	10105274D			
1	HOUSE BILL NO. 1391			
2	Offered February 11, 2010			
3	A BILL to amend and reenact §§ 56-234.2, 56-235.2, 56-235.6, 56-249.6, 56-577, 56-580, 56-581,			
4	56-585.1, 56-585.2, and 56-598 of the Code of Virginia and to amend the Code of Virginia by			
5	adding a section numbered 56-585.1:1, relating to investor-owned electric utility rates.			
6				
	Patron—Armstrong			
7				
8	Unanimous consent to introduce			
9				
10	Referred to Committee on Commerce and Labor			
11	Do it expected by the Concel Assembly of Virginia			
12	Be it enacted by the General Assembly of Virginia:			
13 14	1. That §§ 56-234.2, 56-235.2, 56-235.6, 56-249.6, 56-577, 56-580, 56-581, 56-585.1, 56-585.2, and 56-598 of the Code of Virginia are amended and reenacted and that the Code of Virginia is			
14 15	amended by adding a section numbered 56-585.1:1 as follows:			
16	§ 56-234.2. Review of rates.			
17	The Commission shall review the rates of any public utility on an annual basis when, in the opinion			
18	of the Commission, such annual review is in the public interest, provided that the rates of a public			
19	utility (i) subject to § 56-585.1 shall be reviewed in accordance with subsection A of that section or (ii)			
20				
21				
22				
23	A. Any rate, toll, charge or schedule of any public utility operating in this Commonwealth shall be			
24	considered to be just and reasonable only if: (1) the public utility has demonstrated that such rates, tolls,			
25	charges or schedules in the aggregate provide revenues not in excess of the aggregate actual costs			
26	incurred by the public utility in serving customers within the jurisdiction of the Commission, including			
27	such normalization for nonrecurring costs and annualized adjustments for future costs as the Commission			
28 29	finds reasonably can be predicted to occur during the rate year, and a fair return on the public utility's rate base used to serve these jurisdictional sustemate which return shall be calculated in accordance			
29 30	rate base used to serve those jurisdictional customers, which return shall be calculated in accordance with § 56-585.1 for utilities subject to such section or § 56-585.1:1 for utilities subject to such section;			
31				
32	or schedules includes costs for advertisement, except for advertisements either required by law or rule or			
33	regulation, or for advertisements which solely promote the public interest, conservation or more efficient			
34	use of energy; and (2) the public utility has demonstrated that such rates, tolls, charges or schedules			
35	contain reasonable classifications of customers. Notwithstanding § 56-234, the Commission may approve,			
36	either in the context of or apart from a rate proceeding after notice to all affected parties and hearing,			
37	special rates, contracts or incentives to individual customers or classes of customers where it finds such			
38	measures are in the public interest. Such special charges shall not be limited by the provisions of			
<b>39</b>	§ 56-235.4. In determining costs of service, the Commission may use the test year method of estimating			
40	revenue needs. In any Commission order establishing a fair and reasonable rate of return for an			
41 42	investor-owned gas, telephone or electric public utility, the Commission shall set forth the findings of			
42 43	fact and conclusions of law upon which such order is based. For ratemaking purposes, the Commission shall determine the federal and state income tax costs for			
43 44	investor-owned water, gas, or electric utility that is part of a publicly-traded, consolidated group as			
45	follows: (i) such utility's apportioned state income tax costs shall be calculated according to the			
46	applicable statutory rate, as if the utility had not filed a consolidated return with its affiliates, and (ii)			
47	such utility's federal income tax costs shall be calculated according to the applicable federal income tax			
48	rate and shall exclude any consolidated tax liability or benefit adjustments originating from any taxable			
49	income or loss of its affiliates.			
50	B. The Commission shall, before approving special rates, contracts, incentives or other alternative			
51	regulatory plans under subsection A, ensure that such action (i) protects the public interest, (ii) will not			
52	unreasonably prejudice or disadvantage any customer or class of customers, and (iii) will not jeopardize			
53	the continuation of reliable electric service.			
54	C. After notice and public hearing, the Commission shall issue guidelines for special rates adopted			
55	pursuant to subsection A that will ensure that other customers are not caused to bear increased rates as a			

3/3/10 8:54

56 57

result of such special rates. § 56-235.6. Optional performance-based regulation of certain utilities. A. Notwithstanding any provision of law to the contrary, the Commission may approve a 58

59 performance-based ratemaking methodology for any public utility engaged in the business of furnishing 60 gas service (for the purposes of this section a "gas utility") or electricity service (for the purposes of this section an "electric utility"), upon application of the gas utility or electric utility, and after such notice 61 62 and opportunity for hearing as the Commission may prescribe. For the purposes of this section, 63 "performance-based ratemaking methodology" shall mean a method of establishing rates and charges that 64 are in the public interest, and that departs in whole or in part from the cost-of-service methodology set 65 forth in § 56-235.2.

66 B. The Commission shall approve such performance-based ratemaking methodology if it finds that it: (i) preserves adequate service to all classes of customers (including transportation-only customers if for 67 68 a gas utility); (ii) does not unreasonably prejudice or disadvantage any class of gas utility or electric 69 utility customers; (iii) provides incentives for improved performance by the gas utility or electric utility 70 in the conduct of its public duties; (iv) results in rates that are not excessive; and (v) is in the public 71 interest. Performance-based forms of regulation may include, but not be limited to, fixed or capped base 72 rates, the use of revenue indexing, price indexing, ranges of authorized return, gas cost indexing for gas 73 utilities, and innovative utilization of utility-related assets and activities (such as a gas utility's 74 off-system sales of excess gas supplies and release of upstream pipeline capacity, performance of billing 75 services for other gas or electricity suppliers, and reduction or elimination of regulatory requirements) in ways that benefit both the utility and its customers and may include a mechanism for automatic annual 76 77 adjustments to revenues or prices to reflect changes in any index adopted for the implementation of such 78 performance-based form of regulation. In making the findings required by this subsection, the 79 Commission shall include, but not be limited to, in its considerations: (i) any proposed measures, 80 including investments in infrastructure, that are reasonably estimated to preserve or improve system 81 reliability, safety, supply diversity, and gas utility transportation options; and (ii) other customer benefits 82

that are reasonably estimated to accrue from the gas or electric utility's proposal. C. Each gas utility or electric utility shall have the option to apply for implementation of a 83 84 performance-based form of regulation. If the Commission approves the application with modifications, 85 the gas utility or electric utility may, at its option, withdraw its application and continue to be regulated 86 under the form of regulation that existed immediately prior to the filing of the application. The 87 Commission may, after notice and opportunity for hearing, alter, amend or revoke, or authorize a gas 88 utility or electric utility to discontinue, a performance-based form of regulation previously implemented 89 under this section if it finds that (i) service to one or more classes of customers has deteriorated, or will 90 deteriorate, to the point that the public interest will not be served by continuation of the 91 performance-based form of regulation; (ii) any class of gas utility customer or electric utility customer is 92 being unreasonably prejudiced or disadvantaged by the performance-based form of regulation; (iii) the 93 performance-based form of regulation does not, or will not, provide reasonable incentives for improved 94 performance by a gas utility or electric utility in the conduct of its public duties (which determination 95 may include, but not be limited to, consideration of whether rates are inadequate to recover a gas 96 utility's or electric utility's cost of service); (iv) the performance-based form of regulation is resulting in 97 rates that are excessive compared to a gas utility's or electric utility's cost of service and any benefits 98 that accrue from the performance-based plan; (v) the terms ordered by the Commission in connection 99 with approval of a gas utility's or electric utility's implementation of a performance-based form of 100 regulation have been violated; or (vi) the performance-based form of regulation is no longer in the 101 public interest. Any request by a gas utility or electric utility to discontinue its implementation of a 102 performance-based form of regulation may include application pursuant to this chapter for approval of new rates under the standards of § 56-235.2 for a gas utility or pursuant to § 56-585.1 or 56-585.1:1 for 103 104 an investor-owned incumbent electric utility.

D. The Commission shall use the annual review process established in § 56-234.2 to monitor each 105 106 performance-based form of regulation approved under this section and to make any annual prospective 107 adjustments to revenues or prices necessary to reflect increases or decreases in any index adopted for the 108 implementation of such performance-based form of regulation. 109

§ 56-249.6. Recovery of fuel and purchased power costs.

110 A. 1. Each electric utility that purchases fuel for the generation of electricity or purchases power and 111 that was not, as of July 1, 1999, bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002, shall submit to the Commission its estimate of fuel 112 113 costs, including the cost of purchased power, for the 12-month period beginning on the date prescribed 114 by the Commission. Upon investigation of such estimates and hearings in accordance with law, the 115 Commission shall direct each company to place in effect tariff provisions designed to recover the fuel 116 costs determined by the Commission to be appropriate for that period, adjusted for any over-recovery or 117 under-recovery of fuel costs previously incurred.

2. The Commission shall continuously review fuel costs and if it finds that any utility described in 118 119 subdivision A 1 is in an over-recovery position by more than five percent, or likely to be so, it may 120 reduce the fuel cost tariffs to correct the over-recovery.

121 3. Beginning July 1, 2009, for all utilities described in subdivision A 1 and subsection B, if the 122 Commission approves any increase in fuel factor charges pursuant to this section that would increase the 123 total rates of the residential class of customers of any such utility by more than 20 percent, the 124 Commission, within six months following the effective date of such increase, shall review fuel costs, 125 and if the Commission finds that the utility is, or is likely to be, in an over-recovery position with 126 respect to fuel costs for the 12-month period for which the increase in fuel factor charges was approved 127 by more than five percent, it may reduce the utility's fuel cost tariffs to correct the over-recovery.

B. All fuel costs recovery tariff provisions in effect on January 1, 2004, for any electric utility that purchases fuel for the generation of electricity and that was, as of July 1, 1999, bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002, shall remain in effect until the later of (i) July 1, 2007 or (ii) the establishment of tariff provisions under subsection C. Any such utility shall continue to report to the Commission annually its actual fuel costs, including the cost of purchased power.

134 C. Each electric utility described in subsection B shall submit annually to the Commission its 135 estimate of fuel costs, including the cost of purchased power, for successive 12-month periods beginning 136 on July 1, 2007, and each July 1 thereafter. Upon investigation of such estimates and hearings in 137 accordance with law, the Commission shall direct each such utility to place in effect tariff provisions 138 designed to recover the fuel costs determined by the Commission to be appropriate for such periods, 139 adjusted for any over-recovery or under-recovery of fuel costs previously incurred; however, (i) no such 140 adjustment for any over-recovery or under-recovery of fuel costs previously incurred shall be made for 141 any period prior to July 1, 2007, and (ii) the Commission shall order that the deferral portion, if any, of 142 the total increase in fuel tariffs for all classes as determined by the Commission to be appropriate for 143 the 12-month period beginning July 1, 2007, above the fuel tariffs previously existing, shall be deferred 144 without interest and recovered from all classes of customers as follows: (i) in the 12-month period 145 beginning July 1, 2008, that part of the deferral portion of the increase in fuel tariffs that the 146 Commission determines would increase the total rates of the residential class of customers of the utility 147 by four percent over the level of such total rates in existence on June 30, 2008, shall be recovered; (ii) 148 in the 12-month period beginning July 1, 2009, that part of the balance of the deferral portion of the 149 increase in fuel tariffs, if any, that the Commission determines would increase the total rates of the 150 residential class of customers of the utility by four percent over the level of such total rates in existence 151 on June 30, 2009, shall be recovered; and (iii) in the 12-month period beginning July 1, 2010, the entire 152 balance of the deferral portion of the increase in fuel tariffs, if any, shall be recovered. The "deferral 153 portion of the increase in fuel tariffs" means the portion of such increase in fuel tariffs that exceeds the 154 amount of such increase in fuel tariffs that the Commission determines would increase the total rates of 155 the residential class of customers of the utility by more than four percent over the level of such total 156 rates in existence on June 30, 2007.

**157** D. In proceedings under subsections A and C:

158 1. Energy revenues associated with off-system sales of power shall be credited against fuel factor 159 expenses in an amount equal to the total incremental fuel factor costs incurred in the production and 160 delivery of such sales. In addition, 75 percent of the total annual margins from off-system sales shall be 161 credited against fuel factor expenses; however, the Commission, upon application and after notice and opportunity for hearing, may require that a smaller percentage of such margins be so credited if it finds 162 163 by clear and convincing evidence that such requirement is in the public interest. The remaining margins 164 from off-system sales shall not be considered in the biennial reviews of electric utilities conducted 165 pursuant to § 56-585.1 or 56-585.1:1. In the event such margins result in a net loss to the electric utility, (i) no charges shall be applied to fuel factor expenses and (ii) any such net losses shall not be 166 167 considered in the biennial reviews of electric utilities conducted pursuant to § 56-585.1 if the utility, as of July 1, 1999, was bound by a rate case settlement adopted by the Commission that extended in its 168 application beyond January 1, 2002, or § 56-585.1:1 if the utility, as of July 1, 1999, was not bound by 169 170 a rate case settlement adopted by the Commission that extended in its application beyond January 1, 171 2002. For purposes of this subsection, "margins from off-system sales" shall mean the total revenues 172 received from off-system sales transactions less the total incremental costs incurred; and

173 2. The Commission shall disallow recovery of any fuel costs that it finds without just cause to be the
174 result of failure of the utility to make every reasonable effort to minimize fuel costs or any decision of
175 the utility resulting in unreasonable fuel costs, giving due regard to reliability of service and the need to
176 maintain reliable sources of supply, economical generation mix, generating experience of comparable
177 facilities, and minimization of the total cost of providing service.

E. The Commission is authorized to promulgate, in accordance with the provisions of this section, all rules and regulations necessary to allow the recovery by electric utilities of all of their prudently incurred fuel costs under subsections A and C, including the cost of purchased power, as precisely and promptly as possible, with no over-recovery or under-recovery, except as provided in subsection C, in a

182 manner that will tend to assure public confidence and minimize abrupt changes in charges to consumers.
183 § 56-577. Schedule for transition to retail competition; Commission authority; exemptions; pilot

184 programs.

185 A. Retail competition for the purchase and sale of electric energy shall be subject to the following provisions:

187 1. Each incumbent electric utility owning, operating, controlling, or having an entitlement to transmission capacity shall join or establish a regional transmission entity, which entity may be an independent system operator, to which such utility shall transfer the management and control of its transmission system, subject to the provisions of § 56-579.

191 2. The generation of electric energy shall be subject to regulation as specified in this chapter.

192 3. From January 1, 2004, until the expiration or termination of capped rates, all retail customers of 193 electric energy within the Commonwealth, regardless of customer class, shall be permitted to purchase 194 electric energy from any supplier of electric energy licensed to sell retail electric energy within the 195 Commonwealth. After the expiration or termination of capped rates, and subject to the provisions of 196 subdivisions 4 and 5, only individual retail customers of electric energy within the Commonwealth, 197 regardless of customer class, whose demand during the most recent calendar year exceeded five 198 megawatts but did not exceed one percent of the customer's incumbent electric utility's peak load during 199 the most recent calendar year unless such customer had noncoincident peak demand in excess of 90 200 megawatts in calendar year 2006 or any year thereafter, shall be permitted to purchase electric energy 201 from any supplier of electric energy licensed to sell retail electric energy within the Commonwealth, 202 except for any incumbent electric utility other than the incumbent electric utility serving the exclusive 203 service territory in which such a customer is located, subject to the following conditions:

a. If such customer does not purchase electric energy from licensed suppliers after that date, suchcustomer shall purchase electric energy from its incumbent electric utility.

b. Except as provided in subdivision 4, the demands of individual retail customers may not be
aggregated or combined for the purpose of meeting the demand limitations of this provision, any other
provision of this chapter to the contrary notwithstanding. For the purposes of this section, each
noncontiguous site will nevertheless constitute an individual retail customer even though one or more
such sites may be under common ownership of a single person.

c. If such customer does purchase electric energy from licensed suppliers after the expiration or 211 212 termination of capped rates, it shall not thereafter be entitled to purchase electric energy from the incumbent electric utility without giving five years' advance written notice of such intention to such 213 214 utility, except where such customer demonstrates to the Commission, after notice and opportunity for 215 hearing, through clear and convincing evidence that its supplier has failed to perform, or has 216 anticipatorily breached its duty to perform, or otherwise is about to fail to perform, through no fault of 217 the customer, and that such customer is unable to obtain service at reasonable rates from an alternative 218 supplier. If, as a result of such proceeding, the Commission finds it in the public interest to grant an 219 exemption from the five-year notice requirement, such customer may thereafter purchase electric energy 220 at the costs of such utility, as determined by the Commission pursuant to subdivision 3 d hereof, for the 221 remainder of the five-year notice period, after which point the customer may purchase electric energy 222 from the utility under rates, terms and conditions determined pursuant to § 56-585.1 if the utility, as of 223 July 1, 1999, was bound by a rate case settlement adopted by the Commission that extended in its 224 application beyond January 1, 2002, or § 56-585.1:1 if the utility, as of July 1, 1999, was not bound by 225 a rate case settlement adopted by the Commission that extended in its application beyond January 1, 226 2002. However, such customer shall be allowed to individually purchase electric energy from the utility 227 under rates, terms, and conditions determined pursuant to § 56-585.1 if the utility, as of July 1, 1999, 228 was bound by a rate case settlement adopted by the Commission that extended in its application beyond 229 January 1, 2002, or § 56-585.1:1 if the utility, as of July 1, 1999, was not bound by a rate case 230 settlement adopted by the Commission that extended in its application beyond January 1, 2002, if, upon 231 application by such customer, the Commission finds that neither such customer's incumbent electric 232 utility nor retail customers of such utility that do not choose to obtain electric energy from alternate 233 suppliers will be adversely affected in a manner contrary to the public interest by granting such petition. 234 In making such determination, the Commission shall take into consideration, without limitation, the 235 impact and effect of any and all other previously approved petitions of like type with respect to such 236 incumbent electric utility. Any customer that returns to purchase electric energy from its incumbent 237 electric utility, before or after expiration of the five-year notice period, shall be subject to minimum stay 238 periods equal to those prescribed by the Commission pursuant to subdivision C 1.

d. The costs of serving a customer that has received an exemption from the five-year notice
requirement under subdivision 3 c hereof shall be the market-based costs of the utility, including (i) the
actual expenses of procuring such electric energy from the market, (ii) additional administrative and
transaction costs associated with procuring such energy, including, but not limited to, costs of
transmission, transmission line losses, and ancillary services, and (iii) a reasonable margin as determined

pursuant to the provisions of subdivision A 2 of § 56-585.1 *if the utility, as of July 1, 1999, was bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002, or pursuant to the provisions of subdivision A 2 of § 56-585.1:1 if the utility, as of July 1, 1999, was not bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002.* The methodology established by the Commission for determining such costs
shall ensure that neither utilities nor other retail customers are adversely affected in a manner contrary to
the public interest.

4. After the expiration or termination of capped rates, two or more individual nonresidential retail
customers of electric energy within the Commonwealth, whose individual demand during the most recent
calendar year did not exceed five megawatts, may petition the Commission for permission to aggregate
or combine their demands, for the purpose of meeting the demand limitations of subdivision 3, so as to
become qualified to purchase electric energy from any supplier of electric energy licensed to sell retail
electric energy within the Commonwealth under the conditions specified in subdivision 3. The
Commission may, after notice and opportunity for hearing, approve such petition if it finds that:

a. Neither such customers' incumbent electric utility nor retail customers of such utility that do not choose to obtain electric energy from alternate suppliers will be adversely affected in a manner contrary to the public interest by granting such petition. In making such determination, the Commission shall take
into consideration, without limitation, the impact and effect of any and all other previously approved petitions of like type with respect to such incumbent electric utility; and

b. Approval of such petition is consistent with the public interest.

264 If such petition is approved, all customers whose load has been aggregated or combined shall thereafter be subject in all respects to the provisions of subdivision 3 and shall be treated as a single, 265 266 individual customer for the purposes of said subdivision. In addition, the Commission shall impose 267 reasonable periodic monitoring and reporting obligations on such customers to demonstrate that they 268 continue, as a group, to meet the demand limitations of subdivision 3. If the Commission finds, after 269 notice and opportunity for hearing, that such group of customers no longer meets the above demand 270 limitations, the Commission may revoke its previous approval of the petition, or take such other actions 271 as may be consistent with the public interest.

5. After the expiration or termination of capped rates, individual retail customers of electric energy within the Commonwealth, regardless of customer class, shall be permitted to purchase electric energy provided 100 percent from renewable energy from any supplier of electric energy licensed to sell retail electric energy within the Commonwealth, except for any incumbent electric utility other than the incumbent electric utility serving the exclusive service territory in which such a customer is located, if the incumbent electric utility serving the exclusive service territory does not offer an approved tariff for electric energy provided 100 percent from renewable energy.

B. The Commission shall promulgate such rules and regulations as may be necessary to implementthe provisions of this section.

281 C. 1. By January 1, 2002, the Commission shall promulgate regulations establishing whether and, if
282 so, for what minimum periods, customers who request service from an incumbent electric utility
283 pursuant to subsection D of § 56-582 or a default service provider, after a period of receiving service
284 from other suppliers of electric energy, shall be required to use such service from such incumbent
285 electric utility or default service provider, as determined to be in the public interest by the Commission.

286 2. Subject to (i) the availability of capped rate service under § 56-582, and (ii) the transfer of the 287 management and control of an incumbent electric utility's transmission assets to a regional transmission 288 entity after approval of such transfer by the Commission under § 56-579, retail customers of such utility 289 (a) purchasing such energy from licensed suppliers and (b) otherwise subject to minimum stay periods 290 prescribed by the Commission pursuant to subdivision 1, shall nevertheless be exempt from any such 291 minimum stay obligations by agreeing to purchase electric energy at the market-based costs of such 292 utility or default providers after a period of obtaining electric energy from another supplier. Such costs 293 shall include (i) the actual expenses of procuring such electric energy from the market, (ii) additional 294 administrative and transaction costs associated with procuring such energy, including, but not limited to, 295 costs of transmission, transmission line losses, and ancillary services, and (iii) a reasonable margin. The 296 methodology of ascertaining such costs shall be determined and approved by the Commission after 297 notice and opportunity for hearing and after review of any plan filed by such utility to procure electric 298 energy to serve such customers. The methodology established by the Commission for determining such 299 costs shall be consistent with the goals of (a) promoting the development of effective competition and 300 economic development within the Commonwealth as provided in subsection A of § 56-596, and (b) 301 ensuring that neither incumbent utilities nor retail customers that do not choose to obtain electric energy 302 from alternate suppliers are adversely affected.

303 3. Notwithstanding the provisions of subsection D of § 56-582 and subsection C of § 56-585, 304 however, any such customers exempted from any applicable minimum stay periods as provided in 305 subdivision 2 shall not be entitled to purchase retail electric energy thereafter from their incumbent 306 electric utilities, or from any distributor required to provide default service under subsection B of 307 § 56-585, at the capped rates established under § 56-582, unless such customers agree to satisfy any 308 minimum stay period then applicable while obtaining retail electric energy at capped rates.

309 4. The Commission shall promulgate such rules and regulations as may be necessary to implement 310 the provisions of this subsection, which rules and regulations shall include provisions specifying the 311 commencement date of such minimum stay exemption program. 312

§ 56-580. Transmission and distribution of electric energy.

313 A. Subject to the provisions of §§ 56-585.1 and 56-585.1:1, the Commission shall continue to regulate pursuant to this title the distribution of retail electric energy to retail customers in the 314 315 Commonwealth and, to the extent not prohibited by federal law, the transmission of electric energy in 316 the Commonwealth.

317 B. The Commission shall continue to regulate, to the extent not prohibited by federal law, the 318 reliability, quality and maintenance by transmitters and distributors of their transmission and retail 319 distribution systems.

320 C. The Commission shall develop codes of conduct governing the conduct of incumbent electric 321 utilities and affiliates thereof when any such affiliates provide, or control any entity that provides, 322 generation, distribution, or transmission services, to the extent necessary to prevent impairment of 323 competition. Nothing in this chapter shall prevent an incumbent electric utility from offering metering 324 options to its customers.

325 D. The Commission shall permit the construction and operation of electrical generating facilities in 326 Virginia upon a finding that such generating facility and associated facilities (i) will have no material adverse effect upon reliability of electric service provided by any regulated public utility, (ii) are 327 required by the public convenience and necessity, if a petition for such permit is filed after July 1, 2007, 328 329 and if they are to be constructed and operated by any regulated utility whose rates are regulated 330 pursuant to § 56-585.1 or 56-585.1:1, and (iii) are not otherwise contrary to the public interest. In 331 review of a petition for a certificate to construct and operate a generating facility described in this 332 subsection, the Commission shall give consideration to the effect of the facility and associated facilities 333 on the environment and establish such conditions as may be desirable or necessary to minimize adverse 334 environmental impact as provided in § 56-46.1, unless exempt as a small renewable energy project for 335 which the Department of Environmental Quality has issued a permit by rule pursuant to Article 5 336 (§ 10.1-1197.5 et seq.) of Chapter 11.1 of Title 10.1. In order to avoid duplication of governmental 337 activities, any valid permit or approval required for an electric generating plant and associated facilities 338 issued or granted by a federal, state or local governmental entity charged by law with responsibility for 339 issuing permits or approvals regulating environmental impact and mitigation of adverse environmental 340 impact or for other specific public interest issues such as building codes, transportation plans, and public 341 safety, whether such permit or approval is prior to or after the Commission's decision, shall be deemed 342 to satisfy the requirements of this section with respect to all matters that (i) are governed by the permit 343 or approval or (ii) are within the authority of, and were considered by, the governmental entity in 344 issuing such permit or approval, and the Commission shall impose no additional conditions with respect 345 to such matters. Nothing in this section shall affect the ability of the Commission to keep the record of 346 a case open. Nothing in this section shall affect any right to appeal such permits or approvals in 347 accordance with applicable law. In the case of a proposed facility located in a region that was 348 designated as of July 1, 2001, as serious nonattainment for the one-hour ozone standard as set forth in 349 the federal Clean Air Act, the Commission shall not issue a decision approving such proposed facility that is conditioned upon issuance of any environmental permit or approval. The Commission shall 350 complete any proceeding under this section, or under any provision of the Utility Facilities Act 351 352 (§ 56-265.1 et seq.), involving an application for a certificate, permit, or approval required for the 353 construction or operation by a public utility of a small renewable energy project as defined in 354 § 10.1-1197.5, within nine months following the utility's submission of a complete application therefore. 355 Small renewable energy projects as defined in § 10.1-1197.5 are in the public interest and in determining 356 whether to approve such project, the Commission shall liberally construe the provisions of this title.

357 E. Nothing in this section shall impair the distribution service territorial rights of incumbent electric 358 utilities, and incumbent electric utilities shall continue to provide distribution services within their 359 exclusive service territories as established by the Commission. Subject to the provisions of §§ 56-585.1 360 and 56-585.1:1, the Commission shall continue to exercise its existing authority over the provision of electric distribution services to retail customers in the Commonwealth including, but not limited to, the 361 authority contained in Chapters 10 (§ 56-232 et seq.) and 10.1 (§ 56-265.1 et seq.) of this title. 362

F. Nothing in this chapter shall impair the exclusive territorial rights of an electric utility owned or 363 operated by a municipality as of July 1, 1999, or by an authority created by a governmental unit exempt 364 from the referendum requirement of § 15.2-5403. Nor shall any provision of this chapter apply to any 365 366 such electric utility unless (i) that municipality or that authority created by a governmental unit exempt

from the referendum requirement of § 15.2-5403 elects to have this chapter apply to that utility or (ii) 367 368 that utility, directly or indirectly, sells, offers to sell or seeks to sell electric energy to any retail 369 customer eligible to purchase electric energy from any supplier in accordance with § 56-577 if that retail 370 customer is outside the geographic area that was served by such municipality as of July 1, 1999, except 371 (a) any area within the municipality that was served by an incumbent public utility as of that date but 372 was thereafter served by an electric utility owned or operated by a municipality or by an authority 373 created by a governmental unit exempt from the referendum requirement of § 15.2-5403 pursuant to the 374 terms of a franchise agreement between the municipality and the incumbent public utility, or (b) where 375 the geographic area served by an electric utility owned or operated by a municipality is changed 376 pursuant to mutual agreement between the municipality and the affected incumbent public utility in 377 accordance with § 56-265.4:1. If an electric utility owned or operated by a municipality as of July 1, 378 1999, or by an authority created by a governmental unit exempt from the referendum requirement of 379 § 15.2-5403 is made subject to the provisions of this chapter pursuant to clause (i) or (ii) of this 380 subsection, then in such event the provisions of this chapter applicable to incumbent electric utilities 381 shall also apply to any such utility, mutatis mutandis.

382 G. The applicability of all provisions of this chapter except § 56-594 to any investor-owned 383 incumbent electric utility supplying electric service to retail customers on January 1, 2003, whose 384 service territory assigned to it by the Commission is located entirely within Dickenson, Lee, Russell, 385 Scott, and Wise Counties shall be suspended effective July 1, 2003, so long as such utility does not 386 provide retail electric services in any other service territory in any jurisdiction to customers who have 387 the right to receive retail electric energy from another supplier. During any such suspension period, the 388 utility's rates shall be (i) its capped rates established pursuant to 56-582 for the duration of the capped 389 rate period established thereunder, and (ii) determined thereafter by the Commission on the basis of such 390 utility's prudently incurred costs pursuant to Chapter 10 (§ 56-232 et seq.) of this title.

391 H. The expiration date of any certificates granted by the Commission pursuant to subsection D, for 392 which applications were filed with the Commission prior to July 1, 2002, shall be extended for an 393 additional two years from the expiration date that otherwise would apply. 394

§ 56-581. Regulation of rates subject to Commission's jurisdiction.

395 A. After the expiration or termination of capped rates except as provided in §§ 56-585.1 and 396 56-585.1:1, the Commission shall regulate the rates of investor-owned incumbent electric utilities for the 397 transmission of electric energy, to the extent not prohibited by federal law, and for the generation of 398 electric energy and the distribution of electric energy to retail customers pursuant to §§ 56-585.1 and 399 56-585.1:1.

400 B. Beginning July 1, 1999, and thereafter, no cooperative that was a member of a power supply 401 cooperative on January 1, 1999, shall be obligated to file any rate rider as a consequence of an increase 402 or decrease in the rates, other than fuel costs, of its wholesale supplier, nor must any adjustment be 403 made to such cooperative's rates as a consequence thereof.

C. Except for the provision of default services under § 56-585 or emergency services in § 56-586, 404 405 nothing in this chapter shall authorize the Commission to regulate the rates or charges for electric 406 service to the Commonwealth and its municipalities.

407 § 56-585.1. Generation, distribution, and transmission rates for certain electric utilities.

408 A. During the first six months of 2009, the Commission shall, after notice and opportunity for 409 hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, 410 distribution and transmission services of each investor-owned incumbent electric utility. Such 411 proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.) of this title, except as 412 modified herein. In such proceedings the Commission shall determine fair rates of return on common 413 equity applicable to the generation and distribution services of the utility. In so doing, the Commission 414 may use any methodology to determine such return it finds consistent with the public interest, but such 415 return shall not be set lower than the average of the returns on common equity reported to the Securities 416 and Exchange Commission for the three most recent annual periods for which such data are available by 417 not less than a majority, selected by the Commission as specified in subdivision 2 b, of other 418 investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return 419 more than 300 basis points higher than such average. The peer group of the utility shall be determined 420 in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined 421 rate of return by up to 100 basis points based on the generating plant performance, customer service, 422 and operating efficiency of a utility, as compared to nationally recognized standards determined by the 423 Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine 424 the rates that the utility may charge until such rates are adjusted. If the Commission finds that the 425 utility's combined rate of return on common equity is more than 50 basis points below the combined 426 rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to 427 provide the opportunity to fully recover the costs of providing the utility's services and to earn not less

428 than such combined rate of return. If the Commission finds that the utility's combined rate of return on 429 common equity is more than 50 basis points above the combined rate of return as so determined, it shall 430 be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the 431 Commission may not order such rate reduction unless it finds that the resulting rates will provide the 432 utility with the opportunity to fully recover its costs of providing its services and to earn not less than 433 the fair rates of return on common equity applicable to the generation and distribution services; or (ii) 434 direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event 435 such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the 436 Commission, following the effective date of the Commission's order and be allocated among customer 437 438 classes such that the relationship between the specific customer class rates of return to the overall target 439 rate of return will have the same relationship as the last approved allocation of revenues used to design 440 base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall 441 conduct biennial reviews of the rates, terms and conditions for the provision of generation, distribution 442 and transmission services by each investor-owned incumbent electric utility, subject to that (i) as of July 443 1, 1999, was not bound by a rate case settlement adopted by the Commission that extended in its 444 application beyond January 1, 2002, as provided in § 56-585.1:1, and (ii) as of July 1, 1999, was bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 445 446 2002, in accordance with the following provisions:

447 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, 448 and such reviews shall be conducted in a single, combined proceeding. The first such review shall 449 utilize the two successive 12-month test periods ending December 31, 2010. However, the Commission 450 may, in its discretion, elect to stagger its conduct its biennial reviews of such utilities by utilizing the two successive 12-month test periods ending December 31, 2010, for a Phase I Utility, and utilizing the 451 two successive 12-month test periods ending December 31, 2011, for a Phase II Utility, with subsequent 452 453 proceedings utilizing the two successive 12-month test periods ending December 31 immediately preceding the year in which such proceeding is conducted. For purposes of this section, a Phase I Utility 454 is an investor-owned incumbent electric utility that was, as of July 1, 1999, not bound by a rate case 455 456 settlement adopted by the Commission that extended in its application beyond January 1, 2002, and a 457 Phase II Utility is an investor-owned incumbent electric utility that was bound by such a settlement.

458 2. Subject to the provisions of subdivision 6, fair rates of return on common equity applicable
459 separately to the generation and distribution services of such utility, and for the two such services
460 combined, shall be determined by the Commission during each such biennial review, as follows:

a. The Commission may use any methodology to determine such return it finds consistent with the
public interest, but such return shall not be set lower than the average of the returns on common equity
reported to the Securities and Exchange Commission for the three most recent annual periods for which
such data are available by not less than a majority, selected by the Commission as specified in
subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such
biennial review, nor shall the Commission set such return more than 300 basis points higher than such
a. The Commission average.

b. In selecting such majority of peer group investor-owned electric utilities, the Commission shall 468 469 first remove from such group the two utilities within such group that have the lowest reported returns of 470 the group, as well as the two utilities within such group that have the highest reported returns of the group, and the Commission shall then select a majority of the utilities remaining in such peer group. In 471 472 its final order regarding such biennial review, the Commission shall identify the utilities in such peer 473 group it selected for the calculation of such limitation. For purposes of this subdivision, an 474 investor-owned electric utility shall be deemed part of such peer group if (i) its principal operations are 475 conducted in the southeastern United States east of the Mississippi River in either the states of West 476 Virginia or Kentucky or in those states south of Virginia, excluding the state of Tennessee, (ii) it is a 477 vertically-integrated electric utility providing generation, transmission and distribution services whose 478 facilities and operations are subject to state public utility regulation in the state where its principal 479 operations are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of 480 at least Baa at the end of the most recent test period subject to such biennial review, and (iv) it is not 481 an affiliate of the utility subject to such biennial review.

c. The Commission may increase or decrease such combined rate of return by up to 100 basis points
based on the generating plant performance, customer service, and operating efficiency of a utility, as
compared to nationally recognized standards determined by the Commission to be appropriate for such
purposes, such action being referred to in this section as a Performance Incentive. If the Commission
adopts such Performance Incentive, it shall remain in effect without change until the next biennial
review for such utility is concluded and shall not be modified pursuant to any provision of the
remainder of this subsection.

489 d. In any Current Proceeding, the Commission shall determine whether the Current Return has

#### 9 of 20

490 increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a 491 percentage, in the United States Average Consumer Price Index for all items, all urban consumers 492 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since 493 the date on which the Commission determined the Initial Return. If so, the Commission may conduct an 494 additional analysis of whether it is in the public interest to utilize such Current Return for the Current 495 Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall 496 be made without regard to any Performance Incentive adopted by the Commission, or any enhanced rate 497 of return on common equity awarded pursuant to the provisions of subdivision 6. Such additional 498 analysis shall include, but not be limited to, a consideration of overall economic conditions, the level of 499 interest rates and cost of capital with respect to business and industry, in general, as well as electric 500 utilities, the current level of inflation and the utility's cost of goods and services, the effect on the 501 utility's ability to provide adequate service and to attract capital if less than the Current Return were 502 utilized for the Current Proceeding then pending, and such other factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that use of the Current Return for the 503 504 Current Proceeding then pending would not be in the public interest, then the lower limit imposed by 505 subdivision 2 a on the return to be determined by the Commission for such utility shall be calculated, 506 for that Current Proceeding only, by increasing the Initial Return by a percentage at least equal to the 507 increase, expressed as a percentage, in the United States Average Consumer Price Index for all items, all 508 urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States 509 Department of Labor, since the date on which the Commission determined the Initial Return. For 510 purposes of this subdivision:

<sup>511</sup> "Current Proceeding" means any proceeding conducted under any provisions of this subsection that require or authorize the Commission to determine a fair combined rate of return on common equity for a utility and that will be concluded after the date on which the Commission determined the Initial Return for such utility.

515 "Current Return" means the minimum fair combined rate of return on common equity required for 516 any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

517 "Initial Return" means the fair combined rate of return on common equity determined for such utility
518 by the Commission on the first occasion after July 1, 2009, under any provision of this subsection
519 pursuant to the provisions of subdivision 2 a.

e. In addition to other considerations, in setting the return on equity within the range allowed by this
section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive
with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

f. The determination of such returns, including the determination of whether to adopt a Performance
Incentive and the amount thereof, shall be made by the Commission on a stand-alone basis, and
specifically without regard to any return on common equity or other matters determined with regard to
facilities described in subdivision 6.

527 g. If the combined rate of return on common equity earned by both the generation and distribution
528 services is no more than 50 basis points above or below the return as so determined, such combined
529 return shall not be considered either excessive or insufficient, respectively.

h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills
pursuant to this section shall not be considered for the purpose of determining the utility's earnings in
any subsequent biennial review.

533 3. Each such utility shall make a biennial filing by March 31 of every other year, beginning in 2011 534 2012, consisting of the schedules contained in the Commission's rules governing utility rate increase applications (20 VAC 5-200-30); however, if the Commission elects to stagger the dates of the biennial 535 536 reviews of utilities as provided in subdivision 1, then Phase I utilities shall commence biennial filings in 537 2011 and Phase II utilities shall commence biennial filings in 2012. Such filing shall encompass the two 538 successive 12-month test periods ending December 31 immediately preceding the year in which such 539 proceeding is conducted, and in every such case the filing for each year shall be identified separately 540 and shall be segregated from any other year encompassed by the filing. If the Commission determines 541 that rates should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any 542 rate adjustment clauses previously implemented pursuant to subdivision 4 or 5 or those related to 543 facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with 544 the utility's costs, revenues and investments until the amounts that are the subject of such rate 545 adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's 546 costs, revenues and investments only after it makes its initial determination with regard to necessary rate 547 revisions or credits to customers' bills, and the amounts thereof, but after such clauses are combined as 548 herein specified, they shall thereafter be considered part of the utility's costs, revenues, and investments 549 for the purposes of future biennial review proceedings.

550 4. The following costs incurred by the utility shall be deemed reasonable and prudent: (i) costs for

551 transmission services provided to the utility by the regional transmission entity of which the utility is a 552 member, as determined under applicable rates, terms and conditions approved by the Federal Energy Regulatory Commission and (ii) costs charged to the utility that are associated with demand response 553 554 programs approved by the Federal Energy Regulatory Commission and administered by the regional 555 transmission entity of which the utility is a member. Upon petition of a utility at any time after the 556 expiration or termination of capped rates, but not more than once in any 12-month period, the 557 Commission shall approve a rate adjustment clause under which such costs, including, without limitation, costs for transmission service, charges for new and existing transmission facilities, 558 559 administrative charges, and ancillary service charges designed to recover transmission costs, shall be 560 recovered on a timely and current basis from customers. Retail rates to recover these costs shall be designed using the appropriate billing determinants in the retail rate schedules. 561

562 5. A utility may at any time, after the expiration or termination of capped rates, but not more than
563 once in any 12-month period, petition the Commission for approval of one or more rate adjustment
564 clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1, 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring such costs consistent with an order of the Commission entered under clause (vi) of subsection B of § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that comply with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving
programs. The Commission shall approve such a petition if it finds that the program is in the public
interest; provided that the Commission shall allow the recovery of such costs as it finds are reasonable;

573 c. Projected and actual costs for the utility to design, implement, and operate energy efficiency programs, including a margin to be recovered on operating expenses, which margin for the purposes of 574 575 this section shall be equal to the general rate of return on common equity determined as described in 576 subdivision A 2 of this section. The Commission shall only approve such a petition if it finds that the 577 program is in the public interest. As part of such cost recovery, the Commission, if requested by the 578 utility, shall allow for the recovery of revenue reductions related to energy efficiency programs. The 579 Commission shall only allow such recovery to the extent that the Commission determines such revenue has not been recovered through margins from incremental off-system sales as defined in § 56-249.6 that 580 581 are directly attributable to energy efficiency programs.

582 None of the costs of new energy efficiency programs of an electric utility, including recovery of 583 revenue reductions, shall be assigned to any customer that has a verifiable history of having used more **584** than 10 megawatts of demand from a single meter of delivery. Nor shall any of the costs of new energy efficiency programs of an electric utility, including recovery of revenue reductions, be incurred by any 585 586 large general service customer as defined herein that has notified the utility of non-participation in such 587 energy efficiency program or programs. A large general service customer is a customer that has a verifiable history of having used more than 500 kilowatts of demand from a single meter of delivery. 588 589 Non-participation in energy efficiency programs shall be allowed by the Commission if the large general 590 service customer has, at the customer's own expense, implemented energy efficiency programs that have produced or will produce measured and verified results consistent with industry standards and other 591 592 regulatory criteria stated in this section. The Commission shall, no later than November 15, 2009, 593 promulgate rules and regulations to accommodate the process under which such large general service 594 customers shall file notice for such an exemption and (i) establish the administrative procedures by 595 which eligible customers will notify the utility and (ii) define the standard criteria that must be satisfied 596 by an applicant in order to notify the utility. In promulgating such rules and regulations, the 597 Commission may also specify the timing as to when a utility shall accept and act on such notice, taking **598** into consideration the utility's integrated resource planning process as well as its administration of 599 energy efficiency programs that are approved for cost recovery by the Commission. The notice of 600 non-participation by a large general service customer, to be given by March 1 of a given year, shall be 601 for the duration of the service life of the customer's energy efficiency program. The Commission on its **602** own motion may initiate steps necessary to verify such non-participants' achievement of energy 603 efficiency if the Commission has a body of evidence that the non-participant has knowingly **604** misrepresented its energy efficiency achievement. A utility shall not charge such large general service 605 customer, as defined by the Commission, for the costs of installing energy efficiency equipment beyond 606 what is required to provide electric service and meter such service on the customer's premises if the 607 customer provides, at the customer's expense, equivalent energy efficiency equipment. In all relevant 608 proceedings pursuant to this section, the Commission shall take into consideration the goals of economic 609 development, energy efficiency and environmental protection in the Commonwealth;

610 d. Projected and actual costs of participation in a renewable energy portfolio standard program
611 pursuant to § 56-585.2 that are not recoverable under subdivision 6. The Commission shall approve such
612 a petition allowing the recovery of such costs as are provided for in a program approved pursuant to

**613** § 56-585.2; and

e. Projected and actual costs of projects that the Commission finds to be necessary to comply with 614 615 state or federal environmental laws or regulations applicable to generation facilities used to serve the utility's native load obligations. The Commission shall approve such a petition if it finds that such costs 616 617 are necessary to comply with such environmental laws or regulations. If the Commission determines it 618 would be just, reasonable, and in the public interest, the Commission may include the enhanced rate of 619 return on common equity prescribed in subdivision 6 in a rate adjustment clause approved hereunder for 620 a project whose purpose is to reduce the need for construction of new generation facilities by enabling 621 the continued operation of existing generation facilities. In the event the Commission includes such 622 enhanced return in such rate adjustment clause, the project that is the subject of such clause shall be 623 treated as a facility described in subdivision 6 for the purposes of this section.

624 The Commission shall have the authority to determine the duration or amortization period for any 625 adjustment clause approved under this subdivision.

626 6. To ensure a reliable and adequate supply of electricity, to meet the utility's projected native load 627 obligations and to promote economic development, a utility may at any time, after the expiration or 628 termination of capped rates, petition the Commission for approval of a rate adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a coal-fueled generation 629 630 facility that utilizes Virginia coal and is located in the coalfield region of the Commonwealth, as described in § 15.2-6002, regardless of whether such facility is located within or without the utility's 631 632 service territory, (ii) one or more other generation facilities, or (iii) one or more major unit 633 modifications of generation facilities; however, such a petition concerning facilities described in clause 634 (ii) that utilize nuclear power-facilities described in clause (ii) that are coal-fueled and will be built by a 635 Phase I utility, or facilities described in clause (i) may also be filed before the expiration or termination 636 of capped rates. A utility that constructs any such facility shall have the right to recover the costs of the 637 facility, as accrued against income, through its rates, including projected construction work in progress, 638 and any associated allowance for funds used during construction, planning, development and 639 construction costs, life-cycle costs, and costs of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate of return on common equity calculated as specified below. 640 641 The costs of the facility, other than return on projected construction work in progress and allowance for 642 funds used during construction, shall not be recovered prior to the date the facility begins commercial 643 operation. Such enhanced rate of return on common equity shall be applied to allowance for funds used 644 during construction and to construction work in progress during the construction phase of the facility 645 and shall thereafter be applied to the entire facility during the first portion of the service life of the 646 facility. The first portion of the service life shall be as specified in the table below; however, the 647 Commission shall determine the duration of the first portion of the service life of any facility, within the 648 range specified in the table below, which determination shall be consistent with the public interest and 649 shall reflect the Commission's determinations regarding how critical the facility may be in meeting the 650 energy needs of the citizens of the Commonwealth and the risks involved in the development of the 651 facility. After the first portion of the service life of the facility is concluded, the utility's general rate of return shall be applied to such facility for the remainder of its service life. As used herein, the service 652 653 life of the facility shall be deemed to begin on the date the facility begins commercial operation, and 654 such service life shall be deemed equal in years to the life of that facility as used to calculate the 655 utility's depreciation expense. Such enhanced rate of return on common equity shall be calculated by 656 adding the basis points specified in the table below to the utility's general rate of return, and such 657 enhanced rate of return shall apply only to the facility that is the subject of such rate adjustment clause. 658 No change shall be made to any Performance Incentive previously adopted by the Commission in implementing any rate of return under this subdivision. Allowance for funds used during construction 659 660 shall be calculated for any such facility utilizing the utility's actual capital structure and overall cost of capital, including an enhanced rate of return on common equity as determined pursuant to this 661 subdivision, until such construction work in progress is included in rates. The construction of any **662** facility described in clause (i) is in the public interest, and in determining whether to approve such 663 664 facility, the Commission shall liberally construe the provisions of this title. The basis points to be added 665 to the utility's general rate of return to calculate the enhanced rate of return on common equity, and the 666 first portion of that facility's service life to which such enhanced rate of return shall be applied, shall 667 vary by type of facility, as specified in the following table:

668	Type of Generation Facility	Basis Points	First Portion of
669			Service Life
670	Nuclear-powered	200	Between 12 and 25
671			years
672	Carbon capture compatible,		
673	clean-coal powered	200	Between 10 and 20

-- -

674			years
675	Renewable powered	200	Between 5 and 15
676			years
677	Conventional coal or combined-		
678	cycle combustion turbine	100	Between 10 and 20
679			years

680 Generation facilities described in clause (ii) that utilize simple-cycle combustion turbines shall not 681 receive an enhanced rate of return on common equity as described herein, but instead shall receive the utility's general rate of return during the construction phase of the facility and, thereafter, for the entire **682 683** service life of the facility.

**684** For purposes of this subdivision, "general rate of return" means the fair combined rate of return on common equity as it is determined by the Commission from time to time for such utility pursuant to 685 686 subdivision 2. In any proceeding under this subdivision conducted prior to the conclusion of the first biennial review for such utility, the Commission shall determine a general rate of return for such utility **687** 688 in the same manner as it would in a biennial review proceeding.

689 Notwithstanding any other provision of this subdivision, if the Commission finds during the biennial 690 review conducted for a Phase II utility in 2018 that such utility has not filed applications for all 691 necessary federal and state regulatory approvals to construct one or more nuclear-powered or coal-fueled 692 generation facilities that would add a total capacity of at least 1500 megawatts to the amount of the 693 utility's generating resources as such resources existed on July 1, 2007, or that, if all such approvals have been received, that the utility has not made reasonable and good faith efforts to construct one or 694 695 more such facilities that will provide such additional total capacity within a reasonable time after 696 obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a prospective basis any enhanced rate of return on common equity previously applied to any such facility 697 698 to no less than the general rate of return for such utility and may apply no less than the utility's general 699 rate of return to any such facility for which the utility seeks approval in the future under this 700 subdivision.

701 7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a 702 stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any 703 costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the 704 Commission, that are proposed for recovery in such petition and that are related to clause (a) of 705 subdivision 5, or that are related to facilities and projects described in clause (i) of subdivision 6, shall 706 be deferred on the books and records of the utility until the Commission's final order in the matter, or until the implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of such petition, or 707 708 709 during the consideration thereof by the Commission, that are proposed for recovery in such petition and 710 that are related to facilities and projects described in clause (ii) of subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of subdivision 6 if such coal-fueled 711 712 facilities will be built by a Phase I Utility, shall be deferred on the books and records of the utility until 713 the Commission's final order in the matter, or until the implementation of any applicable approved rate 714 adjustment clauses, whichever is later. Any costs prudently incurred after the expiration or termination 715 of capped rates related to other matters described in subdivisions 4, 5 or 6 shall be deferred beginning 716 only upon the expiration or termination of capped rates, provided, however, that no provision of this act 717 shall affect the rights of any parties with respect to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia Electric and Power Company, 109 F.E.R.C. P 718 719 61,012 (2004). The Commission's final order regarding any petition filed pursuant to subdivision 4, 5 or 720 6 shall be entered not more than three months, eight months, and nine months, respectively, after the date of filing of such petition. If such petition is approved, the order shall direct that the applicable rate 721 722 adjustment clause be applied to customers' bills not more than 60 days after the date of the order, or 723 upon the expiration or termination of capped rates, whichever is later. 724

8. If the Commission determines as a result of such biennial review that:

725 (i) The utility has, during the test period or periods under review, considered as a whole, earned 726 more than 50 basis points below a fair combined rate of return on both its generation and distribution 727 services, as determined in subdivision 2, without regard to any return on common equity or other 728 matters determined with respect to facilities described in subdivision 6, the Commission shall order 729 increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing 730 the utility's services and to earn not less than such fair combined rate of return, using the most recently 731 ended 12-month test period as the basis for determining the amount of the rate increase necessary. 732 However, the Commission may not order such rate increase unless it finds that the resulting rates will 733 provide the utility with the opportunity to fully recover its costs of providing its services and to earn not 734 less than a fair combined rate of return on both its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, using the most recently ended 12-month test period as the basis for determining the permissibility of any rate increase under the standards of this sentence, and the amount thereof;

739 (ii) The utility has, during the test period or test periods under review, considered as a whole, earned 740 more than 50 basis points above a fair combined rate of return on both its generation and distribution 741 services, as determined in subdivision 2, without regard to any return on common equity or other 742 matters determined with respect to facilities described in subdivision 6, the Commission shall, subject to 743 the provisions of subdivision 9, direct that 60 percent of the amount of such earnings that were more 744 than 50 basis points above such fair combined rate of return for the test period or periods under review, 745 considered as a whole, shall be credited to customers' bills. Any such credits shall be amortized over a 746 period of six to 12 months, as determined at the discretion of the Commission, following the effective 747 date of the Commission's order, and shall be allocated among customer classes such that the relationship 748 between the specific customer class rates of return to the overall target rate of return will have the same 749 relationship as the last approved allocation of revenues used to design base rates; or

750 (iii) Such biennial review is the second consecutive biennial review in which the utility has, during 751 the test period or test periods under review, considered as a whole, earned more than 50 basis points 752 above a fair combined rate of return on both its generation and distribution services, as determined in 753 subdivision 2, without regard to any return on common equity or other matter determined with respect 754 to facilities described in subdivision 6, the Commission shall, subject to the provisions of subdivision 9 755 and in addition to the actions authorized in clause (ii) of this subdivision, also order reductions to the 756 utility's rates it finds appropriate. However, the Commission may not order such rate reduction unless it 757 finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of 758 providing its services and to earn not less than a fair combined rate of return on both its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or 759 other matters determined with respect to facilities described in subdivision 6, using the most recently 760 761 ended 12-month test period as the basis for determining the permissibility of any rate reduction under the standards of this sentence, and the amount thereof. 762

763 The Commission's final order regarding such biennial review shall be entered not more than nine 764 months after the end of the test period, and any revisions in rates or credits so ordered shall take effect 765 not more than 60 days after the date of the order.

766 9. If, as a result of a biennial review required under this subsection and conducted with respect to 767 any test period or periods under review ending later than December 31, 2010 (or, if the Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending later 768 769 than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), the 770 Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility 771 has, during the test period or periods under review, considered as a whole, earned more than 50 basis 772 points above a fair combined rate of return on both its generation and distribution services, as 773 determined in subdivision 2, without regard to any return on common equity or other matters determined 774 with respect to facilities described in subdivision 6, and (ii) the total aggregate regulated rates of such 775 utility at the end of the most recently-ended 12-month test period exceeded the annual increases in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published 776 777 by the Bureau of Labor Statistics of the United States Department of Labor, compounded annually, when compared to the total aggregate regulated rates of such utility as determined pursuant to the 778 779 biennial review conducted for the base period, the Commission shall, unless it finds that such action is 780 not in the public interest or that the provisions of clauses (ii) and (iii) of subdivision 8 are more 781 consistent with the public interest, direct that any or all earnings for such test period or periods under 782 review, considered as a whole that were more than 50 basis points above such fair combined rate of 783 return shall be credited to customers' bills, in lieu of the provisions of clauses (ii) and (iii) of 784 subdivision 8. Any such credits shall be amortized and allocated among customer classes in the manner 785 provided by clause (ii) of subdivision 8. For purposes of this subdivision:

"Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test period with respect to which credits have been applied to customers' bills under the provisions of this subdivision, whichever is later.

791 "Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except
792 for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31,
793 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses
794 implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to clause (i) of
795 subdivision 8; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate

increase applications (20 VAC 5-200-30), as permitted by subsection B, occurring after July 1, 2009;and (v) base rates in effect as of July 1, 2009.

798 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of any 799 utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital 800 structure and cost of capital of such utility, unless the Commission finds that the debt to equity ratio of 801 such capital structure is unreasonable for such utility, in which case the Commission may utilize a debt 802 to equity ratio that it finds to be reasonable for such utility in determining any rate adjustment pursuant 803 to clauses (i) and (iii) of subdivision 8, and without regard to the cost of capital, capital structure, 804 revenues, expenses or investments of any other entity with which such utility may be affiliated. In particular, and without limitation, the Commission shall determine the federal and state income tax costs 805 806 for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the 807 808 utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax costs shall be calculated according to the applicable federal income tax rate and shall exclude any 809 810 consolidated tax liability or benefit adjustments originating from any taxable income or loss of its 811 affiliates.

B. Nothing in this section shall preclude an investor-owned incumbent electric utility *that, as of July 1, 1999, was bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002,* from applying for an increase in rates pursuant to § 56-245 or the
Commission's rules governing utility rate increase applications (20 VAC 5-200-30); however, in any such filing, a fair rate of return on common equity shall be determined pursuant to subdivision 2.
Nothing in this section shall preclude such utility's recovery of fuel and purchased power costs as provided in § 56-249.6.

819 C. Except as otherwise provided in this section, the Commission shall exercise authority over the
820 rates, terms and conditions of investor-owned incumbent electric utilities *that, as of July 1, 1999, were*821 *bound by a rate case settlement adopted by the Commission that extended in its application beyond*822 *January 1, 2002,* for the provision of generation, transmission and distribution services to retail
823 customers in the Commonwealth pursuant to the provisions of Chapter 10 (§ 56-232 et seq.) of this title,
824 including specifically § 56-235.2.

D. Nothing in this section shall preclude the Commission from determining, during any proceeding 825 826 authorized or required by this section, the reasonableness or prudence of any cost incurred or projected 827 to be incurred, by a utility that, as of July 1, 1999, was bound by a rate case settlement adopted by the 828 Commission that extended in its application beyond January 1, 2002, in connection with the subject of 829 the proceeding. A determination of the Commission regarding the reasonableness or prudence of any 830 such cost shall be consistent with the Commission's authority to determine the reasonableness or 831 prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et seq.) of this title. 832 E. The Commission shall promulgate such rules and regulations as may be necessary to implement

833 the provisions of this section.834 § 56-585.1:1. Alternative r

 $\hat{\$}$  56-585.1:1. Alternative method for setting rates of certain electric utilities.

A. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall conduct
biennial reviews of the rates, terms and conditions for the provision of generation, distribution, and
transmission services by each investor-owned incumbent electric utility that, as of July 1, 1999, was not
bound by a rate case settlement adopted by the Commission that extended in its application beyond
January 1, 2002, in accordance with the following provisions:

840 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis,
841 and such reviews shall be conducted in a single, combined proceeding. The first such review shall
842 utilize the two successive 12-month test periods ending December 31, 2010. However, the Commission
843 may, in its discretion, elect to conduct its biennial reviews of such utilities by utilizing the two
844 successive 12-month test periods ending December 31, 2010, with subsequent proceedings utilizing the
845 two successive 12-month test periods ending December 31 immediately preceding the year in which such
846 proceeding is conducted.

847 2. The fair rates of return on common equity applicable separately to the generation and distribution
848 services of such utility, and for the two such services combined, shall be determined by the Commission
849 during each such biennial review in the manner provided in subdivision A 2 of § 56-585.1 with respect
850 to investor-owned incumbent electric utilities that, as of July 1, 1999, were bound by a rate case
851 settlement adopted by the Commission that extended in its application beyond January 1, 2002.

852 3. Each such utility shall make a biennial filing by March 31 of every other year, beginning in 2011,
853 consisting of the schedules contained in the Commission's rules governing utility rate increase
854 applications. Such filing shall encompass the two successive 12-month test periods ending December 31
855 immediately preceding the year in which such proceeding is conducted, and in every such case the filing
856 for each year shall be identified separately and shall be segregated from any other year encompassed
857 by the filing.

# 15 of 20

858 4. A utility subject to this section shall be authorized to seek recovery, as part of the biennial review 859 of its rates, terms and conditions for the provision of generation, distribution, and transmission services, 860 of the following costs, the reasonable and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity of which the utility is a member, as determined under 861 862 applicable rates, terms and conditions approved by the Federal Energy Regulatory Commission and (ii) 863 costs charged to the utility that are associated with demand response programs approved by the Federal 864 Energy Regulatory Commission and administered by the regional transmission entity of which the utility 865 is a member. Retail rates to recover reasonable and prudent costs shall be designed using the 866 appropriate billing determinants in the retail rate schedules.

867 5. A utility subject to this section shall be authorized to seek recovery, as part of the biennial review
868 of its rates, terms and conditions for the provision of generation, distribution, and transmission services,
869 of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1,
2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring
such costs consistent with an order of the Commission entered under clause (vi) of subsection B of
§ 56-582. The Commission shall allow the recovery of such costs that comply with the requirements of
clause (vi) of subsection B of § 56-582;

875 b. Reasonable costs of designing and operating fair and effective peak-shaving programs that the
 876 Commission finds are in the public interest;

877 c. Reasonable costs of designing, implementing, and operating energy efficiency programs that the
878 Commission finds are in the public interest. As part of such cost recovery, the Commission, if requested
879 by the utility, shall allow for the recovery of revenue reductions related to energy efficiency programs.
880 The Commission shall only allow such recovery to the extent that the Commission determines such
881 revenue has not been recovered through margins from incremental off-system sales as defined in
882 § 56-249.6 that are directly attributable to energy efficiency programs. None of the costs of new energy
883 efficiency programs of an electric utility, including recovery of revenue reductions, shall be:

(1) Assigned to any customer that has a verifiable history of having used more than 10 megawatts of
 demand from a single meter of delivery; or

886 (2) Incurred by any large general service customer as defined herein that has notified the utility of 887 non-participation in such energy efficiency program or programs. A large general service customer is a 888 customer that has a verifiable history of having used more than 500 kilowatts of demand from a single 889 meter of delivery. Non-participation in energy efficiency programs shall be allowed by the Commission 890 if the large general service customer has, at the customer's own expense, implemented energy efficiency 891 programs that have produced or will produce measured and verified results consistent with industry 892 standards and other regulatory criteria stated in this section. The notice of non-participation by a large 893 general service customer, to be given by March 1 of a given year, shall be for the duration of the 894 service life of the customer's energy efficiency program. The Commission on its own motion may initiate 895 steps necessary to verify such non-participants' achievement of energy efficiency if the Commission has a 896 body of evidence that the non-participant has knowingly misrepresented its energy efficiency 897 achievement. A utility shall not charge such large general service customer, as defined by the 898 Commission, for the costs of installing energy efficiency equipment beyond what is required to provide 899 electric service and meter such service on the customer's premises if the customer provides, at the 900 customer's expense, equivalent energy efficiency equipment. In all relevant proceedings pursuant to this 901 subdivision, the Commission shall take into consideration the goals of economic development, energy 902 efficiency and environmental protection in the Commonwealth:

903 d. Reasonable costs of participation in a renewable energy portfolio standard program, including
904 administrative costs, ancillary costs, capacity costs, costs of energy represented by certificates described
905 in subsection A of § 56-585.2, if the Commission has approved the utility's participation in such
906 program pursuant to § 56-585.2, provided the costs are not recoverable under subdivision 6; and

907 e. Costs of projects that the Commission finds to be necessary to comply with state or federal 908 environmental laws or regulations applicable to generation facilities used to serve the utility's native 909 load obligations. The Commission shall permit the recovery of such costs if it finds that such costs are 910 necessary to comply with such environmental laws or regulations. If the Commission determines it would 911 be just, reasonable, and in the public interest, the Commission may permit the utility to earn the 912 enhanced rate of return on common equity prescribed in subdivision 6 for such costs of a project the 913 purpose of which is to reduce the need for construction of new generation facilities by enabling the 914 continued operation of existing generation facilities. If the Commission permits the utility to earn an 915 enhanced return on such costs, the project for which the costs are incurred shall be treated as a facility 916 described in subdivision 6 for the purposes of this section.

917 6. To ensure a reliable and adequate supply of electricity, to meet the utility's projected native load
918 obligations, and to promote economic development, a utility shall be authorized to seek recovery, as

919 part of the biennial review of its rates, terms and conditions for the provision of generation, 920 distribution, and transmission services, of the costs of one or more generation facilities or one or more 921 major unit modifications of generation facilities. A utility that constructs any such facility shall have the 922 right to recover the costs of the facility, as accrued against income, through its rates, including 923 projected construction work in progress, and any associated allowance for funds used during 924 construction, planning, development and construction costs, life-cycle costs, and costs of infrastructure 925 associated therewith, plus, as an incentive to undertake such projects, an enhanced rate of return on 926 common equity calculated as specified below. The costs of the facility, other than return on projected construction work in progress and allowance for funds used during construction, shall not be recovered 927 prior to the date the facility begins commercial operation. Such enhanced rate of return on common 928 929 equity shall be applied to allowance for funds used during construction and to construction work in progress during the construction phase of the facility, and shall thereafter be applied to the entire 930 931 facility during the first portion of the service life of the facility. The first portion of the service life shall 932 be as specified in the table below; however, the Commission shall determine the duration of the first 933 portion of the service life of any facility, within the range specified in the table below, which 934 determination shall be consistent with the public interest, and shall reflect the Commission's 935 determinations regarding how critical the facility may be in meeting the energy needs of the citizens of 936 the Commonwealth and the risks involved in the development of the facility. After the first portion of the 937 service life of the facility is concluded, the utility's general rate of return shall be applied to such 938 facility for the remainder of its service life. As used herein, the service life of the facility shall be deemed to begin on the date the facility begins commercial operation, and such service life shall be 939 940 deemed equal in years to the life of that facility as used to calculate the utility's depreciation expense. 941 Such enhanced rate of return on common equity shall be calculated by adding the basis points specified 942 in the table below to the utility's general rate of return, and such enhanced rate of return shall apply 943 only to the costs of the facility. No change shall be made to any Performance Incentive previously 944 adopted by the Commission in implementing any rate of return under this subdivision. Allowance for 945 funds used during construction shall be calculated for any such facility utilizing the utility's actual 946 capital structure and overall cost of capital, including an enhanced rate of return on common equity as 947 determined pursuant to this subdivision, until such construction work in progress is included in rates. The basis points to be added to the utility's general rate of return to calculate the enhanced rate of 948 949 return on common equity, and the first portion of that facility's service life to which such enhanced rate 950 of return shall be applied, shall vary by type of facility, as specified in the following table:

951	Type of Generation Facility	Basis Points	First Portion of
952			Service Life
953	Nuclear-powered	200	Between 12 and 25
954			years
955	Carbon capture compatible,		
956	clean-coal powered	200	Between 10 and 20
957			years
958	Renewable powered	200	Between 5 and 15
959			years
960	Conventional coal or combined-		
961	cycle combustion turbine	100	Between 10 and 20
962			years
963	Generation facilities that utilize simple-	cycle combustion turbines	shall not receive an enhand

Generation facilities that utilize simple-cycle combustion turbines shall not receive an enhanced rate 963 964 of return on common equity as described herein, but instead shall receive the utility's general rate of 965 return during the construction phase of the facility and, thereafter, for the entire service life of the 966 facility.

967 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on 968 common equity as it is determined by the Commission from time to time for such utility pursuant to 969 subdivision 2.

970 7. The ability of a utility to recover, in a biennial review, the costs described in subdivision 4, 5, or 971 6, shall be considered with due regard to the other costs, revenues, investments, or earnings of the 972 utility. 973

8. If the Commission determines as a result of a biennial review that:

974 a. The utility has, during the test period or periods under review, considered as a whole, earned 975 more than 50 basis points below a fair combined rate of return on both its generation and distribution 976 services, as determined in subdivision 2, without regard to any return on common equity or other 977 matters determined with respect to facilities described in subdivision 6, the Commission shall order increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing 978 the utility's services and to earn not less than such fair combined rate of return, using the most recently 979

### 17 of 20

980 ended 12-month test period as the basis for determining the amount of the rate increase necessary. 981 However, the Commission may not order such rate increase unless it finds that the resulting rates will 982 provide the utility with the opportunity to fully recover its costs of providing its services and to earn not 983 less than a fair combined rate of return on both its generation and distribution services, as determined 984 in subdivision 2, without regard to any return on common equity or other matters determined with 985 respect to facilities described in subdivision 6, using the most recently ended 12-month test period as the 986 basis for determining the permissibility of any rate increase under the standards of this sentence, and 987 the amount thereof;

988 b. The utility has, during the test period or test periods under review, considered as a whole, earned 989 more than 50 basis points above a fair combined rate of return on both its generation and distribution 990 services, as determined in subdivision 2, without regard to any return on common equity or other 991 matters determined with respect to facilities described in subdivision 6, the Commission shall, subject to the provisions of subdivision 9, direct that 60 percent of the amount of such earnings that were more than 50 basis points above such fair combined rate of return for the test period or periods under 992 993 994 review, considered as a whole, shall be credited to customers' bills. Any such credits shall be amortized 995 over a period of six to 12 months, as determined at the discretion of the Commission, following the 996 effective date of the Commission's order, and shall be allocated among customer classes such that the 997 relationship between the specific customer class rates of return to the overall target rate of return will **998** have the same relationship as the last approved allocation of revenues used to design base rates; or

999 c. Such biennial review is the second consecutive biennial review in which the utility has, during the 1000 test period or test periods under review, considered as a whole, earned more than 50 basis points above 1001 a fair combined rate of return on both its generation and distribution services, as determined in 1002 subdivision 2, without regard to any return on common equity or other matter determined with respect 1003 to facilities described in subdivision 6, the Commission shall, subject to the provisions of subdivision 9 1004 and in addition to the actions authorized in subdivision 8 b, also order reductions to the utility's rates it 1005 finds appropriate. However, the Commission may not order such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of providing its 1006 1007 services and to earn not less than a fair combined rate of return on both its generation and distribution 1008 services, as determined in subdivision 2, without regard to any return on common equity or other 1009 matters determined with respect to facilities described in subdivision 6, using the most recently ended 1010 12-month test period as the basis for determining the permissibility of any rate reduction under the 1011 standards of this sentence, and the amount thereof.

1012 The Commission's final order regarding such biennial review shall be entered not more than nine 1013 months after the end of the test period, and any revisions in rates or credits so ordered shall take effect 1014 not more than 60 days after the date of the order.

1015 9. If, as a result of a biennial review required under this subsection and conducted with respect to 1016 any test period or periods under review ending later than December 31, 2010, the Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility has, during the test 1017 1018 period or periods under review, considered as a whole, earned more than 50 basis points above a fair 1019 combined rate of return on both its generation and distribution services, as determined in subdivision 2, 1020 without regard to any return on common equity or other matters determined with respect to facilities 1021 described in subdivision 6, and (ii) the total aggregate regulated rates of such utility at the end of the 1022 most recently ended 12-month test period exceeded the annual increases in the United States Average 1023 Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor 1024 Statistics of the United States Department of Labor, compounded annually, when compared to the total 1025 aggregate regulated rates of such utility as determined pursuant to the biennial review conducted for the 1026 base period, the Commission shall, unless it finds that such action is not in the public interest or that 1027 the provisions of subdivisions 8 b and 8 c are more consistent with the public interest, direct that any 1028 or all earnings for such test period or periods under review, considered as a whole that were more than 1029 50 basis points above such fair combined rate of return shall be credited to customers' bills, in lieu of 1030 the provisions of subdivisions 8 b and 8 c. Any such credits shall be amortized and allocated among customer classes in the manner provided by subdivision 8 b. For purposes of this subdivision: 1031

**1032** "Base period" means (i) the test period ending December 31, 2010, or (ii) the most recent test period **1033** with respect to which credits have been applied to customers' bills under the provisions of this **1034** subdivision, whichever is later.

1035 "Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6,
1036 except for any increases in fuel tariffs deferred by the Commission for recovery in periods after
1037 December 31, 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) revisions
1038 to the utility's rates pursuant to subdivision 8 a; (iii) revisions to the utility's rates pursuant to the
1039 Commission's rules governing utility rate increase applications, as permitted by subsection B, occurring
1040 after July 1, 2009; and (iv) base rates in effect as of July 1, 2009.

1041 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of 1042 any utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital 1043 structure and cost of capital of such utility, unless the Commission finds that the debt to equity ratio of 1044 such capital structure is unreasonable for such utility, in which case the Commission may utilize a debt 1045 to equity ratio that it finds to be reasonable for such utility in determining any rate adjustment pursuant 1046 to subdivisions 8 a and 8 c, and without regard to the cost of capital, capital structure, revenues, 1047 expenses or investments of any other entity with which such utility may be affiliated. In particular, and 1048 without limitation, the Commission shall determine the federal and state income tax costs for any such 1049 utility that is part of a publicly traded, consolidated group as follows: (i) such utility's apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the utility had not 1050 1051 filed a consolidated return with its affiliates, and (ii) such utility's federal income tax costs shall be 1052 calculated according to the applicable federal income tax rate and shall exclude any consolidated tax 1053 liability or benefit adjustments originating from any taxable income or loss of its affiliates.

1054 B. Nothing in this section shall preclude an investor-owned incumbent electric utility that, as of July 1055 1, 1999, was not bound by a rate case settlement adopted by the Commission that extended in its 1056 application beyond January 1, 2002, from applying for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase applications; however, in any such filing, a fair rate 1057 of return on common equity shall be determined pursuant to subdivision 2. Nothing in this section shall 1058 1059 preclude such utility's recovery of fuel and purchased power costs as provided in § 56-249.6.

1060 C. Except as otherwise provided in this section, the Commission shall exercise authority over the 1061 rates, terms and conditions of investor-owned incumbent electric utilities that, as of July 1, 1999, were 1062 not bound by a rate case settlement adopted by the Commission that extended in its application beyond 1063 January 1, 2002, for the provision of generation, transmission and distribution services to retail customers in the Commonwealth pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including 1064 1065 specifically § 56-235.2.

1066 D. Nothing in this section shall preclude the Commission from determining, during any proceeding 1067 authorized or required by this section, the reasonableness or prudence of any cost incurred or projected to be incurred, by a utility that, as of July 1, 1999, was not bound by a rate case settlement adopted by 1068 1069 the Commission that extended in its application beyond January 1, 2002, in connection with the subject 1070 of the proceeding. A determination of the Commission regarding the reasonableness or prudence of any 1071 such cost shall be consistent with the Commission's authority to determine the reasonableness or 1072 prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et seq.).

1073 E. The Commission shall promulgate such rules and regulations as may be necessary to implement 1074 the provisions of this section.

1075 § 56-585.2. Sale of electricity from renewable sources through a renewable energy portfolio standard 1076 program. 1077

A. As used in this section:

1078 "Renewable energy" shall have the same meaning ascribed to it in § 56-576, provided such renewable 1079 energy is (i) generated or purchased in the Commonwealth or in the interconnection region of the 1080 regional transmission entity of which the participating utility is a member, as it may change from time 1081 to time; (ii) generated by a public utility providing electric service in the Commonwealth from a facility 1082 in which the public utility owns at least a 49 percent interest and that is located in a control area 1083 adjacent to such interconnection region; or (iii) represented by certificates issued by an affiliate of such 1084 regional transmission entity, or any successor to such affiliate, and held or acquired by such utility, 1085 which validate the generation of renewable energy by eligible sources in such region. "Renewable energy" shall not include electricity generated from pumped storage, but shall include run-of-river generation from a combined pumped-storage and run-of-river facility. 1086 1087

"Total electric energy sold in the base year" means total electric energy sold to Virginia jurisdictional 1088 1089 retail customers by a participating utility in calendar year 2007, excluding an amount equivalent to the 1090 average of the annual percentages of the electric energy that was supplied to such customers from 1091 nuclear generating plants for the calendar years 2004 through 2006.

1092 B. Any investor-owned incumbent electric utility may apply to the Commission for approval to 1093 participate in a renewable energy portfolio standard program, as defined in this section. The Commission shall approve such application if the applicant demonstrates that it has a reasonable expectation of 1094 1095 achieving 12 percent of its base year electric energy sales from renewable energy sources during 1096 calendar year 2022, and 15 percent of its base year electric energy sales from renewable energy sources 1097 during calendar year 2025, as provided in subsection D.

1098 C. It is in the public interest for utilities to achieve the goals set forth in subsection D, such goals being referred to herein as "RPS Goals". Accordingly, the Commission, in addition to providing 1099 1100 recovery of incremental RPS program costs pursuant to subsection E, shall increase the fair combined rate of return on common equity for each utility participating in such program by a single Performance 1101 Incentive, as defined in subdivision A 2 of § 56-585.1 or subdivision A 2 of § 56-585.1.1, as applicable, 1102

of 50 basis points whenever the utility attains an RPS Goal established in subsection D. Such 1103 1104 Performance Incentive shall first be used in the calculation of a fair combined rate of return for the 1105 purposes of the immediately succeeding biennial review conducted pursuant to § 56-585.1 or 56-585.1:1 1106 after any such RPS Goal is attained, and shall remain in effect if the utility continues to meet the RPS 1107 Goals established in this section through and including the third succeeding biennial review conducted 1108 thereafter. Any such Performance Incentive, if implemented, shall be in lieu of any other Performance 1109 Incentive reducing or increasing such utility's fair combined rate of return on common equity for the 1110 same time periods. However, if the utility receives any other Performance Incentive increasing its fair 1111 combined rate of return on common equity by more than 50 basis points, the utility shall be entitled to 1112 such other Performance Incentive in lieu of this Performance Incentive during the term of such other 1113 Performance Incentive. A utility shall receive double credit toward meeting the renewable energy 1114 portfolio standard for energy derived from sunlight or from wind.

1115 D. To qualify for the Performance Incentive established in subsection C, the total electric energy sold 1116 by a utility to meet the RPS Goals shall be composed of the following amounts of electric energy from 1117 renewable energy sources, as adjusted for any sales volumes lost through operation of the customer 1118 choice provisions of subdivision A 3 or A 4 of § 56-577: 1119

RPS Goal I: In calendar year 2010, 4 percent of total electric energy sold in the base year.

1120 RPS Goal II: For calendar years 2011 through 2015, inclusive, an average of 4 percent of total 1121 electric energy sold in the base year, and in calendar year 2016, 7 percent of total electric energy sold in 1122 the base year.

1123 RPS Goal III: For calendar years 2017 through 2021, inclusive, an average of 7 percent of total 1124 electric energy sold in the base year, and in calendar year 2022, 12 percent of total electric energy sold 1125 in the base year.

1126 RPS Goal IV: For calendar years 2023 and 2024, inclusive, an average of 12 percent of total electric 1127 energy sold in the base year, and in calendar year 2025, 15 percent of total electric energy sold in the 1128 base year.

1129 A utility may apply renewable energy sales achieved or renewable energy certificates acquired during 1130 the periods covered by any such RPS Goal that are in excess of the sales requirement for that RPS Goal 1131 to the sales requirements for any future RPS Goal.

1132 E. A utility participating in such program that, as of July 1, 1999, was bound by a rate case 1133 settlement adopted by the Commission that extended in its application beyond January 1, 2002, shall 1134 have the right to recover all incremental costs incurred for the purpose of such participation in such 1135 program, as accrued against income, through rate adjustment clauses as provided in subdivisions A 5 1136 and A 6 of § 56-585.1, including, but not limited to, administrative costs, ancillary costs, capacity costs, 1137 costs of energy represented by certificates described in subsection A, and, in the case of construction of 1138 renewable energy generation facilities, allowance for funds used during construction until such time as 1139 an enhanced rate of return, as determined pursuant to subdivision A 6 of § 56-585.1, on construction 1140 work in progress is included in rates, projected construction work in progress, planning, development and construction costs, life-cycle costs, and costs of infrastructure associated therewith, plus an enhanced 1141 1142 rate of return, as determined pursuant to subdivision A 6 of § 56-585.1. A utility participating in such 1143 program that, as of July 1, 1999, was not bound by a rate case settlement adopted by the Commission 1144 that extended in its application beyond January 1, 2002, shall have the right to recover its reasonable 1145 incremental costs incurred for the purpose of participating in such program in the utility's biennial rate 1146 review as provided in subdivision A 5 d of § 56-585.1:1. All incremental costs of the RPS program of 1147 *either type of participating utility* shall be allocated to and recovered from the utility's customer classes 1148 based on the demand created by the class and within the class based on energy used by the individual 1149 customer in the class, except that the incremental costs of the RPS program shall not be allocated to or 1150 recovered from customers that are served within the large industrial rate classes of the participating 1151 utilities and that are served at primary or transmission voltage. F. A utility participating in such program 1152 shall apply towards meeting its RPS Goals any renewable energy from

1153 existing renewable energy sources owned by the participating utility or purchased as allowed by 1154 contract at no additional cost to customers to the extent feasible. A utility participating in such program 1155 shall not apply towards meeting its RPS Goals renewable energy certificates attributable to any 1156 renewable energy generated at a renewable energy generation source in operation as of July 1, 2007, 1157 that is operated by a person that is served within a utility's large industrial rate class and that is served 1158 at primary or transmission voltage. A participating utility shall be required to fulfill any remaining 1159 deficit needed to fulfill its RPS Goals from new renewable energy supplies at reasonable cost and in a prudent manner to be determined by the Commission at the time of approval of any application made 1160 1161 pursuant to subsection B. Utilities participating in such program shall collectively, either through the installation of new generating facilities, through retrofit of existing facilities or through purchases of 1162 electricity from new facilities located in Virginia, use or cause to be used no more than a total of 1.5 1163

1182

1183

1190

1164 million tons per year of green wood chips, bark, sawdust, a tree or any portion of a tree which is used 1165 or can be used for lumber and pulp manufacturing by facilities located in Virginia, towards meeting 1166 RPS goals, excluding such fuel used at electric generating facilities using wood as fuel prior to January 1, 2007. A utility with an approved application shall be allocated a portion of the 1.5 million tons per 1167 1168 year in proportion to its share of the total electric energy sold in the base year, as defined in subsection A, for all utilities participating in the RPS program. A utility may use in meeting RPS goals, without 1169 1170 limitation, the following sustainable biomass and biomass based waste to energy resources: mill residue, except wood chips, sawdust and bark; pre-commercial soft wood thinning; slash; logging and 1171 construction debris; brush; yard waste; shipping crates; dunnage; non-merchantable waste paper; 1172 landscape or right-of-way tree trimmings; agricultural and vineyard materials; grain; legumes; sugar; and 1173 1174 gas produced from the anaerobic decomposition of animal waste.

G. The Commission shall promulgate such rules and regulations as may be necessary to implement 1175 1176 the provisions of this section including a requirement that participants verify whether the RPS goals are 1177 met in accordance with this section.

1178 H. Each investor-owned incumbent electric utility shall report to the Commission annually by 1179 November 1 on (i) its efforts, if any, to meet the RPS Goals, (ii) its overall generation of renewable 1180 energy, and (iii) advances in renewable generation technology that affect activities described in clauses 1181 (i) and (ii).

§ 56-598. Contents of integrated resource plans.

An IRP should:

1184 1. Integrate, over the planning period, the electric utility's forecast of demand for electric generation 1185 supply with recommended plans to meet that forecasted demand and assure adequate and sufficient 1186 reliability of service, including, but not limited to:

a. Generating electricity from generation facilities that it currently operates or intends to construct or 1187 1188 purchase; 1189

b. Purchasing electricity from affiliates and third parties; and

c. Reducing load growth and peak demand growth through cost-effective demand reduction programs;

1191 2. Identify a portfolio of electric generation supply resources, including purchased and self-generated 1192 electric power, that:

1193 a. Consistent with § 56-585.1 or 56-585.1:1, is most likely to provide the electric generation supply 1194 needed to meet the forecasted demand, net of any reductions from demand side programs, so that the 1195 utility will continue to provide reliable service at reasonable prices over the long term; and

1196 b. Will consider low cost energy/capacity available from short-term or spot market transactions, 1197 consistent with a reasonable assessment of risk with respect to both price and generation supply 1198 availability over the term of the plan;

1199 3. Reflect a diversity of electric generation supply and cost-effective demand reduction contracts and 1200 services so as to reduce the risks associated with an over-reliance on any particular fuel or type of 1201 generation demand and supply resources and be consistent with the Commonwealth's energy policies as 1202 set forth in § 67-102; and

1203 4. Include such additional information as the Commission requests pertaining to how the electric 1204 utility intends to meets its obligation to provide electric generation service for use by its retail customers 1205 over the planning period.