



Fiscal Impact Statement for Proposed Legislation

Virginia Criminal Sentencing Commission

House Bill No. 2464

(Patron – Nutter)

LD#: 11104214

Date: 1/21/2011

Topic: Adding ANPP to list of Schedule II drugs

Fiscal Impact Summary:

- **State Adult Correctional Facilities:**
\$50,000 *
- **Local Adult Correctional Facilities:**
Cannot be determined
- **Adult Community Corrections Programs:**
Cannot be determined

- **Juvenile Correctional Centers:**
Cannot be determined
- **Juvenile Detention Facilities:**
Cannot be determined

* The estimated amount of the necessary appropriation cannot be determined for periods of imprisonment in state adult correctional facilities; therefore, Chapter 874 of the 2010 Acts of Assembly requires the Virginia Criminal Sentencing Commission to assign a minimum fiscal impact of \$50,000.

Summary of Proposed Legislation:

The proposal amends § 54.1-3448 to include ANPP (4-anilino-N-phenethyl-4-piperidine) to the drugs listed in Schedule II of the Drug Control Act. ANPP is an immediate precursor to the synthesis of fentanyl, a potent synthetic narcotic analgesic with a rapid onset and short duration of action. Fentanyl has been used to treat chronic breakthrough pain and is commonly used before procedures as an anesthetic in combination with a benzodiazepine. The proposal also makes some technical changes to clarify which controlled substances are immediate precursors of either amphetamine/methamphetamine or phencyclidine.

Currently, possession of a Schedule I or II drug is a Class 5 felony, punishable by imprisonment of 1 to 10 years. Selling, distributing, or manufacturing a Schedule I or II drug, or possessing such a drug with intent to sell, distribute, or manufacture, is punishable by 5 to 40 years with a maximum fine of \$500,000. The maximum sentence for a second or third conviction of selling, distributing, etc., is life imprisonment, with the third offense carrying a mandatory minimum sentence of five years. Distribution of a Schedule I or II drug by accommodation is a Class 5 felony. The *Code* includes additional felonies for transporting a Schedule I or II drug into the Commonwealth, distributing a Schedule I or II drug to a person under the age of 18, distributing near schools or other specified properties, and for possessing a Schedule I or II drug while possessing a firearm.

Analysis:

Sentencing information for cases involving Schedule I or II drugs is available. According to fiscal year (FY) 2009 and FY2010 Sentencing Guideline (SG) data, there were 13,213 felony sentencing events involving Schedule I or II drug crimes. In these cases, the Schedule I or II drug crime was the primary (or most serious) offense. Approximately 60% of these convictions involved simple possession. Nearly half of the offenders convicted of simple possession were sentenced to a term of incarceration: 38% were given a local-responsible (jail) term and 11% received a state-responsible (prison) term. For

possession offenders committed to prison, the median sentence was 1.6 years. Offenders convicted for selling, distributing, etc., (§ 18.2-248(C)) were much more likely to be incarcerated. While 24% were sentenced to serve time in jail, 63% received a prison term. For offenders committed to prison for a sales or distribution-related offense, the median sentence was 2.2 years.

Impact of Proposed Legislation:

State adult correctional facilities. By expanding the list of prohibited Schedule II drugs, the proposal expands the applicability of existing felonies. In this way, the proposal may increase the future state-responsible (prison) bed space needs of the Commonwealth. The number of additional felony convictions that may result from the proposal cannot be estimated; therefore, the magnitude of the impact cannot be determined.

Local adult correctional facilities. The proposal may also increase local-responsible (jail) bed space needs, but the magnitude of the impact cannot be determined.

Adult community corrections programs. Because the proposal could result in additional felony convictions and subsequent supervision requirements, the proposal may affect adult community corrections resources. Since the number of cases that may be affected cannot be determined, the potential impact on community corrections resources cannot be quantified.

Virginia's sentencing guidelines. Simple possession of a Schedule I or II drug (§ 18.2-250(A)) and sales and distribution-related offenses defined in § 18.2-248(C) are currently covered by the sentencing guidelines as the primary (most serious) offense. No adjustment to the guidelines would be necessary under the proposal.

Juvenile correctional centers. According to the Department of Juvenile Justice (DJJ), the impact of the proposal on juvenile correctional center (JCC) bed space needs cannot be determined.

Juvenile detention facilities. The Department of Juvenile Justice reports that the proposal's impact on the bed space needs of juvenile detention facilities cannot be determined.

Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation cannot be determined for periods of imprisonment in state adult correctional facilities; therefore, Chapter 874 of the 2010 Acts of Assembly requires the Virginia Criminal Sentencing Commission to assign a minimum fiscal impact of \$50,000.

Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation cannot be determined for periods of commitment to the custody of the Department of Juvenile Justice.