall be remitted to the State Treasurer for deposit in the Virginia Stormwater Management Fund established pursuant to § 62.1-44.15:29. However, whenever the Board has approved a VSMP, no more than 30 percent of the total revenue generated by the statewide stormwater permit fees collected shall be remitted to the State Treasurer for deposit in the Virginia Stormwater Management Fund, with the balance going to the VSMP authority.

1046 b. Fees collected pursuant to this section shall be in addition to any general fund appropriation 1047 made to the Department or other supporting revenue from a VSMP; however, the fees shall be set at a 1048 level sufficient for the Department and the VSMP to fully carry out their responsibilities under this 1049 article and its attendant regulations and local ordinances or standards and specifications where 1050 applicable. When establishing a VSMP, the VSMP authority shall assess the statewide fee schedule and 1051 shall have the authority to reduce or increase such fees, and to consolidate such fees with other 1052 program-related charges, but in no case shall such fee changes affect the amount established in the 1053 regulations as available to the Department for program oversight responsibilities pursuant to subdivision 1054 5 a. A VSMP's portion of the fees shall be used solely to carry out the VSMP's responsibilities under 1055 this article and its attendant regulations, ordinances, or annual standards and specifications.

1056 c. Until July 1, 2014, the fee for coverage under the General Permit for Discharges of Stormwater 1057 from Construction Activities issued by the Board, or where the Board has issued an individual permit or 1058 coverage under the General Permit for Discharges of Stormwater from Construction Activities for an entity for which it has approved annual standards and specifications, shall be \$750 for each large 1059 1060 construction activity with sites or common plans of development equal to or greater than five acres and 1061 \$450 for each small construction activity with sites or common plans of development equal to or greater 1062 than one acre and less than five acres. On and after July 1, 2014, such fees shall only apply where 1063 coverage has been issued under the Board's General Permit for Discharges of Stormwater from 1064 Construction Activities to a state agency or federal entity for which it has approved annual standards 1065 and specifications. After establishment, such fees may be modified in the future through regulatory 1066 actions.

1067 *d.* Until July 1, 2014, the Department is authorized to assess a \$125 reinspection fee for each visit to 1068 a project site that was necessary to check on the status of project site items noted to be in 1069 noncompliance and documented as such on a prior project inspection.

e. When any fees are collected pursuant to this section by credit cards, business transaction costs
associated with processing such payments may be additionally assessed;

6. Establish statewide standards for stormwater management from land-disturbing activities of one acre or greater, except as specified otherwise within this article, and allow for the consolidation in the permit of a comprehensive approach to addressing stormwater management and erosion and sediment control, consistent with the provisions of the Erosion and Sediment Control Law (§ 62.1-44.15:51 et seq.) and this article. However, such standards shall also apply to land-disturbing activity exceeding an area of 2,500 square feet in all areas of the jurisdictions designated as subject to the Chesapeake Bay Preservation Area Designation and Management Regulations;

1079 7. Require that VSMPs maintain after-development runoff rate of flow and characteristics that 1080 replicate, as nearly as practicable, the existing predevelopment runoff characteristics and site hydrology, or improve upon the contributing share of the existing predevelopment runoff characteristics and site 1081 1082 hydrology if stream channel erosion or localized flooding is an existing predevelopment condition. 1083 Except where more stringent requirements are necessary to address total maximum daily load 1084 requirements or to protect exceptional state waters, any land-disturbing activity that provides for 1085 stormwater management shall satisfy the conditions of this subsection if the practices are designed to (i) 1086 detain the water quality volume and to release it over 48 hours; (ii) detain and release over a 24-hour 1087 period the expected rainfall resulting from the one year, 24-hour storm; and (iii) reduce the allowable 1088 peak flow rate resulting from the 1.5-year, two-year, and 10-year, 24-hour storms to a level that is less 1089 than or equal to the peak flow rate from the site assuming it was in a good forested condition, achieved 1090 through multiplication of the forested peak flow rate by a reduction factor that is equal to the runoff 1091 volume from the site when it was in a good forested condition divided by the runoff volume from the site 1092 in its proposed condition, and shall be exempt from any flow rate capacity and velocity requirements for 1093 natural or man-made channels as defined in any regulations promulgated pursuant to this section or

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1094 any ordinances adopted pursuant to § 62.1-44.15:27 or 62.1-44.15:33;

1095 8. Encourage low-impact development designs, regional and watershed approaches, and 1096 nonstructural means for controlling stormwater;

1097 9. Promote the reclamation and reuse of stormwater for uses other than potable water in order to 1098 protect state waters and the public health and to minimize the direct discharge of pollutants into state 1099 waters:

1100 10. Establish a statewide permit fee schedule for stormwater management related to municipal 1101 separate storm sewer system permits; and

1102 11. Provide for the evaluation and potential inclusion of emerging or innovative stormwater control 1103 technologies that may prove effective in reducing nonpoint source pollution.

1104 B. The Board may integrate and consolidate components of the regulations implementing the Erosion 1105 and Sediment Control program and the Chesapeake Bay Preservation Area Designation and Management program with the regulations governing the Virginia Stormwater Management Program 1106 (VSMP) Permit program or repeal components so that these programs may be implemented in a 1107 1108 consolidated manner that provides greater consistency, understanding, and efficiency for those regulated 1109 by and administering a VSMP. 1110

# § 62.1-44.15:29. Virginia Stormwater Management Fund established.

1111 There is hereby created in the state treasury a special nonreverting fund to be known as the Virginia 1112 Stormwater Management Fund, hereafter referred to as "the Fund." The Fund shall be established on 1113 the books of the Comptroller. All moneys collected by the Department pursuant to §§ 62.1-44.15:28, 1114 62.1-44.15:38, and 62.1-44.15:71 and all civil penalties collected pursuant to § 62.1-44.19:22 shall be 1115 paid into the state treasury and credited to the Fund. Interest earned on moneys in the Fund shall 1116 remain in the Fund and be credited to it. Any moneys remaining in the Fund, including interest thereon, at the end of each fiscal year shall not revert to the general fund but shall remain in the Fund. Moneys 1117 1118 in the Fund shall be used solely for the purposes of carrying out the Department's responsibilities under 1119 this article. Expenditures and disbursements from the Fund shall be made by the State Treasurer on 1120 warrants issued by the Comptroller upon written request signed by the Director.

1121 An accounting of moneys received by and distributed from the Fund shall be kept by the State 1122 *Comptroller*. 1123

### § 62.1-44.15:30. Education and training programs.

1124 A. The Board shall issue certificates of competence concerning the content and application of 1125 specified subject areas of this article and accompanying regulations, including program administration, 1126 plan review, and project inspection, to personnel of VSMP authorities and to any other persons who 1127 have completed training programs or in other ways demonstrated adequate knowledge to the satisfaction 1128 of the Board. As part of education and training programs authorized pursuant to subsection E of 1129 § 62.1-44.15:52, the Department shall develop or certify expanded components to address program 1130 administration, plan review, and project inspection elements of this article and attendant regulations. 1131 Reasonable fees to cover the costs of these additional components may be charged.

1132 B. Effective July 1, 2014, personnel of VSMP authorities reviewing plans or conducting inspections 1133 pursuant to this chapter shall hold a certificate of competence as provided in subsection A. 1134 Professionals registered in the Commonwealth pursuant to Article 1 (§ 54.1-400 et seq.) of Chapter 4 of 1135 Title 54.1 shall be deemed to have met the provisions of this section for the purposes of renewals.

1136 § 62.1-44.15:31. Annual standards and specifications for state agencies, federal entities, and other 1137 specified entities.

1138 A. State entities, including the Department of Transportation, and for linear projects set out in 1139 subsection B, electric, natural gas, and telephone utility companies, interstate and intrastate natural gas 1140 pipeline companies, and railroad companies shall, and federal entities and authorities created pursuant 1141 to § 15.2-5102 may, annually submit a single set of standards and specifications for Department 1142 approval that describes how land-disturbing activities shall be conducted. Such standards and 1143 specifications shall be consistent with the requirements of this article and associated regulations, 1144 including the regulations governing the General Virginia Stormwater Management Program (VSMP) 1145 Permit for Discharges of Stormwater from Construction Activities and the Erosion and Sediment Control 1146 Law (§ 62.1-44.15:51 et seq.) and associated regulations. Each project constructed in accordance with 1147 the requirements of this article, its attendant regulations, and where required standards and 1148 specifications shall obtain coverage issued under the state general permit prior to land disturbance. The 1149 standards and specifications shall include:

1150 1. Technical criteria to meet the requirements of this article and regulations developed under this 1151 article;

1152 2. Provisions for the long-term responsibility and maintenance of stormwater management control 1153 devices and other techniques specified to manage the quantity and quality of runoff;

1154 3. Provisions for erosion and sediment control and stormwater management program administration,

1155 plan design, review and approval, and construction inspection and enforcement;

1156 4. Provisions for ensuring that responsible personnel and contractors obtain certifications or 1157 qualifications for erosion and sediment control and stormwater management comparable to those 1158 required for local government;

1159 5. Implementation of a project tracking and notification system to the Department of all 1160 land-disturbing activities covered under this article; and

1161 6. Requirements for documenting onsite changes as they occur to ensure compliance with the 1162 requirements of the article. 1163

B. Linear projects subject to annual standards and specifications include:

1. Construction, installation, or maintenance of electric transmission, natural gas, and telephone 1164 1165 utility lines and pipelines, and water and sewer lines; and

2. Construction of the tracks, rights-of-way, bridges, communication facilities, and other related 1166 structures and facilities of a railroad company. 1167

Linear projects not included in subdivisions 1 and 2 shall comply with the requirements of the local 1168 1169 or state VSMP in the locality within which the project is located.

1170 C. The Department shall perform random site inspections or inspections in response to a complaint 1171 to assure compliance with this article, the Erosion and Sediment Control Law (§ 62.1-44.15:51 et seq.), 1172 and regulations adopted thereunder. The Department may take enforcement actions in accordance with 1173 this article and related regulations.

1174 D. The Department shall assess an administrative charge to cover the costs of services rendered 1175 associated with its responsibilities pursuant to this section. 1176

# § 62.1-44.15:32. Duties of the Department.

1177 A. The Department shall provide technical assistance, training, research, and coordination in 1178 stormwater management technology to VSMP authorities consistent with the purposes of this article.

1179 B. The Department is authorized to review the stormwater management plan for any project with 1180 real or potential interjurisdictional impacts upon the request of one or all of the involved localities to determine that the plan is consistent with the provisions of this article. Any such review shall be 1181 1182 completed and a report submitted to each locality involved within 90 days of such request being 1183 accepted. The Department may charge a fee of the requesting locality to cover its costs for providing 1184 such services.

1185 C. The Department shall be responsible for the implementation of this article. 1186

§ 62.1-44.15:33. Authorization for more stringent ordinances.

1187 A. Localities are authorized to adopt more stringent stormwater management ordinances than those 1188 necessary to ensure compliance with the Board's minimum regulations, provided that the more stringent 1189 ordinances are based upon factual findings of local or regional comprehensive watershed management 1190 studies or findings developed through the implementation of a MS4 permit or a locally adopted 1191 watershed management study and are determined by the locality to be necessary to prevent any further 1192 degradation to water resources, to address TMDL requirements, to protect exceptional state waters, or to address specific existing water pollution including nutrient and sediment loadings, stream channel 1193 1194 erosion, depleted groundwater resources, or excessive localized flooding within the watershed and that 1195 prior to adopting more stringent ordinances a public hearing is held after giving due notice. Localities 1196 shall report to the Board when more stringent stormwater management ordinances are determined to be 1197 necessary pursuant to this section.

1198 B. Any provisions of a local stormwater management program in existence before January 1, 2005, 1199 that contains more stringent provisions than this article shall be exempt from the analysis requirements 1200 of subsection A. However, such provisions shall be reported to the Board as part of the locality's VSMP 1201 approval package.

#### 1202 § 62.1-44.15:34. Regulated activities; submission and approval of a permit application; security for 1203 performance; exemptions.

1204 A. A person shall not conduct any land-disturbing activity until he has submitted a permit application to the VSMP authority that includes a state VSMP permit registration statement and, after 1205 July 1, 2014, a stormwater management plan, and has obtained VSMP authority approval to begin land 1206 1207 disturbance. Upon the development of an online reporting system by the Department, but no later than 1208 July 1, 2014, a VSMP authority shall be required to obtain evidence of VSMP permit coverage where it 1209 is required prior to providing approval to begin land disturbance. The VSMP authority shall act on any 1210 permit application within 60 days after it has been determined by the VSMP authority to be a complete 1211 application. The VSMP authority may either issue project approval or denial and shall provide written 1212 rationale for the denial. The VSMP authority shall act on any permit application that has been 1213 previously disapproved within 45 days after the application has been revised, resubmitted for approval, 1214 and deemed complete. Prior to issuance of any approval, the VSMP authority may also require an applicant, excluding state and federal entities, to submit a reasonable performance bond with surety, 1215

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1216 cash escrow, letter of credit, any combination thereof, or such other legal arrangement acceptable to the 1217 VSMP authority, to ensure that measures could be taken by the VSMP authority at the applicant's 1218 expense should he fail, after proper notice, within the time specified to initiate or maintain appropriate 1219 actions that may be required of him by the permit conditions as a result of his land-disturbing activity. 1220 If the VSMP authority takes such action upon such failure by the applicant, the VSMP authority may 1221 collect from the applicant the difference should the amount of the reasonable cost of such action exceed 1222 the amount of the security held. Within 60 days of the completion of the requirements of the permit 1223 conditions, such bond, cash escrow, letter of credit, or other legal arrangement, or the unexpended or 1224 unobligated portion thereof, shall be refunded to the applicant or terminated. These requirements are in 1225 addition to all other provisions of law relating to the issuance of permits and are not intended to 1226 otherwise affect the requirements for such permits.

B. A Chesapeake Bay Preservation Act Land-Disturbing Activity shall be subject to coverage under the Virginia Stormwater Management Program (VSMP) General Permit for Discharges of Stormwater from Construction Activities until July 1, 2014, at which time it shall no longer be considered a small construction activity but shall be then regulated under the requirements of this article by a VSMP authority.

1232 C. Notwithstanding any other provisions of this article, the following activities are exempt, unless 1233 otherwise required by federal law:

1234 1. Permitted surface or deep mining operations and projects, or oil and gas operations and projects 1235 conducted under the provisions of Title 45.1;

1236 2. Clearing of lands specifically for agricultural purposes and the management, tilling, planting, or 1237 harvesting of agricultural, horticultural, or forest crops, livestock feedlot operations, or as additionally 1238 set forth by the Board in regulations, including engineering operations as follows: construction of 1239 terraces, terrace outlets, check dams, desilting basins, dikes, ponds, ditches, strip cropping, lister 1240 furrowing, contour cultivating, contour furrowing, land drainage, and land irrigation; however, this 1241 exception shall not apply to harvesting of forest crops unless the area on which harvesting occurs is 1242 reforested artificially or naturally in accordance with the provisions of Chapter 11 (§ 10.1-1100 et seq.) 1243 or is converted to bona fide agricultural or improved pasture use as described in subsection B of 1244 § 10.1-1163;

3. Single-family residences separately built and disturbing less than one acre and not part of a
larger common plan of development or sale, including additions or modifications to existing
single-family detached residential structures. However, localities subject to the provisions of the
Chesapeake Bay Preservation Act (§ 62.1-44.15:67 et seq.) may regulate these single-family residences
where land disturbance exceeds 2,500 square feet;

4. Land-disturbing activities that disturb less than one acre of land area except for land-disturbing activity exceeding an area of 2,500 square feet in all areas of the jurisdictions designated as subject to the Chesapeake Bay Preservation Area Designation and Management Regulations adopted pursuant to the provisions of the Chesapeake Bay Preservation Act (§ 62.1-44.15:67 et seq.) or activities that are part of a larger common plan of development or sale that is one acre or greater of disturbance; however, the governing body of any locality that administers a VSMP may reduce this exception to a smaller area of disturbed land or qualify the conditions under which this exception shall apply;

**1257** 5. Discharges to a sanitary sewer or a combined sewer system;

1258 6. Activities under a state or federal reclamation program to return an abandoned property to an agricultural or open land use;

7. Routine maintenance that is performed to maintain the original line and grade, hydraulic capacity, or original construction of the project. The paving of an existing road with a compacted or impervious surface and reestablishment of existing associated ditches and shoulders shall be deemed routine maintenance if performed in accordance with this subsection; and

8. Conducting land-disturbing activities in response to a public emergency where the related work
requires immediate authorization to avoid imminent endangerment to human health or the environment.
In such situations, the VSMP authority shall be advised of the disturbance within seven days of
commencing the land-disturbing activity, and compliance with the administrative requirements of
subsection A is required within 30 days of commencing the land-disturbing activity.

## 1269 § 62.1-44.15:35. Nutrient credit use and additional offsite options for construction activities.

**1270** *A. As used in this section:* 

**1271** "Nutrient credit" or "credit" means a nutrient credit certified pursuant to Article 4.02 **1272** (§ 62.1-44.19:12 et seq.).

1273 "Tributary" has the same meaning as in § 62.1-44.19:13. For areas outside of the Chesapeake Bay
1274 Watershed, "tributary" includes the following watersheds: Albemarle Sound, Coastal; Atlantic Ocean,
1275 Coastal; Big Sandy; Chowan; Clinch-Powell; New Holston (Upper Tennessee); New River; Roanoke;
1276 and Yadkin.

"Virginia Stormwater Management Program Authority" or "VSMP authority" has the same meaning 1277 1278 as in § 62.1-44.15:24 and includes, until July 1, 2014, any locality that has adopted a local stormwater 1279 management program.

1280 B. A VSMP authority is authorized to allow compliance with stormwater nonpoint nutrient runoff 1281 water quality criteria established pursuant to § 62.1-44.15:28, in whole or in part, through the use of 1282 the applicant's acquisition of nutrient credits in the same tributary.

1283 C. No applicant shall use nutrient credits to address water quantity control requirements. No 1284 applicant shall use nutrient credits or other offsite options in contravention of local water quality-based 1285 limitations (i) determined pursuant to subsection B of § 62.1-44.19:14, (ii) adopted pursuant to 1286 § 62.1-44.15:33 or other applicable authority, (iii) deemed necessary to protect public water supplies 1287 from demonstrated adverse nutrient impacts, or (iv) as otherwise may be established or approved by the 1288 Board. Where such a limitation exists, offsite options may be used provided that such options do not 1289 preclude or impair compliance with the local limitation. 1290

D. A VSMP authority shall allow offsite options in accordance with subsection I when:

1. Less than five acres of land will be disturbed;

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2. The postconstruction phosphorous control requirement is less than 10 pounds per year; or

1293 3. The state permit applicant demonstrates to the satisfaction of the VSMP authority that (i) 1294 alternative site designs have been considered that may accommodate onsite best management practices, 1295 (ii) onsite best management practices have been considered in alternative site designs to the maximum 1296 extent practicable, (iii) appropriate onsite best management practices will be implemented, and (iv) full 1297 compliance with postdevelopment nonpoint nutrient runoff compliance requirements cannot practicably 1298 be met onsite. For purposes of this subdivision, if an applicant demonstrates onsite control of at least 1299 75 percent of the required phosphorous nutrient reductions, the applicant shall be deemed to have met 1300 the requirements of clauses (i) through (iv).

1301 E. Documentation of the applicant's acquisition of nutrient credits shall be provided to the VSMP 1302 authority and the Department in a certification from the credit provider documenting the number of 1303 phosphorus nutrient credits acquired and the associated ratio of nitrogen nutrient credits at the credit-generating entity. Until the effective date of regulations establishing application fees in 1304 1305 accordance with § 62.1-44.19:20, the credit provider shall pay the Department a water quality 1306 enhancement fee equal to six percent of the amount paid by the applicant for the credits. Such fee shall 1307 be deposited into the Virginia Stormwater Management Fund established by § 62.1-44.15:29.

F. Nutrient credits used pursuant to subsection B shall be generated in the same or adjacent 1308 1309 eight-digit hydrologic unit code as defined by the United States Geological Survey as the permitted site 1310 except as otherwise limited in subsection C. Nutrient credits outside the same or adjacent eight-digit 1311 hydrologic unit code may only be used if it is determined by the VSMP authority that no credits are 1312 available within the same or adjacent eight-digit hydrologic unit code when the VSMP authority accepts 1313 the final site design. In such cases, and subject to other limitations imposed in this section, credits available within the same tributary may be used. In no case shall credits from another tributary be 1314 1315 used.

1316 G. For that portion of a site's compliance with stormwater nonpoint nutrient runoff water quality 1317 criteria being obtained through nutrient credits, the applicant shall (i) comply with a 1:1 ratio of the 1318 nutrient credits to the site's remaining postdevelopment nonpoint nutrient runoff compliance requirement 1319 being met by credit use and (ii) use credits certified as perpetual credits pursuant to Article 4.02 1320 (§ 62.1-44.19:12 et seq.).

1321 H. No VSMP authority may grant an exception to, or waiver of, postdevelopment nonpoint nutrient runoff compliance requirements unless offsite options have been considered and found not available. 1322

1323 I. The VSMP authority shall require that nutrient credits and other offsite options approved by the 1324 Department or applicable state board, including locality pollutant loading pro rata share programs established pursuant to § 15.2-2243, achieve the necessary nutrient reductions prior to the 1325 1326 commencement of the applicant's land-disturbing activity. A pollutant loading pro rata share program 1327 established by a locality pursuant to § 15.2-2243 and approved by the Department or applicable state 1328 board prior to January 1, 2011, including those that may achieve nutrient reductions after the 1329 commencement of the land-disturbing activity, may continue to operate in the approved manner for a 1330 transition period ending July 1, 2014. The applicant shall have the right to select between the use of 1331 nutrient credits or other offsite options, except during the transition period in those localities to which 1332 the transition period applies. The locality may use funds collected for nutrient reductions pursuant to a 1333 locality pollutant loading pro rata share program under § 15.2-2243 for nutrient reductions in the same 1334 tributary within the same locality as the land-disturbing activity or for the acquisition of nutrient credits. 1335 In the case of a phased project, the applicant may acquire or achieve the offsite nutrient reductions 1336 prior to the commencement of each phase of the land-disturbing activity in an amount sufficient for each 1337 such phase.

1338 J. Nutrient reductions obtained through nutrient credits shall be credited toward compliance with any 1339 nutrient allocation assigned to a municipal separate storm sewer system in a Virginia Stormwater 1340 Management Program Permit or Total Maximum Daily Load applicable to the location where the 1341 activity for which the nutrient credits are used takes place. If the activity for which the nutrient credits 1342 are used does not discharge to a municipal separate storm sewer system, the nutrient reductions shall 1343 be credited toward compliance with the applicable nutrient allocation.

1344 K. A VSMP authority shall allow the full or partial substitution of perpetual nutrient credits for 1345 existing onsite nutrient controls when (i) the nutrient credits will compensate for 10 or fewer pounds of 1346 the annual phosphorous requirement associated with the original land-disturbing activity or (ii) existing 1347 onsite controls are not functioning as anticipated after reasonable attempts to comply with applicable 1348 maintenance agreements or requirements and the use of nutrient credits will account for the deficiency. 1349 Upon determination by the VSMP authority that the conditions established by clause (i) or (ii) have 1350 been met, the party responsible for maintenance shall be released from maintenance obligations related 1351 to the onsite phosphorous controls for which the nutrient credits are substituted.

1352 L. To the extent available, with the consent of the applicant, the VSMP authority, the Board or the 1353 Department may include the use of nutrient credits or other offsite measures in resolving enforcement 1354 actions to compensate for (i) nutrient control deficiencies occurring during the period of noncompliance 1355 and (ii) permanent nutrient control deficiencies.

1356 M. This section shall not be construed as limiting the authority established under § 15.2-2243; 1357 however, under any pollutant loading pro rata share program established thereunder, the subdivider or 1358 developer shall be given appropriate credit for nutrient reductions achieved through nutrient credits or 1359 other offsite options.

1360 N. In order to properly account for allowed nonpoint nutrient offsite reductions, an applicant shall 1361 report to the Department, in accordance with Department procedures, information regarding all offsite 1362 reductions that have been authorized to meet stormwater postdevelopment nonpoint nutrient runoff 1363 compliance requirements.

1364 O. An applicant or a permittee found to be in noncompliance with the requirements of this section 1365 shall be subject to the enforcement and penalty provisions of this article.

1366 § 62.1-44.15:36. (For contingent repeal, see Editor's note) Recovery of administrative costs.

1367 Any locality that administers a stormwater management program may charge applicants a 1368 reasonable fee to defray the cost of program administration, including costs associated with plan review, 1369 issuance of permits, periodic inspection for compliance with approved plans, and necessary enforcement, 1370 provided that charges for such costs are not made under any other law, ordinance, or program. The fee 1371 shall not exceed an amount commensurate with the services rendered and expenses incurred or \$1,000, 1372 whichever is less. 1373

### § 62.1-44.15:37. Monitoring, reports, investigations, inspections, and stop work orders.

1374 A. The VSMP authority (i) shall provide for periodic inspections of the installation of stormwater 1375 management measures, (ii) may require monitoring and reports from the person responsible for meeting 1376 the permit conditions to ensure compliance with the permit and to determine whether the measures 1377 required in the permit provide effective stormwater management, and (iii) shall conduct such 1378 investigations and perform such other actions as are necessary to carry out the provisions of this 1379 article. If the VSMP authority, where authorized to enforce this article, or the Department determines 1380 that there is a failure to comply with the permit conditions, notice shall be served upon the permittee or 1381 person responsible for carrying out the permit conditions by mailing with confirmation of delivery to the 1382 address specified in the permit application, or by delivery at the site of the development activities to the 1383 agent or employee supervising such activities. The notice shall specify the measures needed to comply 1384 with the permit conditions and shall specify the time within which such measures shall be completed. 1385 Upon failure to comply within the time specified, a stop work order may be issued in accordance with 1386 subsection B by the VSMP authority, where authorized to enforce this article, or by the Board, or the 1387 permit may be revoked by the VSMP authority, or the state permit may be revoked by the Board. The 1388 Board or the VSMP authority, where authorized to enforce this article, may pursue enforcement in accordance with § 62.1-44.15:48. 1389

1390 B. If a permittee fails to comply with a notice issued in accordance with subsection A within the time 1391 specified, the VSMP authority, where authorized to enforce this article, or the Department may issue an 1392 order requiring the owner, permittee, person responsible for carrying out an approved plan, or person 1393 conducting the land-disturbing activities without an approved plan or required permit to cease all 1394 land-disturbing activities until the violation of the permit has ceased, or an approved plan and required 1395 permits are obtained, and specified corrective measures have been completed.

1396 Such orders shall be issued (i) in accordance with local procedures if issued by a locality serving as 1397 a VSMP authority or (ii) after a hearing held in accordance with the requirements of the Administrative 1398 Process Act (§ 2.2-4000 et seq.) if issued by the Department. Such orders shall become effective upon

1399 service on the person by mailing, with confirmation of delivery, sent to his address specified in the land 1400 records of the locality, or by personal delivery by an agent of the VSMP authority or Department. 1401 However, if the VSMP authority or the Department finds that any such violation is grossly affecting or 1402 presents an imminent and substantial danger of causing harmful erosion of lands or sediment deposition 1403 in waters within the watersheds of the Commonwealth or otherwise substantially impacting water 1404 quality, it may issue, without advance notice or hearing, an emergency order directing such person to 1405 cease immediately all land-disturbing activities on the site and shall provide an opportunity for a 1406 hearing, after reasonable notice as to the time and place thereof, to such person, to affirm, modify, 1407 amend, or cancel such emergency order.

If a person who has been issued an order is not complying with the terms thereof, the VSMP 1408 1409 authority or the Department may institute a proceeding in accordance with § 62.1-44.15:42. 1410

## § 62.1-44.15:38. Department to review VSMPs.

1411 A. The Department shall develop and implement a review and evaluation schedule so that the effectiveness of each VSMP authority, Municipal Separate Storm Sewer System Management Program, 1412 1413 and other MS4 permit requirements is evaluated no less than every five years. The review shall include 1414 an assessment of the extent to which the program has reduced nonpoint source pollution and mitigated 1415 the detrimental effects of localized flooding. Such reviews shall be coordinated with those being 1416 implemented in accordance with the Erosion and Sediment Control Law (§ 62.1-44.15:51 et seq.) and 1417 associated regulations and, where applicable, the Chesapeake Bay Preservation Act (§ 62.1-44.15:67 et 1418 seq.) and associated regulations.

1419 B. Following completion of a compliance review of a VSMP, the Department shall provide results 1420 and compliance recommendations to the Board in the form of a corrective action agreement if 1421 deficiencies are found; otherwise, the Board may find the program compliant. If, after such a review 1422 and evaluation, a VSMP is found to have a program that does not comply with the provisions of this 1423 article or regulations adopted thereunder, the Board shall establish a schedule for the VSMP authority 1424 to come into compliance. The Board shall provide a copy of its decision to the VSMP authority that 1425 specifies the deficiencies, actions needed to be taken, and the approved compliance schedule. If the 1426 VSMP has not implemented the necessary compliance actions identified by the Board within 30 days 1427 following receipt of the corrective action agreement, or such additional period as is granted to complete 1428 the implementation of the corrective action, then the Board shall have the authority to (i) issue a special 1429 order to any VSMP imposing a civil penalty not to exceed \$5,000 per day with the maximum amount 1430 not to exceed \$20,000 per violation for noncompliance with the requirements of this article and its 1431 regulations, to be paid into the state treasury and deposited in the Virginia Stormwater Management 1432 Fund established by § 62.1-44.15:29 or (ii) revoke its approval of the VSMP. The Administrative 1433 Process Act (§ 2.2-4000 et seq.) shall govern the activities and proceedings of the Board under this 1434 article and the judicial review thereof.

If the Board revokes its approval of a VSMP, the Board shall find the VSMP authority provisional 1435 1436 and shall have the Department assist with the administration of the program until the VSMP authority is 1437 deemed compliant with the requirements of this article and associated regulations. Assisting with 1438 administration includes the ability to review and comment on plans to the VSMP authority, to conduct 1439 inspections with the VSMP authority, and to conduct enforcement in accordance with this article and 1440 associated regulations.

1441 In lieu of issuing a special order or revoking the program, the Board may take legal action against 1442 a VSMP pursuant to § 62.1-44.15:48 to ensure compliance. 1443

### § 62.1-44.15:39. Right of entry.

1444 The Department, the VSMP authority, where authorized to enforce this article, any duly authorized 1445 agent of the Department or VSMP authority, or any locality that is the operator of a regulated 1446 municipal separate storm sewer system may, at reasonable times and under reasonable circumstances, 1447 enter any establishment or upon any property, public or private, for the purpose of obtaining 1448 information or conducting surveys or investigations necessary in the enforcement of the provisions of 1449 this article. For operators of municipal separate storm sewer systems, this authority shall apply only to 1450 those properties from which a discharge enters their municipal separate storm sewer systems.

1451 In accordance with a performance bond with surety, cash escrow, letter of credit, any combination 1452 thereof, or such other legal arrangement, a VSMP authority may also enter any establishment or upon 1453 any property, public or private, for the purpose of initiating or maintaining appropriate actions that are 1454 required by the permit conditions associated with a land-disturbing activity when a permittee, after 1455 proper notice, has failed to take acceptable action within the time specified. 1456

### § 62.1-44.15:40. Information to be furnished.

1457 The Board, the Department, or the VSMP authority, where authorized to enforce this article, may 1458 require every permit applicant, every permittee, or any person subject to state permit requirements 1459 under this article to furnish when requested such application materials, plans, specifications, and other

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1460 pertinent information as may be necessary to determine the effect of his discharge on the quality of state 1461 waters, or such other information as may be necessary to accomplish the purposes of this article. Any personal information shall not be disclosed except to an appropriate official of the Board, Department, 1462 1463 U.S. Environmental Protection Agency, or VSMP authority or as may be authorized pursuant to the Virginia Freedom of Information Act (§ 2.2-3700 et seq.). However, disclosure of records of the 1464 1465 Department, the Board, or the VSMP authority relating to (i) active federal environmental enforcement 1466 actions that are considered confidential under federal law, (ii) enforcement strategies, including 1467 proposed sanctions for enforcement actions, and (iii) any secret formulae, secret processes, or secret 1468 methods other than effluent data used by any permittee or under that permittee's direction is prohibited. 1469 Upon request, such enforcement records shall be disclosed after a proposed sanction resulting from the 1470 investigation has been determined by the Department, the Board, or the VSMP authority. This section 1471 shall not be construed to prohibit the disclosure of records related to inspection reports, notices of 1472 violation, and documents detailing the nature of any land-disturbing activity that may have occurred, or 1473 similar documents.

## § 62.1-44.15:41. Private rights; liability.

1474 A. Whenever a common interest community cedes responsibility for the maintenance, repair, and 1475 1476 replacement of a stormwater management facility on its real property to the Commonwealth or political 1477 subdivision thereof, such common interest community shall be immune from civil liability in relation to 1478 such stormwater management facility. In order for the immunity established by this subsection to apply, 1479 (i) the common interest community must cede such responsibility by contract or other instrument 1480 executed by both parties and (ii) the Commonwealth or the governing body of the political subdivision 1481 shall have accepted the responsibility ceded by the common interest community in writing or by 1482 resolution. As used in this section, maintenance, repair, and replacement shall include, without 1483 limitation, cleaning of the facility, maintenance of adjacent grounds that are part of the facility, 1484 maintenance and replacement of fencing where the facility is fenced, and posting of signage indicating 1485 the identity of the governmental entity that maintains the facility. Acceptance or approval of an 1486 easement, subdivision plat, site plan, or other plan of development shall not constitute the acceptance by 1487 the Commonwealth or the governing body of the political subdivision required to satisfy clause (ii). The 1488 immunity granted by this section shall not apply to actions or omissions by the common interest 1489 community constituting intentional or willful misconduct or gross negligence. For the purposes of this 1490 section, "common interest community" means the same as that term is defined in § 55-528.

1491 B. Except as provided in subsection A, the fact that any permittee holds or has held a permit or state 1492 permit issued under this article shall not constitute a defense in any civil action involving private rights. 1493 § 62.1-44.15:42. Enforcement by injunction, etc.

1494 A. It is unlawful for any person to fail to comply with any stop work order, emergency order issued 1495 in accordance with § 62.1-44.15:37, or a special order or emergency special order issued in accordance 1496 with § 62.1-44.15:25 that has become final under the provisions of this article. Any person violating or failing, neglecting, or refusing to obey any rule, regulation, ordinance, approved standard and specification, order, or permit condition issued by the Board, Department, or VSMP authority as 1497 1498 1499 authorized to do such, or any provisions of this article, may be compelled in a proceeding instituted in 1500 any appropriate court by the Board, Department, or VSMP authority where authorized to enforce this 1501 article to obey same and to comply therewith by injunction, mandamus, or other appropriate remedy.

1502 B. Any person violating or failing, neglecting, or refusing to obey any injunction, mandamus, or 1503 other remedy obtained pursuant to this section shall be subject, in the discretion of the court, to a civil 1504 penalty in accordance with the provisions of § 62.1-44.15:48. 1505

### § 62.1-44.15:43. Testing validity of regulations; judicial review.

1506 A. The validity of any regulation adopted by the Board pursuant to this article may be determined 1507 through judicial review in accordance with the provisions of the Administrative Process Act (§ 2.2-4000 1508 et seq.).

1509 B. An appeal may be taken from the decision of the court to the Court of Appeals as provided by 1510 law. 1511

### § 62.1-44.15:44. Right to hearing.

1512 Any permit applicant, permittee, or person subject to state permit requirements under this article aggrieved by any action of the VSMP authority, Department, or Board taken without a formal hearing, 1513 1514 or by inaction of the VSMP authority, Department, or Board, may demand in writing a formal hearing 1515 by the Board or VSMP authority causing such grievance, provided a petition requesting such hearing is 1516 filed with the Board or the VSMP authority within 30 days after notice of such action.

1517 § 62.1-44.15:45. Hearings.

1518 VSMP authorities holding hearings under this article shall do so in a manner consistent with 1519 § 62.1-44.26.

1520 § 62.1-44.15:46. Appeals.

1521 Any permittee or party aggrieved by a state permit or enforcement decision of the Department or 1522 Board under this article, or any person who has participated, in person or by submittal of written 1523 comments, in the public comment process related to a final decision of the Department or Board under 1524 this article, whether such decision is affirmative or negative, is entitled to judicial review thereof in 1525 accordance with the provisions of the Administrative Process Act (§ 2.2-4000 et seq.) if such person 1526 meets the standard for obtaining judicial review of a case or controversy pursuant to Article III of the 1527 Constitution of the United States. A person shall be deemed to meet such standard if (i) such person has 1528 suffered an actual or imminent injury that is an invasion of a legally protected interest and that is 1529 concrete and particularized; (ii) such injury is fairly traceable to the decision of the Department or the 1530 Board and not the result of the independent action of some third party not before the court; and (iii) 1531 such injury will likely be redressed by a favorable decision by the court.

1532 The provisions of the Administrative Process Act (§ 2.2-4000 et seq.) shall not apply to decisions 1533 rendered by localities but appeals shall be conducted in accordance with local appeal procedures. 1534

§ 62.1-44.15:47. Appeal to Court of Appeals.

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1535 From the final decision of the circuit court an appeal may be taken to the Court of Appeals as 1536 provided in § 17.1-405.

§ 62.1-44.15:48. Penalties, injunctions, and other legal actions.

1538 A. Any person who violates any provision of this article or of any regulation, ordinance, or standard 1539 and specification adopted or approved hereunder, including those adopted pursuant to the conditions of 1540 an MS4 permit, or who fails, neglects, or refuses to comply with any order of a VSMP authority 1541 authorized to enforce this article, the Department, the Board, or a court, issued as herein provided, 1542 shall be subject to a civil penalty not to exceed \$32,500 for each violation within the discretion of the 1543 court. Each day of violation of each requirement shall constitute a separate offense. The Board shall 1544 adopt a regulation establishing a schedule of civil penalties to be utilized by the VSMP authority in 1545 enforcing the provisions of this article. The Board, Department, or VSMP authority may issue a 1546 summons for collection of the civil penalty and the action may be prosecuted in the appropriate court. 1547 Any civil penalties assessed by a court as a result of a summons issued by a locality as an approved 1548 VSMP authority shall be paid into the treasury of the locality wherein the land lies, except where the 1549 violator is the locality itself, or its agent. When the penalties are assessed by the court as a result of a 1550 summons issued by the Board or Department, or where the violator is the locality itself, or its agent, the 1551 court shall direct the penalty to be paid into the state treasury and deposited by the State Treasurer into 1552 the Virginia Stormwater Management Fund established pursuant to § 62.1-44.15:29. Such civil penalties 1553 paid into the treasury of the locality in which the violation occurred are to be used for the purpose of 1554 minimizing, preventing, managing, or mitigating pollution of the waters of the locality and abating 1555 environmental pollution therein in such manner as the court may, by order, direct.

1556 B. Any person who willfully or negligently violates any provision of this article, any regulation or order of the Board, any order of a VSMP authority authorized to enforce this article or the Department, 1557 any ordinance of any locality approved as a VSMP authority, any condition of a permit or state permit, 1558 1559 or any order of a court shall be guilty of a misdemeanor punishable by confinement in jail for not more 1560 than 12 months and a fine of not less than \$2,500 nor more than \$32,500, either or both. Any person 1561 who knowingly violates any provision of this article, any regulation or order of the Board, any order of 1562 the VSMP authority or the Department, any ordinance of any locality approved as a VSMP authority, 1563 any condition of a permit or state permit, or any order of a court issued as herein provided, or who 1564 knowingly makes any false statement in any form required to be submitted under this article or 1565 knowingly renders inaccurate any monitoring device or method required to be maintained under this 1566 article, shall be guilty of a felony punishable by a term of imprisonment of not less than one year nor more than three years, or in the discretion of the jury or the court trying the case without a jury, 1567 1568 confinement in jail for not more than 12 months and a fine of not less than \$5,000 nor more than 1569 \$50,000 for each violation. Any defendant that is not an individual shall, upon conviction of a violation 1570 under this subsection, be sentenced to pay a fine of not less than \$10,000. Each day of violation of each 1571 requirement shall constitute a separate offense.

1572 C. Any person who knowingly violates any provision of this article, and who knows at that time that 1573 he thereby places another person in imminent danger of death or serious bodily harm, shall, upon 1574 conviction, be guilty of a felony punishable by a term of imprisonment of not less than two years nor 1575 more than 15 years and a fine of not more than \$250,000, either or both. A defendant that is not an 1576 individual shall, upon conviction of a violation under this subsection, be sentenced to pay a fine not 1577 exceeding the greater of \$1 million or an amount that is three times the economic benefit realized by 1578 the defendant as a result of the offense. The maximum penalty shall be doubled with respect to both fine 1579 and imprisonment for any subsequent conviction of the same person under this subsection.

1580 D. Violation of any provision of this article may also include the following sanctions:

1. The Board, Department, or the VSMP authority, where authorized to enforce this article, may 1581

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1582 apply to the appropriate court in any jurisdiction wherein the land lies to enjoin a violation or a threatened violation of the provisions of this article or of the local ordinance without the necessity of 1583 1584 showing that an adequate remedy at law does not exist.

1585 2. With the consent of any person who has violated or failed, neglected, or refused to obey any 1586 ordinance, any condition of a permit or state permit, any regulation or order of the Board, any order of 1587 the VSMP authority or the Department, or any provision of this article, the Board, Department, or 1588 VSMP authority may provide, in an order issued against such person, for the payment of civil charges 1589 for violations in specific sums, not to exceed the limit specified in this section. Such civil charges shall 1590 be instead of any appropriate civil penalty that could be imposed under this section. Any civil charges 1591 collected shall be paid to the locality or state treasury pursuant to subsection A.

#### 1592 § 62.1-44.15:49. Enforcement authority of MS4 localities.

1593 A. Localities shall adopt a stormwater ordinance pursuant to the conditions of a MS4 permit that is 1594 consistent with this article and its associated regulations and that contains provisions including the 1595 Virginia Stormwater Management Program (VSMP) General Permit for Discharges of Stormwater from 1596 Construction Activities and shall include additional provisions as required to comply with a state MS4 1597 permit. Such locality may utilize the civil penalty provisions in subsection A of § 62.1-44.15:48, the 1598 injunctive authority as provided for in subdivision D 1 of § 62.1-44.15:48, and the civil charges as 1599 authorized in subdivision D 2 of § 62.1-44.15:48, to enforce the ordinance. At the request of another 1600 MS4, the locality may apply the penalties provided for in this section to direct or indirect discharges to 1601 any MS4 located within its jurisdiction.

1602 B. Any person who willfully and knowingly violates any provision of such an ordinance is guilty of a 1603 Class 1 misdemeanor.

1604 C. The local ordinance authorized by this section shall remain in full force and effect until the 1605 locality has been approved as a VSMP authority.

#### 1606 § 62.1-44.15:50. Cooperation with federal and state agencies.

1607 A VSMP authority and the Department are authorized to cooperate and enter into agreements with 1608 any federal or state agency in connection with the requirements for land-disturbing activities for 1609 stormwater management. 1610

### Article 2.4.

Erosion and Sediment Control Law.

### § 62.1-44.15:51. Definitions.

1611

1612

1613 As used in this article, unless the context requires a different meaning:

1614 "Agreement in lieu of a plan" means a contract between the plan-approving authority and the owner 1615 that specifies conservation measures that must be implemented in the construction of a single-family 1616 residence; this contract may be executed by the plan-approving authority in lieu of a formal site plan.

1617 "Applicant" means any person submitting an erosion and sediment control plan for approval or requesting the issuance of a permit, when required, authorizing land-disturbing activities to commence. 1618

"Certified inspector" means an employee or agent of a VESCP authority who (i) holds a certificate 1619 1620 of competence from the Board in the area of project inspection or (ii) is enrolled in the Board's training 1621 program for project inspection and successfully completes such program within one year after 1622 enrollment.

1623 "Certified plan reviewer" means an employee or agent of a VESCP authority who (i) holds a 1624 certificate of competence from the Board in the area of plan review, (ii) is enrolled in the Board's 1625 training program for plan review and successfully completes such program within one year after 1626 enrollment, or (iii) is licensed as a professional engineer, architect, landscape architect, land surveyor 1627 pursuant to Article 1 (§ 54.1-400 et seq.) of Chapter 4 of Title 54.1, or professional soil scientist as 1628 defined in § 54.1-2200.

1629 "Certified program administrator" means an employee or agent of a VESCP authority who (i) holds 1630 a certificate of competence from the Board in the area of program administration or (ii) is enrolled in 1631 the Board's training program for program administration and successfully completes such program 1632 within one year after enrollment.

1633 "Department" means the Department of Environmental Quality.

1634 "Director" means the Director of the Department of Environmental Quality.

1635 "District" or "soil and water conservation district" means a political subdivision of the 1636 Commonwealth organized in accordance with the provisions of Article 1.5 (§ 10.1-1187.21 et seq.) of 1637 *Chapter* 11.1 *of Title* 10.1.

1638 "Erosion and sediment control plan" or "plan" means a document containing material for the 1639 conservation of soil and water resources of a unit or group of units of land. It may include appropriate 1640 maps, an appropriate soil and water plan inventory and management information with needed 1641 interpretations, and a record of decisions contributing to conservation treatment. The plan shall contain all major conservation decisions to ensure that the entire unit or units of land will be so treated to 1642

1643 achieve the conservation objectives.

1644 "Erosion impact area" means an area of land not associated with current land-disturbing activity but 1645 subject to persistent soil erosion resulting in the delivery of sediment onto neighboring properties or 1646 into state waters. This definition shall not apply to any lot or parcel of land of 10,000 square feet or 1647 less used for residential purposes or to shorelines where the erosion results from wave action or other 1648 coastal processes.

1649 "Land-disturbing activity" means any man-made change to the land surface that may result in soil 1650 erosion from water or wind and the movement of sediments into state waters or onto lands in the 1651 Commonwealth, including, but not limited to, clearing, grading, excavating, transporting, and filling of 1652 land, except that the term shall not include:

1653 1. Minor land-disturbing activities such as home gardens and individual home landscaping, repairs, 1654 and maintenance work: 1655

2. Individual service connections;

3. Installation, maintenance, or repair of any underground public utility lines when such activity 1656 1657 occurs on an existing hard surfaced road, street, or sidewalk, provided the land-disturbing activity is 1658 confined to the area of the road, street, or sidewalk that is hard surfaced;

1659 4. Septic tank lines or drainage fields unless included in an overall plan for land-disturbing activity 1660 relating to construction of the building to be served by the septic tank system;

1661 5. Permitted surface or deep mining operations and projects, or oil and gas operations and projects 1662 conducted pursuant to Title 45.1;

1663 6. Tilling, planting, or harvesting of agricultural, horticultural, or forest crops, livestock feedlot 1664 operations, or as additionally set forth by the Board in regulation, including engineering operations as 1665 follows: construction of terraces, terrace outlets, check dams, desilting basins, dikes, ponds, ditches, strip cropping, lister furrowing, contour cultivating, contour furrowing, land drainage, and land 1666 irrigation; however, this exception shall not apply to harvesting of forest crops unless the area on which 1667 1668 harvesting occurs is reforested artificially or naturally in accordance with the provisions of Chapter 11 1669 (§ 10.1-1100 et seq.) of Title 10.1 or is converted to bona fide agricultural or improved pasture use as 1670 described in subsection B of § 10.1-1163;

7. Repair or rebuilding of the tracks, rights-of-way, bridges, communication facilities, and other 1671 1672 related structures and facilities of a railroad company;

1673 8. Agricultural engineering operations, including but not limited to the construction of terraces, 1674 terrace outlets, check dams, desilting basins, dikes, ponds not required to comply with the provisions of 1675 the Dam Safety Act (§ 10.1-604 et sea.), ditches, strip cropping, lister furrowing, contour cultivating, 1676 contour furrowing, land drainage, and land irrigation;

1677 9. Disturbed land areas of less than 10,000 square feet in size or 2,500 square feet in all areas of 1678 the jurisdictions designated as subject to the Chesapeake Bay Preservation Area Designation and Management Regulations; however, the governing body of the program authority may reduce this 1679 exception to a smaller area of disturbed land or qualify the conditions under which this exception shall 1680 1681 apply;

1682 10. Installation of fence and sign posts or telephone and electric poles and other kinds of posts or 1683 poles;

1684 11. Shoreline erosion control projects on tidal waters when all of the land-disturbing activities are 1685 within the regulatory authority of and approved by local wetlands boards, the Marine Resources 1686 Commission, or the United States Army Corps of Engineers; however, any associated land that is 1687 disturbed outside of this exempted area shall remain subject to this article and the regulations adopted 1688 pursuant thereto; and

1689 12. Emergency work to protect life, limb, or property, and emergency repairs; however, if the 1690 land-disturbing activity would have required an approved erosion and sediment control plan, if the 1691 activity were not an emergency, then the land area disturbed shall be shaped and stabilized in 1692 accordance with the requirements of the VESCP authority.

"Natural channel design concepts" means the utilization of engineering analysis and fluvial 1693 1694 geomorphic processes to create, rehabilitate, restore, or stabilize an open conveyance system for the 1695 purpose of creating or recreating a stream that conveys its bankfull storm event within its banks and 1696 allows larger flows to access its bankfull bench and its floodplain.

1697 "Owner" means the owner or owners of the freehold of the premises or lesser estate therein, 1698 mortgagee or vendee in possession, assignee of rents, receiver, executor, trustee, lessee, or other person, 1699 firm, or corporation in control of a property.

1700 "Peak flow rate" means the maximum instantaneous flow from a given storm condition at a 1701 particular location.

1702 "Permittee" means the person to whom the local permit authorizing land-disturbing activities is 1703 issued or the person who certifies that the approved erosion and sediment control plan will be followed.

1704 "Person" means any individual, partnership, firm, association, joint venture, public or private 1705 corporation, trust, estate, commission, board, public or private institution, utility, cooperative, county, 1706 city, town, or other political subdivision of the Commonwealth, governmental body, including a federal 1707 or state entity as applicable, any interstate body, or any other legal entity.

1708 "Runoff volume" means the volume of water that runs off the land development project from a 1709 prescribed storm event.

1710 "Town" means an incorporated town.

"Virginia Erosion and Sediment Control Program" or "VESCP" means a program approved by the 1711 1712 Board that has been established by a VESCP authority for the effective control of soil erosion, sediment 1713 deposition, and nonagricultural runoff associated with a land-disturbing activity to prevent the unreasonable degradation of properties, stream channels, waters, and other natural resources and shall 1714 include such items where applicable as local ordinances, rules, permit requirements, annual standards 1715 and specifications, policies and guidelines, technical materials, and requirements for plan review, 1716 inspection, enforcement where authorized in this article, and evaluation consistent with the requirements 1717 1718 of this article and its associated regulations.

"Virginia Erosion and Sediment Control Program authority" or "VESCP authority" means an 1719 1720 authority approved by the Board to operate a Virginia Erosion and Sediment Control Program. An 1721 authority may include a state entity, including the Department; a federal entity; a district, county, city, 1722 or town; or for linear projects subject to annual standards and specifications, electric, natural gas, and 1723 telephone utility companies, interstate and intrastate natural gas pipeline companies, railroad 1724 companies, or authorities created pursuant to § 15.2-5102.

1725 Water quality volume" means the volume equal to the first one-half inch of runoff multiplied by the 1726 impervious surface of the land development project. 1727

# § 62.1-44.15:52. Virginia Erosion and Sediment Control Program.

1728 A. The Board shall develop a program and adopt regulations in accordance with the Administrative Process Act (§ 2.2-4000 et seq.) for the effective control of soil erosion, sediment deposition, and nonagricultural runoff that shall be met in any control program to prevent the unreasonable 1729 1730 1731 degradation of properties, stream channels, waters, and other natural resources. Stream restoration and 1732 relocation projects that incorporate natural channel design concepts are not man-made channels and 1733 shall be exempt from any flow rate capacity and velocity requirements for natural or man-made 1734 channels as defined in any regulations promulgated pursuant to this section or § 62.1-44.15:54 or 1735 62.1-44.15:65. Any plan approved prior to July 1, 2014, that provides for stormwater management that 1736 addresses any flow rate capacity and velocity requirements for natural or man-made channels shall 1737 satisfy the flow rate capacity and velocity requirements for natural or man-made channels if the 1738 practices are designed to (i) detain the water quality volume and to release it over 48 hours; (ii) detain 1739 and release over a 24-hour period the expected rainfall resulting from the one-year, 24-hour storm; and (iii) reduce the allowable peak flow rate resulting from the 1.5-year, two-year, and 10-year, 24-hour 1740 1741 storms to a level that is less than or equal to the peak flow rate from the site assuming it was in a good 1742 forested condition, achieved through multiplication of the forested peak flow rate by a reduction factor 1743 that is equal to the runoff volume from the site when it was in a good forested condition divided by the 1744 runoff volume from the site in its proposed condition, and shall be exempt from any flow rate capacity 1745 and velocity requirement for natural or man-made channels as defined in regulations promulgated pursuant to § 62.1-44.15:54 or 62.1-44.15:65. For plans approved on and after July 1, 2014, the flow 1746 1747 rate capacity and velocity requirements of this subsection shall be satisfied by compliance with water 1748 quantity requirements in the Stormwater Management Act (§ 62.1-44.15:24 et seq.) and attendant 1749 regulations, unless such land-disturbing activities are in accordance with the grandfathering provisions 1750 of the Virginia Stormwater Management Program (VSMP) Permit Regulations.

1751 The regulations shall:

1752 1. Be based upon relevant physical and developmental information concerning the watersheds and 1753 drainage basins of the Commonwealth, including, but not limited to, data relating to land use, soils, 1754 hydrology, geology, size of land area being disturbed, proximate water bodies and their characteristics, 1755 transportation, and public facilities and services;

1756 2. Include such survey of lands and waters as may be deemed appropriate by the Board or required 1757 by any applicable law to identify areas, including multijurisdictional and watershed areas, with critical 1758 erosion and sediment problems; and

1759 3. Contain conservation standards for various types of soils and land uses, which shall include 1760 criteria, techniques, and methods for the control of erosion and sediment resulting from land-disturbing 1761 activities.

1762 B. The Board shall provide technical assistance and advice to, and conduct and supervise 1763 educational programs for VESCP authorities.

1764 C. The Board shall adopt regulations establishing minimum standards of effectiveness of erosion and

1765 sediment control programs, and criteria and procedures for reviewing and evaluating the effectiveness of 1766 VESCPs. In developing minimum standards for program effectiveness, the Board shall consider 1767 information and standards on which the regulations promulgated pursuant to subsection A are based.

1768 D. The Board shall approve VESCP authorities and shall periodically conduct a comprehensive 1769 program compliance review and evaluation to ensure that all VESCPs operating under the jurisdiction 1770 of this article meet minimum standards of effectiveness in controlling soil erosion, sediment deposition, 1771 and nonagricultural runoff. The Department shall develop a schedule for conducting periodic reviews 1772 and evaluations of the effectiveness of VESCPs unless otherwise directed by the Board. Such reviews 1773 where applicable shall be coordinated with those being implemented in accordance with the Stormwater 1774 Management Act (§ 62.1-44.15:24 et seq.) and associated regulations and the Chesapeake Bay 1775 Preservation Act (§ 62.1-44.15:67 et seq.) and associated regulations. The Department may also conduct 1776 a comprehensive or partial program compliance review and evaluation of a VESCP at a greater 1777 frequency than the standard schedule.

1778 E. The Board shall issue certificates of competence concerning the content, application, and intent of 1779 specified subject areas of this article and accompanying regulations, including program administration, 1780 plan review, and project inspection, to personnel of program authorities and to any other persons who 1781 have completed training programs or in other ways demonstrated adequate knowledge. The Department 1782 shall administer education and training programs for specified subject areas of this article and 1783 accompanying regulations, and is authorized to charge persons attending such programs reasonable fees 1784 to cover the costs of administering the programs. Such education and training programs shall also 1785 contain expanded components to address plan review and project inspection elements of the Stormwater 1786 Management Act (§ 62.1-44.15:24 et seq.) and attendant regulations in accordance with § 62.1-44.15:30.

1787 F. Department personnel conducting inspections pursuant to this article shall hold a certificate of 1788 competence as provided in subsection E. 1789

# § 62.1-44.15:53. Certification of program personnel.

1790 A. The minimum standards of VESCP effectiveness established by the Board pursuant to subsection C 1791 of § 62.1-44.15:52 shall provide that (i) an erosion and sediment control plan shall not be approved 1792 until it is reviewed by a certified plan reviewer; (ii) inspections of land-disturbing activities shall be 1793 conducted by a certified inspector; and (iii) a VESCP shall contain a certified program administrator, a 1794 certified plan reviewer, and a certified project inspector, who may be the same person.

1795 B. Any person who holds a certificate of competence from the Board in the area of plan review, 1796 project inspection, or program administration that was attained prior to the adoption of the mandatory 1797 certification provisions of subsection A shall be deemed to satisfy the requirements of that area of 1798 certification.

1799 C. Professionals registered in the Commonwealth pursuant to Article 1 (§ 54.1-400 et seq.) of 1800 Chapter 4 of Title 54.1 or a professional soil scientist as defined in § 54.1-2200 shall be deemed to 1801 satisfy the certification requirements for the purposes of renewals.

# § 62.1-44.15:54. Establishment of Virginia Erosion and Sediment Control Program.

A. Counties and cities shall adopt and administer a VESCP.

1802 1803

1804 Any town lying within a county that has adopted its own VESCP may adopt its own program or 1805 shall become subject to the county program. If a town lies within the boundaries of more than one 1806 county, the town shall be considered for the purposes of this article to be wholly within the county in 1807 which the larger portion of the town lies.

1808 B. A VESCP authority may enter into agreements or contracts with soil and water conservation 1809 districts, adjacent localities, or other public or private entities to assist with carrying out the provisions 1810 of this article, including the review and determination of adequacy of erosion and sediment control plans submitted for land-disturbing activities on a unit or units of land as well as for monitoring, 1811 1812 reports, inspections, and enforcement where authorized in this article, of such land-disturbing activities.

1813 C. Any VESCP adopted by a county, city, or town shall be approved by the Board if it establishes by 1814 ordinance requirements that are consistent with this article and associated regulations.

1815 D. Each approved VESCP operated by a county, city, or town shall include provisions for the 1816 integration of the VESCP with Virginia stormwater management, flood insurance, flood plain 1817 management, and other programs requiring compliance prior to authorizing a land-disturbing activity in 1818 order to make the submission and approval of plans, issuance of permits, payment of fees, and 1819 coordination of inspection and enforcement activities more convenient and efficient both for the local 1820 governments and those responsible for compliance with the programs.

1821 E. The Board may approve a state entity, federal entity, or, for linear projects subject to annual 1822 standards and specifications, electric, natural gas, and telephone utility companies, interstate and 1823 intrastate natural gas pipeline companies, railroad companies, or authorities created pursuant to 1824 § 15.2-5102 to operate a VESCP consistent with the requirements of this article and its associated regulations and the VESCP authority's Department-approved annual standards and specifications. For 1825

these programs, enforcement shall be administered by the Department and the Board where applicablein accordance with the provisions of this article.

1828 F. Following completion of a compliance review of a VESCP in accordance with subsection D of 1829 § 62.1-44.15:52, the Department shall provide results and compliance recommendations to the Board in 1830 the form of a corrective action agreement if deficiencies are found; otherwise, the Board may find the 1831 program compliant. If a comprehensive or partial program compliance review conducted by the Department of a VESCP indicates that the VESCP authority has not administered, enforced where 1832 1833 authorized to do so, or conducted its VESCP in a manner that satisfies the minimum standards of 1834 effectiveness established pursuant to subsection C of § 62.1-44.15:52, the Board shall establish a 1835 schedule for the VESCP authority to come into compliance. The Board shall provide a copy of its 1836 decision to the VESCP authority that specifies the deficiencies, actions needed to be taken, and the 1837 approved compliance schedule required to attain the minimum standard of effectiveness and shall 1838 include an offer to provide technical assistance to implement the corrective action. If the VESCP 1839 authority has not implemented the necessary compliance actions identified by the Board within 30 days following receipt of the corrective action agreement, or such additional period as is granted to complete 1840 1841 the implementation of the corrective action, then the Board shall have the authority to (i) issue a special 1842 order to any VESCP, imposing a civil penalty not to exceed \$5,000 per day with the maximum amount 1843 not to exceed \$20,000 per violation for noncompliance with the state program, to be paid into the state 1844 treasury and deposited in the Virginia Stormwater Management Fund established by § 62.1-44.15:29 or 1845 (ii) revoke its approval of the VESCP. The Administrative Process Act (§ 2.2-4000 et seq.) shall govern 1846 the activities and proceedings of the Board and the judicial review thereof.

1847 In lieu of issuing a special order or revoking the program, the Board is authorized to take legal 1848 action against a VESCP to ensure compliance.

1849 G. If the Board revokes its approval of the VESCP of a county, city, or town, and the locality is in a
1850 district, the district, upon approval of the Board, shall adopt and administer a VESCP for the locality.
1851 To carry out its program, the district shall adopt regulations in accordance with the Administrative
1852 Process Act (§ 2.2-4000 et seq.) consistent with this article and associated regulations. The regulations
1853 may be revised from time to time as necessary. The program and regulations shall be available for
1854 public inspection at the principal office of the district.

1855 H. If the Board (i) revokes its approval of a VESCP of a district, or of a county, city, or town not in 1856 a district, or (ii) finds that a local program consistent with this article and associated regulations has 1857 not been adopted by a district or a county, city, or town that is required to adopt and administer a 1858 VESCP, the Board shall find the VESCP authority provisional, and have the Department assist with the 1859 administration of the program until the Board finds the VESCP authority compliant with the 1860 requirements of this article and associated regulations. "Assisting with administration" includes but is 1861 not limited to the ability to review and comment on plans to the VESCP authority, to conduct 1862 inspections with the VESCP authority, and to conduct enforcement in accordance with this article and 1863 associated regulations.

1864 I. If the Board revokes its approval of a state entity, federal entity, or, for linear projects subject to 1865 annual standards and specifications, electric, natural gas, and telephone utility companies, interstate and 1866 intrastate natural gas pipeline companies, railroad companies, or authorities created pursuant to § 15.2-5102, the Board shall find the VESCP authority provisional, and have the Department assist with 1867 1868 the administration of the program until the Board finds the VESCP authority compliant with the 1869 requirements of this article and associated regulations. Assisting with administration includes the ability 1870 to review and comment on plans to the VESCP authority and to conduct inspections with the VESCP 1871 authority in accordance with this article and associated regulations.

1872 J. Any VESCP authority that administers an erosion and sediment control program may charge
1873 applicants a reasonable fee to defray the cost of program administration. Such fee may be in addition to
1874 any fee charged for administration of a Virginia Stormwater Management Program, although payment
1875 of fees may be consolidated in order to provide greater convenience and efficiency for those responsible
1876 for compliance with the programs. A VESCP authority shall hold a public hearing prior to establishing
1877 a schedule of fees. The fee shall not exceed an amount commensurate with the services rendered, taking
1878 into consideration the time, skill, and the VESCP authority's expense involved.

1879 K. The governing body of any county, city, or town, or a district board that is authorized to 1880 administer a VESCP, may adopt an ordinance or regulation where applicable providing that violations 1881 of any regulation or order of the Board, any provision of its program, any condition of a permit, or any provision of this article shall be subject to a civil penalty. The civil penalty for any one violation shall 1882 1883 be not less than \$100 nor more than \$1,000. Each day during which the violation is found to have 1884 existed shall constitute a separate offense. In no event shall a series of specified violations arising from 1885 the same operative set of facts result in civil penalties that exceed a total of \$10,000, except that a series of violations arising from the commencement of land-disturbing activities without an approved 1886

1887 plan for any site shall not result in civil penalties that exceed a total of \$10,000. Adoption of such an 1888 ordinance providing that violations are subject to a civil penalty shall be in lieu of criminal sanctions 1889 and shall preclude the prosecution of such violation as a misdemeanor under subsection A of 1890 § 62.1-44.15:63. The penalties set out in this subsection are also available to the Board in its 1891 enforcement actions.

1892 § 62.1-44.15:55. Regulated land-disturbing activities; submission and approval of erosion and 1893 sediment control plan.

1894 A. Except as provided in § 62.1-44.15:56 for state agency and federal entity land-disturbing 1895 activities, no person shall engage in any land-disturbing activity until he has submitted to the VESCP 1896 authority an erosion and sediment control plan for the land-disturbing activity and the plan has been 1897 reviewed and approved. Upon the development of an online reporting system by the Department, but no 1898 later than July 1, 2014, a VESCP authority shall then be required to obtain evidence of Virginia 1899 Stormwater Management Program permit coverage where it is required prior to providing approval to 1900 begin land disturbance. Where land-disturbing activities involve lands under the jurisdiction of more 1901 than one VESCP, an erosion and sediment control plan may, at the request of one or all of the VESCP 1902 authorities, be submitted to the Department for review and approval rather than to each jurisdiction 1903 concerned. The Department may charge the jurisdictions requesting the review a fee sufficient to cover 1904 the cost associated with conducting the review. A VESCP may enter into an agreement with an adjacent 1905 VESCP regarding the administration of multijurisdictional projects whereby the jurisdiction that 1906 contains the greater portion of the project shall be responsible for all or part of the administrative 1907 procedures. Where the land-disturbing activity results from the construction of a single-family residence, 1908 an agreement in lieu of a plan may be substituted for an erosion and sediment control plan if executed 1909 by the VESCP authority.

1910 B. The VESCP authority shall review erosion and sediment control plans submitted to it and grant 1911 written approval within 60 days of the receipt of the plan if it determines that the plan meets the requirements of this article and the Board's regulations and if the person responsible for carrying out 1912 1913 the plan certifies that he will properly perform the erosion and sediment control measures included in 1914 the plan and shall comply with the provisions of this article. In addition, as a prerequisite to engaging 1915 in the land-disturbing activities shown on the approved plan, the person responsible for carrying out the 1916 plan shall provide the name of an individual holding a certificate of competence to the VESCP 1917 authority, as provided by § 62.1-44.15:52, who will be in charge of and responsible for carrying out the 1918 land-disturbing activity. However, any VESCP authority may waive the certificate of competence 1919 requirement for an agreement in lieu of a plan for construction of a single-family residence. If a 1920 violation occurs during the land-disturbing activity, then the person responsible for carrying out the 1921 agreement in lieu of a plan shall correct the violation and provide the name of an individual holding a 1922 certificate of competence, as provided by § 62.1-44.15:52. Failure to provide the name of an individual 1923 holding a certificate of competence prior to engaging in land-disturbing activities may result in revocation of the approval of the plan and the person responsible for carrying out the plan shall be 1924 1925 subject to the penalties provided in this article.

1926 When a plan is determined to be inadequate, written notice of disapproval stating the specific 1927 reasons for disapproval shall be communicated to the applicant within 45 days. The notice shall specify 1928 the modifications, terms, and conditions that will permit approval of the plan. If no action is taken by 1929 the VESCP authority within the time specified in this subsection, the plan shall be deemed approved and 1930 the person authorized to proceed with the proposed activity. The VESCP authority shall act on any 1931 erosion and sediment control plan that has been previously disapproved within 45 days after the plan 1932 has been revised, resubmitted for approval, and deemed adequate. 1933

C. The VESCP authority may require changes to an approved plan in the following cases:

1934

1. Where inspection has revealed that the plan is inadequate to satisfy applicable regulations; or

1935 2. Where the person responsible for carrying out the approved plan finds that because of changed 1936 circumstances or for other reasons the approved plan cannot be effectively carried out, and proposed 1937 amendments to the plan, consistent with the requirements of this article and associated regulations, are 1938 agreed to by the VESCP authority and the person responsible for carrying out the plan.

1939 D. Electric, natural gas, and telephone utility companies, interstate and intrastate natural gas 1940 pipeline companies, and railroad companies shall, and authorities created pursuant to § 15.2-5102 may, 1941 file general erosion and sediment control standards and specifications annually with the Department for 1942 review and approval. Such standards and specifications shall be consistent with the requirements of this 1943 article and associated regulations and the Stormwater Management Act (§ 62.1-44.15:24 et sea.) and 1944 associated regulations where applicable. The specifications shall apply to:

1945 1. Construction, installation, or maintenance of electric transmission, natural gas, and telephone 1946 utility lines and pipelines, and water and sewer lines; and

1947 2. Construction of the tracks, rights-of-way, bridges, communication facilities, and other related

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1948 structures and facilities of the railroad company.

1949 The Department shall have 60 days in which to approve the standards and specifications. If no 1950 action is taken by the Department within 60 days, the standards and specifications shall be deemed 1951 approved. Individual approval of separate projects within subdivisions 1 and 2 is not necessary when 1952 approved specifications are followed. Projects not included in subdivisions 1 and 2 shall comply with 1953 the requirements of the appropriate VESCP. The Board shall have the authority to enforce approved 1954 specifications and charge fees equal to the lower of (i) \$1,000 or (ii) an amount sufficient to cover the 1955 costs associated with standard and specification review and approval, project inspections, and 1956 compliance.

1957 E. Any person engaging, in more than one jurisdiction, in the creation and operation of a wetland 1958 mitigation or stream restoration bank or banks, which have been approved and are operated in 1959 accordance with applicable federal and state guidance, laws, or regulations for the establishment, use, 1960 and operation of wetlands mitigation or stream restoration banks, pursuant to a mitigation banking 1961 instrument signed by the Department of Environmental Quality, the Marine Resources Commission, or 1962 the U.S. Army Corps of Engineers, may, at the option of that person, file general erosion and sediment 1963 control standards and specifications for wetland mitigation or stream restoration banks annually with 1964 the Department for review and approval consistent with guidelines established by the Board.

1965 The Department shall have 60 days in which to approve the specifications. If no action is taken by 1966 the Department within 60 days, the specifications shall be deemed approved. Individual approval of 1967 separate projects under this subsection is not necessary when approved specifications are implemented 1968 through a project-specific erosion and sediment control plan. Projects not included in this subsection 1969 shall comply with the requirements of the appropriate local erosion and sediment control program. The 1970 Board shall have the authority to enforce approved specifications and charge fees equal to the lower of 1971 (i) \$1,000 or (ii) an amount sufficient to cover the costs associated with standard and specification 1972 review and approval, projection inspections, and compliance. Approval of general erosion and sediment 1973 control specifications by the Department does not relieve the owner or operator from compliance with 1974 any other local ordinances and regulations including requirements to submit plans and obtain permits 1975 as may be required by such ordinances and regulations.

1976 F. In order to prevent further erosion, a VESCP authority may require approval of an erosion and 1977 sediment control plan for any land identified by the VESCP authority as an erosion impact area.

1978 G. For the purposes of subsections A and B, when land-disturbing activity will be required of a 1979 contractor performing construction work pursuant to a construction contract, the preparation, 1980 submission, and approval of an erosion and sediment control plan shall be the responsibility of the 1981 owner. 1982

## § 62.1-44.15:56. State agency and federal entity projects.

A. A state agency shall not undertake a project involving a land-disturbing activity unless (i) the 1983 1984 state agency has submitted annual standards and specifications for its conduct of land-disturbing 1985 activities that have been reviewed and approved by the Department as being consistent with this article 1986 and associated regulations or (ii) the state agency has submitted an erosion and sediment control plan 1987 for the project that has been reviewed and approved by the Department. When a federal entity submits 1988 an erosion and sediment control plan for a project, land disturbance shall not commence until the 1989 Department has reviewed and approved the plan.

1990 B. The Department shall not approve an erosion and sediment control plan submitted by a state 1991 agency or federal entity for a project involving a land-disturbing activity (i) in any locality that has not 1992 adopted a local program with more stringent regulations than those of the state program or (ii) in 1993 multiple jurisdictions with separate local programs, unless the erosion and sediment control plan is 1994 consistent with the requirements of the state program.

1995 C. The Department shall not approve an erosion and sediment control plan submitted by a state 1996 agency or federal entity for a project involving a land-disturbing activity in one locality with a local 1997 program with more stringent ordinances than those of the state program unless the erosion and 1998 sediment control plan is consistent with the requirements of the local program. If a locality has not 1999 submitted a copy of its local program regulations to the Department, the provisions of subsection B 2000 shall apply.

2001 D. The Department shall have 60 days in which to comment on any standards and specifications or 2002 erosion and sediment control plan submitted to it for review, and its comments shall be binding on the 2003 state agency and any private business hired by the state agency.

2004 E. As onsite changes occur, the state agency shall submit changes in an erosion and sediment 2005 control plan to the Department.

2006 F. The state agency responsible for the land-disturbing activity shall ensure compliance with an 2007 approved plan, and the Department and Board, where applicable, shall provide project oversight and 2008 enforcement as necessary.

2009 G. If the state agency or federal entity has developed, and the Department has approved, annual 2010 standards and specifications, and the state agency or federal entity has been approved by the Board to 2011 operate a VESCP as a VESCP authority, erosion and sediment control plan review and approval and 2012 land-disturbing activity inspections shall be conducted by such entity. The Department and the Board, 2013 where applicable, shall provide project oversight and enforcement as necessary and comprehensive 2014 program compliance review and evaluation. Such standards and specifications shall be consistent with 2015 the requirements of this article and associated regulations and the Stormwater Management Act 2016 (§ 62.1-44.15:24 et seq.) and associated regulations when applicable.

2017 § 62.1-44.15:57. Approved plan required for issuance of grading, building, or other permits; 2018 security for performance.

2019 Agencies authorized under any other law to issue grading, building, or other permits for activities 2020 involving land-disturbing activities regulated under this article shall not issue any such permit unless the 2021 applicant submits with his application an approved erosion and sediment control plan and certification 2022 that the plan will be followed and, upon the development of an online reporting system by the Department but no later than July 1, 2014, evidence of Virginia Stormwater Management Program 2023 permit coverage where it is required. Prior to issuance of any permit, the agency may also require an 2024 2025 applicant to submit a reasonable performance bond with surety, cash escrow, letter of credit, any 2026 combination thereof, or such other legal arrangement acceptable to the agency, to ensure that measures 2027 could be taken by the agency at the applicant's expense should he fail, after proper notice, within the 2028 time specified to initiate or maintain appropriate conservation action that may be required of him by the 2029 approved plan as a result of his land-disturbing activity. The amount of the bond or other security for 2030 performance shall not exceed the total of the estimated cost to initiate and maintain appropriate 2031 conservation action based on unit price for new public or private sector construction in the locality and 2032 a reasonable allowance for estimated administrative costs and inflation, which shall not exceed 25 percent of the estimated cost of the conservation action. If the agency takes such conservation action 2033 2034 upon such failure by the permittee, the agency may collect from the permittee the difference should the 2035 amount of the reasonable cost of such action exceed the amount of the security held. Within 60 days of 2036 the achievement of adequate stabilization of the land-disturbing activity in any project or section 2037 thereof, the bond, cash escrow, letter of credit, or other legal arrangement, or the unexpended or 2038 unobligated portion thereof, shall be refunded to the applicant or terminated based upon the percentage 2039 of stabilization accomplished in the project or section thereof. These requirements are in addition to all 2040 other provisions of law relating to the issuance of such permits and are not intended to otherwise affect 2041 the requirements for such permits. 2042

## § 62.1-44.15:58. Monitoring, reports, and inspections.

2043 A. The VESCP authority (i) shall provide for periodic inspections of the land-disturbing activity and 2044 require that an individual holding a certificate of competence, as provided by § 62.1-44.15.52, who will 2045 be in charge of and responsible for carrying out the land-disturbing activity and (ii) may require 2046 monitoring and reports from the person responsible for carrying out the erosion and sediment control 2047 plan, to ensure compliance with the approved plan and to determine whether the measures required in 2048 the plan are effective in controlling erosion and sediment. However, any VESCP authority may waive 2049 the certificate of competence requirement for an agreement in lieu of a plan for construction of a 2050 single-family residence. The owner, permittee, or person responsible for carrying out the plan shall be 2051 given notice of the inspection. If the VESCP authority, where authorized to enforce this article, or the 2052 Department determines that there is a failure to comply with the plan following an inspection, notice 2053 shall be served upon the permittee or person responsible for carrying out the plan by mailing with 2054 confirmation of delivery to the address specified in the permit application or in the plan certification, or 2055 by delivery at the site of the land-disturbing activities to the agent or employee supervising such 2056 activities. The notice shall specify the measures needed to comply with the plan and shall specify the 2057 time within which such measures shall be completed. Upon failure to comply within the time specified, 2058 the permit may be revoked and the VESCP authority, where authorized to enforce this article, the 2059 Department, or the Board may pursue enforcement as provided by § 62.1-44.15:63.

2060 B. Notwithstanding the provisions of subsection A, a VESCP authority is authorized to enter into 2061 agreements or contracts with districts, adjacent localities, or other public or private entities to assist 2062 with the responsibilities of this article, including but not limited to the review and determination of 2063 adequacy of erosion and sediment control plans submitted for land-disturbing activities as well as 2064 monitoring, reports, inspections, and enforcement where an authority is granted such powers by this 2065 article.

2066 C. Upon issuance of an inspection report denoting a violation of this section, § 62.1-44.15:55 or 2067 62.1-44.15:56, in conjunction with or subsequent to a notice to comply as specified in subsection A, a 2068 VESCP authority, where authorized to enforce this article, or the Department may issue an order 2069 requiring that all or part of the land-disturbing activities permitted on the site be stopped until the

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2070 specified corrective measures have been taken or, if land-disturbing activities have commenced without 2071 an approved plan as provided in § 62.1-44.15:55, requiring that all of the land-disturbing activities be 2072 stopped until an approved plan or any required permits are obtained. Where the alleged noncompliance 2073 is causing or is in imminent danger of causing harmful erosion of lands or sediment deposition in 2074 waters within the watersheds of the Commonwealth, or where the land-disturbing activities have 2075 commenced without an approved erosion and sediment control plan or any required permits, such an 2076 order may be issued whether or not the alleged violator has been issued a notice to comply as specified 2077 in subsection A. Otherwise, such an order may be issued only after the alleged violator has failed to 2078 comply with a notice to comply. The order for noncompliance with a plan shall be served in the same 2079 manner as a notice to comply, and shall remain in effect for seven days from the date of service 2080 pending application by the VESCP authority, the Department, or alleged violator for appropriate relief 2081 to the circuit court of the jurisdiction wherein the violation was alleged to have occurred or other 2082 appropriate court. The order for disturbance without an approved plan or permits shall be served upon 2083 the owner by mailing with confirmation of delivery to the address specified in the land records of the 2084 locality, shall be posted on the site where the disturbance is occurring, and shall remain in effect until such time as permits and plan approvals are secured, except in such situations where an agricultural 2085 2086 exemption applies. If the alleged violator has not obtained an approved erosion and sediment control 2087 plan or any required permit within seven days from the date of service of the order, the Department or 2088 the chief administrative officer or his designee on behalf of the VESCP authority may issue a subsequent 2089 order to the owner requiring that all construction and other work on the site, other than corrective 2090 measures, be stopped until an approved erosion and sediment control plan and any required permits 2091 have been obtained. The subsequent order shall be served upon the owner by mailing with confirmation 2092 of delivery to the address specified in the permit application or the land records of the locality in which 2093 the site is located. The owner may appeal the issuance of any order to the circuit court of the 2094 jurisdiction wherein the violation was alleged to have occurred or other appropriate court. Any person 2095 violating or failing, neglecting, or refusing to obey an order issued by the Department or the chief administrative officer or his designee on behalf of the VESCP authority may be compelled in a 2096 2097 proceeding instituted in the circuit court of the jurisdiction wherein the violation was alleged to have 2098 occurred or other appropriate court to obey same and to comply therewith by injunction, mandamus, or 2099 other appropriate remedy. Upon completion and approval of corrective action or obtaining an approved 2100 plan or any required permits, the order shall immediately be lifted. Nothing in this section shall prevent 2101 the Department, the Board, or the chief administrative officer or his designee on behalf of the VESCP 2102 authority from taking any other action specified in § 62.1-44.15:63. 2103

# § 62.1-44.15:59. Reporting.

2104 Each VESCP authority shall report to the Department, in a method such as an online reporting 2105 system and on a time schedule established by the Department, a listing of each land-disturbing activity 2106 for which a plan has been approved by the VESCP under this article. 2107

# § 62.1-44.15:60. Right of entry.

2108 The Department, the VESCP authority, where authorized to enforce this article, or any duly 2109 authorized agent of the Department or such VESCP authority may, at reasonable times and under 2110 reasonable circumstances, enter any establishment or upon any property, public or private, for the purpose of obtaining information or conducting surveys or investigations necessary in the enforcement 2111 2112 of the provisions of this article.

2113 In accordance with a performance bond with surety, cash escrow, letter of credit, any combination 2114 thereof, or such other legal arrangement, a VESCP authority may also enter any establishment or upon any property, public or private, for the purpose of initiating or maintaining appropriate actions that are 2115 2116 required by the permit conditions associated with a land-disturbing activity when a permittee, after 2117 proper notice, has failed to take acceptable action within the time specified. 2118

§ 62.1-44.15:61. Cooperation with federal and state agencies.

2119 A VESCP authority and the Board are authorized to cooperate and enter into agreements with any 2120 federal or state agency in connection with the requirements for erosion and sediment control with 2121 respect to land-disturbing activities. 2122

§ 62.1-44.15:62. Judicial appeals.

2123 A. A final decision by a county, city, or town, when serving as a VESCP authority under this article, 2124 shall be subject to judicial review, provided that an appeal is filed within 30 days from the date of any 2125 written decision adversely affecting the rights, duties, or privileges of the person engaging in or 2126 proposing to engage in land-disturbing activities.

2127 B. Final decisions of the Board, Department, or district shall be subject to judicial review in 2128 accordance with the provisions of the Administrative Process Act (§ 2.2-4000 et seq.).

#### 2129 § 62.1-44.15:63. Penalties, injunctions and other legal actions.

2130 A. Violators of § 62.1-44.15:55, 62.1-44.15:56, or 62.1-44.15:58 shall be guilty of a Class 1 2131 misdemeanor.

2132 B. Any person who has violated or failed, neglected, or refused to obey any regulation or order of 2133 the Board, any order, notice, or requirement of the Department or VESCP authority, any condition of a 2134 permit, or any provision of this article or associated regulation shall, upon a finding of an appropriate 2135 court, be assessed a civil penalty. If a locality or district serving as a VESCP authority has adopted a 2136 uniform schedule of civil penalties as permitted by subsection K of § 62.1-44.15:54, such assessment 2137 shall be in accordance with the schedule. The VESCP authority or the Department may issue a 2138 summons for collection of the civil penalty. In any trial for a scheduled violation, it shall be the burden 2139 of the locality or Department to show the liability of the violator by a preponderance of the evidence. 2140 An admission or finding of liability shall not be a criminal conviction for any purpose. Any civil 2141 penalties assessed by a court shall be paid into the treasury of the locality wherein the land lies, except 2142 that where the violator is the locality itself, or its agent, or where the Department is issuing the 2143 summons, the court shall direct the penalty to be paid into the state treasury.

2144 C. The VESCP authority, the Department, or the owner of property that has sustained damage or 2145 which is in imminent danger of being damaged may apply to the circuit court in any jurisdiction 2146 wherein the land lies or other appropriate court to enjoin a violation or a threatened violation under 2147 § 62.1-44.15:55, 62.1-44.15:56, or 62.1-44.15:58 without the necessity of showing that an adequate 2148 remedy at law does not exist; however, an owner of property shall not apply for injunctive relief unless 2149 (i) he has notified in writing the person who has violated the VESCP, the Department, and the VESCP 2150 authority that a violation of the VESCP has caused, or creates a probability of causing, damage to his 2151 property, and (ii) neither the person who has violated the VESCP, the Department, nor the VESCP 2152 authority has taken corrective action within 15 days to eliminate the conditions that have caused, or 2153 create the probability of causing, damage to his property.

D. In addition to any criminal or civil penalties provided under this article, any person who violates 2154 2155 any provision of this article may be liable to the VESCP authority or the Department, as appropriate, in 2156 a civil action for damages.

2157 E. Without limiting the remedies that may be obtained in this section, any person violating or failing, 2158 neglecting, or refusing to obey any injunction, mandamus, or other remedy obtained pursuant to this 2159 section shall be subject, in the discretion of the court, to a civil penalty not to exceed \$2,000 for each violation. A civil action for such violation or failure may be brought by the VESCP authority wherein 2160 2161 the land lies or the Department. Any civil penalties assessed by a court shall be paid into the treasury 2162 of the locality wherein the land lies, except that where the violator is the locality itself, or its agent, or 2163 other VESCP authority, or where the penalties are assessed as the result of an enforcement action 2164 brought by the Department, the court shall direct the penalty to be paid into the state treasury.

2165 F. With the consent of any person who has violated or failed, neglected, or refused to obey any 2166 regulation or order of the Board, any order, notice, or requirement of the Department or VESCP authority, any condition of a permit, or any provision of this article or associated regulations, the Board, the Director, or VESCP authority may provide, in an order issued by the Board or VESCP 2167 2168 authority against such person, for the payment of civil charges for violations in specific sums, not to 2169 2170 exceed the limit specified in subsection E. Such civil charges shall be instead of any appropriate civil 2171 penalty that could be imposed under subsection B or E.

2172 G. Upon request of a VESCP authority, the attorney for the Commonwealth shall take legal action to 2173 enforce the provisions of this article. Upon request of the Board, the Department, or the district, the 2174 Attorney General shall take appropriate legal action on behalf of the Board, the Department, or the 2175 district to enforce the provisions of this article.

2176 H. Compliance with the provisions of this article shall be prima facie evidence in any legal or 2177 equitable proceeding for damages caused by erosion or sedimentation that all requirements of law have 2178 been met and the complaining party must show negligence in order to recover any damages. 2179

§ 62.1-44.15:64. Stop work orders by Department; civil penalties.

2180 A. An aggrieved owner of property sustaining pecuniary damage resulting from a violation of an 2181 approved erosion and sediment control plan or required permit, or from the conduct of land-disturbing 2182 activities commenced without an approved plan or required permit, may give written notice of the 2183 alleged violation to the VESCP authority and to the Director.

B. Upon receipt of the notice from the aggrieved owner and notification to the VESCP authority, the 2184 2185 Director shall conduct an investigation of the aggrieved owner's complaint.

2186 C. If the VESCP authority has not responded to the alleged violation in a manner that causes the 2187 violation to cease and abates the damage to the aggrieved owner's property within 30 days following 2188 receipt of the notice from the aggrieved owner, the aggrieved owner may request that the Director 2189 require the violator to stop the violation and abate the damage to his property.

2190 D. If (i) the Director's investigation of the complaint indicates that the VESCP authority has not responded to the alleged violation as required by the VESCP, (ii) the VESCP authority has not 2191

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2192 responded to the alleged violation within 30 days from the date of the notice given pursuant to 2193 subsection A, and (iii) the Director is requested by the aggrieved owner to require the violator to cease 2194 the violation, then the Director shall give written notice to the VESCP authority that the Department 2195 intends to issue an order pursuant to subsection E.

2196 E. If the VESCP authority has not instituted action to stop the violation and abate the damage to the 2197 aggrieved owner's property within 10 days following receipt of the notice from the Director, the 2198 Department is authorized to issue an order requiring the owner, permittee, person responsible for 2199 carrying out an approved erosion and sediment control plan, or person conducting the land-disturbing 2200 activities without an approved plan or required permit to cease all land-disturbing activities until the violation of the plan or permit has ceased or an approved plan and required permits are obtained, as 2201 2202 appropriate, and specified corrective measures have been completed. The Department also may 2203 immediately initiate a program review of the VESCP.

2204 F. Such orders are to be issued after a hearing held in accordance with the requirements of the 2205 Administrative Process Act (§ 2.2-4000 et seq.), and they shall become effective upon service on the person by mailing with confirmation of delivery, sent to his address specified in the land records of the 2206 2207 locality, or by personal delivery by an agent of the Director. Any subsequent identical mail or notice 2208 that is sent by the Department may be sent by regular mail. However, if the Department finds that any 2209 such violation is grossly affecting or presents an imminent and substantial danger of causing harmful 2210 erosion of lands or sediment deposition in waters within the watersheds of the Commonwealth, it may 2211 issue, without advance notice or hearing, an emergency order directing such person to cease all 2212 land-disturbing activities on the site immediately and shall provide an opportunity for a hearing, after 2213 reasonable notice as to the time and place thereof, to such person, to affirm, modify, amend, or cancel 2214 such emergency order.

2215 G. If a person who has been issued an order or emergency order is not complying with the terms 2216 thereof, the Board may institute a proceeding in the appropriate circuit court for an injunction, 2217 mandamus, or other appropriate remedy compelling the person to comply with such order.

2218 H. Any person violating or failing, neglecting, or refusing to obey any injunction, mandamus, or other remedy obtained pursuant to subsection G shall be subject, in the discretion of the court, to a civil 2219 2220 penalty not to exceed \$2,000 for each violation. Any civil penalties assessed by a court shall be paid 2221 into the state treasury. 2222

### § 62.1-44.15:65. Authorization for more stringent regulations.

2223 A. As part of a VESCP, a district or locality is authorized to adopt more stringent soil erosion and 2224 sediment control regulations or ordinances than those necessary to ensure compliance with the Board's 2225 regulations, provided that the more stringent regulations or ordinances are based upon factual findings 2226 of local or regional comprehensive watershed management studies or findings developed through the 2227 implementation of an MS4 permit or a locally adopted watershed management study and are determined 2228 by the district or locality to be necessary to prevent any further degradation to water resources, to 2229 address total maximum daily load requirements, to protect exceptional state waters, or to address 2230 specific existing water pollution including nutrient and sediment loadings, stream channel erosion, 2231 depleted groundwater resources, or excessive localized flooding within the watershed and that prior to 2232 adopting more stringent regulations or ordinances, a public hearing is held after giving due notice. The 2233 VESCP authority shall report to the Board when more stringent stormwater management regulations or 2234 ordinances are determined to be necessary pursuant to this section. However, this section shall not be 2235 construed to authorize any district or locality to impose any more stringent regulations for plan 2236 approval or permit issuance than those specified in §§ 62.1-44.15:55 and 62.1-44.15:57.

2237 B. Any provisions of an erosion and sediment control program in existence before July 1, 2012, that 2238 contains more stringent provisions than this article shall be exempt from the analysis requirements of 2239 subsection A. 2240

## § 62.1-44.15:66. No limitation on authority Department of Mines, Minerals and Energy.

2241 The provisions of this article shall not limit the powers or duties of the Department of Mines, 2242 Minerals and Energy as they relate to strip mine reclamation under Chapters 16 (§ 45.1-180 et sea.), 17 2243 (§ 45.1-198 et seq.), and 19 (§ 45.1-226 et seq.) of Title 45.1 or oil or gas exploration under the 2244 Virginia Gas and Oil Act (§ 45.1-361.1 et seq.). 2245

#### Article 2.5.

### Chesapeake Bay Preservation Act.

#### 2247 § 62.1-44.15:67. Cooperative state-local program.

2246

2248 A. Healthy state and local economies and a healthy Chesapeake Bay are integrally related; balanced economic development and water quality protection are not mutually exclusive. The protection of the 2249 2250 public interest in the Chesapeake Bay, its tributaries, and other state waters and the promotion of the 2251 general welfare of the people of the Commonwealth require that (i) the counties, cities, and towns of 2252 Tidewater Virginia incorporate general water quality protection measures into their comprehensive

2253 plans, zoning ordinances, and subdivision ordinances; (ii) the counties, cities, and towns of Tidewater 2254 Virginia establish programs, in accordance with criteria established by the Commonwealth, that define 2255 and protect certain lands, hereinafter called Chesapeake Bay Preservation Areas, which if improperly 2256 developed may result in substantial damage to the water quality of the Chesapeake Bay and its 2257 tributaries; (iii) the Commonwealth make its resources available to local governing bodies by providing 2258 financial and technical assistance, policy guidance, and oversight when requested or otherwise required 2259 to carry out and enforce the provisions of this chapter; and (iv) all agencies of the Commonwealth 2260 exercise their delegated authority in a manner consistent with water quality protection provisions of 2261 local comprehensive plans, zoning ordinances, and subdivision ordinances when it has been determined 2262 that they comply with the provisions of this chapter.

2263 B. Local governments have the initiative for planning and for implementing the provisions of this 2264 article, and the Commonwealth shall act primarily in a supportive role by providing oversight for local 2265 governmental programs, by establishing criteria as required by this chapter, and by providing those 2266 resources necessary to carry out and enforce the provisions of this chapter. 2267

### § 62.1-44.15:68. Definitions.

2299

2268 For the purposes of this article, the following words shall have the meanings respectively ascribed to 2269 them:

2270 "Chesapeake Bay Preservation Area" means an area delineated by a local government in accordance 2271 with criteria established pursuant to § 62.1-44.15:72.

2272 "Criteria" means criteria developed by the Board pursuant to § 62.1-44.15:72 for the purpose of 2273 determining the ecological and geographic extent of Chesapeake Bay Preservation Areas and for use by 2274 local governments in permitting, denying, or modifying requests to rezone, subdivide, or use and develop 2275 land in Chesapeake Bay Preservation Areas.

"Department" means the Department of Environmental Quality. 2276

2277 "Director" means the Director of the Department of Environmental Quality.

2278 "Secretary" means the Secretary of Natural Resources.

2279 "Tidewater Virginia" means the following jurisdictions:

2280 The Counties of Accomack, Arlington, Caroline, Charles City, Chesterfield, Essex, Fairfax, Gloucester, Hanover, Henrico, Isle of Wight, James City, King and Queen, King George, King William, 2281 2282 Lancaster, Mathews, Middlesex, New Kent, Northampton, Northumberland, Prince George, Prince 2283 William, Richmond, Spotsylvania, Stafford, Surry, Westmoreland, and York, and the Cities of Alexandria, 2284 Chesapeake, Colonial Heights, Fairfax, Falls Church, Fredericksburg, Hampton, Hopewell, Newport 2285 News, Norfolk, Petersburg, Poquoson, Portsmouth, Richmond, Suffolk, Virginia Beach, and 2286 Williamsburg. 2287

## § 62.1-44.15:69. Powers and duties of the Board.

2288 The Board is responsible for carrying out the purposes and provisions of this article and is 2289 authorized to:

2290 1. Provide land use and development and water quality protection information and assistance to the 2291 various levels of local, regional, and state government within the Commonwealth.

2292 2. Consult, advise, and coordinate with the Governor, the Secretary, the General Assembly, other 2293 state agencies, regional agencies, local governments, and federal agencies for the purpose of 2294 implementing this chapter.

2295 3. Provide financial and technical assistance and advice to local governments and to regional and 2296 state agencies concerning aspects of land use and development and water quality protection pursuant to 2297 this chapter. 2298

4. Promulgate regulations pursuant to the Administrative Process Act (§ 2.2-4000 et seq.).

5. Develop, promulgate, and keep current the criteria required by § 62.1-44.15:72.

2300 6. Provide technical assistance and advice or other aid for the development, adoption, and 2301 implementation of local comprehensive plans, zoning ordinances, subdivision ordinances, and other land 2302 use and development and water quality protection measures utilizing criteria established by the Board to 2303 carry out the provisions of this chapter.

2304 7. Develop procedures for use by local governments to designate Chesapeake Bay Preservation Areas 2305 in accordance with the criteria developed pursuant to § 62.1-44.15:72.

2306 8. Ensure that local government comprehensive plans, zoning ordinances, and subdivision ordinances 2307 are in accordance with the provisions of this chapter. Determination of compliance shall be in 2308 accordance with the provisions of the Administrative Process Act (§ 2.2-4000 et seq.).

2309 9. Make application for federal funds that may become available under federal acts and to transmit 2310 such funds when applicable to any appropriate person.

2311 10. Take administrative and legal actions to ensure compliance by counties, cities, and towns with 2312 the provisions of this chapter including the proper enforcement and implementation of, and continual 2313 compliance with, this chapter.

2314 11. Perform such other duties and responsibilities related to the use and development of land and the 2315 protection of water quality as the Secretary may assign.

2316 § 62.1-44.15:70. Exclusive authority of Board to institute legal actions.

2317 The Board shall have the exclusive authority to institute or intervene in legal and administrative 2318 actions to ensure compliance by local governing bodies with this chapter and with any criteria or 2319 regulations adopted hereunder. 2320

## § 62.1-44.15:71. Program compliance.

2321 Program compliance reviews conducted in accordance with § 62.1-44.15:69 and the regulations 2322 associated with this article shall be coordinated where applicable with those being implemented in 2323 accordance with the erosion and sediment control and stormwater management provisions of this 2324 chapter and associated regulations. The Department may also conduct a comprehensive or partial 2325 program compliance review and evaluation of a local government program more frequently than the 2326 standard schedule.

2327 Following completion of a compliance review of a local government program, the Department shall 2328 provide results and compliance recommendations to the Board in the form of a corrective action 2329 agreement should deficiencies be found; otherwise, the Board may find the program compliant. When 2330 deficiencies are found, the Board will establish a schedule for the local government to come into 2331 compliance. The Board shall provide a copy of its decision to the local government that specifies the 2332 deficiencies, actions needed to be taken, and the approved compliance schedule. If the local government 2333 has not implemented the necessary compliance actions identified by the Board within 30 days following 2334 receipt of the corrective action agreement, or such additional period as is granted to complete the 2335 implementation of the compliance actions, then the Board shall have the authority to issue a special 2336 order to any local government imposing a civil penalty not to exceed \$5,000 per day with the maximum 2337 amount not to exceed \$20,000 per violation for noncompliance with the state program, to be paid into 2338 the state treasury and deposited in the Virginia Stormwater Management Fund established by 2339 § 62.1-44.15:29.

2340 The Administrative Process Act (§ 2.2-4000 et seq.) shall govern the activities and proceedings of the 2341 Board under this article and the judicial review thereof.

2342 In lieu of issuing a special order, the Board is also authorized to take legal action against a local 2343 government to ensure compliance. 2344

### § 62.1-44.15:72. Board to develop criteria.

2345 A. In order to implement the provisions of this article and to assist counties, cities, and towns in 2346 regulating the use and development of land and in protecting the quality of state waters, the Board shall 2347 promulgate regulations that establish criteria for use by local governments to determine the ecological 2348 and geographic extent of Chesapeake Bay Preservation Areas. The Board shall also promulgate 2349 regulations that establish criteria for use by local governments in granting, denying, or modifying 2350 requests to rezone, subdivide, or use and develop land in these areas.

2351 B. In developing and amending the criteria, the Board shall consider all factors relevant to the protection of water quality from significant degradation as a result of the use and development of land. 2352 2353 The criteria shall incorporate measures such as performance standards, best management practices, and 2354 various planning and zoning concepts to protect the quality of state waters while allowing use and 2355 development of land consistent with the provisions of this chapter. The criteria adopted by the Board, 2356 operating in conjunction with other state water quality programs, shall encourage and promote (i) 2357 protection of existing high quality state waters and restoration of all other state waters to a condition or 2358 quality that will permit all reasonable public uses and will support the propagation and growth of all 2359 aquatic life, including game fish, which might reasonably be expected to inhabit them; (ii) safeguarding 2360 the clean waters of the Commonwealth from pollution; (iii) prevention of any increase in pollution; (iv) 2361 reduction of existing pollution; and (v) promotion of water resource conservation in order to provide for 2362 the health, safety, and welfare of the present and future citizens of the Commonwealth.

- 2363 C. Prior to the development or amendment of criteria, the Board shall give due consideration to, 2364 among other things, the economic and social costs and benefits which can reasonably be expected to 2365 obtain as a result of the adoption or amendment of the criteria.
- 2366 D. In developing such criteria the Board may consult with and obtain the comments of any federal, 2367 state, regional, or local agency that has jurisdiction by law or special expertise with respect to the use 2368 and development of land or the protection of water. The Board shall give due consideration to the 2369 comments submitted by such federal, state, regional, or local agencies.
- 2370 E. Effective July 1, 2014, requirements promulgated under this article directly related to compliance 2371 with the erosion and sediment control and stormwater management provisions of this chapter and 2372 regulated under the authority of those provisions shall cease to have effect.

#### 2373 § 62.1-44.15:73. Local government authority.

2374 Counties, cities, and towns are authorized to exercise their police and zoning powers to protect the

2375 quality of state waters consistent with the provisions of this article.

2376 § 62.1-44.15:74. Local governments to designate Chesapeake Bay Preservation Areas; incorporate 2377 into local plans and ordinances; impose civil penalties.

2378 A. Counties, cities, and towns in Tidewater Virginia shall use the criteria developed by the Board to 2379 determine the extent of the Chesapeake Bay Preservation Area within their jurisdictions. Designation of 2380 Chesapeake Bay Preservation Areas shall be accomplished by every county, city, and town in Tidewater 2381 Virginia not later than 12 months after adoption of criteria by the Board.

2382 B. Counties, cities, and towns in Tidewater Virginia shall incorporate protection of the quality of 2383 state waters into each locality's comprehensive plan consistent with the provisions of this article.

2384 C. All counties, cities, and towns in Tidewater Virginia shall have zoning ordinances that incorporate 2385 measures to protect the quality of state waters in the Chesapeake Bay Preservation Areas consistent 2386 with the provisions of this article. Zoning in Chesapeake Bay Preservation Areas shall comply with all 2387 criteria set forth in or established pursuant to § 62.1-44.15:72

2388 D. Counties, cities, and towns in Tidewater Virginia shall incorporate protection of the quality of 2389 state waters in Chesapeake Bay Preservation Areas into their subdivision ordinances consistent with the provisions of this article. Counties, cities, and towns in Tidewater Virginia shall ensure that all 2390 2391 subdivisions developed pursuant to their subdivision ordinances comply with all criteria developed by 2392 the Board.

2393 E. In addition to any other remedies which may be obtained under any local ordinance enacted to 2394 protect the quality of state waters in Chesapeake Bay Preservation Areas, counties, cities, and towns in 2395 Tidewater Virginia may incorporate the following penalties into their zoning, subdivision, or other 2396 ordinances:

2397 1. Any person who (i) violates any provision of any such ordinance or (ii) violates or fails, neglects, 2398 or refuses to obey any local governmental body's or official's final notice, order, rule, regulation, or 2399 variance or permit condition authorized under such ordinance shall, upon such finding by an 2400 appropriate circuit court, be assessed a civil penalty not to exceed \$5,000 for each day of violation. 2401 Such civil penalties may, at the discretion of the court assessing them, be directed to be paid into the 2402 treasury of the county, city, or town in which the violation occurred for the purpose of abating 2403 environmental damage to or restoring Chesapeake Bay Preservation Areas therein, in such a manner as 2404 the court may direct by order, except that where the violator is the county, city, or town itself, or its 2405 agent, the court shall direct the penalty to be paid into the state treasury.

2406 2. With the consent of any person who (i) violates any provision of any local ordinance related to 2407 the protection of water quality in Chesapeake Bay Preservation Areas or (ii) violates or fails, neglects, 2408 or refuses to obey any local governmental body's or official's notice, order, rule, regulation, or variance 2409 or permit condition authorized under such ordinance, the local government may provide for the issuance 2410 of an order against such person for the one-time payment of civil charges for each violation in specific 2411 sums, not to exceed \$10,000 for each violation. Such civil charges shall be paid into the treasury of the county, city, or town in which the violation occurred for the purpose of abating environmental damage 2412 2413 to or restoring Chesapeake Bay Preservation Areas therein, except that where the violator is the county, 2414 city, or town itself, or its agent, the civil charges shall be paid into the state treasury. Civil charges 2415 shall be in lieu of any appropriate civil penalty that could be imposed under subdivision 1. Civil 2416 charges may be in addition to the cost of any restoration required or ordered by the local governmental 2417 body or official.

2418 F. Localities that are subject to the provisions of this article may by ordinance adopt an appeal 2419 period for any person aggrieved by a decision of a board that has been established by the locality to 2420 hear cases regarding ordinances adopted pursuant to this article. The ordinance shall allow the 2421 aggrieved party a minimum of 30 days from the date of such decision to appeal the decision to the 2422 circuit court. 2423

## § 62.1-44.15:75. Local governments outside of Tidewater Virginia may adopt provisions.

2424 Any local government, although not a part of Tidewater Virginia, may employ the criteria developed 2425 pursuant to § 62.1-44.15:72 and may incorporate protection of the quality of state waters into their 2426 comprehensive plans, zoning ordinances, and subdivision ordinances consistent with the provisions of 2427 this article. 2428

### § 62.1-44.15:76. Local government requirements for water quality protection.

2429 Local governments shall employ the criteria promulgated by the Board to ensure that the use and 2430 development of land in Chesapeake Bay Preservation Areas shall be accomplished in a manner that 2431 protects the quality of state waters consistent with the provisions of this article. 2432

# § 62.1-44.15:77. Effect on other governmental authority.

2433 The authorities granted herein are supplemental to other state, regional, and local governmental 2434 authority. No authority granted to a local government by this article shall affect in any way the 2435 authority of the Board. No authority granted to a local government by this article shall limit in any way

**2436** any other planning, zoning, or subdivision authority of that local government.

2437 § 62.1-44.15:78. State agency consistency.

All agencies of the Commonwealth shall exercise their authorities under the Constitution and laws of
Virginia in a manner consistent with the provisions of comprehensive plans, zoning ordinances, and
subdivision ordinances that comply with §§ 62.1-44.15:74 and 62.1-44.15:75.

- 2441 § 62.1-44.15:79. Vested rights protected.
- 2442 The provisions of this article shall not affect vested rights of any landowner under existing law.

2443 § 62.1-44.19:13. Definitions.

As used in this article, unless the context requires a different meaning:

"Annual mass load of total nitrogen" (expressed in pounds per year) means the daily total nitrogen
concentration (expressed as mg/L to the nearest 0.01 mg/L) multiplied by the flow volume of effluent
discharged during the 24-hour period (expressed as MGD to the nearest 0.01 MGD), multiplied by 8.34
and rounded to the nearest whole number to convert to pounds per day (lbs/day) units, then totaled for
the calendar month to convert to pounds per month (lbs/mo) units, and then totaled for the calendar year
to convert to pounds per year (lbs/yr) units.

"Annual mass load of total phosphorus" (expressed in pounds per year) means the daily total phosphorus concentration (expressed as mg/L to the nearest 0.01mg/L) multiplied by the flow volume of effluent discharged during the 24-hour period (expressed as MGD to the nearest 0.01 MGD) multiplied by 8.34 and rounded to the nearest whole number to convert to pounds per day (lbs/day) units, then totaled for the calendar month to convert to pounds per month (lbs/mo) units, and then totaled for the calendar year to convert to pounds per year (lbs/yr) units.

2457 "Association" means the Virginia Nutrient Credit Exchange Association authorized by this article.

2458 "Attenuation" means the rate at which nutrients are reduced through natural processes during2459 transport in water.

2460 "Best management practice," "practice," or "BMP" means a structural practice, nonstructural
2461 practice, or other management practice used to prevent or reduce nutrient loads associated with
2462 stormwater from reaching surface waters or the adverse effects thereof.

2463 "Biological nutrient removal technology" means (i) technology that will achieve an annual average
2464 total nitrogen effluent concentration of eight milligrams per liter and an annual average total phosphorus
2465 effluent concentration of one milligram per liter, or (ii) equivalent reductions in loads of total nitrogen
2466 and total phosphorus through the recycle or reuse of wastewater as determined by the Department.

2467 "Delivered total nitrogen load" means the discharged mass load of total nitrogen from a point source2468 that is adjusted by the delivery factor for that point source.

2469 "Delivered total phosphorus load" means the discharged mass load of total phosphorus from a point2470 source that is adjusted by the delivery factor for that point source.

2471 "Delivery factor" means an estimate of the number of pounds of total nitrogen or total phosphorus
2472 delivered to tidal waters for every pound discharged from a permitted facility, as determined by the
2473 specific geographic location of the permitted facility, to account for attenuation that occurs during
2474 riverine transport between the permitted facility and tidal waters. Delivery factors shall be calculated
2475 using the Chesapeake Bay Program watershed model.

2476 "Department" means the Department of Environmental Quality.

2477 "Equivalent load" means 2,300 pounds per year of total nitrogen and 300 pounds per year of total phosphorus at a flow volume of 40,000 gallons per day; 5,700 pounds per year of total nitrogen and 760 pounds per year of total phosphorus at a flow volume of 100,000 gallons per day; and 28,500 pounds per year of total nitrogen and 3,800 pounds per year of total phosphorus at a flow volume of 500,000 gallons per day.

2482 "Facility" means a point source discharging or proposing to discharge total nitrogen or total
2483 phosphorus to the Chesapeake Bay or its tributaries. This term does not include confined animal feeding
2484 operations, discharges of stormwater, return flows from irrigated agriculture, or vessels.

**2485** "General permit" means the general permit authorized by this article.

**2486** "MS4" means a municipal separate storm sewer system.

2487 "Nutrient credit" or "credit" means a nutrient reduction that is certified pursuant to this article and
2488 expressed in pounds of phosphorus or nitrogen either (i) delivered to tidal waters when the credit is
2489 generated within the Chesapeake Bay Watershed or (ii) as otherwise specified when generated in the
2490 Southern Rivers watersheds. "Nutrient credit" does not include point source nitrogen credits or point
2491 source phosphorus credits as defined in this section.

2492 "Nutrient credit-generating entity" means an entity that generates nonpoint source nutrient credits.

2493 "Permitted facility" means a facility authorized by the general permit to discharge total nitrogen or
2494 total phosphorus. For the sole purpose of generating point source nitrogen credits or point source
2495 phosphorus credits, "permitted facility" shall also mean the Blue Plains wastewater treatment facility
2496 operated by the District of Columbia Water and Sewer Authority.

2497 "Permittee" means a person authorized by the general permit to discharge total nitrogen or total 2498 phosphorus.

2499 "Point source nitrogen credit" means the difference between (i) the waste load allocation for a 2500 permitted facility specified as an annual mass load of total nitrogen, and (ii) the monitored annual mass 2501 load of total nitrogen discharged by that facility, where clause (ii) is less than clause (i), and where the 2502 difference is adjusted by the applicable delivery factor and expressed as pounds per year of delivered 2503 total nitrogen load.

2504 "Point source phosphorus credit" means the difference between (i) the waste load allocation for a 2505 permitted facility specified as an annual mass load of total phosphorus, and (ii) the monitored annual 2506 mass load of total phosphorus discharged by that facility, where clause (ii) is less than clause (i), and 2507 where the difference is adjusted by the applicable delivery factor and expressed as pounds per year of 2508 delivered total phosphorus load.

2509 "State-of-the-art nutrient removal technology" means (i) technology that will achieve an annual 2510 average total nitrogen effluent concentration of three milligrams per liter and an annual average total 2511 phosphorus effluent concentration of 0.3 milligrams per liter, or (ii) equivalent load reductions in total 2512 nitrogen and total phosphorus through recycle or reuse of wastewater as determined by the Department.

2513 "Tributaries" means those river basins for which separate tributary strategies were prepared pursuant 2514 to § 2.2-218 and includes the Potomac, Rappahannock, York, and James River Basins, and the Eastern 2515 Coastal Basin, which encompasses the creeks and rivers of the Eastern Shore of Virginia that are west 2516 of Route 13 and drain into the Chesapeake Bay.

2517 "Waste load allocation" means (i) the water quality-based annual mass load of total nitrogen or 2518 annual mass load of total phosphorus allocated to individual facilities pursuant to the Water Quality 2519 Management Planning Regulation (9 VAC 25-720) or its successor, or permitted capacity in the case of 2520 nonsignificant dischargers; (ii) the water quality-based annual mass load of total nitrogen or annual mass 2521 load of total phosphorus acquired pursuant to § 62.1-44.19:15 for new or expanded facilities; or (iii) 2522 applicable total nitrogen or total phosphorus waste load allocations under the Chesapeake Bay total 2523 maximum daily loads (TMDLs) to restore or protect the water quality and beneficial uses of the Chesapeake Bay or its tidal tributaries. 2524 2525

## § 62.1-44.19:15. New or expanded facilities.

2526 A. An owner or operator of a new or expanded facility shall comply with the applicable requirements 2527 of this section as a condition of the facility's coverage under the general permit.

2528 1. An owner or operator of a facility authorized by a Virginia Pollutant Discharge Elimination 2529 System permit first issued before July 1, 2005, that expands his facility to discharge 100,000 gallons or 2530 more per day, or an equivalent load directly into tidal waters, or 500,000 gallons or more per day, or an 2531 equivalent load, directly into nontidal waters shall demonstrate to the Department that he has acquired 2532 waste load allocations sufficient to offset any increase in his delivered total nitrogen and delivered total 2533 phosphorus loads resulting from any expansion beyond his waste load allocations or permitted design 2534 capacity as of July 1, 2005, and will install state-of-the-art nutrient removal technology at the time of 2535 the expansion.

2536 2. An owner or operator of a facility authorized by a Virginia Pollutant Discharge Elimination 2537 System permit first issued before July 1, 2005, that expands his facility to discharge 100,000 gallons or 2538 more per day up to and including 499,999 gallons per day, or an equivalent load, directly into nontidal 2539 waters, shall demonstrate to the Department that he has acquired waste load allocations sufficient to 2540 offset any increase in his delivered total nitrogen and delivered total phosphorus loads resulting from 2541 any expansion beyond his permitted capacity as of July 1, 2005, and will install, at a minimum, 2542 biological nutrient removal technology at the time of the expansion.

2543 3. An owner or operator of a facility authorized by a Virginia Pollutant Discharge Elimination 2544 System permit first issued before July 1, 2005, that expands his facility to discharge 40,000 gallons or 2545 more per day up to and including 99,999 gallons per day, or an equivalent load, directly into tidal or 2546 nontidal waters, shall demonstrate to the Department that he has acquired waste load allocations 2547 sufficient to offset any increase in his delivered total nitrogen and delivered total phosphorus loads 2548 resulting from any expansion beyond his permitted capacity as of July 1, 2005.

2549 4. An owner or operator of a facility authorized by a Virginia Pollutant Discharge Elimination 2550 System permit first issued on or after July 1, 2005, to discharge 40,000 gallons or more per day, or an 2551 equivalent load, shall demonstrate to the Department that he has acquired waste load allocations 2552 sufficient to offset his delivered total nitrogen and delivered total phosphorus loads, and will install (i) at 2553 a minimum, biological nutrient removal technology at any facility authorized to discharge up to and 2554 including 99,999 gallons per day, or an equivalent load, directly into tidal and nontidal waters, or up to 2555 and including 499,999 gallons per day, or an equivalent load, to nontidal waters; and (ii) state-of-the-art 2556 nutrient removal technology at any facility authorized to discharge 100,000 gallons or more per day, or 2557 an equivalent load, directly into tidal waters, or 500,000 gallons or more per day, or an equivalent load,

**2558** directly into nontidal waters.

5. An owner or operator of a facility treating domestic sewage authorized by a Virginia Pollutant
Discharge Elimination System permit with a discharge greater than 1,000 gallons per day up to and
including 39,999 gallons per day that has not commenced the discharge of pollutants prior to January 1,
2011, shall demonstrate to the Department that he has acquired waste load allocations sufficient to offset
his delivered total nitrogen and delivered total phosphorus loads prior to commencing the discharge,
except when the facility is for short-term temporary use only or when treatment of domestic sewage is
not the primary purpose of the facility.

B. Waste load allocations required by this section to offset new or increased delivered total nitrogen and delivered total phosphorus loads shall be acquired in accordance with this subsection.

**2568** 1. Such allocations may be acquired from one or a combination of the following:

a. Acquisition of all or a portion of the waste load allocations or point source nitrogen or point source phosphorus credits from one or more permitted facilities in the same tributary;

b. Acquisition of credits certified by the Board pursuant to § 62.1-44.19:20 or certified by the Soil
and Water Conservation Board pursuant to § 10.1-603.15:2. Such best management practices shall
achieve reductions beyond those already required by or funded under federal or state law, or the
Virginia Chesapeake Bay TMDL Watershed Implementation Plan, and shall be installed in the same
tributary in which the new or expanded facility is located and included as conditions of the facility's
individual Virginia Pollutant Discharge Elimination System permit;

2577 c. Acquisition of allocations purchased through the Nutrient Offset Fund established pursuant to2578 § 10.1-2128.2; or

d. Acquisition of allocations through such other means as may be approved by the Department on a case-by-case basis.

2581 2. Such allocations or credits shall be provided for a minimum period of five years with each registration under the general permit. This subdivision shall not preclude the Board from adopting longer-term or permanent allocation requirements by regulation.

3. The Board shall give priority to allocations or credits acquired in accordance with subdivisions 1
a, 1 b, and 1 d. The Board shall approve allocations acquired in accordance with subdivision 1 d only
after the owner or operator has demonstrated that he has made a good faith effort to acquire sufficient
allocations in accordance with subdivisions 1 a, 1 b, and 1 d and that such allocations are not
reasonably available taking into account timing, cost, and other relevant factors.

2589 4. Notwithstanding the priority provisions in subdivision 3, the Board may grant a waste load 2590 allocation in accordance with subdivision 1 d to an owner or operator of a facility authorized by a 2591 Virginia Pollution Abatement permit to land apply domestic sewage if (i) the Virginia Pollution 2592 Abatement permit was issued before July 1, 2005; (ii) the waste load allocation does not exceed such 2593 facility's permitted design capacity as of July 1, 2005; (iii) the waste treated by the existing facility is 2594 going to be treated and discharged pursuant to a Virginia Pollutant Discharge Elimination System permit 2595 for a new discharge; and (iv) the owner or operator installs state-of-the-art nutrient removal technology 2596 at such facility. Such facilities cannot generate credits or waste load allocations, based upon the removal 2597 of land application sites, that can be acquired by other permitted facilities to meet the requirements of 2598 this article.

2599 C. Until such time as the Director finds that no allocations are reasonably available in an individual 2600 tributary, the general permit shall provide for the acquisition of allocations through payments into the 2601 Nutrient Offset Fund established in § 10.1-2128.2. Such payments shall be promptly applied by the 2602 Department to achieve equivalent point or nonpoint source reductions in the same tributary beyond those reductions already required by or funded under federal or state law or the Virginia Chesapeake Bay 2603 2604 TMDL Watershed Implementation Plan. The general permit shall base the cost of each pound of 2605 allocation on (i) the estimated cost of achieving a reduction of one pound of nitrogen or phosphorus at 2606 the facility that is securing the allocation, or comparable facility, for each pound of allocation acquired; 2607 or (ii) the average cost of reducing two pounds of nitrogen or phosphorus from nonpoint sources in the 2608 same tributary for each pound of allocation acquired, whichever is higher. Upon each reissuance of the 2609 general permit, the Board may adjust the cost of each pound of allocation based on current costs and 2610 cost estimates.

2611 D. The acquisition of nutrient allocations or credits from animal waste-to-energy or animal waste 2612 reduction facilities, or the acquisition of such nutrient allocations or credits from entities acting on 2613 behalf of such facilities, shall be considered point source allocations or credits for all nutrient trading 2614 purposes and shall not be subject to any otherwise applicable nonpoint source trading ratio if the best 2615 management practice being used to generate such nutrient allocations or credits is a point source nutrient 2616 removal technology. Point source nutrient removal technology shall include animal waste gasification in 2617 which lab analysis of the animal waste reveals the concentration of nutrients in the animal waste being 2618 fed into the gasifier, and the fate of the nutrients during the animal waste gasification process, is known

2619 and documented using studies such as air emissions tests and ash analyses. 2620

## § 62.1-44.19:20. Nutrient credit certification.

2621 A. The Board may adopt regulations for the purpose of establishing procedures for the certification 2622 of point source nutrient credits except that no certification shall be required for point source nitrogen 2623 and point source phosphorus credits generated by point sources regulated under the Watershed General 2624 Virginia Pollutant Discharge Elimination System Permit issued pursuant to § 62.1-44.19:14. The Board 2625 may shall adopt regulations for the purpose of establishing procedures for the certification of *nonpoint* source nutrient credits other than (i) point source nitrogen or point source phosphorus credits generated 2626 2627 by point sources covered by the general permit issued pursuant to § 62.1-44.19:14 and (ii) nutrient 2628 credits certified by the Soil and Water Conservation Board and the Department of Conservation and 2629 Recreation pursuant to Article 1.1:1 (§ 10.1-603.15:1 et seq.) of Chapter 6 of Title 10.1. During the 2630 promulgation of the regulations, the Board shall consult with the Department of Conservation and 2631 Recreation to avoid duplication and to promote consistency where appropriate.

2632 B. Regulations adopted pursuant to this section shall:

2633

1. Establish procedures for the certification and registration of credits, including:

2634 a. Certifying credits that may be generated from effective nutrient controls or removal practices, 2635 including activities associated with the types of facilities or practices historically regulated by the Board, 2636 such as water withdrawal and treatment and wastewater collection, treatment, and beneficial reuse; and

2637 b. Certifying credits that may be generated from agricultural and urban stormwater best management 2638 practices, use or management of manures, managed turf, land use conversion, stream or wetlands 2639 projects, shellfish aquaculture, algal harvesting, and other established or innovative methods of nutrient 2640 control or removal, as appropriate;

2641 c. Establishing a process and standards for wetland or stream credits to be converted to nutrient 2642 credits. Such process and standards shall only apply to wetland or stream credits that were established after July 1, 2005, and have not been transferred or used. Under no circumstances shall such credits be 2643 2644 used for both wetland or stream credit and nutrient credit purposes; 2645

d. Certifying credits from multiple practices that are bundled as a package by the applicant;

2646 e. Prohibiting the certification of credits generated from activities funded by federal or state water 2647 quality grant funds other than controls and practices under subdivision  $B \ 1$  a; however, baseline levels 2648 may be achieved through the use of such grants;

2649 f. Establishing a timely and efficient certification process including application requirements, a 2650 reasonable application fee schedule not to exceed \$10,000 per application, and review and approval 2651 procedures: and 2652

g. Requiring public notification of a proposed nutrient credit-generating entity;

2653 2. Establish credit calculation procedures for proposed credit-generating practices, including the 2654 determination of:

2655 a. Baselines for credits certified under subdivision B 1 a in accordance with any applicable 2656 provisions of the Virginia Chesapeake Bay TMDL Watershed Implementation Plan or approved TMDLs; 2657 and

2658 b. Baselines established for agricultural practices, which shall be those actions necessary to achieve 2659 a level of reduction assigned in the Virginia Chesapeake Bay TMDL Watershed Implementation Plan or 2660 approved TMDLs as implemented on the tract, field, or other land area under consideration;

2661 c. Baselines for urban practices from new development and redevelopment, which shall be in 2662 compliance with postconstruction nutrient loading requirements of the Virginia Stormwater Management 2663 Program regulations. Baselines for all other existing development shall be at a level necessary to 2664 achieve the reductions assigned in the urban sector in the Virginia Chesapeake Bay TMDL Watershed 2665 Implementation Plan or approved TMDLs;

2666 d. Baselines for land use conversion, which shall be based on the pre-conversion land use and the level of reductions assigned in the Virginia Chesapeake Bay TMDL Watershed Implementation Plan or 2667 2668 approved TMDLs applicable to that land use;

2669 e. Baselines for other nonpoint source credit-generating practices, which shall be based on the 2670 Virginia Chesapeake Bay TMDL Watershed Implementation Plan or approved TMDLs using the best 2671 available scientific and technical information;

2672 f. Unless otherwise established by the Board, for certification within the Chesapeake Bay Watershed 2673 a credit-generating practice that involves land use conversion, which shall represent controls beyond 2674 those in place as of July 1, 2005. For other waters for which a TMDL has been approved, the practice 2675 shall represent controls beyond those in place at the time of TMDL approval;

2676 g. Baseline dates for all other credit-generating practices, which shall be based on the Virginia 2677 Chesapeake Bay TMDL Watershed Implementation Plan or approved TMDLs; and

2678 h. Credit quantities, which shall be established using the best available scientific and technical 2679 information at the time of certification;

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2680 3. Provide certification of credits on an appropriate temporal basis, such as annual, term of years, or 2681 perpetual, depending on the nature of the credit-generating practice. A credit shall be certified for a term 2682 of no less than 12 months;

2683 4. Establish operation and maintenance requirements and associated financial assurance requirements 2684 to include alternatives such as requirements to reasonably assure the generation of the credit depending 2685 on the nature of the credit-generating activity and use, such as legal instruments for perpetual credits, 2686 operation and maintenance requirements, and associated financial assurance requirements. Financial 2687 assurance requirements may include letters of credit, escrows, surety bonds, insurance, and where the 2688 credits are used or generated by a locality, authority, utility, sanitation district, or permittee operating an 2689 MS4 or a point source permitted under this article, its existing tax or rate authority;

2690 5. Establish appropriate reporting requirements;

2691 6. Provide for the ability of the Department to inspect or audit for compliance with the requirements 2692 of such regulations;

2693 7. Provide that the option to acquire nutrient credits for compliance purposes shall not eliminate any 2694 requirement to comply with local water quality requirements; and

2695 8. Establish a credit retirement requirement whereby five percent of nonpoint source credits in the 2696 Chesapeake Bay Watershed other than controls and practices under subdivision B 1 a are permanently 2697 retired at the time of certification pursuant to this section for the purposes of offsetting growth in 2698 unregulated nutrient loads; and 2699

9. Establish such other requirements as the Board deems necessary and appropriate.

2700 C. Prior to the adoption of such regulations, the Board shall certify credits that may be generated 2701 from effective nutrient controls or removal practices, including activities associated with the types of 2702 facilities or practices historically regulated by the Board, such as water withdrawal and treatment and 2703 wastewater collection, treatment, and beneficial reuse, on a case-by-case basis using the best available 2704 scientific and technical information.

2705 D. The Department shall establish and maintain an online Virginia Nutrient Credit Registry of 2706 credits as follows:

2707 1. The registry shall include all nonpoint source credits certified pursuant to this article and may 2708 include point source nitrogen and point source phosphorus credits generated from point sources covered 2709 by the general permit issued pursuant to § 62.1-44.19:14 or point source nutrient credits certified 2710 pursuant to this section at the option of the owner. No other credits shall be valid for compliance 2711 purposes.

2712 2. Registration of credits on the registry shall not preclude or restrict the right of the owner of such 2713 credits from transferring the credits on such commercial terms as may be established by and between 2714 the owner and the regulated or unregulated party acquiring the credits.

3. The Department shall establish procedures for the listing and tracking of credits on the registry, 2715 2716 including but not limited to (i) notification of the availability of new nutrient credits to the locality 2717 where the credit-generating practice is implemented at least five business days prior to listing on the 2718 registry to provide the locality an opportunity to acquire such credits at fair market value for 2719 compliance purposes and (ii) notification that the listing of credits on the registry does not constitute a 2720 representation by the Board or the owner that the credits will satisfy the specific regulatory 2721 requirements applicable to the prospective user's intended use and that the prospective user is 2722 encouraged to contact the Board for technical assistance to identify limitations, if any, applicable to the 2723 intended use. 2724

4. The registry shall be publicly accessible without charge.

2725 E. The owner or operator of a nonpoint source nutrient credit-generating entity that fails to comply 2726 with the provisions of this section shall be subject to the enforcement and penalty provisions of 2727 § 62.1-44.19:22.

2728 F. Nutrient credits from stormwater nonpoint nutrient credit-generating facilities in receipt of a 2729 Nonpoint Nutrient Offset Authorization for Transfer letter from the Department prior to July 1, 2012, 2730 shall be considered certified nutrient credits and shall not be subject to further certification 2731 requirements or to the credit retirement requirement under subdivision B 8. However, such facilities 2732 shall be subject to the other provisions of this article, including registration, inspection, reporting, and 2733 enforcement. 2734

## § 62.1-44.19:21. Nutrient credit use by regulated entities.

2735 A. An MS4 permittee may acquire, use, and transfer nutrient credits for purposes of compliance with 2736 any waste load allocations established as effluent limitations in an MS4 permit issued pursuant to § 62.1-44.15:25. Such method of compliance may be approved by the Department following review of a 2737 2738 compliance plan submitted by the permittee that includes the use of nutrient credits. The permittee may 2739 use such credits for compliance purposes only if (i) the credits, whether annual, term, or perpetual, are generated and applied for purposes of compliance for the same calendar year; (ii) the credits are 2740

2741 acquired no later than a date following the calendar year in which the credits are applied as specified 2742 by the Department consistent with the permittee's Virginia Stormwater Management Program (VSMP) 2743 permit annual report deadline under such permit; (iii) the credits are generated in the same locality or 2744 tributary, except that permittees in the Eastern Coastal Basin may also acquire credits from the 2745 Potomac and Rappahannock tributaries; and (iv) the credits either are point source nitrogen or point 2746 source phosphorus credits generated by point sources covered by the general permit issued pursuant to 2747 § 62.1-44.19:14, or are certified pursuant to § 62.1-44.19:20. An MS4 permittee may enter into an 2748 agreement with one or more other MS4 permittees within the same locality or within the same or 2749 adjacent eight-digit hydrologic unit code to collectively meet the sum of any waste load allocations in 2750 their permits. Such permittees shall submit to the Department for approval a compliance plan to achieve 2751 their aggregate permit waste load allocations.

2752 B. Those applicants required to comply with water quality requirements for land-disturbing activities operating under a General VSMP Permit for Discharges of Stormwater from Construction Activities or 2753 2754 a Construction Individual Permit may acquire and use perpetual nutrient credits certified and registered 2755 on the Virginia Nutrient Credit Registry in accordance with § 62.1-44.15:35.

2756 C. Confined animal feeding operations issued permits pursuant to this chapter may acquire, use, and 2757 transfer credits for compliance with any waste load allocations contained in the provisions of a Virginia 2758 Pollutant Discharge Elimination System (VPDES) permit. Such method of compliance may be approved 2759 by the Department following review of a compliance plan submitted by the permittee that includes the 2760 use of nutrient credits.

2761 D. Facilities registered under the Industrial Stormwater General Permit issued pursuant to this chapter may acquire, use, and transfer credits for compliance with any waste load allocations 2762 2763 established as effluent limitations in a VPDES permit. Such method of compliance may be approved by 2764 the Department following review of a compliance plan submitted by the permittee that includes the use 2765 of nutrient credits.

2766 E. Public notice of each compliance plan submitted for approval pursuant to this section shall be 2767 given by the Department.

2768 F. This section shall not be construed to limit or otherwise affect the authority of the Board to 2769 establish and enforce more stringent water quality-based effluent limitations for total nitrogen or total 2770 phosphorus in permits where those limitations are necessary to protect local water quality. The 2771 exchange or acquisition of credits pursuant to this article shall not affect any requirement to comply 2772 with such local water quality-based limitations. 2773

## § 62.1-44.19:22. Enforcement and penalties.

2774 A. Transfer of certified nutrient credits by an operator of a nutrient credit-generating entity may be 2775 suspended by the Department until such time as the operator comes into compliance with this article 2776 and attendant regulations.

2777 B. Any operator of a nutrient credit-generating entity who violates any provision of this article, or of 2778 any regulations adopted hereunder, shall be subject to a civil penalty not to exceed \$10,000 within the 2779 discretion of the court. The Department may issue a summons for collection of the civil penalty, and the 2780 action may be prosecuted in the appropriate circuit court. When the penalties are assessed by the court 2781 as a result of a summons issued by the Department, the court shall direct the penalty to be paid into the 2782 state treasury and deposited by the State Treasurer into the Virginia Stormwater Management Fund 2783 established pursuant to § 62.1-44.15:29. 2784

### § 62.1-44.19:23. Appeals.

2785 Any person applying to establish a nutrient credit-generating entity or an operator of a nutrient 2786 credit-generating entity aggrieved by any action of the Department taken in accordance with this 2787 section, or by inaction of the Department, shall have the right to review in accordance with the 2788 provisions of the Administrative Process Act (§ 2.2-4000 et seq.). 2789

### § 62.1-44.23. Enforcement by injunction, etc.

2790 Any person violating or failing, neglecting or refusing to obey any rule, regulation, order, water 2791 quality standard, pretreatment standard, or requirement of or any provision of any certificate issued by 2792 the Board, or by the owner of a publicly owned treatment works issued to an industrial user, or any 2793 provisions of this chapter, except as provided by a separate article, may be compelled in a proceeding 2794 instituted in any appropriate court by the Board to obey same and to comply therewith by injunction, 2795 mandamus or other appropriate remedy. 2796

### § 62.1-44.32. Penalties.

2797 (a) Any Except as otherwise provided in this chapter, any person who violates any provision of this 2798 chapter, or who fails, neglects, or refuses to comply with any order of the Board, or order of a court, 2799 issued as herein provided, shall be subject to a civil penalty not to exceed \$32,500 for each violation 2800 within the discretion of the court. Each day of violation of each requirement shall constitute a separate 2801 offense. Such civil penalties shall be paid into the state treasury and deposited by the State Treasurer

into the Virginia Environmental Emergency Response Fund pursuant to Chapter 25 of Title 10.1, 2802 2803 excluding penalties assessed for violations of Article 9 (§ 62.1-44.34:8 et seq.) or 10 (§ 62.1-44.34:10 et seq.) of Chapter 3.1 of Title 62.1, or a regulation, administrative or judicial order, or term or condition 2804 2805 of approval relating to or issued under those articles.

2806 Such civil penalties may, in the discretion of the court assessing them, be directed to be paid into the 2807 treasury of the county, city, or town in which the violation occurred, to be used for the purpose of 2808 abating environmental pollution therein in such manner as the court may, by order, direct, except that 2809 where the owner in violation is such county, city or town itself, or its agent, the court shall direct such 2810 penalty to be paid into the state treasury and deposited by the State Treasurer into the Virginia 2811 Environmental Emergency Response Fund pursuant to Chapter 25 of Title 10.1, excluding penalties assessed for violations of Article 9 or 10 of Chapter 3.1 of Title 62.1, or a regulation, administrative or 2812 2813 judicial order, or term or condition of approval relating to or issued under those articles.

2814 In the event that a county, city, or town, or its agent, is the owner, such county, city, or town, or its 2815 agent, may initiate a civil action against any user or users of a waste water treatment facility to recover 2816 that portion of any civil penalty imposed against the owner proximately resulting from the act or acts of 2817 such user or users in violation of any applicable federal, state, or local requirements.

2818 (b) Any Except as otherwise provided in this chapter, any person who willfully or negligently 2819 violates any provision of this chapter, any regulation or order of the Board, any condition of a certificate 2820 or any order of a court shall be guilty of a misdemeanor punishable by confinement in jail for not more 2821 than 12 months and a fine of not less than \$2,500 nor more than \$32,500, either or both. Any person 2822 who knowingly violates any provision of this chapter, any regulation or order of the Board, any 2823 condition of a certificate or any order of a court issued as herein provided, or who knowingly makes 2824 any false statement in any form required to be submitted under this chapter or knowingly renders 2825 inaccurate any monitoring device or method required to be maintained under this chapter, shall be guilty 2826 of a felony punishable by a term of imprisonment of not less than one year nor more than three years, 2827 or in the discretion of the jury or the court trying the case without a jury, confinement in jail for not 2828 more than 12 months and a fine of not less than \$5,000 nor more than \$50,000 for each violation. Any 2829 defendant that is not an individual shall, upon conviction of a violation under this subsection, be 2830 sentenced to pay a fine of not less than \$10,000. Each day of violation of each requirement shall 2831 constitute a separate offense.

2832 (c) Any Except as otherwise provided in this chapter, any person who knowingly violates any 2833 provision of this chapter, and who knows at that time that he thereby places another person in imminent 2834 danger of death or serious bodily harm, shall, upon conviction, be guilty of a felony punishable by a 2835 term of imprisonment of not less than two years nor more than 15 years and a fine of not more than 2836 \$250,000, either or both. A defendant that is not an individual shall, upon conviction of a violation 2837 under this subsection, be sentenced to pay a fine not exceeding the greater of \$1 million or an amount 2838 that is three times the economic benefit realized by the defendant as a result of the offense. The 2839 maximum penalty shall be doubled with respect to both fine and imprisonment for any subsequent 2840 conviction of the same person under this subsection.

2841 (d) Criminal prosecution under this section shall be commenced within three years of discovery of 2842 the offense, notwithstanding the limitations provided in any other statute.

#### 2843 § 62.1-44.44. Construction of chapter.

2844 (a) Nothing in this chapter shall be construed as superseding any provisions of Chapter 5 of Title 2845 10.1, or as limiting or affecting any powers, duties or responsibilities conferred or imposed heretofore or 2846 hereafter on the Virginia Soil and Water Conservation Board.

2847 (b) Nothing in this chapter shall be construed as altering, or as authorizing any alteration of, any 2848 existing riparian rights or other vested rights in water or water use. 2849

## § 62.1-73. Appointment and removal of Virginia members of Commission.

2850 In pursuance of Article IV of said compact there shall be three members of the Ohio River Valley 2851 Water Sanitation Commission from Virginia. One member Two members of the Commission shall be 2852 appointed by the Governor, subject to confirmation by the General Assembly, from the membership of 2853 the State Water Control Board continued under § 62.1-44.7. The term of the commissioner shall be 2854 coincident with that of his term upon the State Water Control Board. Any vacancy in the office of the 2855 commissioner shall be filled by appointment by the Governor. The second third Virginia member of the 2856 Commission shall be the Director of the Department of Environmental Quality. The third Virginia 2857 member shall be the Director of the Department of Conservation and Recreation. Any member of the 2858 Commission appointed pursuant to this section who cannot be present at a meeting of the Commission, 2859 or at any committee or subcommittee of the Commission, may designate any employee of the 2860 Department of Environmental Quality, the Department of Conservation and Recreation, or a member of 2861 the State Water Control Board to attend the meeting and vote on his behalf.

2862 Any commissioner may be removed from office by the Governor.

#### 2863 § 62.1-195.1. Chesapeake Bay; drilling for oil or gas prohibited.

2864 A. Notwithstanding any other law, a person shall not drill for oil or gas in the waters of the 2865 Chesapeake Bay or any of its tributaries. In Tidewater Virginia, as defined in § 10.1-2101 62.1-44.15:68, a person shall not drill for oil or gas in, whichever is the greater distance, as measured landward of the 2866 2867 shoreline:

2868 1. Those Chesapeake Bay Preservation Areas, as defined in § 10.1-2101 62.1-44.15:68, which a local 2869 government designates as "Resource Protection Areas" and incorporates into its local comprehensive 2870 plan. "Resource Protection Areas" shall be defined according to the criteria developed by the Virginia 2871 Soil and Water Conservation State Water Control Board pursuant to § 10.1-2107 62.1-44.15:72; or 2872

2. Five hundred feet from the shoreline of the waters of the Chesapeake Bay or any of its tributaries.

2873 B. In the event that any person desires to drill for oil or gas in any area of Tidewater Virginia where 2874 drilling is not prohibited by the provisions of subsection A, he shall submit to the Department of Mines, 2875 Minerals and Energy as part of his application for permit to drill an environmental impact assessment. 2876 The environmental impact assessment shall include:

2877 1. The probabilities and consequences of accidental discharge of oil or gas into the environment 2878 during drilling, production, and transportation on:

2879 a. Finfish, shellfish, and other marine or freshwater organisms;

2880 b. Birds and other wildlife that use the air and water resources;

2881 c. Air and water quality; and

2882 d. Land and water resources;

2883 2. Recommendations for minimizing any adverse economic, fiscal, or environmental impacts; and

2884 3. An examination of the secondary environmental effects of induced economic development due to 2885 the drilling and production.

2886 C. Upon receipt of an environmental impact assessment, the Department of Mines, Minerals and 2887 Energy shall notify the Department of Environmental Quality to coordinate a review of the 2888 environmental impact assessment. The Department of Environmental Quality shall:

2889 1. Publish in the Virginia Register of Regulations a notice sufficient to identify the environmental 2890 impact assessment and providing an opportunity for public review of and comment on the assessment. 2891 The period for public review and comment shall not be less than 30 days from the date of publication;

2892 2. Submit the environmental impact assessment to all appropriate state agencies to review the 2893 assessment and submit their comments to the Department of Environmental Quality; and

2894 3. Based upon the review by all appropriate state agencies and the public comments received, submit 2895 findings and recommendations to the Department of Mines, Minerals and Energy, within 90 days after 2896 notification and receipt of the environmental impact assessment from the Department.

2897 D. The Department of Mines, Minerals and Energy may not grant a permit under § 45.1-361.29 until 2898 it has considered the findings and recommendations of the Department of Environmental Quality.

2899 E. The Department of Environmental Quality shall, in conjunction with other state agencies and in 2900 conformance with the Administrative Process Act (§ 2.2-4000 et seq.), develop criteria and procedures to 2901 assure the orderly preparation and evaluation of environmental impact assessments required by this 2902 section.

2903 F. A person may drill an exploratory well or a gas well in any area of Tidewater Virginia where 2904 drilling is not prohibited by the provisions of subsection A only if:

2905 1. For directional drilling, the person has the permission of the owners of all lands to be directionally 2906 drilled into;

2907 2. The person files an oil discharge contingency plan and proof of financial responsibility to 2908 implement the plan, both of which have been filed with and approved by the State Water Control Board. 2909 For purposes of this section, the oil discharge contingency plan shall comply with the requirements set 2910 forth in § 62.1-44.34:15. The Board's regulations governing the amount of any financial responsibility 2911 required shall take into account the type of operation, location of the well, the risk of discharge or 2912 accidental release, the potential damage or injury to state waters or sensitive natural resource features or 2913 the impairment of their beneficial use that may result from discharge or release, the potential cost of 2914 containment and cleanup, and the nature and degree of injury or interference with general health, welfare 2915 and property that may result from discharge or accidental release;

2916 3. All land-disturbing activities resulting from the construction and operation of the permanent 2917 facilities necessary to implement the contingency plan and the area within the berm will be located 2918 outside of those areas described in subsection A;

2919 4. The drilling site is stabilized with boards or gravel or other materials which will result in minimal 2920 amounts of runoff;

2921 5. Persons certified in blowout prevention are present at all times during drilling;

2922 6. Conductor pipe is set as necessary from the surface;

2923 7. Casing is set and pressure grouted from the surface to a point at least 2500 feet below the surface

2924 or 300 feet below the deepest known ground water, as defined in § 62.1-255, for a beneficial use, as 2925 defined in § 62.1-10, whichever is deeper;

2926 8. Freshwater-based drilling mud is used during drilling;

9. There is no onsite disposal of drilling muds, produced contaminated fluids, waste contaminated 2927 2928 fluids or other contaminated fluids;

2929 10. Multiple blow-out preventers are employed; and

2930 11. The person complies with all requirements of Chapter 22.1 (§ 45.1-361.1 et seq.) of Title 45.1 2931 and regulations promulgated thereunder.

2932 G. The provisions of subsection A and subdivisions F 1 and 4 through 9 shall be enforced consistent 2933 with the requirements of Chapter 22.1 (§ 45.1-361.1 et seq.) of Title 45.1.

2934 H. In the event that exploration activities in Tidewater Virginia result in a finding by the Director of 2935 the Department of Mines, Minerals and Energy that production of commercially recoverable quantities of 2936 oil is likely and imminent, the Director of the Department of Mines, Minerals and Energy shall notify 2937 the Secretary of Commerce and Trade and the Secretary of Natural Resources. At that time, the 2938 Secretaries shall develop a joint report to the Governor and the General Assembly assessing the environmental risks and safeguards; transportation issues; state-of-the-art oil production well technology; 2939 2940 economic impacts; regulatory initiatives; operational standards; and other matters related to the 2941 production of oil in the region. No permits for oil production wells shall be issued until (i) the Governor 2942 has had an opportunity to review the report and make recommendations, in the public interest, for 2943 legislative and regulatory changes, (ii) the General Assembly, during the next upcoming regular session, 2944 has acted on the Governor's recommendations or on its own initiatives, and (iii) any resulting legislation 2945 has become effective. The report by the Secretaries and the Governor's recommendations shall be 2946 completed within 18 months of the findings of the Director of the Department of Mines, Minerals and 2947 Energy. 2948

## § 62.1-229.4. Loans for stormwater runoff control best management practices.

2949 Loans may be made from the Fund, in the Board's discretion, to a local government for the purpose 2950 of constructing facilities or structures or implementing other best management practices that reduce or 2951 prevent pollution of state waters caused by stormwater runoff from impervious surfaces. The Board, in 2952 consultation with the Department of Conservation and Recreation, shall develop guidelines for the 2953 administration of such loans and shall determine the terms and conditions of any loan from the Fund. 2954 Unless otherwise required by law, loans for such facilities, structures, and other best management 2955 practices may be made only when loan requests for eligible wastewater treatment facilities designed to 2956 meet the water quality standards established pursuant to § 62.1-44.15 have first been satisfied. The 2957 Board shall give priority (i) first to local governments that have adopted a stormwater control program 2958 in accordance with § 15.2-2114, (ii) second to projects designed to reduce or prevent a pollutant in a 2959 water body where the water body is in violation of water quality standards established pursuant to § 62.1-44.15, (iii) third to local governments subject to an MS4 discharge permit issued by the Board in 2960 2961 accordance with § 10.1-603.2:2 62.1-44.15:20, (iv) fourth to local governments that have adopted a 2962 stormwater management program in accordance with Article 1.1 (§ 10.1-603.1 et seq.) of Chapter 6 of 2963 Title 10.1 the stormwater management provisions of the State Water Control Law (§ 62.1-44.2 et seq.), 2964 and (v) fifth to all others.

2965 2. That Article 4 of Chapter 5 (§§ 10.1-560 through 10.1-571), Articles 1.1 and 1.1:1 (§§ 10.1-603.1 2966 through 10.1-603.15:5) of Chapter 6, and Chapter 21 (§§ 10.1-2100 through 10.1-2115) of Title 10.1 2967 of the Code of Virginia are repealed.

2968 That the provisions of § 10.1-504, as amended by this act, shall not be construed to affect 3. 2969 existing appointments for which the terms have not expired. However, any new appointments or 2970 appointments to fill vacancies made after the effective date of this act shall be made in accordance 2971 with the provisions of this act.

2972 4. That § 62.1-44.15:36 as created by this act shall be repealed upon the effective date of a 2973 statewide permit fee schedule pursuant to § 10.1-603.4 by the Virginia Soil and Water 2974 Conservation Board prior to July 1, 2013, or pursuant to § 62.1-44.15:28, as added by this act, by 2975 the State Water Control Board on or after July 1, 2013, whichever occurs sooner.

2976 5. That the transfer of the responsibility for administering the issuance of national pollutant 2977 discharge elimination system permits for the control of stormwater discharges shall become 2978 effective on July 1, 2013, or upon the U.S. Environmental Protection Agency's rescission of 2979 authorization for delegation of program authority to the Virginia Soil and Water Conservation 2980 Board, whichever occurs later.

2981 That upon the Governor's approval of the provisions of this act, the Department of 6. 2982 Environmental Quality shall seek the U.S. Environmental Protection Agency's rescission of 2983 authorization for delegation of program authority to the Virginia Soil and Water Conservation 2984 Board to return delegation of program authority to the State Water Control Board for the issuance of the national pollutant discharge elimination system permits for the control of stormwater discharges for MS4 and construction activities under the federal Clean Water Act. Permits issued by the Virginia Soil and Water Conservation Board or a Virginia Erosion and Sediment Control Program authority or a Virginia Stormwater Management Program authority acting under the Virginia Soil and Water Conservation Board's authority that have not expired or been revoked or terminated before or on the program transfer date shall continue to remain in full force and effect until their specified expiration dates.

2992 7. That the regulations adopted by the Virginia Soil and Water Conservation Board to administer 2993 and implement the Virginia Stormwater Management Act (§ 10.1-603.1 et seq. of the Code of 2994 Virginia), the Erosion and Sediment Control Law (§ 10.1- 560 et seq. of the Code of Virginia), and 2995 the Chesapeake Bay Preservation Act (§ 10.1- 2100 et seq. of the Code of Virginia) are transferred 2996 from the Virginia Soil and Water Conservation Board to the State Water Control Board, and the 2997 State Water Control Board may amend, modify, or delete provisions in these regulations in order 2998 to implement this act. Such regulations shall remain in full force and effect until altered, amended, 2999 or rescinded by the State Water Control Board.

8. That the initial actions of the State Water Control Board to adopt, with necessary amendments, 3000 3001 the regulations implementing the programs being transferred by this act from the Virginia Soil 3002 and Water Conservation Board to the State Water Control Board shall be exempt from Article 2 3003 (§ 2.2-4006 et seq.) of Chapter 40 of Title 2.2 of the Code of Virginia. After transfer of the 3004 programs, if the State Water Control Board determines that additional amendments to the 3005 regulations are necessary solely to enable implementation of the programs in accordance with this 3006 act, the regulatory actions necessary shall be exempt from Article 2 (§ 2.2-4006 et seq.) of Chapter 3007 40 of Title 2.2 of the Code of Virginia, except that the Department of Environmental Quality shall 3008 provide an opportunity for public comment on the regulatory actions.

3009 9. That any regulatory action initiated by the Virginia Soil and Water Conservation Board to
3010 amend the programs being transferred by this act may be continued by the State Water Control
3011 Board at the time of the program transfer and that the State Water Control Board shall act
3012 expeditiously to address all such actions.

10. That the full-time employees and the total maximum employment level employed in the administration of the programs being transferred by this act shall be transferred from the Department of Conservation and Recreation to the Department of Environmental Quality. The Department of Conservation and Recreation is directed to transfer to the Department of Environmental Quality all appropriations, including special funds, for programs identified for transfer by this act. The Department of Environmental Quality is authorized to hire additional staff to operate the programs transferred by this act.

3020 That 30 days prior to (i) the transfer of any full-time employees and total maximum 11. 3021 employment level employed in the administration of the programs being transferred by this act, 3022 the Secretary of Natural Resources shall report to the Chairs of the Senate Committee on Finance, 3023 the Senate Committee on Agriculture, Conservation and Natural Resources, the House Committee 3024 on Appropriations, and the House Committee on Agriculture, Chesapeake and Natural Resources 3025 on such transfers and (ii) the transfer of appropriations, including special funds, for programs 3026 identified for transfer in this act, the Secretary of Natural Resources shall report on such 3027 transfers. By December 1, 2013, the Secretary of Natural Resources shall also report on the 3028 process by which the Department of Environmental Quality will distribute funds to local soil and 3029 water conservation districts as provided for in § 319 of the federal Clean Water Act and § 6217 of 3030 the federal Coastal Zone Management Act.

3031 That the Directors of the Departments of Environmental Quality and Conservation and 12. 3032 Recreation, the Commissioner of Agriculture and Consumer Services, and members of the Senate 3033 Committee on Agriculture, Conservation and Natural Resources and the House Committee on 3034 Agriculture, Chesapeake and Natural Resources, appointed by their respective Chairs, shall 3035 convene public meetings throughout the Commonwealth to evaluate the role of soil and water 3036 conservation districts in providing effective delivery of water quality services and technical assistance. In their deliberations the representatives of the executive branch agencies and 3037 3038 legislators shall:

3039 A. Discuss the provisions of this act and its implications and solicit comments from the public 3040 and affected parties;

3041 B. Determine the extent of the role soil and water conservation districts should play in 3042 providing assistance in delivery of water quality services for nonpoint source pollution 3043 management and providing technical assistance for such programs as erosion and sediment control 3044 and stormwater management; and

3045 C. Determine whether the mission of soil and water conservation districts is more effectively

3046 delivered under the current statutory framework or whether organizational changes would 3047 enhance the effectiveness and efficiency of the delivery of such services.

3048 13. That guidance of the Department of Conservation and Recreation, the Virginia Soil and 3049 Water Conservation Board, and the former Chesapeake Bay Local Assistance Board relating to 3050 programs to be transferred by this act shall remain in effect until amended or repealed.

**3051** 14. That the Secretary of Natural Resources, working with the Directors of the Departments of **3052** Environmental Quality and Conservation and Recreation, shall take steps to enhance collaboration **3053** and communication among the natural resources agencies to ensure the effective and efficient

3054 implementation of the Commonwealth's water quality and soil and water conservation programs.