2012 SESSION

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1	HOUSE BILL NO. 1065
2	AMENDMENT IN THE NATURE OF A SUBSTITUTE
3	(Proposed by the House Committee on Agriculture, Chesapeake and Natural Resources
4	on February 1, 2012) (Petron Prior to Substitute – Delegate Sherwood)
5 6	(Patron Prior to Substitute—Delegate Sherwood) A BILL to amend and reenact §§ 10.1-560 through 10.1-571, 10.1-603.2, 10.1-603.2:1 through
7	10.1-603.8:1, 10.1-603.11 through 10.1-603.12:4, 10.1-603.12:6, 10.1-603.12:7, 10.1-603.13,
8	10.1-603.14, 10.1-603.14:1, 10.1-603.15, 10.1-659, 10.1-2101, 10.1-2106, 10.1-2107, 10.1-2129, and
9	62.1-195.1 of the Code of Virginia; to amend the Code of Virginia by adding sections numbered
10	10.1-566.2, 10.1-603.4:2, and 10.1-2104.1; and to repeal §§ 10.1-572, 10.1-573, 10.1-603.9,
11	10.1-2102, and 10.1-2112 of the Code of Virginia, relating to integrating the Erosion and Sediment
12	Control Act, the Stormwater Management Act, and the Chesapeake Bay Preservation Act.
13 14	Be it enacted by the General Assembly of Virginia: 1. That §§ 10.1-560 through 10.1-571, 10.1-603.2, 10.1-603.2:1 through 10.1-603.8:1, 10.1-603.11
14	through $10.1-603.12:4$, $10.1-603.12:6$, $10.1-603.12:7$, $10.1-603.13$, $10.1-603.14$, $10.1-603.14.1$,
16	10.1-603.15, 10.1-659, 10.1-2101, 10.1-2106, 10.1-2107, 10.1-2129, and 62.1-195.1 of the Code of
17	Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections
18	numbered 10.1-566.2, 10.1-603.4:2, and 10.1-2104.1 as follows:
19	§ 10.1-560. Definitions.
20 21	As used in this article, unless the context requires a different meaning:
²¹ 22	"Agreement in lieu of a plan" means a contract between the plan-approving authority and the owner that specifies conservation measures that must be implemented in the construction of a single-family
$\overline{23}$	residence; this contract may be executed by the plan-approving authority in lieu of a formal site plan.
24	"Applicant" means any person submitting an erosion and sediment control plan for approval or
25	requesting the issuance of a permit, when required, authorizing land-disturbing activities to commence.
26	"Certified inspector" means an employee or agent of a program VESCP authority who (i) holds a
27	certificate of competence from the Board in the area of project inspection or (ii) is enrolled in the
28 29	Board's training program for project inspection and successfully completes such program within one year after enrollment.
3 0	"Certified plan reviewer" means an employee or agent of a program VESCP authority who (i) holds a
31	certificate of competence from the Board in the area of plan review, (ii) is enrolled in the Board's
32	training program for plan review and successfully completes such program within one year after
33	enrollment, or (iii) is licensed as a professional engineer, architect, landscape architect, or land surveyor
34	pursuant to Article 1 (§ 54.1-400 et seq.) of Chapter 4 of Title 54.1, or professional soil scientist as
35 36	<i>defined in § 54.1-2200.</i> "Certified program administrator" means an employee or agent of a program VESCP authority who
37	(i) holds a certificate of competence from the Board in the area of program administration or (ii) is
38	enrolled in the Board's training program for program administration and successfully completes such
39	program within one year after enrollment.
40	"Conservation plan," "erosion and sediment control plan," or "plan" means a document containing
41 42	material for the conservation of soil and water resources of a unit or group of units of land. It may include appropriate maps, an appropriate soil and water plan inventory and management information
43	with needed interpretations, and a record of decisions contributing to conservation treatment. The plan
44	shall contain all major conservation decisions to assure that the entire unit or units of land will be so
45	treated to achieve the conservation objectives.
46	"District" or "soil and water conservation district" means a political subdivision of the
47	Commonwealth organized in accordance with the provisions of Article 3 (§ 10.1-506 et seq.) of this
48 49	chapter. "Erosion and sediment control plan," or "plan," means a document containing material for the
50	conservation of soil and water resources of a unit or group of units of land. It may include appropriate
51	maps, an appropriate soil and water plan inventory and management information with needed
52	interpretations, and a record of decisions contributing to conservation treatment. The plan shall contain
53	all major conservation decisions to ensure that the entire unit or units of land will be so treated to
54 55	achieve the conservation objectives. "Erosion impact area" means an area of land not associated with current land-disturbing activity but
55 56	"Erosion impact area" means an area of land not associated with current land-disturbing activity but subject to persistent soil erosion resulting in the delivery of sediment onto neighboring properties or into
57	state waters. This definition shall not apply to any lot or parcel of land of 10,000 square feet or less
58	used for residential purposes or to shorelines where the erosion results from wave action or other coastal
59	processes.

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60 "Land-disturbing activity" means any man-made change to the land change surface that may result in soil erosion from water or wind and the movement of sediments into state waters or onto lands in the 61 62 Commonwealth, including, but not limited to, clearing, grading, excavating, transporting and filling of 63 land, except that the term shall not include:

64 1. Minor land-disturbing activities such as home gardens and individual home landscaping, repairs 65 and maintenance work: 66

2. Individual service connections;

3. Installation, maintenance, or repair of any underground public utility lines when such activity 67 occurs on an existing hard surfaced road, street or sidewalk provided the land-disturbing activity is 68 69 confined to the area of the road, street or sidewalk that is hard surfaced;

4. Septic tank lines or drainage fields unless included in an overall plan for land-disturbing activity 70 71 relating to construction of the building to be served by the septic tank system;

72 5. Surface or deep mining activities authorized under a permit issued by the Department of Mines, 73 Minerals and Energy;

74 6. Exploration or drilling for oil and gas including the well site, roads, feeder lines and off-site 75 disposal areas Permitted surface or deep mining operations and projects, or oil and gas operations and 76 projects conducted pursuant to Title 45.1;

77 76. Tilling, planting, or harvesting of agricultural, horticultural, or forest crops, or livestock feedlot 78 operations; or as additionally set forth by the Board in regulation, including engineering operations as 79 follows: construction of terraces, terrace outlets, check dams, desilting basins, dikes, ponds, ditches, strip 80 cropping, lister furrowing, contour cultivating, contour furrowing, land drainage and land irrigation; however, this exception shall not apply to harvesting of forest crops unless the area on which harvesting 81 occurs is reforested artificially or naturally in accordance with the provisions of Chapter 11 (§ 10.1-1100 82 83 et seq.) of this title or is converted to bona fide agricultural or improved pasture use as described in 84 subsection B of § 10.1-1163;

85 87. Repair or rebuilding of the tracks, right-of-way, bridges, communication facilities and other related structures and facilities of a railroad company; 86

87 98. Agricultural engineering operations, including but not limited to the construction of terraces, terrace outlets, check dams, desilting basins, dikes, ponds not required to comply with the provisions of 88 89 the Dam Safety Act, Article 2 (§ 10.1-604 et seq.) of Chapter 6 of this title, ditches, strip cropping, 90 lister furrowing, contour cultivating, contour furrowing, land drainage and land irrigation;

91 109. Disturbed land areas of less than 10,000 square feet in size or 2,500 square feet in all areas of 92 the jurisdictions designated as subject to the Chesapeake Bay Preservation Area Designation and 93 Management Regulations adopted pursuant to the Chesapeake Bay Preservation Act (§ 10.1-2100 et seq.); however, the governing body of the program authority may reduce this exception to a smaller area 94 95 of disturbed land or qualify the conditions under which this exception shall apply;

96 1110. Installation of fence and sign posts or telephone and electric poles and other kinds of posts or 97 poles;

98 1211. Shoreline erosion control projects on tidal waters when all of the land disturbing 99 land-disturbing activities are within the regulatory authority of and approved by local wetlands boards, the Marine Resources Commission or the United States Army Corps of Engineers; however, any 100 associated land that is disturbed outside of this exempted area shall remain subject to this article and the 101 102 regulations adopted pursuant thereto; and

103 1312. Emergency work to protect life, limb or property, and emergency repairs; however, if the land-disturbing activity would have required an approved erosion and sediment control plan, if the 104 activity were not an emergency, then the land area disturbed shall be shaped and stabilized in 105 accordance with the requirements of the plan-approving VESCP authority. "Local erosion and sediment control program" or "local control program" means an outline of the 106

107 108 various methods employed by a program authority to regulate land-disturbing activities and thereby 109 minimize erosion and sedimentation in compliance with the state program and may include such items as local ordinances, policies and guidelines, technical materials, inspection, enforcement and evaluation. 110

"Natural channel design concepts" means the utilization of engineering analysis and fluvial 111 geomorphic processes to create, rehabilitate, restore, or stabilize an open conveyance system for the 112 purpose of creating or recreating a stream that conveys its bankfull storm event within its banks and 113 114 allows larger flows to access its bankfull bench and its floodplain.

"Owner" means the owner or owners of the freehold of the premises or lesser estate therein, a 115 116 mortgagee or vendee in possession, assignee of rents, receiver, executor, trustee, lessee or other person, 117 firm or corporation in control of a property.

"Peak flow rate" means the maximum instantaneous flow from a given storm condition at a particular 118 119 location.

120 "Permittee" means the person to whom the *local* permit authorizing land-disturbing activities is issued or the person who certifies that the approved erosion and sediment control plan will be followed. 121

"Person" means any individual, partnership, firm, association, joint venture, public or private
corporation, trust, estate, commission, board, public or private institution, utility, cooperative, county,
city, town, or other political subdivision of the Commonwealth, *governmental body, including a federal*or state entity as applicable, any interstate body, or any other legal entity.

126 "Plan-approving authority" means the Board, the program authority, or a department of a program 127 authority, responsible for determining the adequacy of a conservation plan submitted for land-disturbing 128 activities on a unit or units of lands and for approving plans.

129 "Program authority" means a district, county, city, or town that has adopted a soil erosion and 130 sediment control program that has been approved by the Board.

131 "Runoff volume" means the volume of water that runs off the land development project from a132 prescribed storm event.

133 "State erosion and sediment control program" or "state program" means the program administered by 134 the Board pursuant to this article, including regulations designed to minimize erosion and sedimentation.

"State waters" means all waters on the surface and under the ground wholly or partially within orbordering the Commonwealth or within its jurisdiction.

137 "Town" means an incorporated town.

138 "Virginia Erosion and Sediment Control Program," or "VESCP," means a program approved by the 139 Board that has been established by a VESCP authority for the effective control of soil erosion, sediment 140 deposition, and nonagricultural runoff associated with a land-disturbing activity to prevent the 141 unreasonable degradation of properties, stream channels, waters, and other natural resources and shall 142 include such items where applicable as local ordinances, rules, permit requirements, annual standards 143 and specifications, policies and guidelines, technical materials, and requirements for plan review, 144 inspection, enforcement where authorized in this article, and evaluation consistent with the requirements 145 of this article and its associated regulations.

146 "Virginia Erosion and Sediment Control Program authority," or "VESCP authority," means an
147 authority approved by the Board to operate a Virginia Erosion and Sediment Control Program. An
148 authority may include a state entity, including the Department; a federal entity; a district, county, city,
149 or town; or for linear projects subject to annual standards and specifications, electric, natural gas and
150 telephone utility companies, interstate and intrastate natural gas pipeline companies, railroad
151 companies, or authorities created pursuant to § 15.2-5102.

152 "Water quality volume" means the volume equal to the first one-half inch of runoff multiplied by the 153 impervious surface of the land development project.

154 § 10.1-561. Virginia erosion and sediment control program.

155 A. The Board shall develop a program and promulgate adopt regulations in accordance with the 156 Administrative Process Act (§ 2.2-4000 et seq.) for the effective control of soil erosion, sediment deposition, and nonagricultural runoff that must be met in any control program to prevent the unreasonable degradation of properties, stream channels, waters, and other natural resources in accordance with the Administrative Process Act (§ 2.2-4000 et seq.). Stream restoration and relocation 157 158 159 160 projects that incorporate natural channel design concepts are not man-made channels and shall be 161 exempt from any flow rate capacity and velocity requirements for natural or man-made channels as defined in any regulations promulgated pursuant to this section, § 10.1-562, or 10.1-570. Any 162 land-disturbing activity plan approved prior to July 1, 2014, that provides for stormwater management 163 164 intended to address that addresses any flow rate capacity and velocity requirements for natural or 165 man-made channels shall satisfy the flow rate capacity and velocity requirements for natural or 166 man-made channels if the practices are designed to (i) detain the water quality volume and to release it over 48 hours; (ii) detain and release over a 24-hour period the expected rainfall resulting from the one 167 168 year, 24-hour storm; and (iii) reduce the allowable peak flow rate resulting from the 1.5, 2, and 10-year, 169 24-hour storms to a level that is less than or equal to the peak flow rate from the site assuming it was 170 in a good forested condition, achieved through multiplication of the forested peak flow rate by a 171 reduction factor that is equal to the runoff volume from the site when it was in a good forested 172 condition divided by the runoff volume from the site in its proposed condition, and shall be exempt 173 from any flow rate capacity and velocity requirements for natural or man-made channels as defined in 174 any regulations promulgated pursuant to § 10.1-562 or 10.1-570. For plans approved on and after July 175 1, 2014, the flow rate capacity and velocity requirements of this subsection shall be satisfied by 176 compliance with water quantity requirements in the Stormwater Management Act (§ 10.1-603.2 et seq.) 177 and attendant regulations, unless such land-disturbing activities are in accordance with 4 VAC 50-60-48 178 of the Virginia Stormwater Management Program (VSMP) Permit Regulations.

179 The regulations shall:

180 1. Be based upon relevant physical and developmental information concerning the watersheds and
 181 drainage basins of the Commonwealth, including, but not limited to, data relating to land use, soils,
 182 hydrology, geology, size of land area being disturbed, proximate water bodies and their characteristics,

183 transportation, and public facilities and services;

184 2. Include such survey of lands and waters as may be deemed appropriate by the Board or required 185 by any applicable law to identify areas, including multijurisdictional and watershed areas, with critical 186 erosion and sediment problems; and

3. Contain conservation standards for various types of soils and land uses, which shall include 187 188 criteria, techniques, and methods for the control of erosion and sediment resulting from land-disturbing 189 activities.

190 B. The Board shall provide technical assistance and advice to, and conduct and supervise educational 191 programs for, districts and localities that have adopted local control programs VESCP authorities. 192

C. The program and regulations shall be available for public inspection at the Department.

193 D. The Board shall promulgate *adopt* regulations establishing minimum standards of effectiveness of 194 erosion and sediment control programs, and criteria and procedures for reviewing and evaluating the effectiveness of erosion and sediment control programs VESCPs. In developing minimum standards for 195 program effectiveness, the Board shall consider information and standards on which the regulations 196 197 promulgated pursuant to subsection A of this section are based.

198 \underline{E} , D. The Board shall approve VESCP authorities and shall periodically conduct a comprehensive 199 program compliance review and evaluation to ensure that all erosion and sediment control programs 200 VESCPs operating under the jurisdiction of this article meet minimum standards of effectiveness in 201 controlling soil erosion, sediment deposition and nonagricultural runoff. The Board Department shall 202 develop a schedule for conducting periodic reviews and evaluations of the effectiveness of erosion and sediment control programs VESCPs unless otherwise directed by the Board. Such reviews where 203 applicable shall be coordinated with those being implemented in accordance with the Stormwater 204 Management Act (§ 10.1-603.2 et seq.) and associated regulations and the Chesapeake Bay Preservation 205 Act (§ 10.1-2100 et seq.) and associated regulations. The Department may also conduct a comprehensive 206 207 or partial program compliance review and evaluation of a VESCP at a greater frequency than the 208 standard schedule.

209 F. E. The Board shall issue certificates of competence concerning the content, application and intent 210 of specified subject areas of this chapter and accompanying regulations, including program 211 administration, plan review, and project inspection, to personnel of program authorities and to any other 212 persons who have completed training programs or in other ways demonstrated adequate knowledge. The 213 Department shall administer education and training programs for specified subject areas of this chapter 214 and accompanying regulations, and is authorized to charge persons attending such programs reasonable 215 fees to cover the costs of administering the programs. Such education and training programs shall also 216 contain expanded components to address plan review and project inspection elements of the Virginia 217 Stormwater Management Act and attendant regulations in accordance with § 10.1-603.4:2.

G. As of December 31, 2004, any F. Department personnel conducting inspections pursuant to this 218 219 chapter shall hold a certificate of competence as provided in subsection $\mathbf{F} \mathbf{E}$.

220 G. The Board may delegate to the Department any of the powers and duties vested in it by this 221 article except the adoption of regulations. Delegation shall not remove the Board's authority to enforce 222 the provisions of this article. 223

§ 10.1-561.1. Certification of program personnel.

A. The minimum standards of local program VESCP effectiveness established by the Board pursuant 224 to subsection D C of § 10.1-561 shall provide that within one year following the adoption of 225 226 amendments to the local program adding the provisions of this section, (i) a conservation an erosion and 227 sediment control plan shall not be approved until it is reviewed by a certified plan reviewer; (ii) 228 inspections of land-disturbing activities are shall be conducted by a certified inspector; and (iii) a local 229 program VESCP shall contain a certified program administrator, a certified plan reviewer, and a certified 230 project inspector, who may be the same person.

231 B. Any person who holds a certificate of competence from the Board in the areas of plan review, 232 project inspection, or program administration which was attained prior to the adoption of the mandatory 233 certification provisions of subsection A of this section shall be deemed to satisfy the requirements of 234 that area of certification.

235 C. Professionals registered in the Commonwealth pursuant to Article 1 (§ 54.1-400 et seq.) of 236 Chapter 4 of Title 54.1 or a professional soil scientist as defined in § 54.1-2200 shall be deemed to 237 satisfy the certification requirements for the purposes of renewals. 238

§ 10.1-562. Establishment of Virginia erosion and sediment control programs.

239 A. Each district in the Commonwealth shall adopt and administer an erosion and sediment control 240 program for any area within the district for which a county, city, or town does not have an approved 241 erosion and sediment control program.

242 To carry out its program the district shall adopt regulations consistent with the state program. The 243 regulations may be revised from time to time as necessary. Before adopting or revising regulations, the 244 district shall give due notice and conduct a public hearing on the proposed or revised regulations except that a public hearing shall not be required when the district is amending its program to conform to revisions in the state program. However, a public hearing shall be held if a district proposes or revises regulations that are more stringent than the state program. The program and regulations shall be available for public inspection at the principal office of the district.

B. In areas where there is no district, a county, city, or town shall adopt and administer an erosion
 and sediment control program.

251 C. Any county, city, or town within a district may Counties and cities shall adopt and administer an 252 erosion and sediment control program a VESCP.

Any town, lying within a county which has adopted its own erosion and sediment control program VESCP, may adopt its own program or *shall* become subject to the county program. If a town lies within the boundaries of more than one county, the town shall be considered for the purposes of this article to be wholly within the county in which the larger portion of the town lies. Any county, city, or town with an erosion and sediment control program may designate its department of public works or a similar local government department as the plan-approving authority or may designate the district as the plan-approving authority for all or some of the conservation plans.

B. A VESCP authority may enter into agreements or contracts with soil and water conservation
districts, adjacent localities, or other entities to assist with carrying out the provisions of this article,
including the review and determination of adequacy of erosion and sediment control plans submitted for
land-disturbing activities on a unit or units of land as well as for monitoring, reports, inspections, and
enforcement where authorized in this article, of such land-disturbing activities.

265 D*C*. Any erosion and sediment control program VESCP adopted by a district, county, city, or town shall be approved by the Board if it is *establishes by ordinance requirements that are* consistent with **267** the state program and regulations for erosion and sediment control this article and associated **268** regulations.

D. Each approved VESCP operated by a county, city, or town shall include provisions for the integration of the VESCP with Virginia stormwater management, flood insurance, flood plain management, and other programs requiring compliance prior to authorizing a land-disturbing activity in order to make the submission and approval of plans, issuance of permits, payment of fees, and coordination of inspection and enforcement activities more convenient and efficient both for the local governments and those responsible for compliance with the programs.

E. The Board may approve a state entity, federal entity, or, for linear projects subject to annual standards and specifications, electric, natural gas, and telephone utility companies, interstate and intrastate natural gas pipeline companies, railroad companies, or authorities created pursuant to § 15.2-5102 to operate a VESCP consistent with the requirements of this article and its associated regulations and the VESCP authority's Department-approved annual standards and specifications. For these programs, enforcement shall be administered by the Department and the Board where applicable in accordance with the provisions of this article.

282 EF. Following completion of a compliance review of a VESCP in accordance with subsection D of 283 § 10.1-561, the Department shall provide results and compliance recommendations to the Board in the 284 form of a corrective action agreement if deficiencies are found; otherwise, the Board may find the 285 program compliant. If a comprehensive or partial program compliance review conducted by the Board 286 Department of a local control program VESCP indicates that the program VESCP authority has not 287 administered, enforced where authorized to do so, or conducted its program VESCP in a manner that 288 satisfies the minimum standards of effectiveness established pursuant to subsection $\oplus C$ of § 10.1-561, 289 the Board shall notify the program authority in writing, which notice shall identify corrective action 290 establish a schedule for the VESCP authority to come into compliance. The Board shall provide a copy 291 of its decision to the VESCP authority that specifies the deficiencies, actions needed to be taken, and the 292 approved compliance schedule required to attain the minimum standard of effectiveness and shall 293 include an offer to provide technical assistance to implement the corrective action. If the program 294 VESCP authority has not implemented the corrective action necessary compliance actions identified by 295 the Board within 30 days following receipt of the notice corrective action agreement, or such additional 296 period as is necessary granted to complete the implementation of the corrective action, then the Board 297 shall have the authority to (i) issue a special order to any locality that has failed to enter into a 298 corrective action agreement or, where such corrective action agreement exists, has failed to initiate or 299 has not made substantial and consistent progress towards implementing an approved corrective action 300 agreement within the deadline established by the Board to pay VESCP, imposing a civil penalty not to 301 exceed \$5,000 per day with the maximum amount not to exceed \$20,000 per violation for noncompliance with the state program, to be paid into the state treasury and deposited in the Virginia 302 303 Stormwater Management Fund established by § 10.1-603.4:1 or (ii) revoke its approval of the program. 304 Prior to issuing a special order or revoking its approval of any local control program, the Board shall conduct a formal hearing pursuant to § 2.2-4020 of the Administrative Process Act. Judicial review of 305

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any order of the Board issuing a civil penalty pursuant to this section or revoking its approval of a local control program shall be made in accordance with Article 5 (§ 2.2-4025 et seq.) of the VESCP. The
Administrative Process Act (§ 2.2-4000 et seq.) shall govern the activities and proceedings of the Board and the judicial review thereof.

310 In lieu of issuing a special order or revoking the program, the Board is authorized to take legal 311 action against a VESCP to ensure compliance.

FG. If the Board revokes its approval of a local control program the VESCP of a county, city, or town, and the locality is in a district, the district, upon approval of the Board, shall adopt and administer an erosion and sediment control program a VESCP for the locality. To carry out its program, the district shall adopt regulations in accordance with the Administrative Process Act (§ 2.2-4000 et seq.) consistent with this article and associated regulations. The regulations may be revised from time to time as necessary. The program and regulations shall be available for public inspection at the principal office of the district.

319 GH. If the Board (i) revokes its approval of a local control program VESCP of a district, or of a 320 county, city, or town not in a district, or (ii) finds that a local program consistent with the state program 321 this article and associated regulations has not been adopted by a district or a county, city, or town 322 which is required to adopt and administer a local program VESCP, the Board shall, after such hearings 323 or consultations as it deems appropriate with the various local interests involved, develop, adopt, and 324 administer an appropriate program to be carried out within such district, county, city, or town, as 325 applicable, by the Board find the VESCP authority provisional, and have the Department assist with the administration of the program until the Board finds the VESCP authority compliant with the 326 requirements of this article and associated regulations. Assisting with administration includes but is not 327 328 limited to the ability to review and comment on plans to the VESCP authority, to conduct inspections 329 with the VESCP authority, and to conduct enforcement in accordance with this article and associated 330 regulations.

H. If the Board has revoked its approval of any local control program, the program authority may
request that the Board approve a replacement program, and the Board shall approve the replacement
program if it finds that (i) the program authority is capable of administering the program in accordance
with the minimum standards of effectiveness and (ii) the replacement program otherwise meets the
requirements of the state program and regulations. The Board shall conduct a formal hearing pursuant to
§ 2.2-4020 of the Administrative Process Act on any request for approval of a replacement program.

I. If the Board revokes its approval of a state entity, federal entity, or, for linear projects subject to annual standards and specifications, electric, natural gas, and telephone utility companies, interstate and intrastate natural gas pipeline companies, railroad companies, or authorities created pursuant to § 15.2-5102, the Board shall find the VESCP authority provisional, and have the Department assist with the administration of the program until the Board finds the VESCP authority compliant with the requirements of this article and associated regulations. Assisting with administration includes the ability to review and comment on plans to the VESCP authority and to conduct inspections with the VESCP authority in accordance with this article and associated regulations.

345 J. Any program VESCP authority which administers an erosion and sediment control program may 346 charge applicants a reasonable fee to defray the cost of program administration. Such fee may be in 347 addition to any fee charged for administration of a Virginia stormwater management program, although 348 payment of fees may be consolidated in order to provide greater convenience and efficiency for those 349 responsible for compliance with the programs. A program VESCP authority shall hold a public hearing prior to enacting an ordinance establishing a schedule of fees. The fee shall not exceed an amount 350 351 commensurate with the services rendered, taking into consideration the time, skill, and administrators' 352 the VESCP authority's expense involved.

353 JK. The governing body of any county, city, or town, or a district board which (i) is in a district 354 which has adopted a local control program, (ii) has adopted its own local control program, (iii) is 355 subject to a local control program adopted by the Board, or (iv) administers a local control program is 356 authorized to administer a VESCP, may adopt an ordinance or regulation where applicable providing 357 that violations of any regulation or order of the Board, any provision of its program, any condition of a 358 permit, or any provision of this article shall be subject to a civil penalty. The civil penalty for any one 359 violation shall be not less than \$100 nor more than \$1,000. Each day during which the violation is 360 found to have existed shall constitute a separate offense. In no event shall a series of specified violations arising from the same operative set of facts result in civil penalties which exceed a total of \$10,000, 361 362 except that a series of violations arising from the commencement of land-disturbing activities without an approved plan for any site shall not result in civil penalties which exceed a total of \$10,000. Adoption 363 364 of such an ordinance providing that violations are subject to a civil penalty shall be in lieu of criminal sanctions and shall preclude the prosecution of such violation as a misdemeanor under subsection A of 365 366 § 10.1-569. The penalties set out in this subsection are also available to the Department in its 367 enforcement actions.

368 § 10.1-563. Regulated land-disturbing activities; submission and approval of erosion and sediment369 control plan.

370 A. Except as provided in § 10.1-564 for state agency and federal entity land-disturbing activities, no 371 person may engage in any land-disturbing activity until he has submitted to the district or locality 372 VESCP authority an erosion and sediment control plan for the land-disturbing activity and the plan has 373 been reviewed and approved by the plan approving authority. Upon the development of an online 374 reporting system by the Department, but no later than July 1, 2014, a VESCP authority shall then be 375 required to obtain evidence of state Virginia Stormwater Management Program permit coverage where 376 it is required prior to providing approval to begin land disturbance. Where land-disturbing activities 377 involve lands under the jurisdiction of more than one local control program VESCP, an erosion and 378 sediment control plan may, at the option of the applicant request of one or all of the VESCP authorities, 379 be submitted to the **Board** Department for review and approval rather than to each jurisdiction 380 concerned. The Department may charge the jurisdictions requesting the review a fee sufficient to cover 381 the cost associated with conducting the review. A VESCP may enter into an agreement with an adjacent 382 VESCP regarding the administration of multi-jurisdictional projects whereby the jurisdiction that 383 contains the greater portion of the project shall be responsible for all or part of the administrative 384 procedures. Where the land-disturbing activity results from the construction of a single-family residence, 385 an agreement in lieu of a plan may be substituted for an erosion and sediment control plan if executed 386 by the plan-approving authority.

387 B. The plan-approving VESCP authority shall review conservation erosion and sediment control plans 388 submitted to it and grant written approval within 4560 days of the receipt of the plan if it determines that the plan meets the requirements of this article and the Board's regulations and if the person 389 390 responsible for carrying out the plan certifies that he will properly perform the conservation erosion and 391 sediment control measures included in the plan and will conform to shall comply with the provisions of 392 this article. In addition, as a prerequisite to engaging in the land-disturbing activities shown on the 393 approved plan, the person responsible for carrying out the plan shall provide the name of an individual holding a certificate of competence to the program authority, as provided by § 10.1-561, who will be in 394 395 charge of and responsible for carrying out the land-disturbing activity. However, any plan-approving 396 VESCP authority may waive the certificate of competence requirement for an agreement in lieu of a 397 plan for construction of a single family residence. If a violation occurs during the land-disturbing 398 activity, then the person responsible for carrying out the agreement in lieu of a plan shall correct the 399 violation and provide the name of an individual holding a certificate of competence, as provided by 400 § 10.1-561. Failure to provide the name of an individual holding a certificate of competence prior to 401 engaging in land-disturbing activities may result in revocation of the approval of the plan and the person 402 responsible for carrying out the plan shall be subject to the penalties provided in this article.

403 When a plan is determined to be inadequate, written notice of disapproval stating the specific reasons 404 for disapproval shall be communicated to the applicant within 45 days. The notice shall specify the 405 modifications, terms and conditions that will permit approval of the plan. If no action is taken by the 406 plan-approving VESCP authority within the time specified above, the plan shall be deemed approved and 407 the person authorized to proceed with the proposed activity. The VESCP authority shall act on any 408 erosion and sediment control plan that has been previously disapproved within 45 days after the plan 409 has been revised, resubmitted for approval, and deemed adequate.

410 C. An approved plan may be changed by the authority that approved the plan The VESCP authority 411 may require changes to an approved plan in the following cases:

1. Where inspection has revealed that the plan is inadequate to satisfy applicable regulations; or

412

2. Where the person responsible for carrying out the approved plan finds that because of changed circumstances or for other reasons the approved plan cannot be effectively carried out, and proposed amendments to the plan, consistent with the requirements of this article *and associated regulations*, are agreed to by the plan-approving VESCP authority and the person responsible for carrying out the plan.

D. Electric, natural gas and telephone utility companies, interstate and intrastate natural gas pipeline
companies, and railroad companies shall, and authorities created pursuant to § 15.2-5102 may, file
general erosion and sediment control standards and specifications annually with the Board Department
for review and approval. Such standards and specifications shall be consistent with the requirements of
this article and associated regulations and the Stormwater Management Act (§ 10.1-603.2 et seq.) and
associated regulations where applicable. The specifications shall apply to:

423 1. Construction, installation or maintenance of electric transmission, natural gas and telephone utility424 lines and pipelines, and water and sewer lines; and

425 2. Construction of the tracks, rights-of-way, bridges, communication facilities and other related426 structures and facilities of the railroad company.

427 The Board Department shall have 60 days in which to approve the standards and specifications. If **428** no action is taken by the Board Department within 60 days, the standards and specifications shall be

429 deemed approved. Individual approval of separate projects within subdivisions 1 and 2 of this subsection 430 is not necessary when approved specifications are followed. Projects not included in subdivisions 1 and 431 2 of this subsection shall comply with the requirements of the appropriate local erosion and sediment 432 control program VESCP. The Board shall have the authority to enforce approved specifications and 433 charge fees equal to the lower of (i) \$1,000 or (ii) an amount sufficient to cover the costs associated 434 with standard and specification review and approval, project inspections, and compliance.

435 E. Any person engaging, in more than one jurisdiction, in the creation and operation of a wetland mitigation or stream restoration bank or banks, which have been approved and are operated in 436 437 accordance with applicable federal and state guidance, laws, or regulations for the establishment, use, 438 and operation of wetlands mitigation or stream restoration banks, pursuant to a mitigation banking 439 instrument signed by the Department of Environmental Quality, the Marine Resources Commission, or 440 the U.S. Army Corps of Engineers, may, at the option of that person, file general erosion and sediment 441 control standards and specifications for wetland mitigation or stream restoration banks annually with the 442 Board Department for review and approval consistent with guidelines established by the Board.

443 The Board Department shall have 60 days in which to approve the specifications. If no action is 444 taken by the Board Department within 60 days, the specifications shall be deemed approved. Individual approval of separate projects under this subsection is not necessary when approved specifications are 445 implemented through a project-specific erosion and sediment control plan. Projects not included in this 446 447 subsection shall comply with the requirements of the appropriate local erosion and sediment control 448 program. The Board shall have the authority to enforce approved specifications and charge fees equal to 449 the lower of (i) \$1,000 or (ii) an amount sufficient to cover the costs associated with standard and 450 specification review and approval, projection inspections, and compliance. Approval of general erosion 451 and sediment control specifications by the **Board** Department does not relieve the owner or operator 452 from compliance with any other local ordinances and regulations including requirements to submit plans 453 and obtain permits as may be required by such ordinances and regulations.

454 F. In order to prevent further erosion, a local program VESCP authority may require approval of a 455 conservation an erosion and sediment control plan for any land identified in the local program by the 456 VESCP authority as an erosion impact area.

457 G. For the purposes of subsections A and B of this section, when land-disturbing activity will be 458 required of a contractor performing construction work pursuant to a construction contract, the 459 preparation, submission and approval of an erosion and sediment control plan shall be the responsibility 460 of the owner. 461

§ 10.1-564. State agency and federal entity projects.

462 A. A state agency shall not undertake a project involving a land-disturbing activity unless (i) the state agency has submitted annual standards and specifications for its conduct of land-disturbing 463 464 activities which have been reviewed and approved by the Department as being consistent with the state 465 program this article and associated regulations or (ii) the state agency has submitted a conservation an 466 erosion and sediment control plan for the project which has been reviewed and approved by the Department. When a federal entity submits an erosion and sediment control plan for a project, land 467 468 disturbance shall not commence until the Department has reviewed and approved the plan.

469 B. The Department shall not approve a conservation an erosion and sediment control plan submitted 470 by a federal or state agency or federal entity for a project involving a land-disturbing activity (i) in any 471 locality which has not adopted a local program with more stringent regulations than those of the state 472 program or (ii) in multiple jurisdictions with separate local programs, unless the conservation erosion 473 and sediment control plan is consistent with the requirements of the state program.

474 C. The Department shall not approve a conservation an erosion and sediment control plan submitted 475 by a federal or state agency or federal entity for a project involving a land-disturbing activity in one 476 locality with a local program with more stringent regulations ordinances than those of the state program 477 unless the conservation erosion and sediment control plan is consistent with the requirements of the 478 local program. If a locality has not submitted a copy of its local program regulations to the Department, 479 the provisions of subsection B of this section shall apply.

480 D. The Department shall have sixty 60 days in which to comment on any standards and 481 specifications or conservation erosion and sediment control plan submitted to it for review, and its 482 comments shall be binding on the state agency and any private business hired by the state agency.

483 E. As on-site changes occur, the state agency shall submit changes in a conservation an erosion and 484 sediment control plan to the Department.

485 F. The state agency responsible for the land-disturbing activity shall ensure compliance with the an 486 approved plan or specifications and the Department and Board, where applicable, shall provide project **487** oversight and enforcement as necessary.

488 G. If the state agency or federal entity has developed, and the Department has approved, annual 489 standards and specifications, and the state agency or federal entity has been approved by the Board to 490 operate a VESCP as a VESCP authority, erosion and sediment control plan review and approval and

491 land-disturbing activity inspections shall be conducted by such entity. The Department and the Board,

where applicable, shall provide project oversight and enforcement as necessary and comprehensive 492 493 program compliance review and evaluation. Such standards and specifications shall be consistent with 494 the requirements of this article and associated regulations and the Stormwater Management Act

495 (§10.1-603.2 et seq.) and associated regulations when applicable.

496 § 10.1-565. Approved plan required for issuance of grading, building, or other permits; security for 497 performance.

498 Agencies authorized under any other law to issue grading, building, or other permits for activities 499 involving land-disturbing activities regulated under this article may not issue any such permit unless the 500 applicant submits with his application an approved erosion and sediment control plan and certification 501 that the plan will be followed and, upon the development of an online reporting system by the 502 Department but no later than July 1, 2014, evidence of Virginia stormwater management state permit coverage where it is required. Prior to issuance of any permit, the agency may also require an applicant 503 504 to submit a reasonable performance bond with surety, cash escrow, letter of credit, any combination 505 thereof, or such other legal arrangement acceptable to the agency, to ensure that measures could be 506 taken by the agency at the applicant's expense should he fail, after proper notice, within the time 507 specified to initiate or maintain appropriate conservation action which may be required of him by the 508 approved plan as a result of his land-disturbing activity. The amount of the bond or other security for 509 performance shall not exceed the total of the estimated cost to initiate and maintain appropriate 510 conservation action based on unit price for new public or private sector construction in the locality and a 511 reasonable allowance for estimated administrative costs and inflation which shall not exceed twenty-five 512 25 percent of the estimated cost of the conservation action. If the agency takes such conservation action 513 upon such failure by the permittee, the agency may collect from the permittee for the difference should 514 the amount of the reasonable cost of such action exceed the amount of the security held. Within sixty 515 60 days of the achievement of adequate stabilization of the land-disturbing activity in any project or 516 section thereof, the bond, cash escrow, letter of credit or other legal arrangement, or the unexpended or 517 unobligated portion thereof, shall be refunded to the applicant or terminated based upon the percentage 518 of stabilization accomplished in the project or section thereof. These requirements are in addition to all 519 other provisions of law relating to the issuance of such permits and are not intended to otherwise affect 520 the requirements for such permits.

§ 10.1-566. Monitoring, reports and inspections.

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522 A. The plan-approving authority or, if a permit is issued in connection with land disturbing activities 523 that involve the issuance of a grading, building, or other permit, the permit-issuing VESCP authority (i) 524 shall provide for periodic inspections of the land-disturbing activity and require that an individual 525 holding a certificate of competence, as provided by § 10.1-561, who will be in charge of and responsible 526 for carrying out the land-disturbing activity and (ii) may require monitoring and reports from the person responsible for carrying out the erosion and sediment control plan, to ensure compliance with the 527 528 approved plan and to determine whether the measures required in the plan are effective in controlling 529 erosion and sediment. However, any plan-approving VESCP authority may waive the certificate of 530 competence requirement for an agreement in lieu of a plan for construction of a single family residence. 531 The owner, permittee, or person responsible for carrying out the plan shall be given notice of the 532 inspection. If the permit-issuing authority or plan-approving VESCP authority, where authorized to 533 enforce this article, or the Department determines that there is a failure to comply with the plan 534 following an inspection, notice shall be served upon the permittee or person responsible for carrying out 535 the plan by registered or certified mail to the address specified in the permit application or in the plan certification, or by delivery at the site of the land-disturbing activities to the agent or employee 536 537 supervising such activities. Where the plan-approving authority serves notice, a copy of the notice shall 538 also be sent to the issuer of the permit. The notice shall specify the measures needed to comply with the 539 plan and shall specify the time within which such measures shall be completed. Upon failure to comply 540 within the time specified, the permit may be revoked and the permittee or person responsible for carrying out the plan shall be deemed to be in violation of this article and shall be subject to the 541 542 penalties VESCP authority, where authorized to enforce this article, the Department, or the Board may 543 pursue enforcement as provided by § 10.1-569. 544

B. Notwithstanding the above provisions of this section the following may be applied:

545 1. Where a county, city, or town administers the local control program and the permit-issuing 546 authority and the plan-approving authority are not within the same local government department, the 547 locality may designate one department to inspect, monitor, report and ensure compliance. In the event a 548 district has been designated as the plan-approving authority for all or some of the conservation plans, 549 the enforcement of the program shall be with the local government department; however, the district 550 may inspect, monitor and make reports for the local government department.

2. Where a district adopts the local control program and permit-issuing authorities have been 551

552 established by a locality, the district by joint resolution with the appropriate locality may exercise the 553 responsibilities of the permit-issuing authorities with respect to monitoring, reports, inspections and 554 enforcement.

555 3. Where a permit-issuing authority has been established, and such authority is not vested in an 556 employee or officer of local government but in the commissioner of revenue or some other person, the locality shall exercise the responsibilities of the permit-issuing authority with respect to monitoring, 557 558 reports, inspections and enforcement unless such responsibilities are transferred as provided for in this 559 section subsection A, a VESCP authority is authorized to enter into agreements or contracts with 560 districts, adjacent localities, or other public or private entities to assist with the responsibilities of this article, including but not limited to the review and determination of adequacy of erosion and sediment 561 562 control plans submitted for land-disturbing activities as well as monitoring, reports, inspections, and enforcement where an authority is granted such powers by this article. 563

564 C. Upon receipt issuance of a sworn complaint of an inspection report denoting a violation of this section, § 10.1-563 or § 10.1-564 from the representative of the program authority or the Board 565 responsible for ensuring program compliance, the chief administrative officer, or his designee, of the 566 program authority or the Board may, in conjunction with or subsequent to a notice to comply as 567 568 specified in subsection A above, a VESCP authority, where authorized to enforce this article, or the 569 Department may issue an order requiring that all or part of the land-disturbing activities permitted on the 570 site be stopped until the specified corrective measures have been taken or, if land-disturbing activities have commenced without an approved plan as provided in § 10.1-563, requiring that all of the 571 572 land-disturbing activities be stopped until an approved plan or any required permits are obtained. Where 573 the alleged noncompliance is causing or is in imminent danger of causing harmful erosion of lands or 574 sediment deposition in waters within the watersheds of the Commonwealth, or where the land-disturbing 575 activities have commenced without an approved erosion and sediment control plan or any required 576 permits, such an order may be issued whether or not the alleged violator has been issued a notice to comply as specified in subsection A above. Otherwise, such an order may be issued only after the 577 578 alleged violator has failed to comply with a notice to comply. The order shall be served in the same 579 manner as a notice to comply, and shall remain in effect for seven days from the date of service 580 pending application by the enforcing authority VESCP authority, the Department, or alleged violator for 581 appropriate relief to the circuit court of the jurisdiction wherein the violation was alleged to have 582 occurred or other appropriate court. If the alleged violator has not obtained an approved erosion and 583 sediment control plan or any required permits within seven days from the date of service of the order, 584 the Department or the chief administrative officer or his designee on behalf of the VESCP authority may 585 issue an order to the owner requiring that all construction and other work on the site, other than 586 corrective measures, be stopped until an approved erosion and sediment control plan and any required 587 permits have been obtained. Such an order shall be served upon the owner by registered or certified 588 mail to the address specified in the permit application or the land records of the locality in which the 589 site is located. The owner may appeal the issuance of an order to the circuit court of the jurisdiction 590 wherein the violation was alleged to have occurred or other appropriate court. Any person violating or 591 failing, neglecting, or refusing to obey an order issued by the Department or the chief administrative 592 officer or his designee on behalf of the VESCP authority may be compelled in a proceeding instituted in 593 the circuit court of the jurisdiction wherein the violation was alleged to have occurred or other 594 appropriate court to obey same and to comply therewith by injunction, mandamus or other appropriate 595 remedy. Upon completion and approval of corrective action or obtaining an approved plan or any required permits, the order shall immediately be lifted. Nothing in this section shall prevent the 596 597 Department, the Board, or the chief administrative officer or his designee on behalf of the VESCP **598** *authority* from taking any other action specified in § 10.1-569. 599

§ 10.1-566.1. Reporting.

600 Each locality's plan-approving VESCP authority shall report to the Department, in a method such as 601 an online reporting system and on a time schedule established by the Department, a listing of each 602 land-disturbing activity in the locality for which a plan has been approved by the VESCP under this 603 article. 604

§ 10.1-566.2. Right of entry.

The Department, the VESCP authority, where authorized to enforce this article, or any duly 605 606 authorized agent of the Department or such VESCP authority, may, at reasonable times and under 607 reasonable circumstances, enter any establishment or upon any property, public or private, for the 608 purpose of obtaining information or conducting surveys or investigations necessary in the enforcement 609 of the provisions of this article.

610 In accordance with a performance bond with surety, cash escrow, letter of credit, any combination 611 thereof, or such other legal arrangement, a VESCP authority may also enter any establishment or upon 612 any property, public or private, for the purpose of initiating or maintaining appropriate actions which are required by the permit conditions associated with a land-disturbing activity when a permittee, after 613

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614 *proper notice, has failed to take acceptable action within the time specified.*

615 § 10.1-567. Cooperation with federal and state agencies.

616 The districts and localities operating their own programs, A VESCP authority and the Board are
 617 authorized to cooperate and enter into agreements with any federal or state agency in connection with
 618 plans the requirements for erosion and sediment control with respect to land-disturbing activities.

619 § 10.1-568. Judicial appeals.

A. Final decisions of counties, eities or towns A final decision by a county, city, or town, when
 serving as a VESCP authority under this article, shall be subject to judicial review by the court of
 record of the county or city, provided that an appeal is filed within thirty 30 days from the date of any
 written decision adversely affecting the rights, duties or privileges of the person engaging in or
 proposing to engage in land-disturbing activities.

625 B. Final decisions of the districts shall be subject to an administrative review by the Board, provided 626 that an appeal is filed within thirty days from the date of the written decision.

627 C. Final decisions of the Board either upon its own action or upon the review of the action of a
 628 district, Department, or district shall be subject to judicial review in accordance with the provisions of
 629 the Administrative Process Act (§ 2.2-4000 et seq.).

630 § 10.1-569. Penalties, injunctions and other legal actions.

631 A. Violators of §§ 10.1-563, 10.1-564 or § 10.1-566 shall be guilty of a Class 1 misdemeanor.

632 B. If a locality has adopted an ordinance establishing a uniform schedule of civil penalties as 633 permitted by subsection J of § 10.1-562, any Any person who violates has violated or failed, neglected, 634 or refused to obey any regulation or order of the Board, any order, notice, or requirement of the 635 Department or VESCP authority, any condition of a permit, any provision of its program, or any 636 provision of this article or associated regulation shall, upon a finding of an appropriate general district 637 court, be assessed a civil penalty. If a locality or district serving as a VESCP authority has adopted a uniform schedule of civil penalties as permitted by subsection K of § 10.1-562, such assessment shall be 638 in accordance with the schedule. The erosion and sediment control administrator, his deputy or a 639 640 certified inspector for the locality wherein the land lies VESCP authority or the Department may issue a summons for collection of the civil penalty and the action may be prosecuted by the locality wherein the 641 642 land lies. In any trial for a scheduled violation, it shall be the burden of the locality or Department to 643 show the liability of the violator by a preponderance of the evidence. An admission or finding of 644 liability shall not be a criminal conviction for any purpose. Any civil penalties assessed by a court shall 645 be paid into the treasury of the locality wherein the land lies, except that where the violator is the 646 locality itself, or its agent, or where the Department is issuing the summons, the court shall direct the 647 penalty to be paid into the state treasury.

648 C. The appropriate permit-issuing authority, the program VESCP authority, the Board Department, or 649 the owner of property which has sustained damage or which is in imminent danger of being damaged, 650 may apply to the circuit court in any jurisdiction wherein the land lies or other appropriate court to 651 enjoin a violation or a threatened violation under §§ 10.1-563, 10.1-564 or § 10.1-566 without the 652 necessity of showing that an adequate remedy at law does not exist; however, an owner of property 653 shall not apply for injunctive relief unless (i) he has notified in writing the person who has violated the 654 local program VESCP, the Department, and the program VESCP authority, that a violation of the local program VESCP has caused, or creates a probability of causing, damage to his property, and (ii) neither 655 the person who has violated the local program VESCP, the Department, nor the program VESCP 656 657 authority has taken corrective action within fifteen 15 days to eliminate the conditions which have 658 caused, or create the probability of causing, damage to his property.

b. In addition to any criminal or civil penalties provided under this chapter, any person who violates any provision of this chapter may be liable to the program VESCP authority, or the Board Department, as appropriate, in a civil action for damages.

662 E. Without limiting the remedies which may be obtained in this section, any person violating or 663 failing, neglecting or refusing to obey any injunction, mandamus or other remedy obtained pursuant to **664** this section shall be subject, in the discretion of the court, to a civil penalty not to exceed \$2,000 for 665 each violation. A civil action for such violation or failure may be brought by the locality VESCP 666 authority wherein the land lies or the Department. Any civil penalties assessed by a court shall be paid 667 into the treasury of the locality wherein the land lies, except that where the violator is the locality itself, 668 or its agent, or other VESCP authority, or where the penalties are assessed as the result of an 669 enforcement action brought by the Department, the court shall direct the penalty to be paid into the state 670 treasury.

671 F. With the consent of any person who has violated or failed, neglected, or refused to obey any
672 regulation or order of the Board, θ any order, notice, or requirement of the Department or VESCP
673 authority, any condition of a permit, or any provision of this article or associated regulations, the
674 Board, the Director, or plan-approving or permit-issuing VESCP authority may provide, in an order

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675 issued by the Board or plan-approving or permit-issuing VESCP authority against such person, for the 676 payment of civil charges for violations in specific sums, not to exceed the limit specified in subsection E of this section. Such civil charges shall be instead of any appropriate civil penalty which could be 677 678 imposed under subsection B or E.

679 G. Upon request of a program authority, or the permit-issuing VESCP authority, the attorney for the 680 Commonwealth shall take legal action to enforce the provisions of this article. Upon request of the 681 Board, the Department, or the district, the Attorney General shall take appropriate legal action on behalf of the Board, the Department, or the district to enforce the provisions of this article. **682**

683 H. Compliance with the provisions of this article shall be prima facie evidence in any legal or **684** equitable proceeding for damages caused by erosion or sedimentation that all requirements of law have 685 been met and the complaining party must show negligence in order to recover any damages. 686

§ 10.1-569.1. Stop work orders by Department; civil penalties.

687 A. An aggrieved owner of property sustaining pecuniary damage resulting from a violation of an approved erosion and sediment control plan or required permit, or from the conduct of land-disturbing 688 689 activities commenced without an approved plan or required permit, may give written notice of the 690 alleged violation to the program VESCP authority and to the Director.

691 B. Upon receipt of the notice from the aggrieved owner and notification to the program authority, the 692 Director shall conduct an investigation of the aggrieved owner's complaint.

693 C. If the program VESCP authority has not responded to the alleged violation in a manner which 694 causes the violation to cease and abates the damage to the aggrieved owner's property within thirty 30 695 days following receipt of the notice from the aggrieved owner, the aggrieved owner may request that the Director require the violator to stop the violation and abate the damage to his property. 696

697 D. If (i) the Director's investigation of the complaint indicates that the program VESCP authority has 698 not responded to the alleged violation as required by the local program VESCP, (ii) the program VESCP 699 authority has not responded to the alleged violation within thirty 30 days from the date of the notice 700 given pursuant to subsection A of this section, and (iii) the Director is requested by the aggrieved owner 701 to require the violator to cease the violation, then the Director shall give written notice to the program VESCP authority that the Director will request the Board to Department intends to issue an order 702 703 pursuant to subsection E of this section.

704 E. If the program VESCP authority has not instituted action to stop the violation and abate the 705 damage to the aggreeved owner's property within ten 10 days following receipt of the notice from the 706 Director, the **Board** Department is authorized to issue an order requiring the owner, permittee, person 707 responsible for carrying out an approved erosion and sediment control plan, or person conducting the 708 land-disturbing activities without an approved plan or required permit, to cease all land-disturbing 709 activities until the violation of the plan or permit has ceased, or an approved plan and required permits are obtained, as appropriate, and specified corrective measures have been completed. The Department 710 711 also may immediately initiate a program review of the VESCP.

712 F. Such orders are to be issued only after a hearing with reasonable notice to the affected person of 713 the time, place and purpose thereof in accordance with the requirements of the Administrative Process 714 Act (§ 2.2-4000 et seq.), and they shall become effective upon service on the person by certified mail, 715 return receipt requested, sent to his address specified in the land records of the locality, or by personal 716 delivery by an agent of the Director. Any subsequent identical mail or notice that is sent by the Department may be sent by regular mail. However, if the Board Department finds that any such 717 718 violation is grossly affecting or presents an imminent and substantial danger of causing harmful erosion 719 of lands or sediment deposition in waters within the watersheds of the Commonwealth, it may issue, 720 without advance notice or hearing, an emergency order directing such person to cease all land-disturbing 721 activities on the site immediately and shall provide an opportunity for a hearing, after reasonable notice 722 as to the time and place thereof, to such person, to affirm, modify, amend or cancel such emergency 723 order.

724 G. If a person who has been issued an order or emergency order is not complying with the terms 725 thereof, the Board may institute a proceeding in the appropriate circuit court for an injunction, 726 mandamus, or other appropriate remedy compelling the person to comply with such order.

727 H. Any person violating or failing, neglecting or refusing to obey any injunction, mandamus or other remedy obtained pursuant to subsection G of this section shall be subject, in the discretion of the court, 728 729 to a civil penalty not to exceed \$2,000 for each violation. Any civil penalties assessed by a court shall 730 be paid into the state treasury. 731

§ 10.1-570. Authorization for more stringent regulations.

732 A A. As part of a VESCP, a district or locality is authorized to adopt more stringent soil erosion and 733 sediment control regulations or ordinances than those necessary to ensure compliance with the Board's 734 regulations, provided that the more stringent regulations or ordinances are based upon factual findings 735 of local or regional comprehensive watershed management studies or findings developed through the 736 implementation of an MS4 permit or a locally adopted watershed management study and are determined 737 by the district or locality to be necessary to prevent any further degradation to water resources, to 738 address total maximum daily load requirements, to protect exceptional state waters, or to address 739 specific existing water pollution including nutrient and sediment loadings, stream channel erosion, 740 depleted groundwater resources, or excessive localized flooding within the watershed and that prior to 741 adopting more stringent regulations or ordinances, a public hearing is held after giving due notice. The 742 VESCP authority shall report to the Board when more stringent stormwater management regulations or

743 ordinances are determined to be necessary pursuant to this section. However, this section shall not be

744 construed to authorize any district or locality to impose any more stringent regulations for plan approval 745 or permit issuance than those specified in §§ 10.1-563 and 10.1-565.

746 B. Any provisions of an erosion and sediment control program in existence before July 1, 2012, that 747 contain more stringent provisions than this article shall be exempt from the analysis requirements of 748 subsection A.

749 § 10.1-571. No limitation on authority of Water Control Board or Department of Mines, Minerals and 750 Energy.

751 The provisions of this article shall not limit the powers or duties presently exercised by the State 752 Water Control Board under Chapter 3.1 (§ 62.1-44.2 et seq.) of Title 62.1, or the powers or duties of the 753 Department of Mines, Minerals and Energy as they relate to strip mine reclamation under Chapters 16 754 (§ 45.1-180 et seq.), 17 (§ 45.1-198 et seq.) and 19 (§ 45.1-226 et seq.) of Title 45.1 or oil or gas

755 exploration under the Virginia Oil and Gas and Oil Act (§ 45.1-361.1 et seq.).

756 § 10.1-603.2. Definitions.

757 As used in this article, unless the context requires a different meaning:

758 "Board" means the Virginia Soil and Water Conservation Board.

759 "Chesapeake Bay Preservation Act land-disturbing activity" means a land-disturbing activity 760 including clearing, grading, or excavation that results in a land disturbance equal to or greater than 2,500 square feet and less than one acre in all areas of jurisdictions designated as subject to the 761 762 regulations adopted pursuant to the Chesapeake Bay Preservation Act.

763 "CWA" means the federal Clean Water Act (33 USC U.S.C. § 1251 et seq.), formerly referred to as 764 the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972, 765 Public Law 92-500, as amended by Public Law 95-217, Public Law 95-576, Public Law 96-483, and 766 Public Law 97-117, or any subsequent revisions thereto.

767

"Department" means the Department of Conservation and Recreation.

768 "Director" means the Director of the Department of Conservation and Recreation.

769 "Flooding" means a volume of water that is too great to be confined within the banks or walls of the 770 stream, water body, or conveyance system and that overflows onto adjacent lands, thereby causing or 771 threatening damage.

772 "Land disturbance" or "land disturbing "land-disturbing activity" means a man-made change to the 773 land surface that potentially changes its runoff characteristics including any clearing, grading, or 774 excavation associated with a construction activity regulated pursuant to the federal Clean Water Act, 775 except that the term shall not include those exemptions specified in § 10.1-603.8.

776 "Linear development project" means a land development project that is linear in nature such as, but 777 not limited to, (i) the construction of electric and telephone utility lines, and natural gas pipelines; (ii) 778 construction of tracks, rights of way, bridges, communication facilities and other related structures of a 779 railroad company; and (iii) highway construction projects.

780 "Local stormwater management program" or "local program" means the various methods employed 781 by a locality to manage the quality and quantity of runoff resulting from land disturbing activities and 782 shall include such items as local ordinances, permit requirements, policies and guidelines, technical 783 materials, inspection, enforcement, and evaluation consistent with this article.

784 "Municipal separate storm sewer" means a conveyance or system of conveyances otherwise known as 785 a municipal separate storm sewer system or "MS4," including roads with drainage systems, municipal 786 streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains:

787 1. Owned or operated by a federal, state, city, town, county, district, association, or other public 788 body, created by or pursuant to state law, having jurisdiction or delegated authority for erosion and 789 sediment control and stormwater management, or a designated and approved management agency under 790 § 208 of the CWA that discharges to surface waters;

791 2. Designed or used for collecting or conveying stormwater;

792 3. That is not a combined sewer; and

793 4. That is not part of a publicly owned treatment works.

"Municipal Separate Storm Sewer System Management Program" means a management program 794 795 covering the duration of a *state* permit for a municipal separate storm sewer system that includes a 796 comprehensive planning process that involves public participation and intergovernmental coordination, to 797 reduce the discharge of pollutants to the maximum extent practicable, to protect water quality, and to

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798 satisfy the appropriate water quality requirements of the CWA and regulations, and this article and its 799 attendant regulations, using management practices, control techniques, and system, design, and 800 engineering methods, and such other provisions that are appropriate.

801 "Nonpoint source pollution" means pollution such as sediment, nitrogen, phosphorus, hydrocarbons, 802 heavy metals, and toxics whose sources cannot be pinpointed but rather is are washed from the land 803 surface in a diffuse manner by stormwater runoff.

804 "Peak flow rate" means the maximum instantaneous flow from a given prescribed design storm 805 condition at a particular location.

806 "Permit" or "VSMP authority permit" means an approval to conduct a land-disturbing activity issued 807 by the permit issuing VSMP authority for the initiation of a land-disturbing activity, or for stormwater discharges from an MS4 after evidence of state VSMP general permit coverage has been provided where 808 809 applicable.

810 "Permit issuing authority" means the Board, the Department, or a locality that is delegated authority 811 by the Board to issue, deny, revoke, terminate, or amend stormwater permits under the provisions of this 812 article. 813

"Permittee" means the person or locality to which the permit or state permit is issued.

814 "Person" means an individual, corporation, partnership, association, state, municipality, commission, or political subdivision of a state, governmental body, including federal, state, or local entity as 815 816 applicable, any interstate body, or any other legal entity.

817 "Runoff volume" means the volume of water that runs off the land development project from a prescribed storm event. 818

819 "State permit" means an approval to conduct a land-disturbing activity issued by the Board in the 820 form of a state stormwater individual permit or coverage issued under a state general permit or an approval issued by the Board for stormwater discharges from an MS4. Under these permits, the 821 822 Commonwealth imposes and enforces requirements pursuant to the federal Clean Water Act and 823 regulations and this article and its attendant regulations.

824 "Stormwater" means precipitation that is discharged across the land surface or through conveyances 825 to one or more waterways and that may include storm water runoff, snow melt runoff, and surface 826 runoff and drainage.

"Stormwater management plan" means a document containing material describing methods for 827 828 complying with the requirements of a VSMP.

829 "Stormwater management program" means a program established by a locality that is consistent with 830 the requirements of this article and associated regulations and guidance documents. 831

"Subdivision" means the same as defined in § 15.2-2201.

"Virginia Stormwater Management Program (VSMP)" or "VSMP" means the Virginia program for 832 833 issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing 834 and enforcing requirements pursuant to the federal Clean Water Act and this article a program approved by the Board after September 13, 2011, that has been established by a VSMP authority to manage the 835 836 quality and quantity of runoff resulting from land-disturbing activities and shall include such items as 837 local ordinances, rules, permit requirements, annual standards and specifications, policies and 838 guidelines, technical materials, and requirements for plan review, inspection, enforcement, where 839 authorized in this article, and evaluation consistent with the requirements of this article and associated 840 regulations.

841 "Virginia Stormwater Management Program authority" or "VSMP authority" means an authority 842 approved by the Board after September 13, 2011, to operate a Virginia Stormwater Management 843 Program or, until such approval is given, the Department. An authority may include a locality; state 844 entity, including the Department; federal entity; or, for linear projects subject to annual standards and specifications in accordance with subsection B of § 10.1-603.5, electric, natural gas, and telephone utility companies, interstate and intrastate natural gas pipeline companies, railroad companies, or 845 846 847 authorities created pursuant to § 15.2-5102.

"Water quality volume" means the volume equal to the first one-half inch of runoff multiplied by the 848 849 impervious surface of the land development project.

850 "Watershed" means a defined land area drained by a river or stream, karst system, or system of 851 connecting rivers or streams such that all surface water within the area flows through a single outlet. In 852 karst areas, the karst feature to which water drains may be considered the single outlet for the 853 watershed. 854

§ 10.1-603.2:1. Powers and duties of the Virginia Soil and Water Conservation Board.

855 In addition to other powers and duties conferred upon the Board, it shall permit, regulate, and control stormwater runoff in the Commonwealth. In accordance with the VSMP, the The Board may issue, deny, 856 revoke, terminate, or amend state stormwater individual permits or coverage issued under state general 857 858 permits; adopt regulations; approve and periodically review local Virginia stormwater management programs and management programs developed in conjunction with a *state* municipal separate storm 859

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sewer permit; enforce the provisions of this article; and otherwise act to ensure the general health, safety
and welfare of the citizens of the Commonwealth as well as protect the quality and quantity of state
waters from the potential harm of unmanaged stormwater. The Board may:

863 1. Issue, deny, amend, revoke, terminate, and enforce *state* permits for the control of stormwater
 864 discharges from Municipal Separate Storm Sewer Systems and land disturbing land-disturbing activities.

865 2. Delegate to the Department or to an approved locality any of the powers and duties vested in it by
866 this article except the adoption and promulgation of regulations. Delegation shall not remove from the
867 Board authority to enforce the provisions of this article.

3. Take administrative and legal actions to ensure compliance with the provisions of this article by
permittees, any person subject to state or VSMP authority permit requirements under this article, and
those localities entities with an approved local Virginia stormwater management program and
management programs developed in conjunction with a state municipal separate storm sewer system
permit with the provisions of this article, including the proper enforcement and implementation of, and
continual compliance with, this article.

874 4. After notice and opportunity for a hearing by the Board In accordance with procedures of the
875 Administrative Process Act (§ 2.2-4000 et seq.), amend or revoke any state permit issued by the permit
876 issuing authority under this article on the following grounds or for good cause as may be provided by
877 the regulations of the Board:

a. The permittee or any Any person subject to state permit requirements under this article has
violated or failed, neglected, or refused to obey any order or regulation of the Board, any order, notice,
or requirement of the Department, any condition of a state permit, any provision of this article, or any
order of a court, or any order of the permit issuing authority, where such violation results in the
unreasonable degradation of properties, water quality, stream channels, and other natural resources, or
the violation is representative of a pattern of serious or repeated violations including the disregard for or
inability to comply with applicable laws, regulations, permit conditions, orders, rules, or requirements;

b. The permittee or any Any person subject to state permit requirements under this article has failed
to disclose fully all relevant material facts or has misrepresented a material fact in applying for a state
permit, or in any other report or document required under this law or under the regulations of the
Board;

c. The activity for which the *state* permit was issued causes unreasonable degradation of properties,water quality, stream channels, and other natural resources; or

891 d. There exists a material change in the basis on which the *state* permit was issued that requires
892 either a temporary or a permanent reduction or elimination of any discharge or land disturbing
893 *land-disturbing* activity controlled by the *state* permit necessary to prevent unreasonable degradation of
894 properties, water quality, stream channels, and other natural resources.

895 5. Cause investigations and inspections, or delegate authority to do so, to ensure compliance with any
896 state or VSMP authority permits, conditions, policies, rules, regulations, rulings, and orders which it may
897 adopt, issue, or establish and to furnish advice, recommendations, or instructions for the purpose of
898 obtaining such compliance.

6. Adopt In accordance with procedures of the Administrative Process Act (§ 2.2-4000 et seq.), adopt
rules governing the procedure of the permit issuing authority with respect to: (i) hearings; (ii) the filing
of reports; (iii) the issuance of permits and special orders; and (iv) all other matters relating to
procedure; and to amend or cancel any rule adopted. Public notice of every rule adopted under this
section shall be by such means as the permit issuing authority may prescribe but must be consistent with
the Administrative Process Act (§ 2.2-4000 et seq.).

7. Issue special orders to a permittee or any person subject to state or VSMP authority permit 905 906 requirements under this article (i) who is permitting or causing the unreasonable degradation of 907 properties, water quality, stream channels, and other natural resources to cease and desist from such 908 activities, (ii) who has failed to construct facilities in accordance with final approved plans and 909 specifications to construct such facilities, (iii) who has violated the terms and provisions of a state or 910 VSMP authority permit issued by the permit issuing authority Board or VSMP authority; to comply with 911 the provisions of the state or VSMP authority permit, this article and any decision of the permit issuing 912 VSMP authority, the Department, or the Board, or (iv) who has violated the terms of an order issued by 913 the court, the permit issuing VSMP authority, the Department, or the Board: to comply with the terms of 914 such order, and also to issue orders to require any permittee or any person subject to state or VSMP 915 *authority* permit requirements under this article to comply with the provisions of this article and any 916 decision of the Board.

917 Such special orders are to be issued only after a hearing with at least 30 days' notice to the affected 918 permittee or any person subject to permit requirements under this article, of the time, place, and purpose 919 thereof in accordance with the procedures of the Administrative Process Act (§ 2.2-4000 et seq.), and 920 they shall become effective not less than 15 days after the date of mailing by certified mail of the notice 921 to the last known address of the permittee or any person subject to state or VSMP authority permit 922 requirements under this article; provided that if the Board finds that any such permittee or any person 923 subject to state or VSMP authority permit requirements under this article is grossly affecting or presents 924 an imminent and substantial danger to (i) the public health, safety or welfare, or the health of animals, 925 fish or aquatic life; (ii) a public water supply; or (iii) recreational, commercial, industrial, agricultural or 926 other reasonable uses, it may issue, without advance notice or hearing, an emergency special order 927 directing the permittee or any person subject to state or VSMP authority permit requirements under this 928 article to cease such pollution or discharge immediately, and shall provide an opportunity for a hearing, after reasonable notice as to the time and place thereof to the permittee or any person subject to state or 929 930 VSMP authority permit requirements under this article, to affirm, modify, amend, or cancel such 931 emergency special order. If the permittee or any person subject to state or VSMP authority permit 932 requirements under this article who has been issued such a special order or an emergency special order 933 is not complying with the terms thereof, the Board may proceed in accordance with § 10.1-603.14, and 934 where the order is based on a finding of an imminent and substantial danger, the court shall issue an 935 injunction compelling compliance with the emergency special order pending a hearing by the Board. If 936 an emergency special order requires cessation of a discharge, the Board shall provide an opportunity for 937 a hearing within 48 hours of the issuance of the injunction the recipient of the order may appeal its 938 issuance to the circuit court of the jurisdiction wherein the discharge was alleged to have occurred.

939 The provisions of this section notwithstanding, the Board may proceed directly under § 10.1-603.14 940 for any past violation or violations of any provision of this article or any regulation duly adopted hereunder. 941

942 With the consent of any permittee or any person subject to state or VSMP authority permit 943 requirements under this article who has violated or failed, neglected, or refused to obey any regulation 944 or order of the Board, any order, notice, or requirement of the Department or VSMP authority, any 945 condition of a state or VSMP authority permit or any provision of this article, the Board may provide, 946 in an order issued by the Board against such person, for the payment of civil charges for violations in 947 specific sums not to exceed the limit specified in subsection A of § 10.1-603.14. Such civil charges shall 948 be collected in lieu of any appropriate civil penalty that could be imposed pursuant to subsection A of 949 § 10.1-603.14 and shall not be subject to the provisions of § 2.2-514. Such civil charges shall be paid 950 into the state treasury and deposited by the State Treasurer into the Virginia Stormwater Management 951 Fund established pursuant to § 10.1-603.4:1.

§ 10.1-603.2:2. State permits.

952

953 A. It shall be is unlawful to cause a stormwater discharge from an MS4 or a land disturbing 954 land-disturbing activity except in compliance with a state permit issued by a permit issuing authority 955 where required.

956 B. All state permits issued by the permit issuing authority Board under this article shall have fixed 957 terms. The term of a *state* permit shall be based upon the projected duration of the project, the length of 958 any required monitoring, or other project operations or permit conditions; however, the term shall not 959 exceed five years. The term of a permit issued by the permit issuing authority Board shall not be 960 extended by modification beyond the maximum duration and the permit shall expire at the end of the 961 term unless an application for a new permit has been filed in a timely manner as required by the regulations of the Board, and the permit issuing authority is unable, through no fault of the permittee, to 962 963 issue a new permit before the expiration date of the previous permit it is administratively continued in 964 accordance with Board regulations.

965 C. State individual construction permits shall be administered by the Department. 966

§ 10.1-603.3. Establishment of Virginia stormwater management programs.

967 A. Any locality located within Tidewater Virginia as defined by the Chesapeake Bay Preservation 968 Act (§ 10.1-2100 et seq.), or any locality that is partially or wholly designated as required to obtain 969 coverage under an MS4 permit under the provisions of the federal Clean Water Act, excluding towns, 970 unless such town operates a regulated MS4, shall be required to adopt a local stormwater management 971 program VSMP for land disturbing land-disturbing activities consistent with the provisions of this article 972 according to a schedule set by the Board. Such schedule shall require adoption no sooner than 15 973 months and not more than 21 months following the effective date of the regulation that establishes local 974 program criteria and delegation procedures, unless the Board deems that the Department's review of the 975 local program VSMP warrants an extension up to an additional 12 months, provided the locality has 976 made substantive progress. A locality may adopt a local stormwater management program at an earlier 977 date with the consent of the Board Localities subject to this subsection are authorized to coordinate 978 plan review and inspections with other entities in accordance with subsection H.

979 B. Any locality not specified in subsection A may elect to adopt and administer a local stormwater 980 management program for land disturbing activities pursuant to this article. Any town lying within a 981 county, which has adopted a VSMP in accordance with subsection A, may adopt its own program or 982 shall become subject to the county program. If a town lies within the boundaries of more than one

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983 county, the town shall be considered to be wholly within the county in which the larger portion of the town lies. Such localities Towns shall inform the Board and the Department of their initial intention to seek delegation for the stormwater management program for land disturbing permits within six months following the effective date of the regulation that establishes local program criteria and delegation procedures decision according to a schedule established by the Department. Thereafter, the Department shall provide an annual schedule by which localities towns can submit applications for delegation to adopt a VSMP.

990 C. In the absence of the delegation of a stormwater management program to a locality, the
991 Department will administer the responsibilities of this article within the given jurisdiction in accordance
992 with an adoption and implementation schedule set by the Board In support of VSMP authorities, the
993 Department shall:

994 1. Provide assistance grants to localities not currently operating a local stormwater management 995 program to help the localities to establish their VSMP.

996 2. Provide technical assistance and training.

997 3. Provide qualified services in specified geographic areas to a VSMP to assist localities in the administration of components of their programs. The Department shall actively assist localities in the establishment of their programs and in the selection of a contractor or other entity that may provide support to the locality or regional support to several localities.

1001 D. The Department shall develop a model ordinance for establishing a local stormwater management
 1002 program VSMP consistent with this article and its associated regulations, including the Virginia
 1003 Stormwater Management Program (VSMP) General Permit for Discharges of Stormwater from
 1004 Construction Activities.

E. Each locality that is required to or that elects to adopt and administer administers an approved local stormwater management program VSMP shall, by ordinance, establish a local stormwater management program VSMP that may shall be administered in conjunction with a local MS4 program and a local erosion and sediment control program where applicable, and which shall include, but is not limited to, the following:

1010 1. Consistency with regulations adopted in accordance with provisions of this article;

1011 2. Provisions for long-term responsibility for and maintenance of stormwater management control devices and other techniques specified to manage the quality and quantity of runoff; and

3. Provisions for the integration of locally adopted stormwater management programs the VSMP with local erosion and sediment control, flood insurance, flood plain management, and other programs requiring compliance prior to authorizing construction in order to make the submission and approval of plans, issuance of permits, payment of fees, and coordination of inspection and enforcement activities more convenient and efficient both for the local governments and those responsible for compliance with the programs.

1019 \tilde{F} . The Board may approve a state entity, including the Department, federal entity, or, for linear projects subject to annual standards and specifications, electric, natural gas, and telephone utility 1020 1021 companies, interstate and intrastate natural gas pipeline companies, railroad companies, or authorities 1022 created pursuant to § 15.2-5102 to operate a Virginia Stormwater Management Program consistent with 1023 the requirements of this article and its associated regulations and the VSMP authority's 1024 Department-approved annual standards and specifications. For these programs, enforcement shall be 1025 administered by the Department and the Board where applicable in accordance with the provisions of 1026 this article.

1027 G. The Board shall delegate a local stormwater management program to a locality approve a VSMP
1028 when it deems a program consistent with this article and associated regulations, including the Virginia
1029 Stormwater Management Program (VSMP) General Permit for Discharges of Stormwater from
1030 Construction Activities.

1031 G. Delegated localities *H*. A VSMP authority may enter into agreements or contracts with soil and 1032 water conservation districts, adjacent localities, or other entities to carry out or assist with the 1033 responsibilities of this article.

1034 H. I. Localities that adopt a local stormwater management program shall have the authority to issue a 1035 consolidated stormwater management and erosion and sediment control permit that is consistent with the 1036 provisions of the Erosion and Sediment Control Law (§ 10.1-560 et seq.). When available in accordance 1037 with subsection J, such permit, where applicable, shall also include a copy of or reference to state 1038 VSMP permit coverage authorization to discharge.

1039 J. Upon the development of an online reporting system by the Department, but no later than July 1, 1040 2014, a VSMP authority shall then be required to obtain evidence of state VSMP permit coverage where 1041 it is required prior to providing approval to begin land disturbance.

1042 I. K. Any local stormwater management program VSMP adopted pursuant to and consistent with this article shall be considered to meet the stormwater management requirements under the Chesapeake Bay

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1044 Preservation Act (§ 10.1-2100 et seq.) and attendant regulations, and effective July 1, 2014, shall not be

1045 subject to local program review under the stormwater management provisions of the Chesapeake Bay1046 Preservation Act.

1047 L. All VSMP authorities shall comply with the provisions of this article and the stormwater
1048 management provisions of the Erosion and Sediment Control Law (§ 10.1-560 et seq.), and related
1049 regulations. The VSMP authority responsible for regulating the land-disturbing activity shall require
1050 compliance with the issued permit, permit conditions, and plan specifications.

1051 *M. VSMPs adopted in accordance with this section shall become effective July 1, 2014, unless* 1052 *otherwise specified by the Board.*

1053 § 10.1-603.4. Development of regulations.

1054 A. The Board is authorized to adopt regulations that specify minimum technical criteria and 1055 administrative procedures for stormwater management programs in Virginia Virginia Stormwater 1056 Management Programs. The regulations shall:

1057 1. Establish standards and procedures for delegating the authority for administering a stormwater 1058 management program to localities *VSMP*;

2. Establish minimum design criteria for measures to control nonpoint source pollution and localized
flooding, and incorporate the stormwater management regulations adopted pursuant to the Virginia
Erosion and Sediment Control Law (§ 10.1-560 et seq.), as they relate to the prevention of stream
channel erosion. These criteria shall be periodically modified as required in order to reflect current
engineering methods;

1064 3. Require the provision of long-term responsibility for and maintenance of stormwater management1065 control devices and other techniques specified to manage the quality and quantity of runoff;

4. Require as a minimum the inclusion in local programs VSMPs of certain administrative procedures which include, but are not limited to, specifying the time period within which a local government that has adopted a stormwater management program must VSMP authority shall grant permit land-disturbing activity approval, the conditions and processes under which approval shall be granted, the procedures for communicating disapproval, the conditions under which an approved permit approval may be changed, and requirements for inspection of approved projects;

1072 5. Establish by regulations, with the concurrence of the Director, a statewide permit fee schedule for 1073 stormwater management to cover all costs associated with the implementation of a VSMP related to land 1074 disturbing land-disturbing activities of one acre or greater. Such fee attributes include the costs associated with plan review, VSMP registration statement review, permit issuance, state-coverage 1075 1076 verification, inspections, reporting, and compliance activities associated with the land-disturbing 1077 activities as well as program oversight costs. The fee schedule shall also include a provision for a reduced fee for land disturbing land-disturbing activities between 2,500 square feet and up to 1 acre in Chesapeake Bay Preservation Act (§ 10.1-2100 et seq.) localities. The regulations fee schedule shall be 1078 1079 1080 governed by the following:

1081 a. The revenue generated from the statewide stormwater permit fee shall be collected *utilizing*, where 1082 practicable, an online payment system, and the Department's portion shall be remitted to the State 1083 Treasurer for deposit in the Virginia Stormwater Management Fund established pursuant to 1084 § 10.1-603.4:1. However, whenever the Board has delegated a stormwater management program to a locality or is required to do so under this article approved a VSMP, no more than 30 percent of the total 1085 1086 revenue generated by the statewide stormwater permit fees collected within the locality shall be remitted 1087 to the State Treasurer, for deposit in the Virginia Stormwater Management Fund, with the balance going 1088 to the VSMP authority.

1089 b. Fees collected pursuant to this section shall be in addition to any general fund appropriation made 1090 to the Department or other supporting revenue from a VSMP; however, the fees shall be set at a level sufficient for the Department and the VSMP to fully carry out its their responsibilities under this article; 1091 1092 and its attendant regulations and local ordinances or standards and specifications where applicable. 1093 When establishing a VSMP, the VSMP authority shall assess the statewide fee schedule and shall have 1094 the authority to reduce or increase such fees, and to consolidate such fees with other program-related 1095 charges, but in no case shall such fee changes affect the amount established in the regulations as 1096 available to the Department for program oversight responsibilities pursuant to subdivision 5 a. A VSMP's portion of the fees shall be used solely to carry out the VSMP's responsibilities under this 1097 1098 article and its attendant regulations, ordinances, or annual standards and specifications.

c. Until July 1, 2014, the fee for coverage under the General Permit for Discharges of Stormwater
from Construction Activities issued by the Board, or where the Board has issued an individual permit or
coverage under the General Permit for Discharges of Stormwater from Construction Activities for an
entity for which it has approved annual standards and specifications, shall be \$750 for each large
construction activity with sites or common plans of development equal to or greater than five acres and
\$450 for each small construction activity with sites or common plans of development equal to or greater
than one acre and less than five acres. On and after July 1, 2014, such fees shall only apply where

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coverage has been issued under the Board's General Permit for Discharges of Stormwater from 1106 1107 Construction Activities to a state agency or federal entity for which it has approved annual standards 1108 and specifications. After establishment, such fees may be modified in the future through regulatory 1109 actions.

1110 d. Until July 1, 2014, the Department is authorized to assess a \$125 reinspection fee for each visit to 1111 a project site that was necessary to check on the status of project site items noted to be in 1112 noncompliance and documented as such on a prior project inspection.

1113 e. When any fees are collected pursuant to this section by credit cards, business transaction costs 1114 associated with processing such payments may be additionally assessed.

1115 6. Establish statewide standards for stormwater management from land disturbing land-disturbing 1116 activities of one acre or greater, except as specified otherwise within this article, and allow for the consolidation in the permit of a comprehensive approach to addressing stormwater management and 1117 1118 erosion and sediment control, consistent with the provisions of the Erosion and Sediment Control Law (§ 10.1-560 et seq.) and this article. However, such standards shall also apply to land disturbing 1119 1120 land-disturbing activity exceeding an area of 2500 square feet in all areas of the jurisdictions designated 1121 as subject to the Chesapeake Bay Preservation Area Designation and Management Regulations (9 VAC 1122 10-20 et seq.) adopted pursuant to the Chesapeake Bay Preservation Act (§ 10.1-2100 et seq.);

1123 7. Require that stormwater management programs VSMPs maintain after-development runoff rate of 1124 flow and characteristics that replicate, as nearly as practicable, the existing predevelopment runoff 1125 characteristics and site hydrology, or improve upon the contributing share of the existing predevelopment 1126 runoff characteristics and site hydrology if stream channel erosion or localized flooding is an existing 1127 predevelopment condition. Any Except where more stringent requirements are necessary to address 1128 TMDL requirements or to protect exceptional state waters, any land-disturbing activity that provides for stormwater management shall satisfy the conditions of this subsection if the practices are designed to (i) 1129 1130 detain the water quality volume and to release it over 48 hours; (ii) detain and release over a 24-hour period the expected rainfall resulting from the one year, 24-hour storm; and (iii) reduce the allowable peak flow rate resulting from the 1.5, 2, and 10-year, 24-hour storms to a level that is less than or equal 1131 1132 1133 to the peak flow rate from the site assuming it was in a good forested condition, achieved through 1134 multiplication of the forested peak flow rate by a reduction factor that is equal to the runoff volume 1135 from the site when it was in a good forested condition divided by the runoff volume from the site in its 1136 proposed condition, and shall be exempt from any flow rate capacity and velocity requirements for 1137 natural or man-made channels as defined in any regulations promulgated pursuant to this section, or any 1138 ordinances adopted pursuant to § 10.1-603.3 or 10.1-603.7;

1139 8. Encourage low impact development designs, regional and watershed approaches, and nonstructural 1140 means for controlling stormwater;

1141 9. Promote the reclamation and reuse of stormwater for uses other than potable water in order to 1142 protect state waters and the public health and to minimize the direct discharge of pollutants into state 1143 waters;

1144 10. Establish, with the concurrence of the Director, a statewide permit fee schedule for stormwater 1145 management related to municipal separate storm sewer system permits; and

1146 11. Provide for the evaluation and potential inclusion of emerging or innovative stormwater control 1147 technologies that may prove effective in reducing nonpoint source pollution.

1148 B. In accordance with the Administrative Process Act (§ 2.2-4000 et seq.), the Board may integrate 1149 and consolidate components of the Erosion and Sediment Control Regulations (4 VAC 50-30) and the 1150 Chesapeake Bay Preservation Area Designation and Management Regulations (9 VAC 10-20) with the 1151 Virginia Stormwater Management Program (VSMP) Permit Regulations (4 VAC 50-60) or repeal 1152 components so that these programs may be implemented in a consolidated manner that provides greater 1153 consistency, understanding, and efficiency for those regulated by and administering a VSMP. 1154

§ 10.1-603.4:1. Virginia Stormwater Management Fund established.

1155 There is hereby created in the state treasury a special nonreverting fund to be known as the Virginia 1156 Stormwater Management Fund, hereafter referred to as "the Fund." The Fund shall be established on the 1157 books of the Comptroller. All moneys collected by the Department pursuant to § 10.1-603.4 shall be 1158 paid into the state treasury and credited to the Fund. Interest earned on moneys in the Fund shall remain 1159 in the Fund and be credited to it. Any moneys remaining in the Fund, including interest thereon, at the 1160 end of each fiscal year shall not revert to the general fund but shall remain in the Fund. Moneys in the Fund shall be used solely for the purposes of carrying out the Department's responsibilities under this 1161 1162 article. Expenditures and disbursements from the Fund shall be made by the State Treasurer on warrants 1163 issued by the Comptroller upon written request signed by the Director.

An accounting of moneys received by and distributed from the Fund shall be kept by the State 1164 1165 Comptroller.

1166 § 10.1-603.4:2. Education and training programs.

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1167 A. The Board shall issue certificates of competence concerning the content and application of 1168 specified subject areas of this article and accompanying regulations, including program administration, 1169 plan review, and project inspection, to personnel of VSMP authorities and to any other persons who 1170 have completed training programs or in other ways demonstrated adequate knowledge to the satisfaction of the Board. As part of education and training programs authorized pursuant to subsection E of 1171 1172 § 10.1-561, the Department shall develop or certify expanded components to address program 1173 administration, plan review, and project inspection elements of the Stormwater Management Act (§ 10.1-603.2 et seq.) and attendant regulations. Reasonable fees to cover the costs of these additional 1174 1175 components may be charged.

1176 B. Effective July 1, 2014, personnel of VSMP authorities reviewing plans or conducting inspections
1177 pursuant to this chapter shall hold a certificate of competence as provided in subsection A.
1178 Professionals registered in the Commonwealth pursuant to Article 1 (§ 54.1-400 et seq.) of Chapter 4 of
1179 Title 54.1 shall be deemed to have met the provisions of this section for the purposes of renewals.

1180 § 10.1-603.5. Annual standards and specifications for state agencies, federal entities, and other **1181** specified entities.

1182 A. A state agency may not undertake any land clearing, soil movement, or construction activity 1183 involving soil movement or land disturbance unless the agency has submitted a permit application for the land-disturbing activity and the application has been reviewed and approved and a stormwater permit 1184 1185 issued by the Department. State agencies entities, including the Department and the Department of Transportation, and for linear projects set out in subsection B, electric, natural gas, and telephone 1186 utility companies, interstate and intrastate natural gas pipeline companies, and railroad companies 1187 shall, and federal entities and authorities created pursuant to § 15.2-5102 may annually submit a single 1188 permit application containing stormwater management set of standards and specifications for all land 1189 1190 disturbing Department approval that describes how land-disturbing activities shall be conducted under. 1191 Such standards and specifications shall be consistent with the requirements of this article and associated regulations, including the General Virginia Stormwater Management Program (VSMP) Permit for 1192 Discharges of Stormwater from Construction Activities (4 VAC 50-60-1100 et seq.), and the Erosion and 1193 1194 Sediment Control Law (§ 10.1-560 et seq.) and associated regulations. Each project constructed in 1195 accordance with the requirements of this chapter, its attendant regulations, and where required 1196 standards and specifications shall obtain coverage issued under the state general permit prior to land 1197 disturbance. State agency stormwater management The standards and specifications shall include, but are 1198 not limited to:

1199 1. Technical criteria to meet the requirements of this article and regulations developed under this article;

1201 2. Provisions for the long-term responsibility and maintenance of stormwater management control devices and other techniques specified to manage the quantity and quality of runoff;

1203 3. Provisions for erosion and sediment control and stormwater management program administration,1204 plan design, review and approval, and construction inspection and enforcement;

4. Provisions for ensuring that responsible personnel and contractors obtain certifications or
 qualifications for erosion and sediment control and stormwater management comparable to those
 required for local government;

1208 5. Implementation of a project tracking and notification system to the Department of all land
 1209 disturbing land-disturbing activities covered under this article; and

1210 6. Requirements for documenting on-site changes as they occur to ensure compliance with the 1211 requirements of the article.

B. All state agencies shall comply with the provisions of this article and the stormwater management
provisions of the Erosion and Sediment Control Law (§ 10.1-560 et seq.), and related regulations. The
state agency responsible for the land-disturbing activity shall ensure compliance with the issued permit,
permit conditions, and plan specifications. Linear projects subject to annual standards and specifications
include:
1217
Construction, installation, or maintenance of electric transmission, natural gas, and telephone

1. Construction, installation, or maintenance of electric transmission, natural gas, and telephone utility lines and pipelines, and water and sewer lines; and

1219 2. Construction of the tracks, rights-of-way, bridges, communication facilities, and other related 1220 structures and facilities of a railroad company.

1221 Linear projects not included in subdivisions 1 and 2 shall comply with the requirements of the local 1222 or state VSMP in the locality within which the project is located.

1223 C. The Department shall perform random site inspections or inspections in response to a complaint
 to assure compliance with this article, the Erosion and Sediment Control Law, and regulations adopted
 thereunder. The Department may take enforcement actions in accordance with this chapter and related
 regulations.

1227 C. The Department shall have 30 days in which to review the permit application and to issue its 1228 permit decision, which shall be binding on the state agency or the private business hired by the state

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1229 agency.

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1230 As on-site changes occur, the state agency shall submit changes in the permit application to the 1231 Department.

1232 D. The Department may *shall* assess an administrative charge to cover a portion of the costs of services rendered associated with its responsibilities pursuant to this section.

1234 § 10.1-603.6. Duties of the Department.

A. The Department shall provide technical assistance, training, research, and coordination in
 stormwater management technology to the local governments VSMP authorities consistent with the
 purposes of this article.

B. The Department is authorized to review the permit application stormwater management plan for any project with real or potential interjurisdictional impacts upon the request of one or all of the involved localities to determine that the plan is consistent with the provisions of this article. Any such review shall be completed and a report submitted to each locality involved within 90 days of such request being accepted. The Department may charge a fee of the requesting locality that covers its costs for providing such services.

C. The Department shall be responsible for the implementation of this article.

§ 10.1-603.7. Authorization for more stringent ordinances.

1246 A. Localities are authorized to adopt more stringent stormwater management ordinances than those 1247 necessary to ensure compliance with the Board's minimum regulations, provided that the more stringent 1248 ordinances are based upon factual findings of local or regional comprehensive watershed management 1249 studies or findings developed through the implementation of a MS4 permit or a locally adopted 1250 watershed management study and are determined by the locality to be necessary to prevent any further 1251 degradation to water resources, to address TMDL requirements, to protect exceptional state waters, or to 1252 address specific existing water pollution including nutrient and sediment loadings, stream channel 1253 erosion, depleted groundwater resources, or excessive localized flooding within the watershed and that 1254 prior to adopting more stringent ordinances a public hearing is held after giving due notice. Localities 1255 shall report to the Board when more stringent stormwater management ordinances are determined to be 1256 necessary pursuant to this section.

B. Any provisions of a local stormwater management program in existence before January 1, 2005,
that contains more stringent provisions than this article shall be exempt from the *analysis* requirements of subsection A. *However, such provisions shall be reported to the Board as part of the locality's VSMP approval package.*

1261 § 10.1-603.8. Regulated activities; submission and approval of a permit application; security for 1262 performance; exemptions.

1263 A. A person shall not develop any land for residential, commercial, industrial, or institutional use 1264 conduct any land-disturbing activity until he has submitted a permit application to the permit issuing authority the VSMP authority that includes a state VSMP permit registration statement and, after July 1, 1265 1266 2014, a stormwater management plan, and has obtained a permit VSMP authority approval to begin 1267 land disturbance. Upon the development of an online reporting system by the Department, but no later 1268 than July 1, 2014, a VSMP authority shall be required to obtain evidence of VSMP permit coverage 1269 where it is required prior to providing approval to begin land disturbance. The permit issuing VSMP 1270 authority shall act on any permit application within 60 days after it has been determined by the permit 1271 issuing VSMP authority to be a complete application. The permit issuing VSMP authority may either 1272 issue the permit or deny the permit project approval or denial and shall provide written rationale for the 1273 denial. The permit issuing VSMP authority shall act on any permit application that has been previously 1274 disapproved within 45 days after the application has been revised, resubmitted for approval, and deemed 1275 complete. Prior to issuance of any permit approval, the permit issuing VSMP authority may also require 1276 an applicant, excluding those regulated under § 10.1-603.5 state and federal entities, to submit a 1277 reasonable performance bond with surety, cash escrow, letter of credit, any combination thereof, or such 1278 other legal arrangement acceptable to the permit issuing VSMP authority, to ensure that measures could 1279 be taken by the permit issuing VSMP authority at the applicant's expense should he fail, after proper 1280 notice, within the time specified to initiate or maintain appropriate actions which may be required of 1281 him by the permit conditions as a result of his land disturbing land-disturbing activity. If the permit 1282 issuing VSMP authority takes such action upon such failure by the applicant, the permit issuing VSMP 1283 authority may collect from the applicant for the difference should the amount of the reasonable cost of 1284 such action exceed the amount of the security held. Within 60 days of the completion of the 1285 requirements of the permit conditions, such bond, cash escrow, letter of credit or other legal 1286 arrangement, or the unexpended or unobligated portion thereof, shall be refunded to the applicant or 1287 terminated. These requirements are in addition to all other provisions of law relating to the issuance of 1288 permits and are not intended to otherwise affect the requirements for such permits.

1289 B. A Chesapeake Bay Preservation Act Land-Disturbing Activity shall be subject to coverage under

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1290 the Virginia Stormwater Management Program (VSMP) General Permit for Discharges of Stormwater 1291 from Construction Activities until July 1, 2014, at which time it shall no longer be considered a small 1292 construction activity but shall be then regulated under the requirements of this article by a VSMP 1293 authority.

1294 C. Notwithstanding any other provisions of this article, the following activities are exempt, unless 1295 otherwise required by federal law:

1296 1. Permitted surface or deep mining operations and projects, or oil and gas operations and projects 1297 conducted under the provisions of Title 45.1;

1298 2. Clearing of lands specifically for agricultural purposes and the management, tilling, planting, or 1299 harvesting of agricultural, horticultural, or forest crops, livestock feedlot operations, or as additionally 1300 set forth by the Board in regulations, including engineering operations as follows: construction of 1301 terraces, terrace outlets, check dams, desilting basins, dikes, ponds, ditches, strip cropping, lister 1302 furrowing, contour cultivating, contour furrowing, land drainage, and land irrigation; however, this 1303 exception shall not apply to harvesting of forest crops unless the area on which harvesting occurs is 1304 reforested artificially or naturally in accordance with the provisions of Chapter 11 (§ 10.1-1100 et seq.) 1305 or is converted to bona fide agricultural or improved pasture use as described in subsection B of 1306 § 10.1-1163;

1307 3. Single-family residences separately built and disturbing less than one acre and not part of a larger 1308 common plan of development or sale, including additions or modifications to existing single-family 1309 detached residential structures. However, localities subject to the Chesapeake Bay Preservation Act 1310 (§ 10.1-2100 et seq.) may regulate these single family residences where land disturbance exceeds 2,500 1311 square feet;

1312 4. Land disturbing Land-disturbing activities that disturb less than one acre of land area except for 1313 land disturbing land-disturbing activity exceeding an area of 2,500 square feet in all areas of the jurisdictions designated as subject to the Chesapeake Bay Preservation Area Designation and 1314 Management Regulations (9 VAC 10-20 et seq.) adopted pursuant to the Chesapeake Bay Preservation 1315 1316 Act (\S 10.1-2100 et seq.) or activities that are part of a larger common plan of development or sale that is one acre or greater of disturbance; however, the governing body of a any locality which has adopted a 1317 1318 stormwater management program that administers a VSMP may reduce this exception to a smaller area of disturbed land or qualify the conditions under which this exception shall apply; 1319

1320 5. Linear development projects, provided that (i) less than one acre of land will be disturbed per 1321 outfall or watershed, (ii) there will be insignificant increases in peak flow rates, and (iii) there are no 1322 existing or anticipated flooding or erosion problems downstream of the discharge point; 1323

6. Discharges to a sanitary sewer or a combined sewer system;

1324 76. Activities under a State or federal reclamation program to return an abandoned property to an 1325 agricultural or open land use; and

1326 87. Routine maintenance that is performed to maintain the original line and grade, hydraulic capacity, 1327 or original construction of the project. The paving of an existing road with a compacted or impervious 1328 surface and reestablishment of existing associated ditches and shoulders shall be deemed routine 1329 maintenance if performed in accordance with this subsection; and

8. Conducting land-disturbing activities in response to a public emergency where the related work 1330 1331 requires immediate authorization to avoid imminent endangerment to human health or the environment. 1332 In such situations, the VSMP authority shall be advised of the disturbance within seven days of 1333 commencing the land-disturbing activity and compliance with the administrative requirements of subsection A is required within 30 days of commencing the land-disturbing activity. 1334

1335 C. Electric, natural gas, and communication utility companies, interstate and intrastate natural gas 1336 pipeline companies, and railroad companies may not undertake any land clearing, soil movement, or 1337 construction activity involving soil movement or land disturbance one acre or greater unless the 1338 company has submitted a permit application for the land-disturbing activity and the application has been 1339 reviewed and approved and a stormwater permit issued by the Board. Companies may submit a single 1340 permit application containing stormwater management standards and specifications for all land disturbing 1341 activities conducted under the requirements of this article. 1342

§ 10.1-603.8:1. Stormwater nonpoint nutrient offsets.

A. As used in this section:

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1344 "Nonpoint nutrient offset" means nutrient reductions certified as nonpoint nutrient offsets under the 1345 Chesapeake Bay Watershed Nutrient Exchange Program (§ 62.1-44.19:12 et seq.).

1346 "Permit issuing authority" has the same meaning as in § 10.1-603.2 and includes any locality that has 1347 adopted a local stormwater management program.

1348 Tributary" has the same meaning as in § 62.1-44.19:13.

"Virginia Stormwater Management Program" has the same meaning as in § 10.1-603.2 and includes, 1349 1350 until July 1, 2014, any locality that has adopted a local stormwater management program.

B. Permit issuing authorities are A VSMP authority is authorized to allow compliance with 1351

stormwater nonpoint nutrient runoff water quality criteria established pursuant to § 10.1-603.4, in whole
or in part, through the use of the permittee's applicant's acquisition of nonpoint nutrient offsets in the
same tributary.

C. No permit issuing VSMP authority shall allow the use of nonpoint nutrient offsets to address water quantity control requirements. No permit issuing VSMP authority shall allow the use of nonpoint nutrient offsets or other off-site options in contravention of local water quality-based limitations: (i) consistent with determinations made pursuant to subsection B of § 62.1-44.19:7, (ii) contained in a municipal separate storm sewer system (MS4) program plan approved accepted by the Department, or (iii) as otherwise may be established or approved by the Board.

1361 D. A permit issuing VSMP authority shall allow off-site options in accordance with subsection I 1362 when:

1363 1. The state permit applicant demonstrates to the satisfaction of the permit issuing VSMP authority 1364 that (i) alternative site designs have been considered that may accommodate on-site best management 1365 practices, (ii) on-site best management practices have been considered in alternative site designs to the 1366 maximum extent practicable, (iii) appropriate on-site best management practices will be implemented, and (iv) full compliance with postdevelopment nonpoint nutrient runoff compliance requirements cannot 1367 1368 practicably be met on site. For purposes of this subdivision, if an applicant demonstrates on-site control 1369 of at least 75 percent of the required phosphorous nutrient reductions, the applicant shall be deemed to 1370 have met the requirements of clauses (i) through (iv);

1371 2. Less than five acres of land will be disturbed; or

1372 3. The postconstruction phosphorous control requirement is less than 10 pounds per year.

1373 E. Documentation of the permittee's applicant's acquisition of nonpoint nutrient offsets shall be 1374 provided to the permit issuing VSMP authority and the Department in a certification from an offset 1375 broker documenting the number of phosphorus nonpoint nutrient offsets acquired and the associated ratio 1376 of nitrogen nonpoint nutrient offsets at the offset generating facility. The offset broker shall pay the 1377 permit issuing VSMP authority a water quality enhancement fee equal to six percent of the amount paid 1378 by the permittee applicant for the nonpoint nutrient offsets. If a locality is not the permit issuing VSMP 1379 authority, such fee shall be deposited into the Virginia Stormwater Management Fund established by 1380 § 10.1-603.4:1. If the permit issuing VSMP authority is a locality, such fees shall be used solely in the 1381 locality where the associated stormwater permit applies for inspection and maintenance of stormwater 1382 best management practices, stormwater educational programs, or programs designed to protect or 1383 improve local water quality.

1384 F. Nonpoint nutrient offsets used pursuant to subsection B shall be generated in the same or adjacent 1385 eight digit hydrologic unit code as defined by the United States Geological Survey as the permitted site. 1386 Nonpoint nutrient offsets outside the same or adjacent eight digit hydrologic unit code may only be used 1387 if it is determined by the permit issuing VSMP authority that no nonpoint nutrient offsets are available 1388 within the same or adjacent eight digit hydrologic unit code when the permit issuing VSMP authority 1389 accepts the final site design. In such cases, and subject to other limitations imposed in this section, 1390 nonpoint nutrient offsets generated within the same tributary may be used. In no case shall nonpoint 1391 nutrient offsets from another tributary be used.

G. For that portion of a site's compliance with stormwater nonpoint nutrient runoff water quality
criteria being obtained through nonpoint nutrient offsets, a permit issuing VSMP authority shall (i) use a
1:1 ratio of the nonpoint nutrient offsets to the site's remaining postdevelopment nonpoint nutrient runoff
compliance requirement and (ii) assure that the nonpoint nutrient offsets are secured in perpetuity.

H. No permit issuing VSMP authority may grant an exception to, or waiver of, postdevelopment nonpoint nutrient runoff compliance requirements unless off-site options have been considered and found not available.

1399 I. The permit issuing VSMP authority shall require that nonpoint nutrient offsets and other off-site 1400 options approved by the Department or applicable state board, including locality pollutant loading pro 1401 rata share programs established pursuant to § 15.2-2243, achieve the necessary nutrient reductions prior 1402 to the commencement of the permittee's applicant's land-disturbing activity. A pollutant loading pro rata 1403 share program established by a locality pursuant to § 15.2-2243 and approved by the Department or 1404 applicable state board prior to January 1, 2011, including those that may achieve nutrient reductions 1405 after the commencement of the land-disturbing activity, may continue to operate in the approved manner 1406 for a transition period ending June 30 July 1, 2014. The permittee applicant shall have the right to 1407 select between the use of nonpoint nutrient offsets or other off-site options, except during the transition 1408 period in those localities to which the transition period applies. The locality may use funds collected for nutrient reductions pursuant to a locality pollutant loading pro rata share program under § 15.2-2243 for 1409 1410 nutrient reductions in the same tributary within the same locality as the land-disturbing activity or for the acquisition of nonpoint nutrient offsets. In the case of a phased project, the permittee applicant may 1411 1412 acquire or achieve the off-site nutrient reductions prior to the commencement of each phase of the

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1413 land-disturbing activity in an amount sufficient for each such phase.

1414 J. The Board may establish by regulation a stormwater nutrient program for portions of the 1415 Commonwealth that do not drain into the Chesapeake Bay.

K. Nutrient reductions obtained through nonpoint nutrient offsets shall be credited toward compliance 1416 with any nutrient allocation assigned to a municipal separate storm sewer system in a Virginia 1417 1418 Stormwater Management Program Permit or Total Maximum Daily Load applicable to the location 1419 where the activity for which the nonpoint nutrient offsets are used takes place. If the activity for which 1420 the nonpoint nutrient offsets are used does not discharge to a municipal separate storm sewer system, the 1421 nutrient reductions shall be credited toward compliance with the applicable nutrient allocation.

1422 L. A permit issuing VSMP authority shall allow the full or partial substitution of nonpoint nutrient 1423 offsets for existing on-site nutrient controls when (i) the nonpoint nutrient offsets will compensate for 10 1424 or fewer pounds of the annual phosphorous requirement associated with the original land-disturbing 1425 activity or (ii) existing on-site controls are not functioning as anticipated after reasonable attempts to 1426 comply with applicable maintenance agreements or requirements and the use of nonpoint nutrient offsets 1427 will account for the deficiency. The party responsible for maintenance shall be released from 1428 maintenance obligations related to the on-site phosphorous controls for which the nonpoint nutrient 1429 offsets are substituted.

M. To the extent available, with the consent of the permittee applicant, the permit issuing VSMP 1430 1431 authority may include the use of nonpoint nutrient offsets or other off-site measures in resolving 1432 enforcement actions to compensate for (i) nutrient control deficiencies occurring during the period of 1433 noncompliance and (ii) permanent nutrient control deficiencies.

1434 N. This section shall not be construed as limiting the authority established under § 15.2-2243; 1435 however, under any pollutant loading pro rata share program established thereunder, the subdivider or 1436 developer shall be given appropriate credit for nutrient reductions achieved through nonpoint nutrient offsets or other off-site options. 1437

1438 O. In order to properly account for allowed nonpoint nutrient off-site reductions, an applicant shall 1439 report to the Department, in accordance with Department procedures, information regarding all off-site 1440 reductions that have been authorized to meet stormwater postdevelopment nonpoint nutrient runoff 1441 compliance requirements. 1442

§ 10.1-603.11. Monitoring, reports, investigations, inspections, and stop work orders.

1443 A. The permit issuing VSMP authority (i) shall provide for periodic inspections of the installation of 1444 stormwater management measures (ii) may require monitoring and reports from the person responsible 1445 for meeting the permit conditions to ensure compliance with the permit and to determine whether the 1446 measures required in the permit provide effective stormwater management, and (iii) conduct such 1447 investigations and perform such other actions as are necessary to carry out the provisions of this article. 1448 If the permit issuing VSMP authority, where authorized to enforce this article, or the Department 1449 determines that there is a failure to comply with the permit conditions, notice shall be served upon the 1450 permittee or person responsible for carrying out the permit conditions by registered or certified mail to 1451 the address specified in the permit application, or by delivery at the site of the development activities to 1452 the agent or employee supervising such activities. The notice shall specify the measures needed to 1453 comply with the permit conditions and shall specify the time within which such measures shall be 1454 completed. Upon failure to comply within the time specified, a stop work order may be issued in 1455 accordance with subsection B by the VSMP authority, where authorized to enforce this article, or by the 1456 Department, or the permit may be revoked by the permit issuing VSMP authority, or the state permit 1457 may be revoked by the Board and the permittee or person responsible for carrying out the permit 1458 conditions shall be deemed to be in violation of this article and upon conviction shall be subject to the 1459 penalties provided by. The Board or the VSMP authority, where authorized to enforce this article, may 1460 pursue enforcement in accordance with § 10.1-603.14.

B. Notwithstanding subsection A of this section, the following may be applied:

1462 1. Where a county, city, or town administers the local control program and the permit issuing 1463 authority are not within the same local government department, the locality may designate one 1464 department to inspect, monitor, report, and ensure compliance.

1465 2. Where a permit issuing authority has been established, and such authority is not vested in an 1466 employee or officer of local government but in the commissioner of revenue or some other person, the 1467 locality shall exercise the responsibilities of the permit issuing authority with respect to monitoring, 1468 reports, inspections, and enforcement unless such responsibilities are transferred as provided for in this 1469 section If a permittee fails to comply with a notice issued in accordance with subsection A within the 1470 time specified, the VSMP authority, where authorized to enforce this article, or the Department may 1471 issue an order requiring the owner, permittee, person responsible for carrying out an approved plan, or 1472 the person conducting the land-disturbing activities without an approved plan or required permit to 1473 cease all land-disturbing activities until the violation of the permit has ceased, or an approved plan and 1474 required permits are obtained, and specified corrective measures have been completed.

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1475 Such orders shall be issued in accordance with (i) local procedures if issued by a VSMP authority or 1476 (ii) the requirements of the Administrative Process Act (§ 2.2-4000 et seq.) if issued by the Department. 1477 Such orders shall become effective upon service on the person by certified mail, return receipt requested, sent to his address specified in the land records of the locality, or by personal delivery by an 1478 1479 agent of the VSMP authority or Department. However, if the VSMP authority or the Department finds 1480 that any such violation is grossly affecting or presents an imminent and substantial danger of causing 1481 harmful erosion of lands or sediment deposition in waters within the watersheds of the Commonwealth 1482 or otherwise substantially impacting water quality, it may issue, without advance notice or hearing, an 1483 emergency order directing such person to cease immediately all land-disturbing activities on the site and 1484 shall provide an opportunity for a hearing, after reasonable notice as to the time and place thereof, to 1485 such person, to affirm, modify, amend, or cancel such emergency order.

1486 If a person who has been issued an order is not complying with the terms thereof, the VSMP 1487 authority or the Department may institute a proceeding in accordance with § 10.1-603.12:4. 1488

§ 10.1-603.12. Department to review VSMPs.

1489 A. The Department shall develop and implement a review and evaluation schedule so that the 1490 effectiveness of each local government's and state agency's stormwater management program VSMP 1491 authority, Municipal Separate Storm Sewer System Management Program, and other MS4 permit 1492 requirements is evaluated no less than every five years. The review shall include an assessment of the 1493 extent to which the program has reduced nonpoint source pollution and mitigated the detrimental effects 1494 of localized flooding. Such reviews shall be coordinated with those being implemented in accordance 1495 with the Erosion and Sediment Control Law (§ 10.1-560 et seq.) and associated regulations and the 1496 Chesapeake Bay Preservation Act (§ 10.1-2100 et seq.) and associated regulations.

1497 B. Following completion of a compliance review of a VSMP, the Department shall provide results 1498 and compliance recommendations to the Board in the form of a corrective action agreement if 1499 deficiencies are found; otherwise, the Board may find the program compliant. If, after such a review and 1500 evaluation, a local government VSMP is found to have a program that does not comply with the 1501 provisions of this article or regulations adopted thereunder, the Board may issue an order requiring that necessary corrective action be taken within a reasonably prescribed time shall establish a schedule for 1502 1503 the VSMP authority to come into compliance. The Board shall provide a copy of its decision to the 1504 VSMP authority that specifies the deficiencies, actions needed to be taken, and the approved compliance 1505 schedule. If the local government VSMP has not implemented the corrective action necessary compliance 1506 actions identified by the Board within 30 days following receipt of the notice corrective action 1507 agreement, or such additional period as is necessary granted to complete the implementation of the 1508 corrective action, then the Board shall take administrative and legal actions to ensure compliance with 1509 the provisions of this article. If the program is delegated to the locality by the Board, the Board may revoke such delegation and have the Department administer the program have the authority to (i) issue a 1510 1511 special order to any VSMP imposing a civil penalty not to exceed \$5,000 per day with the maximum 1512 amount not to exceed \$20,000 per violation for noncompliance with the requirements of this article and 1513 its regulations, to be paid into the state treasury and deposited in the Virginia Stormwater Management 1514 Fund established by § 10.1-603.4:1 or (ii) revoke its approval of the VSMP. The Administrative Process 1515 Act (§ 2.2-4000 et seq.) shall govern the activities and proceedings of the Board under this article and 1516 the judicial review thereof.

1517 If the Board revokes its approval of a VSMP, the Board shall find the VSMP authority provisional, 1518 and shall have the Department assist with the administration of the program until the VSMP authority is 1519 deemed compliant with the requirements of this article and associated regulations. Assisting with 1520 administration includes the ability to review and comment on plans to the VSMP authority, to conduct 1521 inspections with the VSMP authority, and to conduct enforcement in accordance with this article and 1522 associated regulations.

1523 In lieu of issuing a special order or revoking the program, the Board may take legal action against 1524 a VSMP pursuant to § 10.1-603.14 to ensure compliance.

1525 § 10.1-603.12:1. Right of entry.

1526 The Department, the permit issuing VSMP authority, where authorized to enforce this article, any 1527 duly authorized agent of the Department or permit issuing VSMP authority, or any locality that is the 1528 operator of a regulated municipal separate storm sewer system may, at reasonable times and under 1529 reasonable circumstances, enter any establishment or upon any property, public or private, for the 1530 purpose of obtaining information or conducting surveys or investigations necessary in the enforcement of 1531 the provisions of this article. For operators of municipal separate storm sewer systems, this authority 1532 shall apply only to those properties from which a discharge enters their municipal separate storm sewer 1533 systems.

1534 In accordance with a performance bond with surety, cash escrow, letter of credit, any combination 1535 thereof, or such other legal arrangement, a VSMP authority may also enter any establishment or upon

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1536 any property, public or private, for the purpose of initiating or maintaining appropriate actions which 1537 are required by the permit conditions associated with a land-disturbing activity when a permittee, after 1538 proper notice, has failed to take acceptable action within the time specified.

§ 10.1-603.12:2. Information to be furnished.

1540 The Board, the Department, or the permit issuing VSMP authority, where authorized to enforce this 1541 article, may require every permit applicant or, permittee, or any person subject to state permit 1542 requirements under this article to furnish when requested such application materials, plans, 1543 specifications, and other pertinent information as may be necessary to determine the effect of his 1544 discharge on the quality of state waters, or such other information as may be necessary to accomplish 1545 the purposes of this article. Any personal information shall not be disclosed except to an appropriate 1546 official of the Board, Department, US EPA, or permit issuing VSMP authority or as may be authorized pursuant to the Virginia Freedom of Information Act (§ 2.2-3700 et seq.). However, disclosure of 1547 1548 records of the Department, the Board, or the permit issuing VSMP authority relating to (i) active federal 1549 environmental enforcement actions that are considered confidential under federal law, (ii) enforcement 1550 strategies, including proposed sanctions for enforcement actions, and (iii) any secret formulae, secret 1551 processes, or secret methods other than effluent data used by any permittee permittee or under that permitee's permittee's direction is prohibited. Upon request, such enforcement records shall be disclosed 1552 1553 after a proposed sanction resulting from the investigation has been determined by the Department, the 1554 Board, or the permit issuing VSMP authority. This section shall not be construed to prohibit the 1555 disclosure of records related to inspection reports, notices of violation, and documents detailing the 1556 nature of any land disturbing land-disturbing activity that may have occurred, or similar documents. 1557 § 10.1-603.12:3. Private rights; liability.

1558 A. Whenever a common interest community cedes responsibility for the maintenance, repair, and replacement of a stormwater management facility on its real property to the Commonwealth or political 1559 1560 subdivision thereof, such common interest community shall be immune from civil liability in relation to 1561 such stormwater management facility. In order for the immunity established by this subsection to apply, (i) the common interest community must cede such responsibility by contract or other instrument 1562 1563 executed by both parties and (ii) the Commonwealth or the governing body of the political subdivision 1564 shall have accepted the responsibility ceded by the common interest community in writing or by 1565 resolution. As used in this section, maintenance, repair, and replacement shall include, without 1566 limitation, cleaning of the facility, maintenance of adjacent grounds which are part of the facility, maintenance and replacement of fencing where the facility is fenced, and posting of signage indicating 1567 1568 the identity of the governmental entity which maintains the facility. Acceptance or approval of an 1569 easement, subdivision plat, site plan, or other plan of development shall not constitute the acceptance by 1570 the Commonwealth or the governing body of the political subdivision required to satisfy subdivision (ii). 1571 The immunity granted by this section shall not apply to actions or omissions by the common interest 1572 community constituting intentional or willful misconduct or gross negligence. For the purposes of this 1573 section, "common interest community" means the same as that term is defined in § 55-528.

1574 B. Except as provided in subsection A, the fact that any permittee holds or has held a permit or state 1575 *permit* issued under this article shall not constitute a defense in any civil action involving private rights. 1576 § 10.1-603.12:4. Enforcement by injunction, etc.

1577 A. It shall be is unlawful for any person to fail to comply with any stop work order, emergency 1578 order issued in accordance with § 10.1-603.11, or a special order or emergency special order issued in 1579 accordance with § 10.1-603.2:1 that has become final under the provisions of this article. Any person 1580 violating or failing, neglecting, or refusing to obey any rule, regulation, ordinance, approved standard and specification, order, or any permit condition issued by the Board, Department, or permit issuing 1581 VSMP authority as authorized to do such, or any provisions of this article may be compelled in a proceeding instituted in any appropriate court by the Board, Department, or permit issuing VSMP 1582 1583 1584 authority where authorized to enforce this article to obey same and to comply therewith by injunction, 1585 mandamus, or other appropriate remedy.

1586 B. Any person violating or failing, neglecting, or refusing to obey any injunction, mandamus, or 1587 other remedy obtained pursuant to this section shall be subject, in the discretion of the court, to a civil 1588 penalty in accordance with the provisions of § 10.1-603.14. 1589

§ 10.1-603.12:6. Right to hearing.

1590 Any permit applicant or, permittee, or person subject to state permit requirements under this article 1591 aggrieved by any action of the permit issuing VSMP authority, Department, or Board taken without a formal hearing, or by inaction of the permit issuing VSMP authority, Department, or Board, may 1592 1593 demand in writing a formal hearing by the Board or locality VSMP authority causing such permit applicant's or permittee's grievance, provided a petition requesting such hearing is filed with the Board 1594 or the locality VSMP authority within 30 days after notice of such action. 1595

§ 10.1-603.12:7. Hearings. 1596

1597 A. The hearings held under this article pertaining to the responsibilities or actions of the Board may 1598 be conducted by the Board itself at a regular or special meeting of the Board, or by at least one member1599 of the Board designated by the chairman to conduct such hearings on behalf of the Board at any other1600 time and place authorized by the Board.

B. A verbatim record of the proceedings of such hearings shall be taken and filed with the Board.Depositions may be taken and read as in actions at law.

1603 C. The Board shall have power to issue subpoenas and subpoenas duces tecum, and at the request of 1604 any party shall issue such subpoenas. The failure of a witness without legal excuse to appear or to 1605 testify or to produce documents shall be acted upon by the Board in the manner prescribed in 1606 § 2.2-4022. Witnesses who are subpoenaed shall receive the same fees and reimbursement for mileage as 1607 in civil actions.

1608 D. Localities VSMP authorities holding hearings under this article shall do so in a manner consistent 1609 with this section.

1610 § 10.1-603.13. Appeals.

1611 Any permittee or party aggrieved by a *state* permit or enforcement decision of the permit issuing 1612 authority Department or Board, or any person who has participated, in person or by submittal of written comments, in the public comment process related to a final decision of the permit issuing authority 1613 1614 Department or Board under this article, whether such decision is affirmative or negative, is entitled to 1615 judicial review thereof in accordance with the provisions of the Administrative Process Act (§ 2.2-4000 1616 et seq.) if such person meets the standard for obtaining judicial review of a case or controversy pursuant 1617 to Article III of the United States Constitution. A person shall be deemed to meet such standard if (i) 1618 such person has suffered an actual or imminent injury that is an invasion of a legally protected interest 1619 and that is concrete and particularized; (ii) such injury is fairly traceable to the decision of the permit 1620 issuing authority Department or the Board and not the result of the independent action of some third party not before the court; and (iii) such injury will likely be redressed by a favorable decision by the 1621 1622 court.

1623 The provisions of $\frac{2.2}{4030}$ the Administrative Process Act ($\frac{2.2}{4000}$ et seq.) shall not apply to decisions rendered by localities but appeals shall be conducted in accordance with local appeal procedures.

1626 § 10.1-603.14. Penalties, injunctions, and other legal actions.

1627 A. Any person who violates any provision of this article, or of any regulations or, ordinances, or 1628 standards and specifications adopted or approved hereunder, including those adopted pursuant to the 1629 conditions of an MS4 permit or who fails, neglects, or refuses to comply with any order of the permit 1630 issuing a VSMP authority authorized to enforce this article, the Department, Board, or court, issued as 1631 herein provided, shall be subject to a civil penalty not to exceed \$32,500 for each violation within the 1632 discretion of the court. Each day of violation of each requirement shall constitute a separate offense. The 1633 Board shall adopt a regulation establishing a schedule of civil penalties to be utilized by the permit 1634 issuing VSMP authority in enforcing the provisions of this article. The Board, Department, or permit 1635 issuing VSMP authority for the locality wherein the land lies may issue a summons for collection of the 1636 civil penalty and the action may be prosecuted in the appropriate circuit court. Any civil penalties assessed by a court as a result of a summons issued by a locality as an approved VSMP authority shall 1637 1638 be paid into the treasury of the locality wherein the land lies, except where the violator is the locality 1639 itself, or its agent. When the penalties are assessed by the court as a result of a summons issued by the 1640 Board or Department, or where the violator is the locality itself, or its agent, the court shall direct the 1641 penalty to be paid into the state treasury and deposited by the State Treasurer into the Virginia 1642 Stormwater Management Fund established pursuant to § 10.1-603.4:1. Such civil penalties paid into the 1643 treasury of the locality in which the violation occurred are to be used for the purpose of minimizing, 1644 preventing, managing, or mitigating pollution of the waters of the locality and abating environmental 1645 pollution therein in such manner as the court may, by order, direct.

1646 B. Any person who willfully or negligently violates any provision of this article, any regulation or 1647 order of the Board, order of the permit issuing a VSMP authority authorized to enforce this article or 1648 the Department, ordinance of any locality approved as a VSMP authority, any condition of a permit or 1649 state permit, or any order of a court shall be guilty of a misdemeanor punishable by confinement in jail 1650 for not more than 12 months and a fine of not less than \$2,500 nor more than \$32,500, either or both. 1651 Any person who knowingly violates any provision of this article, any regulation or order of the Board, 1652 order of the permit issuing VSMP authority or the Department, ordinance of any locality approved as a 1653 VSMP authority, any condition of a permit or state permit, or any order of a court issued as herein 1654 provided, or who knowingly makes any false statement in any form required to be submitted under this 1655 article or knowingly renders inaccurate any monitoring device or method required to be maintained 1656 under this article, shall be guilty of a felony punishable by a term of imprisonment of not less than one 1657 year nor more than three years, or in the discretion of the jury or the court trying the case without a jury, confinement in jail for not more than 12 months and a fine of not less than \$5,000 nor more than 1658

1683

1659 \$50,000 for each violation. Any defendant that is not an individual shall, upon conviction of a violation 1660 under this subsection, be sentenced to pay a fine of not less than \$10,000. Each day of violation of each requirement shall constitute a separate offense. 1661

C. Any person who knowingly violates any provision of this article, and who knows at that time that 1662 he thereby places another person in imminent danger of death or serious bodily harm, shall, upon 1663 1664 conviction, be guilty of a felony punishable by a term of imprisonment of not less than two years nor 1665 more than 15 years and a fine of not more than \$250,000, either or both. A defendant that is not an 1666 individual shall, upon conviction of a violation under this subsection, be sentenced to pay a fine not exceeding the greater of \$1 million or an amount that is three times the economic benefit realized by the 1667 defendant as a result of the offense. The maximum penalty shall be doubled with respect to both fine 1668 1669 and imprisonment for any subsequent conviction of the same person under this subsection. 1670

D. Violation of any provision of this article may also include the following sanctions:

1671 1. The Board, Department, or the permit issuing VSMP authority, where authorized to enforce this article, may apply to the circuit appropriate court in any jurisdiction wherein the land lies to enjoin a 1672 1673 violation or a threatened violation of the provisions of this article or of the local ordinance without the 1674 necessity of showing that an adequate remedy at law does not exist.

1675 2. With the consent of any person who has violated or failed, neglected or refused to obey any ordinance, any condition of a permit or state permit, any regulation or order of the Board, any order of 1676 1677 the permit issuing VSMP authority or the Department, or any provision of this article, the Board, 1678 Department, or permit issuing VSMP authority may provide, in an order issued against such person, for the payment of civil charges for violations in specific sums, not to exceed the limit specified in this 1679 1680 section. Such civil charges shall be instead of any appropriate civil penalty that could be imposed under this section. Any civil charges collected shall be paid to the locality or state treasury pursuant to 1681 1682 subsection A.

§ 10.1-603.14:1. Enforcement authority of MS4 localities.

1684 A. Any locality may Localities shall adopt a stormwater ordinance pursuant to the conditions of a 1685 MS4 permit and that is consistent with this article and its associated regulations and that contains 1686 provisions including the Virginia Stormwater Management Program (VSMP) General Permit for Discharges of Stormwater from Construction Activities and shall include additional provisions as 1687 required to comply with a state MS4 permit. Such locality may utilize the civil penalty provisions in 1688 1689 subsection A of § 10.1-603.14, the injunctive authority as provided for in subdivision D 1 of § 10.1-603.14, and the civil charges as authorized in subdivision D 2 of § 10.1-603.14, to enforce the 1690 1691 ordinance. At the request of another MS4, the locality may apply the penalties provided for in this 1692 section to direct or indirect discharges to any MS4 located within its jurisdiction.

1693 B. Any person who willfully and knowingly violates any provision of such an ordinance is guilty of 1694 a Class 1 misdemeanor.

1695 C. The local ordinance authorized by this section shall remain in full force and effect until the 1696 locality has been delegated the authority to administer a local stormwater management program, 1697 whereupon the locality shall adopt an ordinance that is consistent with Article 1.1 (§ 10.1-603.1 et seq.) 1698 of Chapter 6 of this title approved as a VSMP authority. 1699

§ 10.1-603.15. Cooperation with federal and state agencies.

Localities operating their own programs A VSMP authority and the Department are authorized to 1700 1701 cooperate and enter into agreements with any federal or state agency in connection with permits the 1702 requirements for land disturbing land-disturbing activities for stormwater management. 1703

§ 10.1-659. Flood protection programs; coordination.

1704 The provisions of this chapter shall be coordinated with federal, state and local flood prevention and water quality programs to minimize loss of life, property damage and negative impacts on the environment. This program coordination shall include but not be limited to the following: flood 1705 1706 1707 prevention, flood plain management, small watershed protection, dam safety, soil conservation, stormwater management and erosion and sediment control programs of the Department of Conservation 1708 1709 and Recreation; the construction activities of the Department of Transportation which result in 1710 hydrologic modification of rivers, streams and flood plains; the water quality and other water 1711 management programs of the State Water Control Board; forested watershed management programs of 1712 the Department of Forestry; the statewide building code and other land use control programs of the 1713 Department of Housing and Community Development; local planning assistance programs of the Council on the Environment; the habitat management programs of the Virginia Marine Resources Commission; 1714 1715 the hazard mitigation planning and disaster response programs of the Department of Emergency Management; the fish habitat protection programs of the Department of Game and Inland Fisheries; the 1716 mineral extraction regulatory program of the Department of Mines, Minerals and Energy; the flood plain 1717 1718 restrictions of the Department of Waste Management; the Chesapeake Bay Preservation Area criteria and 1719 local government assistance programs of the Chesapeake Bay Local Assistance Board Virginia Soil and 1720 Water Conservation Board. The Department shall also coordinate and cooperate with localities in

- rendering assistance to such localities in their efforts to comply with the planning, subdivision of land and rendering provisions of Chapter 22 (\$ 15.2,2200 at seq.) of Title 15.2. The Department shall accompare
- and zoning provisions of Chapter 22 (§ 15.2-2200 et seq.) of Title 15.2. The Department shall cooperate with other public and private agencies having flood plain management programs, and shall coordinate its responsibilities under this article and any other law. These activities shall constitute the Commonwealth's flood prevention and protection program.
- 1726 § 10.1-2101. Definitions.
- **1727** For the purposes of this chapter, the following words shall have the meanings respectively ascribed **1728** to them:
- 1729 "Board" means Chesapeake Bay Local Assistance Board Virginia Soil and Water Conservation
 1730 Board.
- 1731 "Chesapeake Bay Preservation Area" means an area delineated by a local government in accordance with criteria established pursuant to § 10.1-2107.
- 1733 "Criteria" means criteria developed by the Board pursuant to § 10.1-2107 of this chapter for the purpose of determining the ecological and geographic extent of Chesapeake Bay Preservation Areas and for use by local governments in permitting, denying, or modifying requests to rezone, subdivide, or to use and develop land in Chesapeake Bay Preservation Areas.
- 1737 "Department" means the Department of Conservation and Recreation.
- 1738 "Director" means the Director of the Department of Conservation and Recreation.
- 1739 "Person" means any corporation, association, or partnership, one or more individuals, or any unit of1740 government or agency thereof.
- 1741 "Secretary" means the Secretary of Natural Resources.
- 1742 "State waters" means all waters, on the surface or under the ground, wholly or partially within or1743 bordering the Commonwealth or within its jurisdiction.
- 1744 "Tidewater Virginia" means the following jurisdictions:
- The Counties of Accomack, Arlington, Caroline, Charles City, Chesterfield, Essex, Fairfax,
 Gloucester, Hanover, Henrico, Isle of Wight, James City, King George, King and Queen, King William,
 Lancaster, Mathews, Middlesex, New Kent, Northampton, Northumberland, Prince George, Prince
 William, Richmond, Spotsylvania, Stafford, Surry, Westmoreland, and York, and the Cities of
 Alexandria, Chesapeake, Colonial Heights, Fairfax, Falls Church, Fredericksburg, Hampton, Hopewell,
 Newport News, Norfolk, Petersburg, Poquoson, Portsmouth, Richmond, Suffolk, Virginia Beach, and
 Williamsburg.
- **1752** § 10.1-2104.1. Program compliance.
- **1753** Program compliance reviews conducted in accordance with § 10.1-2103 and the regulations **1754** associated with this article shall be coordinated where applicable with those being implemented in **1755** accordance with the Erosion and Sediment Control Law (§ 10.1-560 et seq.) and associated regulations **1756** and the Stormwater Management Control Act (§ 10.1-603.2 et seq.) and associated regulations. The **1757** Department may also conduct a comprehensive or partial program compliance review and evaluation of **1758** a local government program more frequently than the standard schedule.
- 1759 Following completion of a compliance review of a local government program, the Department shall provide results and compliance recommendations to the Board in the form of a corrective action 1760 1761 agreement should deficiencies be found; otherwise, the Board may find the program compliant. When 1762 deficiencies are found, the Board will establish a schedule for the local government to come into 1763 compliance. The Board shall provide a copy of its decision to the local government that specifies the 1764 deficiencies, actions needed to be taken, and the approved compliance schedule. If the local government 1765 has not implemented the necessary compliance actions identified by the Board within 30 days following 1766 receipt of the corrective action agreement, or such additional period as is granted to complete the implementation of the compliance actions, then the Board shall have the authority to issue a special 1767 1768 order to any local government imposing a civil penalty not to exceed \$5,000 per day with the maximum 1769 amount not to exceed \$20,000 per violation for noncompliance with the state program, to be paid into 1770 the state treasury and deposited in the Virginia Stormwater Management Fund established by 1771 § 10.1-603.4:1.
- **1772** The Administrative Process Act (§ 2.2-4000 et seq.) shall govern the activities and proceedings of the **1773** Board under this article and the judicial review thereof.
- 1774 In lieu of issuing a special order, the Board is also authorized to take legal action against a local 1775 government to ensure compliance.
- 1776 § 10.1-2106. Powers and duties of Director.
- A. In addition to the other responsibilities set forth herein, the Director shall carry out management
 and supervisory responsibilities in accordance with the regulations and policies of the Board. In no event
 shall the Director have the authority to promulgate any final *adopt* regulations.
- **1780** B. The Director shall be vested with all the authority of the Board *related to this article*, including the authority granted by § 10.1-2104, when it is not in session, subject to such regulations as may be

1782 prescribed by the Board.

1783 § 10.1-2107. Board to develop criteria.

1784 A. In order to implement the provisions of this chapter and to assist counties, cities and towns in 1785 regulating the use and development of land and in protecting the quality of state waters, the Board shall promulgate regulations which establish criteria for use by local governments to determine the ecological 1786 1787 and geographic extent of Chesapeake Bay Preservation Areas. The Board shall also promulgate 1788 regulations which establish criteria for use by local governments in granting, denying, or modifying 1789 requests to rezone, subdivide, or to use and develop land in these areas.

1790 B. In developing and amending the criteria, the Board shall consider all factors relevant to the 1791 protection of water quality from significant degradation as a result of the use and development of land. 1792 The criteria shall incorporate measures such as performance standards, best management practices, and 1793 various planning and zoning concepts to protect the quality of state waters while allowing use and 1794 development of land consistent with the provisions of this chapter. The criteria adopted by the Board, 1795 operating in conjunction with other state water quality programs, shall encourage and promote: (i) 1796 protection of existing high quality state waters and restoration of all other state waters to a condition or 1797 quality that will permit all reasonable public uses and will support the propagation and growth of all 1798 aquatic life, including game fish, which might reasonably be expected to inhabit them; (ii) safeguarding 1799 the clean waters of the Commonwealth from pollution; (iii) prevention of any increase in pollution; (iv) 1800 reduction of existing pollution; and (v) promotion of water resource conservation in order to provide for 1801 the health, safety and welfare of the present and future citizens of the Commonwealth.

1802 C. Prior to the development or amendment of criteria, the Board shall give due consideration to, 1803 among other things, the economic and social costs and benefits which can reasonably be expected to 1804 obtain as a result of the adoption or amendment of the criteria.

D. In developing such criteria the Board may consult with and obtain the comments of any federal, 1805 1806 state, regional, or local agency that has jurisdiction by law or special expertise with respect to the use 1807 and development of land or the protection of water. The Board shall give due consideration to the 1808 comments submitted by such federal, state, regional, or local agencies.

1809 E. Criteria shall be adopted by July 1, 1989 Effective July 1, 2014, requirements promulgated under 1810 this article directly related to compliance with the Erosion and Sediment Control Law (§ 10.1-560 et 1811 seq.) and the Stormwater Management Act (§ 10.1-603.2 et seq.) and regulated under the authority of those laws shall cease to have effect. 1812 1813

§ 10.1-2129. Agency coordination; conditions of grants.

A. If, in any fiscal year beginning on or after July 1, 2005, there are appropriations to the Fund in 1814 1815 addition to those made pursuant to subsection A of § 10.1-2128, the Secretary of Natural Resources shall 1816 distribute those moneys in the Fund provided from the 10 percent of the annual general fund revenue 1817 collections that are in excess of the official estimates in the general appropriation act, and the 10 percent 1818 of any unrestricted and uncommitted general fund balance at the close of each fiscal year whose 1819 reappropriation is not required in the general appropriation act, as follows:

1. Seventy percent of the moneys shall be distributed to the Department of Conservation and 1820 1821 Recreation and shall be administered by it for the sole purpose of implementing projects or best 1822 management practices that reduce nitrogen and phosphorus nonpoint source pollution, with a priority 1823 given to agricultural best management practices. In no single year shall more than 60 percent of the 1824 moneys be used for projects or practices exclusively within the Chesapeake Bay watershed, and

1825 2. Thirty percent of the moneys shall be distributed to the Department of Environmental Quality, 1826 which shall use such moneys for making grants for the sole purpose of designing and installing nutrient 1827 removal technologies for publicly owned treatment works designated as significant dischargers or eligible nonsignificant dischargers. The moneys shall also be available for grants when the design and 1828 1829 installation of nutrient removal technology utilizes the Public-Private Education Facilities and 1830 Infrastructure Act (§ 56-575.1 et seq.).

1831 3. Except as otherwise provided in the Appropriation Act, in any fiscal year when moneys are not 1832 appropriated to the Fund in addition to those specified in subsection A of § 10.1-2128, or when moneys 1833 appropriated to the Fund in addition to those specified in subsection A of § 10.1-2128 are less than 40 1834 percent of those specified in subsection A of § 10.1-2128, the Secretary of Natural Resources, in 1835 consultation with the Secretary of Agriculture and Forestry, the State Forester, the Commissioner of 1836 Agriculture and Consumer Services, and the Directors of the Departments of Environmental Quality and 1837 Conservation and Recreation, and with the advice and guidance of the Board of Conservation and 1838 Recreation, the Virginia Soil and Water Conservation Board, and the State Water Control Board, and the 1839 Chesapeake Bay Local Assistance Board, and following a public comment period of at least 30 days and a public hearing, shall allocate those moneys deposited in the Fund, but excluding any moneys deposited 1840 into the Virginia Natural Resources Commitment Fund established pursuant to § 10.1-2128.1, between 1841 1842 point and nonpoint sources, both of which shall receive moneys in each such year.

1843 B. 1. Except as may otherwise be specified in the general appropriation act, the Secretary of Natural

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Resources, in consultation with the Secretary of Agriculture and Forestry, the State Forester, the 1844 1845 Commissioner of Agriculture and Consumer Services, the State Health Commissioner, and the Directors 1846 of the Departments of Environmental Quality and Conservation and Recreation, and with the advice and 1847 guidance of the Board of Conservation and Recreation, the Virginia Soil and Water Conservation Board, 1848 and the State Water Control Board, and the Chesapeake Bay Local Assistance Board, shall develop 1849 written guidelines that (i) specify eligibility requirements; (ii) govern the application for and the 1850 distribution and conditions of Water Quality Improvement Grants; (iii) list criteria for prioritizing 1851 funding requests; and (iv) define criteria and financial incentives for water reuse.

1852 2. In developing the guidelines the Secretary shall evaluate and consider, in addition to such other 1853 factors as may be appropriate to most effectively restore, protect and improve the quality of state waters: 1854 (i) specific practices and programs proposed in any tributary strategy plan, and the associated effectiveness and cost per pound of nutrients removed; (ii) water quality impairment or degradation 1855 1856 caused by different types of nutrients released in different locations from different sources; and (iii) 1857 environmental benchmarks and indicators for achieving improved water quality. The process for 1858 development of guidelines pursuant to this subsection shall, at a minimum, include (a) use of an advisory committee composed of interested parties; (b) a 60-day public comment period on draft 1859 guidelines; (c) written responses to all comments received; and (d) notice of the availability of draft 1860 1861 guidelines and final guidelines to all who request such notice.

1862 3. In addition to those the Secretary deems advisable to most effectively restore, protect and improve 1863 the quality of state waters, the criteria for prioritizing funding requests shall include: (i) the pounds of 1864 total nitrogen and the pounds of total phosphorus reduced by the project; (ii) whether the location of the 1865 water quality restoration, protection or improvement project or program is within a watershed or 1866 subwatershed with documented water nutrient loading problems or adopted nutrient reduction goals; (iii) documented water quality impairment; and (iv) the availability of other funding mechanisms. 1867 Notwithstanding the provisions of subsection E of § 10.1-2131, the Director of the Department of 1868 1869 Environmental Quality may approve a local government point source grant application request for any 1870 single project that exceeds the authorized grant amount outlined in subsection E of § 10.1-2131. 1871 Whenever a local government applies for a grant that exceeds the authorized grant amount outlined in 1872 this chapter or when there is no stated limitation on the amount of the grant for which an application is 1873 made, the Directors and the Secretary shall consider the comparative revenue capacity, revenue efforts 1874 and fiscal stress as reported by the Commission on Local Government. The development or 1875 implementation of cooperative programs developed pursuant to subsection B of § 10.1-2127 shall be 1876 given a high priority in the distribution of Virginia Water Quality Improvement Grants from the moneys 1877 allocated to nonpoint source pollution.

1878

§ 62.1-195.1. Chesapeake Bay; drilling for oil or gas prohibited.

1879 A. Notwithstanding any other law, a person shall not drill for oil or gas in the waters of the
1880 Chesapeake Bay or any of its tributaries. In Tidewater Virginia, as defined in § 10.1-2101, a person shall not drill for oil or gas in, whichever is the greater distance, as measured landward of the shoreline:

1882 1. Those Chesapeake Bay Preservation Areas, as defined in § 10.1-2101, which a local government
1883 designates as "Resource Protection Areas" and incorporates into its local comprehensive plan. "Resource
1884 Protection Areas" shall be defined according to the criteria developed by the Chesapeake Bay Local
1885 Assistance Board Virginia Soil and Water Conservation Board pursuant to § 10.1-2107; or

1886 2. Five hundred feet from the shoreline of the waters of the Chesapeake Bay or any of its tributaries.
1887 B. In the event that any person desires to drill for oil or gas in any area of Tidewater Virginia where drilling is not prohibited by the provisions of subsection A of this section, he shall submit to the Department of Mines, Minerals and Energy as part of his application for permit to drill an environmental impact assessment. The environmental impact assessment shall include:

1891 1. The probabilities and consequences of accidental discharge of oil or gas into the environment1892 during drilling, production, and transportation on:

- **1893** a. Finfish, shellfish, and other marine or freshwater organisms;
- 1894 b. Birds and other wildlife that use the air and water resources;
- 1895 c. Air and water quality; and
- 1896 d. Land and water resources;

1897 2. Recommendations for minimizing any adverse economic, fiscal, or environmental impacts; and

1898 3. An examination of the secondary environmental effects of induced economic development due to the drilling and production.

1900 C. Upon receipt of an environmental impact assessment, the Department of Mines, Minerals and
 1901 Energy shall notify the Department of Environmental Quality to coordinate a review of the
 1902 environmental impact assessment. The Department of Environmental Quality shall:

1903 1. Publish in the Virginia Register of Regulations a notice sufficient to identify the environmental impact assessment and providing an opportunity for public review of and comment on the assessment.

1905 The period for public review and comment shall not be less than thirty 30 days from the date of 1906 publication; 1907 2. Submit the environmental impact assessment to all appropriate state agencies to review the 1908 assessment and submit their comments to the Department of Environmental Quality; and 1909 3. Based upon the review by all appropriate state agencies and the public comments received, submit 1910 findings and recommendations to the Department of Mines, Minerals and Energy, within ninety 90 days 1911 after notification and receipt of the environmental impact assessment from the Department. 1912 D. The Department of Mines, Minerals and Energy may not grant a permit under § 45.1-361.29 until it has considered the findings and recommendations of the Department of Environmental Quality. 1913 1914 E. The Department of Environmental Quality shall, in conjunction with other state agencies and in conformance with the Administrative Process Act (§ 2.2-4000 et seq.), develop criteria and procedures to 1915 assure the orderly preparation and evaluation of environmental impact assessments required by this 1916 1917 section. 1918 F. A person may drill an exploratory well or a gas well in any area of Tidewater Virginia where 1919 drilling is not prohibited by the provisions of subsection A of this section only if: 1920 1. For directional drilling, the person has the permission of the owners of all lands to be directionally 1921 drilled into; 1922 2. The person files an oil discharge contingency plan and proof of financial responsibility to 1923 implement the plan, both of which have been filed with and approved by the State Water Control Board. 1924 For purposes of this section, the oil discharge contingency plan shall comply with the requirements set 1925 forth in § 62.1-44.34:15. The Board's regulations governing the amount of any financial responsibility 1926 required shall take into account the type of operation, location of the well, the risk of discharge or 1927 accidental release, the potential damage or injury to state waters or sensitive natural resource features or the impairment of their beneficial use that may result from discharge or release, the potential cost of 1928 1929 containment and cleanup, and the nature and degree of injury or interference with general health, welfare 1930 and property that may result from discharge or accidental release; 1931 3. All land-disturbing activities resulting from the construction and operation of the permanent 1932 facilities necessary to implement the contingency plan and the area within the berm will be located 1933 outside of those areas described in subsection A of this section; 1934 4. The drilling site is stabilized with boards or gravel or other materials which will result in minimal 1935 amounts of runoff; 1936 5. Persons certified in blowout prevention are present at all times during drilling; 1937 6. Conductor pipe is set as necessary from the surface; 1938 7. Casing is set and pressure grouted from the surface to a point at least 2500 feet below the surface 1939 or 300 feet below the deepest known ground water, as defined in § 62.1-255, for a beneficial use, as 1940 defined in § 62.1-10, whichever is deeper; 1941 8. Freshwater-based drilling mud is used during drilling; 1942 9. There is no onsite disposal of drilling muds, produced contaminated fluids, waste contaminated 1943 fluids or other contaminated fluids; 1944 10. Multiple blow-out preventers are employed; and 1945 11. The person complies with all requirements of Chapter 22.1 (§ 45.1-361.1 et seq.) of Title 45.1 1946 and regulations promulgated thereunder. 1947 G. The provisions of subsection A and subdivisions F = 1 and 4 through 9 of subsection F of this 1948 section shall be enforced consistent with the requirements of Chapter 22.1 (§ 45.1-361.1 et seq.) of Title 1949 45.1. 1950 H. In the event that exploration activities in Tidewater Virginia result in a finding by the Director of 1951 the Department of Mines, Minerals and Energy that production of commercially recoverable quantities of oil is likely and imminent, the Director of the Department of Mines, Minerals and Energy shall notify 1952 the Secretary of Commerce and Trade and the Secretary of Natural Resources. At that time, the 1953 Secretaries shall develop a joint report to the Governor and the General Assembly assessing the 1954 1955 environmental risks and safeguards; transportation issues; state-of-the-art oil production well technology; 1956 economic impacts; regulatory initiatives; operational standards; and other matters related to the 1957 production of oil in the region. No permits for oil production wells shall be issued until (i) the Governor 1958 has had an opportunity to review the report and make recommendations, in the public interest, for 1959 legislative and regulatory changes, (ii) the General Assembly, during the next upcoming regular session, 1960 has acted on the Governor's recommendations or on its own initiatives, and (iii) any resulting legislation 1961 has become effective. The report by the Secretaries and the Governor's recommendations shall be completed within eighteen 18 months of the findings of the Director of the Department of Mines, 1962 1963 Minerals and Energy. That §§ 10.1-572, 10.1-573, 10.1-603.9, 10.1-2102, and 10.1-2112 of the Code of Virginia are 1964 2. 1965 repealed. 1966 3. That the Chesapeake Bay Preservation Area Designation and Management Regulations (9 VAC 1967 10-20) shall be transferred from the Chesapeake Bay Local Assistance Board to the Virginia Soil
1968 and Water Conservation Board on July 1, 2012, and the Virginia Soil and Water Conservation
1969 Board may amend, modify, or delete provisions in these regulations in order to implement this
1970 Act. Current regulations that are in effect shall remain in full force and effect until altered,
1971 amended, or rescinded by the Virginia Soil and Water Conservation Board.

4. That any program determinations of, or enforcement actions initiated by, the Chesapeake Bay Local Assistance Board shall be assumed by the Virginia Soil and Water Conservation Board and shall remain in effect until altered, amended, or rescinded by the Virginia Soil and Water Conservation Board.