

DEPARTMENT OF TAXATION

2007 Fiscal Impact Statement

1. **Patron** Kenneth R. Plum

3. **Committee** House Finance

4. **Title** Individual Income Tax; Voluntary
Contributions

2. **Bill Number** HB 2602

House of Origin:

 X **Introduced**

 Substitute

 Engrossed

Second House:

 In Committee

 Substitute

 Enrolled

5. **Summary/Purpose:**

This bill would add the Fairfax County Public Library Foundation and Celebrating Special Children, Inc. to the list of voluntary contributions that may be added to the individual income tax return.

Under current law, no more than 25 voluntary contributions may be listed on the individual income tax returns. Following the statutory process enacted in 2005, TAX intends to add the voluntary contribution for the Martin Luther King, Jr. Living History and Public Policy Center Fund to the 2007 individual income tax return. The order in which voluntary contributions would be added to the return as space becomes available is: (1) the Virginia Caregivers Fund, (2) the Virginia Military Family Relief Fund, (3) the proposed Fairfax County Public Library Foundation, and (4) the proposed Celebrating Special Children, Inc.

The effective date of this bill is not specified.

6. **Fiscal Impact Estimates are:** Preliminary. (See Line 8.)

7. **Budget amendment necessary:** No.

8. **Fiscal implications:**

TAX has not assigned any administrative costs to this bill because the changes required by a single bill such as this can be implemented as part of the annual changes to our systems and forms. As stand-alone legislation, TAX considers implementation of this bill as "routine," and does not require additional funding.

TAX will provide specific administrative costs on any legislation that is not "routine." Additionally, TAX will review all state tax legislation likely to be enacted prior to the passage by each house. If the aggregate number of routine bills likely to pass either house is unusually large, it is possible that additional resources will be required. If so, TAX will identify the costs at that time.

This bill would have no revenue impact.

9. Specific agency or political subdivisions affected:

Department of Taxation

10. Technical amendment necessary: No.

11. Other comments:

Background

In 2004, the General Assembly limited the number of qualifying organizations to 25, and required that organizations receive at least \$10,000 in voluntary contributions annually for at least 3 consecutive years in order to continue to be included on the individual income tax return.

In 2005, the General Assembly clarified this requirement by creating a new process for limiting the voluntary contributions listed on the Virginia individual income tax return. As required by the 2004 legislation, the number of contributions is limited to 25, and all entities eligible to receive voluntary contributions must receive at least \$10,000 in each of the three previous taxable years for which there is complete data and for which the entity is listed on the individual income tax return. In addition, each new entity is required to be listed on the individual income tax return for three consecutive taxable years before the \$10,000 requirement is applied to it.

Changes to the 2006 Income Tax Return

Two voluntary contributions were removed from the 2006 individual income tax return. These were the contributions for the 4-H Educational Centers and the Virginia Transplant Council. The removal of these voluntary contributions brought the total number of voluntary contributions down to 23. As a result, two new voluntary contributions were allowed to be added to the list for the 2006 income tax return. Under the provisions of the process adopted in 2005, the voluntary contributions that were added were for the Cancer Centers in the Commonwealth and the Brown v. Board of Education Scholarship Program Fund.

Amounts Collected for Each Voluntary Contribution

The chart below provides the amounts collected for each voluntary contribution listed on the Virginia individual income tax returns for the three previous taxable years.

Amount Collected for Voluntary Contributions - 2003-2005							
Program/Fund	First Return	2003 Return		2004 Return		2005 Return	
		Number	Amount	Number	Amount	Number	Amount
1. Virginia Nongame Wildlife Program	1981	6,224	\$151,215	5,795	\$142,694	5,757	\$142,237
2. Virginia Open Space Recreation and Conservation Fund	1988	2,828	\$62,108	2,530	\$57,120	2,726	\$63,488
3. Combined Political Party Contributions	1982	2,724	\$55,488	2,655	\$53,357	2,691	\$55,298
4. United States Olympic Committee	1988	1,413	\$26,821	1,209	\$22,369	1,310	\$25,069
5. Virginia Housing Program	1997	1,896	\$44,685	1,814	\$45,002	1,901	\$45,729
6. Virginia Family and Children's Trust Fund	1998	1,572	\$38,257	1,383	\$34,665	1,434	\$36,251
7. Virginia Elderly and Disabled Transportation Fund	1997	2,786	\$63,311	2,833	\$64,379	3,067	\$71,018
8. Community Policing Fund	1994	696	\$12,068	786	\$13,587	820	\$16,270
9. Virginia Arts Foundation	1997	1,358	\$27,161	1,146	\$21,267	1,176	\$20,578
10. Chesapeake Bay Restoration	1997	5,649	\$135,743	5,890	\$141,344	6,034	\$150,589
11. Historic Resources Fund	1998	887	\$15,731	744	\$13,360	933	\$16,302
12. Jamestown-Yorktown Foundation	2000	917	\$17,734	898	\$18,494	1,022	\$21,977
13. State Forests Systems Fund	1999	2,051	\$41,588	1,831	\$34,252	2,036	\$37,533
14. Uninsured Medical Catastrophe Fund	1999	1,148	\$27,269	1,118	\$24,879	1,108	\$26,618
15. Children of America Finding Hope	2001	959	\$19,746	1,031	\$22,684	964	\$23,804
16. Public School Foundations	2002	1,033	\$56,521	1,319	\$35,276	1,443	\$41,736
17. Home Energy Assistance	2003	940	\$17,055	926	\$18,509	1,297	\$30,108
18. War Memorial & National D-Day Memorial	2003	968	\$18,383	745	\$14,078	759	\$14,828
19. Virginia Federation of Humane Societies	2004			850	\$16,027	1,077	\$23,720
20. Tuition Assistance Grant Fund	2004			598	\$11,350	685	\$13,090
21. Spay and Neuter Fund	2004			1,648	\$36,247	1,752	\$37,191
22. Commission for the Arts	2004			551	\$9,703	690	\$11,592
23. Office of Commonwealth Preparedness	2005					228	\$3,100
24. Cancer Centers	Was added to the 2006 income tax return						
25. Brown v. Board of Education Scholarship Program Fund	Was added to the 2006 income tax return						
Total		36,049	\$830,884	38,300	\$850,643	40,901	\$928,126

Contributions Awaiting Action

Under current law, the voluntary contributions for the following programs or funds are waiting for space to open up on the return:

<u>Program/Fund</u>	<u>Enacted</u>	<u>Estimated Year Added To Return</u>
Martin Luther King, Jr. Living History & Public Policy Center	2005	2007
Virginia Caregivers Fund	2005	2008
Virginia Military Family Relief Fund	2006	2008

Changes to the 2007 Income Tax Return

If the General Assembly takes no action, the voluntary contribution for the Commission for the Arts will be removed from the list on the 2007 individual income tax return. The Commission for the Arts failed to receive \$10,000 in its first year on the return, 2004, even though it received more than \$10,000 in its second year on the return. Under the

requirements of Va. Code § 58.1-344.3 A.1, an entity must receive at least \$10,000 in each of the three preceding years. In 2006 the Commission for the Arts will have appeared on the return for three taxable years, as required by Va. Code § 58.1-344.3 A.3.b, but it will be impossible for it to satisfy the requirement in subdivision A.1. Therefore, the Commission for the Arts will be removed from the return after 2006.

The removal of the Commission for the Arts from the 2007 return will allow the voluntary contribution for the Martin Luther King, Jr. Living History and Public Policy Center Fund to be added. If this voluntary contribution is added, the voluntary contributions for the Virginia Caregivers Grant Fund and the Virginia Military Family Relief Fund will remain on the waiting list.

Proposal

This bill would add the Fairfax County Public Library Foundation and Celebrating Special Children, Inc. to the list of voluntary contributions that may be added to the individual income tax return. If the General Assembly takes no action and the voluntary contribution for the Martin Luther King, Jr. Living History and Public Policy Center Fund is allowed to be added to the 2007 individual income tax return, these new voluntary contributions will be third and fourth, respectively, on the waiting list.

The voluntary contributions listed under Va. Code § 58.1-433.3 are divided between subsection B, which only allows taxpayers to make donations from their income tax refunds, and subsection C, which allows taxpayers to contribute their income tax refund or to make an additional payment. Because these organizations would be added to subsection B, they would be restricted to receiving voluntary contributions only from income tax refunds.

cc : Secretary of Finance

Date: 1/16/2007 AMS
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