2007 SESSION

070299324 1 HOUSE BILL NO. 3068 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the Senate Committee on Commerce and Labor 4 5 6 7 on February 19, 2007) (Patron Prior to Substitute—Delegate Hogan) A BILL to amend and reenact §§ 56-234.2, 56-235.2, 56-235.6, 56-249.6, 56-576 through 56-581, 56-582, 56-583, 56-585, 56-587, 56-589, and 56-590 of the Code of Virginia, to amend the Code of Virginia by adding sections numbered 56-585.1, 56-585.2, and 56-585.3, and to repeal §§ 56-581.1 8 9 and 56-583 of the Code of Virginia, relating to the regulation of electric utility service. Be it enacted by the General Assembly of Virginia: 10 1. That §§ 56-234.2, 56-235.2, 56-235.6, 56-249.6, 56-576 through 56-581, 56-582, 56-583, 56-585, 11 56-587, 56-589, and 56-590 of the Code of Virginia are amended and reenacted and that the Code 12 of Virginia is amended by adding sections numbered 56-585.1, 56-585.2, and 56-585.3, as follows: 13 14 § 56-234.2. Review of rates. 15 The Commission shall review the rates of any public utility on an annual basis when, in the opinion 16 of the Commission, such annual review is in the public interest, provided that the rates of a public 17 utility subject to § 56-585.1 shall be reviewed in accordance with subsection A of that section. § 56-235.2. All rates, tolls, etc., to be just and reasonable to jurisdictional customers; findings and 18 19 conclusions to be set forth; alternative forms of regulation for electric companies. 20 A. Any rate, toll, charge or schedule of any public utility operating in this Commonwealth shall be 21 considered to be just and reasonable only if: (1) the public utility has demonstrated that such rates, tolls, 22 charges or schedules in the aggregate provide revenues not in excess of the aggregate actual costs 23 incurred by the public utility in serving customers within the jurisdiction of the Commission, subject to 24 including such normalization for nonrecurring costs and annualized adjustments for known future 25 increases in costs as the Commission may deem reasonable finds reasonably can be predicted to occur during the rate year, and a fair return on the public utility's rate base used to serve those jurisdictional 26 customers, which return shall be calculated in accordance with § 56-585.1 for utilities subject to such 27 28 section; (1a) the investor-owned public electric utility has demonstrated that no part of such rates, tolls, 29 charges or schedules includes costs for advertisement, except for advertisements either required by law 30 or rule or regulation, or for advertisements which solely promote the public interest, conservation or more efficient use of energy; and (2) the public utility has demonstrated that such rates, tolls, charges or 31 32 schedules contain reasonable classifications of customers. Notwithstanding § 56-234, the Commission 33 may approve, either in the context of or apart from a rate proceeding after notice to all affected parties 34 and hearing, special rates, contracts or incentives to individual customers or classes of customers where 35 it finds such measures are in the public interest. Such special charges shall not be limited by the 36 provisions of § 56-235.4. In determining costs of service, the Commission may use the test year method of estimating revenue needs, but shall not consider any adjustments or expenses that are speculative or 37 cannot be predicted with reasonable certainty. In any Commission order establishing a fair and 38 39 reasonable rate of return for an investor-owned gas, telephone or electric public utility, the Commission 40 shall set forth the findings of fact and conclusions of law upon which such order is based. 41 B. Upon application of any public service company furnishing electric service or on the 42 Commission's own motion, the Commission may approve after notice to all affected parties and hearing, an alternative form of regulation. Alternatives may include, but are not limited to, the use of price 43 44 regulation, ranges of authorized returns, categories of services, price indexing or other alternative forms 45 of regulation. C. The Commission shall, before approving special rates, contracts, incentives or other alternative 46 regulatory plans under subsections subsection A and B, ensure that such action (i) protects the public 47 interest, (ii) will not unreasonably prejudice or disadvantage any customer or class of customers, and **48** 49 (iii) will not jeopardize the continuation of reliable electric service. 50 \oplus C. After notice and public hearing, the Commission shall issue guidelines for special rates adopted 51 pursuant to subsection A that will ensure that other customers are not caused to bear increased rates as a 52 result of such special rates. 53 § 56-235.6. Optional performance-based regulation of certain utilities. A. Notwithstanding any provision of law to the contrary, the Commission may approve a 54 55 performance-based ratemaking methodology for any public utility engaged in the business of furnishing

gas service (for the purposes of this section a "gas utility") or electricity service (for the purposes of this section an "electric utility"), either upon application of the gas utility or upon its own motion electric 56 57 utility, and after such notice and opportunity for hearing as the Commission may prescribe. For the 58 purposes of this section, "performance-based ratemaking methodology" shall mean a method of 59

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60 establishing rates and charges that are in the public interest, and that departs in whole or in part from 61 the cost-of-service methodology set forth in § 56-235.2.

B. The Commission shall approve such performance-based ratemaking methodology if it finds that it: 62 63 (i) preserves adequate service to all classes of customers, (including transportation-only customers if for 64 a gas utility); (ii) does not unreasonably prejudice or disadvantage any class of gas utility or electric 65 utility customers; (iii) provides incentives for improved performance by the gas utility or electric utility 66 in the conduct of its public duties; (iv) results in rates that are not excessive; and (v) is in the public 67 interest. Performance-based forms of regulation may include, but not be limited to, fixed or capped base rates, the use of revenue indexing, price indexing, ranges of authorized return, gas cost indexing for gas 68 utilities, and innovative utilization of utility-related assets and activities (such as a gas utility's 69 off-system sales of excess gas supplies, and release of upstream pipeline capacity, performance of billing 70 71 services for other gas or *electricity* suppliers, and reduction or elimination of regulatory requirements) in 72 ways that benefit both the gas utility and its customers and may include a mechanism for automatic 73 annual adjustments to revenues or prices to reflect changes in any index adopted for the implementation 74 of such performance-based form of regulation. In making the findings required by this subsection, the 75 Commission shall include, but not be limited to, in its considerations: (i) any proposed measures, 76 including investments in infrastructure, that are reasonably estimated to preserve or improve system reliability, safety, supply diversity, and gas utility transportation options; and (ii) other customer benefits 77 78 that are reasonably estimated to accrue from the gas or electric utility's proposal.

79 C. Each gas utility or electric utility shall have the option to apply for implementation of a performance-based form of regulation. If the Commission approves the application with modifications, 80 the gas utility or *electric utility* may, at its option, withdraw its application and continue to be regulated 81 under the form of regulation that existed immediately prior to the filing of the application. The 82 83 Commission may, after notice and opportunity for hearing, alter, amend or revoke, or authorize a gas 84 utility or electric utility to discontinue, a performance-based form of regulation previously implemented 85 under this section if it finds that (i) gas service to one or more classes of customers has deteriorated, or 86 will deteriorate, to the point that the public interest will not be served by continuation of the 87 performance-based form of regulation; (ii) any class of gas utility customer or electric utility customer is 88 being unreasonably prejudiced or disadvantaged by the performance-based form of regulation; (iii) the 89 performance-based form of regulation does not, or will not, provide reasonable incentives for improved 90 performance by a gas utility or *electric utility* in the conduct of its public duties (which determination 91 may include, but not be limited to, consideration of whether rates are inadequate to recover a gas utility 92 utility's or electric utility's cost of service); (iv) the performance-based form of regulation is resulting in 93 rates that are excessive compared to a gas utility's or electric utility's cost of service and any benefits 94 that accrue from the performance-based plan; (v) the terms ordered by the Commission in connection 95 with approval of a gas utility's or electric utility's implementation of a performance-based form of 96 regulation have been violated; or (vi) the performance-based form of regulation is no longer in the 97 public interest. Any request by a gas utility or electric utility to discontinue its implementation of a performance-based form of regulation may include application pursuant to this chapter for approval of 98 99 new rates under the standards of § 56-235.2 for a gas utility or pursuant to § 56-585.1 for an 100 investor-owned incumbent electric utility.

D. The Commission shall use the annual review process established in § 56-234.2 to monitor each 101 102 performance-based form of regulation approved under this section and to make any annual prospective 103 adjustments to revenues or prices necessary to reflect increases or decreases in any index adopted for the 104 implementation of such performance-based form of regulation. 105

§ 56-249.6. Recovery of fuel and purchased power costs.

106 A. 1. Each electric utility that purchases fuel for the generation of electricity or purchases power and that was not, as of July 1, 1999, bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002, shall submit to the Commission its estimate of fuel 107 108 109 costs, including the cost of purchased power, for the 12-month period beginning on the date prescribed 110 by the Commission. Upon investigation of such estimates and hearings in accordance with law, the 111 Commission shall direct each company to place in effect tariff provisions designed to recover the fuel 112 costs determined by the Commission to be appropriate for that period, adjusted for any over-recovery or 113 under-recovery of fuel costs previously incurred.

114 2. The Commission shall continuously review fuel costs and if it finds that any utility described in 115 subdivision A 1 is in an over-recovery position by more than five percent, or likely to be so, it may 116 reduce the fuel cost tariffs to correct the over-recovery.

117 B. All fuel costs recovery tariff provisions in effect on January 1, 2004, for any electric utility that purchases fuel for the generation of electricity and that was, as of July 1, 1999, bound by a rate case 118 settlement adopted by the Commission that extended in its application beyond January 1, 2002, shall 119 120 remain in effect until the earlier later of (i) July 1, 2007; (ii) the termination of capped rates pursuant to the provisions of subsection C of § 56-582; or (iii) (ii) the establishment of tariff provisions under 121

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subsection C. Any such utility shall continue to report to the Commission annually its actual fuel costs,
including the cost of purchased power until July 1, 2007.

124 C. Until the capped rates for such utility expire or are terminated pursuant to the provisions of 125 § 56-582, each Each electric utility described in subsection B shall submit annually to the Commission 126 its estimate of fuel costs, including the cost of purchased power, for the successive 12-month periods 127 beginning on July 1, 2007, 2008, and 2009, and the six-month period beginning July 1, 2010 and each 128 July 1 thereafter. Upon investigation of such estimates and hearings in accordance with law, the 129 Commission shall direct each such utility to place in effect tariff provisions designed to recover the fuel 130 costs determined by the Commission to be appropriate for such periods, adjusted for any over-recovery 131 or under-recovery of fuel costs previously incurred; however, (i) no such adjustment for any over-recovery or under-recovery of fuel costs previously incurred shall be made for any period prior to 132 133 July 1, 2007, and (ii) the Commission may shall order that up to 40% the deferral portion, if any, of 134 any the total increase in fuel tariffs for all classes as determined by the Commission to be appropriate 135 for the 12-month period beginning July 1, 2007, above the fuel tariffs previously existing, shall be 136 deferred without interest and recovered during the period from July 1, 2008, through December 31, 2010 137 from all classes of customers as follows: (i) in calendar year 2008, that part of the deferral portion of 138 the increase in fuel tariffs that the Commission determines would increase the total rates of the 139 residential class of customers of the utility by four percent over the level of such total rates in existence 140 on January 1, 2008, shall be recovered; (ii) in calendar year 2009, that part of the balance of the 141 deferral portion of the increase in fuel tariffs, if any, that the Commission determines would increase the 142 total rates of the residential class of customers of the utility by four percent over the level of such total 143 rates in existence on January 1, 2009, shall be recovered; and (iii) in calendar year 2010, the entire 144 balance of the deferral portion of the increase in fuel tariffs, if any, shall be recovered. The "deferral 145 portion of the increase in fuel tariffs" means the portion of such increase in fuel tariffs that exceeds the 146 amount of such increase in fuel tariffs that the Commission determines would increase the total rates of 147 the residential class of customers of the utility by more than four percent over the level of such total 148 rates in existence on July 1, 2007.

149 D. 1. In proceedings under subsections A and C, the Commission may, to the extent deemed
 150 appropriate, offset against fuel costs and purchased power costs to be recovered the revenues attributable
 151 to sales of power pursuant to interconnection agreements with neighboring electric utilities.

152 1. Energy revenues associated with off-system sales of power shall be credited against fuel factor 153 expenses in an amount equal to the total incremental fuel factor costs incurred in the production and 154 delivery of such sales. In addition, 75 percent of the total annual margins from off-system sales shall be 155 credited against fuel factor expenses; however, the Commission, upon application and after notice and 156 opportunity for hearing, may require that a smaller percentage of such margins be so credited if it finds 157 by clear and convincing evidence that such requirement is in the public interest. The remaining margins from off-system sales shall not be considered in the biennial reviews of electric utilities conducted 158 159 pursuant to § 56-585.1. In the event such margins result in a net loss to the electric utility, no charges 160 shall be applied to fuel factor expenses. For purposes of this subsection, "margins from off-system sales" 161 shall mean the total revenues received from off-system sales transactions less the total incremental costs 162 incurred; and

163 2. In proceedings under subsections A and C, the *The* Commission shall disallow recovery of any 164 fuel costs that it finds without just cause to be the result of failure of the utility to make every 165 reasonable effort to minimize fuel costs or any decision of the utility resulting in unreasonable fuel 166 costs, giving due regard to reliability of service and the need to maintain reliable sources of supply, 167 economical generation mix, generating experience of comparable facilities, and minimization of the total 168 cost of providing service.

3 E. The Commission is authorized to promulgate, in accordance with the provisions of this section,
all rules and regulations necessary to allow the recovery by electric utilities of all of their prudently
incurred fuel costs under subsections A and C, including the cost of purchased power, as precisely and
promptly as possible, with no over-recovery or under-recovery, except as provided in subsection C, in a
manner that will tend to assure public confidence and minimize abrupt changes in charges to consumers.

174 The Commission may, however, dispense with the procedures set forth above for any electric utility 175 if it finds, after notice and hearing, that the electric utility's fuel costs can be reasonably recovered 176 through the rates and charges investigated and established in accordance with other sections of this 177 chapter.

178 § 56-576. Definitions.

179 As used in this chapter:

180 "Affiliate" means any person that controls, is controlled by, or is under common control with an181 electric utility.

182 "Aggregator" means a person that, as an agent or intermediary, (i) offers to purchase, or purchases,

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electric energy or (ii) offers to arrange for, or arranges for, the purchase of electric energy, for sale to, or on behalf of, two or more retail customers not controlled by or under common control with such

185 person. The following activities shall not, in and of themselves, make a person an aggregator under this 186 chapter: (i) furnishing legal services to two or more retail customers, suppliers or aggregators; (ii) 187 furnishing educational, informational, or analytical services to two or more retail customers, unless direct 188 or indirect compensation for such services is paid by an aggregator or supplier of electric energy; (iii) 189 furnishing educational, informational, or analytical services to two or more suppliers or aggregators; (iv) 190 providing default service under § 56-585; (v) engaging in activities of a retail electric energy supplier, licensed pursuant to § 56-587, which are authorized by such supplier's license; and (vi) engaging in 191 192 actions of a retail customer, in common with one or more other such retail customers, to issue a request 193 for proposal or to negotiate a purchase of electric energy for consumption by such retail customers. "Billing services" means services related to billing customers for competitive electric services or 194 195 billing customers on a consolidated basis for both competitive and regulated electric services. "Commission" means the State Corporation Commission. 196 197 "Cooperative" means a utility formed under or subject to Chapter 9.1 (§ 56-231.15 et seq.) of this 198 title 199 "Covered entity" means a provider in the Commonwealth of an electric service not subject to 200 competition but shall not include default service providers. 201 "Covered transaction" means an acquisition, merger, or consolidation of, or other transaction 202 involving stock, securities, voting interests or assets by which one or more persons obtains control of a 203 covered entity. 204 "Customer choice" means the opportunity for a retail customer in the Commonwealth to purchase electric energy from any supplier licensed and seeking to sell electric energy to that customer. "Distribute," "distributing" or "distribution of" electric energy means the transfer of electric energy 205 206 207 through a retail distribution system to a retail customer. 208 "Distributor" means a person owning, controlling, or operating a retail distribution system to provide 209 electric energy directly to retail customers. 210 "Electric utility" means any person that generates, transmits, or distributes electric energy for use by 211 retail customers in the Commonwealth, including any investor-owned electric utility, cooperative electric 212 utility, or electric utility owned or operated by a municipality. 213 "Generate," "generating," or "generation of" electric energy means the production of electric energy. 214 "Generator" means a person owning, controlling, or operating a facility that produces electric energy 215 for sale. 216 "Incumbent electric utility" means each electric utility in the Commonwealth that, prior to July 1, 217 1999, supplied electric energy to retail customers located in an exclusive service territory established by 218 the Commission. 219 "Independent system operator" means a person that may receive or has received, by transfer pursuant 220 to this chapter, any ownership or control of, or any responsibility to operate, all or part of the 221 transmission systems in the Commonwealth. 222 "Market power" means the ability to impose on customers a significant and nontransitory price 223 increase on a product or service in a market above the price level which would prevail in a competitive 224 market. 225 "Metering services" means the ownership, installation, maintenance, or reading of electric meters and 226 includes meter data management services. 227 "Municipality" means a city, county, town, authority or other political subdivision of the 228 Commonwealth. 229 "Period of transition to customer choice" means the period beginning on January 1, 2002, and ending 230 on January 1, 2004, unless otherwise extended by the Commission pursuant to this chapter, during 231 which the Commission and all electric utilities authorized to do business in the Commonwealth shall 232 implement customer choice for retail customers in the Commonwealth. 233 "Person" means any individual, corporation, partnership, association, company, business, trust, joint 234 venture, or other private legal entity, and the Commonwealth or any municipality. 235 "Renewable energy" means energy derived from sunlight, wind, falling water, sustainable biomass, 236 energy from waste, wave motion, tides, and geothermal power, and does not include energy derived 237 from coal, oil, natural gas or nuclear power. 238 "Retail customer" means any person that purchases retail electric energy for its own consumption at 239 one or more metering points or nonmetered points of delivery located in the Commonwealth. "Retail electric energy" means electric energy sold for ultimate consumption to a retail customer. 240 "Supplier" means any generator, distributor, aggregator, broker, marketer, or other person who offers 241 to sell or sells electric energy to retail customers and is licensed by the Commission to do so, but it 242 243 does not mean a generator that produces electric energy exclusively for its own consumption or the

244 consumption of an affiliate.

- 245 "Supply" or "supplying" electric energy means the sale of or the offer to sell electric energy to a 246 retail customer.
- 247 "Transmission of," "transmit," or "transmitting" electric energy means the transfer of electric energy
 248 through the Commonwealth's interconnected transmission grid from a generator to either a distributor or
 249 a retail customer.
- 250 "Transmission system" means those facilities and equipment that are required to provide for the 251 transmission of electric energy.
- § 56-577. Schedule for transition to retail competition; Commission authority; exemptions; pilot
 programs.
- A. The transition to retail *Retail* competition for the purchase and sale of electric energy shall be implemented as follows subject to the following provisions:
- 1. Each incumbent electric utility owning, operating, controlling, or having an entitlement to
 transmission capacity shall join or establish a regional transmission entity, which entity may be an
 independent system operator, to which such utility shall transfer the management and control of its
 transmission system, subject to the provisions of § 56-579.
- 260 2. On and after January 1, 2002, retail customers of electric energy within the Commonwealth shall
 261 be permitted to purchase energy from any supplier of electric energy licensed to sell retail electric
 262 energy within the Commonwealth during and after the period of transition to retail competition, subject
 263 to the following:
- a. The Commission shall separately establish for each utility a phase-in schedule for customers by
 class, and by percentages of class, to ensure that by January 1, 2004, all retail customers of each utility
 are permitted to purchase electric energy from any supplier of electric energy licensed to sell retail
 electric energy within the Commonwealth.
- b. The Commission shall also ensure that residential and small business retail customers are
 permitted to select suppliers in proportions at least equal to that of other customer classes permitted to
 select suppliers during the period of transition to retail competition.
- 271 3. On and after January 1, 2002, the *The* generation of electric energy shall no longer be subject to
 272 regulation under this title, except as specified in this chapter.
- 273 4. On and after 3. From January 1, 2004, until the expiration or termination of capped rates, all 274 retail customers of electric energy within the Commonwealth, regardless of customer class, shall be 275 permitted to purchase electric energy from any supplier of electric energy licensed to sell retail electric 276 energy within the Commonwealth. After the expiration or termination of capped rates, and subject to 277 the provisions of subdivision 4, only individual retail customers of electric energy within the 278 Commonwealth, regardless of customer class, whose demand during the most recent calendar year 279 exceeded five megawatts but did not exceed one percent of the customer's incumbent electric utility's 280 peak load during the most recent calendar year unless such customer had noncoincident peak demand in excess of 90 megawatts in calendar year 2006 or any year thereafter, shall be permitted to purchase 281 282 electric energy from any supplier of electric energy licensed to sell retail electric energy within the 283 Commonwealth, except for any incumbent electric utility other than the incumbent electric utility serving 284 the exclusive service territory in which such a customer is located, subject to the following conditions:
- a. If such customer does not purchase electric energy from licensed suppliers after that date, such customer shall purchase electric energy from its incumbent electric utility.
- b. Except as provided in subdivision 4, the demands of individual retail customers may not be aggregated or combined for the purpose of meeting the demand limitations of this provision, any other provision of this chapter to the contrary notwithstanding. For the purposes of this section, each noncontiguous site will nevertheless constitute an individual retail customer even though one or more such sites may be under common ownership of a single person.
- 292 c. If such customer does purchase electric energy from licensed suppliers after the expiration or 293 termination of capped rates, it shall not thereafter be entitled to purchase electric energy from the 294 incumbent electric utility without giving five years' advance written notice of such intention to such 295 utility, except where such customer demonstrates to the Commission, after notice and opportunity for 296 hearing, through clear and convincing evidence that its supplier has failed to perform, or has 297 anticipatorily breached its duty to perform, or otherwise is about to fail to perform, through no fault of 298 the customer, and that such customer is unable to obtain service at reasonable rates from an alternative 299 supplier. If, as a result of such proceeding, the Commission finds it in the public interest to grant an 300 exemption from the five-year notice requirement, such customer may thereafter purchase electric energy 301 at the costs of such utility, as determined by the Commission pursuant to subdivision 3 d hereof, for the 302 remainder of the five-year notice period, after which point the customer may purchase electric energy 303 from the utility under rates, terms and conditions determined pursuant to § 56-585.1. Any customer that 304 returns to purchase electric energy from its incumbent electric utility, after expiration of the five-year 305 notice period, shall be subject to minimum stay periods equal to those prescribed by the Commission

306 pursuant to subdivision C 1.

307 d. The costs of serving a customer that has received an exemption from the five-year notice 308 requirement under subdivision 3 c hereof shall be the market-based costs of the utility, including (i) the 309 actual expenses of procuring such electric energy from the market, (ii) additional administrative and 310 transaction costs associated with procuring such energy, including, but not limited to, costs of transmission, transmission line losses, and ancillary services, and (iii) a reasonable margin as 311 determined pursuant to the provisions of subdivision A 2 of § 56-585.1. The methodology established by 312 the Commission for determining such costs shall ensure that neither utilities nor other retail customers 313 314 are adversely affected in a manner contrary to the public interest.

315 4. After the expiration or termination of capped rates, two or more individual nonresidential retail 316 customers of electric energy within the Commonwealth, whose individual demand during the most recent calendar year did not exceed five megawatts, may petition the Commission for permission to aggregate 317 318 or combine their demands, for the purpose of meeting the demand limitations of subdivision 3, so as to become qualified to purchase electric energy from any supplier of electric energy licensed to sell retail 319 electric energy within the Commonwealth under the conditions specified in subdivision 3. The 320 321 Commission may, after notice and opportunity for hearing, approve such petition if it finds that:

322 a. Neither such customers' incumbent electric utility nor retail customers of such utility that do not 323 choose to obtain electric energy from alternate suppliers will be adversely affected in a manner contrary 324 to the public interest by granting such petition. In making such determination, the Commission shall take into consideration, without limitation, the impact and effect of any and all other previously 325 approved petitions of like type with respect to such incumbent electric utility; 326

327 b. After approval of such petition, the total demand represented by such petition and all other 328 previously approved petitions of like type with respect to such incumbent electric utility will not exceed 1 percent of such utility's peak load during the most recent calendar year preceding the filing of such 329 petition; and 330 331

c. Approval of such petition is consistent with the public interest.

332 If such petition is approved, all customers whose load has been aggregated or combined shall 333 thereafter be subject in all respects to the provisions of subdivision 3 and shall be treated as a single, 334 individual customer for the purposes of said subdivision. In addition, the Commission shall impose reasonable periodic monitoring and reporting obligations on such customers to demonstrate that they 335 336 continue, as a group, to meet the demand limitations of subdivision 3. If the Commission finds, after 337 notice and opportunity for hearing, that such group of customers no longer meets the above demand 338 limitations, the Commission may revoke its previous approval of the petition, or take such other actions 339 as may be consistent with the public interest.

340 B. The Commission may delay or accelerate the implementation of any of the provisions of this 341 section, subject to the following:

342 1. Any such delay or acceleration shall be based on considerations of reliability, safety, 343 communications or market power; and

344 2. Any such delay shall be limited to the period of time required to resolve the issues necessitating 345 the delay, but in no event shall any such delay extend the implementation of customer choice for all 346 customers beyond January 1, 2005.

347 The Commission shall, within a reasonable time, report to the General Assembly, or any legislative 348 entity monitoring the restructuring of Virginia's electric industry, any such delays and the reasons 349 therefor.

350 C. The Commission may conduct pilot programs encompassing retail customer choice of electricity 351 energy suppliers for each incumbent electric utility that has not transferred functional control of its 352 transmission facilities to a regional transmission entity prior to January 1, 2003. Upon application of an 353 incumbent electric utility, the Commission may establish opt-in and opt-out municipal aggregation pilots 354 and any other pilot programs the Commission deems to be in the public interest, and the Commission 355 shall report to the Commission on Electric Utility Restructuring on the status of such pilots by 356 November of each year through 2006.

357 D. The Commission shall promulgate such rules and regulations as may be necessary to implement 358 the provisions of this section.

359 EC. 1. By January 1, 2002, the Commission shall promulgate regulations establishing whether and, if 360 so, for what minimum periods, customers who request service from an incumbent electric utility pursuant to subsection D of § 56-582 or a default service provider, after a period of receiving service 361 from other suppliers of electric energy, shall be required to use such service from such incumbent 362 363 electric utility or default service provider, as determined to be in the public interest by the Commission.

2. Subject to (i) the availability of capped rate service under § 56-582, and (ii) the transfer of the 364 management and control of an incumbent electric utility's transmission assets to a regional transmission 365 366 entity after approval of such transfer by the Commission under § 56-579, retail customers of such utility 367 (a) purchasing such energy from licensed suppliers and (b) otherwise subject to minimum stay periods

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368 prescribed by the Commission pursuant to subdivision 1, shall nevertheless be exempt from any such 369 minimum stay obligations by agreeing to purchase electric energy at the market-based costs of such 370 utility or default providers after a period of obtaining electric energy from another supplier. Such costs 371 shall include (i) the actual expenses of procuring such electric energy from the market, (ii) additional 372 administrative and transaction costs associated with procuring such energy, including, but not limited to, 373 costs of *transmission*, transmission line losses, and ancillary services, and (iii) a reasonable margin. The 374 methodology of ascertaining such costs shall be determined and approved by the Commission after 375 notice and opportunity for hearing and after review of any plan filed by such utility to procure electric 376 energy to serve such customers. The methodology established by the Commission for determining such 377 costs shall be consistent with the goals of (a) promoting the development of effective competition and 378 economic development within the Commonwealth as provided in subsection A of § 56-596, and (b) 379 ensuring that neither incumbent utilities nor retail customers that do not choose to obtain electric energy 380 from alternate suppliers are adversely affected.

381 3. Notwithstanding the provisions of subsection D of § 56-582 and subdivision subsection C 1 of
382 § 56-585, however, any such customers exempted from any applicable minimum stay periods as
383 provided in subdivision 2 shall not be entitled to purchase retail electric energy thereafter from their
384 incumbent electric utilities, or from any distributor required to provide default service under subdivision
385 subsection B 3 of § 56-585, at the capped rates established under § 56-582, unless such customers agree
386 to satisfy any minimum stay period then applicable while obtaining retail electric energy at capped rates.
387 4. The Commission shall promulgate such rules and regulations as may be necessary to implement

388 the provisions of this subsection, which rules and regulations shall include provisions specifying the commencement date of such minimum stay exemption program.

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§ 56-578. Nondiscriminatory access to transmission and distribution system.

A. All distributors shall have the obligation to connect any retail customer, including those using
 distributed generation, located within its service territory to those facilities of the distributor that are
 used for delivery of retail electric energy, subject to Commission rules and regulations and approved
 tariff provisions relating to connection of service.

B. Except as otherwise provided in this chapter, every distributor shall provide distribution service
within its service territory on a basis which is just, reasonable, and not unduly discriminatory to
suppliers of electric energy, including distributed generation, as the Commission may determine. The
distribution services provided to each supplier of electric energy shall be comparable in quality to those
provided by the distribution utility to itself or to any affiliate. The Commission shall establish rates,
terms and conditions for distribution service under Chapter 10 (§ 56-232 et seq.) of this title.

401 C. The Commission shall establish interconnection standards to ensure transmission and distribution
402 safety and reliability, which standards shall not be inconsistent with nationally recognized standards
403 acceptable to the Commission. In adopting standards pursuant to this subsection, the Commission shall
404 seek to prevent barriers to new technology and shall not make compliance unduly burdensome and
405 expensive. The Commission shall determine questions about the ability of specific equipment to meet
406 interconnection standards.

407 D. The Commission shall consider developing expedited permitting processes for small generation
408 facilities of fifty megawatts or less. The Commission shall also consider developing a standardized
409 permitting process and interconnection arrangements for those power systems less than 500 kilowatts
410 which have demonstrated approval from a nationally recognized testing laboratory acceptable to the
411 Commission.

E. Upon the separation and deregulation of the generation function and services of incumbent electric
utilities, the Commission shall retain jurisdiction over utilities' electric transmission function and
services, to the extent not preempted by federal law. Nothing in this section shall impair the
Commission's authority under §§ 56-46.1, 56-46.2, and 56-265.2 with respect to the construction of
electric transmission facilities.

417 F. If the Commission determines that increases in the capacity of the transmission systems in the 418 Commonwealth, or modifications in how such systems are planned, operated, maintained, used, financed 419 or priced, will promote the efficient development of competition in the sale of electric energy, the 420 Commission may, to the extent not preempted by federal law, require one or more persons having any 421 ownership or control of, or responsibility to operate, all or part of such transmission systems to:

422 1. Expand the capacity of transmission systems;

423 2. File applications and tariffs with the Federal Energy Regulatory Commission (FERC) which (i)
424 make transmission systems capacity available to retail sellers or buyers of electric energy under terms
425 and conditions described by the Commission and (ii) require owners of generation capacity located in
426 the Commonwealth to bear an appropriate share of the cost of transmission facilities, to the extent such
427 cost is attributable to such generation capacity;

428 3. Enter into a contract with, or provide information to, a regional transmission entity; or

429 4. Take such other actions as the Commission determines to be necessary to carry out the purposes 430 of this chapter.

431 G. If the Commission determines, after notice and opportunity for hearing, that a person has or will 432 have, as a result of such person's control of electric generating capacity or energy within a transmission 433 constrained area, market power over the sale of electric generating capacity or energy to retail customers 434 located within the Commonwealth, the Commission may, to the extent not preempted by federal law and 435 to the extent that the Commission determines market power is not adequately mitigated by rules and practices of the applicable regional transmission entity having responsibility for management and control 436 437 of transmission assets within the Commonwealth, adjust such person's rates for such electric generating 438 capacity or energy, only within such transmission-constrained area and only to the extent necessary to 439 protect retail customers from such market power. Such rates shall remain regulated until the 440 Commission, after notice and opportunity for hearing, determines that the market power has been 441 mitigated.

442 § 56-579. Regional transmission entities.

443 A. As set forth in § 56-577, each incumbent electric utility owning, operating, controlling, or having 444 an entitlement to transmission capacity shall join or establish a regional transmission entity, which 445 hereafter may be referred to as "RTE," to which such utility shall transfer the management and control of its transmission assets, subject to the following: 446

447 1. No such incumbent electric utility shall transfer to any person any ownership or control of, or any 448 responsibility to operate, any portion of any transmission system located in the Commonwealth prior to July 1, 2004, and without obtaining, following notice and hearing, the prior approval of the 449 Commission, as hereinafter provided. However, each incumbent electric utility shall file an application 450 for approval pursuant to this section by July 1, 2003, and shall transfer management and control of its 451 452 transmission assets to a regional transmission entity by January 1, 2005, subject to Commission approval 453 as provided in this section.

454 2. The Commission shall develop rules and regulations under which any such incumbent electric 455 utility owning, operating, controlling, or having an entitlement to transmission capacity within the 456 Commonwealth, may transfer all or part of such control, ownership or responsibility to an RTE, upon 457 such terms and conditions that the Commission determines will:

a. Promote:

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459 (1) Practices for the reliable planning, operating, maintaining, and upgrading of the transmission 460 systems and any necessary additions thereto; and

461 (2) Policies for the pricing and access for service over such systems that are safe, reliable, efficient, 462 not unduly discriminatory and consistent with the orderly development of competition in the 463 Commonwealth:

b. Be consistent with lawful requirements of the Federal Energy Regulatory Commission:

c. Be effectuated on terms that fairly compensate the transferor;

466 d. Generally promote the public interest, and are consistent with (i) ensuring that consumers' needs for economic and reliable transmission are met and (ii) meeting the transmission needs of electric 467 468 generation suppliers both within and without this Commonwealth, including those that do not own, 469 operate, control or have an entitlement to transmission capacity.

470 B. The Commission shall also adopt rules and regulations, with appropriate public input, establishing 471 elements of regional transmission entity structures essential to the public interest, which elements shall 472 be applied by the Commission in determining whether to authorize transfer of ownership or control from 473 an incumbent electric utility to a regional transmission entity.

474 C. The Commission shall, to the fullest extent permitted under federal law, participate in any and all proceedings concerning regional transmission entities furnishing transmission services within the Commonwealth, before the Federal Energy Regulatory Commission. Such participation may include such 475 476 477 intervention as is permitted state utility regulators under Federal Energy Regulatory Commission rules 478 and procedures. 479

D. Nothing in this section shall be deemed to abrogate or modify:

480 1. The Commission's authority over transmission line or facility construction, enlargement or 481 acquisition within this Commonwealth, as set forth in Chapter 10.1 (§ 56-265.1 et seq.) of this title;

482 2. The laws of this Commonwealth concerning the exercise of the right of eminent domain by a 483 public service corporation pursuant to the provisions of Article 5 (§ 56-257 et seq.) of Chapter 10 of this title; however, on and after January 1, 2002, a petition may not be filed to exercise the right of eminent 484 485 domain in conjunction with the construction or enlargement of any utility facility whose purpose is the 486 generation of electric energy; or

487 3. The Commission's authority over retail electric energy sold to retail customers within the 488 Commonwealth by licensed suppliers of electric service, including necessary reserve requirements, all as 489 specified in § 56-587.

490 E. For purposes of this section, transmission capacity shall not include capacity that is primarily 491 operated in a distribution function, as determined by the Commission, taking into consideration any492 binding federal precedents.

493 F. Any request to the Commission for approval of such transfer of ownership or control of or
494 responsibility for transmission facilities shall include a study of the comparative costs and benefits
495 thereof, which study shall analyze the economic effects of the transfer on consumers, including the
496 effects of transmission congestion costs. The Commission may approve such a transfer if it finds, after
497 notice and hearing, that the transfer satisfies the conditions contained in this section.

498 G. The Commission shall report annually to the Commission on Electric Utility Restructuring its
499 assessment of the success in the practices and policies of the RTE facilitating the orderly development
500 of competition in the Commonwealth. Such report shall set forth actions taken by the Commission
501 regarding requests for the approval of any transfer of ownership or control of transmission facilities to
502 an RTE, including a description of the economic effects of such proposed transfers on consumers.

503 § 56-580. Transmission and distribution of electric energy.

A. The Subject to the provisions of § 56-585.1, the Commission shall continue to regulate pursuant to this title the distribution of retail electric energy to retail customers in the Commonwealth and, to the extent not prohibited by federal law, the transmission of electric energy in the Commonwealth.

507 B. The Commission shall continue to regulate, to the extent not prohibited by federal law, the 508 reliability, quality and maintenance by transmitters and distributors of their transmission and retail 509 distribution systems.

C. The Commission shall develop codes of conduct governing the conduct of incumbent electric
utilities and affiliates thereof when any such affiliates provide, or control any entity that provides,
generation, distribution, or transmission or any services made competitive pursuant to § 56-581.1, to the
extent necessary to prevent impairment of competition. Nothing in this chapter shall prevent an
incumbent electric utility from offering metering options to its customers.

515 D. The Commission shall permit the construction and operation of electrical generating facilities in 516 Virginia upon a finding that such generating facility and associated facilities (i) will have no material 517 adverse effect upon reliability of electric service provided by any regulated public utility, (ii) are 518 required by the public convenience and necessity, if a petition for such permit is filed after July 1, 2007, 519 and if they are to be constructed and operated by any regulated utility whose rates are regulated 520 *pursuant to § 56-585.1*, and (ii) (iii) are not otherwise contrary to the public interest. In review of a 521 petition for a certificate to construct and operate a generating facility described in this subsection, the 522 Commission shall give consideration to the effect of the facility and associated facilities on the 523 environment and establish such conditions as may be desirable or necessary to minimize adverse 524 environmental impact as provided in § 56-46.1. In order to avoid duplication of governmental activities, 525 any valid permit or approval required for an electric generating plant and associated facilities issued or 526 granted by a federal, state or local governmental entity charged by law with responsibility for issuing 527 permits or approvals regulating environmental impact and mitigation of adverse environmental impact or 528 for other specific public interest issues such as building codes, transportation plans, and public safety, 529 whether such permit or approval is prior to or after the Commission's decision, shall be deemed to 530 satisfy the requirements of this section with respect to all matters that (i) are governed by the permit or 531 approval or (ii) are within the authority of, and were considered by, the governmental entity in issuing 532 such permit or approval, and the Commission shall impose no additional conditions with respect to such 533 matters. Nothing in this section shall affect the ability of the Commission to keep the record of a case 534 open. Nothing in this section shall affect any right to appeal such permits or approvals in accordance 535 with applicable law. In the case of a proposed facility located in a region that was designated as of July 536 1, 2001, as serious nonattainment for the one-hour ozone standard as set forth in the federal Clean Air 537 Act, the Commission shall not issue a decision approving such proposed facility that is conditioned upon 538 issuance of any environmental permit or approval.

E. Nothing in this section shall impair the distribution service territorial rights of incumbent electric utilities, and incumbent electric utilities shall continue to provide distribution services within their exclusive service territories as established by the Commission. Nothing in this chapter shall impair the Commission's Subject to the provisions of § 56-585.1, the Commission shall continue to exercise its existing authority over the provision of electric distribution services to retail customers in the Commonwealth including, but not limited to, the authority contained in Chapters 10 (§ 56-232 et seq.) and 10.1 (§ 56-265.1 et seq.) of this title.

F. Nothing in this chapter shall impair the exclusive territorial rights of an electric utility owned or operated by a municipality as of July 1, 1999, or by an authority created by a governmental unit exempt from the referendum requirement of § 15.2-5403. Nor shall any provision of this chapter apply to any such electric utility unless (i) that municipality or that authority created by a governmental unit exempt from the referendum requirement of § 15.2-5403 elects to have this chapter apply to that utility or (ii) that utility, directly or indirectly, sells, offers to sell or seeks to sell electric energy to any retail

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552 customer eligible to purchase electric energy from any supplier in accordance with § 56-577 if that 553 retail customer is outside the geographic area that was served by such municipality as of July 1, 1999, except (a) any area within the municipality that was served by an incumbent public utility as of that 554 555 date but was thereafter served by an electric utility owned or operated by a municipality or by an 556 authority created by a governmental unit exempt from the referendum requirement of § 15.2-5403 557 pursuant to the terms of a franchise agreement between the municipality and the incumbent public 558 utility, or (b) where the geographic area served by an electric utility owned or operated by a 559 municipality is changed pursuant to mutual agreement between the municipality and the affected incumbent public utility in accordance with § 56-265.4:1. If an electric utility owned or operated by a 560 municipality as of July 1, 1999, or by an authority created by a governmental unit exempt from the 561 referendum requirement of § 15.2-5403 is made subject to the provisions of this chapter pursuant to 562 clause (i) or (ii) of this subsection, then in such event the provisions of this chapter applicable to 563 564 incumbent electric utilities shall also apply to any such utility, mutatis mutandis.

565 G. The applicability of this chapter to any investor-owned incumbent electric utility supplying electric service to retail customers on January 1, 2003, whose service territory assigned to it by the 566 Commission is located entirely within Dickenson, Lee, Russell, Scott, and Wise Counties shall be 567 568 suspended effective July 1, 2003, so long as such utility does not provide retail electric services in any 569 other service territory in any jurisdiction to customers who have the right to receive retail electric energy 570 from another supplier. During any such suspension period, the utility's rates shall be (i) its capped rates 571 established pursuant to § 56-582 for the duration of the capped rate period established thereunder, and 572 (ii) determined thereafter by the Commission on the basis of such utility's prudently incurred costs 573 pursuant to Chapter 10 (§ 56-232 et seq.) of this title.

H. The expiration date of any certificates granted by the Commission pursuant to subsection D, for 574 575 which applications were filed with the Commission prior to July 1, 2002, shall be extended for an 576 additional two years from the expiration date that otherwise would apply. 577

§ 56-581. Regulation of rates subject to Commission's jurisdiction.

578 A. Subject to the provisions of $\frac{5}{56}$ 56-582 After the expiration or termination of capped rates except 579 as provided in § 56-585.1, the Commission shall regulate the rates of investor-owned incumbent electric 580 utilities for the transmission of electric energy, to the extent not prohibited by federal law, and for the 581 generation of electric energy and the distribution of electric energy to such retail customers on an 582 unbundled basis, but, subject to the provisions of this chapter after the date of customer choice, the 583 Commission no longer shall regulate rates and services for the generation component of retail electric 584 energy sold to retail customers pursuant to § 56-585.1.

585 B. Beginning July 1, 1999, and thereafter, no cooperative that was a member of a power supply cooperative on January 1, 1999, shall be obligated to file any rate rider as a consequence of an increase 586 587 or decrease in the rates, other than fuel costs, of its wholesale supplier, nor must any adjustment be 588 made to such cooperative's rates as a consequence thereof.

C. Except for the provision of default services under § 56-585 or emergency services in § 56-586, 589 590 nothing in this chapter shall authorize the Commission to regulate the rates or charges for electric 591 service to the Commonwealth and its municipalities. 592

§ 56-582. Rate caps.

593 A. The Commission shall establish capped rates, effective January 1, 2001, for each service territory 594 of every incumbent utility as follows:

595 1. Capped rates shall be established for customers purchasing bundled electric transmission, 596 distribution and generation services from an incumbent electric utility.

597 2. Capped rates for electric generation services, only, shall also be established for the purpose of 598 effecting customer choice for those retail customers authorized under this chapter to purchase generation 599 services from a supplier other than the incumbent utility during this period.

600 3. The capped rates established under this section shall be the rates in effect for each incumbent 601 utility as of the effective date of this chapter, or rates subsequently placed into effect pursuant to a rate 602 application filed by an incumbent electric utility with the Commission prior to January 1, 2001, and 603 subsequently approved by the Commission, and made by an incumbent electric utility that is not **604** currently bound by a rate case settlement adopted by the Commission that extends in its application 605 beyond January 1, 2002. If such rate application is filed, the rates proposed therein shall go into effect 606 on January 1, 2001, but such rates shall be interim in nature and subject to refund until such time as the 607 Commission has completed its investigation of such application. Any amount of the rates found 608 excessive by the Commission shall be subject to refund with interest, as may be ordered by the 609 Commission. The Commission shall act upon such applications prior to commencement of the period of transition to customer choice. Such rate application and the Commission's approval shall give due 610 consideration, on a forward-looking basis, to the justness and reasonableness of rates to be effective for 611 a period of time ending as late as July 1, 2007. The capped rates established under this section, which 612 613 include rates, tariffs, electric service contracts, and rate programs (including experimental rates,

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614 regardless of whether they otherwise would expire), shall be such rates, tariffs, contracts, and programs 615 of each incumbent electric utility, provided that experimental rates and rate programs may be closed to 616 new customers upon application to the Commission. Such capped rates shall also include rates for new 617 services where, subsequent to January 1, 2001, rate applications for any such rates are filed by 618 incumbent electric utilities with the Commission and are thereafter approved by the Commission. In 619 establishing such rates for new services, the Commission may use any rate method that promotes the 620 public interest and that is fairly compensatory to any utilities requesting such rates.

621 B. The Commission may adjust such capped rates in connection with the following: (i) utilities' 622 recovery of fuel and purchased power costs pursuant to § 56-249.6, and, if applicable, in accordance 623 with the terms of any Commission order approving the divestiture of generation assets pursuant to 624 § 56-590, (ii) any changes in the taxation by the Commonwealth of incumbent electric utility revenues, 625 (iii) any financial distress of the utility beyond its control, (iv) with respect to cooperatives that were not members of a power supply cooperative on January 1, 1999, and as long as they do not become 626 627 members, their cost of purchased wholesale power and discounts from capped rates to match the cost of 628 providing distribution services, (v) with respect to cooperatives that were members of a power supply 629 cooperative on January 1, 1999, their recovery of fuel costs, through the wholesale power cost 630 adjustment clauses of their tariffs pursuant to § 56-231.33, and (vi) with respect to incumbent electric 631 utilities that were not, as of the effective date of this chapter, bound by a rate case settlement adopted 632 by the Commission that extended in its application beyond January 1, 2002, the Commission shall adjust 633 such utilities' capped rates, not more than once in any 12-month period, for the timely recovery of their 634 incremental costs for transmission or distribution system reliability and compliance with state or federal 635 environmental laws or regulations to the extent such costs are prudently incurred on and after July 1, 636 2004. Any adjustments pursuant to § 56-249.6 and clause (i) of this subsection by an incumbent electric 637 utility that transferred all of its generation assets to an affiliate with the approval of the Commission pursuant to § 56-590 prior to January 1, 2002, shall be effective only on and after July 1, 2007. 638 Notwithstanding the provisions of § 56-249.6, the Commission may authorize tariffs that include 639 640 incentives designed to encourage an incumbent electric utility to reduce its fuel costs by permitting 641 retention of a portion of cost savings resulting from fuel cost reductions or by other methods determined 642 by the Commission to be fair and reasonable to the utility and its customers.

643 C. A utility may petition the Commission to terminate the capped rates to all customers any time 644 after January 1, 2004, and such capped rates may be terminated upon the Commission finding of an 645 effectively competitive market for generation services within the service territory of that utility. If its 646 capped rates, as established and adjusted from time to time pursuant to subsections A and B, are 647 continued after January 1, 2004, an incumbent electric utility that is not, as of the effective date of this 648 chapter, bound by a rate case settlement adopted by the Commission that extends in its application 649 beyond January 1, 2002, may petition the Commission, during the period January 1, 2004, through June 650 30, 2007, for approval of a one-time change in its rates, and if the capped rates are continued after July 1, 2007, such incumbent electric utility may at any time after July 1, 2007, petition the Commission for 651 652 approval of a one-time change in its rates. Any change in rates pursuant to this subsection by an incumbent electric utility that divested its generation assets with approval of the Commission pursuant to 653 § 56-590 prior to January 1, 2002, shall be in accordance with the terms of any Commission order 654 655 approving such divestiture. Any petition for changes to capped rates filed pursuant to this subsection shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.) of this title. 656

D. Until the expiration or termination of capped rates as provided in this section, the incumbent
electric utility, consistent with the functional separation plan implemented under § 56-590, shall make
electric service available at capped rates established under this section to any customer in the incumbent
electric utility's service territory, including any customer that, until the expiration or termination of
capped rates, requests such service after a period of utilizing service from another supplier.

E. During the period when capped rates are in effect for an incumbent electric utility, such utility
may file with the Commission a plan describing the method used by such utility to assure full funding
of its nuclear decommissioning obligation and specifying the amount of the revenues collected under
either the capped rates, as provided in this section, or the wires charges, as provided in *former* § 56-583,
that are dedicated to funding such nuclear decommissioning obligation under the plan. The Commission
shall approve the plan upon a finding that the plan is not contrary to the public interest.

F. The capped rates established pursuant to this section shall expire on December 31, 2010 2008,
unless sooner terminated by the Commission pursuant to the provisions of subsection C; however, rates
after the expiration or termination of capped rates shall equal capped rates until such rates are changed
pursuant to other provisions of this title.

672 § 56-585. Default service.

A. The Commission shall, after notice and opportunity for hearing, (i) determine the components of default service and (ii) establish one or more programs making such services available to retail

675 customers requiring them commencing with during the availability throughout the Commonwealth of
676 customer choice for all retail customers as established pursuant to § 56-577. For purposes of this
677 chapter, "default service" means service made available under this section to retail customers who (i) do
678 not affirmatively select a supplier, (ii) are unable to obtain service from an alternative supplier, or (iii)
679 have contracted with an alternative supplier who fails to perform. Availability of default service shall
680 expire upon the expiration or termination of capped rates.

681 B. From time to time, the Commission shall designate one or more providers of default service. In 682 doing so, the Commission:

583 1. Shall take into account the characteristics and qualifications of prospective providers, including
 proposed rates, experience, safety, reliability, corporate structure, access to electric energy resources
 necessary to serve customers requiring such services, and other factors deemed necessary to ensure the
 reliable provision of such services, to prevent the inefficient use of such services, and to protect the
 public interest;

688 2. May periodically, as necessary, conduct competitive bidding processes under procedures
689 established by the Commission and, upon a finding that the public interest will be served, designate one
690 or more willing and suitable providers to provide one or more components of such services, in one or
691 more regions of the Commonwealth, to one or more classes of customers;

3. To the extent that default service is not provided pursuant to a designation under subdivision 2, may require a distributor to provide A distributor shall have the obligation and right to be the supplier of default services in its certificated service territory, and shall do so, in a safe and reliable manner, one or more components of such services, or to form an affiliate to do so, in one or more regions of the Commonwealth, at rates determined pursuant to subsection C and for periods specified by the Commission; however, the Commission may not require a distributor, or affiliate thereof, to provide any such services outside the territory in which such distributor provides service; and

4. Notwithstanding imposition on a distributor by the Commission of the requirement provided in
subdivision 3, the Commission may thereafter, upon a finding that the public interest will be served,
designate through the competitive bidding process established in subdivision 2 one or more willing and
suitable providers to provide one or more components of such services, in one or more regions of the
Commonwealth, to one or more classes of customers.

C. If a distributor is required to provide default services pursuant to subdivision B 3, after notice and
opportunity for hearing, the Commission shall periodically, for each distributor, determine the rates,
terms and conditions for default services, taking into account the characteristics and qualifications set
forth in subdivision B 1, as follows:

708 1. Until the expiration or termination of capped rates, the rates for default service provided by a
709 distributor shall equal the capped rates established pursuant to subdivision A 2 of § 56-582. After the
710 expiration or termination of such capped rates, the rates for default services shall be based upon
711 competitive market prices for electric generation services.

712 2. The Commission shall, after notice and opportunity for hearing, determine the rates, terms and 713 conditions for default service by such distributor on the basis of the provisions of Chapter 10 (§ 56-232 714 et seq.) of this title, except that the generation-related components of such rates shall be (i) based upon 715 a plan approved by the Commission as set forth in subdivision 3 or (ii) in the absence of an approved 716 plan, based upon prices for generation capacity and energy in competitive regional electricity markets, 717 except as provided in subsection G.

718 3. Prior to a distributor's provision of default service, and upon request of such distributor, the 719 Commission shall review any plan filed by the distributor to procure electric generation services for 720 default service. The Commission shall approve such plan if the Commission determines that the 721 procurement of electric generation capacity and energy under such plan is adequately based upon prices 722 of capacity and energy in competitive regional electricity markets. If the Commission determines that the 723 plan does not adequately meet such criteria, then the Commission shall modify the plan, with the 724 concurrence of the distributor, or reject the plan.

725 4. a. For purposes of this subsection, in determining whether regional electricity markets are 726 competitive and rates for default service, the Commission shall consider (i) the liquidity and price transparency of such markets, (ii) whether competition is an effective regulator of prices in such 727 728 markets, (iii) the wholesale or retail nature of such markets, as appropriate, (iv) the reasonable 729 accessibility of such markets to the regional transmission entity to which the distributor belongs, and (v) 730 such other factors it finds relevant. As used in this subsection, the term "competitive regional electricity market" means a market in which competition, and not statutory or regulatory price constraints, 731 732 effectively regulates the price of electricity.

b. If, in establishing a distributor's default service generation rates, the Commission is unable to
identify regional electricity markets where competition is an effective regulator of rates, then the
Commission shall establish such distributor's default service generation rates by setting rates that would
approximate those likely to be produced in a competitive regional electricity market. Such proxy

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737 generation rates shall take into account: (i) the factors set forth in subdivision C 4 a, and (ii) such 738 additional factors as the Commission deems necessary to produce such proxy generation rates.

739 D. In implementing this section, the Commission shall take into consideration the need of default 740 service customers for rate stability and for protection from unreasonable rate fluctuations.

741 E. On or before July 1, 2004, and annually thereafter, the Commission shall determine, after notice 742 and opportunity for hearing, whether there is a sufficient degree of competition such that the elimination 743 of default service for particular customers, particular classes of customers or particular geographic areas 744 of the Commonwealth will not be contrary to the public interest. The Commission shall report its 745 findings and recommendations concerning modification or termination of default service to the General 746 Assembly and to the Commission on Electric Utility Restructuring, not later than December 1, 2004, and 747 annually thereafter.

748 FD. A distribution electric cooperative, or one or more affiliates thereof, shall have the obligation 749 and right to be the supplier of default services in its certificated service territory. A distribution electric 750 cooperative's rates for such default services shall be the capped rate for the duration of the capped rate 751 period and shall be based upon the distribution electric cooperative's prudently incurred cost thereafter. Subsections B and C shall not apply to a distribution electric cooperative or its rates. Such default 752 753 services, for the purposes of this subsection, shall include the supply of electric energy and all services 754 made competitive pursuant to § 56-581.1. If a distribution electric cooperative, or one or more affiliates 755 thereof, elects or seeks to be a default supplier of another electric utility, then the Commission shall 756 designate the default supplier for that distribution electric cooperative, or any affiliate thereof, pursuant 757 to subsection B.

758 G. To ensure a reliable and adequate supply of electricity, and to promote economic development, an 759 investor-owned distributor that has been designated a default service provider under this section may 760 petition the Commission for approval to construct, or cause to be constructed, a coal-fired generation 761 facility that utilizes Virginia coal and is located in the coalfield region of the Commonwealth, as 762 described in § 15.2-6002, to meet its native load and default service obligations, regardless of whether 763 such facility is located within or without the distributor's service territory. The Commission shall consider any petition filed under this subsection in accordance with its competitive bidding rules 764 promulgated pursuant to § 56-234.3, and in accordance with the provisions of this chapter. 765 766 Notwithstanding the provisions of subdivision C 3 related to the price of default service, a distributor 767 that constructs, or causes to be constructed, such facility shall have the right to recover the costs of the 768 facility, including allowance for funds used during construction, life-cycle costs, and costs of 769 infrastructure associated therewith, plus a fair rate of return, through its rates for default service. A 770 distributor filing a petition for the construction of a facility under the provisions of this subsection shall 771 file with its application a plan, or a revision to a plan previously filed, as described in subdivision C 3, 772 that proposes default service rates to ensure such cost recovery and fair rate of return. The construction 773 of such facility that utilizes energy resources located within the Commonwealth is in the public interest, 774 and in determining whether to approve such facility, the Commission shall liberally construe the 775 provisions of this title. 776

§ 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or expire.

777 A. During the first six months of 2009, the Commission shall, after notice and opportunity for 778 hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, 779 distribution and transmission services of each investor-owned incumbent electric utility. Such proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.) of this title, except as 780 781 modified herein. In such proceedings the Commission shall determine fair rates of return on common 782 equity applicable to the generation and distribution services of the utility. In so doing, the Commission 783 may use any methodology to determine such return it finds consistent with the public interest, but such 784 return shall not be set lower than the average of the returns on common equity reported to the 785 Securities and Exchange Commission for the three most recent annual periods for which such data are 786 available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of 787 other investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such 788 return more than 300 basis points higher than such average. The peer group of the utility shall be 789 determined in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such 790 combined rate of return by up to 50 basis points based on the generating plant performance, customer 791 service, operations and efficiency of a utility, as compared to nationally recognized standards 792 determined by the Commission to be appropriate for such purposes. In such a proceeding, the 793 Commission shall determine the rates that the utility may charge until such rates are adjusted pursuant 794 to a biennial review conducted as provided in subdivision 2. If the Commission finds that the utility's 795 combined rate of return on common equity is more than 50 basis points below the combined rate of 796 return as so determined, it shall be authorized to order increases to the utility's rates necessary to 797 provide the opportunity to fully recover the costs of providing the utility's services and to earn not less

798 than such combined rate of return. If the Commission finds that the utility's combined rate of return on 799 common equity is more than 50 basis points above the combined rate of return as so determined, it 800 shall be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that 801 the Commission may not order such rate reduction unless it finds that the resulting rates will provide 802 the utility with the opportunity to fully recover its costs of providing its services and to earn not less 803 than the fair rates of return on common equity applicable to the generation and distribution services; or 804 (ii) direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points 805 above the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event such credits shall be amortized over the 24 months following the effective date of the 806 807 Commission's order and be allocated among customer classes such that the relationship between the 808 specific customer class rates of return to the overall target rate of return will have the same 809 relationship as the last approved allocation of revenues used to design base rates. Commencing in 810 2011, the Commission, after notice and opportunity for hearing, shall conduct biennial reviews of the rates, terms and conditions for the provision of generation, distribution and transmission services by 811 812 each investor-owned incumbent electric utility, subject to the following provisions:

813 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, 814 and such reviews shall be conducted in a single, combined proceeding. The first such review shall 815 utilize the two successive 12-month test periods ending December 31, 2010. However, the Commission 816 may, in its discretion, elect to stagger its biennial reviews of utilities by utilizing the two successive 817 12-month test periods ending December 31, 2010, for a Phase I Utility, and utilizing the two successive 12-month test periods ending December 31, 2011, for a Phase II Utility, with subsequent proceedings 818 utilizing the two successive 12-month test periods ending December 31 immediately preceding the year 819 in which such proceeding is conducted. For purposes of this section, a Phase I Utility is an investor-owned incumbent electric utility that was, as of July 1, 1999, not bound by a case case 820 821 822 settlement adopted by the Commission that extended in its application beyond January 1, 2002, and a 823 Phase II Utility is an investor-owned incumbent electric utility that was bound by such a settlement.

824 2. Subject to the provisions of subdivision 6, fair rates of return on common equity applicable
825 separately to the generation and distribution services of such utility, and for the two such services
826 combined, shall be determined by the Commission during each such biennial review, as follows:

a. The Commission may use any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such biennial review, nor shall the Commission set such return more than 300 basis points higher than such average.

834 b. In selecting such majority of peer group investor-owned electric utilities, the Commission shall 835 first remove from such group the two utilities within such group that have the lowest reported returns of 836 the group, as well as the two utilities within such group that have the highest reported returns of the group, and the Commission shall then select a majority of the utilities remaining in such peer group. In 837 its final order regarding such biennial review, the Commission shall identify the utilities in such peer 838 839 group it selected for the calculation of such limitation. For purposes of this subdivision, an 840 investor-owned electric utility shall be deemed part of such peer group if (i) its principal operations are 841 conducted in the southeastern United States east of the Mississippi River in either the states of West Virginia or Kentucky or in those states south of Virginia, excluding the state of Tennessee, (ii) it is a 842 843 vertically-integrated electric utility providing generation, transmission and distribution services whose 844 facilities and operations are subject to state public utility regulation in the state where its principal 845 operations are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of 846 at least Baa at the end of the most recent test period subject to such biennial review, and (iv) it is not 847 an affiliate of the utility subject to such biennial review.

c. The Commission may increase or decrease such combined rate of return by up to 50 basis points
based on the generating plant performance, customer service, operations and efficiency of a utility, as
compared to nationally recognized standards determined by the Commission to be appropriate for such
purposes, such action being referred to in this section as a Performance Incentive. If the Commission
adopts such Performance Incentive, it shall remain in effect without change until the next biennial
review for such utility is concluded and shall not be modified pursuant to any provision of the
remainder of this subsection.

d. In any Current Proceeding, the Commission shall determine whether the Current Return has
increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a
percentage, in the United States Average Consumer Price Index for all items, all urban consumers
(CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since
the date on which the Commission determined the Initial Return. If so, the Commission may conduct an

860 additional analysis of whether it is in the public interest to utilize such Current Return for the Current Proceeding then pending. A finding of whether the Current Return justifies such additional analysis 861 862 shall be made without regard to any Performance Incentive adopted by the Commission, or any enhanced rate of return on common equity awarded pursuant to the provisions of subdivision 6. Such 863 864 additional analysis shall include, but not be limited to, a consideration of overall economic conditions, 865 the level of interest rates and cost of capital with respect to business and industry, in general, as well 866 as electric utilities, the current level of inflation and the utility's cost of goods and services, the effect on 867 the utility's ability to provide adequate service and to attract capital if less than the Current Return 868 were utilized for the Current Proceeding then pending, and such other factors as the Commission may 869 deem relevant. If, as a result of such analysis, the Commission finds that use of the Current Return for 870 the Current Proceeding then pending would not be in the public interest, then the lower limit imposed 871 by subdivision 2 a on the return to be determined by the Commission for such utility shall be 872 calculated, for that Current Proceeding only, by increasing the Initial Return by a percentage at least 873 equal to the increase, expressed as a percentage, in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United 874 875 States Department of Labor, since the date on which the Commission determined the Initial Return. For 876 purposes of this subdivision:

877 "Current Proceeding" means any proceeding conducted under any provisions of this subsection that
878 require or authorize the Commission to determine a fair combined rate of return on common equity for
879 a utility and that will be concluded after the date on which the Commission determined the Initial
880 Return for such utility.

881 "Current Return" means the minimum fair combined rate of return on common equity required for
 882 any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

883 "Initial Return" means the fair combined rate of return on common equity determined for such utility
884 by the Commission on the first occasion after July 1, 2009, under any provision of this subsection
885 pursuant to the provisions of subdivision 2 a.

886 e. The determination of such returns, including the determination of whether to adopt a Performance
887 Incentive and the amount thereof, shall be made by the Commission on a stand-alone basis, and
888 specifically without regard to any return on common equity or other matters determined with regard to
889 facilities described in subdivision 6.

890 f. If the combined rate of return on common equity earned by both the generation and distribution
891 services is no more than 50 basis points above or below the return as so determined, such combined
892 return shall not be considered either excessive or insufficient, respectively.

893 3. Each such utility shall make a biennial filing by March 31 of every other year, beginning in 2011, 894 consisting of the schedules contained in the Commission's rules governing utility rate increase 895 applications (20 VAC 5-200-30); however, if the Commission elects to stagger the dates of the biennial 896 reviews of utilities as provided in subdivision 1, then Phase I utilities shall commence biennial filings in 897 2011 and Phase II utilities shall commence biennial filings in 2012. Such filing shall encompass the two 898 successive 12-month test periods ending December 31 immediately preceding the year in which such 899 proceeding is conducted, and in every such case the filing for each year shall be identified separately 900 and shall be segregated from any other year encompassed by the filing. If the Commission determines 901 that rates should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any 902 rate adjustment clauses previously implemented pursuant to subdivision 4 or 5, or those related to 903 facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with 904 the utility's costs, revenues and investments until the amounts that are the subject of such rate 905 adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's 906 costs, revenues and investments only after it makes its initial determination with regard to necessary 907 rate revisions or credits to customers' bills, and the amounts thereof, but after such clauses are 908 combined as herein specified, they shall thereafter be considered part of the utility's costs, revenues, and 909 investments for the purposes of future biennial review proceedings. By the same date, each such utility 910 shall also file its plan for its projected generation and transmission requirements to serve its native load 911 for the next 10 years, including how the utility will obtain such resources, the capital requirements for 912 providing such resources, and the anticipated sources of funding for such resources.

4. The following costs incurred by the utility shall be deemed reasonable and prudent: (i) costs for 913 914 transmission services provided to the utility by the regional transmission entity of which the utility is a 915 member, as determined under applicable rates, terms and conditions approved by the Federal Energy 916 Regulatory Commission, and (ii) costs charged to the utility that are associated with demand response 917 programs approved by the Federal Energy Regulatory Commission and administered by the regional 918 transmission entity of which the utility is a member. Upon petition of a utility at any time after the 919 expiration or termination of capped rates, but not more than once in any 12-month period, the Commission shall approve a rate adjustment clause under which such costs, including, without 920

921 limitation, costs for transmission service, charges for new and existing transmission facilities,
922 administrative charges, and ancillary service charges designed to recover transmission costs, shall be
923 recovered on a timely and current basis from customers. Retail rates to recover these costs shall be
924 designed using the appropriate billing determinants in the retail rate schedules.

925 5. A utility may at any time, after the expiration or termination of capped rates, but not more than
926 once in any 12-month period, petition the Commission for approval of one or more rate adjustment
927 clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1,
2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring
such costs consistent with an order of the Commission entered under clause (vi) of subsection B of
§ 56-582. The Commission shall approve such a petition allowing the recovery of such costs that comply
with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs of providing incentives for the utility to design and operate fair and
effective demand-management, conservation, energy efficiency, and load management programs. The
Commission shall approve such a petition if it finds that the program is in the public interest and that
the need for the incentives is demonstrated with reasonable certainty; provided that the Commission
shall allow the recovery of such costs as it finds are reasonable;

938 c. Projected and actual costs of participation in a renewable energy portfolio standard program
939 pursuant to § 56-585.2 that are not recoverable under subdivision 6. The Commission shall approve
940 such a petition allowing the recovery of such costs as are provided for in a program approved pursuant
941 to § 56-585.2; and

942 d. Projected and actual costs of projects that the Commission finds to be necessary to comply with 943 state or federal environmental laws or regulations applicable to generation facilities used to serve the utility's native load obligations. The Commission shall approve such a petition if it finds that such costs 944 945 are necessary to comply with such environmental laws or regulations. If the Commission determines it 946 would be just, reasonable, and in the public interest, the Commission may include the enhanced rate of 947 return on common equity prescribed in subdivision 6 in a rate adjustment clause approved hereunder 948 for a project whose purpose is to reduce the need for construction of new generation facilities by 949 enabling the continued operation of existing generation facilities. In the event the Commission includes 950 such enhanced return in such rate adjustment clause, the project that is the subject of such clause shall 951 be treated as a facility described in subdivision 6 for the purposes of this section.

952 The Commission shall have the authority to determine the duration or amortization period for any adjustment clause approved under this subdivision.

954 6. To ensure a reliable and adequate supply of electricity, to meet the utility's projected native load 955 obligations and to promote economic development, a utility may at any time, after the expiration or termination of capped rates, petition the Commission for approval of a rate adjustment clause for 956 957 recovery on a timely and current basis from customers of the costs of (i) a coal-fueled generation 958 facility that utilizes Virginia coal and is located in the coalfield region of the Commonwealth, as 959 described in § 15.2-6002, regardless of whether such facility is located within or without the utility's 960 service territory, (ii) one or more other generation facilities, or (iii) one or more major unit 961 modifications of generation facilities; however, such a petition concerning facilities described in clause 962 (ii) that utilize nuclear power, facilities described in clause (ii) that are coal-fueled and will be built by 963 a Phase I utility, or facilities described in clause (i) may also be filed before the expiration or 964 termination of capped rates. A utility that constructs any such facility shall have the right to recover the 965 costs of the facility, as accrued against income, through its rates, including projected construction work 966 in progress, and any associated allowance for funds used during construction, planning, development and construction costs, life-cycle costs, and costs of infrastructure associated therewith, plus, as an 967 968 incentive to undertake such projects, an enhanced rate of return on common equity calculated as 969 specified below. The costs of the facility, other than return on projected construction work in progress 970 and allowance for funds used during construction, shall not be recovered prior to the date the facility 971 begins commercial operation. Such enhanced rate of return on common equity shall be applied to 972 allowance for funds used during construction and to construction work in progress during the 973 construction phase of the facility and shall thereafter be applied to the entire facility during the first 974 portion of the service life of the facility. The first portion of the service life shall be as specified in the 975 table below; however, the Commission shall determine the duration of the first portion of the service life 976 of any nuclear-powered facility or coal-fueled facility, within the range specified in the table below, 977 which determination shall be consistent with the public interest and shall reflect the Commission's 978 determinations regarding how critical the facility may be in meeting the energy needs of the citizens of the Commonwealth and the risks involved in the development of the facility. After the first portion of 979 980 the service life of the facility is concluded, the utility's general rate of return shall be applied to such 981 facility for the remainder of its service life. As used herein, the service life of the facility shall be 982 deemed to begin on the date the facility begins commercial operation, and such service life shall be

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983 deemed equal in years to the life of that facility as used to calculate the utility's depreciation expense. **984** Such enhanced rate of return on common equity shall be calculated by adding the basis points specified 985 in the table below to the utility's general rate of return, and such enhanced rate of return shall apply 986 only to the facility that is the subject of such rate adjustment clause. No change shall be made to any 987 Performance Incentive previously adopted by the Commission in implementing any rate of return under **988** this subdivision. Allowance for funds used during construction shall be calculated for any such facility 989 utilizing the utility's actual capital structure and overall cost of capital, including an enhanced rate of 990 return on common equity as determined pursuant to this subdivision, until such construction work in 991 progress is included in rates. The construction of any facility described in clause (i) is in the public 992 interest, and in determining whether to approve such facility, the Commission shall liberally construe 993 the provisions of this title. The basis points to be added to the utility's general rate of return to 994 calculate the enhanced rate of return on common equity, and the first portion of that facility's service 995 life to which such enhanced rate of return shall be applied, shall vary by type of facility, as specified in 996 the following table:

	Jerre Wing merer			
997	Type of Generation Facility	Basis	s Points	First Portion of Service
998		Life		
999	Nuclear-powered	200	Between	12 and 25 years
1000	<i>Coal-fueled</i>	200	Between	8 and 20 years
1001	Combined-cycle combustion			
1002	turbine	100	10	years
1000		() 7		

 Generation facilities described in clause (ii) that utilize simple-cycle combustion turbines shall not receive an enhanced rate of return on common equity as described herein, but instead shall receive the utility's general rate of return during the construction phase of the facility and, thereafter, for the entire service life of the facility.

Upon application by a utility seeking to construct a generation facility that utilizes integrated gasification combined cycle technology (an "IGCC plant"), the Commission shall specify in advance, by 1007 1008 1009 order issued after a hearing, whether the range for the first portion of service life for the IGCC plant 1010 shall be the same as for nuclear-powered facilities or for coal-fueled facilities. In determining the 1011 appropriate range for the first portion of service life for an IGCC plant, the Commission shall determine 1012 whether the public interest is served by providing the longer range for the first portion of service life 1013 for the IGCC plant, upon consideration of any additional costs, the environmental benefits, and other 1014 relevant factors associated therewith. Following issuance of the order, the utility shall have the option 1015 of withdrawing its application. Notwithstanding any provision of this title to the contrary, the range for 1016 the first portion of service life for an IGCC plant established by Commission's order shall be binding 1017 with regard to the facility in any subsequent proceeding regarding the duration of the first portion of 1018 service life within the range specified in the table above.

1019 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on **1020** common equity as it is determined by the Commission from time to time for such utility pursuant to **1021** subdivision 2. In any proceeding under this subdivision conducted prior to the conclusion of the first **1022** biennial review for such utility, the Commission shall determine a general rate of return for such utility **1023** in the same manner as it would in a biennial review proceeding.

1024 Notwithstanding any other provision of this subdivision, if the Commission finds during the biennial 1025 review conducted for a Phase II utility in 2018 that such utility has not filed applications for all 1026 necessary federal and state regulatory approvals to construct one or more nuclear-powered or 1027 coal-fueled generation facilities that would add a total capacity of at least 1500 megawatts to the 1028 amount of the utility's generating resources as such resources existed on July 1, 2007, or that, if all 1029 such approvals have been received, that the utility has not made reasonable and good faith efforts to 1030 construct one or more such facilities that will provide such additional total capacity within a reasonable 1031 time after obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce 1032 on a prospective basis any enhanced rate of return on common equity previously applied to any such 1033 facility to no less than the general rate of return for such utility and may apply no less than the utility's 1034 general rate of return to any such facility for which the utility seeks approval in the future under this 1035 subdivision.

1036 7. Any petition filed pursuant to subdivision 4, 5 or 6 shall be considered by the Commission on a 1037 stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any 1038 costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the 1039 Commission, that are proposed for recovery in such petition and that are related to clause (a) of 1040 subdivision 5, or that are related to facilities and projects described in clause (i) of subdivision 6, shall 1041 be deferred on the books and records of the utility until the Commission's final order in the matter, or 1042 until the implementation of any applicable approved rate adjustment clauses, whichever is later. Any 1043 costs prudently incurred on or after July 1, 2007 by a utility prior to the filing of such petition, or

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1044 during the consideration thereof by the Commission, that are proposed for recovery in such petition and 1045 that are related to facilities and projects described in clause (ii) of subdivision 6 that utilize nuclear 1046 power, or coal-fueled facilities and projects described in clause (ii) of subdivision 6 if such coal-fueled 1047 facilities will be built by a Phase I Utility shall be deferred on the books and records of the utility until 1048 the Commission's final order in the matter, or until the implementation of any applicable approved rate 1049 adjustment clauses, whichever is later. Any costs prudently incurred after the expiration or termination 1050 of capped rates related to other matters described in subdivisions 4, 5 or 6 shall be deferred beginning only upon the expiration or termination of capped rates, provided, however, that no provision of this act 1051 1052 shall affect the rights of any parties with respect to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia Electric and Power Company, 109 F.E.R.C. P 1053 1054 61,012 (2004). The Commission's final order regarding any petition filed pursuant to subdivision 4, 5 or 1055 6 shall be entered not more than three months, eight months, and nine months, respectively, after the 1056 date of filing of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment clause be applied to customers' bills not more than 60 days after the date of the order, or 1057 1058 upon the expiration or termination of capped rates, whichever is later. 1059

8. If the Commission determines as a result of such biennial review that:

1060 (i) The utility has, during the test period or periods under review, considered as a whole, earned 1061 more than 50 basis points below a fair combined rate of return on both its generation and distribution 1062 services, as determined in subdivision 2, without regard to any return on common equity or other 1063 matters determined with respect to facilities described in subdivision 6, the Commission shall order 1064 increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing the utility's services and to earn not less than such fair combined rate of return, using the most recently 1065 ended 12-month test period as the basis for determining the amount of the rate increase necessary; 1066

(ii) The utility has, during the test period or test periods under review, considered as a whole, 1067 1068 earned more than 50 basis points above a fair combined rate of return on both its generation and 1069 distribution services, as determined in subdivision 2, without regard to any return on common equity or 1070 other matters determined with respect to facilities described in subdivision 6, the Commission shall, subject to the provisions of subdivision 9, direct that 60 percent of the amount of such earnings that 1071 1072 were more than 50 basis points above such fair combined rate of return for the test period or periods 1073 under review, considered as a whole, shall be credited to customers' bills. Any such credits shall be 1074 amortized over the 24 months following the effective date of the Commission's order, and shall be 1075 allocated among customer classes such that the relationship between the specific customer class rates of 1076 return to the overall target rate of return will have the same relationship as the last approved allocation 1077 of revenues used to design base rates; or

1078 (iii) Such biennial review is the second consecutive biennial review in which the utility has, during 1079 the test period or test periods under review, considered as a whole, earned more than 50 basis points 1080 above a fair combined rate of return on both its generation and distribution services, as determined in 1081 subdivision 2, without regard to any return on common equity or other matter determined with respect 1082 to facilities described in subdivision 6, the Commission shall, in addition to the actions authorized in 1083 clause (ii) of this subdivision, also order reductions to the utility's rates it finds appropriate. However, 1084 the Commission may not order such rate reduction unless it finds that the resulting rates will continue 1085 to provide the utility with the opportunity to fully recover its costs of providing its services and to earn 1086 not less than a fair combined rate of return on both its generation and distribution services, as 1087 determined in subdivision 2, without regard to any return on common equity or other matters 1088 determined with respect to facilities described in subdivision 6, using the most recently ended 12-month 1089 test period as the basis for determining the permissibility of any rate reduction under the standards of 1090 this sentence, and the amount thereof.

1091 The Commission's final order regarding such biennial review shall be entered not more than nine 1092 months after the end of the test period, and any revisions in rates or credits so ordered shall take effect 1093 not more than 60 days after the date of the order.

1094 9. If, as a result of a biennial review required under this subsection and conducted with respect to 1095 any test period or periods under review ending later than December 31, 2010 (or, if the Commission 1096 has elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending 1097 later than December 31, 2010 for a Phase I Utility, or December 31, 2011 for a Phase II Utility), the 1098 Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility 1099 has, during the test period or periods under review, considered as a whole, earned more than 50 basis 1100 points above a fair combined rate of return on both its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters 1101 determined with respect to facilities described in subdivision 6, and (ii) the total aggregate regulated 1102 1103 rates of such utility at the end of the most recently-ended 12-month test period exceeded the annual increases in the United States Average Consumer Price Index for all items, all urban consumers 1104 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, 1105

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1106 compounded annually, when compared to the total aggregate regulated rates of such utility as 1107 determined pursuant to the biennial review conducted for the base period, the Commission shall, unless 1108 it finds that such action is not in the public interest or that the provisions of clauses (ii) and (iii) of 1109 subdivision 8 are more consistent with the public interest, direct that any or all earnings for such test 1110 period or periods under review, considered as a whole that were more than 50 basis points above such 1111 fair combined rate of return shall be credited to customers' bills, in lieu of the provisions of clauses (ii) 1112 and (iii) of subdivision 8. Any such credits shall be amortized and allocated among customer classes in 1113 the manner provided by clause (ii) of subdivision 8. For purposes of this subdivision:

1114 "Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has 1115 elected to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending 1116 December 31, 2010, for a Phase I Utility, or December 31, 2011 for a Phase II Utility), or (ii) the most 1117 recent test period with respect to which credits have been applied to customers' bills under the 1118 provisions of this subdivision, whichever is later.

1119 "Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, 1120 except for any increases in fuel tariffs deferred by the Commission for recovery in periods after 1121 December 31, 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate 1122 adjustment clauses implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates 1123 pursuant to clause (i) of subdivision 8; (iv) revisions to the utility's rates pursuant to the Commission's 1124 rules governing utility rate increase applications (20 VAC 5-200-30), as permitted by subsection B, 1125 occurring after July 1, 2009; and (v) base rates in effect as of July 1, 2009.

1126 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of 1127 any utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital 1128 structure and cost of capital of such utility, unless the Commission finds that the debt to equity ratio of 1129 such capital structure is unreasonable for such utility, in which case the Commission may utilize a debt 1130 to equity ratio that it finds to be reasonable for such utility in determining any rate adjustment pursuant 1131 to clauses (i) and (iii) of subdivision 8, and without regard to the cost of capital, capital structure, 1132 revenues, expenses or investments of any other entity with which such utility may be affiliated. In 1133 particular, and without limitation, the Commission shall determine the federal and state income tax costs 1134 for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's 1135 apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if 1136 the utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax 1137 costs shall be calculated according to the applicable federal income tax rate and shall exclude any 1138 consolidated tax liability or benefit adjustments originating from any taxable income or loss of its 1139 affiliates.

1140 B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying 1141 for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase 1142 applications (20 VAC 5-200-30); however, in any such filing, a fair rate of return on common equity 1143 shall be determined pursuant to subdivision 2. Nothing in this section shall preclude such utility's 1144 recovery of fuel and purchased power costs as provided in § 56-249.6.

1145 C. Except as otherwise provided in this section, the Commission shall exercise authority over the 1146 rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation, 1147 transmission and distribution services to retail customers in the Commonwealth pursuant to the 1148 provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

1149 D. Nothing in this section shall preclude the Commission from determining, during any proceeding 1150 authorized or required by this section, the reasonableness or prudence of any cost incurred or projected 1151 to be incurred, by a utility in connection with the subject of the proceeding. A determination of the 1152 Commission regarding the reasonableness or prudence of any such cost shall be consistent with the 1153 Commission's authority to determine the reasonableness or prudence of costs in proceedings pursuant to 1154 the provisions of Chapter 10 (§ 56-232 et seq.).

1155 E. The Commission shall promulgate such rules and regulations as may be necessary to implement 1156 the provisions of this section.

1157 § 56-585.2. Sale of electricity from renewable sources through a renewable energy portfolio standard 1158 program. 1159

A. As used in this section:

1160 "Total electric energy sold in the base year," means total electric energy sold to Virginia 1161 jurisdictional retail customers by a participating utility in calendar year 2007, excluding an amount 1162 equivalent to the average of the annual percentages of the electric energy that was supplied to such 1163 customers from nuclear generating plants for the calendar years 2004 through 2006.

"Renewable energy" shall have the same meaning ascribed to it in § 56-576, and such energy shall 1164 1165 include that which is generated or purchased: (i) in the Commonwealth; (ii) in the interconnection region of the regional transmission entity of which the participating utility is a member, as it may 1166

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1167 change from time to time; (iii) in a control area adjacent to such interconnection region; (iv) in energy 1168 represented by certificates issued by an affiliate of such regional transmission entity, or any successor to 1169 such affiliate, and held or acquired by such utility, which validate the generation of renewable energy 1170 by eligible sources in such region or, with the exception of hydroelectric energy from facilities placed in operation prior to July 1, 2007, in such control area. 1171

1172 B. Any investor-owned incumbent electric utility may apply to the Commission for approval to 1173 participate in a renewable energy portfolio standard program, as defined in this section. The Commission shall approve such application if the applicant demonstrates that it has a reasonable 1174 1175 expectation of achieving 12 percent of its base year electric energy sales from renewable energy sources during calendar year 2022, as provided in subsection D. 1176

1177 C. It is in the public interest for utilities to achieve the goals set forth in subsection D, such goals being referred to herein as "RPS Goals". Accordingly, the Commission shall increase the fair combined 1178 1179 rate of return on common equity for each utility participating in such program by a single Performance Incentive, as defined in subdivision A 2 of § 56-585.1, of 50 basis points whenever the utility attains an 1180 1181 RPS Goal established in subsection D. Such Performance Incentive shall first be used in the calculation of a fair combined rate of return for the purposes of the immediately succeeding biennial review 1182 1183 conducted pursuant to § 56-585.1 after any such RPS Goal is attained, and shall remain in effect if the 1184 utility continues to meet the RPS Goals established in this section through and including the third 1185 succeeding biennial review conducted thereafter. Any such Performance Incentive, if implemented, shall 1186 be in lieu of any other Performance Incentive reducing or increasing such utility's fair combined rate of 1187 return on common equity for the same time periods. A utility shall receive double credit toward meeting the renewable energy portfolio standard for energy derived from sunlight or from wind. 1188

D. To qualify for the Performance Incentive established in subsection C, the total electric energy 1189 1190 sold by a utility participating in a renewable energy portfolio standard program shall be composed of 1191 the following amounts of electric energy from renewable energy sources, as adjusted for any sales 1192 volumes lost through operation of the customer choice provisions of subdivision A 3 or A 4 of § 56-577: 1193 RPS Goal I: In calendar year 2010, 4 percent of total electric energy sold in the base year.

1194 RPS Goal II: For calendar years 2011 through 2015, inclusive, an average of 4 percent of total 1195 electric energy sold in the base year, and in calendar year 2016, 7 percent of total electric energy sold 1196 in the base year.

1197 RPS Goal III: For calendar years 2017 through 2021, inclusive, an average of 7 percent of total 1198 electric energy sold in the base year, and in calendar year 2022, 12 percent of total electric energy sold 1199 in the base year.

1200 A utility may apply renewable energy sales achieved or renewable energy certificates acquired 1201 during the periods covered by any such RPS Goal that are in excess of the sales requirement for that 1202 RPS Goal to the sales requirements for any future RPS Goal.

1203 E. A utility participating in such program shall have the right to recover all incremental costs 1204 incurred for the purpose of such participation in such program, as accrued against income, through rate 1205 adjustment clauses as provided in subdivisions A 5 and A 6 of § 56-585.1, including, but not limited to, 1206 administrative costs, ancillary costs, capacity costs, costs of energy represented by certificates described 1207 in subsection A, and, in the case of construction of renewable energy generation facilities, allowance for 1208 funds used during construction until such time as an enhanced rate of return, as determined pursuant to 1209 subdivision A 6 of § 56-585.1, on construction work in progress is included in rates, projected 1210 construction work in progress, planning, development and construction costs, life-cycle costs, and costs 1211 of infrastructure associated therewith, plus an enhanced rate of return, as determined pursuant to 1212 subdivision A 6 of § 56-585.1. The costs of the RPS program shall be allocated to the utility's customer 1213 classes based on the demand created by the class and within the class based on energy used by the 1214 individual customer in the class.

1215 F. A utility participating in such program shall apply towards any RPS Goal renewable energy from 1216 existing renewable energy sources or purchased as allowed by contract at no additional cost to 1217 customers to the extent feasible and shall be required to fulfill any deficit needed to fulfill their RPS 1218 Goal at reasonable cost and in a prudent manner to be determined by the Commission at the time of 1219 approval of any application made pursuant to subsection B. Utilities participating in such program 1220 shall collectively, either through the installation of new generating facilities, through retrofit of existing 1221 facilities or through purchases of electricity from new facilities located in Virginia, use or cause to be 1222 used no more than a total of 1.5 million tons per year of green wood chips, bark, sawdust, a tree or any portion of a tree which is used or can be used for lumber and pulp manufacturing by facilities 1223 located in Virginia, towards meeting RPS goals, excluding such fuel used at electric generating facilities 1224 1225 using wood as fuel prior to January 1, 2007. A utility with an approved application shall be allocated 1226 a portion of the 1.5 million tons per year in proportion to its share of the total electric energy sold in 1227 the base year, as defined in subsection A, for all utilities participating in the RPS program. A utility 1228 may use in meeting RPS goals, without limitation, the following sustainable biomass and biomass based

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waste to energy resources: mill residue, except wood chips, sawdust and bark; pre-commercial soft
wood thinning; slash; logging and construction debris; brush; yard waste; shipping crates; dunnage;
non-merchantable waste paper; landscape or right-of-way tree trimmings; agricultural and vineyard
materials; grain; legumes; sugar; and gas produced from the anaerobic decomposition of animal waste.

1233 G. The Commission shall promulgate such rules and regulations as may be necessary to implement 1234 the provisions of this section including a requirement that participants verify whether the RPS goals are 1235 met in accordance with this section.

1236 § 56-585.3. Regulation of cooperative rates after rate caps.

1237 After the expiration or termination of capped rates, the rates, terms and conditions of distribution **1238** electric cooperatives subject to Article 1 (§ 56-231.15 et seq.) of Chapter 9.1 shall be regulated in **1239** accordance with the provisions of Chapters 9.1 (§ 56-231.15 et seq.) and 10 (§ 56-232 et seq.), as **1240** modified by the following provisions:

1241 I. Except for energy related cost (fuel cost), the Commission shall not require any cooperative to 1242 adjust, modify, or revise its rates, by means of riders or otherwise, to reflect changes in wholesale 1243 power cost which occurred during the capped rate period, other than in a general rate proceeding.

1244 2. Each cooperative may, without Commission approval or the requirement of any filing other than
1245 as provided in this subdivision, upon an affirmative resolution of its board of directors, increase or
1246 decrease all classes of its rates for distribution services at any time, provided, however, that such
1247 adjustments will not effect a cumulative net increase or decrease in excess of 5 percent in such rates in
1248 any three year period. Such adjustments will not affect or be limited by any existing fuel or wholesale
1249 power cost adjustment provisions. The cooperative will promptly file any such revised rates with the
1250 Commission for informational purposes.

3. Each cooperative may, without Commission approval, upon an affirmative resolution of its board of directors, make any adjustment to its terms and conditions that does not affect the cooperative's revenues from the distribution or supply of electric energy, In addition, a cooperative may make such adjustments to any pass-through of third-party service charges and fees, and to any fees, charges and leposits set out in Schedule F of such cooperative's Terms and Conditions filed as of January 1, 2007.
The cooperative will promptly file any such amended terms and conditions with the Commission for informational purposes.

1258 4. A cooperative may, at any time after the expiration or termination of capped rates, petition the
1259 Commission for approval of one or more rate adjustment clauses for the timely and current recovery
1260 from customers of the costs described in subdivisions A 5 b and d of § 56-585.1.

1261 5. None of the adjustments described in subdivisions 2 through 4 will apply to the rates paid by any customer that takes service by means of dedicated distribution facilities and had noncoincident peak demand in excess of ninety megawatts in calendar year 2006.

1264 Nothing in this section shall be deemed to grant to a cooperative any authority to amend or adjust
1265 any terms and conditions of service or agreements regarding pole attachments or the use of the
1266 cooperative's poles or conduits.

1267 § 56-587. Licensure of retail electric energy suppliers and persons providing other competitive1268 services.

A. As a condition of doing business in the Commonwealth, each person except a default service provider seeking to sell, offering to sell, or selling (i) electric energy to any retail customer in the Commonwealth, on and after January 1, 2002 or (ii) any service that, pursuant to § 56-581.1, may be provided by persons licensed to provide such service, shall obtain a license from the Commission to do so. A license shall not be required solely for the leasing or financing of property used in the sale of electricity to any retail customer in the Commonwealth.

1275 The license shall authorize that person to engage in the activities authorized by such license until the license expires or is otherwise terminated, suspended or revoked.

1277 B. 1. As a condition of obtaining, retaining and renewing any license issued pursuant to this section, 1278 a person shall satisfy such reasonable and nondiscriminatory requirements as may be specified by the 1279 Commission, which may include requirements that such person (i) demonstrate, in a manner satisfactory 1280 to the Commission, financial responsibility; (ii) post a bond as deemed adequate by the Commission to ensure that financial responsibility; (iii) pay an annual license fee to be determined by the Commission; 1281 1282 and (iv) pay all taxes and fees lawfully imposed by the Commonwealth or by any municipality or other 1283 political subdivision of the Commonwealth. In addition, as a condition of obtaining, retaining and 1284 renewing any license pursuant to this section, a person shall satisfy such reasonable and 1285 nondiscriminatory requirements as may be specified by the Commission, including but not limited to 1286 requirements that such person demonstrate (i) technical capabilities as the Commission may deem 1287 appropriate; (ii) in the case of a person seeking to sell, offering to sell, or selling electric energy to any 1288 retail customer in the Commonwealth, access to generation and generation reserves; and (iii) adherence 1289 to minimum market conduct standards.

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1290 2. Any license issued by the Commission pursuant to this section to a person seeking to sell, offering 1291 to sell, or selling electric energy to any retail customer in the Commonwealth may be conditioned upon 1292 the licensee furnishing to the Commission prior to the provision of electric energy to consumers proof of 1293 adequate access to generation and generation reserves.

1294 C. 1. The Commission shall establish a reasonable period within which any retail customer may 1295 cancel, without penalty or cost, any contract entered into with any person licensed pursuant to this 1296 section.

1297 2. The Commission may adopt other rules and regulations governing the requirements for obtaining, 1298 retaining, and renewing a license issued pursuant to this section, and may, as appropriate, refuse to issue 1299 a license to, or suspend, revoke, or refuse to renew the license of, any person that does not meet those 1300 requirements.

D. Notwithstanding the provisions of § 13.1-620, a public service company may, through an affiliate 1301 1302 or subsidiary, conduct one or more of the following businesses, even if such business is not related to or 1303 incidental to its stated business as a public service company: (i) become licensed as a retail electric 1304 energy supplier pursuant to this section, or for purposes of participation in an approved pilot program 1305 encompassing retail customer choice of electric energy suppliers; (ii) become licensed as an aggregator 1306 pursuant to § 56-588, or for purposes of participation in an approved pilot program encompassing retail 1307 customer choice of electric energy suppliers; or (iii) become licensed to furnish any service that, 1308 pursuant to § 56-581.1, may be provided by persons licensed to provide such service; or (iv) own, 1309 manage or control any plant or equipment or any part of a plant or equipment used for the generation of 1310 electric energy. 1311

§ 56-589. Municipal and state aggregation.

1312 A. Counties Subject to the provisions of subdivision A 3 of § 56-577, counties, cities, and towns (hereafter municipalities) and other political subdivisions of the Commonwealth may, at their election 1313 1314 and upon authorization by majority votes of their governing bodies, aggregate electrical energy and 1315 demand requirements for the purpose of negotiating the purchase of electrical energy requirements from 1316 any licensed supplier within this Commonwealth, as follows:

1317 1. Any municipality or other political subdivision of the Commonwealth may aggregate the electric 1318 energy load of residential, commercial, and industrial retail customers within its boundaries on an opt-in 1319 or opt-out basis.

1320 2. Any municipality or other political subdivision of the Commonwealth may aggregate the electric 1321 energy load of its governmental buildings, facilities, and any other governmental operations requiring the 1322 consumption of electric energy. Aggregation pursuant to this subdivision shall not require licensure 1323 pursuant to § 56-588.

1324 3. Two or more municipalities or other political subdivisions within the Commonwealth may 1325 aggregate the electric energy load of their governmental buildings, facilities, and any other governmental 1326 operations requiring the consumption of electric energy. Aggregation pursuant to this subdivision shall 1327 not require licensure pursuant to § 56-588 when such municipalities or other political subdivisions are 1328 acting jointly to negotiate or arrange for themselves agreements for their energy needs directly with 1329 licensed suppliers or aggregators.

1330 Nothing in this subsection shall prohibit the Commission's development and implementation of pilot 1331 programs for opt-in, opt-out, or any other type of municipal aggregation, as provided in § 56-577.

1332 B. The Commonwealth, at its election, may aggregate the electric energy load of its governmental 1333 buildings, facilities, and any other government operations requiring the consumption of electric energy 1334 for the purpose of negotiating the purchase of electricity from any licensed supplier within the 1335 Commonwealth. Aggregation pursuant to this subsection shall not require licensure pursuant to § 56-588.

1336 C. Nothing in this section shall preclude municipalities from aggregating the electric energy load of their governmental buildings, facilities and any other governmental operations requiring the 1337 1338 consumption of electric energy for the purpose of negotiating rates and terms, and conditions of service 1339 from the electric utility certificated by the Commission to serve the territory in which such buildings, 1340 facilities and operations are located, provided, however, that no such electric energy load shall be 1341 aggregated for this purpose unless all such buildings, facilities and operations to be aggregated are 1342 served by the same electric utility.

§ 56-590. Divestiture, functional separation and other corporate relationships.

1344 A. The Commission shall not require any incumbent electric utility to divest itself of any generation, 1345 transmission or distribution assets pursuant to any provision of this chapter.

1346 B. 1. The Commission shall, however, direct the functional separation of generation, retail 1347 transmission and distribution of all incumbent electric utilities in connection with the provisions of this 1348 chapter to be completed by January 1, 2002.

2. By January 1, 2001, each incumbent electric utility shall submit to the Commission a plan for 1349 1350 such functional separation which may be accomplished through the creation of affiliates, or through such 1351 other means as may be acceptable to the Commission.

1352 3. Consistent with this chapter, the Commission may impose conditions, as the public interest 1353 requires, upon its approval of any incumbent electric utility's plan for functional separation, including 1354 requirements that (i) the incumbent electric utility's generation assets or, at the election of the incumbent 1355 electric utility and if approved by the Commission pursuant to subdivision 4 of this subsection, their 1356 equivalent are made available for electric service during the capped rate period as provided in § 56-582 1357 and, if applicable, during any period the distributor serves as a default provider as provided for in 1358 § 56-585; (ii) the incumbent electric utility receive Commission approval for the sale, transfer or other 1359 disposition of generation assets during the capped rate period and, if applicable, during any period the 1360 distributor serves as a default provider; and (iii) any such generation asset sold, transferred, or otherwise 1361 disposed of by the incumbent electric utility with Commission approval shall not be further sold, 1362 transferred, or otherwise disposed of during the capped rate period and, if applicable, during any period 1363 the distributor serves as default provider, without additional Commission approval.

4. If an incumbent electric utility proposes that the equivalent to its generation assets be made available pursuant to subdivision 3 of this subsection, the Commission shall determine the adequacy of 1364 1365 1366 such proposal and shall approve or reject such proposal based on the public interest.

1367 5. In exercising its authority under the provisions of this section and under § 56-90, the Commission 1368 shall have no authority to regulate, on a cost-of-service basis or other basis, the price at which 1369 generation assets or their equivalent are made available for default service purposes. Such restriction on 1370 the Commission's authority to regulate, on a cost-of-service basis or other basis, prices for default 1371 service shall not affect the ability of a distributor to offer to provide, and of the Commission to approve 1372 if appropriate the provision of, such services in any competitive bidding process pursuant to subdivision 1373 $B \stackrel{?}{2}$ of $\frac{1}{5} \frac{56}{585}$, on a cost plus basis or any other basis. The Commission's authority to regulate the 1374 price of default service shall be consistent with the pricing provisions applicable to a distributor pursuant 1375 to § 56-585. In addition, the Commission shall, in exercising its responsibilities under this section and 1376 under § 56-90, consider, among other factors, the potential effects of any such transfer on: (i) rates and 1377 reliability of capped rate service under § 56-582, and of default service under § 56-585, and (ii) the 1378 development of a competitive market in the Commonwealth for retail generation services. However, the 1379 Commission may not deny approval of a transfer proposed by an incumbent electric utility, pursuant to 1380 subdivisions 2 and 4 of subsection B, due to an inability to determine, at the time of consideration of 1381 the transfer, default service prices under § 56-585.

1382 C. Whenever pursuant to § 56-581.1 services are made subject to competition, the Commission shall 1383 direct the functional separation of such services to the extent necessary to achieve the purposes of this 1384 section. Each affected incumbent electric utility shall, by dates prescribed by the Commission, submit for 1385 the Commission's approval a plan for such functional separation.

1386 D. The Commission shall, to the extent necessary to promote effective competition in the 1387 Commonwealth, promulgate rules and regulations to carry out the provisions of this section, which rules 1388 and regulations shall include provisions: 1389

1. Prohibiting cost-shifting or cross-subsidies between functionally separate units;

2. Prohibiting functionally separate units from engaging in anticompetitive behavior or self-dealing;

1390 1391 3. Prohibiting affiliated entities from engaging in discriminatory behavior towards nonaffiliated units; 1392 and

4. Establishing codes of conduct detailing permissible relations between functionally separate units.

1394 ED. Neither a covered entity nor an affiliate thereof may be a party to a covered transaction without 1395 the prior approval of the Commission. Any such person proposing to be a party to such transaction shall 1396 file an application with the Commission. The Commission shall approve or disapprove such transaction 1397 within sixty days after the filing of a completed application; however, the sixty-day period may be 1398 extended by Commission order for a period not to exceed an additional 120 days. The application shall 1399 be deemed approved if the Commission fails to act within such initial or extended period. The 1400 Commission shall approve such application if it finds, after notice and opportunity for hearing, that the 1401 transaction will comply with the requirements of subsection \mathbf{F} E, and may, as a part of its approval, 1402 establish such conditions or limitations on such transaction as it finds necessary to ensure compliance 1403 with subsection $\mathbf{F} E$. 1404

FE. A transaction described in subsection $\mathbf{E} D$ shall not:

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1405 1. Substantially lessen competition among the actual or prospective providers of noncompetitive 1406 electric service or of a service which is, or is likely to become, a competitive electric service; or

1407 2. Jeopardize or impair the safety or reliability of electric service in the Commonwealth, or the 1408 provision of any noncompetitive electric service at just and reasonable rates.

1409 GF. Except as provided in subdivision B 5 of $\frac{555590}{5}$, nothing in this chapter shall be deemed to 1410 abrogate or modify the Commission's authority under Chapter 3 (§ 56-55 et seq.), 4 (§ 56-76 et seq.) or 1411 5 (§ 56-88 et seq.) of this title. However, any person subject to the requirements of subsection E D that is also subject to the requirements of Chapter 5 of this title may be exempted from compliance with the 1412

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1413 requirements of Chapter 5 of this title.

1414 2. That §§ 56-581.1 and 56-583 of the Code of Virginia are repealed.

1415 3. That it is in the public interest, and is consistent with the energy policy goals in § 67-102 of the Code of Virginia, to promote cost-effective conservation of energy through fair and effective 1416 demand side management, conservation, energy efficiency, and load management programs, 1417 1418 including consumer education. These programs may include activities by electric utilities, public 1419 or private organizations, or both electric utilities and public or private organizations. The Commonwealth shall have a stated goal of reducing the consumption of electric energy by retail 1420 1421 customers through the implementation of such programs by the year 2022 by an amount equal to five percent of the amount of electric energy consumed by retail customers in 2006. The State 1422 1423 Corporation Commission shall conduct a proceeding to (i) determine whether the five percent 1424 electric energy consumption reduction goal can be achieved cost-effectively through the operation 1425 of such programs, and if not, determine the appropriate goal for the year 2022 relative to base year of 2006, (ii) identify the mix of programs that should be implemented in the Commonwealth 1426 1427 to cost-effectively achieve the defined electric energy consumption reduction goal by 2002, 1428 including but not limited to demand side management, conservation, energy efficiency, load 1429 management and consumer education, (iii) develop a plan for the development and implementation 1430 of recommended programs, with incentives and alternative means of compliance to achieve such 1431 goals, (iv) determine the entity or entities that could most efficiently deploy and administer various 1432 elements of the plan, and (v) estimate the cost of attaining the energy consumption reduction goal. 1433 The Commission shall, upon completion of the proceeding, provide a copy of its order with its findings and recommendations to the Governor and General Assembly and also recommend any 1434 additional legislation necessary to implement the plan to meet the energy consumption reduction 1435 goal. In developing a plan to meet the goal, the Commission may consider providing for a public 1436 benefit fund and shall consider the fair and reasonable allocation by customer class of the 1437 incremental costs of meeting the goal that are recovered in accordance with clause (ii) of 1438 1439 subdivision A 5 of § 56-585.1 of the Code of Virginia.

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4. That the Department of Taxation shall (i) conduct an analysis of the potential implications of
the provisions of this act, as compared to previous law, on the system of taxation of the
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Commonwealth and the revenues generated thereby, and (ii) report its findings and any
recommendations with respect thereto to the Commission on Electric Utility Restructuring by
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November 1, 2007.

1445 5. That nothing in this act shall be deemed to modify or impair the terms, unless otherwise
1446 modified by an order of the State Corporation Commission, of any order of the State Corporation
1447 Commission approving the divestiture of generation assets that was entered pursuant to § 56-590
1448 of the Code of Virginia.

6. That the Office of Attorney General, in consultation with the State Corporation Commission,
shall submit annual reports to the Commission on Electric Utility Restructuring on or before
November 1, 2007, and November 1, 2008, in which it shall identify, and recommend appropriate
corrective legislation to address, any issues that may impede the implementation of the provisions
of this act.

7. That the State Corporation Commission, in consultation with the Office of Attorney General, 1454 1455 shall submit a report to the Governor and General Assembly by November 1, 2012, and every five years thereafter, assessing the rates and terms and conditions of incumbent electric utilities in the 1456 1457 Commonwealth. Such report shall include an analysis of, among other matters, the amount, 1458 reliability and type of generation facilities needed to serve Virginia native load compared to that 1459 available to serve such load, and provide a comparison of such utilities to those in the peer group of such utilities that meet the criteria enumerated in subdivision A 2 of § 56-585.1 of the Code of 1460 1461 Virginia.

1462 8. That the Department of Mines Minerals and Energy shall, in conjunction with the Secretary of 1463 Agriculture and Forestry, representatives of the agriculture and silviculture industry, the Forest 1464 Council of Virginia, and representatives of investor owned utilities, conduct an assessment of the 1465 provisions of Virginia's renewable portfolio standards program and the availability of biomass resources in the Commonwealth. In conducting the assessment, the Department shall (i) explore 1466 1467 cost-effective options for increasing the recovery of biomass for use as a renewable energy resource in power generation and (ii) evaluate the limit set forth in subsection F of § 56-585.2 of the Code 1468 1469 of Virginia on the use of biomass as a renewable resource. The Department shall submit its findings and recommendations to the Governor and the Commission on Electric Utility 1470 1471 Restructuring by November 1, 2007.