DEPARTMENT OF TAXATION 2007 Fiscal Impact Statement

- 1. Patron Robert D. Hull
- 3. Committee House Finance
- 4. Title Individual Income Tax; Credit for Veterinarian Pro Bono Services and Animal Adoption

2.	Bill Number HB 3053		
	House of Origin:		
	X Introduced		
	Substitute		
	Engrossed		
	Second House:		
	In Committee		
	Substitute		
	Enrolled		

5. Summary/Purpose:

This bill would provide an individual income tax credit to veterinarians who perform spaying, neutering, euthanasia or other routine or emergency services or procedures at no cost on animals that have been held in a pound or nonprofit shelter. The amount of the credit would be \$50 for each such procedure, not to exceed a total of \$2,500 or the tax liability of the taxpayer, whichever is less. The credit could not be claimed if the taxpayer had also claimed a federal deduction for such services or procedures.

This bill would also provide an income tax credit to individuals who pay an adoption fee to adopt a companion animal from a pound or nonprofit shelter. The amount of the credit would be equal to the fee paid by the taxpayer, up to a maximum of \$100. In order to claim the credit, the taxpayer would have to have an income tax liability greater than the total credit amount. In addition, the taxpayer would not be allowed to claim more than two of these credits in any tax year.

This bill would be effective for taxable years beginning on and after January 1, 2007.

6. Fiscal Impact Estimates are: Preliminary. (See Line 8.)

6b. Revenue Impact:

Fiscal Year	Dollars	Fund	
2006-07	\$0	GF	
2007-08	(\$4.25 million)	GF	
2008-09	(\$4.25 million)	GF	
2009-10	(\$4.25 million)	GF	
2010-11	(\$4.25 million)	GF	
2011-12	(\$4.25 million)	GF	
2012-13	(\$4.25 million)	GF	

7. Budget amendment necessary: Yes. ITEM(S): Page 1, Revenue Estimates

8. Fiscal implications:

Administrative Costs

TAX has not assigned any administrative costs to this bill because the changes required by a single bill such as this can be implemented as part of the annual changes to our systems and forms. As stand-alone legislation, TAX considers implementation of this bill as "routine," and does not require additional funding.

TAX will provide specific administrative costs on any legislation that is not "routine." Additionally, TAX will review all state tax legislation likely to be enacted prior to the passage by each house. If the aggregate number of routine bills likely to pass either house is unusually large, it is possible that additional resources will be required. If so, TAX will identify the costs at that time.

Revenue Impact

The tax credits proposed by this would have a total negative revenue impact of \$4.25 million a year beginning in FY 2008.

Data regarding United States adoption estimates and the 2005 adoption report by the Office of the State Veterinarian in Virginia indicate that there are approximately 80,000 adoptions annually in Virginia. Assuming an average adoption fee of \$50, the negative revenue impact of the proposed animal adoption tax credit would be \$4.0 million per year.

The pro bono veterinary services credit is based on an assumption of 4,100 qualifying spay and neuter operations and 900 qualifying euthanasia operations, which would create a negative revenue impact of \$250,000 per year. This assumption is supported by data from the American Veterinary Medical Association and the Humane Society of the United States.

9. Specific agency or political subdivisions affected:

Department of Taxation

10. Technical amendment necessary: No.

11.Other comments:

Spay and Neuter Fund

Currently, there is a voluntary contribution for the Spay and Neuter Fund, which was enacted in 2003 and appeared for the first time on the 2004 individual income tax returns. The Virginia Federation of Humane Societies administers the Fund. The Fund provides monetary assistance for spay and neuter surgeries for dogs and cats.

<u>Proposal</u>

This bill would provide an individual income tax credit to veterinarians who perform spaying, neutering, euthanasia or other routine or emergency services or procedures at no cost on animals that have been held in a pound or nonprofit shelter. The amount of the credit would be \$50 for each such procedure, not to exceed a total of \$2,500 or the tax liability of the taxpayer, whichever is less. The credit could not be claimed if the taxpayer had also claimed a federal deduction for such services or procedures.

In order to claim this credit, the veterinarian would be required to submit proof of the number of applicable procedures he had performed during the taxable year. The form of this proof would be based on guidelines established by the Tax Commissioner regarding the information to include and the format for proof of payment that are explained in the income tax return instructions. These guidelines would be exempt from the Administrative Process Act.

This bill would also provide an income tax credit to individuals who pay an adoption fee to adopt a companion animal from a pound or nonprofit shelter. The amount of the credit would be equal to the fee paid by the taxpayer, up to a maximum of \$100. In order to claim the credit, the taxpayer would have to have an income tax liability greater than the total credit amount. In addition, the taxpayer would not be allowed to claim more than two of these credits in any tax year.

A "companion animal" is a domestic or feral dog, domestic or feral cat, nonhuman primate, guinea pig, hamster, rabbit not raised for human food or fiber, exotic or native animal, reptile, exotic or native bird, or any feral animal or any animal under the care, custody, or ownership of a person or any animal that is bought, sold, traded, or bartered by any person. Agricultural animals, game species, or any animals regulated under federal law as research animals are not considered to be companion animals.

A "pound" is a facility operated by the Commonwealth, or any locality, for the purpose of impounding or harboring seized, stray, homeless, abandoned, or unwanted animals; or a facility operated for the same purpose under a contract with any county, city, town, or incorporated society for the prevention of cruelty to animals.

Similar Legislation

House Bill 2686 would also provide an income tax credit to individuals who pay an adoption fee to adopt a companion animal from a pound or nonprofit shelter.

cc : Secretary of Finance

Date: 1/20/2007 AMS HB3053F161